TO: Howard L. Rhodes

FROM: Clair H. Fancy

DATE: February 7, 2001

SUBJECT: FINAL Title V Air Operation Permit Revision

No.: 0090008-002-AV

Orlando Utilities Commission

Indian River Plant

This is a Title V Air Operation Permit Revision for the subject facility that reflects the sale of the three boilers and the lime storage silo to Reliant Energy, Inc.

No comments were received on the DRAFT Permit Revision, and no comments were received from Region 4, U.S.EPA, regarding the PROPOSED Permit Revision.

I recommend your signature.

Attachment

CHF/tbc

STATEMENT OF BASIS

Orlando Utilities Commission Indian River Plant Facility ID No.: 0090008 Brevard County

FINAL Title V Air Operation Permit Revision Permit No.: 0090008-002-AV

This Title V air operation permit revision is issued under the provisions of Chapter 403, Florida Statutes (F.S.), and Florida Administrative Code (F.A.C.) Chapters 62-4, 62-210, 62-213, and 62-214. The above named permittee is hereby authorized to perform the work or operate the facility described in the application, approved drawings, plans, and other documents attached hereto or on file with the Department, in accordance with the terms and conditions of this permit.

This facility consists of selected units (the four combustion turbines) located at the Indian River Plant. The revision reflects the removal of the three boilers and the lime storage silo from the permit due to the recent sale of these units to Reliant Energy, Inc.

Emissions units -004 and -007 (Turbines A and B) consist of simple cycle GE Frame 6 combustion turbines, each with a 35 MW rating. Although the turbines primarily fire natural gas, distillate oil may be fired during periods of curtailed or uneconomical natural gas supply. Nitrogen oxide emissions are reduced by using water injection. Both turbines began commercial operation August 1, 1990.

Emissions units -005 and -006 (Turbines C and D) consist of simple cycle Westinghouse Model Number 501-D5 combustion turbines, each with a 129 MW rating. The turbines primarily fire natural gas. Distillate oil may be fired during periods of curtailed or uneconomical natural gas supply. Nitrogen oxide emissions are controlled by water injection. Both turbines began commercial operation November 1, 1991.

Also included in this permit are miscellaneous unregulated and insignificant emissions units and activities. Based on the Title V permit revision application received July 5, 2000, this facility is a major source of hazardous air pollutants (HAPs).

The purpose of this Title V Air Operation Permit Revision is to reflect the sale of the three boilers and the lime storage silo to Reliant Energy, Inc.



Department of Environmental Protection

Jeb Bush Governor Twin Towers Office Building 2600 Blair Stone Road Tallahassee, Florida 32399-2400

David B. Struhs
Secretary

NOTICE OF FINAL PERMIT REVISION

In the Matter of an Application for Permit Revision by:

Mr. Frederick F. Haddad, Jr. Vice President Power Resources Business Unit Orlando Utilities Commission 500 South Orange Avenue P.O. Box 3193 Orlando, Florida 32802 FINAL Permit Revision No. 0090008-002-AV
Indian River Plant

Enclosed is FINAL Title V Permit Revision Number 0090008-002-AV for the operation of the Indian River Plant (the four combustion turbines), located at US 1 and Kings Highway, Titusville, Brevard County, issued pursuant to Chapter 403, Florida Statutes (F.S.).

Any party to this order (permit) has the right to seek judicial review of the permit pursuant to Section 120.68, F.S., by the filing of a Notice of Appeal pursuant to Rule 9.110, Florida Rules of Appellate Procedure, with the Clerk of the Department in the Legal Office; and by filing a copy of the Notice of Appeal accompanied by the applicable filing fees with the appropriate District Court of Appeal. The Notice of Appeal must be filed within 30 (thirty) days from the date this Notice is filed with the Clerk of the permitting authority.

Executed in Tallahassee, Florida.

Sw C. H. Fancy, P.

Chief

Bureau of Air Regulation

FINAL Permit Revision No.: 0090008-002-AV

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CERTIFICATE OF SERVICE

Mr. Frederick F. Haddad, Jr.*

Mr. W. Fred McGuire, P.E., Reliant Energy, Inc.

Ms. Denise M. Stalls, Orlando Utilities Commission

Mr. Len Kozlov, P.E., Central District Office

U.S.EPA, Region 4 (INTERNET E-mail Memorandum)

2/13/01 cc: dom Caso

Clerk Stamp

FILING AND ACKNOWLEDGMENT FILED, on this date, pursuant to Section 120.52(7), Florida Statutes, with the designated agency Clerk, receipt of which is hereby acknowledged.

SI MAY

(Clerk)

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1	PS Form 3800, July 1999	See Reverse for Instructions	

FINAL Permit Revision No.: 0090008-002-AV

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FINAL PERMIT REVISION DETERMINATION

I. Comment(s).

No comments were received from Region 4, U.S.EPA, concerning the PROPOSED Title V Permit Revision that was posted on the Department's web-site on December 8, 2000.

II. Conclusion.

The permitting authority hereby issues the FINAL Title V Permit Revision.

Orlando Utilities Commission Indian River Plant Facility ID No. **0090008** Brevard County

Title V Air Operation Permit FINAL Permit Revision No. 0090008-002-AV

Permitting Authority:

State of Florida
Department of Environmental Protection
Division of Air Resources Management
Bureau of Air Regulation
Title V Section

Mail Station #5505 2600 Blair Stone Road Tallahassee, Florida 32399-2400 Telephone: 850/488-0114 Fax: 850/922-6979

Compliance Authority:
Department of Environmental Protection
Central District Office
3319 Maguire Boulevard, Suite 232
Orlando, Florida 32803-3767
Telephone: 407/894-7555

Fax: 407/897-2996

Title V Air Operation Permit FINAL Permit Revision No. 0090008-002-AV

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Department of Environmental Protection

Jeb Bush Governor Twin Towers Office Building 2600 Blair Stone Road Tallahassee, Florida 32399-2400

David B. Struhs Secretary

Permittee:

Orlando Utilities Commission 500 South Orange Avenue P.O. Box 3193 Orlando, Florida 32802 FINAL Permit Revision No. 0090008-002-AV

SIC Nos. 49, 4911

Project: Title V Air Operation Permit Revision

This permit revision is for the operation of selected units (the four combustion turbines) of the Indian River Plant. This facility is located at US 1 & Kings Highway, Titusville, Brevard County, 32780; UTM Coordinates: Zone 17, 521.5 km East and 3151.6 km North; Latitude: 28° 29' 32" North and Longitude: 80° 46' 59" West.

STATEMENT OF BASIS: This Title V air operation permit revision is issued under the provisions of Chapter 403, Florida Statutes (F.S.) and Florida Administrative Code (F.A.C.) Chapters 62-4, 62-210, 62-213, and 62-214. The above named Permittee is hereby authorized to perform the work or operate the facility shown on the application and approved drawings, plans, and other documents, attached hereto or on file with the permitting authority, in accordance with the terms and conditions of this permit revision.

Referenced attachments made a part of this permit:

Appendix U-1, List of Unregulated Emissions Units and Activities
Appendix I-1, List of Insignificant Emissions Units and Activities
APPENDIX TV-3, TITLE V CONDITIONS (version dated 4/30/99)
APPENDIX SS-1, STACK SAMPLING FACILITIES (version dated 10/07/96)
TABLE 297.310-1, CALIBRATION SCHEDULE (version dated 10/07/96)
Figure 1 - SUMMARY REPORT - GASEOUS AND OPACITY EXCESS EMISSION AND MONITORING SYSTEM REPORT (version dated 7/96)
Phase II Acid Rain Permit Application dated July 24, 2000
Alternate Sampling Procedures: ASP Number 97-B-01 and ASP 92-0-01
Attachment A: Operating Curve for Combustion Turbines A and B
Attachment B: Westinghouse Electric Corp. letter dated 04/11/95 Re: Heat Input Curve for OUC Indian River, Units C and D, Base Load Operation.

Effective Date: January 1, 2000

Revision Effective Date: January 31, 2001 Renewal Application Due Date: July 5, 2004

Expiration Date: December 31, 2004

Howard L. Rhodes, Director Division of Air Resources

Management

HLR/tbc

"More Protection, Less Process"

Printed on recycled paper.

Section I. Facility Information

Subsection A. Facility Description

This facility consists of four combustion turbines, and one unregulated fuel storage tank. Based on the Title V permit revision application received July 5, 2000, this facility is a major source of hazardous air pollutants (HAPs).

{Permitting Note: PSD-FL-130 was initially issued for all four combustion turbines. PSD-FL-173 was subsequently issued for combustion turbines C and D.}

Subsection B. Summary of Emissions Unit ID Nos. and Brief Descriptions

E.U. ID No.	Brief Description
004	35 MW Simple Cycle Combustion Turbine A
005	129 MW Simple Cycle Combustion Turbine C
006	129 MW Simple Cycle Combustion Turbine D
007	35 MW Simple Cycle Combustion Turbine B
009	One No. 2 Fuel Oil Storage Tank (150,000 gallon capacity)

Please reference the Permit No., Facility ID No., and appropriate Emissions Unit ID Nos. on all test report submittals, applications, and other correspondence.

Subsection C. Relevant Documents

The documents listed below are not a part of this permit; however, they are specifically related to this permitting action.

These documents are provided to the Permittee for information purposes only:

Table 1-1, Summary of Air Pollutant Standards and Terms

Table 2-1, Summary of Compliance Requirements

Appendix A-1, Abbreviations, Acronyms, Citations, and Identification Numbers

Appendix H-1, Permit History/ID Number Transfers

These documents are on file with the permitting authority:

Initial Title V Permit Application received June 17, 1996

Title V Permit Revision Application received July 5, 2000

Section II. Facility-wide Conditions

The following conditions apply facility-wide:

- 1. APPENDIX TV-3, TITLE V CONDITIONS (version dated 04/30/99), is a part of this permit. {Permitting note: APPENDIX TV-3, TITLE V CONDITIONS, is distributed to the Permittee only. Other persons requesting copies of these conditions shall be provided a copy when requested or otherwise appropriate.}
- 2. Not Federally Enforceable. General Pollutant Emission Limiting Standards. Objectionable Odor Prohibited. The permittee shall not cause, suffer, allow, or permit the discharge of air pollutants which cause or contribute to an objectionable odor. [Rule 62-296.320(2), F.A.C.]
- 3. General Particulate Emission Limiting Standards. General Visible Emissions Standard.

Except for emissions units that are subject to a particulate matter or opacity limit set forth or established by rule and reflected by conditions in this permit, no person shall cause, let, permit, suffer or allow to be discharged into the atmosphere the emissions of air pollutants from any activity, the density of which is equal to or greater than that designated as Number 1 on the Ringelmann Chart (20 percent opacity). EPA Method 9 is the method of compliance pursuant to Chapter 62-297, F.A.C. [Rule 62-296.320(4)(b)1. & 4., F.A.C.]

Permitting Note: Although the Permittee is <u>not</u> required to perform a visible emissions compliance test to demonstrate compliance with the facility-wide limitations annually or before renewal, if the Department believes that the general visible emissions standard is being violated, the Department may require that the owner or operator perform a visible emissions compliance test per Chapter 62-297.310(7)(b), Special Compliance Tests. In addition, Department personnel who are certified to perform visible emissions tests may determine compliance with the general visible emissions standard.}

- 4. Prevention of Accidental Releases (Section 112(r) of CAA).
- a. The permittee shall submit its Risk Management Plan (RMP) to the Chemical Emergency Preparedness and Prevention Office (CEPPO) RMP Reporting Center when, and if, such requirement becomes applicable; and
- b. The permittee shall submit to the permitting authority Title V certification forms or a compliance schedule in accordance with Rule 62-213.440(2), F.A.C. [40 CFR 68]
- 5. <u>Unregulated Emissions Units and Activities.</u> Appendix U-1, List of Unregulated Emissions Units and Activities, is a part of this permit. [Rule 62-213.440(1), F.A.C.]
- 6. <u>Insignificant Emissions Units and Activities.</u> Appendix I-1, List of Insignificant Emissions Units and Activities, is a part of this permit. [Rules 62-213.440(1), 62-213.430(6), and 62-4.040(1)(b), F.A.C.]
- 7. General Pollutant Emission Limiting Standards. Volatile Organic Compounds (VOC) Emissions or Organic Solvents (OS) Emissions. The permittee shall allow no person to store, pump, handle, process, load, unload or use in any process or installation, volatile organic compounds (VOC) or organic solvents (OS) without applying known and existing vapor emission control devices or systems deemed necessary and ordered by the Department.

 [Rule 62-296.320(1)(a), F.A.C.]

- 8. When appropriate, any recording, monitoring, or reporting requirements that are time-specific shall be in accordance with the effective date of the permit, which defines day one. [Rule 62-213.440. F.A.C.]
- 9. Not federally enforceable. The Permittee shall take reasonable precautions to prevent emissions of unconfined particulate matter at this facility. These precautions include receiving delivery of fuel oil by barge rather than trucks, and using paved roads for the fuel trucks which deliver vehicle fuel. Additionally, watering will be used as needed to prevent emissions from unpaved areas. [Rule 62-296.320(4)(c)2., F.A.C.]
- 10. The Permittee shall submit all compliance, annual operating reports and other correspondence required of this permit to:

Department of Environmental Protection Central District Office 3319 Maguire Boulevard Suite 232 Orlando, Florida 32803-3767 Telephone: 407/894-7555 Fax: 407/897-2996

11. Any reports, data, notification, certifications, and requests required to be sent to the United States Environmental Protection Agency should be sent to:

United States Environmental Protection Agency Region 4

Air, Pesticides, & Toxics Management Division
Air and EPCRA Enforcement Branch, Air Enforcement Section

61 Forsyth Street Atlanta, Georgia 30303 Telephone: 404/562-9155 Fax: 404/562-9163

{Permitting note: Condition no. 51 of Appendix TV-3, lists the necessary elements of a compliance certification required under 40 C.F.R. 70.6(c)(5)(iii).}

Subsection A. Combustion Turbines A & B

E.U. ID	Brief Description	
004	35 MW Simple Cycle Combustion Turbine A	
007	35 MW Simple Cycle Combustion Turbine B	

Emissions units 004 and 007 (Turbines A and B) consist of simple cycle GE Frame 6 combustion turbines, each with a 35 MW rating. Although the turbines primarily fire natural gas, distillate oil may be fired during periods of curtailed or uneconomical natural gas supply. Nitrogen oxide emissions are reduced by using water injection. Both turbines began commercial operation August 1, 1990.

{Permitting notes: These emissions units are regulated under Rule 62-210.300, F.A.C., Permits Required; NSPS - 40 CFR 60, Subpart GG, Standards of Performance for Stationary Gas Turbines, adopted and incorporated by reference in Rule 62-204.800(7)(b)38., F.A.C.; NSPS 40 CFR 60 Subpart A; Rule 62-212.400, F.A.C., Prevention of Significant Deterioration; PSD-FL-130; and AC05-144482 and AC05-146749.}

The following conditions apply to the emissions units listed above:

Essential Potential to Emit (PTE) Parameters

A.1. <u>Permitted Capacity</u>. The maximum heat input (lower heating value) to each turbine shall not exceed 445 MMBtu/hour, at sea level and 59°F. See Attachment A for a plot of heat input versus temperature.

[Rules 62-4.160(2), 62-210.200 (PTE), and 62-212.400, F.A.C., AO05-176351]

- A.2. Methods of Operation Fuels. The only fuels allowed to be burned are No. 2 fuel oil and natural gas. To comply with the sulfur emission limits, the sulfur content of the as-fired fuels shall not exceed 0.3 percent, by weight. See condition C.3. (Common Conditions).
- $[Rule\ 62\text{-}4.160(2),\ 62\text{-}210.200,\ 62\text{-}213.440(1),\ F.A.C.,\ AC05\text{-}144482\ and\ AC05\text{-}146749]$

A.3. <u>Hours of Operation</u>. This emissions units may operate continuously (8,760 hours per year). The facility is required to keep daily records of the operating hours and associated fuel use. [Rules 62-210.200 and 62-213.440(1)(b)1.b., F.A.C., (PTE)]

Emission Limitations and Standards

{Permitting Note: The attached Table 1-1, Summary of Air Pollutant Standards and Terms, summarizes information for convenience purposes only. This table does not supersede any of the terms or conditions of this permit.}

A.4. The maximum allowable emissions from the turbines in accordance with the BACT determination, shall not exceed the following, at sea level and 59°F:

Pollutant	Fuel	ppm @ 15% O ₂	lb per hr/Unit	TPY per Unit	TPY per 2 Units
NOx	Gas	42	75.1	328.9	658
NOx	Oil	65	118.3	518.2	1036.5
SO ₂	Gas	n/a	0.34	1.5	3
SO ₂	Oil	n/a	142.7	625.0	1250

{Permitting note: The averaging time shall correspond to the cumulative sample time, as specified in the reference test method.}

[PSD-FL-130 and AC05-144482 and AC05-146749]

A.5. <u>Visible emissions</u>. Visible emissions shall not exceed 5% opacity while burning natural gas or 10% opacity while burning distillate oil, except as provided in Rule 62-210.700, F.A.C., Excess Emissions. EPA Method 9 shall be used annually to show compliance. [PSD-FL-130, and AC05-144482 and AC05-146749]

A.6. The following emissions are tabulated for PSD and inventory purposes:

Pollutant	Fuel	lb per hr/Unit	TPY per Unit	TPY per 2 Units
CO	Gas	10.0	43.8	87.5
СО	Oil	10.0	44.2	88.5
Total Particulates	Gas	2.5	11.0	22
Total Particulates	Oil	20.0	87.6	175
PM10	Gas	2.5	11.0	22
PM10	Oil	10.0	43.8	87.5
VOC	Gas	4.0	17.5	35
VOC	Oil	4.0	17.5	35
Beryllium	Oil	0.0001	0.0005	0.0009
SO ₂ Mist	Oil	10.0	44.0	88

[PSD-FL-130 and AO05-176351]

Operating Parameters

- A.7. Water Injection. Water injection shall be used for NOx control. The combustion turbines (CT) shall operate at the minimum water-to-fuel ratios measured for the most recent (satisfactory) compliance demonstration. The compliance test report shall document the required water-to-fuel ratios. [PSD-FL-130]
- A.8. Both start and black start capability shall be provided by a No.2 fuel oil fired 800 HP internal combustion diesel engine (for each turbine), projected to run for approximately 10 minutes per start. These diesels are expected to emit minimal air emissions (15 lbs SO₂/yr./unit). [PSD-FL-130, and AC05-144482, AC05-146749, and AO05-176351]

Excess Emissions, Monitoring, Testing, and Recordkeeping Requirements

A.9. Subsection C (Common Conditions) applies to these emissions units.

