



Department of Environmental Protection

Jeb Bush
Governor

Twin Towers Office Building
2600 Blair Stone Road
Tallahassee, Florida 32399-2400

Colleen M. Castille
Secretary

October 25, 2005

Mr. James M. Chansler, P.E., D.P.A.
Vice President, Operations and Maintenance
JEA
21 West Church Street
Jacksonville, Florida 32202
Re: DEP File No. 0310485-012-AC, 0310485-013-AV, PSD-FL-267, PSD-FL-310 and PA00-43
Brandy Branch Facility

The applicant, JEA, applied on May 23, 2005 to the Department for a modification to PSD permit numbers PSD-FL-267, PSD-FL-310 as well as corresponding changes to the Title V Operating Permit for its Brandy Branch Generating Station located in Duval County. The modification requests concern monitoring requirements related to ammonia slip, nitrogen content in oil, oil storage tanks and NO_x CEMS. The Department has reviewed the modification request. The referenced PSD permits are hereby modified as follows:

PSD-FL-267

III. Emissions Unit(s) Specific Conditions Applicable Standards And Regulations:

5. ARMS Emission Units 004-006, Fuel Storage, consisting of three 1 million gallon distillate fuel oil storage tanks shall ~~comply with~~ are not subject to the applicable provisions of 40CFR60, Subpart Kb, Standards of Performance for Volatile Organic Liquid Storage Vessels, adopted by reference in Rule 62-204.800, F.A.C. [Rule 62-204.800(7)(b), F.A.C.]
44. Fuel Oil Monitoring Schedule: The following monitoring schedule for No. 2 or superior grade fuel oil shall be followed: For all bulk shipments of No. 2 or superior grade fuel oil received at the Brandy Branch Power Plant, an analysis which reports the sulfur content ~~and nitrogen content~~ of the fuel shall be provided by the fuel vendor. The analysis shall also specify the methods by which the analyses were conducted and shall comply with the requirements of 40 CFR 60.335(d).

PSD-FL-310

III. Emissions Unit(s) Specific Conditions Applicable Standards And Regulations:

41. {in part} The NO_x monitor shall be a dual range monitor. The span for the lower range ~~shall not be greater than 10 ppm,~~ and the span for the upper range shall be determined based upon the requirements of Appendix A. 40 CFR Part 75 not be greater than 30 ppm, as corrected to 15% O₂..... {continued}
45. Selective Catalytic Reduction System (SCR) Compliance Procedures:
 - An annual stack emission test for nitrogen oxides and ammonia from the CT/HRSG pair shall be simultaneously conducted while firing natural gas and operating with the duct burner on as defined in Specific Condition 20. The ammonia injection rate necessary to comply with the NO_x standard shall be established and reported during each annual performance test.
 - The SCR shall operate at all times that the turbine is operating, except during turbine start-up and shutdown periods, as dictated by manufacturer's guidelines and in accordance with this permit.
 - The permittee shall install and operate an ammonia flow meter to continuously measure and record the ammonia injection rate to the SCR system of the CT/HRSG set. It shall be maintained and calibrated according to the manufacturer's specifications.
 - During the stack test, the permittee (at each tested load condition) shall determine and report the ammonia flow rate required to meet the emissions limitations. During NO_x CEM downtimes or malfunctions, the permittee shall operate at the ammonia flow rate, which was established during the last stack test.

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- Ammonia emissions shall be calculated continuously using inlet and outlet NO_x concentrations from the SCR system and ammonia flow supplied to the SCR system. The calculated ammonia slip shall be used as an indicator of ammonia slip, and to assist in determining appropriate injection rates, but not as the method of determining compliance. A calculated ammonia slip above the permitted value shall result in JEA taking appropriate and timely action, and documenting each event from its occurrence to its resolution. The calculation procedure shall be provided with the CEM monitoring plan required by 40CFR Part 75. The following calculation represents one means by which the permittee may demonstrate compliance with this condition:

Ammonia slip @ 15%O₂ = (A-(BxC/1,000,000)) x (1,000,000/B) x D, where:

A= ammonia injection rate (lb/hr)/ 17 (lb/lb.mol)

B = dry gas exhaust flow rate (lb/hr) / 29 (lb/lb.mol)

C = change in measured NO_x (ppmv@15%O₂) across catalyst

D = correction factor, derived annually during compliance testing by comparing actual to tested ammonia slip


The calculation along with each newly determined correction factor shall be submitted with each annual compliance test. Calibration data ("as found" and "as left") shall be provided for each measurement device utilized to make the ammonia emission measurement and submitted with each annual compliance test.

