File Baibara



Jeb Bush Governor

# Department of Environmental Protection

Marjory Stoneman Douglas Building 3900 Commonwealth Boulevard Tallahassee, Florida 32399-3000

David B. Struhs Secretary

December 27, 1999

Mr. Richard Statom, Assistant Director Environmental Programs Solid Waste Authority of Palm Beach County 7501 North Jog Road West Palm Beach, FL 33412

Re:

DRAFT Title V Permit No.: 0990234-001-AV Solid Waste Authority of Palm Beach County North County Resource Recovery Facility

Dear ivir. Statom:

On December 14, 1999, the department received a request for an extension of time to file comments on the subject permit due to its length and complexity.

The public notice was published on December 3, 1999. The public comment period ends January 3, 2000. The department has reviewed the request and hereby extends the public comment period an additional 30 days to February 2, 2000.

If you should have any further questions, please contact me at 850/921-9532.

Sincerely,

Scott M. Sheplak, P.E.

Administrator
Title V Section

SMS/sk

cc: Donald Lockhart, Solid Waste Authority of Palm Beach County Ronald Larson, P.E., HDR Engineering, Incorporation

Isidore Goldman, Southeast District James Stormer, Palm Beach County



December 13, 1999

Mr. Scott Sheplak
Florida Department of
Environmental Protection
Bureau of Air Regulation
2600 Blair Stone Road
Mail Station 5505
Tallahassee, FL 32399-2400

RECEIVED

DEC 14 1999

BUREAU OF AIR REGULATION

Re: Request for Extension of Time to File
Comments Concerning Draft Title V
Permit for Solid Waste Authority of Palm Beach County
North County Resource Recovery Facility
DEP Draft Permit No. 0990234-001-AV

### Dear Scott:

This letter is a request for an extension of time for the Solid Waste Authority of Palm Beach County (Authority) to file comments concerning the Department of Environmental Protection's (Department) Draft Title V Air Operations Permit (Draft Permit) for the Authority's North County Resource Recovery Facility (NCRRF) (DEP Draft Permit No. 0990234-001-AV).

The Authority published notice of the Department's "Intent to Issue Title V Air Operation Permit" on December 3, 1999, therefore, the Authority's comments would be due on January 3, 1999. However, due to the length and complexity of the Draft Permit and the upcoming holidays, the Authority requires additional time to carefully review the Draft Permit with its staff, its consultants, and the company that operates the NCRRF.

The Authority requests an extension of time of 30 days until February 2, 2000 to file comments concerning the Draft Permit. The Authority understands that this extension of the comment period will also apply to comments from the public. Accordingly, once the Authority receives written notification from the Department that the comment period has been extended, the Authority will publish notice of the extension of time to file comments. Please provide me a copy of the Department's written notification with regard to this request by facsimile at (561) 683-4067.

Mr. Scott Sheplak December 13, 1999 Page 2

Thank you for your assistance in this matter. If you have any questions, please do not hesitate to contact us.

Sincerely,

Richard A. Statom Assistant Director

**Environmental Programs** 

cc: Don Lockhart, SWA
Marc Bruner, SWA
John Booth, SWA
Mary Beth Mihalik, SWA
Bob Worobel, SWA
John Ryberg, SWA
Naren Narendra, PBRRC
Ray Schauer, Malcolm Pirnie
Scott Shannon, Malcolm Pirnie

12/15/99 cc: Scott-Shaplak

### THE PALM BEACH POST

Published Daily and Sunday West Palm Beach, Palm Beach County, Florida

### PROOF OF PUBLICATION

### STATE OF FLORIDA COUNTY OF PALM BEACH

Before the undersigned authority personally appeared Tyler Dixon who on oath says that she is Classified Advertising Manager, Inside Sales of The Palm Beach Post, a daily and Sunday newspaper published at West Palm Beach in Palm Beach County, Florida; that the attached copy of advertising, being a Notice in the matter of Intent in the --- Court, published in said newspaper in the issues of December 3, 1999.

Affiant further says that the said The Post is a newspaper published at West Palm Beach, in said Palm Beach County, Florida, and that the said newspaper has heretofore been continuously published in said Palm Beach County, Florida, daily and Sunday and has been entered as second class mail matter at the post office in West Palm Beach, in said Palm Beach County, Florida, for a period of one year next preceding the first publication of the attached copy of advertisement; and affiant further says that she/he has neither paid nor promised any person, firm or corporation any discount rebate, commission or refund for the purpose of securing this advertisement for publication in the said newspaper.

