Pratt & Whitney

Facsimile Transmission Form



FACILITIES MANAGEMENT	Florida Plant Site
Date: 7/26/01	P.O. Box 109600 West Palm Beach, Fl 33410-9600
Deliver the following pages to: Name AL LINERO	850.922-6979 Facsimile No.:
Location: FDEP	From DEAN GEE
Ext.: M/S:	Dept.
Total Number of pages including If you did not receive all the pages, please call ASAP 56 Facsimile Number: 561-796-2787 Technet 8	cover sheet 1-796-5299 3-796-5299
Mcssage: A2,	
HORE IS COPY	OF PUBLIC
NOTICE FROM	PARM BEACH
Post.	
THE ORIGINAL	- 15 COMING BY
US. MATL	
Bezi	REGARDS,

THE PALM BEACH POST

Published Daily and Sunday West Palm Beach, Palm Beach County, Florida

PROOF OF PUBLICATION

STATE OF FLORIDA COUNTY OF PALM BEACH

Before the undersigned authority personally appeared Tvler Dixon who on oath says that she is Classified Advertising Manager, Inside Sales of The Palm Beach Post, a daily and Sunday newspaper published at West Palm Beach in Palm Beach County, Florida; that the attached copy of advertising, being a Notice in the matter of Air Const Permit in the --- Court, published in said newspaper in the issues of July 23, 2001.

Affiant further says that the said The Post is a newspaper published at West Palm Beach, in said Palm Beach County, Florida, and that the said newspaper has heretofore been continuously published in said Palm Beach County, Florida, daily and Sunday and has been entered as second class mail matter at the post office in West Palm Beach, in said Palm Beach County, Florida, for a period of one year next preceding the flist publication of the attached copy of advertisement, and affiant further says that she/he has neither paid nor promised any person, firm or corporation any discount rebate, commission or refund for the purpose of securing this advertisement for publication in the said newspaper.

Sworn to and subscribed before this 26 day of July. A.D. 2001

Personally known XX or Produced Identification Type of Identification Produced

> KAREN M MALINTON MY COMMESSION # CC 979669 EXPIRES: Nov 15, 2004 PL Natory Service & Bonding. PROTON ECODS.

MO. 45-1878

HUBLIC NOTICE OF INTENT
TO ISSUE AIR
COMSTRUCTION PERMIT
STATE OF FLORIDA
OCCAPTENT OF
ENVIRONMENTAL
PRIOTECTION
0EP FROM
USBOOT-00-AG
(SCD-61-AG4)
United Yethrolopies (REDIFLEGA)
United Yestmalapies
Corp.Profi & Whitesy
LUN/Reserves fluctual
Engine Yout Stand
Point Good County

Engine Test Stands

Testes Seam Charter

The Seam and received Seam

Testes Seam and received

Testes Seam and received

Testes Seam Charter

Testes S publication of the property of

signs, about the contributed by immunes local usings to 518,000 pallegs per year, test intended to 12, per year, and duration of brings to 240 seconds to twell ratio with the philipsem oxident to twell ratio with the 2.72 possess of ratio with the 2.72 possess of bepertment will require applicant to telebileh and cardio an ambient sir du The Une

organisms to disably more an ambient as disably more from a more and a disably more from a disably more and a disably more and a disable and a disably contribute to or cause a view for the 1980 increment.

The Department will incue the disable of 166 more permit with increased of 980 increment.

The Department will incue the contribute of the accordance with the contribute of the accordance with the topic permit with except of the accordance with the topic with a decoration or substitute in a different decision or significant phases of terms at conditions. The Department with accept

errition comments and re-quests for public meetings concerning the belgeback bel-mit issuance action for a part-ed of thirty (30) days from the date. I fortice for at this cub-tin frotice of injurit to beauth tia freelico of intent to beaus Air Construction Permit, Written Oursmonte ord requeste for public meetings enterli be browled to the Upperhead; of Air Regulation at 2500 Block Stone Road, Most Stathen #5500, Tatahanean, Fl. 32589-2400. Any written Commonts that shall be roade on the contract of the state of of the st FL 32589-2400. Any willies of comments it fleet ships be readed applying to purple inspection. If written comments received reason in a significant change in the proposed agency stripe, the Occasional chair review of the comments of the c

Pages Notes.

The Department will have the gently with the attached condillors threes a three patters for an abstract to yethers.

The services is yether as the services of tor pr. poramitable wearing in 1800 presunt to weather 120,800 vid 120,87 P.S., before the desired to make the petition. The procedures for petitions of the procedure for petitioning for a heaving we well torih below. Madielich in

and complete in the greened into the complete in the greened by the proposed permitting decision may believe the proposed permitting decision may believe the proceedings (neutro) to proceeding (neutro) to proceeding (neutro) to permitte may believe meditors (20.00 and 120.07 or in French fitable. The perities must gentle beformation set forth below mand contain the beformation set forth below mand or in the proceeding the permitted of the proceeding the permitted of the proceeding of the permitted of the proceeding of the permitted of the permi Commenturation

Wall Steller 225, Yalighee

Friends 23599-2000, Paul

Steller 2359-2000, Paul

Steller 2559-2000, Paul

S these untitled to willier no-tice under section 120.00(2) of the Frontes Bisbutys stress by (lind within four-teen days of postmoption at the number of lice or within four-brent days of receipt of this metre of Inlant, which were necessary and Under section, 300.00(3), however, any portion who select the DeP.02/03

P. 02/03

Wassinam Busch, Ps.
39419-625

Telephoner 841/691-6800

Fast 301/681-0750

The comolete proteot lite includes the spillestien, factorical explanation, draft permit, and the proteotical explanation official, ps.
cluster of contidential resonds seeder Scium 493, 371, F.S.
Interested persons may nested the Admishburder, New Youth 494-99, 5016 4, Telephones F. 32201 or call and the proteotic file of the prote July 23, 2001

88509226979

EXING PHILE.

Itics or within revitant dept of receipt of this motion of fatent, whichever section should be perfected in the section. 120, 800 m however, why pursue with the barrier of the section should be be perfected for the section should be be perfected for the section should be be perfected of the factor, respectated of the fall of the section

Memorandum

TO:

Clair Fancy

FROM:

A. A. Linero aaz 1/9

DATE:

July 9, 2001

SUBJECT: United Technologies Corp.-Pratt & Whitney DEP File No. 0990021-004-AC (PSD-FL-294) LOX/Kerosene Rocket Engine Test Stand

Attached for your review and approval is the revised Intent to Issue for the construction of a LOX/Kerosene Rocket Engine Test Stand at the subject facility near in Palm Beach County.

Pratt & Whitney never published notice and instead requested extensions of time to file a petition. We had a teleconference with them in early May and they met with Palm Beach a few days later. We made several changes in the draft package and are ready to send it out again.

Pratt and Whitney has not been in a rush for this permit. They seem to be concerned about many small details that could probably have been ironed during the comment period after public notice.

They asked for another 90-day extension of time on May 17 "to allow P&W and FDEP to complete our work on this permit and resolve these issues without the necessity for a formal hearing."

Let's send out the revised package. I'll let them know we might publish it if they don't. I recommend your approval and signature.

AAL/

Permittee

United Technologies Corp.-Pratt & Whitney P.O. Box 109600 Permit No.

0990021-004-AC PSD-FL-294

West Palm Beach, FL 33410-9600 Project LOX/Kerosene Rocket Engine Test Stand

Expires: March 31, 2003

AUTHORIZED REPRESENTATIVE:

Mr. John K. Sillan, Manager Facilities Management

Project and Location

This permit authorizes the permittee to construct a LOX/Kerosene Rocket Engine Test Stand at its existing facility at 17900 Beeline Highway (SR 710) in West Palm Beach, Palm Beach County. The test stand shall be limited to firing no more than 318,000 gallons of fuel per year and required to establish an ambient air quality monitoring program. The SIC codes for this facility is are 3724 and 3764.

The UTM coordinates of the site are Zone 17; 567.3 km E; 2974.4 km N. The Everglades National Park is approximately 120 km (74.9 miles) from the site. Statement of Basis

This construction/PSD permit is issued under the provisions of Chapter 403 of the Florida Statutes (F.S.), and the Florida Administrative Code (F.A.C.) Chapters 62-4, 62-204, 62-210, 62-212, 62-296, and 62-297. The above named permittee is authorized to construct the emissions units in accordance with the conditions of this permit and as described in the application, approved drawings, plans, and other documents on file with the Department of Environmental Protection (Department).

Appendices

The attached appendices are a part of this permit:

Appendix BD BACT Determination

Appendix GC General Permit Conditions

Appendix NSPS-Kb 40 CFR 60 Subpart Kb - Standards Of Performance For Volatile Organic Liquid Storage Vessels Howard L. Rhodes, Director Division of Air Resources Management

Facility Description

United Technologies Corp. - Pratt & Whitney (UTC-P&W) proposes to construct a Liquid Oxygen (LOX)/Kerosene Rocket Engine Test Stand at the E-5 rocket test area located at 17900 Beeline Highway (SR 710) in West Palm Beach, Palm Beach County.

The proposed project will result in a significant emissions increase of carbon monoxide (CO) according to Table 212.400-2, Florida Administrative Code (F.A.C.). The project is therefore subject to review for Prevention of Significant Deterioration (PSD) and a determination of Best Available Control Technology (BACT) in accordance with Rule 62-212.400, F.A.C.

Project Details

The applicant proposes to construct and operate a LOX/Kerosene Rocket Engine Stand at its existing rocket test facility in West Palm Beach. The applicant also operates a gas turbine testing facility and a helicopter development facility at the existing site. This project will consist of liquid oxygen and fuel storage tanks (64,000 and 36,000 gallon capacities), an engine containment can, a water-cooled silencer, an exhaust gas deflector, a lined cooling water retention pond, and an elevated 1-million gallon water supply

The proposed facility will consist of the following emissions units.

Emissions Unit No.

Emissions unit Description

075

LOX/Kerosene Rocket Engine Test Stand

076
NSPS Storage Tank - 36,000 Gallon Capacity

Date Application Complete

Regulatory Classification

The facility is classified as a Major or Title V Source of air pollution under the PSD and Title V programs because the facility is a major sourcebased on potential emissions of carbon monoxide (CO), volatile organic compounds (VOC), nitrogen oxides (NOx), sulfur dioxide (SO2), trichloroethylene, and total combined hazardous air pollutants (HAPs) exceeding 25 tons per year. This facility is not within an industry included in the list of the 28 Major Facility Categories per Table 62-212.400-1, F.A.C. The project permitted herein is subject to the requirements of the federal Prevention of Significant Deterioration air quality rules for CO emissions and New Source Performance Standards for fuel storage tanks as well as state rules cited in the general and specific conditions. Reviewing and Process Schedule

Date of Receipt of Application 06-20-00 First Request for Additional Information

07-19-00 Final Request for Additional Information 10-01-00

Waiver of Processing Clock by 30 days 12-19-00

10-09-00

Intent Issued 01-29-01

* Received First Request to Extend Time to File Petition

02-22-01

Received Second Request to Extend Time to File Petition

05-17-01

* Intent Re-issued

xx-xx-01 put something in

Relevant Documents

The documents listed below constitute the basis for the permit and are on file with the Department.

