

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

REGION IV

MS COURTLAND STREET
ATLANTA, GEORGIA 30365

TED RED DER BROW

FEB 9 1989

CERTIFIED MAIL RETURN RECEIPT REQ

Mr. Thomas M. Henderson Project Director Broward County Resource Recovery Office 115 South Andrews Avenue, Room 521

Re: North Broward Resource Recovery Facility (PSD-FL-112)

Dear Mr. Henderson:

Ft. Lauderdale, Florida 33301

Pursuant to the February 5, 1989, request from Ms. Kerri L. Barsh, Attorney, Greenberg, Traurig, Hoffman, Lipoff, Rosen & Quentel, P.A., this is to confirm that the U.S. Environmental Protection Agency (EPA) has determined that the modifications to the federally issued Prevention of Significant Deterioration (PSD) permit (PSD-FL-112) proposed at the North Broward Resource Recovery Facility (RRF) will meet all applicable requirements of 40 CFR §52.21. Specifically, the federally issued PSD permit No. PSD-FL-112 will be modified to reflect the construction of three (3) municipal waste incinerators rather than four (4) as previously planned. All other conditions and limitations specified in the original PSD permit issued on July 28, 1987, will remain in force and effect.

Accordingly, PART I, Specific Conditions, item c.(1) will now be revised to read as follows:

None of the three individual municipal solid waste incinerators c. (1) shall be charged in excess of 302.5 mmBtu/hr and 806.6 tons per day MSW (108% rated capacity) nor produce in excess of 186,000 lbs/hr of steam (3-hr rolling average).

In addition to the above change, the original construction authorization signed by Lee A. DeHihns, III, Deputy Regional Administrator, will be modified to authorize this change. Enclosed with this letter, please find the modified page to permit PSD-FL-112 authorizing the construction of the three municipal waste combustors.

Please be advised that the modifications to your PSD permit herein described shall become a binding part of permit PSD-FL-112. This permit modification shall become effective upon receipt of this letter unless you notify us of your objection to the conditions contained herein within ten (10) days after receipt of this letter.

If you have any questions concerning this matter, please contact Mr. Wayne Aronson of my staff at (404) 347-2864.

Sincerely yours,

Regional Administrator

Enclosure

cc: C. H. Fancy, Deputy Chief

Florida Department of Environmental Regulation

Twin Towers Office Building

2600 Blair Stone Road

Tallahassee, Florida 32399-2400

PERMIT TO CONSTRUCT UNDER THE RULES FOR THE PREVENTION OF SIGNIFICANT DETERIORATION OF AIR OUALITY

Pursuant to and in accordance with the provisions of Part C, Subpart 1 of the Clean Air Act, as amended, 42 U.S.C. §7470 et. seq., and the regulations promulgated thereunder at 40 CFR §52.21, as amended at 50 Fed. Reg. 28550 (July 12, 1985),

North Broward County Resource Recovery Facility

is, as of the effective date of this permit (PSD-FL-112) authorized to construct a resource recovery facility consisting of three 806.6 ton per day (maximum capacity) mass burn, municipal solid waste incinerators and appurtenances at the following location:

2700 Hilton Road (N.W. 48th Street)
Pompano Beach, Florida 33060
Unincorporated Broward County, Florida.

Upon completion of authorized construction and commencement of operation/production, this stationary source shall be operated in accordance with the emission limitations, sampling requirements, monitoring requirements and other conditions set forth in the attached Part I. - Specific Conditions and Part II. - General Conditions.

This permit is hereby issued on JUL 2 3 1987 and shall become effective thirty (30) days after receipt hereof unless a petition for administrative review is filed with the Administrator during that time. If a petition is filed any applicable effective date shall be determined in accordance with 40 CFR \$124.19(f)(1).

If construction does not commence within 18 months after the effective date of this permit, or if construction is discontinued for a period of 18 months or more, or if construction is not completed within a reasonable time, this permit shall expire and authorization to construct shall become invalid.

This authorization to construct shall not relieve the owner or operator of the responsibility to comply fully with all applicable provisions of Federal, State, and local law.

Date Signed

Regional Administrator



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

REGION IV

345 COURTLAND STREET ATLANTA, GEORGIA 30365

OCT 2 0 1988

4APB/APT-aes

Mr. Thomas M. Henderson, Project Director Resource Recovery Office Room 521 115 South Andrews Avenue Fort Lauderdale, Florida 33301

Re: North Broward Resource Recovery Facility, PSD-FL-113

Dear Mr. Henderson:

This letter is in response to your request of August 15, 1988, to modify PSD-FL-113 by substituting three von Roll incinerator units for four Volund incinerator units.

We understand with this substitution that: (1) source parameters of exit temperature, exit velocity, and equivalent diameter will now be the same as the South Broward unit, and (2) there will be no increase in the emission rates on other conditions of the permit used to assure that the estimated annual emissions are not exceeded.

Upon review of the new source parameters and comparing the dispersion modeling results presented in Tables IV-5 of both the South Broward and North Broward final determinations, we agree with your position that the modeled impacts for the North Broward units will approximate those of the South Broward units with the substitution of the changed stack parameters. Therefore, we concur that a new modeling analysis will not be required. We do require that a public notice be issued to advise the public of the changes being made and how the PSD increment will be impacted.

If I can be of further assistance, please contact me or Mr. Wayne Aronson of my staff at $(404)\ 347-2864$.

Sincerely yours,

Bruce P. Miller, Chief

Buce P. Miller

Air Programs Branch

Air, Pesticides, and Toxics Management Division

cc: Clair H. Fancy, Deputy Chief
Bureau of Air Quality Management
Florida Department of Environmental
Regulation



Resource Recovery Office

Room 521, 115 South Andrews Avenue Fort Lauderdale, Florida 33301 (305) 357-6458

August 15, 1988

Mr. Bruce Miller, Chief, Air Program Branch United States Environmental Protection Agency Region IV 345 Courtland Street Atlanta, Georgia 30365

Re: North Broward Resource Recovery Facility, PSD-FL-113

Dear Mr. Miller:

Thank you again for meeting with representatives of Broward County, its consulting engineer and project vendor on Thursday, August 4, 1988, concerning the potential for changing the incinerator equipment supplier for the North Broward Resource Recovery project.

It is our understanding that a major modification review would be triggered by an increase in either the emission rates stated in the Permit's specific conditions or in the facility's estimated annual emissions if such emissions exceed significant levels. Further, it is our understanding that a major modification review would not be triggered if there is no change in the emission rates or the other conditions of the permit used to assure that the estimated annual emissions are not exceeded, i.e. facility heat input rate, waste charging rate and steam flow rate. We would also have to demonstrate by modeling or other means that the changes in physical characteristics of the stack, such as flue exit diameters, would not result in significantly different ambient impacts.

Based upon our above described understanding, we request that the agency consider the following rewording of Part 1, Specific Condition 1.c.(1) of the PSD Permit as a minor and not a major permit modification:

"c. (1) None of the three four individual municipal incinerators shall be charged in excess of 302.5 226.9 mmBtu/hr and 806.6 605 tons per day MSW (1.08 1.10% rated capacity) nor produce in excess of 186,000 139,500 lbs/hr of steam (3-hr rolling average)."

• [New material <u>underlined</u>. Deleted material <u>struck.</u>]

BROWARD COUNTY BOARD OF COUNTY COMMISSIONERS

This change would allow for the substitution of three von Roll incinerator units for four Volund incinerator units. It would not change the specified emission rates or total facility heat input rate, waste charging rate or steam flow rate. We, therefore, believe such a change to be a "minor modification" in the context of the PSD Permit. See the two attached tables labeled "Physical Facilities and Permit Capacity Parameters" and "PSD Permit Emission Limitations."

After review, we believe further modeling tο demonstrate compliance with ambient air quality standards (AAQS) and increments is unnecessary. The reason for this is that the data that would be input into the model would be the same as that used in the modeling for the South Broward facility. These parameters include stack gas velocity, temperature and diameter, emissions and metrological data. The difference in stack height between the facilities, i.e. +1.6 meters, actually favors lower predicted concentrations for the North Broward facility. Thus, the impacts predicted for the South Broward facility as listed in Table V-5 and V-6 of the Final Determination can be used directly to assure compliance with AAQS and PSD increments for the North Broward facility.

Either Ron Mills or I will be in contact with Wayne Aronson later this week to verify our understanding of the "minor modification" nature of the proposed change and acceptability of using South Broward modeling results.

Again, thank you for meeting with us last Thursday on short notice. Your timely consideration of this matter is most appreciated.

Sincerely,

٠.

Thomas M. Henderson

Project Director

Dd/HMT

cc: Wayne Aronson and Janet Hayward, USEPA Region IV
Neil Moses, Mark Hepp and Bruno Dunn, Wheelabrator
Environmental Systems, Inc.
Ron Mills and David Cerrato, Malcolm Pirnie, Inc.
Steve Smallwood and Hamilton Oven, Florida Department of
Environmental Regulation

PHYSICAL FACILITIES AND PERMIT CAPACITY PARAMETERS

		SOUTH	Proposed NORTH
PARAMETERS	FACILITY	FACILITY	FACILITY
Number of Units	4	3	3
Nameplate Capacity			•
Per Unit (tons/day)	550	.750	750
Per Facility (tons/day)	2200	2250	2250
Maximum Heat Input Rate			
	226.9	323.6	302.5
Per Facility (mmBtu/hour)	907.6	970.8	907.6
Maximum Charging Rate			
Per Unit (tons/day)	605	863	806.6
Per Facility (tons/day)	2420	2588	2420
Maximum Steam Rate			-
Per Unit (lbs/hr)	•		186,000
Per Facility (lbs/hr)	558,000	576,000	558,000
			
Stack Exit Above Grade	61.0 M	59.4 M	61.0 M
Number of Flues per Stack	4	3	3
Flue Exit Diameters	1.5 M.	2.29 M	2.29 M
Flue Exit Temperature	380°K	381 °K	381 °K
Flue Gas Exit Velocity	18.2 M/Sec	18.0 M/Sec	18.0 M/Sec
Flue Gas Exit Flow Rate	68,260	157.000	157,000
	ACFM/Flue	ACFM/Flue	ACFM/Flue
Assumed Equivalent Single Flue - Stack Diameter	3.0 M	5.03 M	5.03 M
Assumed Equivalent Single Flue - Exit Velocity	18.2 M/Sec	11.2 M/Sec	11.2 M/Sec