Subsection B. Combustion Turbines C & D

E.U. ID	Brief Description
005	129 MW Simple Cycle Combustion Turbine C
006	129 MW Simple Cycle Combustion Turbine D

Emissions units 005 and 006 (Turbines C and D) consist of simple cycle Westinghouse Model Number 501-D5 combustion turbines, each with a 129 MW rating. The turbines primarily fire natural gas. Distillate oil may be fired during periods of curtailed or uneconomical natural gas supply. Nitrogen oxide emissions are controlled by water injection. Both turbines began commercial operation November 1, 1991.

{Permitting notes: This emissions unit is regulated under Acid Rain-Phase II, Rule 62-210.300, F.A.C., Permits Required; NSPS - 40 CFR 60, Subpart GG, Standards of Performance for Stationary Gas Turbines, adopted and incorporated by reference in Rule 62-204.800(7)(b)38., F.A.C.; NSPS 40 CFR 60 Subpart A; Rule 62-212.400, F.A.C., Prevention of Significant Deterioration; PSD-FL-173; and AC05-193720.}

The following conditions apply to the emissions units listed above:

Essential Potential to Emit (PTE) Parameters

- **B.1.** Permitted Capacity. For each emissions unit, the maximum heat input (lower heating value) (MMBtu/hr) shall not exceed 1,354 MMBtu/hr while firing natural gas or 1,346 MMBtu/hr while firing distillate oil. See Attachment B for a plot of heat input versus temperature. [Rules 62-4.160(2), 62-210.200 (PTE), and 62-212.400, F.A.C., PSD-FL-173]
- **B.2.** Methods of Operation Fuels. For each CT, natural gas shall be the primary fuel and No. 2 fuel oil shall be the secondary fuel. For each CT usage rates shall not exceed the following:
 - a. Maximum No. 2 fuel oil consumption shall not exceed either of the following limitations: 10,282 gals per hour; 22,517,580 gallons per year.
 - b. Maximum annual firing using No. 2 fuel oil shall not exceed 2.190 hours per year.
 - c. Maximum sulfur content in the oil shall not exceed 0.3 percent by weight.
 - d. Maximum annual firing on any fuel combination shall not exceed 4,380 hours per year.

To determine compliance with the capacity factor limitations, each CT's fuel consumption shall be continuously measured and recorded. The permittee shall maintain daily records of this fuel usage and the operating hours. All records shall be maintained for a minimum of five years after the date of each record and shall be made available to authorized representatives of the Department upon request.

To comply with the sulfur emission limits, the sulfur content of the as-fired fuels shall not exceed 0.3 percent, by weight; see Specific Condition C.3. (Common Conditions).

Any request to a change in the method of operation, equipment or operating hours which would result in an increase in emissions shall be submitted to the DEP's Bureau of Air Regulation. [PSD-FL-173 and Rules 62-4.160(2), 62-210.200, 62-213.440(1), F.A.C.,]

B.3. Hours of Operation. Each source is allowed to operate at full load for a maximum of 4,380 hours per year. The facility is required to keep daily records of the operating hours. [PSD FL-173, Rules 62-210.200 (PTE) and 62-213.440(1)(b)1.b., F.A.C.]

B.4. Any request to change the method of operation, equipment or operating hours which would result in an increase in emissions shall be submitted to the DEP's Bureau of Air Regulation and Central District offices for prior approval.

[PSD-FL-173 and AC05-193720]

Emission Limitations and Standards

{Permitting Note: The attached Table 1-1, Summary of Air Pollutant Standards and Terms, summarizes information for convenience purposes only. This table does not supersede any of the terms or conditions of this permit.}

B.5. The maximum allowable emissions from *each* turbine in accordance with the BACT determination, shall not exceed any of the following limitations, at sea level and 59°F:

Pollutant	Firing Natural Gas	TPY* Firing Gas	Lbs/hour Firing Gas**	Firing No2 Fuel Oil	TPY* Firing No.2 Fuel Oil	Lbs/hour Firing No.2 Fuel Oil**	Basis
NOx	25 ppm @ 15% O ₂ (dry basis)	295.75	135.0	42ppmv @15% O ₂ (dry basis)	253	231.1	BACT
SO ₂	0.3% by weight	1.05	0.5	0.3% by weight	476.5	435.2	BACT
PM/PM10	0.003 lb/MMBtu	9.75	4.5	0.08 lb/MMBtu	118.5	108.2	Perf. Data
VOC	5 ppmvd	18.5	8.4	15 ppmvd	56	51.1	Perf. Data
СО	25 ppmvd	156.5	71.5	25 ppmvd	79.5	72.6	Perf. Data
SO ₂ Mist	Natural gas as fuel	0.035	0.02	Low sulfur oil	14.25	13.0	Perf. Data

^{*} Emission rates for each 129 MW turbine are based on a 50 percent capacity factor with a maximum of 25 percent attributed to oil firing.

Since the pollutants mercury, lead, and beryllium are an inherent constituent in distillate fuel oil, they will be regulated by specifying that only No.2 fuel oil be fired at this facility in addition to natural gas.

{Permitting note: The averaging time shall correspond to the cumulative sample time, as specified in the reference test method.}

[AC05-193720, AO05-229084, and applicant request.]

B.6. <u>Visible Emissions</u>. Visible emissions shall never exceed 20 percent opacity and shall not exceed 10 percent opacity during full load, except as provided in Rule 62-210.700, F.A.C., Excess Emissions. EPA Method 9 shall be used to demonstrate compliance. [AC05-193720]

B.7. Compliance with the total volatile organic compound emission limits will be assumed, provided the CO allowable emission rate is achieved; specific VOC compliance testing is not required. [PSD-FL-173]

Excess Emissions, Monitoring, Testing, and Recordkeeping Requirements

B.8. Emissions Testing. Testing of emissions shall be conducted with the turbines operating at capacity (maximum heat input rate for the inlet air temperature of the CT during the test). Capacity is defined as 95-100 percent of the manufacturer's rated heat input achievable for the average ambient (or conditioned inlet) air temperature during the test. If it is impracticable to test

at capacity, then the combustion turbine may be tested at less than capacity. In such case, the entire heat input versus inlet temperature curve (reference Attachment B) will be adjusted down by the increment equal to the difference between the design heat input value and 105 percent of the value reached during the test. Data, curves, and calculations necessary to demonstrate the heat input rate

^{**} Requested by applicant.

Orlando Utilities Commission Indian River Plant

correction at both design and test conditions shall be submitted to the Department with the compliance test report. Test results will be the average of three valid one-hour runs. [AC05-193720 and PSD-FL-173]

B.9. Carbon Monoxide. EPA Method 10 shall be used to show compliance with the CO emission limits on an annual basis.

[PSD-FL-173 and OGC File No. #94-3376-C-05]

B.10. Water Injection. Water injection shall be used for NO_x control. OUC shall report the water-tofuel ratios used during testing to demonstrate compliance with the permitted emission rate. Additionally, the water meters shall be calibrated semi-annually (once every six months). If, after two years [of initial use], the meters show less than two percent error, the calibration frequency shall be changed to annually.

[PSD-FL-173 and OGC File No. #94-3376-C-05]

- B.11. The permittee will conduct its operation of combustion turbines C and D using the Departmentapproved "Air Pollution Prevention and Operator's Best Management Practice Training Plan". [OGC File No. #94-3376-C-05]
- B.12. Training. All watch engineers, Control Center I's, plant operators, and apprentice operators, directly involved with the operation of Combustion C and D and/or the related monitoring systems shall be trained annually on the approved final plan referenced in Specific Condition B.11., above. The OUC shall keep documentation of the employee training in the plan on file in the facility records. All watch engineers, Control Center I's, plant operators, and apprentice operators, directly involved with the operation of Combustion C and D and/or the related monitoring systems shall be trained of these plans prior to their initial operation of Combustion Turbines C and D. This training shall be documented and filed as provided above.

[OGC File No. #94-3376-C-05]

B.13. Subsection C (Common Conditions) applies to these emissions units.

Subsection C. Common Conditions

Emission Limitations and Standards

- C.1. Oxides of Nitrogen. In addition to the specific NOx emission limits specified for each turbine, NOx emissions shall not exceed any of the following limits:
- a. Nitrogen oxides emissions, expressed as NO_x, shall not exceed:

$$STD = 0.0075 (14.4)/Y + F$$

where:

STD = allowable NOx emissions (percent by volume at 15 percent oxygen and on a dry basis).

Y = manufacturer's rated heat rate at manufacturer's rated load (kilojoules per watt hour) or, actual measured heat rate based on lower heating value of fuel as measured at actual peak load for the facility. The value of Y shall not exceed 14.4 kilojoules per watt hour.

F = NOx emission allowance for fuel-bound nitrogen as defined in 40 CFR 60.332(a)(3).

F shall be defined according to the nitrogen content of the fuel as follows:

Fuel-bound nitrogen (% by weight) F (NO _X % by volume)	
N≤0.015 0	
0.015 <n<0.1 0.04(n)<="" td=""><td></td></n<0.1>	
0.1 <n<0.25 0.004+0.0067(n-0.1)<="" td=""><td></td></n<0.25>	
N>0.25 0.005	

where:

N = the nitrogen content of the fuel (percent by weight)

{Permitting Note: Fuel-bound nitrogen is used to increase the NSPS limit to account for nitrogen in the fuel. The lowest NOx limit that can be achieved with this equation is 0.0075% NO_x by volume (at 15 percent oxygen and on a dry basis.) Combustion Turbines A, B, C, and D are all BACT turbines and have much lower NO_x limits without regard for the fuel-bound nitrogen. } [40 CFR 60.332]

Monitoring Requirements

- C.2. CMS Requirements. For the simple cycle unit, the permittee shall install, operate, and maintain a continuous monitoring system (CMS) to monitor and record the fuel consumption, the ratio of water to fuel being fired in the turbine, and the electrical output in MW. The system shall be accurate to within ±5.0 percent and shall be approved by the Department.

 [40 CFR 60.334(a)]
- C.3. <u>Critical Fuel Parameters</u>. OUC shall monitor sulfur content, nitrogen content, and the lower heating value of the fuel being fired in the turbine. The frequency of determination of these values shall be as follows:
- a. If the turbine is supplied its fuel from a bulk storage tank, the values shall be determined on each occasion that fuel is transferred to the storage tank from any other source.
- b. If the turbine is supplied its fuel without intermediate bulk storage, the values shall be determined and recorded daily. Owners, operators or fuel vendors may develop custom schedules for determination of the values based on the design and operation of the affected facility and the characteristics of the fuel supply. These custom schedules shall be substantiated with data and must be approved by the Bureau of Air Regulation before they can be used to show compliance. See Specific Condition C.10., below.

[40 CFR 60.334(b)]

- C.4. Excess Emissions Defined. For the purpose of reports required under 40 CFR 60.7(c) (see Specific Condition C.16.), periods of excess emissions that shall be reported are defined as follows:
- a. Nitrogen oxides. Any one-hour period during which the average water-to-fuel ratio, as measured by the continuous monitoring system, falls below the water-to-fuel ratio determined to demonstrate compliance with 40 CFR 60.332 by the performance test required in 40 CFR 60.8 or any period during which the fuel-bound nitrogen of the fuel is greater than the maximum nitrogen content allowed by the fuel-bound nitrogen allowance used during the performance test required in 40 CFR 60.8. Each report shall include the average water-to-fuel ratio, average fuel consumption, ambient conditions, gas turbine load, and nitrogen content of the fuel during the period of excess emissions, and the graphs or figures developed under 40 CFR 60.335(a).
- b. Sulfur dioxide. Any daily period during which the sulfur content of the fuel being fired in the gas turbine exceeds 0.3 percent.

 [40 CFR 60.334(c)(1)&(c)(2), PSD-FL-130 and PSD-FL-173]

Test Methods & Procedures

C.5.0. Testing of emissions shall be conducted with the source operating at capacity. Capacity is defined as 95 to 100 percent of the manufacturer's rated heat input achievable for the average ambient (or conditioned) air temperature during the test. If it is impracticable to test at capacity, then sources may be tested at less than capacity. In such cases, the entire heat input versus inlet temperature curve will be adjusted by the increment equal to the difference between the design heat input value and 105 percent of the value reached during the test. Data, curves, and calculations necessary to demonstrate the heat input rate correction at both design and test conditions shall be submitted to the Department with the compliance test report.

To demonstrate compliance with federal new source performance standard Subpart GG - Standards of performance Stationary Gas Turbines, the initial test shall be conducted at four load points and corrected to ISO conditions for comparison to the NSPS allowable. Subsequent annual compliance tests conducted to establish compliance with NOx limits that are more stringent than the NSPS standard shall not require an ISO correction or testing at four load points; rather, the testing shall be done at capacity, as defined above. However, when testing shows that NOx emissions exceed the standard when operating at capacity, the company shall recalibrate the NOx emission control system using emission testing at four loads as required in Subpart GG. [Rule 62-4.070(3), F.A.C.]

- **C.5.1.** The Permittee shall conduct a compliance test for each combustion turbine on an *annual basis* for the following pollutants. Each compliance test shall be conducted in accordance with 40 CFR 60, Appendix A, using the method indicated.
 - a) Oxides of Nitrogen (NOx) EPA Method 20.
 - b) Carbon Monoxide (CO) EPA Method 10 (CT Units C&D only).
 - c) Visible Emissions EPA Method 9.

[Rule 62-297.310(7)(a)4., F.A.C.]

- C.6. The Permittee shall conduct a compliance test for each of the following pollutants prior to obtaining a renewed operation permit. Emissions units that are required to conduct an annual compliance test may submit the most recent annual compliance test to satisfy this requirement. In renewing an air operation permit pursuant to Rule 62-210.300(2)(a)3.b., c., or d., F.A.C., the Department shall not require submission of compliance test results for any emissions unit that, during the year prior to renewal: a) did not operate; or b) in the case of a fuel burning emissions unit, burned liquid and/or solid fuel for a total of no more than 400 hours. Each compliance test shall be conducted in accordance with 40 CFR 60 Appendix A, using the method indicated.
 - a) Sulfur Dioxide (SO₂) ASTM Method for sulfur in fuel. (See Specific Condition C.12.)

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- b) Oxides of Nitrogen (NOx) EPA Method 20.
- c) Carbon Monoxide (CO) EPA Method 10 (CT Units C&D only).
- d) Visible Emissions EPA Method 9.

[Rule 62-297.310(7)(a)3., F.A.C.]

C.7. NOx Compliance. Annual NOx compliance tests shall be performed with each fuel used for more than 170 hours per unit for CT-A and CT-B in the preceding 12 month period, and for more than 400 hours per unit for CT-C and CT-D in the preceding 12 month period. Testing of emissions shall be conducted at 95-100% of the manufacturer's rated heat input based on the average ambient air temperature during the test. To compute the nitrogen oxides emissions, OUC shall use analytical methods and procedures that are accurate to within +5 percent and are approved by the Department to determine the nitrogen content of the fuel being fired. [40 CFR 60.335(a), PSD-FL-130 and PSD-FL-173]

- C.8. In conducting the performance tests required in 40 CFR 60.8, the owner or operator shall use as reference methods and procedures the test methods in appendix A of 40 CFR 60 or other methods and procedures as specified in this permit, except as provided for in 40 CFR 60.8(b). Acceptable alternative methods and procedures are given in paragraph 40 CFR 60.335(f). [40 CFR 60.335(b)]
- C.9. NOx Emission Rate. OUC shall determine compliance with the NOx standards in 40 CFR 60.332 (condition D.1) as follows:
 - a. The NO_X emission rate shall be computed for each run using the following equation:

 $NO_X = (NO_{XO}) (P_r/P_0)^{0.5} e^{19(H_0-0.00633)} (288^{\circ}K/T_a)^{1.53}$

where:

 NO_x = emission rate of NO_x at 15 percent O_2 and ISO standard ambient conditions, volume percent.

 NO_{XO} = observed NO_{X} concentration, ppm by volume.

 P_r = reference combustor inlet absolute pressure at 101.3 kilopascals ambient pressure, mm Hg.

P_O = observed combustor inlet absolute pressure at test, mm Hg.

 H_0 = observed humidity of ambient air, g H_2O/g air.

e = transcendental constant, 2.718.

 T_a = ambient temperature, °K.