- Upon specific request by ~~RES~~ the local compliance authority or the Department, a special re-test shall occur as described in the previous conditions concerning annual test requirements, in order to demonstrate that all NO_x and ammonia slip related permit limits can be complied with.

A copy of this letter shall be filed with the referenced permits and shall become part of each permit. This permit modification is issued pursuant to Chapter 403, Florida Statutes.

Any party to this order (permit modification) has the right to seek judicial review of it under Section 120.68, F.S., by filing a notice of appeal under Rule 9.110 of the Florida Rules of Appellate Procedure with the clerk of the Department of Environmental Protection in the Office of General Counsel, Mail Station #35, 3900 Commonwealth Boulevard, Tallahassee, Florida, 32399-3000, and by filing a copy of the notice of appeal accompanied by the applicable filing fees with the appropriate District Court of Appeal. The notice must be filed within thirty days after this order is filed with the clerk of the Department.

Executed in Tallahassee, Florida.



Michael G. Cooke, Director
Division of Air Resources
Management

CERTIFICATE OF SERVICE

The undersigned duly designated deputy agency clerk hereby certifies that this permit modification was sent by certified mail (*) and copies were mailed by U.S. Mail before the close of business on 10/25/05 the person(s) listed:

- James M. Chansler, JEA *
- N. Bert Gianazza, P.E., JEA
- Gregg Worley, EPA
- John Bunyak, NPS
- Chris Kirts, NED
- Richard Robinson, P.E. EQD
- Hamilton S. Oven, DEP-Siting

Clerk Stamp

FILING AND ACKNOWLEDGMENT FILED, on this date, pursuant to §120.52, Florida Statutes, with the designated Department Clerk, receipt of which is hereby acknowledged.

Barbara J. Smith 10/25/05
(Clerk) (Date)

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1. Article Addressed to:

Mr. James M. Chansler, P.E., D.P.A.
 Vice President, Operations and
 Maintenance
 JEA
 21 West Church Street
 Jacksonville, Florida 32202

2. Article Number
 (Transfer from service label)

7005 1160 0004 3034 3496

PS Form 3811, February 2004

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102595-02-M-1540

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 Pat Auer 10/27/05

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Mr. James M. Chansler, P.E., D.P.A. **OFFICIAL USE**

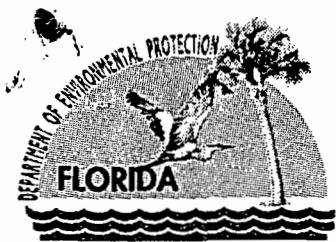
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 Mr. James M. Chansler, P.E., D.P.A.
 Street, Apt. No.;
 or PO Box No. 21 West Church Street
 City, State, ZIP+4
 Jacksonville, Florida 32202

PS Form 3800, June 2002

See Reverse for Instructions



Department of Environmental Protection

Jeb Bush
Governor

Twin Towers Office Building
2600 Blair Stone Road
Tallahassee, Florida 32399-2400

Colleen M. Castille
Secretary

May 31, 2005

CERTIFIED MAIL - RETURN RECEIPT REQUESTED

Mr. N. Bert Gianazza, P.E.
Jacksonville Electric Authority
21 West Church Street
Jacksonville, FL 32202-3139

Re: Request for Additional Information
DEP File No. 0310485-012-AC, 0310485-013-AV, PSD-FL-310 and PA00-43
Brandy Branch Facility

Dear Mr. Gianazza:

On May 23, the Department received your application for a Title V permit revision, as well as revisions to PSD-FL-267 and PSD-FL-310. The information required below deals with the requested changes to the PSD permits. However, since the Title V permit cannot be revised until the issues related to the requested PSD changes are resolved, both applications are considered as incomplete. In order to continue processing your applications, the Department will need the additional information below. Should your response to any of the below items require new calculations, please submit the new calculations, assumptions, reference material and appropriate revised pages of the application form.