PSD PERMIT EMISSION LIMITATIONS

POLLUTANTS*	NORTH FACILITY	SOUTH FACILITY	Proposed NORTH FACILITY
Particulate Matter	0.015gr/dscf corrected to 12% CO ₂	0 0.15gr/dscf corrected to 12% CO ₂	0.15gr/dscf corrected to 12% CO ₂
Sulfur Dioxide	0.140 or 65% removal (not to ex- ceed 0.310)	0.140 or 65% removal (not to ex- ceed 0.310)	0.140 or. 65% removal (not to ex- ceed 0.310)
Nitrogen Oxides	0.560	0.560	0.560
Carbon Monoxide	0.090	0.090	0.090
Lead	0.00056	0.00150	0.00056
Mercury	7.50 x 10 ⁻⁴	7.50 x 10 ⁻⁴	7.50 x 10 ⁻⁴
Beryllium U	9.30 x 10 ⁻⁷	9.30 x 10 ⁻⁷	9.30 x 10 ⁻⁷
Floride	0.0040	0.0040	0.0040
Sulfuric Acid Mist	>90% re- moval not to exceed 4.70 x 10	>90% re- moval not to exceed 4.70 x 10	>90% re- moval not to exceed 4.70 x 10
Opacity: Stack	1 5%	1 5%	1 5%
Refuse Bunker, Ash Handling & Load Out	10%	1 0%	10%

^{*} Note: Values in lbs/mmBtu unless otherwise noted. Assumed Heat Content of MSW = 4500 Btu/lb.



RECEIVED

Room 521, 115 South Andrews Avenue Fort Lauderdale, Florida 33301 (305) 357-6458

OCT 31 1988

October 26, 1988

DER-BAQM

Hamilton S. Oven, Jr., P.E.
Administrator, Siting Coordination Section
Division of Air Resources Management
Florida Department of Environmental Regulation
2600 Blair Stone Road
Tallahassee, Florida 32399-2400

Re: Request for Modification - North Broward County Resource Recovery Facility PA 86-22

Dear Buck:

I am responding to your letter of October 14, 1988, which requested air dispersion modeling runs and supporting information demonstrating the proposed modification to the captioned project would not violate ambient air quality standards and impacts would be within the envelope considered in the original proceedings.

After receiving your letter, I requested Ken Kosky of KBN Engineering to contact Tom Rogers of the Division of Air Resources to discuss the details of your request. Based upon their discussion, I am forwarding copies of the following correspondence which we believe is responsive to your request:

- 1. Letter of April 9, 1987, from Thomas M. Henderson to Wayne Aronson of USEPA Region IV. Attached were tables subsequently incorporated into the PSD Permit for the South Broward Project. The tables summarize modeling assumptions and results. Specifically source parameters, emission rates, predicted ambient impacts and comparisons to PSD Increments and AAQS data were provided.
- 2. Letter of August 15, 1988, from Thomas M. Henderson to Bruce Miller of USEPA Region IV. The letter reviews the modification request to the North Broward Project PSD Permit and County's rational for not performing additional modeling. See second paragraph on page 2 of the letter and attachments.

BROWARD COUNTY BOARD OF COUNTY COMMISSIONERS

3. Letter of October 20, 1988, from Bruce Miller of USEPA Region IV to Thomas M. Henderson. This letter states USEPA's agreement with the County's position on the need for further modeling.

If you or Tom Rogers need more information or clarification of points addressed in the enclosed correspondence, then please contact either Ken Kosky or \mathbf{I} .

Sincerely yours,

Thomas M. Huderer

Thomas M. Henderson Project Director

Dd\HMT

Enclosures

cc: Clair Fancy, FDER

Tom Rogers, FDER

Ron Mills, Malcolm Pirnie

Ken Kosky, KBN Engineering

Kerri Barsh, Greenberg Traurig

Neil Moses, Wheelabrator Environmental Systems
Jim Wiegner, Wheelabrator Environmental Systems

DEPARTMENT OF ENVIRONMENTAL REGULATION

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FROM:	B-21
Judy Kogan	PHONE



CITY OF

DEERFIELD BEACH

FLORIDA

150 N.E. SECOND AVENUE o 33441 o (305) 427-3331

MAYOR JEAN M. ROBB

VICE MAYOR BENJAMIN BUDD

COMMISSIONERS
CARL NIXON
JOSEPH TRACTENBERG
DR. ERNEST J. VISCO

J. ELDON MARIOTT CITY MANAGER

DER

AUG 20 1986

August 14, 1986

BAQM

Mr. Steve Smallwood Florida Department Of Environmental Regulation Air Bureau 2600 Blairstone Road Tallahassee, Florida 32301

Re: North Broward County Resource Recovery Facility

Dear Mr. Smallwood:

In recognition of the fact that the Florida Department of Environmental Regulation has determined that the Best Available Control Technology (BACT) for the referenced facility includes the use of scrubbers and bag house filters and in recognition of environmental and health concerns, the City of Deerfield Beach has:

- 1. Passed City Resolution No. C-1986/55, a copy of which is enclosed.
- 2. Committed to spend up to \$5,000.00 in joining with other cities to provide a fund for legal counsel in proceedings for the referenced facility.

The purpose of this letter is to request and urge the Department Of Environmental Regulation to use all of its influence and statutory powers to achieve the incorporation of scrubbers and bag house filters as a Permit Condition for the referenced facility.

Very truly yours.

J. Eldon Mariott

City Manager

JEM/1g

Enc1.

RESOLUTION NO. C-1986/55

A RESOLUTION OF THE CITY OF DEERFIELD BEACH, FLORIDA, STATING ITS POSITION ON ENVIRONMENTAL CONTROLS CONCERNING THE PROPOSED NORTH BROWARD COUNTY RESOURCE RECOVERY FACILITY SITE

WHEREAS, Broward County proposes to construct a facility less than two miles from the City boundaries of Deerfield Beach to burn garbage in order to produce electricity; and

WHEREAS, the burning of garbage will produce harmful pollutants, the emission of which into the atmosphere needs to be controlled with the best available control technology; and

WHEREAS, the Florida Department of Environmental Regulation has determined that the best available control technology for such facility includes the use of scrubbers and bag house filters in addition to efficient electrostatic precipitators; and

WHEREAS, that if the plant is to be built, the citizens of north Broward County, including but not limited to the residents of Deerfield Beach, Florida, are entitled to the greatest possible protection against unnecessary health hazards; and

WHEREAS, the Special Resource Recovery Environmental Review Committee established by the City of Pompano Beach to study and comment on the applications by Broward County and the City of Deerfield Beach agree with the Department of Environmental Regulation's technical staff in finding that Broward County's application does not propose adequate control technology, because, among other shortcomings, it omits the use of scrubbers and bag house filters;

NOW, THEREFORE, BE IT RESOLVED BY THE CITY COMMISSION OF THE CITY OF DEERFIELD BEACH, FLORIDA:

SECTION 1. That if the plant is to be built, the use of scrubbers and bag house filters be included as well as efficient electrostatic precipitators as protection against unnecessary health had ards as well as including any other precipitators to protect the environment.

SECTION 2. That a copy of this Resolution be sent to the governor, all members of the Cabinet, the Broward delegation, the Broward League of Cities and the City of Pompano Beach.

ADOPTED THIS 24TH DAY OF JUNE, A.D., 1986

Span M. Robb

MAYOR

ATTEST:

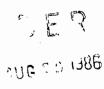
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CITY CLERK

DEPARTMENT OF ENVIRONMENTAL REGULATION

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FROM: Judy Rogers	PHONE 8-21
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Best Available Copy





BAQM

City of Margate, Florida

5790 MARGATE BOULEVARD
MARGATE, FLORIDA 33063

TELEPHONE 972-6454

August 18, 1986

Mr. Steve Smallwood
Florida Department of Environmental
Regulation, Air Bureau
2600 Blairstone Road

RE: Northern Broward County Resource Recovery Plant

Dear Mr. Smallwood:

Tallahassee, FL 32301

Margate is one of northern Broward County's cities which have authorized funds to retain legal counsel to ensure that the County's resource recovery plant contains baghouse filters and scrubbers. It is my understanding that DER acknowledges these as the Best Available Control Technology (BACT). The City feels that the BACT should be a condition of permit approval and we urge DER to press for the BACT at the upcoming administrative hearings.

While filters and scrubbers are not yet required by regulation, we anticipate this in the future. And for reasons of cost-effectiveness, Margate would like to see these pollution control devices required prior to the issuance of permits. Also, installation of the BACT during construction would be easier than undergoing modifications later.

Aside from cost-savings, environmental protection is a priority of the City. We feel that the BACT should be employed to reduce any pollution which the facility may emit.

If Margate may be of assistance in this matter, please do not hesitate to call.

Very Truly Yours

Acting City Manager

cc: THH Mayor

kkg

DEPARTMENT OF ENVIRONMENTAL REGULATION

TWIN TOWERS OFFICE BUILDING 2600 BLAIR STONE ROAD TALLAHASSEE, FLORIDA 32301-8241



BOB GRAHAM GOVERNOR VICTORIA J. TSCHINKEL SECRETARY

August 19, 1986

Mrs. Frances Bernardo
President
Crystal Lake Golf Villas
Association II, Inc.
4791 N. W. 18th Avenue
Pompano Beach, Florida 33064

Re: North Broward County Resource Recovery Facility Project, Inc.

Dear Mrs. Bernardo:

Secretary Tschinkel has asked me to respond to your letter and resolution, which was passed by your Board on July 29, 1986, and which supports the use of scrubbers and baghouses to control the air emissions from the proposed North Broward County Resource Recovery Facility.

The Department's Bureau of Air Quality Management, which has been reviewing that portion of the proposed faciliy's application which concerns air quality issues, is in agreement with your Association's position on the type of technology the proposed facility should utilize to control its air emissions. However, the Bureau of Air Quality Management has recommended to the Secretary that due to a number of policy issues associated with the determination of what constitutes Best Available Control Technology for these facilities, that regulations should be adopted by the Environmental Regulation Commission that would better enable the Department to regulate the facility's air emissions. Thus, the Department is going to recommend that Broward County leave space in the design and construction of the facility to retrofit the facility with more stringent air pollution control equipment, pending the adoption of new regulations by the Environmental Regulation Commission. A rule adoption schedule has been proposed by the Bureau of Air Quality Management, which anticipates rule adoption by the Environmental Regulation Commission during Spring, 1987.