[40 CFR 60.335(c)(1)]

C.10. The monitoring device of 40 CFR 60.334(a) (Specific Condition C.2.) shall be used to determine the fuel consumption and the water-to-fuel ratio necessary to comply with 40 CFR 60.332 (specific condition D.1.) at 30, 50, 75, and 100 percent of peak load or at four points in the normal operating range of the gas turbine, including the minimum point in the range and peak load. All loads shall be corrected to ISO conditions using the appropriate equations supplied by the manufacturer. However, annual compliance tests conducted to establish compliance with NOx limits that are more stringent than the NSPS standard shall not require an ISO correction or testing at four load points; rather, the testing shall be done at capacity, as defined earlier.

[40 CFR 60.335(c)(2)]

- C.11. Emissions Concentrations. U.S. EPA. Method 20 (40 CFR 60, Appendix A) shall be used to determine nitrogen oxides, sulfur dioxide and oxygen concentrations. The span values shall be 300 ppm of nitrogen oxide and 21 percent oxygen. The NO_X emissions shall be determined at each of the load conditions specified in 40 CFR 60.335(c)(2), (Specific Condition C.7.). [40 CFR 60.335(c)(3)]
- C.12. Sulfur Content. OUC shall determine compliance with the sulfur content standard in 40 CFR 60.333(b) as follows: ASTM D 2880-96, or more recent version, shall be used to determine the sulfur content of liquid fuels and ASTM D 1072-90(94)E-1, D 3031-81(86), D 4084-94, or D 3246-92, or more recent versions, shall be used for the sulfur content of gaseous fuels (incorporated by reference-see 40 CFR 60.17). The applicable ranges of some ASTM methods mentioned above are not adequate to measure the levels of sulfur in some fuel gases. Dilution of samples before analysis (with verification of the dilution ratio) may be used, subject to the approval of the Department. [40 CFR 60.335(d)]
- C.13. The owner or operator may use the following as an alternative to the reference methods and procedures specified in 40 CFR 60.335:

Instead of using the equation in paragraph 40 CFR 60.335(c)(1), manufacturers may develop ambient condition correction factors to adjust the nitrogen oxides emission level measured by the performance test as provided in 40 CFR 60.8 to ISO standard day conditions. These factors are developed for each gas turbine model they manufacture in terms of combustion inlet pressure, ambient air pressure, ambient air humidity, and ambient air temperature. They shall be substantiated with data and must be approved for use by the Department before the initial performance test required by 40 CFR 60.8. Notices of approval of custom ambient condition correction factors will be published in the Federal Register.

[40 CFR 60.335(f)(1)]

- C.14. Except as provided by ASP 92-0-01, OUC shall provide, or cause to be provided, performance testing facilities as follows:
- 1. Sampling ports adequate for test methods applicable to such facility. This includes (a) constructing the air pollution control system such that volumetric flow rates and pollutant emission rates can be accurately determined by applicable test methods and procedures and (b) providing a stack or duct free of cyclonic flow during performance tests, as demonstrated by applicable test methods and procedures.
 - 2. Safe sampling platform(s).
 - 3. Safe access to sampling platform(s).
- 4. Utilities for sampling and testing equipment.

[40 CFR 60.7(e)]

Reporting and Recordkeeping Requirements

C.15. Excess Emissions Report. The permittee shall record the occurrence and duration of any startup, shutdown, or malfunctions of the turbine and any malfunction of the air pollution control equipment or CMS. Additionally, the permittee shall notify the Department in accordance with Rule 62-4.130, F.A.C. A full written report on the malfunctions shall be submitted in a quarterly report, if requested by the Department.

[Rule 62-210.700(6), F.A.C., and 40 CFR 60.7(b)]

- C.16. Quarterly Report. OUC shall submit a quarterly excess emissions and monitoring systems performance report. All reports shall be postmarked by the 30th day following the end of each quarter. Written reports of excess emissions shall include the following information:
- 1. The magnitude of excess emissions computed in accordance with 40 CFR 60.13(h), any conversion factor(s) used, and the date and time of commencement and completion of each time period of excess emissions. The process operating time during the reporting period.
- 2. Specific identification of each period of excess emissions that occurs during startups, shutdowns and malfunctions of the affected facility. The nature and cause of any malfunction (if known), the corrective action taken or preventative measures adopted.
- 3. The date and time identifying each period during which the continuous monitoring system was inoperative except for zero and span checks and the nature of the system repairs or adjustments.
- 4. When no excess emissions have occurred or the continuous monitoring system(s) have not been inoperative, repaired, or adjusted, such information shall be stated in the report.

 [40 CFR 60.7(c)]
- C.17. <u>Summary Report</u>. The summary report form shall contain the information and be in the format shown in Figure 1 of 40 CFR 60.7(d) unless otherwise specified by the Department. One summary report form shall be submitted for each pollutant monitored.
- 1. If the total duration of excess emissions for the reporting period is less than one percent of the operating time for the reporting period and CMS downtime for the reporting period is less than five percent of the total operating time for the reporting period, only the summary report form shall be submitted and the excess emission report described in 40 CFR 60.7(c) need not be submitted unless requested by the Department.
- 2. If the total duration of excess emissions for the reporting period is one percent or greater of the total operating time for the reporting period or the total CMS downtime for the reporting period is five percent or greater of the total operating time for the reporting period, the summary report form and the excess emission report described in 40 CFR 60.7(c) shall both be submitted. [40 CFR 60.7(d)]
- C.18. Reporting Frequency. (1) Notwithstanding the frequency of reporting requirements specified in 40 CFR 60.7(c), a permittee who is required by an applicable subpart to submit excess emissions and monitoring systems performance reports (and summary reports) on a quarterly (or more frequent) basis may reduce the frequency of reporting for that standard to semiannual if the following conditions are met:
- (i) For 1 full year (e.g., 4 quarterly or 12 monthly reporting periods) the affected facility's excess emissions and monitoring systems reports submitted to comply with a standard under this part continually demonstrate that the facility is in compliance with the applicable standard;
- (ii) OUC continues to comply with all recordkeeping and monitoring requirements specified in 40 CFR 60, Subpart A, and the applicable standard; and
- (iii) The Department does not object to a reduced frequency of reporting for the affected facility, as provided in 40 CFR 60.7(e)(2).
- (2) The frequency of reporting of excess emissions and monitoring systems performance (and summary) reports may be reduced only after OUC notifies the Department in writing of his or her intention to make such a change and the Department does not object to the intended change. In deciding whether to approve a reduced frequency of reporting, the Department may review information concerning the source's entire previous performance history during the required recordkeeping period prior to the intended change, including performance test results, monitoring data, and evaluations of an OUC's conformance with operation and maintenance requirements. Such information may be used by the Department to make a judgment about the source's potential for noncompliance in the future. If the Department disapproves the OUC's request to reduce the frequency of reporting, the Department will notify the permittee in writing within 45 days after

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receiving notice of OUC's intention. The notification from the Department to the permittee will specify the grounds on which the disapproval is based. In the absence of a notice of disapproval within 45 days, approval is automatically granted.

- (3) As soon as monitoring data indicate that the affected facility is not in compliance with any emission limitation or operating parameter specified in the applicable standard, the frequency of reporting shall revert to the frequency specified in the applicable standard, and the permittee shall submit an excess emissions and monitoring systems performance report (and summary report, if required) at the next appropriate reporting period following the noncomplying event. After demonstrating compliance with the applicable standard for another full year, the permittee may again request approval from the Department to reduce the frequency of reporting for that standard as provided for in 40 CFR 60.7(e)(1) and (e)(2).

 [40 CFR 60.7(e)]
- C.19. OUC shall file a report with the Department's Central District Office for any required compliance tests within forty-five days of the last sampling run. All reports shall be in a format consistent with and shall include the information in accordance with Rule 62-297.310 (8), F.A.C. [Rule 62-297.310(8)(a)&(b), F.A.C.]
- C.20. Records Retention. The permittee shall maintain a file of all measurements, including continuous monitoring system, monitoring device, and performance testing measurements; all continuous monitoring system performance evaluations; all continuous monitoring system or monitoring device calibration checks; adjustments and maintenance performed on these systems or devices; and, all other information required by 40 CFR 60 recorded in a permanent form suitable for inspection. The file shall be retained for at least 5 (five) years following the date of such measurements, maintenance, reports, and records.

 [40 CFR 60.7(f): Rule 62-213.440(1)(b)2.b., F.A.C.]
- C.21. 15 Day Notification. OUC shall provide to the Department's Central District office at least 15 days prior notice of any compliance or performance test, except as specified under other subparts, to afford the Central District office the opportunity to have an observer present. Test results shall be submitted to the Central District office no later than 45 days after completion of the test. [Rule 62-297.310(7)(a)9., F.A.C.]

Additional General Provisions - 40 CFR 60 Subpart A

- C.22. Performance tests shall be conducted and data reduced in accordance with the test methods and procedures contained in each applicable subpart unless the Department (1) specifies or approves, in specific cases, the use of a reference method with minor changes in methodology, (2) waives the requirement for performance tests because the owner or operator of a source has demonstrated by other means to the Department's satisfaction that the affected facility is in compliance with the standard, or (3) approves shorter sampling times and smaller sample volumes when necessitated by process variables or other factors. Nothing in 40 CFR 60.8 shall be construed to abrogate the Department's authority to require testing under section 114 of the Act. [40 CFR 60.8(b)(1), (4) & (5)]
- C.23. Performance tests shall be conducted under such conditions as the Department shall specify to the plant operator based on representative performance of the affected facility. The owner or operator shall make available to the Department such records as may be necessary to determine the conditions of the performance tests. Operations during periods of startup, shutdown, and malfunction shall not constitute representative conditions for the purpose of a performance test nor

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shall emissions in excess of the level of the applicable emission limit during periods of startup, shutdown, and malfunction be considered a violation of the applicable emission limit unless otherwise specified in the applicable standard.

[40 CFR 60.8(c)].

- C.24. OUC shall provide, or cause to be provided, performance testing facilities as follows:
- 1. Sampling ports adequate for test methods applicable to such facility. This includes (a) constructing the air pollution control system such that volumetric flow rates and pollutant emission rates can be accurately determined by applicable test methods and procedures and (b) providing a stack or duct free of cyclonic flow during performance tests, as demonstrated by applicable test methods and procedures.
 - 2. Safe sampling platform(s).
 - 3. Safe access to sampling platform(s).
- 4. Utilities for sampling and testing equipment. [40 CFR 60.8(e)]
- C.25. Each performance test shall consist of three separate runs using the applicable test method. Each run shall be conducted for the time and under the conditions specified in the applicable standard. For the purpose of determining compliance with an applicable standard, the arithmetic means of results of the three runs shall apply. In the event that a sample is accidentally lost or conditions occur in which one of the three runs must be discontinued because of forced shutdown, failure of an irreplaceable portion of the sample train, extreme meteorological conditions, or other circumstances, beyond the owner or operator's control, compliance may, upon the Department's approval, be determined using the arithmetic mean of the results of the two other runs.

 [40 CFR 60.8(f)].
- C.26. Department Notification. OUC shall give written notification to the Department when there is any modification to this facility. This notice shall be submitted timely and in advance of any critical date involved to allow sufficient time for review, discussion, and revision of plans, if necessary. Such notice shall include, but not be limited to, information describing the precise nature of the change; modifications to any emission control system; production capacity of the facility before and after the change; and, the anticipated completion date of the change.

 [40 CFR 60.8(d) and PSD-FL-130 and PSD-FL-173]

Compliance with Standards and Maintenance Requirements

- C.27. Compliance with opacity standards in 40 CFR 60 shall be determined by conducting observations in accordance with Reference Method 9 in appendix A of 40 CFR 60, any alternative method that is approved by the Department, or as provided in 40 CFR 60.11(e)(5). For purposes of determining initial compliance, the minimum total time of observations shall be 3 hours (30 6-minute averages) for the performance test or other set of observations (meaning those fugitive-type emission sources subject only to an opacity standard).

 [40 CFR 60.11(b)].
- C.28. The Permittee shall follow the manufacturer's instructions during periods of start-up, shutdown, malfunction, or load change to ensure that the best operational practices to minimize emissions will be adhered to and the duration of any excess emissions will be minimized. The instructions shall be kept on file at the plant site and made available for inspection upon request by the Department. [40 CFR 60.11(d)]

- C.29. Credible Evidence. For the purpose of submitting compliance certifications or establishing whether or not a person has violated or is in violation of any standard in 40 CFR 60, nothing in 40 CFR 60 shall preclude the use, including the exclusive use, of any credible evidence or information, relevant to whether a source would have been in compliance with applicable requirements if the appropriate performance or compliance test or procedure had been performed.

 [40 CFR 60.11(g)].
- C.30. <u>Circumvention</u>. No owner or operator subject to the provisions of 40 CFR 60 shall build, erect, install, or use any article, machine, equipment or process, the use of which conceals an emission which would otherwise constitute a violation of an applicable standard. Such concealment includes, but is not limited to, the use of gaseous diluents to achieve compliance with an opacity standard or with a standard which is based on the concentration of a pollutant in the gases discharged to the atmosphere.

 [40 CFR 60.12]

Monitoring Requirements

- C.31. (a) For the purposes of this section, all continuous monitoring systems required under applicable subparts shall be subject to the provisions of this section upon promulgation of performance specifications for continuous monitoring systems under appendix B of 40 CFR 60 and, if the continuous monitoring system is used to demonstrate compliance with emission limits on a continuous basis, appendix F to 40 CFR 60, unless otherwise specified in an applicable subpart or by the Department. Appendix F is applicable December 4, 1987.
- (b) All continuous monitoring systems and monitoring devices shall be installed and operational prior to conducting performance tests under 40 CFR 60.8. Verification of operational status shall, as a minimum, include completion of the manufacturer's written requirements or recommendations for installation, operation, and calibration of the device.
- (c) If the owner or operator of an affected facility elects to submit continuous opacity monitoring system (COMS) data for compliance with the opacity standard as provided under 40 CFR 60.11(e)(5), he/she shall conduct a performance evaluation of the COMS as specified in Performance Specification 1, appendix B, of 40 CFR 60 before the performance test required under 40 CFR 60.8 is conducted. Otherwise, the owner or operator of an affected facility shall conduct a performance evaluation of the COMS or continuous emission monitoring system (CEMS) during any performance test required under 40 CFR 60.8 or within 30 days thereafter in accordance with the applicable performance specification in appendix B of 40 CFR 60. The owner or operator of an affected facility shall conduct COMS or CEMS performance evaluations at such other times as may be required by the Department under section 114 of the Act.
- (1) The owner or operator of an affected facility using a COMS to determine opacity compliance during any performance test required under 40 CFR 60.8 and as described in 40 CFR 60.11(e)(5), shall furnish the Department two or, upon request, more copies of a written report of the results of the COMS performance evaluation described in 40 CFR 60.13(c) at least 10 days before the performance test required under 40 CFR 60.8 is conducted.
- (2) Except as provided in 40 CFR 60.13(c)(1), the owner or operator of an affected facility shall furnish the Department within 60 days of completion two or, upon request, more copies of a written report of the results of the performance evaluation.
- (d)(1) Permittee's of all continuous emission monitoring systems installed in accordance with the provisions of 40 CFR 60 shall check the zero (or low-level value between 0 and 20 percent of span value) and span (50 to 100 percent of span value) calibration drifts at least once daily in

accordance with a written procedure. The zero and span shall, as a minimum, be adjusted whenever the 24-hour zero drift or 24-hour span drift exceeds two times the limits of the applicable performance specifications in appendix B. The system must allow the amount of excess zero and span drift measured at the 24-hour interval checks to be recorded and quantified, whenever specified. For continuous monitoring systems measuring opacity of emissions, the optical surfaces exposed to the effluent gases shall be cleaned prior to performing the zero and span drift adjustments except that for systems using automatic zero adjustments. The optical surfaces shall be cleaned when the cumulative automatic zero compensation exceeds 4 percent opacity.

- (3) Unless otherwise approved by the Department, the following procedures shall be followed for continuous monitoring systems measuring opacity of emissions. Minimum procedures shall include a method for producing a simulated zero opacity condition and upscale (span) opacity condition using a certified neutral density filter or other related technique to produce a known obscuration of the light beam. Such procedures shall provide a system check of the analyzer internal optical surfaces and all electronic circuitry including the lamp and photo detector assembly. (e) Except for system breakdowns, repairs, calibration checks, and zero and span adjustments required under 40 CFR 60.13(d), all continuous monitoring systems shall be in continuous operation and shall meet minimum frequency of operation requirements as follows:
- (1) All continuous monitoring systems referenced by 40 CFR 60.13(c) for measuring opacity of emissions shall complete a minimum of one cycle of sampling and analyzing for each successive 10-second period and one cycle of data recording for each successive 6-minute period.
- (2) All continuous monitoring systems referenced by 40 CFR 60.13(c) for measuring emissions, except opacity, shall complete a minimum of one cycle of operation (sampling, analyzing, and data recording) for each successive 15-minute period.
- (f) All continuous monitoring systems or monitoring devices shall be installed such that representative measurements of emissions or process parameters from the affected facility are obtained. Additional procedures for location of continuous monitoring systems contained in the applicable Performance Specifications of appendix B of 40 CFR 60 shall be used.
- (g) When the effluents from a single affected facility or two or more affected facilities subject to the same emission standards are combined before being released to the atmosphere, the owner or operator may install applicable continuous monitoring systems on each effluent or on the combined effluent. When the affected facilities are not subject to the same emission standards, separate continuous monitoring systems shall be installed on each effluent. When the effluent from one affected facility is released to the atmosphere through more than one point, the owner or operator shall install an applicable continuous monitoring system on each separate effluent unless the installation of fewer systems is approved by the Department. When more than one continuous monitoring system is used to measure the emissions from one affected facility (e.g., multiple breechings, multiple outlets), the owner or operator shall report the results as required from each continuous monitoring system.
- (h) Owners or operators of all continuous monitoring systems for measurement of opacity shall reduce all data to 6-minute averages and for continuous monitoring systems other than opacity to 1-hour averages for time periods as defined in 40 CFR 60.2. Six-minute opacity averages shall be calculated from 36 or more data points equally spaced over each 6-minute period. For continuous monitoring systems other than opacity, 1-hour averages shall be computed from four or more data points equally spaced over each 1-hour period. Data recorder during periods of continuous

monitoring system breakdowns, repairs, calibration checks, and zero and span adjustments shall not be included in the data averages computed under this paragraph. An arithmetic or integrated average of all data may be used. The data may be recorded in reduced or non reduced form (e.g., PPM pollutant and percent O2 or ng/J of pollutant). All excess emissions shall be converted into

units of the standard using the applicable conversion procedures specified in subparts. After conversion into units of the standard, the data may be rounded to the same number of significant digits as used in the applicable subparts to specify the emission limit (e.g., rounded to the nearest 1 percent opacity).