Sworn to and subscribed before this 3 day of  $\underline{\textbf{Degember}}$ 

Personally known XX or Produced Identification

Type of Identification Produced

EXPIRES: Oct 20, 2003

Fia. Notary Service & Bonding C

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DEC 14 1999

BUREAU OF AIR REGULATION

(a). The name and address of each agency affected and such agency affected and such agency's file or identification number. If known;

(b) The name, address and telephone number of the patitioner, name, address and telephone number of the patitioner's representative, if any, which shall be the address for service purposes during the course of the proceeding; and err, explanation of how patitioner's substantial rights will be affected by the agency determination;

(c). A statement of how and when the patitioner raceived notice of the agency action or proposed action;

(d) A statement of all disputed issues of material fact. If there are none, the patition must so state: issues of material fact. If there are soine, the pellition must as state [9] (e) A Concles statement of the ultimate facts elleged, as well as "the rules and statutes which entitle pellitioner to relief."

(f) A elatement of the specific rules or statutes the pellitioner contends require reversal or modification of the agency's proposed action; and, (g) A statement of the relief sought by the pellitioner, stating precisely the action pellitioner, wishes the agency to take with respect to the agency's proposed action.

A pellition that does not dispute the material facts upon which the permitting authority's ection is based shall state that no such facts are in dispute and otherwise shall contain the same information as set forth above, as required by Rule 28-106-301, F.A.C.

Because the administrative hearing process le designed to formulate final agency action, the filling of a pelition means, that the permitting authority's final section may be different from the position taken by it in this notice of intent. Persons whose substantial interests will be affected by any such final decision of the permitting authority in a coordance with the requirements set forth above.

Mediation is not available for this proceeding, in accordance with the requirements set forth above.

Mediation is not available for this proceeding, in accordance with the requirements set forth above.

Mediation is not available for the permitting authority days period se established at 42 U.S.C. Section 765 (16)(1), or specificity during the 30 (thirty) day public comment period or unless the grounds for such objections to the permit property insued pursuant to the provisions of Chapter, 62-213, F.A.C. Pellitions flied with the Administrator of the EPA with the Administrator of the EPA at U.S. EPA, 40 the Street, S.W.; Washington, D.C. 20450.

A complets project file is available for such solders project file is available for such objections within the comment period, stay the affective date of any permit property in suce permits of EPA with

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### **SOLID WASTE AUTHORITY**

### **OF PALM BEACH COUNTY**

7501 North Jog Road

West Palm Beach, Florida 33412-2414

Telephone: 561/640-4000 • Fax: 561/640-3400



RECEIVED

NFC 14 1999

## LETTEROF TRANSMITTAL

TO: Scott Sheplak, P.E.		Date: December 10, 1999
Florida Department of Environmental Protection		Attention:
2600 Blair Stone Road		Ref:
Tallahassee, Fl 32399-2400		O/Bid/Contract No.:
ATTACHED PLEASE FIND:		LETTER SPECIFICATIONS
CONTRACT	CSA	Bid No.:
PURCHASE ORDER CHANGE ORDER No.:		
ITEM# DESCRIPTION		
1 & 2 Original and one (1) copy of Proof of Publication of "Public Notice of Intent to Issue Title V Air		
Operation Permit" for North County Resource Recovery Facility (Draft Permit No. 0990234-001-AV)		
	<del>-</del>	110
	<del>.</del>	
	<u> </u>	
THESE ARE TRANSMITTED as checked below:		
For your information	For your signature	Please return to my attention
For your files	Approved as submi	tted Resubmit copies for approval
For your use	Approved as noted	For your action
As requested     ■	Returned for correc	tions For your review and comment
FOR BIDS/RFP DUE	, 199	
COMMENTS:		
COPY TO: Richard Statom, SWA		
Thomas duton, OTA	SIGN	NED: May Buto Mikalik
	TITL	V
FILENAME:		FORM: SWA-TRAN.DOT



### RECEIVED

DEC 0 1 1999

BUREAU OF AIR REGULATION

November 24, 1999

e. T.s

Mr. Scott Sheplak Professional Engineer Administrator Title V Section, Air Resources Division Florida Department of Environmental Protection 2600 Blair Stone Road MS 5510 Tallahassee, FL 32399-2400

Re: Solid Waste Authority of Palm Beach County - North County Resource Recovery Facility Draft Title V Permit

Dear Mr. Sheplak,

The Solid Waste Authority of Palm Beach County (SWA) received draft Title V permit from the Department on November 4, 1999 for the North County Resource Recovery Facility (NCRRF). We have completed our preliminary review of the draft permit and have the following comments.