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FROM: Julie	DATE PHONE	21-86

Notwithstanding the Department's position on the North Broward County Resource Recovery Facility, you and your association will have an opportunity to present your views to the Hearing Officer during the Certification Hearing, which is scheduled to begin on October 14, 1986, in Pompano Beach.

Thank you for sharing the Crystal Lake Golf Villas Association's resolution with the Department. We are hopeful that your Association will come forward to support the Department's position as it undergoes rule promulgation on these important issues.

Sincerley,

Mary Smallwood Director Division of Environmental Permitting

cc: Victoria Tschinkel Steve Smallwood Karen Brodeen



CITY OF COCONUT CREEK

OFFICE OF THE CITY MANAGER
1071 N.W. 45TH AVENUE
COCONUT CREEK, FLORIDA 33066
TELEPHONE (305) 979-6500

August 6, 1986

Mr. Steve Smallwood Florida Department of Environmental Regulation, Air Bureau 2600 Blairstone Road Tallahassee FL 32301 DER AUG 1 3 1986 BAQM

RE: Northern Broward County Resource Recovery Plant

Dear Mr. Smallwood:

It is my understanding that the DER may not advocate installation of scrubbers and baghouse filters as a condition of permit approval for the North Broward County Resource Recovery Plant at upcoming administrative hearings even though the DER acknowledges that these baghouse filters and scrubbers are the Best Available Control Technology (BACT).

Five cities in northern Broward County have authorized funds to retain legal counsel to ensure that the County's resource recovery facility contains the BACT. More cities will join in this effort by the end of August. We urge DER to press for installation of the BACT at the Northern Broward County Plant before permits are issued and construction begins. While future rules and regulations may require installation of filters and scrubbers at completed plants it will be more difficult to compel retrofit modifications than to require installation of these pollution control mechanisms while the plant is under construction. Additionally, it will cost less for Broward County to install this equipment during construction than to retrofit its plant after the fact.

If Coconut Creek can be of any assistance in this matter, please call.

Sincerely,

DENNIS MELE City Manager

DM/cmt 122-L-86-6667

State of Florida DEPARTMENT OF ENVIRONMENTAL REGULATION



Interoffice Memorandum

TO: Hamilton Oven

THRU: Clair Fancy

Bill Thomas

FROM: Ed Svec

DATE: March 17, 1986

SUBJ: North Broward County Completeness Review

The Bureau of Air Quality Management has reviewed the application from Broward County and has found it complete but insufficient.

The initial review has discovered the following insufficiencies:

- Modeling outputs used in the analysis of this application were not included.
- The significant impact areas for SO₂, PM, NO₂, and CO were not determined.
- 3. The impact of all minor sources within 10 kilometers of the significant impact area for each of the above stated pollutants was not evaluated.
- 4. Additional pollutants of concern to citizens living near the facility (hydrogen chloride, dioxins, furans, and other heavy metals) were not addressed in the application.
- The particle size distribution of the pollutants and the collection efficiency of the proposed particulate control device for these particle sizes were not addressed.
- 6. The emission factors used in the application for sulfur dioxide, lead, fluorides, and mercury differ from the emission factors used in the South Broward County application. The same fuel analysis used in the South Broward County is presented in this application. In light of this fact, a justification for different emission factors is needed.



Room 406, 115 South Andrews Avenue Fort Lauderdale, Florida 33301 (305) 357-6458

RECEIVED

JUL 27 1988

DER-BAOM

July 25, 1988

Mr. Bruce Miller United States Environmental Protection Agency Region IV 345 Courtland Street Atlanta, Georgia 30365

Re: North Broward Resource Recovery Facility, PSD-FL-113

Dear Mr. Miller:

Wheelabrator Technologies Inc. (the parent company of the vendor for the South Broward Resource Recovery Facility) is acquiring the refuse-to-energy business of Waste Management Inc. (the parent company of the vendor for the North Broward Resource Recovery Facility). As a result, we are evaluating the potential for substitution of the von Roll technology for the Volund technology on the North Broward Facility. We believe that the substitution of this technology will involve only minor modifications to the existing PSD Permit. We would like to meet with you to discuss the regulatory requirements of such a revision.

We plan to call you on Wednesday, July 27th to arrange a meeting at your offices in Atlanta for the following week.

Sincerely,

Thomas M. Henderson

Project Director

TMH/bd

cc: Wheelabrator Environmental Systems, Inc.

Malcolm Pirnie, Inc.

Steve Smallwood, Florida Dept. of Environmental Regulation



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

REGION IV

SEP : 5 1987

345 COURTLAND STREET ATLANTA, GEORGIA 30365

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DER

SEP 1 8 1987

Mr. Thomas M. Henderson Project Director Broward County Resource Recovery Office 115 South Andrews Avenue, Room 521 Ft. Lauderdale, Florida 33301 BAQM

Re: North Broward Resource Recovery Facility

(PSD-F1-112)

Dear Mr. Henderson:

This is to notify you that no petitions have been filed with the Administrator regarding the above issued Prevention of Significant Deterioration (PSD) permit which you received on August 3, 1987, for the above referenced municipal solid waste incineration facility in Broward County, Florida. Therefore, in accordance with the provisions of the above permit, the effective date is September 3, 1987. If construction does not commence within eighteen (18) months after this effective date, or if construction is discontinued for a period of eighteen (18) months or more, or if construction is not completed within a reasonable time, this permit shall expire and authorization to construct shall become invalid.

Please direct any questions you may have to Mr. Wayne Aronson of my staff at (404) 347-2864.

Sincerely yours,

Winston A. Smith, Director

Air, Pesticides, and Toxics

Management Division

cc: Mr. Clair Fancy, Deputy Chief-Bureau-of-Air Quality-Management Twin Towers Office Building 2600 Blair Stone Road Tallahassee, Florida 32301-2400

Copiel: Clair Lancy Barry andrews } 9/2/87/mc Produp Raval

GREENBERG, TRAURIG, HOFFMAN, LIPOFF, ROSEN & QUENTEL, P. A.

JEFFREY P. AGRON FERNANDO C. ALONSO CESAR L ALVAREZ LINDA C. ANDREWS RUDOL PH F ARAGON KERRI L. BARSH HILARIE BASS ALYSSA M. BAUMGARTEN NORMAN J BENFORD LISA J. BERGER MARK D. BLOOM LEONARDO F. BRITO FRANCIS B BROGAN, JR. BURT BRUTON STEVE BULLOCK ROBERT K. BURLINGTON ALBERTO R. CARDENAS PHILLIP J. CARVER SUE M. COBB KENDALL B. COFFEY DIANE M. CONNIFF JEFFREY D. DECARLO OSCAR G. DE LA GUARDIA ALBERT A. CEL CASTILLO ALAN T. DIMOND LUCIA A. DOUGHERTY CHARLES W. EDGAR, III SUSAN D. ELSEY HENRY H. (BUCKY) FOX ROBERT J. FRIEDMAN ROBERT C. GANG RICHARD G. GARRETT BRIAN K. GART BRUCE H. GILES - KLEIN RICHARD J. GIUSTO LAWRENCE GODOFSKY

ALAN S. GOLD STEVEN E. GOLDMAN STEVEN M. GOLDSMITH JOSEPH G. GOLDSTEIN LAWRENCE S. GORDON MATTHEW B. GORSON DIANNE GREENBERG MELVIN N. GREENBERG ROBERT L. GROSSMAN CARMEN M. HERNANDEZ LISA A. HIRSCH KENNETH C. HOFFMAN LARRY J. HOFFMAN MARCOS D. JIMENEZ MARTIN KALB LORI E. KILBERG TIMOTHY E. KISH STEVEN J. KRAVITZ STEVEN A. LANDY ALAN S. LEDERMAN GARY A. LEVINSON NORMAN H. LIPOFF CARLOS E. LOUMIET JUAN P. LOUMIET NANCY LURIA - COHEN BRUCE E. MACDONOUGH ROBERT P. MACINA ANDREW L. MANN PEDRO J. MARTINEZ-FRAGA. JOEL D. MASER JUAN J. MAYOL, JR. WILLIAM LEE MCGINNESS JOHN T. METZGER LOUIS R. MONTELLO, JR. ALICIA M. MORALES JANET L. O'BRIEN REBECCA R. ORAND

DEBBIE M. ORSHEFSKY STEVAN J. PARDO OLGA E. PARRA MARSHALL R. PASTERNACK BYRON G. PETERSEN ALBERT D. QUENTEL JOEL REINSTEIN MARK J. REISMAN CONSTANCE M. RIDDER ANDRES RIVERO KENNETH B. ROBINSON NICHOLAS ROCKWELL RAQUEL A. RODRIGUEZ ALAN H. ROLNICK MARVIN S. ROSEN RICHARD A. ROSENBAUM RONALD M. ROSENGARTEN DAVID L. ROSS ALDEN E. RUDOLPH GARY A. SAUL CLIFFORD A. SCHULMAN MARLENE K. SILVERMAN STUART H. SINGER HOLLY R. SKOLNICK DAVID R. SOFTNESS LAURA P. STEPHENSON DAVID J. TANEY LAURA M. THOMAS OSVALDO F. TORRES JERROLD A. WISH ROBERT M. WOLF TIMOTHY D. WOLFE SHEILA WOLFSON ADAM S. ZIPPER

ZACHARY H. WOLFF (RETIRED)

MIAMI OFFICE
1221 BRICKELL AVENUE
MIAMI, FLORIDA 33131
TELEPHONES
MIAMI (305) 579 - 0500
BROWARD (305) 523 - 8111
TELEX 80 - 3124
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WEST PALM BEACH OFFICE
100 AUSTRALIAN AVENUE • SUITE 201
WEST PALM BEACH, FLORIDA 33406
(407) 683 · 6611
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BROWARD DFFICE

500 EAST BROWARD BOULEVARD • SUITE 1350

FORT LAUDERDALE, FLORIDA 33394

(305) 765 - 0500

TELECOPY (305) 765 - 1477

WRITER'S DIRECT NO:

(305) 579-0772

PLEASE REPLY TO:

September 29, 1988

BY FEDERAL EXPRESS

Betsy Pittman, Esq.
Assistant General Counsel
Office of the General Counsel
State of Florida
Department of Environmental Regulation
Twin Towers Office Building
2600 Blair Stone Road
Tallahasee, Florida 32301

Re: Request for Certification Modification of Power Plant Site Certification for North Broward County Resource Recovery Facility - P.A. 86-22

Dear Ms. Pittman:

In accordance with section 403.516 of the Florida Statutes and rule 17-17.211(4) of the Florida Administrative Code, North Broward County Resource Recovery Project, Inc., and Broward County file this request for modification of the conditions of certification for the North Broward County Resource Recovery Facility. In support of this request for modification, Broward County and North Broward County Resource Recovery Project, Inc., allege as follows:

 Broward County is a political subdivision of the State of Florida and the co-applicant for power plant site certification for the North Broward County Resource Recovery Facility. Wheelabrator Environmental Systems, Inc., is the vendor and the operator of the incinerator equipment proposed for the mass-burn facility, and successor in interest to North Broward Resource Recovery Project, Inc., a coapplicant of the site certification in question. The original vendor, Waste Management, Inc., merged its waste-energy operations with Wheelabrator Technologies Inc., parent of Wheelabrator Environmental Systems Inc., on August 12, 1988.