[Rule 62-296.800, F.A.C.; 40 CFR 60.13(a)-(h)].

- C.32. After receipt and consideration of written application, the Department may approve alternatives to any monitoring procedures or requirements of 40 CFR 60 including, but not limited to the following:
- (1) Alternative monitoring requirements when installation of a continuous monitoring system or monitoring device specified by 40 CFR 60 would not provide accurate measurements due to liquid water or other interferences caused by substances with the effluent gases.
 - (2) Alternative monitoring requirements when the affected facility is infrequently operated.
- (3) Alternative monitoring requirements to accommodate continuous monitoring systems that require additional measurements to correct for stack moisture conditions.
- (4) Alternative locations for installing continuous monitoring systems or monitoring devices when the owner or operator can demonstrate that installation at alternate locations will enable accurate and representative measurements.
- (5) Alternative methods of converting pollutant concentration measurements to units of the standards.
- (6) Alternative procedures for performing daily checks of zero and span drift that do not involve use of span gases or test cells.
- (7) Alternatives to the ASTM test methods or sampling procedures specified by any subpart.
- (8) Alternative continuous monitoring systems that do not meet the design or performance requirements in Performance Specification 1, appendix B, but adequately demonstrate a definite and consistent relationship between its measurements and the measurements of opacity by a system complying with the requirements in Performance Specification 1. The Department may require that such demonstration be performed for each affected facility.
- (9) Alternative monitoring requirements when the effluent from a single affected facility or the combined effluent from two or more affected facilities are released to the atmosphere through more than one point.

[Rule 62-296.800, F.A.C.; 40 CFR 60.13(i)].

- C.33. An alternative to the relative accuracy test specified in Performance Specification 2 of 40 CFR 60 Appendix B, may be requested as follows:
- (1) An alternative to the reference method tests for determining relative accuracy is available for sources with emission rates demonstrated to be less than 50 percent of the applicable standard. A source owner or operator may petition the Department to waive the relative accuracy test in section 7 of Performance Specification 2 and substitute the procedures in section 10 if the results of a performance test conducted according to the requirements in 40 CFR 60.8 of this subpart or other tests performed following the criteria in 40 CFR 60.8 demonstrate that the emission rate of the pollutant of interest in the units of the applicable standard is less than 50 percent of the applicable standard. For sources subject to standards expressed as control efficiency levels, a source owner or operator may petition the Department to waive the relative accuracy test and substitute the procedures in section 10 of Performance Specification 2 if the control device exhaust emission rate is less than 50 percent of the level needed to meet the control efficiency requirement. The alternative procedures do not apply if the continuous emission monitoring system is used to determine compliance continuously with the applicable standard. The petition to waive

the relative accuracy test shall include a detailed description of the procedures to be applied. Included shall be location and procedure for conducting the alternative, the concentration or response levels of the alternative RA materials, and the other equipment checks included in the alternative procedure. The Department will review the petition for completeness and applicability. The determination to grant a waiver will depend on the intended use of the CEMS data (e.g., data collection purposes other than NSPS) and may require specifications more stringent than in Performance Specification 2 (e.g., the applicable emission limit is more stringent than NSPS).

(2) The waiver of a CEMS relative accuracy test will be reviewed and may be rescinded at such time following successful completion of the alternative RA procedure that the CEMS data indicate the source emissions approaching the level of the applicable standard. The criterion for reviewing the waiver is the collection of CEMS data showing that emissions have exceeded 70 percent of the applicable standard for seven, consecutive, averaging periods as specified by the applicable regulation(s). For sources subject to standards expressed as control efficiency levels, the criterion for reviewing the waiver is the collection of CEMS data showing that exhaust emissions have exceeded 70 percent of the level needed to meet the control efficiency requirement for seven, consecutive, averaging periods as specified by the applicable regulation(s) [e.g., 40 CFR 60.45(g)(2) and 40 CFR 60.45(g)(3), 40 CFR 60.73(e), and 40 CFR 60.84(e)]. It is the responsibility of the source operator to maintain records and determine the level of emissions relative to the criterion on the waiver of relative accuracy testing. If this criterion is exceeded, the owner or operator must notify the Department within 10 days of such occurrence and include a description of the nature and cause of the increasing emissions. The Department will review the notification and may rescind the waiver and require the owner or operator to conduct a relative accuracy test of the CEMS as specified in section 7 of Performance Specification 2. [Rule 62-296.800, F.A.C.; 40 CFR 60.13(j)].

Modifications

C.34. Except as provided under 40 CFR 60.14(e) and 40 CFR 60.14(f), any physical or operational change to an existing facility which results in an increase in the emission rate to the atmosphere of any pollutant to which a standard applies shall be considered a modification within the meaning of section 111 of the Act. Upon modification, an existing facility shall become an affected facility for each pollutant to which a standard applies and for which there is an increase in the emission rate to the atmosphere.

[Rule 62-296.800, F.A.C.; 40 CFR 60.14(a)].

- C.35. Emission rate shall be expressed as kg/hr (lbs./hour) of any pollutant discharged into the atmosphere for which a standard is applicable. The Department shall use the following to determine emission rate:
- (1) Emission factors as specified in the latest issue of "Compilation of Air Pollutant Emission Factors", EPA Publication No. AP-42, or other emission factors determined by the Department to be superior to AP-42 emission factors, in cases where utilization of emission factors demonstrate that the emission level resulting from the physical or operational change will either clearly increase or clearly not increase.
- (2) Material balances, continuous monitor data, or manual emission tests in cases where utilization of emission factors as referenced in 40 CFR 60.14(b)(1) does not demonstrate to the Department's satisfaction whether the emission level resulting from the physical or operational change will either clearly increase or clearly not increase, or where an owner or operator demonstrates to the Department's satisfaction that there are reasonable grounds to dispute the result obtained by the Department utilizing emission factors as referenced in 40 CFR 60.14(b)(1). When the emission rate

Orlando Utilities Commission Indian River Plant

is based on results from manual emission tests or continuous monitoring systems, the procedures specified in 40 CFR 60 appendix C of 40 CFR 60 shall be used to determine whether an increase in emission rate has occurred. Tests shall be conducted under such conditions as the Department shall specify to the owner or operator based on representative performance of the facility. At least three valid test runs must be conducted before and at least three after the physical or operational change. All operating parameters which may affect emissions must be held constant to the maximum feasible degree for all test runs.

[Rule 62-296.800, F.A.C.; 40 CFR 60.14(b)].

C.36. The addition of an affected facility to a stationary source as an expansion to that source or as a replacement for an existing facility shall not by itself bring within the applicability of 40 CFR 60 any other facility within that source.

[Rule 62-296.800, F.A.C.; 40 CFR 60.14(c)].

- C.37. The following shall not, by themselves, be considered modifications under 40 CFR 60:
- (1) Maintenance, repair, and replacement which the Department determines to be routine for a source category, subject to the provisions of 40 CFR 60.14(c) and 40 CFR 60.15.
- (2) An increase in production rate of an existing facility, if that increase can be accomplished without a capital expenditure on that facility.
- (3) An increase in the hours of operation.
- (4) Use of an alternative fuel or raw material if, prior to the date any standard under 40 CFR 60 becomes applicable to that source type, as provided by 40 CFR 60.1, the existing facility was designed to accommodate that alternative use. A facility shall be considered to be designed to accommodate an alternative fuel or raw material if that use could be accomplished under the facility's construction specifications as amended prior to the change. Conversion to coal required for energy considerations, as specified in section 111(a)(8) of the Act, shall not be considered a modification.
- (5) The addition or use of any system or device whose primary function is the reduction of air pollutants, except when an emission control system is removed or is replaced by a system which the Department determines to be less environmentally beneficial.
- (6) The relocation or change in ownership of an existing facility. [Rule 62-296.800, F.A.C.; 40 CFR 60.14(e)].
- C.38. Special provisions set forth under an applicable subpart of 40 CFR 60 shall supersede any conflicting provisions of this section.

[Rule 62-296.800, F.A.C.; 40 CFR 60.14(f)].

C.39. Within 180 days of the completion of any physical or operational change subject to the control measures specified in 40 CFR 60.14(a), compliance with all applicable standards must be achieved.

[Rule 62-296.800, F.A.C.; 40 CFR 60.14(g)].

Excess Emissions

C.40. Excess emissions resulting from malfunction shall be permitted provided that best operational practices to minimize emissions are adhered to and the duration of excess emissions shall be minimized but in no case exceed two hours in any 24 hour period unless specifically authorized by the Department for longer duration.

[Rule 62-210.700(1), F.A.C.]

C.41. Excess emissions resulting from startup or shutdown shall be permitted provided that best operational practices to minimize emissions are adhered to and the duration of excess emissions shall be minimized.

[Rule 62-210.700(2), F.A.C.]

C.42. Excess emissions which are caused entirely or in part by poor maintenance, poor operation, or any other equipment or process failure which may reasonably be prevented during startup, shutdown or malfunction shall be prohibited.

[Rule 62-210.700(4), F.A.C.]

Test Methods and Procedures

- C.43. The Permittee shall conduct a compliance test on an *annual basis* for each of the following pollutants. Each compliance test shall be conducted in accordance with 40 CFR 60, Appendix A, using the method indicated.
 - a) Oxides of Nitrogen (NOx) EPA Method 20.
 - b) Carbon Monoxide (CO) EPA Method 10.
 - c) Beryllium (Be) EPA Method 104.
 - d) Particulate Matter (PM/PM₁₀) EPA Method 5.

An annual compliance test for particulate matter emissions shall not be required for any fuel burning emissions unit that, in a federal fiscal year, does not burn liquid and/or solid fuel, other than during startup, for a total of more than 400 hours.

[Rule 62-297.310(7)(a)4. & 5., F.A.C.]

- C.44. The Permittee shall conduct a compliance test for each of the following pollutants prior to obtaining a renewed operation permit. Emissions units that are required to conduct an annual compliance test may submit the most recent annual compliance test to satisfy this requirement. In renewing an air operation permit pursuant to Rule 62-210.300(2)(a)3.b., c., or d., F.A.C., the Department shall not require submission of compliance test results for any emissions unit that, during the year prior to renewal: a) did not operate; or b) in the case of a fuel burning emissions unit, burned liquid and/or solid fuel for a total of no more than 400 hours. Each compliance test shall be conducted in accordance with 40 CFR 60 Appendix A, using the method indicated.
 - a) Sulfur Dioxide (SO₂) EPA Method 6 or ASTM D 2880-71 for sulfur in oil.
 - b) Particulate Matter (PM/PM₁₀) EPA Method 5.
 - c) Volatile Organic Compounds (VOC) EPA Method 25.

[Rule 62-297.310(7)(a)3., F.A.C.]

C.45. Required Number of Test Runs. For mass emission limitations, a compliance test shall consist of three complete and separate determinations of the total air pollutant emission rate through the test section of the stack or duct and three complete and separate determinations of any applicable process variables corresponding to the three distinct time periods during which the stack emission rate was measured provided, however, that three complete and separate determinations shall not be required if the process variables are not subject to variation during a compliance test, or if three determinations are not necessary in order to calculate the unit's emission rate. The three required test runs shall be completed within one consecutive five day period. In the event that a sample is lost or one of the three runs must be discontinued because of circumstances beyond the control of OUC, and a valid third run cannot be obtained within the five day period allowed for the test, the Secretary or his or her designee may accept the results of the two complete runs as proof of compliance, provided that the arithmetic

Indian River Plant

mean of the results of the two complete runs is at least 20 percent below the allowable emission limiting standards.

[Rule 62-297.310(1), F.A.C.]

C.46. <u>Calculation of Emission Rate</u>. The indicated emission rate or concentration shall be the arithmetic average of the emission rate or concentration determined by each of the separate test runs unless otherwise specified in a particular test method or applicable rule. [Rule 62-297.310(3), F.A.C.]

C.47. Applicable Test Procedures.

- (a) Required Sampling Time.
 - 1. Unless otherwise specified in the applicable rule, the required sampling time for each test run shall be no less than one hour and no greater than four hours, and the sampling time at each sampling point shall be of equal intervals of at least two minutes.
 - 2. Opacity Compliance Tests. When either EPA Method 9 or DEP Method 9 is specified as the applicable opacity test method, the required minimum period of observation for a compliance test shall be sixty (60) minutes for emissions units which emit or have the potential to emit 100 tons per year or more of particulate matter, and thirty (30) minutes for emissions units which have potential emissions less than 100 tons per year of particulate matter and are not subject to a multiple-valued opacity standard. The opacity test observation period shall include the period during which the highest opacity emissions can reasonably be expected to occur. Exceptions to these requirements are as follows:
 - a. (not applicable)
 - b. (not applicable)
 - c. The minimum observation period for opacity tests conducted by employees or agents of the Department to verify the day-to-day continuing compliance of a unit or activity with an applicable opacity standard shall be twelve minutes.
- (b) <u>Minimum Sample Volume</u>. Unless otherwise specified in the applicable rule, the minimum sample volume per run shall be 25 dry standard cubic feet.
- (c) <u>Required Flow Rate Range</u>. For EPA Method 5 particulate sampling, acid mist/sulfur dioxide, and fluoride sampling which uses Greenburg Smith type impingers, the sampling nozzle and sampling time shall be selected such that the average sampling rate will be between 0.5 and 1.0 actual cubic feet per minute, and the required minimum sampling volume will be obtained.
- (d) <u>Calibration of Sampling Equipment</u>. Calibration of the sampling train equipment shall be conducted in accordance with the schedule shown in Table 297.310-1. (See attachment.)
- (e) Allowed Modification to EPA Method 5. When EPA Method 5 is required, the following modification is allowed: the heated filter may be separated from the impingers by a flexible tube. [Rule 62-297.310(4), F.A.C.]
- C.48. Special Compliance Tests. When the Department, after investigation, has good reason (such as complaints, increased visible emissions or questionable maintenance of control equipment) to believe that any applicable emission standard contained in a Department rule or in a permit issued pursuant to those rules is being violated, it shall require OUC to conduct compliance tests which identify the nature and quantity of pollutant emissions from the emissions unit and to provide a report on the results of said tests to the Department.

[Rule 62-297.310(7)(b), F.A.C., SIP approved]

C.49. Waiver of Compliance Test Requirements. If OUC is subject to a compliance test requirement demonstrates to the Department, pursuant to the procedure established in Rule 62-297.620, F.A.C., that the compliance of the emissions unit with an applicable weight emission limiting standard can be adequately determined by means other than the designated test procedure, such as specifying a

surrogate standard of no visible emissions for particulate matter sources equipped with a bag house or specifying a fuel analysis for sulfur dioxide emissions, the Department shall waive the compliance test requirements for such emissions units and order that the alternate means of determining compliance be used, provided, however, the provisions of Rule 62-297.310(7)(b), F.A.C., shall apply. [Rule 62-297.310(7)(c), F.A.C., SIP approved]

C.50. COMS for Periodic Monitoring. OUC shall install continuous opacity monitoring systems (COMS) pursuant to 40 CFR Part 75. OUC shall maintain and operate the COMS and shall make and maintain records of opacity measured by the COMS, for purposes of periodic monitoring. [Rule 62-213.440, F.A.C., and applicant requested]

IV. Acid Rain Part

Indian River Plant

Operated by: Orlando Utilities Commission

ORIS code: 683

The emissions units listed below are regulated under Acid Rain Part, Phase II.

E.U. ID No.	Description		
005	129 MW Simple Cyc	cle Combustion Turbine C	
006	129 MW Simple Cyc	cle Combustion Turbine D	

- 1. The Acid Rain Part application submitted for this facility, as approved by the Department, is a part of this permit. The owners and operators of these acid rain units must comply with the standard requirements and special provisions set forth in the application listed below:
- a. DEP Form No.62-210.900(1)(a), version dated July 1, 1995, received on July 27, 2000. [Chapter 62-213, F.A.C. and Rule 62-214.320, F.A.C.]
- 2. The sulfur dioxide (SO₂) allowance allocations for each Acid Rain unit are:

E.U. ID No.	EPA ID#	Year	2000	2001	2002	2003	2004
005	C	SO2 allowances, under Table 2 of 40 CFR 73	0*	0*	0*	0*	0*
006	D	SO2 allowances, under Table 2 of 40 CFR 73	639*	639*	639*	639*	639*

- *The number of allowances held by an Acid Rain source in a unit account may differ from the number allocated by the U.S. EPA under Table 2 of 40 CFR 73.
- 3. Comments, notes, and justifications: The Revised Phase II Permit Application was received on July 27, 2000.
- 4. Emission Allowances. Emissions from sources subject to the Federal Acid Rain Program (Title IV) shall not exceed any allowances that the source lawfully holds under the Federal Acid Rain Program. Allowances shall not be used to demonstrate compliance with a non-Title IV applicable requirement of the Act.
- a. No permit revision shall be required for increases in emissions that are authorized by allowances acquired pursuant to the Federal Acid Rain Program, provided that such increases do not require a permit revision pursuant to Rule 62-213.400(3), F.A.C.
- b. No limit shall be placed on the number of allowances held by the source under the Federal Acid Rain Program.
- c. Allowances shall be accounted for under the Federal Acid Rain Program. [Rule 62-213.440(1)(c)1., 2. & 3., F.A.C.]
- 5. Statement of Compliance. The annual statement of compliance pursuant to Rule 62-213.440(3), F.A.C., shall be submitted within 60 (sixty) days after the end of the calendar year. {See condition No.51., Appendix TV-3, Title V Conditions.} [Rule 62-214.420(11), F.A.C.]