This draft permit does not include several provisions contained in PSD-FL-108A, most notably in Section III, Subsection A, Emission Limitations and Standards, A.6 - A.20 and in Section III, Subsection B, Class I and Class III Landfills. The SWA will be commenting in more detail on these and other sections after the public notice is published.

### **Cover Page**

 The address of the Executive Director is incorrect. The correct address is 7501 North Jog Road, West Palm Beach, FL

### Statement of Basis

• 2<sup>nd</sup> paragraph, 4<sup>th</sup> sentence: This sentence seems to imply that the NCRRF has a permitted maximum throughput of 900 tons per day per boiler. This is not the case. The limiting parameter in the PSD permit (PSDFL108A) is a heat input rating of 412.5 MMBtu./hr. at a steam flow rating of 324,000 lbs. /hr. We suggest the following language to replace the 4<sup>th</sup> sentence. The

boiler plant includes two B&W boilers, each designed to operate up to a maximum heat input of 412.5 MMBtu./hr with a steam flow rating of 324,000 lbs./hr. At a reference heating value of 5500 Btu/lb., this is equivalent to 900 TPD of RDF per boiler.

- Third paragraph, 2<sup>nd</sup> sentence: The sentence states that the NCRRF is rated at a maximum of 75,000 pounds per hour (900 TPD or 816 megagrams per day). This is not a regulatory limit. The limiting parameter in the PSD permit (PSDFL108A) is a heat input rating of 412.5 MMBtu./hr. at a steam flow rating of 324,000 lbs. /hr. . We suggest the following language to replace the 2<sup>nd</sup> sentence. They are B&W Sterling Boilers and each designed to operate up to a maximum heat input of 412.5 MMBtu./hr with a steam flow rating of 324,000 lbs./hr. At a reference heating value of 5500 Btu/lb., this is equivalent to 75,000 pounds per hour (900 TPD of RDF or 816 megagrams per day) of refuse derived fuel from mixed solid waste per boiler.
- Third paragraph, 2<sup>nd</sup> sentence: The phrase "mixed municipal solid waste" needs expansion. The NCRRF burns refuse derived fuel (RDF). We suggest that the phrase "refuse derived fuel (RDF) from" be added before the term "mixed municipal solid waste". Please see the revised verbiage in the comment above.
- Third paragraph, 4<sup>th</sup> sentence: The boilers share a common outer stack
  with individual flues, essentially separate stacks together with an outer
  casing. The SWA suggest the following replacement sentences. The boilers
  have individual flues contained in a single stack casing. The facility began
  commercial operation in 1989.

### **Draft Permit**

- Page 2, Section I. Subsection A. Facility Description, 4<sup>th</sup> sentence: This sentence seems to imply that the NCRRF has a permitted maximum throughput of 900 tons per day per boiler. This is not the case. The limiting parameter in the PSD permit (PSDFL108A) is 412.5 MMBtu./hr. at a steam flow rating of 324,000 lbs. /hr. We suggest the following language to replace the 4<sup>th</sup> sentence. The boiler plant includes two B&W boilers, each designed to operate up to a maximum heat input of 412.5 MMBtu./hr with a steam flow rating of 324,000 lbs./hr. At a reference heating value of 5500 Btu/lb., this is equivalent to 900 TPD of RDF per boiler.
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   Replacement equipment ordered from Joy Technologies and installed is currently labeled as B&W.