- 2. As indicated on the revision pages accompanying this request, Broward County and North Broward County Resource Recovery Project, Inc., seek to modify the application for power plant site certification, findings of fact, and the conditions of certification for the facility in question to permit the substitution of three Von Roll incinerator units for four Volund incinerator units. The proposed change of incinerator units is to a more established, environmentally sound technology, a technology to which the vendor is committed for the long-term.
- 3. The proposed modification would not change the specified emission rates or total facility heat input rate, waste-charging rate, or steam flow rate of the resource recovery facility and would therefore constitute a minor modification to the application for certification of the resource recovery facility (as modified by the final order of certification), the conditions of certification, the findings of fact and conclusions of law of the final order of certification, or the studies conducted under rule 17-17.050 of the Florida Administrative Code, upon which the certification and accompanying conditions were based.
- 4. Because the modification proposed by Broward County and North Broward County Resource Recovery Project, Inc. will have no significant effect on emission rates or annual emissions for the facility in question, Broward County and North Broward County Resource Recovery Project, Inc., are entitled to the relief requested under chapter 403 of the Florida Statutes and chapter 17-17 of the Florida Administrative Code.
- Solution XII of the Conditions of Certification for the North Broward County Resource Recovery Facility expressly delegates to the Secretary of the DER the authority to modify the certification and conditions of certification relating to the boiler capacity of the incinerating equipment. Therefore, Broward County and the North Broward County Resource Recovery Project, Inc., ask that the Secretary approve the proposed modifications after the termination of

Betsy Pittman, Esq. September 29, 1988 Page 3

the prescribed notice period, in accordance with rule 17-17.151 of the Florida Administrative Code.

Accompanying this request are fourteen copies of the proposal amendments to the original application for site certification, thirteen sets of which were transmitted to Mr. Hamilton Oven, Jr., along with a copy of this correspondence. Broward County is filing this request for modification with the Office of General Counsel consistent with rule 17-1.25 of the Florida Administrative Code and is sending notice of the proposed modification to each party to the original certification proceedings on the North Broward County Resource Recovery Facility at each party's last address, as shown on the record of the proceedings. Upon DER's receipt of this request to modify certification, DER must provide notice, as prescribed in rule 17-17.151 of the Florida Administrative Code.

Accordingly, Broward County and North Broward County Resource Recovery Project, Inc., ask that DER grant this request for certification modification on the North Broward County Resource Recovery Facility, as shown on the enclosed permit documents, consistent with section 403.516 of the Florida Statutes and rule 17-17.211 of the Florida Administrative Code.

Respectfully submitted,

GREENBERG, TRAURIG, HOFFMAN, LIPOFF, ROSEN & QUENTEL, P.A. 1221 Brickell Avenue, PH-1 Miami, Florida 33131 Telephone: (305) 579-0500

Bv. •

KERRT L. BARSH

KLB:wp Enclosures

cc: Mr. Hamilton Oven, Jr. (with thirteen sets of enclosures)

Mr. Thomas M. Henderson

Mr. Cornelius F. Moses, III

Noel M. Pfeffer, Esq.

Mr. Kennard Koskey

Mr. Bruce Miller

Mr. Wayne Arronson

Mr. Ron Mills

C. Lawrence Keesey, Esquire

Bonnie Davis, Esquire

Elizabeth D. Ross, Esquire



Room 521, 115 South Andrews Avenue Fort Lauderdale, Florida 33301 RECEIVED 357-6458

August 15, 1988

AUG 17 1988

DER - BAQM

Mr. Bruce Miller, Chief, Air Program Branch United States Environmental Protection Agency Region IV 345 Courtland Street Atlanta, Georgia 30365

Re: North Broward Resource Recovery Facility, PSD-FL-113

Dear Mr. Miller:

Thank you again for meeting with representatives of Broward County, its consulting engineer and project vendor on Thursday, August 4, 1988, concerning the potential for changing the incinerator equipment supplier for the North Broward Resource Recovery project.

It is our understanding that a major modification review would be triggered by an increase in either the emission rates stated in the Permit's specific conditions or in the facility's estimated annual emissions if such emissions exceed significant levels. Further, it is our understanding that a major modification review would not be triggered if there is no change in the emission rates or the other conditions of the permit used to assure that the estimated annual emissions are not exceeded, i.e. facility heat input rate, waste charging rate and steam flow rate. We would also have to demonstrate by modeling or other means that the changes in physical characteristics of the stack, such as flue exit diameters, would not result in significantly different ambient impacts.

Based upon our above described understanding, we request that the agency consider the following rewording of Part I, Specific Condition 1.c.(1) of the PSD Permit as a minor and not a major permit modification:

"c. (1) None of the three four individual municipal incinerators shall be charged in excess of 302.5 226.9 mmBtu/hr and 806.6 605 tons per day MSW (1.08 1.10% rated capacity) nor produce in excess of 186,000 139,500 lbs/hr of steam (3-hr rolling average)."

[New material underlined. Deleted material struck.]

BROWARD COUNTY BOARD OF COUNTY COMMISSIONERS

This change would allow for the substitution of three von Roll incinerator units for four Volund incinerator units. It would not change the specified emission rates or total facility heat input rate, waste charging rate or steam flow rate. We, therefore, believe such a change to be a "minor modification" in the context of the PSD Permit. See the two attached tables labeled "Physical Facilities and Permit Capacity Parameters" and "PSD Permit Emission Limitations."

After review, we believe further modeling demonstrate tο compliance with ambient air quality standards (AAQS) and increments is unnecessary. The reason for this is that the data that would be input into the model would be the same as that used in the modeling for the South Broward facility. These parameters include stack gas velocity, temperature and diameter, emissions and metrological data. The difference in stack height between the facilities, i.e. +1.6 meters, actually favors lower predicted concentrations for the North Broward facility. Thus, the impacts predicted for the South Broward facility as listed in Table V-5 and V-6 of the Final Determination can be used directly to assure compliance with AAQS and PSD increments for the North Broward facility.

Either Ron Mills or I will be in contact with Wayne Aronson later this week to verify our understanding of the "minor modification" nature of the proposed change and acceptability of using South Broward modeling results.

Again, thank you for meeting with us last Thursday on short notice. Your timely consideration of this matter is most appreciated.

Sincerely,

Thomas M. Henderson

Project Director

TMH/bd

cc: Wayne Aronson and Janet Hayward, USEPA Region IV
Neil Moses, Mark Hepp and Bruno Dunn, Wheelabrator
Environmental Systems, Inc.
Ron Mills and David Cerrato, Malcolm Pirnie, Inc.
Steve Smallwood and Hamilton Oven, Florida Department of

Environmental Regulation

PHYSICAL FACILITIES AND PERMIT CAPACITY PARAMETERS

PARAMETERS	NORTH FACILITY	SOUTH FACILITY	Proposed NORTH FACILITY
Number of Units	4	3	3 -
Nameplate Capacity			•
Per Unit (tons/day)	550	750	750
Per Facility (tons/day)	2200	2250	2250
Maximum Heat Input Rate			
	226.9	323.6	302.5
Per Facility (mmBtu/hour)	907.6	970.8	907.6
Maximum Charging Rate			
Per Unit (tons/day)	605	863	806.6
Per Facility (tons/day)	2420	2588	2420
Maximum Steam Rate			
	139,500	192,000	186,000
Per Facility (lbs/hr)	558,000	576,000	558,000
Stack Exit Above Grade	61.0 M	59.4 M	61.0 M
Number of Flues per Stack	4	3	3
Flue Exit Diameters	1.5 M	2.29 M	2.29 M
Flue Exit Temperature	380°K	381 °K	381°K
Flue Gas Exit Velocity	18.2 M/Sec	18.0 M/Sec	18.0 M/Se
Flue Gas Exit Flow Rate	68,260	157,000	157,000
	ACFM/Flue	ACFM/Flue	ACFM/Flue
Assumed Equivalent Single Flue - Stack Diameter	3.0 M	5.03 M	5.03 M
Assumed Equivalent Single Flue - Exit Velocity	18.2 M/Sec	11.2 M/Sec	11.2 M/S

PSD PERMIT EMISSION LIMITATIONS

POLLUTANTS*	NORTH FACILITY	SOUTH FACILITY	Proposed NORTH FACILITY
Particulate Matter	0.015gr/dscf corrected to 12% CO ₂	0.15gr/dscf corrected to 12% CO ₂	0.15gr/dscf corrected to 12% CO ₂
Sulfur Dioxide	0.140 or 65% removal (not to ex- ceed 0.310)	0.140 or 65% removal (not to ex- ceed 0.310)	0.140 or 65% removal (not to ex- ceed 0.310)
Nitrogen Oxides	0.560	0.560	0.560
Carbon Monoxide	0.090	0.090	0.090
Lead	0.00056	0.00150	0.00056
Mercury	7.50 x 10 ⁻⁴	7.50 x 10 ⁻⁴	7.50 x 10 ⁻⁴
Beryllium	9.30 x 10 ⁻⁷	9.30 x 10 ⁻⁷	9.30 x 10 ⁻⁷
Floride	0.0040	0.0040	0.0040
Sulfuric Acid Mist	>90% re- moval not to exceed 4.70 x 10-3	>90% re- moval not to exceed 4.70 x 10	>90% re- moval not to exceed 4.70 x 10
Opacity: Stack	1 5%	1 5%	1 5%
Refuse Bunker, Ash Handling & Load Out	10%	10%	1 0%

^{*} Note: Values in lbs/mmBtu unless otherwise noted. Assumed Heat Content of MSW = 4500 Btu/lb.