6. Where an applicable requirement of the Act is more stringent than applicable regulations promulgated under Title IV of the Act, both provisions shall be incorporated into the permit and shall be enforceable by the Administrator.

[40 CFR 70.6(a)(1)(ii); and, Rule 62-210.200, F.A.C., Definitions – Applicable Requirements.]

Appendix H-1, Permit History/ID Number Changes

Orlando Utility Commission Indian River Plant

Permit No. 0090008-002-AV Facility ID No. 0090008

Permit History:

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E.U. <u>ID No</u>	<u>Description</u>	Permit No.	<u>Issue</u> Date	Expiration Date	Extended Date ¹	Revised Dates
004 & 007	35 MW Combustion Turbines A & B	AC05-144482, AC05-146749	09/01/88	01/31/92		12/18/89
		PSD-FL-130	09/01/88			12/18/89
		AO05-176351	07/30/90	07/25/95	08/14/96	
		0090008-001-AV	01/01/00			
005 & 006	129 MW Combustion Turbines C & D	AC05-146750, AC05-146751	09/01/88	01/31/92		12/18/89, 11/05/91
		PSD-FL-130	09/01/88			12/18/89, 11/05/91
		AC05-193720	11/05/91	06/30/93	•	05/10/94, 08/24/95
		PSD-FL-173	11/05/91			05/10/94, 08/24/95
	,	ASP 92-0-01	12/16/92			
	,	AO05-229084	09/21/93	08/30/98		
		OGC FILE NO.	05/22/96			
		94-3376-C-05				
		0090008-001-AV	01/01/00			

ID Number Changes:

From: Facility ID No. 30ORL050008 Facility ID No. 0090008

Notes: 1 - AO permits automatic extensions in Rule 62-210.300(2)(a)3.a., F.A.C., effective 03/21/96.

{Rule 62-213.420(1)(b)2., F.A.C., allows Title V Sources to operate under existing valid permits that were in effect at the time of application until the Title V permit becomes effective.}

electronic file name: 0090008h.doc

Appendix I-1, List of Insignificant Emissions Units and Activities

Orlando Utilities Commission

FINAL Permit Revision No. 0090008-002-AV

Indian River Plant

The facilities, emissions units, or pollutant-emitting activities listed in Rule 62-210.300(3)(a), F.A.C., Categorical Exemptions, are exempt from the permitting requirements of Chapters 62-210 and 62-4, F.A.C.; provided, however, that exempt emissions units shall be subject to any applicable emission limiting standards and the emissions from exempt emissions units or activities shall be considered in determining the potential emissions of the facility containing such emissions units. Emissions units and pollutant-emitting activities exempt from permitting under Rule 62-210.300(3)(a), F.A.C., shall not be exempt from the permitting requirements of Chapter 62-213, F.A.C., if they are contained within a Title V source; however, such emissions units and activities shall be considered insignificant for Title V purposes provided they also meet the criteria of Rule 62-213.430(6)(b), F.A.C. No emissions unit shall be entitled to an exemption from permitting under Rule 62.210.300(3)(a), F.A.C., if its emissions, in combination with the emissions of other units and activities at the facility, would cause the facility to emit or have the potential to emit any pollutant in such amount as to make the facility a Title V source.

The below listed emissions units and activities are considered insignificant pursuant to Rule 62-213.430(6), F.A.C.

Brief Description of Emissions Units and Activities

- 1. Internal combustion engines in boats, aircraft and vehicles used for transportation of passengers or freight.
- 2. Cold storage refrigeration equipment, except for any such equipment located at a Title V source using an ozone-depleting substance regulated under 40 CFR Part 82.
- 3. Vacuum pumps in laboratory operations.
- 4. Equipment used for steam cleaning.
- 5. Belt or drum sanders having a total sanding surface of five square feet or less and other equipment used exclusively on wood or plastics or their products having a density of 20 pounds per cubic foot or more.
- 6. Equipment used exclusively for space heating, other than boilers.
- 7. Laboratory equipment used exclusively for chemical or physical analyses.
- 8. Brazing, soldering or welding equipment.
- 9. One or more emergency generators located within a single facility provided:
 - a. None of the emergency generators is subject to the Federal Acid Rain Program; and
 - b. Total fuel consumption by all such emergency generators within the facility is limited to 32,000 gallons per year of diesel fuel, 4,000 gallons per year of gasoline, 4.4 million standard cubic feet per year of natural gas or propane, or an equivalent prorated amount if multiple fuels are used.
- 10. One or more heating units and general purpose internal combustion engines located within a single facility provided:
 - a. None of the heating units or general purpose internal combustion engines is subject to the Federal Acid Rain Program; and
 - b. Total fuel consumption by all such heating units and general purpose internal combustion engines within the facility is limited to 32,000 gallons per year of diesel

fuel, 4,000 gallons per year of gasoline, 4.4 million standard cubic feet per year of natural gas or propane, or an equivalent prorated amount if multiple fuels are used.

- 11. Fire and safety equipment.
- 12. Surface coating operations within a single facility if the total quantity of coatings containing greater than 5.0 percent VOCs, by volume, used is 6.0 gallons per day or less, averaged monthly, provided:
 - a. Such operations are not subject to a volatile organic compound Reasonably Available Control Technology (RACT) requirement of Chapter 62-296, F.A.C.; and
 - b. The amount of coatings used shall include any solvents and thinners used in the process including those used for cleanup.
- 13. Surface coating operations utilizing only coatings containing 5.0 percent or less VOCs, by volume.
- 14. Degreasing units using heavier-than-air vapors exclusively, except any such unit using or emitting any substance classified as a hazardous air pollutant.

Note: No exemption shall be granted to any emissions unit or activity if:

- 1. Such unit or activity would be subject to any unit-specific applicable requirement;
- 2. Such unit or activity, in combination with other units and activities proposed for exemption, would cause the facility to exceed any major source threshold(s) as defined in Rule 62-213.420(3)(c)1., F.A.C., unless it is acknowledged in the permit application that such units or activities would cause the facility to exceed such threshold(s); or
- 3. Such unit or activity would emit or have the potential to emit:
- a. 500 pounds per year or more of lead and lead compounds expressed as lead;
- b. 1,000 pounds per year or more of any hazardous air pollutant;
- c. 2,500 pounds per year or more of total hazardous air pollutants; or
- d. 5.0 tons per year or more of any other regulated pollutant.

[Rule 62-213.430(6), F.A.C]

Appendix U-1, List of Unregulated Emissions Units and Activities

Orlando Utilities Commission

FINAL Permit Revision No. 0090008-002-AV

Indian River Plant

<u>Unregulated Emissions Units and Activities</u>. An emissions unit which emits no "emissions-limited pollutant" and which is subject to no unit-specific work practice standard, though it may be subject to regulations applied on a facility-wide basis (e.g., unconfined emissions, odor, general opacity) or to regulations that require only that it be able to prove exemption from unit-specific emissions or work practice standards.

The below listed emissions units and activities are neither 'regulated emissions units' nor 'exempt emissions units'.

L'éUé.	Brief Description of Emissions Units and Activities
009	One No. 2 Fuel Oil Storage Tank
	(150,000 gallon capacity)

Table 1-1, Summary of Air Pollutant Standards and Terms

Orlando Utilities Commission

Indian River Plant

Permit # 0090008-002-AV Facility ID # 0090008

This table summarizes information for convenience purposes only, & does not supersede any terms or conditions of this permit.

E.U. 004, 007

Combustion Turbines A and B

				. Aliowat	ole Emissions		Equivalent	Emissions *		See Permit
	Pollutant/Parameter	Fuel	Hours/Year	lbs/hour/unit	TPY/unit	TPY/2 units	lbs./hour	TPY	Regulatory Citations	Condition
	SO2	Gas	8,760	0.34	1.5	3-			PSD-FL-130	III. A.4
		Oil		143	625	1250	285.4	1250		
	NOx	Gas		75	329	658			PSD-FL-130	III. A.4
		Oil		118	518	1037	237	1037		
							·			
	VE	Gas		5% opacity				n/a	PSD-FL-130	III. A.5
		Oil		10% opacity						
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Notes:

^{** --} Annual emissions (TPY) based on 3 hours per day at 0.3 lb/mmBtu and 21 hours per day at 0.1lb/MMBtu.

^{* --} Equivalent Emissions provided for information only.

Table 1-1, Summary of Air Pollutant Standards and Terms

Orlando Utilities Commission Indian River Plant

Permit # 0090008-002-AV Facility ID # 0090008

This table summarizes information for convenience purposes only, & does not supersede any terms or conditions of this permit.

E.U. 005, 006

Combustion Turbines C and D

				Allowable Emissi	ons			See Permit
Pollutant/Parameter	Fuel	Hours/Year	Standard	TPY/unit	TPY/2 units	lbs./hour / unit	Regulatory Citations	Condition
SO2	Gas	4,380	0.3% Sulfur Fuel	1.05	2.10	0.5	PSD-FL-173	III.B.5
	Oil		0.3% Sulfur Fuel	476.5	953	217.6		
NOx	Gas		25 ppm @ 15% O2	295.75	591.5	135.0	PSD-FL-173	III.B.5
	Oil		42 ppm@15% O2	253	506	115.5		
VE	Gas		10% opacity				AC05-193720	III.B.6
·	Oil		10% opacity					
PM/PM10	Gas		0.003 lb/MMBtu	9.75	19.5	4.5		III.B.5
	Oil		0.08 lb/MMBtu	118.5	237	54.1		·
со	Gas		25 ppmvd	156.5	313	71.5		III.B.5
	Oil		25 ppmvd	79.5	159	36.3		
voc	Gas		5 ppmvd	18.5	37	8.4		III.B.5
	Oil		15 ppmvd	56	112	25.6		
Sulfurc Acid Mist	Gas			0.035	0.07	0.02		III.B.5
	Oil			14.25	28.5	6.5		

Table 2-1, Summary of Compliance Requirements

Orlando Utilities Commission Indian River Plant Permit # 0090008-002-AV Facility ID # 0090008

This table summarizes information for convenience purposes only, & does not supersede any terms or conditions of this permit.

E.U. 004, 007

Combustion Turbines A and B

			Frequency	Frequency	Min. Compliance	_	
Pollutant/		Compliance	of	Base	Test		Permit
Parameter	Fuel	Method	Sampling	Date *	Duration	CMS**	Condition
SO2	#2 oil	Fuel sampling & analysis	Daily sampling of as-fired fuel	Per 40 CFR 60.334(b)		_	III.C.6, C.12
	gas						
VE	#2 oil	EPA Method 9	annual	20-Jan			III.C.6
NOx	#2 oil gas	EPA Method 20	annual	20-Jan			III.C.6

Notes:

^{*}Frequency base date established for planning purposes only; see Rule 62-297.310, F.A.C.

^{**}CMS = continuous monitoring system

Table 2-1, Summary of Compliance Requirements

Orlando Utilities Commission Indian River Plant

Permit # 0090008-002-AV Facility ID # 0090008

This table summarizes information for convenience purposes only, & does not supersede any terms or conditions of this permit.

E.U. 005, 006

Combustion Turbines C and D

	_		Frequency	Frequency	Min. Compliance		
Pollutant/		Compliance	of	Base	Test		Permit
Parameter	Fuel	Method	Sampling	Date *	Duration	CMS	Condition
		Fuel sampling &	After each	Per 40	:		
SO2	#2 oil	analysis	fuel oil	CFR			III.C.6, C.12
		allalysis	shipment	60.335			
42 3	gas	[
VE	#2 oil	EPA Method 9	annual	20-Jan			III.C.6
	gas						
]			
СО	#2 oil	EPA Method 10	annual	20-Jan			III.B.9, C.6
	gas						
ļ							
	#2 oil						III.C.6
NOx	#2 011	EPA Method 20**	annual	20-Jan			111.0.0
	gas						
						*	
PM/PM10	#2 oil	none					
	gas						
						,	5. 7
VOC		***					III.B.7.

Notes:

^{*}Frequency base date established for planning purposes only; see Rule 62-297.310, F.A.C.

^{**}With ASP for revised Method 1

^{***} Compliance with total VOC emission limits will be assumed, provided the CO allowable emission rate is achieved. PSD-FL-173

PHASE II PERMIT APPLICATION

Page 1

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For more information, see instructions and refer to 40 CFR 72.30 and 72.31 and Chapter 214, F.A.C.

Step	1		
Identify	the so	urce b	y.
plant n	ame, St	ate, a	nd
ORIS c	ode from	m NAI	ов

This submission is:	X New	Revised			
	Indian River Plant		FI	683	
Plant Name			State	ORIS Code	

С

d

Compliance Plan

b

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Step 2 Enter the boiler ID# from NADB for each affected unit, and indicate whether a repowering plan is being submitted for the unit by entering "yes" or "no" at column c. For new units, enter the requested information in columns d and e

Boiler ID#	Unit Will Hold Allow- ances in	Repowering Plan	New Units	New Units
	Accordance	• .	Commence	Monitor
	with 40 CFR		Operation Date	Certification
	72.9(c)(1)			Deadline
1	Yes	No		
2	Yes	No		
3	Yes	No		
С	Yes	No	01 Sep 1992	01 Jan 1995
D	Yes	No	01 Oct 1992	01 Jan 1995
	Yes			

STEP 3 Check the box if the response in column c of Step 2 is "yes" for any unit

For each unit that will be repowered, the Repowering Extension Plan form is included and the Repowering Technology Petition form has been submitted or will be submitted by June 1, 1997.

DEP Form No. 62-610 900(1)(a) - Form Effective: 7-1-95

Step 4

Read the standard requirements and certification, enter the name of the designated representative, and sign and date

Indian River Plant

Standard Requirements

Permit Requirements:

- (1) The designated representative of each Acid Rain source and each Acid Rain unit at the source shall: (i) Submit a complete Acid Rain part application (including a compliance plan) under 40 CFR part 72, Rules 62-214.320 and 330, F.A.C.; and
 - (ii) Submit in a timely manner any supplemental information that the permitting authority determines is necessary to review an Acid Rain part application and issue or deny an Acid Rain permit:
- The owners and operators of each Acid Rain source and each Acid Rain unit at the source shall: (i) Operate the unit in compliance with a complete Acid Rain part application or a superseding Acid Rain part issued by the permitting authority; and
 - (ii) Have an Acid Rain Part.

Monitoring Requirements:

- (1) The owners and operators and, to the extent applicable, designated representative of each Acid Rain source and each Acid Rain unit at the source shall comply with the monitoring requirements as provided in 40 CFR part 75, and Rule 62-214.420, F.A.C.
- The emissions measured recorded and reported in accordance with 40 CFR part 75 shall be used to determine compliance by the unit with the Acid Rain emissions limitations and emissions reduction requirements for sulfur dioxide and nitrogen oxides under the Acid Rain Program.
- The requirements of 40 CFR part 75 shall not affect the responsibility of the owners and operators to monitor the emissions of other pollutants or other emissions characteristics at the unit under other applicable requirements of the Act and other provisions of the operating permit for the source.

Sulfur Dioxide Requirements:

- The owners and operators of each source and each Acid Rain unit at the source shall:
 - (i) Hold allowances, as of the allowance transfer deadline, in the unit's compliance subaccount (after deductions under 40 CFR 73.34(c)) not less than the total annual emissions of sulfur dioxide for the previous calendar year from the unit; and
 - (ii) Comply with the applicable Acid Rain emissions limitations for sulfur dioxide.
- Each ton of sulfur dioxide emitted in excess of the Acid Rain emissions limitations for sulfur dioxide shall constitute a separate violation of the Act.
- (3) An Acid Rain unit shall be subject to the requirements under paragraph (1) of the sulfur dioxide requirements as follows:
 - (i) Starting January 1, 2000, an Acid Rain unit under 40 CFR 72.6(a)(2); or
 - (ii) Starting on the later of January 1, 2000 or the deadline for monitor certificationunder 40 CFR part 75, an Acid Rain unit under 40 CFR 72.6(a)(3).
- Allowances shall be held in, deducted from, or transferred among Allowance Tracking System accounts in accordance with the Acid Rain Program.
- (5) An allowance shall not be deducted in order to comply with the requirements under paragraph (1)(i) of the sulfur dioxide requirements prior to the calendar year for which the allowance was allocated. (6) An allowance allocated by the Administrator under the Acid Rain Program is a limited authorization to emit sulfur dioxide in accordance with the Acid Rain Program. No provision of the Acid Rain Program, the Acid Rain permit application, the Acid Rain permit, or the written exemption under 40 CFR 72.7 and 72.8 and no provision of law shall be construed to limit the authority of the United States to terminate or limit such authorization.
- (7) An allowance allocated by the Administrator under the Acid Rain Program does not constitute a property right.

Nitrogen Oxides Requirements: The owners and operators of the source and each Acid Rain unit at the source shall comply with the applicable Acid Rain emissions limitation for nitrogen oxides.