- Page 2, Section I. Subsection C. Relevant Documents, 1<sup>st</sup> sentence: This sentence is in conflict with 1<sup>st</sup> page of the permit, which notes that several of the Appendices are made a part of this permit.
- Page 5, Section II, # 8.g.: The SWA requests that the word "material" be replaced with the word "waste".
- Page 6, Section III. Subsection A. Emissions Units and Conditions, 1<sup>st</sup> paragraph: This paragraph seems to imply that the NCRRF has a permitted maximum throughput of 900 tons per day per boiler. This is not the case. The limiting parameter in the PSD permit(PSDFL108A) is 412.5 MMBtu./hr. at a steam flow rating of 324,000 lbs. /hr. We suggest the following language to replace the 1<sup>st</sup> paragraph beginning with the 2<sup>nd</sup> sentence. The boilers are B&W Sterling Power Boilers and each is rated at a heat input of 412.5 MMBtu./hr. at a steam flow rating of 324,000 lbs./hr.. At a reference heating value of 5500 Btu/lb., this is equivalent to 900 TPD of RDF (75,000 lbs./hr. or 816 megagrams/day) per boiler. Emissions from the boilers are controlled by spray dryer absorbers and electrostatic precipitators. The boilers have individual flues contained in a single stack casing. The facility began commercial operation in 1989.
- Page 6, Section III. Subsection A. Emissions Units and Conditions, Essential Potential to Emit (PTE) Parameters, Table A.1.0. Permitted Capacity: This table seems to imply that the NCRRF has a permitted maximum throughput of 900 tons per day per boiler. This is not the case. The limiting parameter in the PSD permit(PSDFL108A) is a heat input of 412.5 MMBtu./hr. at a steam flow rating of 324,000 lbs. /hr. We suggest that the column labeled Tons per day replaced with Steam Flow. The 900 TPD in the column would then be replaced with the 324,000 lbs. /hr steam flow rating approved in the PSD permit. The following statement could be added to the Notes below the table: At a reference heating value of 5500 Btu/lb., this is equivalent to 900 TPD of RDF per boiler.
- Note "a" below Table A.1.0. states: " Annual Facility wide throughput
  is 624,000 tons". This is a number based on a contractual minimum
  throughput between the SWA and B&W (Contracted Facility Operator), and is
  not reflective of a regulatory limit. The SWA request that this note be
  eliminated.
- Page 6&7, A 1.1. <u>Capacity</u>, (1) (ii) and (2): These sections deal with boilers that are not based on heat capacity, and as such do not apply to our facility. The SWA request that these sections be removed.
- Page 7, A.4.0 <u>Methods of Operation Fuels</u> 2<sup>nd</sup> sentence: The requirement that daily charging rates be recorded is not a part of 213.410(1),

- PSD-FL-108A, or PA 84-20 as referenced at the end of the section. The SWA request that this sentence be removed.
- Page 7, A.4.0 & A.4.1. <u>Methods of Operation Fuels</u>: Both A.4.0 and A.4.1. discuss mixed MSW as the approved fuel for this facility. It should be noted that the NCRRF combust refuse derived fuel (RDF), which is processed MSW. We suggest that the phrase "<u>refuse derived fuel (RDF) from</u>" be added before the term "mixed municipal solid waste" in these sections.
- Page 8, A.4.5. (b): The requirement that the facility install, operate, and maintain CEMS for oxygen is not in accordance with page 30, Section C.1.
   CEM for Oxygen or Carbon Dioxide which states that CEMS for oxygen or carbon dioxide is required, not both. The SWA request that the phrase "or carbon dioxide" be added to this section.
- Page 10, A.6. <u>Stack Emissions</u>: The SWA is unsure of when the emission limitations required by the State Implementation Plan (SIP) are in effect. In the August 13, 1996 letter from Donald Lockhart (SWA Executive Director) the SWA committed to compliance with the 111d Plan within one year of the EPA approval of the plan. To our knowledge the final revised plan has not been approved by EPA. The SWA requests clarification of the effective date of the SIP and the new emissions limitations. Reference 40 CFR 60.39b(c)(1).
- Page 10, A.8. <u>Visible Emissions</u>: The SWA request that the following sentence be added from the PSD-FL-108A, Specific Condition #3.k., "<u>CEM</u> readings when the process is not operating shall be excluded from averaging calculations."
- Page 12, A.19. <u>Carbon Monoxide</u>: The 1<sup>st</sup> sentence includes a requirement for oxygen to be measured at the same time as the carbon monoxide. The SWA monitors carbon dioxide and calculates the corrected oxygen value. The SWA request that the phrase "<u>or calculation</u>" be added after the word "measurement".
- Page 13, E.3.1. <u>Startup, Shutdown, & Malfunction</u>, 1<sup>st</sup> sentence: (2) does not appear in this draft permit even though it is referenced. The SWA request that (2) be removed from the 1<sup>st</sup> sentence.
- Page 13, E.3.3. <u>Malfunction</u>, 1<sup>st</sup> sentence: It should be noted that PSD-FL-108A, Specific Condition # 15, allows for excess emissions up to three(3) hours per occurrence for a malfunction. This condition in PSD -FL-108A constitutes specific authorization by the Department for a longer duration allowance for excess emissions to a maximum of three(3) hours for a malfunction.

- Page 27, T.16.2: There are no test methods listed for Beryllium and Fluoride.
   PSD-FL-108A list Method 104 for beryllium and Method 13A or 13B for fluoride.
- Page 37, R.1.7 (b) <u>Test Reports</u>: The requirement for stack test results to be filed with the Department no later than 45 days after the last sampling run of each test is completed is not practical in the case of dioxins. Dioxin analysis is conducted in such a way that rarely is a 45-day turn around time met by the laboratory.