* Permit application

* Applicant's additional information noted above

* Department's Technical Evaluation and Preliminary Determination and Intent to Issue

The following specific conditions apply to all emissions units at this facility addressed by this permit.

Administrative

- 1. Regulating Agencies: All documents related to applications for permits to construct, or modify an emissions unit should be submitted to the Bureau of Air Regulation (BAR), Florida Department of Environmental Protection at Mail Station #5505, 2600 Blair Stone Road, Tallahassee, Florida 32399-2400, phone number 850/488-0114. All documents related to reports, tests, operation permit applications, minor modifications and notifications shall be submitted to the Palm Beach County Health Department, post Office Box 29, 901 Evernia Street, West Palm Beach, Florida 33402-0029, Phone 562-355-3136.
- 2. General Conditions: The permittee is subject to and shall operate under the attached General Permit Conditions G.1 through G.15 listed in Appendix GC of this permit. General Permit Conditions are binding and enforceable pursuant to Chapter 403 of the Florida Statutes. [Rule 62-4.160, F.A.C.]
- 3. Terminology: The terms used in this permit have specific meanings as defined in the corresponding chapters of the Florida Administrative Code.
- 4. Applicable Regulations, Forms and Application Procedures: Unless otherwise indicated in this permit, the construction and operation of the subject emissions unit shall be in accordance with the capacities and specifications stated in the application. The facility is subject to all applicable provisions of Chapter 403, F.S. and Florida Administrative Code Chapters 62-4, 62-110, 62-204,
- 62-212, 62-213, 62-296, 62-297 and the Code of Federal Regulations Title 40, Part 60, adopted by reference in the Florida Administrative Code (F.A.C.) regulations. The permittee shall use the applicable forms listed in Rule 62-210.900, F.A.C. and follow the application procedures in Chapter 62-4, F.A.C. Issuance of this permit does not relieve the facility owner or operator from compliance with any applicable federal, state, or local permitting or regulations.

[Rules 62-204.800, 62-210.300 and 62-210.900, F.A.C.]

- 5. New or Additional Conditions: Pursuant to Rule 62-4.080, F.A.C., for good cause shown and after notice and an administrative hearing, if requested, the Department may require the permittee to conform to new or additional conditions. The Department shall allow the permittee a reasonable time to conform to the new or additional conditions, and on application of the permittee, the Department may grant additional time. [Rule 62-4.080, F.A.C.]
- 6. Expiration: This air construction permit shall expire on March 31, 2003. The permittee, for good cause, may request that this construction/PSD

permit be extended. Such a request shall be submitted to the Department's Bureau of Air Regulation prior to 60 days before the expiration of the permit. [Rules 62-210.300(1), 62-4.070(4), 62-4.080, and 62-4.210, F.A.C] PSD Expiration: Approval to construct shall become invalid if construction is not commenced within 18 months after receipt of such approval, or if construction is discontinued for a period of 18 months or more, or if construction is not completed within a reasonable time. The Department may extend the 18-month period upon a satisfactory showing that an extension is justified.

[Rules 62-4.070(4), 62-4.210(2) & (3), and 62-210.300(1)(a), F.A.C.] BACT Determination: In conjunction with extension of the 18 month period to commence or continue construction, or extension of the permit expiration date, the permittee may be required to demonstrate the adequacy of any previous determination of Best Available Control Technology (BACT) for the source as applied to any new or modified emission units. [Rules 62-4.070(4), 62-4.210(2) & (3), 62-210.300(1)(a), and 62-212.400(6)(b), F.A.C.]

- 7. Modifications: No emissions unit or facility subject to this permit shall be constructed or modified without obtaining an air construction permit from the Department. Such permit must be obtained prior to the beginning of construction or modification.
- [Rules 62-210.300(1) and 62-212.300(1)(a), F.A.C.]
- 8. Title V Operation Permit Required: This permit authorizes construction and/or installation of the permitted emissions unit and initial operation to determine compliance with Department rules. A revision to the facility's Title V operation permit is required for regular operation of the permitted emissions unit. The owner or operator shall apply for and receive a Title V operation permit or permit modification prior to expiration of this permit. To apply for a Title V operation permit, the applicant shall submit the appropriate application form, compliance test results, and such additional information as the Department may by law require. The application shall be submitted to the Department's appropriate District office. [Rules 62-4.030, 62-4.050, 62-4.220, and Chapter 62-213, F.A.C.] General Emissions Limiting Standards
- 9. General Visible Emissions Standard: Except for emissions units that are subject to a particulate matter or opacity limit set forth or established by rule and reflected by conditions in this permit, no person shall cause, let, permit, suffer, or allow to be discharged into the atmosphere the emissions of air pollutants from any activity, the density if which is equal to or greater than that designated as Number 1 on the Ringelmann Chart (20% opacity). The test method for visible emissions shall be EPA Method 9, incorporated and adopted by reference in Chapter 62-297, F.A.C. Test procedures shall meet all applicable requirements of Chapter 62-297, F.A.C. [Rule 62-296.320(4)(b)1, F.A.C.]
- 10. Unconfined Emissions of Particulate Matter: [Rules 62-296.320(4)(c) and 62-212.400, F.A.C.]
- (i) No person shall cause, let, permit, suffer or allow the emissions of unconfined particulate matter from any activity, including vehicular movement; transportation of materials; construction, alteration, demolition or wrecking; or industrially related activities such as loading, unloading, storing or handling; without taking reasonable precautions to prevent such emissions.
- (ii) Any permit issued to a facility with emissions of unconfined particulate matter shall specify the reasonable precautions to be taken by that facility to control the emissions of unconfined particulate matter.

- (iii) Reasonable precautions include the following:
- * Paving and maintenance of roads, parking areas and vards.
- * Application of water or chemicals to control emissions from such activities as demolition of buildings, grading roads, construction, and land clearing.
- * Application of asphalt, water, oil, chemicals or other dust suppressants to unpaved roads, yards, open stock piles and similar activities.
- * Removal of particulate matter from roads and other paved areas under the control of the owner or operator of the facility to prevent re-entrainment, and from buildings or work areas to prevent particulate from becoming airborne.
- * Landscaping or planting of vegetation.
- * Use of hoods, fans, filters, and similar equipment to contain, capture and/or vent particulate matter.
- Confining abrasive blasting where possible.
- * Enclosure or covering of conveyor systems.
- (iv) In determining what constitutes reasonable precautions for a particular source, the Department shall consider the cost of the control technique or work practice, the environmental impacts of the technique or practice, and the degree of reduction of emissions expected from a particular technique or practice.
- 11. General Pollutant Emission Limiting Standards: [Rule 62-296.320(1)(a)&(2), F.A.C.]
- (i) No person shall store, pump, handle, process, load, unload or use in any process or installation, volatile organic compounds or organic solvents without applying known and existing vapor emission control devices or systems deemed necessary and ordered by the Department.
- (ii) No person shall cause, suffer, allow or permit the discharge of air pollutants which cause or contribute to an objectionable odor. (Not federally enforceable)

[Note: An objectionable odor is defined in Rule 62-210.200(203), F.A.C., as any odor present in the outdoor atmosphere which by itself or in combination with other odors, is or may be harmful or injurious to human health or welfare, which unreasonably interferes with the comfortable use and enjoyment of life or property, or which creates a nuisance.]

Operational Requirements

12. Plant Operation - Problems: If temporarily unable to comply with any of the conditions of the permit due to breakdown of equipment or destruction by hazard of fire, wind or by other cause, the permittee shall immediately notify the Department's appropriate district office and the appropriate local program office. The notification shall include pertinent information as to the cause of the problem, and what steps are being taken to correct the problem and to prevent its recurrence, and where applicable, the owner's intent toward reconstruction of destroyed facilities. Such notification does not release the permittee from any liability for failure to comply with Department rules.

[Rule 62-4.130, F.A.C.]

- 13. Circumvention: No person shall circumvent any air pollution control device or allow the emission of air pollutants without the applicable air pollution control device operating properly. [Rule 62-210.650, F.A.C.]
- 14. Excess Emissions: For purposes of this permit, all limits established pursuant to the State Implementation Plan, including those limits established as BACT, include emissions during periods of startup and shutdown, and are

not subject to the provisions of Rule 62-210.700(1), F.A.C. Excess emissions which are caused entirely or in part by poor maintenance, poor operation, or any other equipment or process failure which may reasonably be prevented during start-up, shutdown or malfunction shall be prohibited pursuant to Rule 62-210.700(4), F.A.C. [Rules 62-4.070(3) and 62-210.700(5), F.A.C.] Compliance Monitoring and Testing Requirements

- 15. Determination of Process Variables: [Rule 62-297.310(5), F.A.C.]
- (i) Required Equipment. The owner or operator of an emissions unit for which compliance tests are required shall install, operate, and maintain equipment or instruments necessary to determine process variables, such as process weight input or heat input, when such data are needed in conjunction with emissions data to determine the compliance of the emissions unit with applicable emission limiting standards.
- (ii) Accuracy of Equipment. Equipment or instruments used to directly or indirectly determine process variables, including devices such as belt scales, weight hoppers, flow meters, and tank scales, shall be calibrated and adjusted to indicate the true value of the parameter being measured with sufficient accuracy to allow the applicable process variable to be determined within 10% of its true value.
- 16. Special Compliance Tests: When the Department, after investigation, has good reason (such as complaints, increased visible emissions or questionable maintenance of control equipment) to believe that any applicable emission standard contained in a Department rule or in a permit issued pursuant to those rules is being violated, it shall require the owner or operator of the facility to conduct compliance tests which identify the nature and quantity of pollutant emissions from the emissions units and to provide a report on the results of said tests to the Department.

 [Rule 62-297.310(7)(b), F.A.C.]

Reporting and Record Keeping Requirements

23. Duration of Record Keeping: Upon request, the permittee shall furnish all records and plans required under Department rules. During enforcement actions, the retention period for all records will be extended automatically unless otherwise stipulated by the Department. The permittee shall hold at the facility or other location designated by this permit records of all monitoring information (including all calibration and maintenance records and all original strip chart recordings for continuous monitoring instrumentation) required by the permit, copies of all reports required by this permit, and records of all data used to complete the application for this permit. These materials shall be retained at least five years from the date of the sample, measurement, report, or application unless otherwise specified by Department rule.

[Rules 62-4.160(14)(a)&(b) and 62-213.440(1)(b)2.b., F.A.C.]

24. Test Reports: The owner or operator of an emissions unit for which a compliance test is required shall file a report with the Department on the results of each such test. The required test report shall be filed with the Department as soon as practical but no later than 45 days after the last sampling run of each test is completed. The test report shall provide sufficient detail on the emissions unit tested and the test procedures used to allow the Department to determine if the test was properly conducted and the test results properly computed. As a minimum, the test report, other than for an EPA Method 9 test, shall provide the applicable information listed in Rule 62-297.310(8)(c), F.A.C.

[Rule 62-297.310(8), F.A.C.]

25. Excess Emissions Report: If excess emissions occur, the owner or

operator shall notify the appropriate Department District Office and the appropriate local program within one working day of: the nature, extent, and duration of the excess emissions; the cause of the excess emissions; and the actions taken to correct the problem. In addition, the Department may request a written summary report of the incident. Pursuant to the NESHAP requirements, excess emissions shall also be reported in accordance with 40 CFR 63, Subpart A. [Rule 62-4.130, F.A.C.]