Excess Emissions Requirements:

- (1) The designated representative of an Acid Rain unit that has excess emissions in any calendar year shall submit a proposed offset plan, as required under 40 CFR part 77.
- The owners and operators of an Acid Rain unit that has excess emissions in any calendar year shall:
 - (i) Pay without demand the penalty required, and pay upon demand the interest on that penalty, as required by 40 CFR part 77; and
 - (ii) Comply with the terms of an approved offset plan, as required by 40 CFR part 77,

Recordkeeping and Reporting Requirements:

- (1) Unless otherwise provided, the owners and operators of the source and each Acid Rain unit at the source shall keep on site at the source each of the following documents for a period of 5 years from the date the document is created. This period may be extended for cause, at any time prior to the end of 5 years, in writing by the Administrator or permitting authority:
 - (i) The certificate of representation for the designated representative for the source and each Acid Rain unit at the source and all documents that demonstrate the truth of the statements in the certificate of representation, in accordance with Rule 62-214.350, F.A.C.; provided that the certificate and documents shall be retained on site at the source beyond such 5-year period until such documents are superseded because of the submission of a new certification of representation changing the designated representative:
 - (ii) All emissions monitoring information, in accordance with 40 CFR part 75:
 - (iii) Copies of all reports, compliance certifications, and other submissions and all records made or required under the Acid Rain Program; and,

Indian River Plant

Recordkeeping and Reporting Requirements (cont.)

- (iv) Copies of all documents used to complete an Acid Rain part application and any other submission under the Acid Rain Program or to demonstrate compliance with the requirements of the Acid Rain Program.
- (2) The designated representative of an Acid Rain source and each Acid Rain unit at the source shall submit the reports and compliance certifications required under the Acid Rain Program, including those under 40 CFR part 72 subpart I and 40 CFR part 75.

Liability:

- (1) Any person who knowingly violates any requirement or prohibition of the Acid Rain Program, a complete Acid Rain part application, an Acid Rain part, or written exemption under 40 CFR 72.7 or 72.8, including any requirement for payment of any penalty owed to the United States, shall be subject to enforcement pursuant to section 113(c) of the Act.
- (2) Any person who knowingly makes a false, material statement in any record, submission, or report under the Acid Rain Program shall be subject to criminal enforcement pursuant to section 113(c) of the Act and 18 U.S.C. 1001.
- (3) No permit revision shall excuse any violation of the requirements of the Acid Rain Program that occurs prior to the date that the revision takes effect.
- (4) Each Acid Rain source and each Acid Rain unit shall meet the requirements of the Acid Rain Program.
- (5) Any provision of the Acid Rain Program that applies to an Acid Rain source (including a provision applicable to the designated representative of an Acid Rain source) shall also apply to the owners and operators of such source and of the Acid Rain units at the source.
- (6) Any provision of the Acid Rain Program that applies to an Acid Rain unit (including a provision applicable to the designated representative of an Acid Rain unit) shall also apply to the owners and operators of such unit. Except as provided under 40 CFR 72.44 (Phase II repowering extension plans) and except with regard to the requirements applicable to units with a common stack under 40 CFR part 75 including 40 CFR 75.16, 75.17, 75.17, and 75.18), the owners and operators and the designated representative of one Acid Rain unit shall not be liable for any violation by any other Acid Rain unit of which they are not owners or operators or the designated representative and that is located at a source of which they are not owners or operators or the designated representative.
- (7) Each violation of a provision of 40CFR parts 72, 73, 75, 77, and 78 by an Acid Rain source or Acid Rain unit, or by an owner or operator or designated representative of such source or unit, shall be a separate violation of the Act.

Effect on Other Authorities: No provision of the Acid Rain Program, an Acid Rain part application, an Acid Rain part, or a written exemption under 40 CFR 72.7 or 72.8 shall be construed as:

- (1) Except as expressly provided in title IV of the Act, exempting or excluding the owners and operators and, to the extent applicable, the designated representative of an Acid Rain source or Acid Rain unit from compliance with any provision of the Act, including the provisions of title I of the Act relating to applicable National Air Quality Standards or State Implementation Plans;
- (2) Limiting the number of allowances a unit can hold; provided, that the number of allowances held by the unit shall not affect the source's obligation to comply with any other provisions of the Act;
- (3) Requiring a change of any kind in any State law regulating electric utility rates and charges, affecting any State law regarding such State regulation, or limiting such State regulation, including any prudent review requirements under such State law;
- (4) Modifying the Federal Power Act or affecting the authority of the Federal Energy Regulatory Commission under the Federal Power Act; or,
- (5) Interfering with or impairing any program for competitive bidding for power supply in a State in which such program is established.

Certification

I am authorized to make this submission on behalf of the owners and operators of the Acid Rain source or Acid Rain units for which the submission is made. I certify under penalty of law that I have personally examined, and am familiar with, the statements and information submitted in this document and all its attachments. Based on my inquiry of those individuals with primary responsibility for obtaining the information, I certify that the statements and information are to the best of my knowledge and belief true, accurate, and complete. I am aware that there are significant penalities for submitting false statements and information or omitting required statements and information, including the possibility of fine or imprisonment.

Name	Fred F. Ha	addad, Jr.
Signature / Signature		Date 12/15/55

Indian River Plant

Step 5 (optional) Enter the source AIRS

and FINDS identification numbers, If known

AIRS	30-ORL-05-0008	
FINDS		

ATTACHMENT:

Acid Rain Phase II Permit Application Compilance Plan

Indian River Plant
Unit 1, Unit 2, Unit 3, CT-C, and CT-D

ORIS 683

The Orlando Utilities Commission (OUC) will hold SO2 allowances in each unit's compliance subaccount not less than the total annual emissions of sulfur dioxide emitted from each respective unit. Should additional allowances, beyond those allocated to OUC, be required, the Commission will purchase a sufficient number of allowances on the open market.

The Orlando Utilities Commission will comply with the applicable nitrogen oxide emissions limitation established by regulation.



Department of Environmental Protection

Lawton Chiles Governor Twin Towers Office Building 2600 Blair Stone Road Tallahassee, Florida 32399-2400

Virginia B. Wetherell Secretary

July 9, 1997

Certified Mail - Return Receipt Requested

Mr. Rich Piper, Chair Florida Power Coordinating Group, Inc. 405, Reo Street, Suite 100 Tampa, Florida 33609-1004

Dear Mr. Piper:

Enclosed is a copy of a Scrivener's Order correcting an error in the Order concerning particulate matter testing of natural gas fired boilers.

If you have any questions concerning the above, please call Yogesh Manocha at 904/488-6140, or write to me.

Sincerely,

M. D. Harley, P.E., DEE

P.E. Administrator

Emissions Monitoring Section Bureau of Air Monitoring and

Mobile Sources

MDH:ym

cc: Dotty Diltz, FDEP Pat Comer, FDEP

STATE OF FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION

In the matter of:)	
Florida Electric Power Coordinating Group, Inc.	,,) ,,)	 ASP No. 97-B-01
Petitioner.)	

ORDER CORRECTING SCRIVENER'S ERROR

The Order which authorizes owners of natural gas fired fossil fuel steam generators to forgo particulate matter compliance testing on an annual basis and prior to renewal of an operation permit entered on the 17th day of March, 1997, is hereby corrected on page 4, paragraph number 4, by deleting the words "pursuant to Rule 62-210.300(2)(a)3.b., c., or d., F.A.C.":

4. In renewing an air operation permit pursuant to Rule 62 210.300(2)(a)3.b., c., or d., F.A.C., the Department shall not require submission of particulate matter emission compliance test results for any fossil fuel steam generator emissions unit that burned liquid and/or solid fuel for a total of no more than 400 hours during the year prior to renewal.

DONE AND ORDERED this 2 day of July , 1997 in Tallahassee, Florida.

STATE OF FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION

HOWARD L. RHODES, Director

Division of Air Resources Management

Twin Towers Office Building

2600 Blair Stone Road

Tallahassee, Florida 32399-2400

(904) 488-0114

CERTIFICATE OF SERVICE

The undersigned duly designated deputy clerk hereby certifies that a copy of the foregoing was mailed to Rich Piper, Chair, Florida Power Coordinating Group, Inc., 405 Reo Street, Suite 100, Tampa, Florida 33609-1004, on this 10^{+10} day of July 1997.

Clerk Stamp

FILING AND ACKNOWLEDGMENT FILED, on this date, pursuant to \$120.52(7), Florida Statutes, with the designated Department Clerk, receipt of which is hereby acknowledged.

That quellese 1/10/97
Glerk Date

STATE OF FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION

In the matter of:) .	÷.
Florida Electric Power Coordinating Group, Inc.,)	ASP No. 97-B-01
Petitioner.)	

ORDER ON REQUEST FOR ALTERNATE PROCEDURES AND REQUIREMENTS

Pursuant to Rule 62-297.620, Florida Administrative Code (F.A.C.), the Florida Electric Coordinating Group, Incorporated, (FCG) petitioned for approval to: (1) Exempt fossil fuel steam generators which burn liquid and/or solid fuel for less than 400 hours during the federal fiscal year from the requirement to conduct an annual particulate matter compliance test; and, (2) Exempt fossil fuel steam generators which burn liquid and/or solid fuel for less than 400 hours during the federal fiscal year from the requirement to conduct an annual particulate matter compliance test during the year prior to renewal of an operation permit. This Order is intended to clarify particulate testing requirements for those fossil fuel steam generators which primarily burn gaseous fuels including, but not necessarily limited to natural gas.

Having considered the provisions of Rule 62-296.405(1), F.A.C., Rule 62-297.310(7), F.A.C., and all supporting documentation, the following Findings of Fact, Conclusions of Law, and Order are entered:

FINDINGS OF FACT

- 1. The Fiorida Electric Power Coordinating Group, Incorporated, petitioned the Department to exempt those fossil fuel steam generators which have a heat input of more than 250 million Etu per hour and burn solid and/or liquid fuel less than 400 hours during the year from the requirement to conduct an annual particulate matter compliance test. [Exhibit 1]
- 2. Rule 62-296.405(1)(a), F.A.C., applies to those fossil fuel steam generators that are not subject to the federal standards of performance for new stationary sources (NSPS) in 40 CFR. 60 and which have a heat input of more than 250 million Btu per hour.
- 3. Rule 62-296.405(1)(a), F.A.C., limits visible emissions from affected fossil fuel steam generators to, "20 percent opacity except for either one six-minute period per hour during which

not exceed 40 percent. The option selected shall be specified in the emissions unit's construction and operation permits. Emissions units governed by this visible emission limit shall test for particulate emission compliance annually and as otherwise required by Rule 62-297, F.A.C."

- 4. Rule 62-296.405(1)(2), F.A.C., further states, "Emissions units electing to test for particulate matter emission compliance quarterly shall be allowed visible emissions of 40 percent opacity. The results of such tests shall be submitted to the Department. Upon demonstration that the particulate standard has been regularly complied with, the Secretary, upon petition by the applicant, shall reduce the frequency of particulate testing to no less than once annually.
- 5. Rule 297.310(7)(a)1., F.A.C., states, "The owner or operator of a new or modified emissions unit that is subject to an emission limiting standard shall conduct a compliance test that demonstrates compliance with the applicable emission limiting standard prior to obtaining an operation permit for such emissions unit."
- 6. Rule 297.310(7)(a)3., F.A.C., states, "The owner or operator of an emissions unit that is subject to any emission limiting standard shall conduct a compliance test that demonstrates compliance with the applicable emission limiting standard prior to obtaining a renewed operation permit. Emissions units that are required to conduct an annual compliance test may submit the most recent annual compliance test to satisfy the requirements of this provision.
- 7. Rule 297.310(7)/2)3., F.A.C., further states, "In renewing an air operation permit pursuant to Rule 62-210.360(2)(2)3.b., c., or d., F.A.C., the Department shall not require submission of emission compliance test results for any emissions unit that, during the year prior to renewal: a. Did not operate, or, b. In the case of a fuel burning emissions unit, burned liquid and/or solid fuel for a total of no more than 400 hours."
- 8. Rule 297.310(7)(z)4., F.A.C., states, "During each federal fiscal year (October 1 -- September 30), unless otherwise specified by rule, order, or permit, the owner or operator of each emissions unit shall have a formal compliance test conducted for: a. Visible emissions, it there is an applicable standard; t. Each of the following pollutants, if there is an applicable standard; and if the emissions unit emits or has the potential to emit: 5 tons per year or more of lead or lead compounds measured as elemental lead; 30 tons per year or more of any other regulated air pollutant..."
- 9. Rule 297.310(7)(a)5., F.A.C., states. "An annual compliance test for particulate matter emissions shall not be required for any fuel burning emissions unit that, in a federal fiscal year, does not burn liquid and/or solid fuel, other than during startup, for a total of more than 400 hours."
- 10. Rule 297.310(7)(a)6., F.A.C., states, "For fossil fuel steam gener, tors on a semi-annual particulate matter emission compliance testing schedule, a compliance test shall not be

required for any six-month period in which liquid and/or solid fuel is not burned for more than 200 hours other than during startup."

- 11. Rule 297.310(7)(a)7., F.A.C., states, "For emissions units electing to conduct particulate matter emission compliance testing quarterly pursuant to Rule 62-296.405(2)(a), F.A.C., a compliance test shall not be required for any quarter in which liquid and/or solid fuel is not burned for more than 100 hours other than during startup." [Note: The reference should be to Rule 62-296.405(1)(a), F.A.C., rather than Rule 62-296.405(2)(a), F.A.C.]
- 12. The fifth edition of the U. S. Environmental Protection Agency's <u>Compilation of Air Pollutant Emission Factors</u>, AP-42, that emissions of filterable particulate from gas-fired fossil fuel steam generators with a heat input of more than about 10 million Btu per hour may be expected to range from 0.001 to 0.006 pound per million Btu. [Exhibit 2]
- 13. Rule 62-296.405(1)(b), F.A.C. and the federal standards of performance for new stationary sources in 40 CFR 60.42, Subpart D, limit particulate emissions from uncontrolled fossil fuel fired steam generators with a heat input of more than 250 million Btu to 0.1 pound per million Btu.

CONCLUSIONS OF LAW

- 1. The Department has jurisdiction to consider the matter pursuant to Section 403.061, Florida Statutes (F.S.), and Rule 62-297.620, F.A.C.
- 2. Pursuant to Rule 62-297.310(7), F.A.C., the Department may require Petitioner to conduct compliance tests that identify the nature and quantity of pollutant emissions, if, after investigation, it is believed that any applicable emission standard or condition of the applicable permits is being violated.
- 3. There is reason to believe that a fossil fuel steam generator which does not burn liquid and/or solid fuel (other than during startup) for a total of more than 400 hours in a federal fiscal year and complies with all other applicable limits and permit conditions is in compliance with the applicable particulate mass emission limiting standard.

ORDER

Having considered the requirements of Rule 62-296.405, F.A.C., Rule 62-297.310, F.A.C., and supporting documentation, it is hereby ordered that:

1. An annual compliance test for particulate matter emissions shall not be required for any fuel burning emissions unit that, in a federal fiscal year, does not burn liquid and/or solid fuel, other than during startup, for a total of more than 400 hours;

- 2. For fossil fuel steam generators on a semi-annual particulate matter emission compliance testing schedule, a compliance test shall not be required for any six-month period in which liquid and/or solid fuel is not burned for more than 200 hours other than during startup;
- 3. For emissions units electing to conduct particulate matter emission compliance testing quarterly pursuant to Rule 62-296.405(1)(a), F.A.C., a compliance test shall not be required for any quarter in which liquid and/or solid fuel is not burned for more than 100 hours other than during startup;
- 4. In renewing an air operation permit pursuant to Rule 62-210.300(2)(a)3.b., c., or d., F.A.C., the Department shall not require submission of particulate matter emission compliance test results for any fossil fuel steam generator emissions unit that burned liquid and/or solid fuel for a total of no more than 400 hours during the year prior to renewal.
- 5. Pursuant to Rule 62-297.310(7), F.A.C., owners of affected fossil fuel steam generators may be required to conduct compliance tests that identify the nature and quantity of pollutant emissions, if, after investigation, it is believed that any applicable emission standard or condition of the applicable permits is being violated.
- 6. Pursuant to Rule 62-297.310(8), F.A.C., owners of affected fossil fuel steam generators shall submit the compliance test report to the District Director of the Department district office having jurisdiction over the emissions unit and, where applicable, the Air Program Administrator of the appropriate Department-approved local air program within 45 days of completion of the test.

PETITION FOR ADMINISTRATIVE REVIEW

The Department will take the action described in this Order unless a timely petition for an administrative hearing is filed pursuant to sections 120.569 and 120.57 of the Fiorida Statutes, or a party requests mediation as an alternative remedy under section 120.573 before the deadline for filing a petition. Choosing mediation will not adversely affect the right to a hearing if mediation does not result in a settlement. The procedures for petitioning for a hearing are set forth below, followed by the procedures for requesting mediation.

A person whose substantial interests are affected by the Department's proposed decision may petition for an administrative hearing in accordance with sections 120.569 and 120.57 of the Fiorida Statutes. The petition must contain the information set forth below and must be filed (received) in the Office of General Counsel of the Department at 3900 Commonwealth Boulevard, Mail Station 35, Taliahassee, Fiorida 32399-3000. Petitions must be filed within 21 days of receipt of this Order. A petitioner must mail a copy of the petition to the applicant at the address indicated above, at the time of filing. The failure of any person to file a petition (or a request for mediation, as discussed below) within the appropriate time period shall constitute a waiver of that person's right to request an administrative determination (hearing) under sections 120.569 and 120.57 of

the Florida Statutes, or to intervene in this proceeding and participate as a party to it. Any subsequent intervention will be only at the approval of the presiding officer upon the filing of a motion in compliance with Rule 28-5.207 of the Florida Administrative Code.