1. Please provide support for JEA's contention that the maximum true vapor pressure of the fuel oil storage tanks is less than 3.5 kilopascals, rendering inapplicable 40 CFR 60 Subpart Kb. Also, it is noted that existing PSD permit revisions are not prompted as a result of changes within affected NSPS Standards, whether such standards becoming more (or less) stringent.
2. The application requests removal of Condition 31 of PSD-FL-310, which requires (in part) monitoring of the fuel sulfur content of natural gas. The rationale supplied for the elimination of the condition is related to JEA's interpretation of 40 CFR 60.334, whereby a tariff sheet may be used to demonstrate that the maximum total sulfur content of the fuel is 20.0 grains or less, qualifying as natural gas per 40 CFR 60.331. Further, JEA has provided a tariff sheet demonstrating that the natural gas delivered to Brandy Branch "shall contain not more than ten (10) grains of total sulphur per one hundred (100) cubic feet of gas". Accordingly, JEA requests removal of the PSD permit sulfur monitoring requirements.

The Department notes that the referenced condition was intended to ensure compliance with the federal requirements for natural gas sulfur content (20 grains per 100 cf) as well as to provide a means of demonstrating compliance with the established (more stringent) BACT standard of 2 grains per 100 cf. Removal of the condition appears to incidentally eliminate the latter requirement as well as the former. Given the history of issues related to potential SO₂ emissions from this facility, a means of compliance with the BACT standard continues to be necessary.

3. As currently structured, Condition 45 of PSD-FL-310 requires that BACT established "Ammonia emissions shall be calculated continuously using inlet and outlet NO_x concentrations from the SCR system and ammonia flow supplied to the SCR system" in addition to the continuous measurement of dry gas exhaust flow rate. The intent of the condition was to provide a method for real-time measurement of

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ammonia slip, via an alternative to an ammonia slip Continuous Emissions Monitor. The JEA proposal has the effect of changing the method of compliance to be one which has a different, single measurement (ammonia injection rate), proposed for comparison to a maximum ammonia injection rate, which is calculated from conditions determined during the most recent annual stack emission test. As proposed, the unit is assumed to be in compliance with the ammonia slip limit, unless the ammonia injection rate exceeds the calculated maximum injection rate over a 3-hour average; clearly, such a method is less rigorous than the current permit requirements.

The Department is willing to consider alternative equations, provided that the *ammonia slip* is calculated continuously; methods known to the Department for continuous ammonia slip indication use inlet and outlet NOx concentrations plus ammonia flow; alternatively, a continuous ammonia slip analyzer may be utilized. Notwithstanding the potential problems expressed by JEA, this same method of compliance with the BACT Standard of PSD-FL-310 has been required and is in use at other locations within Florida and California, as previously indicated by the Department.

4. Please provide further justification for the elimination of the lower range NOx span requirement of 10 ppm, which is currently required within PSD-FL-310 Condition 41. It is our understanding that Part 75 provides for a state, local or federal requirement for a lower span (than that required by Part 75), but not a higher span without EPA approval.
5. Regarding the requested changes to the maximum heat input rates specified within Condition A.5. of the Title V permit, the permit accurately reflects the language within permit PSD-FL-267. As worded, the request (and suggested use of the adjective "nominal") appears to water down the intention of providing for a heat input limitation within the permit. Should JEA desire an increase to the maximum heat input rates of any of the combustion turbines, appropriate PSD permit revisions along with corresponding justifications are required. The Department notes that none of the affected permits require JEA to provide "regular record keeping" of hourly heat input rates beyond those currently required by and routinely reported to EPA's Acid Rain Program.

We are awaiting comments from the EPA and the National Park Service on the requested PSD revisions. We will forward them to you when received and they will comprise part of this completeness review.