Additionally, the way this section is written, there is some confusion as to whether the 45-day time clock commences with the last sample on the last day, or with the completion of the first sample run. The SWA suggest the following language. The required test report shall be filed with the Department as soon as practical, but no later than 45 days after the completion of the last test runs of the stack test. Dioxin test data shall be filed with the Department no later than 60 days after the completion of the last test run of the stack test.

Page 38, R.21. <u>Continuous Monitoring Program</u> 1<sup>st</sup> sentence: The SWA requests that the phrase "<u>or carbon dioxide</u>" be added after the word oxygen in order to be in compliance with Section C.1 which allows either oxygen or carbon dioxide to be used as the diluent monitor.

The SWA looks forward to your response to these comments. If you have any questions or comments, please do not hesitate to contact us.

Sincerely,

Richard A. Statom Assistant Director

**Environmental Programs** 

Cc. D. Lockhart, SWA w/o attachments

- M. Hammond, SWA w/o attachments
- J. Booth, SWA w/o attachments
- J. Mesojedec, SWA w/o attachments
- B. Worobel, SWA w/o attachments
- R. Schauer, Malcolm Pirnie
- S. Shannon, Malcolm Pirnie

### INTEROFFICE MEMORANDUM

Date: 24-Nov-1999 03:36pm From: حريŔichard<u>S</u>ta<u>tom</u> rstatom@swa.org Dept: Tel No:

To: 'SCOTT SHEPLAK'

CC: Marc Bruner ext. 4607 (Scott.Sheplak@dep.state.fl.us) ( KOSMOS/ATLAS/marc@swa.org)

Subject: Solid Waste Authority Draft Title V permit #0990234-001-AV

#### Scott.

Attached are the SWA's preliminary comments on the draft Title V permit. Pursuant to our discussion earlier this month, please review these comments, make the requested changes if possible, and reissue the draft permit for the public notice. The SWA plans to publish the public notice on December 4 order to comply with the 30 day window for preliminary comments as we discussed earlier. Please give me a call at 561-640-4000 Ext.4612 if you have any comments or questions. Thanks.

Richard Statom Solid Waste Authority rstatom@swa.org

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November 24, 1999

Mr. Scott Sheplak
Professional Engineer Administrator
Title V Section, Air Resources Division
Florida Department of Environmental Protection
2600 Blair Stone Road MS 5510
Tallahassee, FL 32399-2400

Re: Solid Waste Authority of Palm Beach County - North County Resource Recovery Facility Draft Title V Permit

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)

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- Page 13, E.3.3. <u>Malfunction</u>, 1<sup>st</sup> sentence: It should be noted that PSD-FL-108A, Specific Condition # 15, allows for excess emissions up to three(3)

see Milli Heweth hours per occurrence for a malfunction. This condition in PSD -FL-108A constitutes specific authorization by the Department for a longer duration allowance for excess emissions to a maximum of three(3) hours for a malfunction.

- Page 27, T.16.2: There are no test methods listed for Beryllium and Fluoride. PSD-FL-108A list Method 104 for beryllium and Method 13A or 13B for fluoride.
- Page 37, R.1,7 (b) <u>Test Reports</u>: The requirement for stack test results to be filed with the Department no later than 45 days after the last sampling run of each test is completed is not practical in the case of dioxins. Dioxin analysis is conducted in such a way that rarely is a 45-day turn around time met by the laboratory.

Additionally, the way this section is written, there is some confusion as to whether the 45-day time clock commences with the last sample on the last day, or with the completion of the first sample run. The SWA suggest the following language. The required test report shall be filed with the Department as soon as practical, but no later than 45 days after the completion of the last test runs of the stack test. Dioxin test data shall be filed with the Department no later than 60 days after the completion of the last test run of the stack test.

24• Page 38, R.21. Continuous Monitoring Program 1st sentence: The SWA requests that the phrase "or carbon dioxide" be added after the word oxygen in order to be in compliance with Section C.1 which allows either oxygen or carbon dioxide to be used as the diluent monitor.

The SWA looks forward to your response to these comments. If you have any questions or comments, please do not hesitate to contact us.

Sincerely.

Richard A. Statom Assistant Director Environmental Programs

- Cc. D. Lockhart, SWA w/o attachments
  - M. Hammond, SWA w/o attachments
  - J. Booth, SWA w/o attachments
  - J. Mesojedec, SWA w/o attachments