A petition must contain the following information:

- (a) The name, address, and telephone number of each petitioner, the applicant's name and address, the Department File Number, and the county in which the project is proposed;
- (b) A statement of how and when each petitioner received notice of the Department's action or proposed action;
- (c) A statement of how each petitioner's substantial interests are affected by the Department's action or proposed action;
 - (d) A statement of the material facts disputed by each petitioner, if any;
- (e) A statement of facts that the petitioner contends warrant reversal or modification of the Department's action or proposed action;
- (f) A statement identifying the rules or statutes each petitioner contends require reversal or modification of the Department's action or proposed action; and,
- (g) A statement of the relief sought by each petitioner, stating precisely the action each petitioner wants the Department to take with respect to the Department's action or proposed action in the notice of intent.

Because the administrative hearing process is designed to formulate final agency action, the filing of a petition means that the Department's final action may be different from the position taken by it in this Order. Persons whose substantial interests will be affected by any such final decision of the Department on the application have the right to petition to become a party to the proceeding, in accordance with the requirements set forth above.

A person whose substantial interests are affected by the Department's proposed decision, may elect to pursue mediation by asking all parties to the proceeding to agree to such mediation and by filing with the Department a request for mediation and the written agreement of all such parties to mediate the dispute. The request and agreement must be filed in (received by) the Office of General Counsel of the Department at 3900 Commonwealth Boulevard, Mail Station 35, Tallahassee, Florida 32399-3000, by the same deadline as set forth above for the filing of a petition.

A request for mediation must contain the following information:

- (a) The name, address, and telephone number of the person requesting mediation and that person's representative, if any;
 - (b) A statement of the preliminary agency action;
 - (c) A statement of the relief sought; and
- (a) Either in explanation of how the requester's substantial interests will be affected by the action or proposed action addressed in this notice of intent or a statement clearly identifying the petition for hearing that the requester has already filed, and incorporating it by reference.

The agreement to mediate must include the following:

- (2) The names, addresses, and telephone numbers of any persons who may attend the mediation:
- (5) The name, address, and telephone number of the mediator selected by the parties, or a provision for selecting a mediator within a specified time;
 - (c) The r greed allocation of the costs and fees associated with the mediation;
- (d) The agreement of the parties on the confidentiality of discussions and documents introduced during mediation;
- (e) The date, time, and place of the first mediation session, or a deadline for holding the first session, if no mediator has yet been chosen;
- (f) The name of each party's representative who shall have authority to settle or recomment settlement; and
 - (g) The signature 3 of all parties or their authorized representatives.

As provided in section 120.573 of the Fiorida Statutes, the timely agreement of all parties to mediate will tell the time limitations imposed by sections 120.569 and 120.57 for requesting and holding an administrative hearing. Unless otherwise agreed by the parties, the mediation must be concluded within sixty days of the execution of the agreement. If mediation results in settlement of the auministrative dispute, the Department must enter a final order incorporating the agreement of the parties. Persons whose substantial interests will be affected by such a modified final decision of the Department have a right to petition for a hearing only in accordance with the requirements for such petitions set forth above. If mediation terminates without settlement of the dispute, the Department shall notify all parties in writing that the administrative hearing processes under sections 120.69 and 120.57 remain available for disposition of the dispute, and the notice will

specify the deadlines that then will apply for challenging the agency action and electing remedies under those two statutes.

In addition to the above, a person subject to regulation has a right to apply for a variance from or waiver of the requirements of particular rules, on certain conditions, under section 120.542 of the Florida Statutes. The relief provided by this state statute applies only to state rules, not statutes, and not to any federal regulatory requirements. Applying for a variance or waiver does not substitute or extend the time for filing a petition for an administrative hearing or exercising any other right that a person may have in relation to the action proposed in this notice of intent.

The application for a variance or waiver is made by filing a petition with the Office of General Counsel of the Department, 3900 Commonwealth Boulevard, Mail Station 35, Tallahassee, Florida 32399-3000.

The petition must specify the following information:

- (2) The name, address, and telephone number of the petitioner;
- (b) The name, address, and telephone number of the attorney or qualified representative of the petitioner, if any;
 - (c) Each rule or portion of a rule from which a variance or waiver is requested;
 - (d) The citation to the statute underlying (implemented by) the rule identified in (c) above;
 - (e) The type of action requested;
 - (f) The specific facts that would justify a variance or waiver for the petitioner;
- (g) The reason why the variance or waiver would serve the purposes of the underlying statute (implemented by the rule); and
- (h) A statement whether the variance or waiver is permanent or temporary and, if temporary, a statement of the dates showing the duration of the variance or waiver requested.

The Department will grant a variance or waiver, when the petition demonstrates both that the application of the rule would create a substantial hardship or violate principles of fairness, as each of those terms is defined in section 120.542(2) of the Florida Statutes, and that the purpose of the underlying statute will be or has been achieved by other means by the petitioner. Persons subject to regulation pursuant to any federally delegated or approved air program should be aware that Florida is specifically not authorized to issue variances or waivers from any requirements of any such federally delegated or approved program. The requirements of the program remain fully

each of those terms is defined in section 120.542(2) of the Florida Statutes, and that the purpose of the underlying statute will be or has been achieved by other means by the petitioner. Persons subject to regulation pursuant to any federally delegated or approved air program should be aware that Florida is specifically not authorized to issue variances or waivers from any requirements of any such federally delegated or approved program. The requirements of the program remain fully enforceable by the Administrator of the EPA and by any person under the Clean Air Act unless and until the Administrator separately approves any variance or waiver in accordance with the procedures of the federal program.

This Order constitutes final agency action unless a petition is filed in accordance with the above paragraphs. Upon timely filing of a petition, this Order will not be effective until further Order of the Department.

RIGHT TO APPEAL

Any party to this Order has the right to seek judicial review of the Order pursuant to Section 120.68, F.S., by the filing of a Notice of Appeal pursuant to Rule 9.110, Fiorida Rules of Appellate Procedure, with the Clerk of the Department in the Office of General Counsei, 3900 Commonwealth Boulevard, Mail Station 35, Tallahassee, Florida 32399-3000; and, by filing a copy of the Notice of Appeal accompanied by the applicable filing fees with the appropriate District Court of Appeal. The Notice of Appeal must be filed within 30 days from the date the Notice of Agency Action is filed with the Clerk of the Department.

DONE AND ORDERED this 17 day of March, 1997 in Tallahassee, Florida.

STATE OF FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION

HOWARD L. RHODES, Director

Division of Air Resources Management

Twin Towers Office Building

2600 Blair Stone Road

Tallahassee, Florida 32399-2400

(904) 488-0114

CERTIFICATE OF SERVICE

The undersigned duly designated deputy clerk hereby certifies that a copy of the foregoing was mailed to Rich Piper, Chair, Florida Power Coordinating Group, Inc., 405 Reo Street, Suite 100, Tampa, Florida 33609-1004, on this Khang day of March 1997.

Clerk Stamp

FILING AND ACKNOWLEDGMENT FILED, on this date, pursuant to \$120.52(7), Florida Statutes, with the designated Department Clerk, receipt of which is hereby acknowledged.

Clétic

Date

FLORIDA ELECTRIC POWER COORDINATING GROUP, INC. (FCG) 405 REC STREET, SUITE 100 + (813) 289-5644 + FAX (613) 289-5645 TAMPA FLORIDA 33609-1004

Best Available Copy

January 28, 1997



Clair H. Fancy, P.E. Chief, Bureau of Air Regulation Florida Department of Environmental Protection 2600 Blair Stone Road, MS 5505 Tallahassee, FL 32301

RECEIVED

RE: Comments Regarding Draft Title V Permits

BUREAU OF AIR REGULATION

Dear Mr. Fancy:

The Florida Electric Power Coordinating Group, Inc. (FCG), which is made up of 36 utilities owned by investors, municipalities, and cooperatives, has been following the implementation of Title V in Florida and recently submitted comments to you on draft Title V permit conditions by letter dated December 4, 1996. As indicated in that letter, representatives from the FCG would like to meet with you and other members of your air permitting staff to discuss some significant concerns that FCG member companies have regarding conditions that may be included in Title V permits issued by your office. While we will be discussing these issues with you and your staff in greater detail at that meeting, we would like to explain some of our concerns in this letter.

Primarily, the FCG members are concerned that the Title V pennits may contain conditions that are much different in important respects than those conditions currently included in existing air permits. During the rulemaking workshops and seminars conducted by the Department to discuss the rules implementing the Title V permitting program, representations were made on several occasions that industry could expect to see permit conditions that were substantively similar to existing permit conditions and that primarily the format was changing. Representations were also made to industry that Title V did not impose additional substantive requirements beyond what was already required under the Department's rules. Based on the first draft Title V permit that we have reviewed, we are concerned that there may be some attempt to change the substantive requirements on existing facilities through the Title V permitting process, and we would like to discuss this with you at the meeting we have scheduled for January 30, 1997.

I. Federal Enforceability--The FCG has long been concerned about the designation of non-federally enforceable permit terms and conditions. We are concerned about this issue because the Department's first draft Title V permits have included language stating that all terms and conditions would become federally enforceable once the permit is issued. This approach is consistent with the Department's guidance memorandum dated September 13, 1996 (DAPM-PEF/V-18), but we understand that the Department may now intend to remove all references to

Clair H. Fancy, P.E.
Chief, Bureau of Air Regulation
Florida Department of Environmental Protection
January 28, 1997
Page 2

the federal enforceability of permit terms and conditions. We are also concerned about this approach because a Title V permit is generally federally enforceable and, without any designation of non-federally enforceable terms and conditions, the entire permit could be interpreted to be federally enforceable. As we stated in the December 4 letter as well as our letter dated October 11, 1996, all terms and conditions in a Title V permit do not become enforceable by the U.S. Environmental Protection Agency and citizens under the Clean Air Act simply by inclusion in a Title V permit. To make it clear which provisions in a Title V permit are not federally enforceable (which are being included because of state or local requirements only), it is very important to specifically designate those conditions as having no federally enforceable basis. Such a designation is actually required under the federal Title V rules, which provide that permitting agencies are to "specifically designate as not being federally enforceable under the Act any terms and conditions included in the permit that are not required under the Act or under any of its applicable requirements." 40 CFR § 70.6(b). We would like to discuss with you our concerns about this issue and to again specifically request that when Title V permits are issued by the Department, conditions having no federally enforceable basis clearly be identified as such.

- 2. PM Testing on Gar--The FCG understands that the Department may attempt to require annual particulate matter compliance testing while firing natural gas to determine compliance with the 0.1 lb/mmBru emission limit established under Rule 62-296.495(1)(b), F.A.C. The FCG member companies feel strongly that compliance testing for particulate matter should not be required while firing natural gas. The Department has not historically required particulate matter compliance testing while firing natural gas, it is not required under the current permits for these units, and it should not be necessary since natural gat is such a clean firel. Typically only de minimis amounts of particulate matter would be expected from the firing of natural gas, so compliance testing would not provide meaningful information to the Department. and the expense to conduct such tests is not justified. We understand that Department representatives suggested that industry could pursue an alternative test procedure under Rule 61-297.620, F.A.C., to allow a visible emissions test to be used in lieu of a stack test for determining compliance with the particulate maner limit. While certainly a visible emissions test would be preferable over a stack test, neither of these tests should be needed to demonstrate. compliance with the particulate maner limit of 0.1 lb/mmBn while burning natural sas. The FCG strongly urges that the Department reconsider its position on this issue and clarify that compliance testing for particulate matter while firing natural gas is not required.
- 3. Excess Emissions--By letter dated December 5, 1996, the U.S. Environmental Protection Agency (EPA) submitted a letter commenting on a draft Title V permit that had beer issued by the Department and indicated some concern regarding excess emission provisions included in conditions that were quoted from Rule 62-210.700, F.A.C. Because the permit conditions cited simply quote the applicable provisions of the Department's rules regarding

Clair H. Fancy, P.E.
Chief, Bureau of Air Regulation
Florida Department of Environmental Protection
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excess emissions and because these rules have been approved as part of Florida's State Implementation Plan, the permit conditions are appropriate to be included in the permit. We understand that the Department intends to include as applicable requirements in Title V permit conditions the provisions of Rule 62-210.700, F.A.C. If the Department receives any further adverse comments regarding the excess emissions rule under 62-210.700, F.A.C., we would appreciate your contacting us. Because this issue is so important to us, we would like to discuss it with you in greater detail at our meeting on January 30.

- Compliance Testing for Combustion Turbines--While the Department's November 22, 1995, guidance regarding the compliance testing requirements for combustion the rivines clearly states that the use of heat input curves based on ambient temperatures and humidities is to be included as a permit condition only if requested by a permittee, we understand that the Department may intend to include this requirement in Title V permits for all combustion turbines. As we are sure you recall, the FCG worked over a period of several months with the Department on the development of the guidance memorandum and it was clearly understood by FCG members that the heat input curves would not be mandated but would remain voluntary for any existing combustion turbine. It was also understood by FCG members that the requirement to conduct testing at 95 to 100 percent of capacity would be required only if the permit applicant requested the use of heat input curves. We understand that the Department may be interpreting the requirement to use heat input curves and to test at 95 to 100 percent of permitted capacity to be mandatory for all combustion turbines. We would like to clarify this with you during our meeting. Also, we would like to confirm that, regardless of whether a combustion turbine uses heat input curves or tests at 95 to 100 percent of permined capacity, it is necessary to test at four load points and correct to ISO only to determine compliance with the nitrogen oxides (NOx) standard under New Source Performance Standard Subpart GG under 40 CFR § 60.332 and not annually thereafter.
- 5. Test Methods--The FCG is concerned about the possibility of the Department requiring a full permit revision to authorize the use of an approved test method not specifically identified in a Title V permit, even though the Department may have separately approved the use of the particular test method for a unit (i.e., through a compliance test protocol). It is the FCG's position that language should be included in all Title V permits indicating that other test methods approved by the Department may be used. Further, a full permit revision (including public notice) should not be necessary when a test method not previously identified in the permit is approved for use by a unit. The Department's subsequent approval of test methods should simply be included in the next permit renewal cycle. The FCG understands that the Department planned to confirm this approach with the U.S. Environmental Protection Agency Region IV, and we would like to discuss this issue with you at the January 30 meeting to learn of the agency's response.

Clair H. Fancy, P.E.
Chief, Bureau of Air Regulation
Florida Department of Environmental Protection
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- 6. Quarterly Reports--The FCG understands that the Department may be interpreting the quarterly reporting requirements under Rule 62-296.405(1)(g), F.A.C., to apply regardless of whether continuous emissions monitors were required under the preceding Rule 62-296.405(1)(f), F.A.C. It is the FCG's position that quarterly reports are required under Rule 62-296.405(1)(g) only when continuous emissions monitors are required under the preceding paragraph (f). While this may not be entirely clear from the language of the rules, paragraphs (f) and (g) were originally included in a separate rule on "continuous emission monitoring requirements" where it was very clear that the requirements of paragraph (g) applied only if continuous emission monitoring was required under paragraph (f). Research indicates that Rule 17-2.710, F.A.C. (copy attached), where these provisions were originally located, was first transferred to Rule 17-297.500, F.A.C. (which later became Rule 62-297.500), later repealed in November of 1994, and ultimately replaced with what is now Rule 62-296.405(1)(f) and (g), F.A.C. To the extent that an emissions unit is not subject to Rule 62-296.405(1)(f) and is not required to install and operate continuous emissions monitors (e.g., oil- and gas-fired units), the quarterly reporting requirements of paragraph (g) should not apply.
- Trivial Activities.—As you may recall, in May of 1996, the FCG submitted to the Department a list of small, de minimis emissions units and activities that it considered to be "trivial," consistent with the list developed by EPA as part of the Title V "White Paper" and incorporated by reference by the Department in its March 15, 1996, guidance memorandum (DARM-PER/V-15-Revised). We never received a response from the Department and now understand that the Department may not have made a determination as to whether any of the emission units or activities on the list should qualify as "trivial." This is an important issue to the FCG because only "trivial" activities can be omitted from the Title V permit application and permit, and ultimately omitted from emission estimates in the annual air operation reports under Rule 62-210.370(3), F.A.C. The FCG remains hopeful that the Department will consider its request to determine that most, if not all, of the emission units and activities on the May, 1996, list to be "trivial." We would like to discuss a possible resciution of this issue with you and your staff at the January 30 meeting.
- 8. Permit Shield-The FCG continues to be concerned about the language in Conditions 5 and 20 of Appendix TV-1, Title V Conditions, which circumvents the permit shield provisions under Section 403.0872(15), Florida Statutes, and Rule 62-213.460, F.A.C. The FCG believes that these conditions should be deleted in their entirety. To the extent that the Department attempt to caveat the applicability of those conditions, the FCG believes that it is important to cite to not only the regulatory ritation for the permit shield but the statutory citation as well.

Thank you again for considering the FCG's comments on the dmft. Title V permits. We very much appreciate the cooperation we have received from the T spanment throughout the

Clair H. Fancy, P.E. Chief, Bureau of Air Regulation Florida Department of Environmental Protection January 28, 1997 Page 5

Title V implementation process, and we look forward to our meeting later this week. If you have any questions in the meantime, please call me at 561-625-7661.