Room 521, 115 South Andrews Avenue Fort Lauderdale, Florida 33301 (305) 357-6458

December 2. 1988

RECEIVED

DEC 7 1988

Mr. Hamilton S. Oven, Jr. P.E.
Administrator, Siting Coordination Section
Division of Air Resources Management
Florida Department of Environmental Regulation
2600 Blair Stone Road
Tallahassee, Florida 32399-2400

DER - BAOM

Re: Request for Certification Modification - North Broward County Resource Recovery Facility PA 86-22

Dear Buck.

This letter is to confirm our willingness to modify the air emission limits and related monitoring provisions in the State Conditions of Certification for the North Broward Resource Recovery Project so that they are identical to the Federal Prevention of Significant Deterioration Permit as discussed in our telephone conversation on Monday, November 28, 1988.

If it is possible to make these changes under the current request for certification modification and published notice, then we would be willing to prepare the appropriate documentation and submit it to you within the next week.

If this approach is not possible, we would request that the current request for certification modification be granted as is by the Secretary so we can proceed with securing our permanent financing now scheduled for mid-January 1989. Every day of delay costs the County about \$100,000, so we sincerely appreciate your assistance in keeping us on schedule.

The additional modifications related to differences between the State Certification and Federal Permit Conditions could then be separately noticed and made. Since we have to meet the more stringent federal standards under any circumstance, we do not believe a delay of a few weeks in making such modifications should pose any problem for either the Department or the U.S. Environmental Protection Agency.

l apologize for the delay in getting you this letter, but those involved from the County and Wheelabrator Environmental Systems got tied up this week on project financing documentation

negotiations. Thank you again for your timely consideration of this situation.

Sincerely yours,

Thomas M. Hunderson

Thomas M. Henderson

Project Director

cc: Bruce Miller, EPA
Mark Armentrout, EPA
Clair Fancy, FDER
Ron Mills, Malcolm Pirnie
Ken Kosky, KBN Engineering
Kerri Barsh, Greenberg Traurig
Neil Moses, Wheelabrator
Jim Wiegner, Wheelabrator



Twin Towers Office Bldg. • 2600 Blair Stone Road • Tallahassee, Florida 32399-2400

Bob Martinez, Governor Dale Twachtmann, Secretary John Shearer, Assistant Secretary

PANAFAX TRANSMITTAL FORM

TO Ken Rusky KBN	LOCATION Gainesville
MACHINE PHONE # 904-	374-1977
CONFIRMATION PHONE #	
# PAGES (encluding cover	sheet)
FROM Buch Cliven	LOCATION Talluhussee
PHONE # Wac-1744	·

If there are problems with this transmittal, please call the person listed above.



Twin Towers Office Bldg. • 2600 Blair Stone Road • Tallahassee, Florida 32399-2400

Bob Martinez, Governor

Dale Twachtmann, Secretary

John Shearer, Assistant Secretary

October 19, 1989

Mr. Kennard F. Kosky, P.E. KBN Engineering and Applied Sciences, Inc. Post Office Box 14288 Gainesville, Florida 32604

Dear Mr. Kosky:

The Department of Environmental Regulation has reviewed the revised site plan including the relocation of the stack for the North Broward Resource Recovery Project. The Department finds that the changes fall within the boundaries of the certified site and does not materially change any environmental impacts. The Department has no objection to the proposed site redesign.

Sincerely,

Hamilton S. Oven for Hamilton S. Oven, Jr., P.E.

Administrator, Office of Siting Coordination Division of Air Resources

Management

HSO

cc: Tom Henderson



Twin Towers Office Bldg. • 2600 Blair Stone Road • Tallahassee, Florida 32399-2400

Bob Martinez, Governor

Dale Twachtmann, Secretary

John Shearer, Assistant Secretary

October 19, 1989

Mr. Kennard F. Kosky, P.E. KBN Engineering and Applied Sciences, Inc. Post Office Box 14288 Gainesville, Florida 32604

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Sincerely,

Hamilton S. Oven

Hamilton S. Oven, Jr., P.E. Administrator, Office of Siting Coordination Division of Air Resources Management

HSO

cc: Tom Henderson



Twin Towers Office Bldg. ● 2600 Blair Stone Road ● Tallahassee, Florida 32399-2400

Bob Martinez, Governor

Dale Twachtmann, Secretary

John Shearer, Assistant Secretary

TO:

Isadore Goldman

Alex Padva Don White

FROM:

Buck Oven

DATE:

October 10, 1989

SUBJECT:

North Broward County Resource Recovery Facility

PA 86-22

Enclosed please find a copy of a letter and drawings concerning a site modification of the North Broward RRF. Please circulate to the appropriate personnel and let me know if you have any problems with this Please note the time constraints expressed by the applicant.

Encl:



October 9, 1989

Mr. Hamilton S. Oven, Jr., P.E.
Administrator, Siting Coordination
Section
Division Of Air Resources Management
Florida Department of Environmental Regulation
2600 Blair Stone Road
Tallahassee, FL 32399-2400

OCT 1 0 1989

Subject:

North Broward County Resource Recovery Project Power Plant Site Certification P.A. 86-22

DOAH Case No. 86-0074

Dear Mr. Oven:

This correspondence is being submitted on behalf of the above referenced power plant site certification as notice of an amendment to information previously supplied concerning the location of facilities. The amendment is related to the site plan and stack location, and is not a "major amendment" as defined in 17-17.021(10) Florida Administrative Code (F.A.C.). The amendment would not change any of the conditions of certification.

Extensive geotechnical testing has revealed three previously developed landfill cells on the site. These landfill cells, shown in the attached drawing identified as Plate 1 by Dames and Moore, encompass about 50 percent of the area that require heavy foundation support, i.e., the tipping area, refuse pit and boilers. This condition will not allow the development of the site using the current foundation design. If the current site plan were to be followed, extensive additional piling would be required, which would have a considerable financial and severe schedule impact on the project.

An alternative site plan has been developed which mitigates this foundation problem, while not changing the previously described effects on the environment [refer to the Site Certification Application (SCA) and previous amendments]. The optimum site plan is presented on Sheet No. 1 of the Keith and Schnars, P.A. drawing.

The revised site plan moves the stack 38 ft (12 meters) west and 285 ft (87 meters) north of the stack location on the previous site plan. KBN staff, which performed the air quality impact analyses for the project, has reviewed this stack location change. Because the revised stack location is a minimal distance (i.e., 87.7 meters) from the currently approved location, the maximum predicted impacts due the facilities emissions will not change from that previously submitted. The revised UTM coordinates for the stack: 583.9 km east and 2907.6 km north.



H. Oven October 9, 1989 Page Two

The location and number of stormwater retention areas were modified to accommodate the revised site plan; rather than a single stormwater retention pond, two interconnected ponds will be constructed. However, the retention volume remains the same. As described in the SCA, the retention volume have been sized to meet the Broward County and South Florida Water Management District stormwater management regulations.

It is desired to start commencement of construction of the foundations by November 1, 1989 with prior grubbing and clearing. Please review this at your earliest convenience. I will call you by this Thursday to review any questions. If possible we would desire a written concurrence of this change by the following week. Please call if you have any questions.

Sincerely,

Hemoel 4. Thonly

Kennard F. Kosky, P.E. Principal Engineer

cc: J. R. Wiegner, Wheelabrator Environmental Systems Inc.

T. M. Henderson, Broward County Resource Recovery Office

KFK/mla



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

REGION IV

345 COURTLAND STREET ATLANTA, GEORGIA 30365

4APT-AP/lms

DER

SEP 8 1986

BAQM

SEP 2 1986

Honorable E. Clay Shaw, Jr. House of Representatives Washington, D.C. 20515

RE: North Broward County Resource Recovery Facility

Dear Mr. Shaw:

This is in response to your letter of August 18, 1986, regarding correspondence from Mr. Sol Press, President of the Wynmoor Community Council, concerning the proposed construction of the 2,250 ton per day municipal solid waste (MSW) incinerator to be located near Sample Road in Broward County, Florida.

With regard to the North Broward County MSW incinerator, the State of Florida Department of Environmental Regulation (DER) has primary responsibility for issuing construction permits to companies wanting to build plants in Florida. When a application for an air permit is submitted to the Florida DER, the agency reviews the application and determines if the source is subject to regulations for the Prevention of Significant Deterioration (PSD), New Source Performance Standards (NSPS), or National Emission Standards for Hazardous Air Pollutants (NESHAP). If the source is subject to PSD requirements, the Florida DER reviews the permit application, and prepares the preliminary determination and the draft construction permit. EPA reviews the preliminary determination, as well as the draft permit prepared by Florida DER, to ensure that applicable PSD requirements are met. The preliminary determination and draft permit are subject to public comment. After the public comment period, the State agency prepares the final determination and construction permit, and forwards them to EPA. The Florida DER issues the PSD construction permit with the conditions contained in the final determination, thereby granting a company authority to construct the source.

The North Broward County MSW incinerator will be subject to NSPS and PSD as well as the State requirements for Power Plant Site Certification. The application for certification was received by the Florida DER in February 1986, and certification is scheduled for issuance in mid-October 1986. The PSD permit application was received by this office on February 12, 1986. However, the Florida DER has not issued the preliminary determination nor gone to public notice. When the determination is issued, Mr. Press will have the opportunity to review the documents and make comments. In addition, we will review the preliminary determination to ensure that emission controls for the

pollutants sulfur and nitrogen oxides are Best Available Control Technology. Although this technology will not eliminate all dioxide emissions, they will be dramatically reduced by emission limits achieved through proven operational practice, and design, and/or control equipment.

I hope this letter addresses your concerns regarding dioxide emissions from the proposed facility. If you or Mr. Press have any further questions regarding the plant, please contact me.