- 26. Excess Emissions Report Malfunctions: In case of excess emissions resulting from malfunctions, each owner or operator shall notify the appropriate Department District Office and the appropriate local program in accordance with Rule 62-4.130, F.A.C. A full written report on the malfunctions shall be submitted in a quarterly report if requested by the Department. [Rule 62-210.700(6), F.A.C.]
- 27. Annual Operating Report for Air Pollutant Emitting Facility: The Annual Operating Report for Air Pollutant Emitting Facility shall be completed each year and shall be submitted to the appropriate Department District Office and the appropriate local program by March 1 of the following year. [Rule 62-210.370(3), F.A.C.]

Subsection A: The following specific conditions apply to the following emissions units:

Emissions Unit No.

Emissions unit Description

075 LOX/Kerosene Rocket Engine Test Stand

Emissions Unit(s) Details

LOX/Kerosene Rocket Engine Test Stand, designated Emissions Unit 075, consisting of an engine containment can, a water-cooled silencer, and an exhaust gas deflector. Emissions are controlled through the use of a minimum oxidant to fuel ratio and the water-cooled silencer.

{Permitting note(s): The emissions unit has been reviewed under the PSD Program for carbon monoxide (CO). As a new major source of CO, the emissions unit is subject to the Best Available Control Technology (BACT) requirements of Rule 62-212.400(5)(c), F.A.C. Potential emissions of particulate matter (PM and PM10), sulfur dioxide (SO2), oxides of nitrogen (NOx), and volatile organic compounds have been estimated at 2.3, 1.4, 1.4, and 2.9 tons per year, respectively. The emissions unit is not subject to any New Source Performance Standards (40 CFR Part 60) or National Emission Standards for Hazardous Air Pollutants (40 CFR Part 61). The emissions unit has been identified as a Source Category for future regulatory action under the National Emission Standards for Hazardous Air Pollutants for Source Categories (40 CFR Part 63). A case-by-case determination of the Maximum Achievable Control Technology (MACT) under 40 CFR Part 63, Subpart B was not required.}

g wite Cooled Seleneer - Approximate diameter of 20 feet ion and opproximate length of 80 feet smil.

Construction Requirements

Test Stand: The test stand shall be constructed in accordance with the design specifications provided within the application and the following minimum and maximum specifications: , opproximate demonstu Exhaust Gas Deflector: Minimum height of 70 feet, maximum distance from

Water Cooled Silencer of 100 feet. The surface between the water-cooled silencer and the exhaust gas deflector shall be paved to mining positive of

[BACT and Rules 62-4.070(3) and 62-296.320(4)(c), F.A.C.]

Oxygen Injection Study: Within one year of initial issuance of this permit, the permittee shall complete and submit to the Department an engineering and cost study evaluating the technical feasibility and cost effectiveness of direct O2 injection for reducing CO emissions in the exhausts of rocket engines tested at the permittee's facility. The study shall evaluate possibilities for direct O2 injection including a heat-shielded, internally cooled oxygen lance for injecting stoichiometric rates of oxygen into the exhaust downstream of the engine. Appropriate kinetic modeling shall be utilized to predict the oxidation reaction rates and overall CO conversion for various configurations of the injection apparatus and various injection locations and methods.

[Rule 62-4.070(3) and BACT]

Operating Restrictions

- Permitted Capacity: The permittee shall not allow, cause, suffer or permit the operation of the unit in excess of the following capacities without prior authorization from the Permitting Authority:
- (i). Test Duration: Rocket engine test firing duration shall not exceed a total of 240 seconds per 8-hour period.
- Test Firings: Rocket engine test firings shall not exceed 2,880 seconds per year (12-month rolling total).
- (iii). Oxidant/Fuel Ratio: All rocket engine test firings shall be conducted at a minimum oxidant/fuel ratio of 2.72 pounds of oxygen per pound of fuel (1 runnum oxidant/fuel ratio of 2.72 pounds of oxygen (iv). Fuel Usage: Rocket engine test firings shall not
- Fuel Usage: Rocket engine test firings shall not consume more than 6,625 gallons per minute (4-minute average), 26,500 gallons per 8-hour period, and 318,000 gallons per year (12-month rolling total)
- Quench Water: All rocket test firings shall be (v). conducted with sufficient water flow to minimize NOX formation.

[BACT, Rules 62-4.160(2), 62-210.200(228), and 62-210.300

(Permitting note: Prior authorization includes the issuance of construction, reconstruction, or modification permits or a determination by the Permitting Authority that the action is not subject to 62-210.300(1), F.A.C.}

- Methods of Operation: The permittee shall not allow, cause, suffer or permit any change in the method(s) of operation resulting in increased short-term or long-term potential emissions, without prior authorization from the Permitting Authority. The authorized methods of operation include the following:
- Fuels: The permittee is authorized to use kerosene (i) as the rocket engine fuel.
- Oxidants: The permittee is authorized to use liquid oxygen (LOX) as the rocket engine fuel oxidizer.

[BACT, Rules 62-4.160(2), 62-210.200(228) and 62-210.300, F.A.C.]

Hours of Operation: The permittee is authorized to operate the unit continuously within the limits of the permitted capacities of Condition 3 and the test conditions of Condition 5 of this permit.

[BACT, Rules 62-4.160(2), 62-210.200(228) and 62-210.300, F.A.C.] Test Conditions: Rocket engine test firings shall be restricted to daylight hours (1 hour after sunrise and 1 hour prior to sunset) and only under ambient conditions that provide good dispersion of the exhaust gases in accordance with a Test Plan to be submitted to the Palm Beach County Health Department (PBCHD) for approval prior to the initial test. The Palm Beach County Health Department (PBCHD) may approve non-daylight hour testing on a case-by-case basis.

[BACT, Rules 62-4.070(3), F.A.C] Emission Limitations and Standards

Visible Emissions: The permittee shall not allow visible emission that exceed forty (40) percent opacity from any rocket engine test firing

[BACT, Rule 62-296.320(4)(b), F.A.C.] 62-212

Carbon Monoxide Emissions: Rocket engine test firings shall not result in CO emissions greater than 41.5 tons per minute (2-minute average), 83 tons per 8-hour period, and 1,000 tons per year (12-month rolling total) as determined using the NASA-Lewis chemical equilibrium computer program or equivalent method approved by the Department or the Palm Beach County Health Department.

[BACT, Rules 62-4.160(2), 62-210.200(228), and 62-210.300,

F.A.C.]

A.9. BACT Determination: The permittee shall comply with the requirements of Appendix BD of this permit.

[BACT and Rule 62-212.400(5)(c), F.A.C.]

Test Methods and Procedures.

- Visible Emissions: All visible emissions tests performed pursuant to the requirements of this permit shall comply with the following provisions:
- (i). Test Method: The test method for visible emissions shall be DEP Method 9, incorporated in Rule 62-297.401(9)(c), F.A.C. The required minimum period of observation for a compliance test shall for operations that are normally completed within less than the minimum observation period and do not recur within that time, the period of observation shall be equal to the duration of the operation completion time. The opacity test observation period shall include the period during which the highest opacity emissions can reasonably be expected to occur.

[BACT, Rule 62-297.310(4)(a)2.a, F.A.C.]

Test Procedures: Test procedures shall meet all (ii). applicable requirements of Chapter 62-297, F.A.C.

[Rule 62-296.410(3)(c), F.A.C.]

Carbon Monoxide Emissions: The permittee shall, prior to any rocket engine test firings, establish an ambient air quality monitoring program to measure ambient air concentrations of CO before, during, and after a rocket engine test firing. The program shall be approved by the Palm Beach County Health Department (PBCHD) and may be discontinued upon written request and PBCHD approval following a minimum of four test fixing.

Compliance Demonstrations and Periodic Monitoring

A.12. Initial Compliance Demonstrations: The permittee shall conduct a visible emissions compliance test during the initial rocket engine test firing and each subsequent test firing when a neglection and each subsequent test firing when a Initial compliance with the CO emission limitations shall be demonstrated through compliance with Conditions 8 and 11 of/this permit.

[BACT and Rule 62-297.310(7)(a)1., F.A.C.]

Continuous Compliance Demonstrations: The permittee shall demonstrate continuous compliance with the CO emissions limitation by use of the ambient air quality monitoring program required by Condition 11 of this permit. Survib.

[BACT and Rule 62-4.070(3), F.A.C.]

A.14. Compliance Demonstrations: The permittee shall have a formal compliance test conducted for visible emissions no earlier than 12 months prior to renewal of the Title V operating Permit.

[BACT and Rule 62-297.310(7), F.A.C.]

A.15. Flow Monitors: The permittee shall install, maintain, operate and calibrate flow monitors to measure the oxidant and fuel flow rates during each rocket engine test firing. All instrumentation shall be properly, maintained and functional at all times, except during instrument breakdown, calibration or repair to ensure compliance with Conditions 3, 4, 5, and 8 of this permit.

[Rule 62-4.070(3), F.A.C.]

A.16. Recordkeeping: The permittee shall maintain the following records:

> Test Identification Number; (i).

(ii). Test Date and Time (Start and Finish);

(iii). Test Duration (Planned and Actual);

(iv). Oxidant and Fuel Types;

(v). Oxidant/Fuel Ratio (Planned and Actual);

(vi). Fuel Usage (gallons per minute);

(viii). Test Condition Summary;

(1x).
(x) Tur the coditions CO Ambient Concentrations;

(xi). Excusion Atiohans; and Daily and Monthly Totals of Test Duration, Test

Firings, and Fuel Usage.

[Rule 62-4.070(3), F.A.C.]

A.17. Reporting: The permittee shall submit the following reports:

(i). Test Notifications: Notification to the PBCHD at least 24 hours prior to a rocket engine test firing. The notification shall include the date and time of the test firing, the expected duration of the test firing, the planned oxidant/fuel ratio, and the planned fuel usage rate.

[BACT and Rule 62-4.070(3), F.A.C.] (ii) The Upset Reports: In the event an upset (i.e., test where duration > 240 seconds, O/F ratio less than 2.72, fuel usage > 11,600 a flame out, etc.) occurs during a test, a written report shall be provided to the PBCHD within 24 hours of the test. Within thirty (20) days of an upset, the permittee shall submit an analysis showing the excess emissions

associated ambient air quality impacts if any, if a full (Rule 62-4.130, F.A.C.)

ambient impact greater than the National Ambient Air Quality Standards rates (NAAQS) for CO adjusted based on the ambient monitoring program: a hazardous air pollutant in an amount of 10 tons per year or greater individually or 25 tons per year or greater collectively.

[BACT and Rule 62-4.070(3), E.A.C.] 1. The construction and operation of Emissions Unit 075 shall be in accordance with the capacities and specifications stated in the application. Firing of

engines shall not exceed 12 tests per year of 240 seconds duration for each test. [Rules 62-210.200, Definitions-Potential to Emit (PTE) and 62-213.440(1)(b)1.b., F.A.C.]

- 4.1. Operations monitoring records for Emissions Unit 076 shall be maintained as required by 40 C.F.R 60.116b(a) and (b). [Rule 62-4.070(3) and 40 C.F.R. 60.116b(a)]
- 6. The permittee shall not cause, suffer, allow, or permit the discharge of air pollutants which cause or contribute to an objectionable odor. [Rule 62-296.320, F.A.C.]
- 7. The permittee shall submit an Annual Operating Report to the Department's Southeast District Office and the Palm Beach County Health Department by March 1 of the following year for the previous year's operation. [Rule 62-210.370, F.A.C.]
- 8. The facility shall adhere to the BACT Determination that is attached as part of this permit following this page.