Rule 62-4.050(3), F.A.C. requires that all applications for a Department permit must be certified by a professional engineer registered in the State of Florida. This requirement also applies to responses to Department requests for additional information of an engineering nature. Please note that per Rule 62-4.055(1): *"The applicant shall have ninety days after the Department mails a timely request for additional information to submit that information to the Department..... Failure of an applicant to provide the timely requested information by the applicable date shall result in denial of the application."*

If you have any questions, please call Michael P. Halpin, P.E. at 850/921-9519.

Sincerely,



M. P. Halpin, P.E.
North Permitting Section

cc: Gregg Worley, EPA
John Bunyak, NPS
Buck Oven, PPSO
Richard Robinson, ERMD
Chris Kirts, DEP-NED
Bob Holmes, Black & Veatch

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1. Article Addressed to:
 Mr. N. Bert Gianazza, P.E.
 Jacksonville Electric Authority
 21 West Church Street
 Jacksonville, Florida 32202-3139

2. Article Number
 (Transfer from service label) 7000 2870 0000 7028 **2478**

PS Form 3811, February 2004

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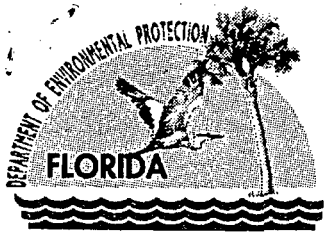
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Total Postage & Fees	\$

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 Mr. N. Bert Gianazza, P.E.
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 21 West Church Street
 City, State, ZIP+4
 Jacksonville, Florida 32202-3139



Jeb Bush
Governor

Department of Environmental Protection

Twin Towers Office Building
2600 Blair Stone Road
Tallahassee, Florida 32399-2400

Colleen M. Castille
Secretary

April 14, 2005

CERTIFIED MAIL - RETURN RECEIPT REQUESTED

Mr. James Chansler, P.E., D.P.A.
VP, Operations & Maintenance and
Responsible Official
JEA's Brandy Branch
21 West Church St.
Jacksonville, FL 32202

Re: Proposed Liquefied Natural Gas (LNG) Simulation Testing of JEA's Brandy Branch Unit 1
Title V Air Operation Permit No. **0310485-011-AV**

Dear Mr. Chansler:

The Department has reviewed Mr. Washington's request via letter dated March 24, 2005, to perform Liquefied Natural Gas (LNG) testing at JEA's Brandy Branch Unit 1. We understand that this testing is important to better understand the potential differences in combustion dynamics when burning regassified LNG in GE 7FA machines. This letter authorizes JEA to test for approximately 19 hours (divided among full load, partial load, and start-up scenarios) and expected to begin on or about May 2, 2005, and continuing through May 17, 2005, depending on Unit 1 availability due to dispatch needs. The testing will vary the inlet fuel temperature to create shifts in the Modified Wobbe Index (MWI) and the CT fuel control's response to the shifts.

It is understood that there is the potential for excess emissions to occur because of this testing. Please indicate any exceedances of the applicable limits in your quarterly excess emissions report and reference this authorization. This special testing is authorized pursuant to Section 403.061(18), F.S.

The performance tests shall be subject to the following conditions:

1. The permittee shall notify the DEP Northeast District, Duval County and the Bureau of Air Regulation seven (7) days prior to commencement of any stack performance testing. A written final report shall be submitted to these offices within 45 days of completion of the last day of testing.

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2. A log shall be maintained at the facility demonstrating compliance with permit conditions. This log shall be available for inspection and submitted with the final test report.
3. Emissions due to this testing shall not exceed any current limit in existing permits for all impacted emission units. This testing shall not result in the release of objectionable odors pursuant to Rule 62-296.320(2), F.A.C. Performance testing shall cease as soon as possible if the test results in any emissions, which are not in accordance with the conditions in existing permits, or this authorization protocol. The testing shall not resume until appropriate measures to correct the problem(s) have been implemented. The Northeast District and Duval County shall be notified immediately upon such cessation and resumption.
4. As-burned fuel samples shall be collected and analyzed. Sample results shall be provided to the Northeast District, Duval County and the Bureau of Air Regulation with the final report.
5. This Department action is only to authorize the temporary testing of Liquefied Natural Gas (LNG) at JEA's Brandy Branch Unit 1.
6. The Northeast District, Duval County and the Bureau of Air Regulation shall be notified within 5 days, in writing, upon completion of the testing program.