Sincerely yours,

Lee G. Dephilus D. Deputy Jack E. Ravan

Regional Administrator

DEPARTMENT OF ENVIRONMENTAL REGULATION

ROUTING AND		ACTION NO	
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DER MRY 27 1987 BAQM	DISPOSITION Review & Respond Prepare Response For My Signature For Your Signature Let's Discuss Set Up Meeting Investigate & Report Initial & Forward Distribute Concurrence For Processing		
FROM:	DATE	l & Return	
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City of

DER Hompano Beach

y steecom/wy

lorida

MAY 27 1987

May 19, 1987

BAQM

Mr. Bruce P. Miller Chief, Air Programs Branch United States Environmental Protection Agenc 345 Courtland Street Atlanta, Georgia 30365

MAY 26 1987

Office of the Secretary

Dear Mr. Miller:

To assess the effect of the pollutant emissions from the North-Broward Resource Recovery Facility upon our ambient air quality, the City of Pompano Beach created an Environmental Review Committee. Dr. Karl Scheller, a member of this Committee, has done an independent study of the expected environmental impact, and he has provided the City Commission with his concerns.

Dr. Scheller has estimated the dioxin emissions from the North Broward Facility upon the basis of the optimistic concentration assumptions advanced by Broward County. Dr. K. H. Jones, an environmental engineer retained by Broward County as an expert witness, testified that dioxin emissions from the incinerator would be half the world-wide average and would not exceed (50) nanograms per cubic meter. For the sake of being conservative, Dr. Scheller has corrected the volumetric flow rates for the exit gas temperature from the stack. This would have the effect of reducing the calculated total dioxin emission by a factor of two (2). Under this set of assumptions, Dr. Scheller has concluded the plant would emit 137 grams of dioxin per year.

In order to appreciate the significance of this number, Dr. Scheller offered the following perspective. In 1985, Sweden declared a moratorium on the construction of new solid waste incinerators, because the government found that the total amount of the most toxic dioxin isomer (2,3,7,8 TCDD) released from all the plants in their country was 5 grams per year. A survey made available to Dr. Scheller of the composition breakdown of dioxins emitted from mass incinerators indicates that this particular isomer will constitute from 2%-19% of the total dioxin content. In the case of

Mr. Bruce P. Miller May 14, 1987 Page Two

the North Broward Facility, the emission of the most lethal dioxin component could range from 3-26 grams per year. Dr. Scheller concluded the one North Broward Facility may emit more toxic dioxin than the entire totality of garbage burners in Sweden.

After an intensive study by three Swedish government agencies for a period of one year, a recommendation was made to lift the moratorium provided that existing plants reduced their dioxin emissions to a maximum of 2 nanograms per cubic meter. Applied to the North Broward Plant, Dr. Scheller found an emission of 2,3,7,8 TCDD would be restricted to 5.8 grams per year. New incinerators in Sweden are required to meet much stricter standards, 0.1 nanograms per cubic meter, equivalent to 0.3 grams per year for the county mass-burner. Therefore, Dr. Scheller found this facility would not be permitted to open in Sweden.

Under the provisions of a suit settled on May 9, 1986, the EPA is required to reach a decision by June 21, 1987 on a petition requesting regulation of polycylic organic matter (POMS) in incinerator emissions. This category of chemicals includes dioxins. We respectfully request you review this letter before final action on the petition is taken.

Sincergly yours,

E. Pat Larkins

Mayor

cc: Broward County Legislative Delegation
Wayne Voight, Staff Director
Senate Natural Resources & Conservation Committee
Dale Twachtmann, Secretary
Department of Environmental Regulations

DEPARTMENT OF ENVIRONMENTAL REGULATION

ROUTING AND	ACTI	ON NO
TRANSMITTAL SLIP	ACTI	ON DUE DATE
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Barry Andrews, BA	DM.	Date
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STATE OF FLORIDA

DEPARTMENT OF ENVIRONMENTAL REGULATION

TWIN TOWERS OFFICE BUILDING 2600 BLAIR STONE ROAD TALLAHASSEE, FLORIDA 32301-8241



BOB GRAHAM GOVERNOR VICTORIA J. TSCHINKEL SECRETARY

September 24, 1986

Honorable Theodore Thomas Member Coconut Creek City Council 2803 Victoria Way Apartment M-2 Coconut Creek, Florida 33066

Dear Mr. Thomas:

The Governor's office has asked me to respond to your questions concerning the department's position on whether or not acid gas control should be required for the North Broward County Resource Recovery project.

The department believes that a clear resolution of the type of air pollution controls that will be required for new municipal solid waste incinerators in Florida is a public policy issue of major importance. The department's new solid waste disposal regulations which are necessary to protect groundwater and drinking water supplies will significantly increase the cost of landfill operation. These regulations and the increasing cost of land that is suitable for landfill operations provides strong environmental and economic incentives for local governments to look to incineration of municipal solid waste as a means of preserving the valuable landfill space that remains.

There are basically three things that can be done to limit the emissions of air pollutants from municipal solid waste incinerators -- use state-of-the-art combustion technology, use state-of-the-art fine particulate gas cleaning equipment, and use lime scrubbing to reduce emissions of acid gases.

The rules under which these facilities are currently permitted are called the Prevention of Significant Deterioration, or PSD rules. These rules require that the emission limits for new incinerators be set in accordance with a rule referred to as the Best Available Control Technology (BACT) rule. This rule requires BACT limits to be set for a specific list of air pollutants specified in the regulation.

Honorable Theodore Thomas Page Two September 24, 1986

In applying that rule to new incinerators there is little disagreement that state-of-the-art combustion controls and state-of-the-art particulate gas cleaning control equipment are required. There is disagreement, however, whether acid gas control can be required under the existing rules.

The reason for the difference of opinion on acid gas control is that some people believe that only the pollutants specified in the regulation are to be considered in evaluating air pollution emissions from new facilities. Sulfur dioxide, sulfuric acid mist, fluorides, and nitrogen dioxide are the only "acid gases" listed in the regulations. The predominant acid gases (sulfur dioxide and nitrogen dioxide) emitted from a municipal incinerator are comparable in quantity to that emitted from a industrial boiler using clean fuel oil. Therefore, some argue that acid gas controls to further reduce the emissions of these two air pollutants are not warranted.

Those who believe acid gas control should be required on new incinerators point to the fact that a relatively large amount of hydrochloric acid (HCL) is emitted from municipal incinerators if In addition, hydrochloric acid is believed to uncontrolled. chemically react with various organic compounds in the refuse to form various types of toxic organic compounds such as dioxins and Test data developed in Japan and Germany, and tests recently conducted in Canada have demonstrated that the technology referred to as dry scrubbing can be very effective in reducing hydrochloric acid emissions and also in reducing the emissions of dioxin and furans from these facilities. Proponents of acid gas control argue that although the existing rules may not allow setting a standard for hydrochloric acid, the emission of hydrochloric acid and other pollutants not on the list of pollutants in the rule should be considered in the evaluation in the emission limiting standards for sulfur dioxide and nitrogen This review would allow the regulatory agency to set the standards for these pollutants at a more stringent level than would otherwise apply to ensure that the unlisted pollutants are also captured.

The department's position on all this is that the establishment of a requirement for acid gas control through the existing PSD/BACT rule is a legally debatable issue. However, based on the technical information that is now available, the department believes that acid gas control should be required for at least all new units. The department also recognizes that the EPA will

Honorable Theodore Thomas Page Three September 24, 1986

be releasing new information on this question over the next three months. The results of tests that the department has helped to co-sponsor in Massachusetts on the emissions of dioxin and acid gases will also become available this winter.

Therefore, the department has chosen to require applicants for new incinerators to leave space in the system they plan to build to install acid gas control at a later time, if the pending rulemaking ends up requiring that.

The department's air technical staff believe that the rulemaking will find that acid gas control is both practical and prudent for at least all new incinerators.

We recognize that some people believe that we should advocate acid gas control as being required by the existing PSD/ BACT rule. We understand that point of view. But, we feel the issue can be more quickly and more clearly resolved through the rule-making process, which is better suited for forming new public policy. The existing BACT determination process and the Power Plant Certification process is not an appropriate vehicle, in our view, for establishing new public policy on an issue as broad and as important as this one.

If you need additional information on the bureau's position on this matter, please do not hesitate to give me a call.

Sincerely

Steve Smallwood P.E

Chief

Bureau of Air Quality

Management

SS:jr

cc: Victoria J. Tschinkel
 C. H. Fancy, P.E.
 Linda Shelley, Esquire
 Julie Costas, Esquire



United States Department of the Interior DER

NATIONAL PARK SERVICE SOUTHEAST REGIONAL OFFICE

MAY 21 1986

BAOM

N3615(SER-OPS)

75 Spring Street, S.W. Atlanta, Georgia 30303

MAY 1 6 1986

Mr. Tom Rogers Bureau of Air Quality Management State of Florida Department of Environmental Regulations Twin Towers Office Building 2600 Blair Stone Road Tallahassee, Florida 32301-8241

Dear Mr. Rogers:

Thank you for sending us a copy of North Broward County Resource Recovery Project, Incorporated's power plant site certification for a proposed resource recovery facility in Broward County, Florida. The proposed project would be located approximately 78 kilometers (km) northeast of Everglades National Park, a Class I area, and 65 km northeast of Big Cypress National Preserve, a Class II area.

Our review of the information sent to us is contained in the enclosed technical review document. The North Broward application makes the sixth application we have reviewed within the last 12 months for such facilities in the vicinity of these park units. If this trend continues, the National Park Service is concerned that the cumulative impacts from numerous such facilities, if not controlled using what we feel is best available control technology, would cause potential adverse impacts on park resources. Therefore, we are requesting that a flue gas scrubbing system be installed to control SO2 (reduce SO2 by over 80 percent), fluoride, hydrogen chloride and sulfuric acid mist, and that nitrogen oxides and particulate matter be controlled at a more stringent level than that proposed by the applicant. Once your technical review of the project is completed, we would like to review your preliminary determination document. We will submit any additional comments regarding the project during the 30-day public comment period.

If you have any questions regarding the enclosed comments, please contact Miguel Flores of our Air Quality Division in Denver at (303) 236-8765.