Subsection B: The following specific conditions apply to the following emissions units:

Emissions Unit No.

Emissions unit Description

076
NSPS Storage Tank - 36,000 Gallon Capacity

Emissions Units Details

Emissions Unit 076 is a stationary storage tank having an approximate capacity of 36,000 gallons. The tank is subject to specific recordkeeping requirements of 40 CFR 60 Subpart Kb. The tank will store and handle kerosene, a volatile organic liquid (VOL), for the LOX/Kerosene Rocket Engine Test Stand (E.U. ID No. 075).

{Permitting notes: The unit is classified as new facilities under the New Source Performance Standards (40 CFR 60 Subpart Kb) and subject to the recordkeeping requirement of 40 CFR 60 Subpart Kb.}

The following specific conditions apply to the emissions unit(s) listed above:

Operating Restrictions

- B.1. Permitted Capacity. The permittee shall not allow, cause, suffer, or permit the operation of Emissions Unit 076 in excess of 318,000 gallons per year without prior authorization from the Permitting Authority: [Rules 62-4.160(2), 62-210.200(228), 62-210.300, F.A.C.]
- B.2. Methods of Operation: The permittee shall not allow, cause, suffer or permit any change in the method of operation of Emissions Unit 076 without prior authorization from the Permitting Authority. The authorized methods of operation include the following:
- (i). $VOL\ Type(s)$: The permittee is authorized to store and handle kerosene.
- (ii). VOL Vapor Pressure: The permittee shall not store or handle any fuels within the units with a maximum true vapor pressure greater than 15.0 kPa (2.176 psi).

[Rules 62-4.160(2), 62-210.200(228), 62-210.300, F.A.C., 40 CFR 60.110b(c)]

Jw X B.3. Hours of Operation: The permittee is authorized to operate the units continuously.

[Rule 62-4.070(3), F.A.C.]

Compliance Demonstrations and Periodic Monitoring

B.4. Compliance Demonstrations: The permittee shall demonstrate compliance with the operating restriction of Condition B.1. based on record keeping as required by Condition B.5. of this permit.

[Rule 62-297.310(7), F.A.C.]

- B.5. Records: The permittee shall implement the following periodic monitoring requirements to ensure compliance with the Specific Conditions B.1 and B.2. of this permit:
- (i). Monthly Throughput: The permittee shall monitor and record the monthly throughput of volatile organic liquids through each tank.
- (ii). Volatile Organic Liquid Types: The permittee shall monitor and record the type (Name and True Vapor Pressure at 80°F) of volatile organic liquids stored and handled in each tank.

[Rule 62-213.440(1)(b), F.A.C.]

New Source Performance Standards (NSPS)

{Permitting note: The unit is subject to the recordkeeping requirements of 40 CFR 60 Subpart Kb provided the permittee complies with the requirements of 40 CFR 60.110b, Applicability.}

- B.6. 40 CFR 60 Subpart Kb: Standards of Performance for Volatile Organic Liquid Storage Vessels (Including Petroleum Liquid Storage Vessels) for which Construction, Reconstruction, or Modification Commenced after July 23, 1984: The permittee shall comply with the applicable requirements of 40 CFR 60 Subpart Kb contained in Appendix NSPS-Kb. Specifically:
- (i) 40 CFR 60.110b, Applicability,
- (ii) 40 CFR 60.111b, Definitions,
- (iii) 40 CFR 60.116b, Monitoring of Operations
- [40 CFR 60.40b(a), Rule 62-204.800(7)(b), F.A.C.]

Memorandum

Florida Department of Environmental Protection

TO:

Clair Fancy

FROM:

A. A. Linero

DATE:

June

SUBJECT: United Technologies Corp.-Pratt & Whitney

DEP File No. 0990021-004-AC (PSD-FL-294) LOX/Kerosene Rocket Engine Test Stand

Attached for your review and approval is the revised Intent to Issue for the construction of a LOX/Kerosene Rocket Engine Test Stand at the subject facility near in Palm Beach County.

RAF

Pratt & Whitney never published notice and instead requested extensions of time to file a petition. We had a teleconference with them in early May and they met with Palm Beach a few days later. We made several changes in the draft package and are ready to send it out again.

Pratt and Whitney has not been in a rush for this permit. They seem to be concerned about many small details that could probably have been ironed during the comment period after public notice.

They asked for another 90-day extension of time on May 17 "to allow P&W and FDEP to complete our work on this permit and resolve these issues without the necessity for a formal hearing."

Let's send out the revised package. I'll let them know we might publish it if they don't. I recommend your approval and signature.

AAL/



Space Propulsion

P. O. Box 109600 West Palm Beach, FL 33410-9600

CERTIFIED MAIL Fax Submittal 850-487-4938

May 14, 2001

Ms. Kathy Carter Agency Clerk Office of General Counsel Florida Department of Environmental Protection 3900 Commonwealth Boulevard, MS 35 Tallahassee, FL 32399-3000



RECEIVED

MAY 17 2001

BUREAU OF AIR REGULATION

RE: REQUEST FOR TIME EXTENSION TO FILE PETITION FOR HEARING

Pratt & Whitney-Lox-Kerosene Rocket Engine DEP File No. 0990021-004-AC (PSD-FL-294) OGC Case No. 01-0287

Dear Ms. Carter:

The draft permit for the above-referenced facility in West Palm Beach was issued on January 29, 2001, and received on February 2, 2001, by Pratt & Whitney (P&W). Upon review of the specific permit conditions regarding the rocket test stand, P&W determined that these permit conditions required further discussion with Florida Department of Environmental Protection (FDEP) staff prior to the issuance of the final permit.

Pursuant to Rule 28-106.111, F.A.C., P&W requested an extension to file a petition for hearing under Sections 120.569 and 120.57, F.S. FDEP granted an extension as OGC Case No. 01-0287. This extension is scheduled to expire on May 17, 2001.

Pratt & Whitney has been working with FDEP and Palm Beach County Health Department to finalize the permit conditions on an informal basis. However, due to the proximity of the deadline and the amount of remaining work required to resolve the permit issues, additional time is required. P&W requests additional time to file a petition for hearing.

We believe this request for extension will allow P&W and FDEP to complete our work on this permit and resolve these issues without the necessity for a formal hearing.

Therefore, P&W requests a 90-day extension pursuant to Rule 28-106.111, F.A.C., to file a petition for hearing under Sections 120.569 and 120.57, F.S. We have attached the certificate required under Rule 28-106.111, F.A.C. See Attachment #1.

Please contact Mr. Dean Gee at 561-796-2108 or Mr. David Alberghini at 561-796-2448 if you have any questions.

Sincerely,

John K. Sillan
Deputy Manager
EH&S and Facilities

Attachment

O:\ehs\windocs\environ\dja\FDEP_RD180_xtnd2_5-01.doc

Cc: A.A. Linero, FDEP

Benny Susi, P.E., Golder Associates

B.4.2.2.3 LOX/Kerosene Rocket Test Stand

ATTACHMENT #1

CERTIFICATE

I, John K. Sillan, hereby certify that this extension request was discussed with Mr. Alavaro A. Linero, Administrator; New Source Review Section of the Florida Department of Environmental Protection and that he has no objection to granting an extension.

Ву

John K. Sillan

Deputy Manager

EH&S and Facilities

<u>5/3/01 11:16 AM05/01/01 4:30 PM – Last Version Saved by Dean</u>		
Draft Permit Conditions	Impact / Effects Discussion	Pratt's Proposed Mods
Construction Requireme	ents	
A.1. Test Stand Water cooled silencer – max diam = 20 feet, max length = 80 feet A.2. Oxygen Injection Study - Complete and submit to DEP an engineering and cost study evaluating direct O ₂ injection methods and CO emissions reductions	Dimensions were very preliminary, not based on detailed engineering design Major effort to perform this type of research study, Estimated effort = 1.5 person-years and > \$300,000; EPA is proposing no controls for MACT	Delete these dimensional restrictions from permit, not relevant to emissions rates Delete this from permit, on basis of no emissions control per proposed MACT and potential safety issues
Operating Restrictions		
A.3. Permitted capacity Test duration Test firings Oxidant/Fuel Ratio Fuel usage Quench water	All of these conditions were based strictly on permit application submitted Sufficient margin for operations flexibility? "Quench" water is used for sound absorption only, no effect on emissions. Water used by Russians to hide thermal signatures from spy satellites	As long as parameters provide sufficient operating margin, leave in permit Exception – Quench water rates, delete from permit - there is no effect on emissions per calcs, noise suppression only
A.4. Methods of Operation Fuels = kerosene Oxidants = liquid oxygen	Designed to use liquid oxygen and kerosene only	No changes
A.5. Test Conditions Restricted to Daylight hours and Ambient atmospheric conditions that provide good dispersion Nighttime testing allowed on case by case approval basis	NAAQS not exceeded per modeling including all ambient conditions, no reason for restrictions Will cause test delays if enforced	Modeling results indicate no exceedance is predicted for full range of ambient conditions, no basis for this permit condition exists — therefore delete from permit
A.6. Hours of Operation As limited by A.3 and A.5 conditions described above	Refer to A.3 and A.5 issues	Refer to A.3 and A.5 issues

5/3/01 11:16 AM05/01/01 4:30 PM – Last Version Saved by Dean Draft Permit Conditions Impact / Effects Discussion Pratt's Proposed Mods		
Emissions Limitations a	Impact / Effects Discussion	Pratt's Proposed Mods
		Nama managad
A.7. Visible emissions Limited to 40%	Photographs of Russian tests show no smoke	None proposed
opacity	no smoke	
Opacity	Exceedance due to uncombined	
	water (steam) only is not a violation This test is not really intended for	
	operations of short durations	
A.8. Carbon Monoxide	Verified results of NASA-Lewis	No changes
Emissions	chemical equilibrium computer	No changes
CO emissions limited on	program	
minute (41.5 tons), 8	program	
hour (83 tons), and		
annual (1000 tons) basis		
as determined by NASA-		
Lewis chemical		
equilibrium computer		
program or equivalent		
approved method		
A.9. BACT	Eliminate oxygen injection to control	Pratt & Whitney has
Determination	CO emissions study.	fulfilled BACT
Comply with BACT	Based on EPA MACT, no	determination as
determination portion of	emissions control is being proposed	regulatory requirement.
permit (Appendix BD)	- '	BACT was determined to
		be combustion design
		(oxidant/fuel ratio) which is
		integral to the process
		design, therefore no
		additional (add on)
		controls required.
		Delete oxygen injection
		study
Test Methods and Proce	dures	
A.10. Visible Emissions		No changes if reg basis is
Monitor per DEP	Method 9 – requires certified	confirmed. Resolve
Method 9 for duration of	"smoke reader" to conduct visible	conflict if nighttime testing
the rocket firing test	emissions test	is performed.
	Can only be performed with	
	adequate natural light	<u> </u>