Sincerely,

Rich Piper, Chair (

FCG Air Subcomminee

Rich Pypen

Enclosures

cc: Howard L. Rhodes, DEP
John Brown, DEP
Pat Comer, DEP OGC
Scott M. Sheplak, DEP
Edward Svec, DEP
FCG Air Subcommittee
Angela Morrison, HGSS

12622

COMPILATION OF AIR POLLUTANT EMISSION FACTORS

VOLUME I: STATIONARY POINT AND AREA SOURCES

Office Of Air Quality Planning And Standards
Office Of Air And Radiation
U. S. Environmental Protection Agency
Research Triangle Parit, NC 27711

January 1995

1.4 Natural Gas Combustion

1.4.) Generali-2

Natural gas is one of the major fuels used throughout the country. It is used mainly for incustrial process steam and heat production; for residential and commercial space heating; and for electric power generation. Natural gas consists of a high percentage of methane (generally above 80 percent) and varying amounts of ethane, propane, butane, and inerts (typically nitrogen, carbon ditailde, and helium). Gas processing plants are required for the recovery of liquefiable constituents and removal of hydrogen sulfide before the gas is used (see Section 5.3, Natural Gas Processing). The average gross heating value of natural gas is approximately 8900 kilocalories per standard cubic meter (1000 British thermal units per standard cubic foot), usually varying from 8000 to 9001 kcal sem (900 to 1100 British).

1.4.2 Endusions And Controls3-5

Even though natural gas is considered to be a relatively clean-burning fuel, some emissions can result from combuttion. For example, improper operating conditions, including poor air/fuel mixing, insufficient air, etc., may cause large amounts of smoke, curbon monoxide (CO), and organic compound emissions. Moreover, because a sulfur-containing mercaptan is added to natural gas to permit leak detection, small amounts of sulfur oxides will be produced in the combustion process.

Nitrogen exides (NO₂) are the major pollutants of concern when burning natural gas.

Nitrogen exides emissions depend primarily on the peak temperature within the combustion chamber at well as the turnace-zone exygen concentration, nitrogen concentration, and time of exposure at peak temperaturer. Emission levels vary considerably with the type and size of combustor and with operating conditions (particularly combustion air temperature, load, and excess air level in boilers).

Currently, the two most prevalent NO_x control techniques being applied to natural gas-fired boilers (which result in characteristic changes in emission rates) are low NO_x burners and flue gas red tooliculous. Low NO_x burners reduce NO_x by accomplishing the combustion process in stages. Sugging protectly delays the combustion process, resulting in a cooler flame which suppresses NO_x formation. The three most common types of low NO_x burners being applied to natural gas-fired bithers are staged air burners, staged fuel burners, and radiant fiber burners. Nitrogen oxide emission reductions of 40 to 85 percent (relative to uncomposited emission levels) have been observed with low NO_x burners. Other combustion staging techniques which have been applied to natural gas-fired boilers include low excess air, reduced air preheat, and staged combustion (e.g., burners-out-of-service and overfire air). The degree of staging is a key operating parameter influencing NO_x emission rates for these systems.

In a fine-gar recirculation (FGR) system, a portion of the five gas is recycled from the stabil to the burner windhox. Upon entering the windbox, the gas is mixed with combustion air prior to being fed to the burner. The FGR system reduces NO₂ emissions by two mechanisms. The recycled fine gas—the leap of combustion products which art as inerts during combustion of the fuel/air mixture. This additional mass is heated in the combustion zone, thereby lowering the peak fiame tent; traduce and reducing the amount of NO₂ formed. To a lesser extent, FGR also reduces NO₂ formation by lowering the oxygen concentration in the primary fiame zone. The amount of flue gas recirculated is a key operating parameter influencing NO₂ emission rates for these systems. Fine gas

recirculation is normally used in combination with low NO, burners. When used in combination, these techniques are capable of reducing uncontrolled NO, emissions by 60 to 90 percent.

Two post-combustion technologies that may be applied to natural gas-fired boilers to reduce NO₂ emissions by further amounts are selective noncatalytic reduction and selective catalytic reduction. These systems inject ammonia (or urea) into combustion flue gase: to reduce inlet NO₂ emission rates by 40 to 70 percent.

Although not measured, all particulate matter (PM) from natural gas combustion has been estimated to be less than 1 micrometer in size. Particulate matter is composed of filterable and condensable fractions, based on the EPA sampling method. Filterable and condensable emission rates are of the same order of magnitude for boilers; for residential furnaces, most of the PM is in the form of condensable material.

The rates of CO and trace organic emissions from boilers and furnaces depend on the efficiency of natural gas combustion. These emissions are minimized by combustion practices that promote high combustion temperatures, long residence times at those temperatures, and turbulent mixing of fuel and combustion air. In some cases, the addition of NO₂ control systems such as FGR and low NO₂ burners reduces combustion efficiency (due to lower combustion temperatures), resulting in higher CO and organic emissions relative to uncontrolled boilers.

Emission factors for natural gas combustion in boilers and furnaces are presented in Tables 1.41, 1.42, and 1.45.6. For the purposes of developing emission factors, natural gas combustors have been organized into four general categories: utility/large industrial boilers, small industrial boilers, commercial boilers, and residential furnaces. Boilers and furnaces within these categories share the same general design and operating characteristics and hence have similar emission characteristics when combusting natural gas. The primary factor used to demarcate the individual combustor categories is heat input.

Table 1.4-1 (Metric And English Units)... EMISSION FACTORS FOR PARTICULATE MATTER (PM)

Combustor Type		Filterable PM ^c			: Condensable PM ^d		
(Slze, 10 ⁶ Dtu/hr Heat Input) (SCC) ^h	kg/10 ⁶ m ³	วีเร/เอ ^ต ์ กา	RATING	- kg/10 ⁶ m ³	16/10 ⁶ ft ³	RATING	
Utility/large industrial boilers (> 100) (1-01-006-01, 1-01-006-04)	16 - 80	1 - 5	B :	ND	ND .	ΝΛ	
Small industrial boilers (10 - 100) (1-02-006-02)	99 >	6.2	B	120	7.5	D	
Connectial boilers (0.3 - < 10) (1-03-006-03)	12	4.5	C	120	7.5	С	
Residential furnaces (<0.3) (No SCC)	2.8	. 0.18	.C	180	11	D	

References 9-14. All factors represent uncontrolled emissions. Units are kg of pollutant/10⁶ cubic meters natural gas fired and lb of pollutant/10⁶ cubic feet natural gas fired. Based on an average hatural gas higher heating value of 8270 kcal/m³ (1000 Btu/scf). The emission factors in this table may be converted to other natural gas heating values by multiplying the given emission factor by the ratio of the specified heating value to this average heating value. ND = no data. NA = not applicable.

SCC = Source Classification Code.

⁶ Filterable PM is that particulate matter collected on or prior to the filter of an EPA Method 5 (or equivalent) sampling train.

d Condensable PM is that particulate matter collected using EPA Method 202, (or equivalent). Total PM is the sum of the filterable PM and condensable PM. All PM emissions can be assumed to be less than 10 micrometers in aerodynamic equivalent diameter (PM-10).

. Table 1.4-2 (Metric And English Units). EMISSION FACTORS FOR SULFUR DIOXIDE (SO₂), MITROGEN OXIDES (NO_x), AND CARBON MONOXIDE (CO) FROM NATURAL GAS COMBUSTION*

				· .			•	•	
Combustor Type (Size, 10 ⁶ Hu/hr Heat Input)		SO ₁ °	•		NO _x .	÷		CO¢	
(SCC) ^h	kg/10 ⁶ m ³	ווייוטע ליזי	· RATINO	kg/10 ⁶ m ³	IP\10g U3	RATINO	kg/10 ⁶ m ³	1P/10g U ₃	RATINO
Utility/large Industrial Boilers (>100) (1-01-006-01, 1-01-006-04)		,			1:				
Uncontrolled	9.6	0.6	A	8800 1	5501	٨	640	40	٨
Controlled - Low NO _x burners	9.6	0.6	λ	:1300	. 81	D	ИD	νр	Νλ
Controlled - Flue gas recirculation	9.6	0,6	·	850	: 23°c	, D	ДИ	ИD	Νλ
Small Industrial Doilers (10 - 100) (1-02-006-02)			* · · · · · · · · · · · · · · · · · · ·		•		· · ·	:	
Uncontrolled	9.6	0.6	٨	2240	140	λ .	260	35	А
Controlled - Low NO _x	9.6	n,6	: A	1300	Bl.	D	980	61	D
Controlled - Flue gas recirculation	9.6	0.6	, ,	. 2 480	, 30	· C	590 .	¨37	С
Commercial Doilers (0.3 - <10) (1-03-006-03)			<i>:</i> . ·		•			•	
Uncontrolled	9.6	0.6	: , .	1600	100	Ħ	330	21	С
Controlled - Low MO _x	9.6	0,6	A.	270	17	C.	425	. 27	С
Controlled - Flue gas	9.6	0.6	٨	580	36	D	. 1 DM .	, - ,	ΝΛ
Residential Furnaces (<0.3) (No SCC)						٠			
Uncontrolled	9.6	0.6	٠ ٨	1500	94	n	640	40	В

[&]quot; Units are kg of pollutant/10⁶ cubic meters natural gas fired and lb of pollutant/10⁶ cubic feet natural gas fired. Based on an average natural gas fired higher heating value of 8270 kcal/m³ (1000 Btu/scf). The emission factors in this table may be converted to other natural gas heating values by multiplying the given emission factor by the ratio of the specified heating value to this average heating value. NID = no data. NA = not applicable.

b SCC = Source Classification Code.
c Reference 7. Based on average sulfur content of natural gas, 4600 g/10⁶ Nm³ (2000 gr/10⁶ scf).

d References 10,15-19. Expressed as NO₂.. For tangentially fired units, use 4400 kg/10⁶ m³ (275 lb/10⁶ ft³). At reduced loads, multiply factor by load reduction coefficient in Figure 1.4-1: Note that NO_x emissions from controlled boilers will be reduced at low load conditions.

^c References 9-10,16-18,20-21.

Emission factors apply to packaged boilers only.

Table 1.4-2 course And English Units). EMISSION FACTORS FOR CARBON DIOXIDE (CO₂) AND TOTAL ORGANIC COMPOUNDS (TOC) FROM NATURAL GAS COMBUSTION.

Combustor Type (Size, 10 ⁶ Dtu/hr Heat Input) (SCC) ^h	CO ₂ c			TOC4		
	kg/Ĭ0 ⁶ m ³	16/10 ⁶ R ¹	RATING	kg/10 ⁶ m ³	10/10 ₆ U ₃	RATING
Utility/large industrial hoilers (> 100) (1-01-006-01, 1-01-006-04)	ND°	ND	NA	281	1.7 ^f	C
Small industrial boilers (10 - 100) (1-02-006-02)	1.9 E+06	1.2 E+05	. D	92%	5.8g	С
Commercial boilers (0.3 - < 10) (1-03-006-03)	1.9 €+06	1.2 E+05	С	128 ^h	8.0 ^h	С
Residential furnaces (No SCC)	2.0 12-1-06	1.3 E+05	D	180 ^h	11 ^h	, D

All factors represent uncontrolled emissions. Units are kg of pollutant/10⁶ cubic meters and lb of pollutant/10⁶ cubic feet. Based on an average natural gas higher heating value of 8270 kcal/m³ (1000 Btu/scf). The emission factors in this table may be converted to other natural gas heating values by multiplying the given factor by the ratio of the specified heating value to this average heating value. NA = not applicable.

b SCC = Source Classification Code.

c References 10,22-23.

d References 9-10,18.

[°] ND = no data.

Reference 8: methane comprises 17% of organic compounds.

f Reference 8: methane comprises 52% of organic compounds.

h Reference 8: methane comprises 34% of organic compounds.

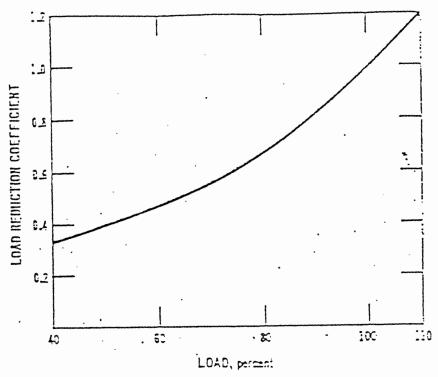


Figure 1.4-1. Load reduction coefficient as a function of boiler load. (Used to determine NO_x reductions at reduced loads in large boilers.)/

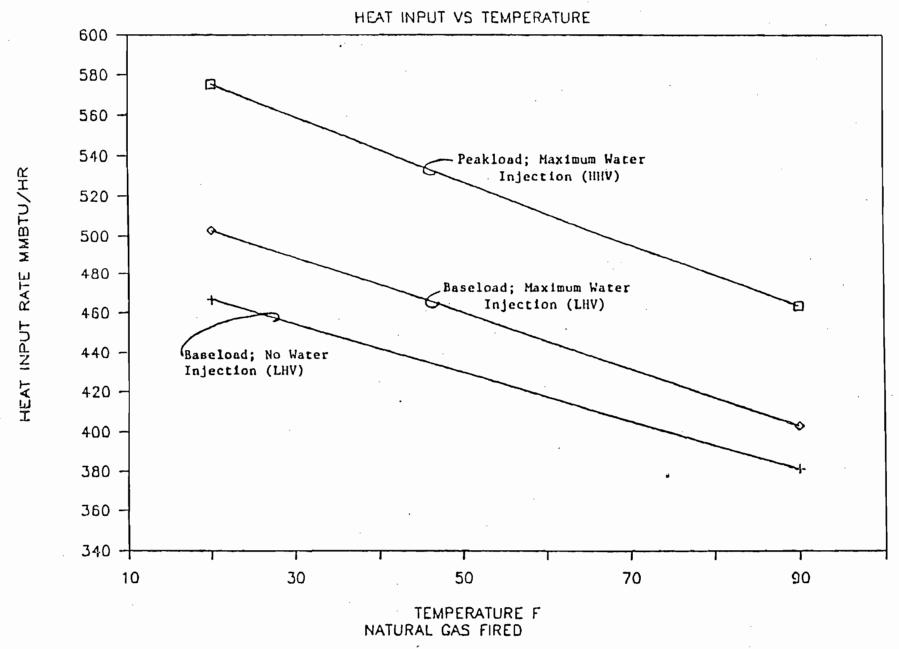
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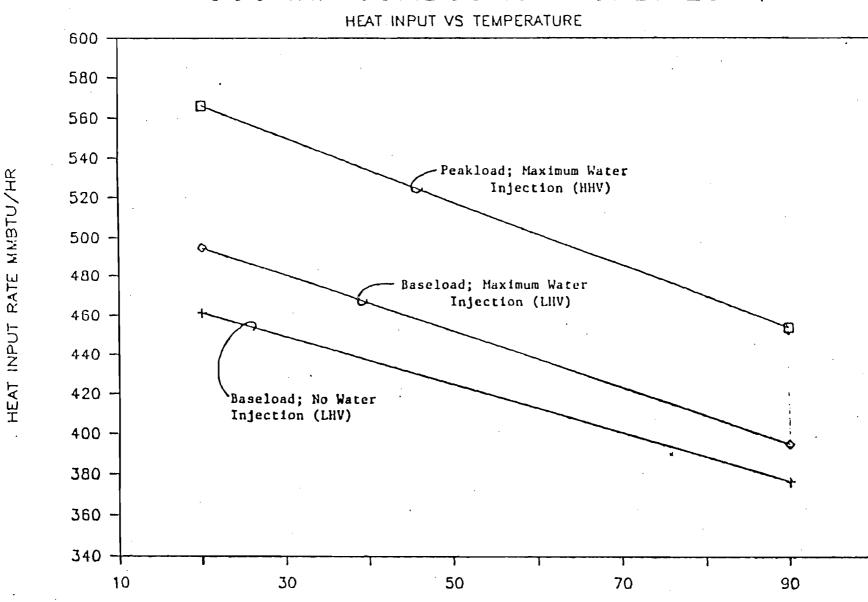
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ATTACHMENT A

OUC IRP COMBUSTION TURBINES A & B



OUC IRP COMBUSTION TURBINES A&B



TEMPERATURE F

DISTILLATE OIL

ATTACHMENT B

Westinghouse Electric Corporation Power Generation Business Unit Power Generation Projects Division

The Quadrangle 4400 Alafaya Trail Orlando Florida 32826-2399

CM/OPTMS/95-027

April 11, 1995

Mr. Bob Hicks
Environmental Division
Orlando Utilities Commission
500 South Orange Avenue
P. O. Box 3193
Orlando, Florida 32802

FAX: (407) 236-9616

Re: Heat Input Curve for OUC Indian River, Units C and D, Base Load Operation

Dear Mr. Hicks:

Per your request to Mr. Joseph Macak, attached is the base load heat input (million Btu/hr, LHV) curve vs. ambient temperature applicable to OUC Indian River Units C and D, while operating on natural gas and distillate oil fuels. The curve reflects expected heat input with 60% relative humidity and is not to be construed as a commercial offering. Be advised that these values will vary slightly based on changes in meteorology and fuel quality. The plot points for typical fuel are as follows:

	Base Load Heat Input (million Btu/hr, LHV)					
Ambient Temperature	Natural Gas	Distillate Oil				
0	1354	1312				
20	1354	1312				
30	1349	1279				
59	1251	1185				
90	1148	1087				
104	1097	1040				

Should you have any further questions, please contact Ms. Lisa Beeson at (407) 281-5519.

Sincerely,

Thomas B. Czapleski

Manager, Operating Plant Technical and Materials Support

JJM:TBC

att.

OUC Indian River Units C and D
Base Load Heat Input (million Btu/hr, LHV) vs. Ambient Temperature