A person whose substantial interests are affected by the proposed permitting decision may petition for an administrative proceeding (hearing) under Sections 120.569 and 120.57 of the Florida Statutes. The petition must contain the information set forth below and must be filed (received) in the Office of General Counsel of the Department at 3900 Commonwealth Boulevard, Mail Station #35, Tallahassee, Florida, 32399-3000. Petitions filed by the permit applicant or any of the parties listed below must be filed within fourteen days of receipt of this notice of intent. Petitions filed by any persons other than those entitled to written notice under Section 120.60(3) of the Florida Statutes must be filed within fourteen days of publication of the public notice or within fourteen days of receipt of this notice of intent, whichever occurs first. Under Section 120.60(3), however, any person who asked the Department for notice of agency action may file a petition within fourteen days of receipt of that notice, regardless of the date of publication. A petitioner shall mail a copy of the petition to the applicant at the address indicated above at the time of filing. The failure of any person to file a petition within the appropriate time period shall constitute a waiver of that person's right to request an administrative determination (hearing) under Sections 120.569 and 120.57 F.S., or to intervene in this proceeding and participate as a party to it. Any subsequent intervention will be only at the approval of the presiding officer upon the filing of a motion in compliance with Rule 28-106.205 of the Florida Administrative Code.

A petition that disputes the material facts on which the Department's action is based must contain the following information: (a) The name and address of each agency affected and each agency's file or identification number, if known; (b) The name, address, and telephone number of the petitioner, the name, address, and telephone number of the petitioner's representative, if any, which shall be the address for service purposes during the course of the proceeding; and an explanation of how the petitioner's substantial interests will be affected by the agency determination; (c) A statement of how and when petitioner received notice of the agency action or proposed action; (d) A statement of all disputed issues of material fact. If there are none, the

petition must so indicate; (e) A concise statement of the ultimate facts alleged, as well as the Rules and statutes which entitle the petitioner to relief; and (f) A demand for relief.

A petition that does not dispute the material facts upon which the Department's action is based shall state that no such facts are in dispute and otherwise shall contain the same information as set forth above, as required by Rule 28-106.301

Because the administrative hearing process is designed to formulate final agency action, the filing of a petition means that the Department's final action may be different from the position taken by it in this notice. Persons whose substantial interests will be affected by any such final decision of the Department on the application have the right to petition to become a party to the proceeding, in accordance with the requirements set forth above.

Mediation is not available in this proceeding.

In addition to the above, a person subject to regulation has a right to apply for a variance from or waiver of the requirements of particular Rules, on certain conditions, under Section 120.542 F.S. The relief provided by this state statute applies only to state Rules, not statutes, and not to any federal regulatory requirements. Applying for a variance or waiver does not substitute or extend the time for filing a petition for an administrative hearing or exercising any other right that a person may have in relation to the action proposed in this notice of intent.

The application for a variance or waiver is made by filing a petition with the Office of General Counsel of the Department, 3900 Commonwealth Boulevard, Mail Station #35, Tallahassee, Florida 32399-3000. The petition must specify the following information: (a) The name, address, and telephone number of the petitioner; (b) The name, address, and telephone number of the attorney or qualified representative of the petitioner, if any; (c) Each Rule or portion of a Rule from which a variance or waiver is requested; (d) The citation to the statute underlying (implemented by) the Rule identified in (c) above; (e) The type of action requested; (f) The specific facts that would justify a variance or waiver for the petitioner; (g) The reason why the variance or waiver would serve the purposes of the underlying statute (implemented by the Rule); and (h) A statement whether the variance or waiver is permanent or temporary and, if temporary, a statement of the dates showing the duration of the variance or waiver requested.