<u>5/3/01 11:16 AM05/01/01 4:30 PM</u> – Last Version Saved by Dean Draft Permit Conditions Impact / Effects Discussion Pratt's Proposed Mods		
A.11. Carbon Monoxide		•
Emissions Monitoring	Ambient air quality monitoring is	Delete this requirement
Establish CO ambient air	costly and results are highly dependent on weather conditions.	based on marginal
		usefulness with respect to
quality monitoring	Usefulness of results would be very	costs and very small
program for measuring	limited.	chance that NAAQS would
CO before, during and		be exceeded.
after rocket test firings		
consistent with quoted		
EPA guidelines	inner and Deviadic Manifestor	
	ions and Periodic Monitoring	N
A.12. Initial Compliance	40% opacity limit for visible	No changes
Demonstrations	emissions.	
Visible emissions –		
monitor opacity during		
initial firing and for each		
new oxidant/fuel ratio per		
Conditions A.8 and A.11		
described above	A 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	
A.13. Continuous	Ambient air quality monitoring will	Delete this requirement
Compliance	not provide accurate compliance	
Demonstrations	info without excessive costs	
Use ambient air quality		
monitoring program (per		
Condition A.11) to		
demonstrate CO		
compliance		
A.14. Annual	This visible emissions test	Delete this requirement if
Compliance	requirement is redundant if Permit	A.12 is included in permit.
Demonstration	Condition A.12 is met.	
Formal compliance test	No regulatory basis found.	No reg basis.
for visible emissions once		
per Federal fiscal year		
(Oct 1 to Sept 30)		
A.15. Flow Monitors	Fuel and oxidant rates will affect	
Install and maintain flow	emissions rates. Fuel and oxidant	Delete flow monitoring
monitors for recording	rates will be monitored for rocket	requirements for quench
oxidant, fuel, and quench	performance test purposes.	water, no emissions
water rates during tests	Compare maintenance,	impact.
,	recordkeeping, and monitoring	
	requirement details of permit vs.	
	rocket tests needs. No regulatory	
	basis for quench water rate	
	measurements exists.	

Draft Permit Conditions	Impact / Effects Discussion	Pratt's Proposed Mods
A.16. Recordkeeping Maintain records for rates, durations, times, test condition summary, ambient CO, etc. as described	Recordkeeping elements directly related to emissions except for ambient CO monitoring.	Delete all ambient air monitoring requirements.
A.17. Reporting Test Notifications – provide 24 hour prior notice to PBCHD for each rocket test, including test details Mishap Reports – submit written notice within 24 hours and written analysis with 30 days (including excess emissions and ambient air quality impacts, if any)	Will require clear understanding, responsibility guidelines, and close communications between Rocket Test Support staff and EHS to ensure timely and adequate reporting details are provided to agency. No reg basis for Mishap Reports found, stated citation did was not consistent with permit condition	Obtain clear details of reporting requirements including methods (fax, phone, email?) for test notifications. Delete requirements regarding ambient air quality impacts – this can only be done via monitoring or modeling, in either case – results are not definitive, i.e., not necessarily representative of actual impacts Report mishaps as an "excursion from intended test conditions" with no reference to emissions.
A.18. Excess Emissions Excess emissions are allowed provided that Pratt demonstrates that no predicted impacts exceeding the NAAQS CO limit adjusted for ambient air monitoring program, significant increase in PSD pollutants, or HAPS	Any excursions from test conditions that increase emissions will create an Excess Emissions condition by permit definitions. Clear demonstration of NAAQS exceedance is difficult/impossible. Similarly for other PSD criteria pollutants and HAPS (results of modeling or ambient air monitoring are not definitive).	Same basis for deletion as described for A.17 above. Pratt & Whitney should report these incidents as an "excursion from intended test conditions" with no reference to excess emissions unless excess emissions were observed or directly measured.

From: Darrel_Graziani@doh.state.fl.us Sent: Monday, May 21, 2001 12:58 PM

To: Linero, Alvaro

Cc: Jim_Stormer@doh.state.fl.us Subject: Pratt & Whitney PSD Permit

ΑI,

Jim and I met with the Pratt people and consultants and agreed to the following changes:

Page TE-13:

The monitoring program shall be established prior to the initial test firing and shall continue for a minimum of 12 valid test runs provide for the collection of data for a minimum of four (4) test firings, one in each calendar quarter. A valid test run shall be deemed one in which the wind direction will position at least one monitoring station downwind. The program will allow the applicant to discontinue monitoring upon approval of the PBCHD during extended periods when testing is not scheduled.

Page 2, AC Permit - Condition A.3.(v).

All rocket engine test firings shall be conducted with a minimum the maximum quench water flow possible. of 3,220 gallons per second.

Page 2, AC Permit - Condition A.7.

Al, since you're not setting the limit at 20% opacity you will need to change the rule quote.

Page 3, AC Permit - Condition A.11.

The permittee shall, prior to any rocket engine test firings, establish an <u>approved</u> ambient air quality monitoring program to measure ambient air concentrations of CO before, during, and after a rocket engine test firing. The program shall be <u>approved by the Palm Beach County Health Department (PBCHD)</u> and may be discontinued upon written request and PBCHD approval. compeltion of eonsistent with the procedures specified in the Ambient Monitoring Guidelines for Prevention of Significant Deterioration (EPA 450/4-87-007, U. S. Environmental Protection Agency, Office of Air Quality Planning and Standards, Research Triangle Park, N. C. 27711, May 1987).

Page 3, AC Permit - Condition A.12.

The permittee shall have conduct a visible emissions compliance test during the initial rocket engine test firing and each subsequent test firing when a new oxidant/fuel ratio is used. Initial compliance with the CO emission limitations shall be demonstrated through compliance with Conditions 8 and 11 of this permit.

Page 4, AC Permit - Condition A.14.

Annual Renewal Compliance Demonstrations: The permittee shall have a formal compliance test conducted for visible emissions no earlier than 12 months prior to renewal of the Title V Operating Permit-annually during each federal fiscal year (October 1 - September 30), unless otherwise specified by rule, order, or permit.

(Al - The rule requires that an annual test be conducted since there is a limit. If it was just the 20% opacity of the General VE Rule it might not be required.)

Page 4, AC Permit - Condition A.15.

The permittee shall install, maintain, operate and calibrate flow monitors to measure the oxidant

and, fuel and quench water flow rates during each rocket engine test firing. All instrumentation shall be properly maintained and functional at all times, except during instrument breakdown, calibration or repair to ensure compliance with **Conditions 3**, 4, 5, and 8 of this permit.

Page 4, AC Permit - Condition A.16.(vii). (vii). Quench Water Rate (Planned and Actual);

Page 4, AC Permit - Condition A.17.(ii).

Mishap Upset Reports: In the event an upset a mishap (i.e., test duration > 240 seconds, O/F ratio less than 2.72, fuel usage > 13,250 gpm, a flame out, ect.) occurs during a test, a written report shall be provided to the PBCHD within 24 hours of the test. Within thirty (30) days of an upset a mishap, the permittee shall submit an analysis showing the excess emissions associated ambient air quality impacts, if any.

Darrel

SUBSECTION A: The following specific conditions apply to the following emissions units:

EMISSIONS UNIT NO.	Emissions unit Description
075	LOX/Kerosene Rocket Engine Test Stand

EMISSIONS UNIT(S) DETAILS

LOX/Kerosene Rocket Engine Test Stand, designated Emissions Unit 075, consisting of an engine containment can, a water-cooled silencer, and an exhaust gas deflector. Emissions are controlled through the use of a minimum oxidant to fuel ratio and the water-cooled silencer.

{Permitting note(s): The emissions unit has been reviewed under the PSD Program for carbon monoxide (CO). As a new major source of CO, the emissions unit is subject to the Best Available Control Technology (BACT) requirements of Rule 62-212.400(5)(c), F.A.C. Potential emissions of particulate matter (PM and PM10), sulfur dioxide (SO₂), oxides of nitrogen (NO_x), and volatile organic compounds have been estimated at 2.3, 1.4, 1.4, and 2.9 tons per year, respectively. The emissions unit is not subject to any New Source Performance Standards (40 CFR Part 60) or National Emission Standards for Hazardous Air Pollutants (40 CFR Part 61). The emissions unit has been identified as a Source Category for future regulatory action under the National Emission Standards for Hazardous Air Pollutants for Source Categories (40 CFR Part 63). A case-by-case determination of the Maximum Achievable Control Technology (MACT) under 40 CFR Part 63, Subpart B was not required.}

CONSTRUCTION REQUIREMENTS

- A.1. <u>Test Stand</u>: The test stand shall be constructed in accordance with the design specifications provided within the application and the following minimum and maximum specifications:
 - (i). Water Cooled Silencer: Maximum diameter of 20 feet and a maximum length of 80 feet; and
 - (ii). Exhaust Gas Deflector: Minimum height of 70 feet, maximum distance from Water Cooled Silencer of 100 feet. The surface between the water-cooled silencer and the exhaust gas deflector shall be paved.

[BACT and Rules 62-4.070(3) and 62-296.320(4)(c), F.A.C.]

A.2. Oxygen Injection Study: Within one year of initial issuance of this permit, the permittee shall complete and submit to the Department an engineering and cost study evaluating the technical feasibility and cost effectiveness of direct O₂ (Air or Pure Oxygen) injection for reducing CO emissions in the exhausts of rocket engines tested at the permittee's facility. The study shall evaluate possibilities for direct O₂ injection including a heat-shielded, internally cooled oxygen lance for injecting stoichiometric rates of oxygen into the exhaust downstream of the engine. Appropriate kinetic modeling shall be utilized to predict the oxidation reaction rates and overall CO conversion for various configurations of the injection apparatus and various injection locations and methods.

[Rule 62-4.070(3) and BACT]

OPERATING RESTRICTIONS

- A.3. <u>Permitted Capacity</u>: The permittee shall not allow, cause, suffer or permit the operation of the unit in excess of the following capacities without prior authorization from the Permitting Authority:
 - (i). **Test Duration**: Rocket engine test firing duration shall not exceed a total of 240 seconds per 8-hour period.

- (ii). **Test Firings**: Rocket engine test firings shall not exceed 2,880 seconds per year (12-month rolling total).
- (iii). Oxidant/Fuel Ratio: All rocket engine test firings shall be conducted at a minimum oxidant/fuel ratio of 2.72 pounds of oxygen per pound of fuel.
- (iv). Fuel Usage: Rocket engine test firings shall not consume more than 6,625 gallons per minute (4-minute average), 26,500 gallons per 8-hour period, and 318,000 gallons per year (12-month rolling total).
- (v). Quench Water: All rocket engine test firings shall be conducted with a minimum quench water flow of 3,220 gallons per second.

[BACT, Rules 62-4.160(2), 62-210.200(228), and 62-210.300, F.A.C.]

{Permitting note: Prior authorization includes the issuance of construction, reconstruction, or modification permits or a determination by the Permitting Authority that the action is not subject to 62-210.300(1), F.A.C.;}

- A.4. <u>Methods of Operation</u>: The permittee shall not allow, cause, suffer or permit any change in the method(s) of operation resulting in increased short-term or long-term potential emissions, without prior authorization from the Permitting Authority. The authorized methods of operation include the following:
 - (i) Fuels: The permittee is authorized to use kerosene as the rocket engine fuel.
 - (ii). **Oxidants**: The permittee is authorized to use liquid oxygen (LOX) as the rocket engine fuel oxidizer.