Sincerely,

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Enclosure

Technical Review of Power Plant Site Certification Application for North Broward County Resource Recovery Project, Inc.

by

Permit Review and Technical Support Branch Air Quality Division - Denver

North Broward County Resource Recovery Project, Inc. (North Broward) is proposing to construct a resource recovery facility in north Broward County. The location is approximately 78 kilometers (km) NE of Everglades National Park, a PSD class I area administered by the National Park Service. The proposed project is also located approximately 65 km NE of the closest point of Big Cypress National Preserve, a class II area, also administered by the National Park Service. The purpose of the proposed facility is to dispose of solid waste generated in north Broward County. The proposed project is a mass-burn facility with a continuous design rated capacity of 2,200 tons per day (TPD) of solid waste, and an electrical generating capacity of 55.5 North Broward has mentioned that they may have an ultimate megawatts. generating capacity of approximately 83 megawatts using 3300 TPD of solid If North Broward wants to increase the capacity to 3300 TPD, the project must be re-evaluated to determine the effects of the associated increase in emissions.

The emissions from the proposed facility are estimated as follows based on 2,200 TPD of refuse burned: 134 tons per year (TPY) of particulate matter (PM), 1,592 TPY of sulfur dioxide (SO₂), 1,620 TPY of nitrogen oxides (NO_X), 260 TPY of carbon monoxide (CO), 37.6 TPY of volatile organic compounds (VOC), 5.79 TPY of lead (Pb), 52.1 TPY of fluorides (F), 136 TPY of sulfuric acid mist (H₂SO₄), 0.0027 TPY of beryllium (Be), 2.7 TPY of mercury (Hg), and 0.09 TPY of arsenic (As). Under the PSD regulations, these emission rates are considered significant for all except VOC. Therefore, new source review is required for PM, SO₂, NO_X, CO, Pb, F, H₂SO₄, Be, Hg, and As. Following are our comments on the best available control technology, air quality, and air quality related values analyses with respect to the project's expected impacts.

BEST AVAILABLE CONTROL TECHNOLOGY (BACT) ANALYSIS

The major sources of emissions at the proposed North Broward County Resource Recovery Facility are the four associated furnaces. Therefore, our review focuses on emission controls on these units. Our BACT comments for the proposed furnaces are similar to the comments we submitted for the proposed Collier County and south Broward County resource recovery facilities. These comments were submitted to the Florida Department of Environmental Regulation (DER) previously. We again reference the publication entitled, "Air Pollution Control at Resource Recovery Facilities". This document was published in May 1984 by the California Air Resources Board (CARB) and discusses resource recovery facilities in detail. As of 1984, all refuse burning facilities with applications pending in California are proposing control technologies that are the same as, or more stringent than, the guideline emission limits discussed in this report.

For a new major source, a BACT analysis is required for each regulated pollutant emitted in significant amounts. For the proposed facility, the following pollutants will be emitted in significant amounts and require BACT review: PM, SO_2 , NO_x , CO, Pb, F, Be, Hg, H_2SO_4 , and As.

Particulate Matter

North Broward is proposing to use electrostatic precipitators (ESPs) to minimize PM emissions generated by combustion of the solid waste in the furnaces. Each ESP will be designed to reduce the exhaust gas PM concentration to 0.02 grains per dry standard cubic foot (gr/dscf). North Broward states that an ESP with an outlet grain loading of 0.02 gr/dscf is best available control technology for the proposed facility. We agree with North Broward that high efficiency control devices such as ESPs or baghouses represent BACT. However, stack testing data for other solid waste incinerators indicate these devices are capable of controlling PM emissions below the proposed 0.02 gr/dscf rate. In fact, based on information provided in the CARB document mentioned above, an emission limit of 0.01 gr/dscf can be achieved with these devices. the guideline emission limit proposed by the CARB for new resource recovery facilities in California and should be considered as the BACT limit for Florida facilities as well. The 0.01 gr/dscf rate is also the rate specified in the Maine Department of Environmental Protection's recent license to Penobscot Energy Recovery Company (PERC) for a resource recovery facility in Orrington, Maine. Therefore, we recommend the DER specify 0.01 as the BACT limit for North Broward.

Sulfur Dioxide

North Broward is proposing no control devices for limiting SO_2 emissions; rather, they are proposing the firing of low sulfur refuse as BACT for the proposed facility. The resulting BACT limit proposed is 0.55 pounds per million Btu heat input ($1b/10^6$ Btu).

The emission guideline recommended in the CARB document is 30 ppm, which corresponds to an SO_2 emission rate of approximately $0.08~1b/10^6~Btu$. To achieve this emission level, which is significantly more stringent than the rate proposed by North Broward County, flue gas controls such as wet or dry scrubbing are required. Dry scrubbing processes have been effectively employed at pilot and full-scale refuse burning facilities in Europe, Japan, and the United States. Wet scrubbers have also been employed at full-scale refuse burning facilities. Also, applicants for two resource recovery facilities in Maine recently proposed the use of spray dryer scrubbers to minimize SO_2 and acid gas emissions. The resulting SO_2 emissions from the PERC facility referenced above were recently permitted at $0.067~1b/10^6~Btu$ after the scrubbing. The SO_2 emissions from Regional Waste Systems' (RWS) proposed facility in Portland, Maine, were estimated to be $0.074~1b/10^6~Btu$.

It is our understanding that flue gas scrubbers will also be installed at the Palm Beach County resource recovery facility. In addition, for the Collier County resource recovery facility, the DER made a preliminary determination

that flue gas scrubbing or similar technology was BACT for control of acid gases. The DER also indicated that the installation of an acid gas removal system would also provide control for SO_2 emissions. We assume that the DER will make a similar determination for North Broward and require flue gas scrubbing for the proposed facility. Therefore, because the flue gas scrubbing system required for control of acid gases will also reduce SO_2 emissions, we recommend the DER specify SO_2 limits for North Broward that reflect the SO_2 reductions achievable with a flue gas scrubbing system, and are comparable with the above CARB limits.

Nitrogen Oxides and Carbon Monoxide

The two primary variables that affect the formation of NO_{X} from resource recovery furnaces are the temperature and the concentration of oxygen in the combustion zone. North Broward is proposing furnace design and good combustion practices as NO_x BACT. Combustion controls include use of low excess air, limiting peak combustion temperature, and good air/fuel mixing in the combustion chamber. North Broward determined that a NO_x emission rate of 5.0 $1b/ton (0.55 lb/10^6 Btu)$ represent BACT for the proposed facility. We agree with North Broward that the proposed use of combustion controls represent BACT. However, based on information presented in the CARB report and other reports referenced in North Broward's PSD application, we feel combustion control can reduce NO_x emissions to the 3.0 lb/ton or lower range. For example, on page 4-10 of the PSD application it states that Camp, Dresser and McKee (1984) reported emission factors for five operating solid waste fired facilities in the United States ranging from 2.1 to 4.6 lb/ton. Three other facilities were permitted at a rate of about 3.0 lb/ton. EPA (1984a) also cites a factor of 3.0 lb/ton. The application also states that Henningson, Durham and Richardson (1985b) surveyed eleven solid waste incinerators throughout the United States and $% \left(1\right) =\left(1\right) +\left(1\right) =\left(1\right) +\left(1\right) +\left(1\right) =\left(1\right) +\left(1\right) +\left$ 4.7 lb/ton. In addition, A.D. Little's (1981) survey showed emissions to range from 0.7 to 4.4 lb/ton. Based on this information, we do not understand why North Broward feels a 5.0 lb/ton rate represents BACT.

Carbon monoxide emissions result primarily from incomplete combustion. North Broward is proposing as BACT a combustion control system that will insure sufficient mixing of the solid waste fuel and air so that the emissions of products of incomplete combustion are minimized. We agree with North Broward that the proposed combustion controls represent BACT for emission of CO from the proposed facility. North Broward is proposing to emit 260 TPY of CO.

Other Pollutants

Other pollutants emitted from the proposed facility that require BACT review include, Pb, F, Be, Hg, H₂SO₄ and As. In addition, although presently not a regulated pollutant, significant amounts of hydrogen chloride (HCl) can be emitted from municipal incinerators and should be minimized.

Lead, Be, and As are emitted in the solid phase. Therefore, the ESPs proposed to control PM emissions will also control these pollutants. We agree that the proposed ESPs represent BACT for these pollutants.

Fluorides, H_2SO_4 , HCl, and mercury are emitted primarily in the gaseous phase. North Broward did not propose additional controls for these pollutants. However, assuming the DER determines dry scrubbing is BACT for acid gas control, as they did for the Collier County resource recovery facility, these emissions would be reduced by as much as 90 percent. We feel a dry scrubbing system or equivalent is BACT for these pollutants.

AIR QUALITY ANALYSIS

The application indicates that ISCST was used to predict the maximum air quality impacts due to the proposed plant. This seems to be an appropriate application of this model for this source. The air quality modeling analysis predicts maximum SO₂ 3-hour and 24-hour concentration increases of 3.2 micrograms per cubic meter (ug/m³) and 0.61 ug/m³ that added to the background values of 27 ug/m³ and 12 ug/m³ would give total concentration levels of 30.2 ug/m³ and 12.61 ug/m³ respectively in Everglades National Park. The proposed plant is predicted to add only a minor amount to the annual concentration level in the park.

The attached table (from the application) shows the maximum predicted concentrations of the pollutants to be emitted from the proposed plant and concentrations known to adversely impact vegetation. Using a ratioing technique we calculated the maximum concentration of arsenic to be $0.0005~\text{ug/m}^3$. We have also converted each concentration expressed in ug/m^3 to parts per million (ppm) for the heavy metals, for easier comparison to known effects levels.

AIR QUALITY RELATED VALUES ANALYSIS

There are numerous air quality related values (AQRVs) found in Everglades National Park. These include 14 Federally listed endangered and threatened species, and a number of unlisted rare and threatened species. There are also many species of epiphytes, including certain species of orchids, that are not found anywhere else in the National Park system and are uniquely sensitive to air pollution.

In addition to the resources of Everglades National Park, we are concerned about the resources of Big Cypress National Preserve. It is the responsibility of the National Park Service, under the Organic Act of 1916, to ensure that the unique resources of Everglades National Park and Big Cypress National Preserve are protected from degradation. Big Cypress contains 10 Federally threatened or endangered species and is famous for a high diversity of rare bromeliads and orchids.