The Department will grant a variance or waiver when the petition demonstrates both that the application of the Rule would create a substantial hardship or violate principles of fairness, as each of those terms is defined in Section 120.542(2) F.S., and that the purpose of the underlying statute will be or has been achieved by other means by the petitioner.

Persons subject to regulation pursuant to any federally delegated or approved air program should be aware that Florida is specifically not authorized to issue variances or waivers from any requirements of any such federally delegated or approved program. The requirements of the program remain fully enforceable by the Administrator of the EPA and by any person under the Clean Air Act unless and until the Administrator separately approves any variance or waiver in accordance with the procedures of the federal program.

This permitting decision is final and effective on the date filed with the clerk of the Department unless a petition is filed in accordance with the above paragraphs or unless a request for extension of time in which to file a petition is filed within the time specified for filing a petition pursuant to Rule 62-110.106, F.A.C., and the petition conforms to the content

Mr. James Chansler
Page 4
April 14, 2005

requirements of Rules 28-106.201 and 28-106.301, F.A.C. Upon timely filing of a petition or a request for extension of time, this order will not be effective until further order of the Department.

Any party to this permitting decision (order) has the right to seek judicial review of it under section 120.68 of the Florida Statutes, by filing a notice of appeal under Rule 9.110 of the Florida Rules of Appellate Procedure with the clerk of the Department of Environmental Protection in the Office of General Counsel, Mail Station #35, 3900 Commonwealth Boulevard, Tallahassee, Florida, 32399-3000, and by filing a copy of the notice of appeal accompanied by the applicable filing fees with the appropriate District Court of Appeal. The notice must be filed within thirty days after this order is filed with the clerk of the Department.

Executed in Tallahassee, Florida.

A copy of this letter shall be filed with the referenced permit and certification and shall become part of the permit.

Sincerely,



Trina L. Vielhauer, Chief
Bureau of Air Regulation

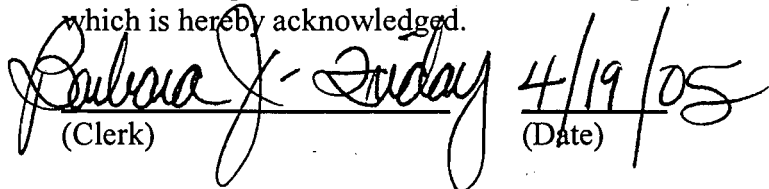
CERTIFICATE OF SERVICE

The undersigned duly designated deputy agency clerk hereby certifies that this AMENDMENT was sent by certified mail (*) and copies were mailed by U.S. Mail before the close of business on 4/19/05 to the person(s) listed:

Mr. James Chansler, P.E., JEA*
Mr. Bert Gianazza, JEA
Mr. Chris Kirts, P.E., Northeast District Office
Mr. Richard Robinson, P.E., Duval County

Clerk Stamp

FILING AND ACKNOWLEDGMENT FILED,
on this date, pursuant to §120.52, Florida Statutes,
with the designated Department Clerk, receipt of
which is hereby acknowledged.


(Clerk) 4/19/05
(Date)

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1. Article Addressed to: Mr. James Chansler, P.E., D.P.A. VP, Operations & Maintenance and Responsible Official JEA's Brandy Branch 21 West Church Street Jacksonville, Florida 32202	B. Received by (Printed Name) <i>APR 22</i> Date of Delivery
2. Article Number (Transfer from service label) 7000 2870 0000 7028 2133	D. Is delivery address different from item 1? <input type="checkbox"/> Yes If YES, enter delivery address below: <input type="checkbox"/> No
PS Form 3811, August 2001	3. Service Type <input checked="" type="checkbox"/> Certified Mail <input type="checkbox"/> Express Mail <input type="checkbox"/> Registered <input type="checkbox"/> Return Receipt for Merchandise <input type="checkbox"/> Insured Mail <input type="checkbox"/> C.O.D.
Domestic Return Receipt	4. Restricted Delivery? (Extra Fee) <input type="checkbox"/> Yes
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