[BACT, Rules 62-4.160(2), 62-210.200(228) and 62-210.300, F.A.C.]

- A.5. Test Conditions: Rocket engine test firings shall be restricted to daylight hours (1 hour after sunrise and 1 hour prior to sunset) and only under ambient conditions that provide good dispersion of the exhaust gases in accordance with a Test Plan to be submitted to the Palm Beach County Health Department (PBCHD) for approval prior to the initial test. Non-daylight hour testing maybe approved on a case-by-case basis by the Palm Beach County Health Department (PBCHD).
- BACT, Rules 62-4..070(3), F.A.C.
- A. 56. Hours of Operation: The permittee is authorized to operate the unit continuously within the limits of the permitted capacities of Condition 3 and the test conditions of Condition 5 of this permit.

[BACT, Rules 62-4.160(2), 62-210.200(228) and 62-210.300, F.A.C.]

EMISSION LIMITATIONS AND STANDARDS

A. 42. <u>Visible Emissions</u>: The permittee shall not allow visible emissions that exceed forty (40) percent opacity from any rocket engine test firing.

[BACT, Rule 62-296.320(4)(b), F.A.C.]

A. 78. Carbon Monoxide Emissions: Rocket engine test firings shall not result in CO emissions greater than 41.5 tons per minute (2-minute average), 83 tons per 8-hour period, and 1,000 tons per year (12-month rolling total) as determined using the NASA-Lewis chemical equilibrium computer program or equivalent method approved by the Department or the Palm Beach County Health Department.

[BACT, Rules 62-4.160(2), 62-210.200(228), and 62-210.300, F.A.C.]

A.89. BACT Determination: The permittee shall comply with the requirements of Appendix BD of this permit.

[BACT and Rule 62-212.400(5)(c), F.A.C.]

TEST METHODS AND PROCEDURES.

- A.910. <u>Visible Emissions</u>: All visible emissions tests performed pursuant to the requirements of this permit shall comply with the following provisions:
 - (i). Test Method: The test method for visible emissions shall be DEP Method 9, incorporated in Rule 62-297.401(9)(c), F.A.C. The required minimum period of observation for a compliance test shall for operations that are normally completed within less than the minimum observation period and do not recur within that time, the period of observation shall be equal to the duration of the operation completion time. The opacity test observation period shall include the period during which the highest opacity emissions can reasonably be expected to occur.

[BACT, Rule 62-297.310(4)(a)2.a, F.A.C.]

(ii). **Test Procedures**: Test procedures shall meet all applicable requirements of Chapter 62-297, F.A.C.

[Rule 62-296.410(3)(c), F.A.C.]

A. 10 ++- Carbon Monoxide Emissions: The permittee shall, prior to any rocket engine test firings, establish an ambient air quality monitoring program to measure ambient air concentrations of CO before, during, and after a rocket engine test firing. The program shall be consistent with the procedures specified in the Ambient Monitoring Guidelines for Prevention of Significant Deterioration (EPA 450/4-87-007, U. S. Environmental Protection Agency, Office of Air Quality Planning and Standards, Research Triangle Park, N. C. 27711, May 1987).

COMPLIANCE DEMONSTRATIONS AND PERIODIC MONITORING

A. 11 12. <u>Initial Compliance Demonstrations</u>: The permittee shall conduct a visible emissions compliance test during the initial rocket engine test firing and each subsequent test firing when a new oxidant/fuel ratio is used. Initial compliance with the CO emission limitations shall be demonstrated through compliance with Conditions 78 and 10 11 of this permit.

[BACT and Rule 62-297.310(7)(a)1., F.A.C.]

A. 1213. Continuous Compliance Demonstrations: The permittee shall demonstrate continuous compliance with the CO emissions limitation by use of the ambient air quality monitoring program required by Condition 10 11 of this permit.

[BACT and Rule 62-4.070(3), F.A.C.]

A. [3 14. Annual Compliance Demonstrations: The permittee shall have a formal compliance test conducted for visible emissions annually during each federal fiscal year (October 1 – September 30), unless otherwise specified by rule, order, or permit.

[BACT and Rule 62-297.310(7), F.A.C.]



Flow Monitors: The permittee shall install, maintain, operate and calibrate flow monitors to measure the oxidant, and fuel and quench water flow rates during each rocket engine test firing. All instrumentation shall be properly maintained and functional at all times, except during instrument breakdown, calibration or repair to ensure compliance with Conditions 3, 4, 5, and 7 for this permit.

[Rule 62-4.070(3), F.A.C.]



Recordkeeping: The permittee shall maintain the following records:

- (i). Test Identification Number;
- (ii). Test Date and Time (Start and Finish);
- (iii). Test Duration (Planned and Actual);
- (iv). Oxidant and Fuel Types;
- (v). Oxidant/Fuel Ratio (Planned and Actual);
- (vi). Fuel Usage (gallons per minute);
- (vii). Quench Water Rate (Planned and Actual);
- (viii). Test Condition Summary;
- (ix). CO Ambient Concentrations;
- (x). Mishaps; and
- (xi). Daily and Monthly Totals of Test Duration, Test Firings, and Fuel Usage.

[Rule 62-4.070(3), F.A.C.]



Reporting: The permittee shall submit the following reports:

(i). **Test Notifications**: Notification to the PBCHD at least 24 hours prior to a rocket engine test firing. The notification shall include the date and time of the test firing, the expected duration of the test firing, the planned oxidant/fuel ratio, and the planned fuel usage rate.

[BACT and Rule 62-4.070(3), F.A.C.]

(ii) Mishap Reports: In the event a mishap (i.e., test duration > 240 seconds, O/F ratio less than 2.72, fuel usage > 13,250 gpm, a flame out, etc.) occurs during a test, a written report shall be provided to the PBCHD within 24 hours of the test. Within thirty (30) days of a mishap, the permittee shall submit an analysis showing the excess emissions associated ambient air quality impacts, if any.

[Rule 62-4.130, F.A.C.]



Excess Emissions: Excess emissions shall be allowed provided the permittee demonstrates that the emissions did not result in a predicted ambient impact greater than the National Ambient Air Quality Standards (NAAQS) for CO adjusted based on the ambient monitoring program; a significant emissions increase in a PSD Pollutant; or result in emissions of a hazardous air pollutant in an amount of 10 tons per year or greater individually or 25 tons per year or greater collectively.

[BACT and Rule 62-4.070(3), F.A.C.]

SUBSECTION B: The following specific conditions apply to the following emissions units:

EMISSIONS UNIT NO.	Emissions unit Description
076	NSPS Storage Tank – 36,000 Gallon Capacity

EMISSIONS UNITS DETAILS

Emissions Unit 076 is a stationary storage tank that is subject to specific recordkeeping requirements of 40 CFR 60 Subpart Kb. The tank will store and handle kerosene, a volatile organic liquid (VOL), for the LOX/Kerosene Rocket Engine Test Stand (E.U. ID No. 075).

{Permitting notes: The unit is classified as new facilities under the New Source Performance Standards (40 CFR 60 Subpart Kb) and subject to the recordkeeping requirement of 40 CFR 60 Subpart Kb.}

The following specific conditions apply to the emissions unit(s) listed above:

OPERATING RESTRICTIONS

B.1. <u>Permitted Capacity.</u> The permittee shall not allow, cause, suffer, or permit the operation of Emissions Unit 076 in excess of 318,000 gallons per year without prior authorization from the Permitting Authority:

[Rules 62-4.160(2), 62-210.200(228), 62-210.300, F.A.C.]

- B.2. <u>Methods of Operation</u>: The permittee shall not allow, cause, suffer or permit any change in the method of operation of Emissions Unit 076 without prior authorization from the Permitting Authority. The authorized methods of operation include the following:
 - (i). VOL Type(s): The permittee is authorized to store and handle kerosene.
 - (ii). <u>VOL Vapor Pressure</u>: The permittee shall not store or handle any fuels within the units with a maximum true vapor pressure greater than 15.0 kPa (2.176 psi).

[Rules 62-4.160(2), 62-210.200(228), 62-210.300, F.A.C., 40 CFR 60.110b(c)]

B.3. Hours of Operation: The permittee is authorized to operate the units continuously. [Rule 62-4.070(3), F.A.C.]

COMPLIANCE DEMONSTRATIONS AND PERIODIC MONITORING

- B.4. <u>Compliance Demonstrations</u>: The permittee shall demonstrate compliance with the operating restriction of Condition B.1. based on record keeping as required by Condition B.5. of this permit. [Rule 62-297.310(7), F.A.C.]
- B.5. <u>Records</u>: The permittee shall implement the following periodic monitoring requirements to ensure compliance with the Specific Conditions **B.1** and **B.2**, of this permit:
 - (i). Monthly Throughput: The permittee shall monitor and record the monthly throughput of volatile organic liquids through each tank.
 - (ii). Volatile Organic Liquid Types: The permittee shall monitor and record the type (Name and True Vapor Pressure at 80°F) of volatile organic liquids stored and handled in each tank.

[Rule 62-213.440(1)(b), F.A.C.]

APPENDIX BD - BACT DETERMINATION

to evaluate the feasibility of direct O_2 injection into the gas stream downstream of the body of the engine. The study should employ kinetic modeling to determine the practicability and economic feasibility of adding the balance of stoichiometric oxygen required for complete combustion via direct injection at an appropriate point or points in the rocket engine exhaust. A period of one year is provided for completion of the study and submitting it to the Department.

The Department agrees with the applicant's finding that existing oxidation technology is not feasible at this time. As a result, the Department has determined BACT for the rocket engine test stand to be a visible emissions limitation of forty (40) percent opacity and the following work practices:

- Carbon Monoxide (CO) Emissions Rocket engine test firings shall not result in CO emissions greater than 41.5 tons per minute (2-minute average), 83 tons per 8-hour period, and 1,000 tons per year (12-month rolling total) as determined using the NASA-Lewis chemical equilibrium computer program or equivalent method approved by the Department, or the Palm Beach County Health Department.
- Test Stand The test stand shall be constructed in accordance with the design specifications provided within the application including a Water Cooled Silencer with a maximum diameter of 20 feet and a maximum length of 80 feet and an Exhaust Gas Deflector with a Minimum height of 70 feet, maximum distance from Water Cooled Silencer of 100 feet. The surface between the water-cooled silencer and the exhaust gas deflector shall be paved.
- Test Duration Rocket engine test firings shall not exceed a total of 240 seconds per 8-hour period •
- Test Firings Rocket engine test firings shall not exceed 2,880 seconds per year (12-month rolling total).
- Oxidant/Fuel Ratio All rocket engine test firings shall be conducted at a minimum oxidant/fuel ratio of 2.72 lb. O₂/lb. Fuel.
- Fuel Usage Rocket engine test firings shall not consume more than 6,625 gallons per minute (4-minute average), 26,500 gallons per 8-hour period, and 318,000 gallons per year (12-month rolling total).
- — Quench Water All rocket engine test firings shall be conducted with sufficient quench water to minimize NO_x formation.
- Fuel and Oxidizer Types Rocket engine test firings shall be limited to the firing of kerosene as the fuel and liquid oxygen (LOX) as the oxidizer.
- Test Conditions Rocket engine test firings shall be restricted to daylight hours (1 hour after sunrise and 1 hour prior to sunset) and only under ambient conditions that provide good dispersion of the exhaust gases in accordance with a Test Plan to be submitted to the Palm Beach County Health Department (PBCHD) for approval prior to the initial test. Non-daylight hour testing may be approved on a case-by-case basis by the Palm Beach County Health Department (PBCHD).

APPENDIX BD - BACT DETERMINATION

- Test Notifications At least 24 hours prior to a rocket engine test firing, notification shall be provided to the PBCHD. The notification shall include the date and time of the test firing, the expected duration of the test firing, the planned oxidant/fuel ratio, and the planned fuel usage rate. In the event that an upset occurs during a test (i.e., test duration > 240 seconds, O/F ratio less than 2.72, fuel usage > 13,250 gpm, a flame out, etc.), a written excess emissions report shall be provided to the PBCHD within 24 hours of the test. The report shall identify the upset and impacts.
- Postconstruction Monitoring The permittee shall, prior to any rocket test firings, establish an approved ambient air quality monitoring program to measure ambient air concentrations of CO before, during, and after a rocket engine test firing. The Program shall be approved by the proceed b
- Oxygen Injection Study Within one year of initial issuance of this permit, the permittee shall complete and submit to the Department an engineering and cost study evaluating the technical feasibility and cost effectiveness of direct O₂ (Air or Pure Oxygen) injection for reducing CO emissions in the exhausts of rocket engines tested at the permittee's facility. The study shall evaluate possibilities for direct O₂ injection including a heat-shielded, internally-cooled oxygen lance for injecting stoichiometric rates of oxygen into the exhaust downstream of the engine. Appropriate kinetic modeling shall be utilized to predict the oxidation reaction rates and overall CO conversion for various configurations of the injection apparatus and various injection locations and methods.
- Compliance Demonstrations Compliance with the visible emissions limitation shall be demonstrated initially for each new oxidant duel ratio and annual thereafter. Compliance with the CO emissions limitation shall be demonstrated initially and continuously thereafter through the use of the NASA Lewis chemical equilibrium computer program or its equivalent as approved by the Department or Palm Beach County Health Department and the ambient air quality monitoring program.
- Excess Emissions Excess emissions shall be allowed provided the permittee demonstrates that the emissions did not result in a predicted ambient impact greater than the National Ambient Air Quality Standards (NAAQS) for CO adjusted based on the ambient monitoring program; a significant emissions increase in a PSD Pollutant; or result in emissions of a hazardous air pollutant in an amount of 10 tons per year or greater individually or 25 tons per year or greater collectively.



		1:53 PM05/01/01 4:30 PM – Last Version Sav	
	Draft Permit Conditions	Impact / Effects Discussion	Pratt's Proposed Mods
	Construction Requireme	nts	
	A.1. Test Stand	Dimensions were very preliminary,	Delete these dimensional
1/	Water cooled silencer –	not based on detailed engineering	restrictions from permit,
	max diam = 20 feet, max	design	not relevant to emissions
	length = 80 feet		rates
	A.2. Oxygen Injection	Major effort to perform this type of	Delete this from permit, on
Suran	Study -	research study,	basis of no emissions
, W	Complete and submit to	Estimated effort = 1.5 person-years	control per proposed
10 m 17 m	DEP an engineering and	and > \$300,000;	MACT and potential safety
to be sted	cost study evaluating	EPA is proposing no controls for	issues
ATV OUT	ullect O2 injection	MACT	
- 11	methods and CO		
	emissions reductions		,
	Operating Restrictions		
	A.3. Permitted capacity	All of these conditions were based	As long as parameters
	Test duration	strictly on permit application	provide sufficient
	Test firings	submitted	operating margin, leave in
	Oxidant/Fuel Ratio	Sufficient margin for operations	permit
gueran queran	Fuel usage	flexibility?	Exception – Quench water
remin	Quench water	"Quench" water is used for sound	rates, delete from permit -
gues		absorption only, no effect on	there is no effect on
YAAL."		emissions. Water used by Russians	emissions per calcs, noise
		to hide thermal signatures from spy	suppression only
		satellites	
Lu	A.4. Methods of	Designed to use liquid oxygen and	No changes
lavify, 72	Operation	kerosene only	
415, 2.	Fuels = kerosene		
	OXIGAINS — IIGGIG OXYGCII —		
ecoson led	A.5. Test Conditions	NAAQS not exceeded per modeling	Modeling results indicate
10 (14)	Restricted to Daylight	including all ambient conditions, no	no exceedance is
Kelling level	hours and	reason for restrictions	predicted for full range of
545M	Ambient atmospheric	3860 anno 404 delene (6 e 6 e e e e	ambient conditions, no
dustry) alm (Beach Country)	conditions that provide	Will cause test delays if enforced	basis for this permit
almin)	good dispersion		condition exists –
Corn, o	Nighttime testing allowed		therefore delete from
	on case by case approval		permit
	basis A.6. Hours of	Refer to A.3 and A.5 issues	Refer to A.3 and A.5
		Neier to A.S and A.S Issues	
	Operation As limited by A.3 and A.5		issues
	conditions described		
!	1		
	above		

Draft Permit Conditions Impact / Effects Discussion Pratt's Proposed Mods Emissions Limitations and Standards A.7. Visible emissions Photographs of Russian tests show None proposed Limited to 40% no smoke opacity Exceedance due to uncombined water (steam) only is not a violation This test is not really intended for operations of short durations A.8. Carbon Monoxide Verified results of NASA-Lewis No changes **Emissions** chemical equilibrium computer CO emissions limited on program minute (41.5 tons), 8 hour (83 tons), and annual (1000 tons) basis as determined by NASA-Lewis chemical equilibrium computer program or equivalent approved method A.9. **BACT** Eliminate oxygen injection to control Pratt & Whitney has Determination CO emissions study. fulfilled BACT Comply with BACT Based on EPA MACT, no determination as determination portion of emissions control is being proposed regulatory requirement. permit (Appendix BD) BACT was determined to be combustion design (oxidant/fuel ratio) which is integral to the process design, therefore no additional (add on) controls required. Delete oxygen injection study **Test Methods and Procedures** A.10. Visible Emissions No changes if reg basis is Monitor per DEP Method 9 – requires certified confirmed. Resolve Method 9 for duration of "smoke reader" to conduct visible conflict if nighttime testing the rocket firing test emissions test is performed. Can only be performed with adequate natural light A.11. Carbon Monoxide Ambient air quality monitoring is Delete this requirement **Emissions Monitoring** costly and results are highly based on marginal Establish CO ambient air dependent on weather conditions. usefulness with respect to quality monitoring Usefulness of results would be very costs and very small program for measuring limited. chance that NAAQS would CO before, during and be exceeded. after rocket test firings consistent with quoted **EPA** guidelines

SAME AS N.I

Consult With During

5/1/2001 4:53 PM05/01/01 4:30 PM - Last Version Saved by Dean **Draft Permit Conditions** Impact / Effects Discussion **Pratt's Proposed Mods Compliance Demonstrations and Periodic Monitoring** A.12. Initial Compliance 40% opacity limit for visible No changes **Demonstrations** emissions. Visible emissions – monitor opacity during initial firing and for each new oxidant/fuel ratio per Conditions A.8 and A.11 described above A.13. Continuous Ambient air quality monitoring will Delete this requirement Compliance not provide accurate compliance **Demonstrations** info without excessive costs Use ambient air quality monitoring program (per Condition A.11) to demonstrate CO compliance A.14. Annual This visible emissions test Delete this requirement if Compliance requirement is redundant if Permit A.12 is included in permit. Demonstration Condition A.12 is met. Formal compliance test No regulatory basis found. No reg basis. for visible emissions once per Federal fiscal year (Oct 1 to Sept 30) A.15. Flow Monitors Fuel and oxidant rates will affect Install and maintain flow emissions rates. Fuel and oxidant, Delete flow monitoring monitors for recording rates will be monitored for rocket requirements for quench oxidant, fuel, and quench performance test purposes. water, no emissions water rates during tests Compare maintenance, impact. recordkeeping, and monitoring requirement details of permit vs: rocket tests needs. No regulatory basis for quench water rate measurements exists. A.16. Recordkeeping Recordkeeping elements directly Delete all ambient air Maintain records for related to emissions except for monitoring requirements. rates, durations, times, ambient CO monitoring. test condition summary, ambient CO, etc. as described

:Ø,/<

Proposed Changes to Draft Permit Conditions Applicable to LOx/Kerosene Rocket Engine Test Stand

<u>5/1/2001 4:53 PM05/01/01 4:30 PM</u> – La		<u> 1:53 PM05/01/01-4:30 PM – Last Version Sav</u>	ed by Dean
	Draft Permit Conditions	Impact / Effects Discussion	Pratt's Proposed Mods
	A.17. Reporting	Will require clear understanding,	Obtain clear details of
	Test Notifications –	responsibility guidelines, and close	reporting requirements
	provide 24 hour prior	communications between Rocket	including methods (fax,
	notice to PBCHD for	Test Support staff and EHS to	phone, email?) for test
	each rocket test,	ensure timely and adequate	notifications.
	including test details	reporting details are provided to	Delete requirements
	Mishap Reports – submit	agency.	regarding ambient air
/	written notice within 24		quality impacts – this can
برل	hours and written	No reg basis for Mishap Reports	only be done via
Ø	analysis with 30 days	found, stated citation did was not	monitoring or modeling, in
	(including excess	consistent with permit condition	either case – results are
	emissions and ambient		not definitive, i.e., not
	air quality impacts, if any)		necessarily representative
			of actual impacts
			Report mishaps as an
			"excursion from intended
			test conditions" with no
	A 10 F F		reference to emissions.
	A.18. Excess Emissions	Any excursions from test conditions	Same basis for deletion as
	Excess emissions are	that increase emissions will create	described for A.17 above.
	allowed provided that	an Excess Emissions condition by	Pratt & Whitney should
	Pratt demonstrates that	permit definitions. Clear demonstration of NAAQS	report these incidents as an "excursion from
	no predicted impacts	-	intended test conditions"
	exceeding the NAAQS	exceedance is difficult/impossible. Similarly for other PSD criteria	with no reference to
	CO limit adjusted for ambient air monitoring	pollutants and HAPS (results of	excess emissions unless
	program, significant	modeling or ambient air monitoring	excess emissions were
	increase in PSD	are not definitive).	observed or directly
	Increase in Fou	jaio noi deminivo).	observed of directly

measured.

ft

pollutants, or HAPS

5/1/01 4:53 PM05/01/01 4:30 PM – Last Version Saved by Dean Draft Permit Conditions Impact / Effects Discussion Pratt's Proposed Mods			
	Impact / Effects Discussion	Pratt's Proposed Mods	
A.1. Test Stand Water cooled silencer – max diam = 20 feet, max length = 80 feet A.2. Oxygen Injection Study - Complete and submit to DEP an engineering and cost study evaluating direct O ₂ injection methods and CO emissions reductions	Dimensions were very preliminary, not based on detailed engineering design Major effort to perform this type of research study, Estimated effort = 1.5 person-years and > \$300,000; EPA is proposing no controls for MACT	Delete these dimensional restrictions from permit, not relevant to emissions rates Delete this from permit, on basis of no emissions control per proposed MACT and potential safety issues	
Operating Restrictions			
A.3. Permitted capacity Test duration Test firings Oxidant/Fuel Ratio Fuel usage Quench water	All of these conditions were based strictly on permit application submitted Sufficient margin for operations flexibility? "Quench" water is used for sound absorption only, no effect on emissions. Water used by Russians to hide thermal signatures from spy satellites	As long as parameters provide sufficient operating margin, leave in permit Exception – Quench water rates, delete from permit - there is no effect on emissions per calcs, noise suppression only	
A.4. Methods of Operation Fuels = kerosene Oxidants = liquid oxygen	Designed to use liquid oxygen and kerosene only	No changes	
A.5. Test Conditions Restricted to Daylight hours and Ambient atmospheric conditions that provide good dispersion Nighttime testing allowed on case by case approval basis A.6. Hours of Operation	NAAQS not exceeded per modeling including all ambient conditions, no reason for restrictions Will cause test delays if enforced Refer to A.3 and A.5 issues	Modeling results indicate no exceedance is predicted for full range of ambient conditions, no basis for this permit condition exists — therefore delete from permit Refer to A.3 and A.5 issues	
As limited by A.3 and A.5 conditions described above			

Daga 4 of 14

5/1/01 4:53 PM05/01/01 4:30 PM – Last Version Saved by Dean Draft Permit Conditions Impact / Effects Discussion Pratt's Proposed Mods		
Emissions Limitations a		Pratt's Proposed Mods
A.7. Visible emissions Limited to 40%	Photographs of Russian tests show no smoke	None proposed
opacity		
	Exceedance due to uncombined	
	water (steam) only is not a violation	
	This test is not really intended for	
	operations of short durations	
A.8. Carbon Monoxide	Verified results of NASA-Lewis	No changes
Emissions	chemical equilibrium computer	
CO emissions limited on	program	
minute (41.5 tons), 8		
hour (83 tons), and		
annual (1000 tons) basis		
as determined by NASA-		, ,
Lewis chemical		, , , , , ,
equilibrium computer		
program or equivalent		
approved method		
A.9. BACT	Eliminate oxygen injection to control	Pratt & Whitney has
Determination	CO emissions study.	fulfilled BACT
Comply with BACT	Based on EPA MACT, no	_
determination portion of		determination as
	emissions control is being proposed	regulatory requirement.
permit (Appendix BD)		BACT was determined to
		be combustion design
		(oxidant/fuel ratio) which is
		integral to the process
		design, therefore no
	•	additional (add on)
		controls required.
		Delete oxygen injection
	<u> </u>	study
Test Methods and Proce	dures	
A.10. Visible Emissions		No changes if reg basis is
Monitor per DEP	Method 9 – requires certified	confirmed. Resolve
Method 9 for duration of	"smoke reader" to conduct visible	conflict if nighttime testing
the rocket firing test	emissions test	is performed.
	Can only be performed with	
	adequate natural light	
A.11. Carbon Monoxide	Ambient air quality monitoring is	Delete this requirement
Emissions Monitoring	costly and results are highly	based on marginal
Establish CO ambient air	dependent on weather conditions.	usefulness with respect to
quality monitoring	Usefulness of results would be very	costs and very small
program for measuring	limited.	chance that NAAQS would
CO before, during and		be exceeded.
after rocket test firings		
consistent with quoted		
EPA guidelines		

Dog 2 of 44

5/1/01 4:53 PM05/01/01 4:30 PM – Last Version Saved by Dean		
Draft Permit Conditions		Pratt's Proposed Mods
	ions and Periodic Monitoring	
A.12. Initial Compliance Demonstrations	40% opacity limit for visible	No changes
Visible emissions –	emissions.	·
-		
monitor opacity during initial firing and for each		
_		
new oxidant/fuel ratio per Conditions A.8 and A.11		
described above		
A.13. Continuous	Ambient air quality monitoring will	Doloto this requirement
Compliance	not provide accurate compliance	Delete this requirement
Demonstrations	info without excessive costs	
Use ambient air quality	mio without excessive costs	
monitoring program (per		
Condition A.11) to		
demonstrate CO		
compliance		
A.14. Annual	This visible emissions test	Delete this requirement if
Compliance	requirement is redundant if Permit	A 12 is included in permit.
Demonstration	Condition A.12 is met.	
Formal compliance test	No regulatory basis found.	No reg basis.
for visible emissions once		N. 2
per Federal fiscal year	, , , , , , , , , , , , , , , , , , ,	e:
(Oct 1 to Sept 30)	45	
A.15. Flow Monitors	Fuel and oxidant rates will affect	
Install and maintain flow	emissions rates. Fuel and oxidant	Delete flow monitoring
monitors for recording	rates will be monitored for rocket	requirements for quench
oxidant, fuel, and quench	performance test purposes.	water, no emissions
water rates during tests	Compare maintenance,	impact.
·*	recordkeeping, and monitoring	× ×
	requirement details of permit vs.	
	rocket tests needs. No regulatory	
	,	
	measurements exists.	
\$ X		
A 40 D		
A.16. Recordkeeping	Recordkeeping elements directly	Delete all ambient air
Maintain records for	related to emissions except for	monitoring requirements.
rates, durations, times,	ambient CO monitoring.	
test condition summary,		
ambient CO, etc. as		
described		

Draft Permit Conditions Impact / Effects Discussion Pratt's Proposed Mode							
Draft Permit Conditions A.17. Reporting Test Notifications — provide 24 hour prior notice to PBCHD for each rocket test, including test details Mishap Reports — submit written notice within 24 hours and written analysis with 30 days (including excess emissions and ambient air quality impacts, if any)	Impact / Effects Discussion Will require clear understanding, responsibility guidelines, and close communications between Rocket Test Support staff and EHS to ensure timely and adequate reporting details are provided to agency. No reg basis for Mishap Reports found, stated citation did was not consistent with permit condition	Pratt's Proposed Mods Obtain clear details of reporting requirements including methods (fax, phone, email?) for test notifications. Delete requirements regarding ambient air quality impacts – this can only be done via monitoring or modeling, in either case – results are not definitive, i.e., not necessarily representative of actual impacts Report mishaps as an "excursion from intended test conditions" with no					
A.18. Excess Emissions Excess emissions are allowed provided that Pratt demonstrates that no predicted impacts exceeding the NAAQS CO limit adjusted for ambient air monitoring program, significant increase in PSD pollutants, or HAPS	Any excursions from test conditions that increase emissions will create an Excess Emissions condition by permit definitions. Clear demonstration of NAAQS exceedance is difficult/impossible. Similarly for other PSD criteria pollutants and HAPS (results of modeling or ambient air monitoring are not definitive).	reference to emissions. Same basis for deletion as described for A.17 above. Pratt & Whitney should report these incidents as an "excursion from intended test conditions" with no reference to excess emissions unless excess emissions were observed or directly measured.					

NAME OF STATES OF THE STATES O

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

REGION 4
ATLANTA FEDERAL CENTER
61 FORSYTH STREET
ATLANTA, GEORGIA 30303-8960

RECEIVED

MAR 1 4 2001

4 APT-ARB

MAR 1 2 2001

BUREAU OF AIR REGULATION

Mr. A. A. Linero, P.E. Administrator New Source Review Section Florida Department of Environmental Protection 2600 Blair Stone Road Tallahassee, Florida 32399-2400

SUBJ: Prevention of Significant Deterioration (PSD) Preliminary Determination for United Technologies Corporation (UTC) - Pratt & Whitney located in Jupiter (Palm Beach County), Florida
PSD-FL-294

Dear Mr. Linero:

Thank you for submitting the PSD preliminary determination (dated January 29, 2001) for the above referenced facility to the U.S. Environmental Protection Agency (EPA) for comments. The proposed project involves the construction and operation of a test cell for liquid oxygen (LOX)/kerosene-propelled rocket engines at the E-5 rocket test area of the existing West Palm Beach facility. The new test cell will consist of the following systems: LOX and kerosene supply tanks (64,000 and 36,000-gallon capacities, respectively), engine containment can, water-cooled silencer, exhaust gas deflector, lined cooling water retention pond, and elevated water supply tank (1 million-gallon capacity). The total emissions increase of carbon monoxide (CO) from the proposed project is above the significance threshold requiring PSD review.

Based on a review of the preliminary determination, it appears that the Florida Department of Environmental Protection has adequately addressed the concerns detailed in our letter to you dated September 8, 2000; therefore, EPA has no further comments at this time.

Thank you again for the opportunity to comment on the UTC. Pract & Whitney preliminary determination. If you have further questions or comments, please direct them to either Art Hofmeister at (404) 562-9115 or Jim Little at (404) 562-9118.

Sincerely,

C. Hollsday O. Kroning, 12C

B. Lui, Balder

R. Douglas Neeley, Chief

Air and Radiation Technology Branch

Douglas Nelly

Air, Pesticides and Toxics Management Division

Linero, Alvaro

From: Sent: McCann, Bob [BMcCann@GOLDER.com] Wednesday, May 02, 2001 9:23 AM

To:

Reynolds, John; Linero, Alvaro

Cc: Subject: Gee, Dean; Susi, Benny; Davis, Jeffrey M.; Alberghini, David; Cires, Miguel A. RE: Pratt RD180 permit conditions- Plots of Predicted CO Concentrations

PRATTplots1.xls

John

Attached is file with plots of maxumum CO concentrations predicted for the project.

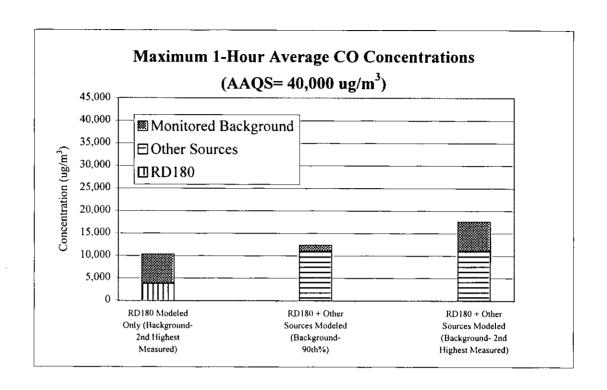
Three scenarios are presented.

- 1. Maximum CO impacts due to project alone added to non-modeled background concentration that was based on second-highest conc. measured in Palm Beach County. These results were presented in original application.
- 2. Maximum CO impacts due to project added to modeled background concentration due to other emission sources and due to non-modeled background concentration dervived from measured concentration using the 90th percentile. These results were presented in followup correspondence.
- 3. Maximum CO impacts due to project added to modeled background concentration due to other emission sources and due to non-modeled background concentration dervived from measured concentration using second-highest concentration (same as scenario 1).
- I have also faxed the plots to you.

Bob McCann Golder Associates Inc. 6241 NW 23rd Street Gainesville, FL 32653 Tel: (352) 336-5600 x 546

Fax: (352) 336-6603

E-mail: bob mccann@golder.com



	1-hour Concentrations (ug/m3)				
	Modeled Sources		Monitored Background		
_	RD180	Other Sources	Highest, Second Highest	Total	AAQS
-	_		<u> </u>		
RD180 Modeled Only (Background- 2nd Highest Measured)	3,822	0	6,440	10,262	40,000
RD180 + Other Sources Modeled (Background- 90th%)	0	11,009	1,300	12,309	40,000
RD180 + Other Sources Modeled (Background- 2nd Highest Measured)	0	11,099	6,440	17,539	40,000