The discussion below on the sensitive resources of Everglades National Park and Big Cypress National Preserve is partially from testimony given by Jack Morehead, former Superintendent of Everglades National Park, outlining NPS concerns over air pollution effects on park resources from a Dade County power plant. Because of these concerns the NPS and Florida Power and Light have instituted some research projects that are not yet complete.

Dade County Slash Pine. This pine (Pinus elliotti var. densa) is a variety of slash pine that is biologically distinct from the slash pine that is found in other parts of the southeastern U.S. (Tomlinson, 1980). Originally including some 200,000 to 300,000 acres along a limestone ridge in southeast Florida, it has been seriously cut back by farming and urban development so that the only remaining contiguous population (approximately 20,000 acres) of this variety The species is known to be senin the world is in Everglades National Park. sitive to ozone: levels as low as 0.05 parts per million (ppm) for 18 weeks of exposure have been shown to depress photosynthesis nine percent (Barnes, 1972). Stands of this pine are very open, thus increasing the flux of pollutants to many individual trees. In addition, this species does not grow with only one annual ring per year as temperate pines do. Instead, this species can produce as many as five growth flushes a year, thus subjecting five new sets of needles to air pollutants. NPS is currently funding fumigation studies exposing the pine to both ozone and SO2 because the likelihood of synergistic effects is high (pines are known to be highly sensitive to both pollutants (Smith, 1981). These studies, conducted by the Environmental Protection Agency Corvallis Environmental Research Laboratory, have shown that south Florida slash pine is extremely sensitive to a few episodes of acute $S0_2$ when ozone levels average only .04 - .05 ppm/7 hour daylight mean. One exposure to one hour of SO_2 at 534 ug/m^3 plus three exposures at 267 ug/m^3 throughout the growing season caused significant reductions in biomass and size of seedling trees, even without the appearance of foliar injury symptoms. Permanent plots and potted seedlings of slash pine have been installed in Everglades National Park to monitor effects of these pollutants. So far, there have been reports of ozone-like symptoms on pines in Everglades National Park.

Lichens. Tropical hardwood trees in the hammocks in the park are typically covered with many species of foliose lichens. Lichens are extremely sensitive to low annual averages of SO2 (less than 0.01 ppm) and have been observed to disappear in areas where such concentrations are found (Skye, 1968; Richardson, D.H.S. et al., 1981; Manning, W.J. & W. A. Feder, 1980). Lichens are the food base for the unique and rare Liguus tree snails for which Everglades National Park serves as a significant portion of their remaining habitat and population (George, 1972). The effects of SO₂ on these lichens could lead to irreversible loss of the tree snails. NPS is currently conducting studies of the SO2 sensitivities of lichens in Everglades National Park. Of the lichens studied, one, Ramalina denticulata, appears to be sensitive to SO2 levels at 100 ug/m^3 for six hours a week for 10 weeks. This lichen is in a genus that is known to die out at SO2 annual average concentrations between 5 and 30 ug/m^3 .

Epiphytes. The park is famous for numerous species of orchids and bromeliads, species of vascular plants that grow on branches of trees in hammocks and pinelands. The epiphytes depend on the branches for support and some nutrients, but they depend entirely on precipitation for water and most nutrients. These species have a unique susceptibility to acid precipitation and dry deposition of SO_2 and metals on their foliage. A review of the literature has shown that anatomically, physiologically, and ecologically they are uniquely sensitive to air pollution (Benzing, 1981). A study on the sensitivity of

epiphytes in Everglades National Park to air pollution (SO₂ and O₃) was initiated this year. In addition, these epiphytes and the sensitive lichen species have been placed in biomonitoring plots in the parks and other areas of south Florida. They will be studied and sampled every year for air pollution effects.

Other pollutants emitted by the proposed facility deserve special attention in the AQRV analysis. Fluoride is much more phytotoxic than SO_2 , and lichens and orchids are hypersensitive to it at the parts per billion level. In addition, elevated levels of Hg and As have been found in invertebrates in the park (Ogden et al. 1974).

Due to currently high ozone levels in the park, reported ozone-like symptoms on slash pine, and the synergistic effect of ozone and $\rm SO_2$, reduction of $\rm NO_X$ emissions from 5.0 to 3.0 lb/ton and $\rm SO_2$ emissions by use of a flue gas scrubber, will minimize the impact on park resources. The use of a flue gas scrubber would also reduce fluoride emissions which are toxic to lichens and epiphytes, and it would help reduce $\rm H_2SO_4$ and HCl which contribute to the acidity of rainfall.

Conclusions

The resources of Everglades National Park and Big Cypress National Preserve are unique, and many are sensitive to air pollutants. The area is a high growth area and there are presently applications pending for at least four resource recovery plants within 100 kilometers of these parks. Due to this high growth, the sensitivity of park resources, and the proposed NO_{X} , SO_{2} , and PM emission rates not reflecting BACT, the National Park Service requests that:

- (1) The NO_x emission rate be reduced from 5.0 to 3.0 lb/ton;
- (2) a flue gas scrubbing system be installed and the emission limitations for SO_2 , F, H_2SO_4 , HCl, and Hg be reduced to reflect the reductions achievable through the use of such a system; and
- (3) an emission rate of 0.01 gr/dscf be specified as BACT for PM.

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		Concentration (ug/m ³)			Lowest	
Pollutant	Average Period	Maximum Predicted Due to Facility (pp	Background*	Total (Facility Plus Background)	Concentration Known to Impact Vegetation (ug/m ³)	Reference
so ₂	3-hour	34.6	27	61.6	260 for 6 hours 12 times in 12 weeks	Flagler and Younger, 1982
TSP	24-hour	0.71	63	63.7	32,000†	Thompson <u>et</u> <u>al</u> .,
NO ₂	Annual 3-hour	0.73 35.2	34 **	34.7 35.2	1 20 188	Thompson, 1970 Tingey, 1971.
со	1-hour	11.0	7,000	7,011	Vegetation not impacted by CO	
Pb	3-month 24-hour	0.0026 3.13 3.65	$\frac{10^{-6}}{10^{-5}}$ 0.2	0.2	Unavailable to plants in high calcium and organic soils	Zimdahl and Skogerboe, 1977
F ⁻	24-hour	0.27 3.5	×10 ⁻⁴ **	0.27	1 to 3	McCune, 1969. Adams, 1956.
Be	24-hour	0.000014 3	.8×10 ⁻⁸ **	0.000014	Not known to be available to plants	Gough <u>et al.</u> , 1979
IIg	24-hour	0.014	**	0.014	10	Stahl, 1969
As	24-hour	0.0005 1.5	×10 ⁻⁷	·	(Duration unknown)	

^{*}Second highest 24-hour or highest annual average concentration measured within 10 km of the facility (see Section 5.2). The 3-hour concentration is not available with monitoring technique. The 3-hour background concentration was assumed equal to 2.25 times the 24-hour concentration of 12 μ g/m³ (DER, 1985). †Assumes deposition velocity of 0.18 cm/sec.

Source: ESE, 1986.

From - PSD Application - North Broward

^{**}Ambient monitoring data not available in Broward County.

DEPARTMENT OF ENVIRONMENTAL REGULATION

ROUTING AND	ACTION	ACTION NO	
TRANSMITTAL SLIP	ACTION	DUE DATE	
1. TO: (NAME, OFFICE, LOCATION)		Initial	
Buck Oven		Date	
2.		Initial	
Rm. 309L		Date	
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Florida Department of Environmental Regulation

Twin Towers Office Bldg. ● 2600 Blair Stone Road ● Tallahassee, Florida 32399-2400

Bob Martinez, Governor

Dale Twachtmann, Secretary

John Shearer, Assistant Secretary

September 26, 1989

Shapo, Freeman and Freedman 200 South Biscayne Bloulevard Suite 4310 Miami, Florida 33131

Copies

Attention: Jackie

Dear Jackie:

Enclosed please find a copy of the Final Order and the Recommended Order for the North Broward County Resource Recovery Project as requested. Please remit to the Department of Environmental Regulation \$2.65 to pay for copying costs.

Sincerely,

Hamilton S. Chven, J

Hamilton S. Oven, Jr., P.E. Administrator, Office of Siting Coordination Division of Air Resources Management

cc: Dottie Ginger

RECEIVE D
OCT 24 1989

DER - BAQIVI

DER-MAIL ROOM

DEPARTMENT OF ENVIRONMENTAL REGULATION NO. 141063

RECEIPT FOR APPLICATION FEES AND MISCELLANEOUS REVENUE

Received from Shape FARMAN A FARMAN Date 10-17-89

Address Dollars \$ 2

Applicant Name & Address

Source of Revenue Copies

Revenue Code Cy R Application Number 2588

By Wallie Dinger

. . .

BEFORE THE GOVERNOR AND CABINET OF THE STATE OF FLORIDA

In Re: NORTH BROWARD COUNTY

RESOURCE RECOVERY PROJECT

POWER PLANT SITING CERTIFICATION

APPLICATION P.A. 86-22

DOAH CASE No. 86-0674 OGC File No. 86-0216

FINAL ORDER

The following members of the Florida Electrical Power Plant Siting Board were present and participated in the disposition of this matter:

Honorable Bob Martinez Governor

Honorable George Firestone Secretary of State

Honorable Robert Butterworth Attorney General

Honorable Gerald A. Lewis Comptroller

Honorable Bill Gunter Treasurer & Insurance Commissioner

Honorable Betty Castor Commissioner of Education

Honorable Doyle Conner Commissioner of Agriculture

BY THE GOVERNOR AND CABINET:

The Governor and Cabinet, sitting as the Siting Board, having heard presentations by parties; having reviewed the Recommended Order and Conditions of Certification dated January 9, 1987, (attached and incorporated as Exhibit "A"); the record below; and being fully advised herein, it is ORDERED:

- l. Broward County's Motion to Strike Cities' Notice of Supplementing the Record is hereby GRANTED. Cities' Notice of Supplementing the Record is unauthorized by the rules of administrative procedure, and is irrelevant and immaterial to the issues presented in this proceeding.
- 2. Broward County's Motion to Strike Cities' Proposed Final Order is hereby GRANTED. Cities' Proposed Final Order is

violative of the rules of administrative procedure in that Cities were not a party to the proceeding; the Proposed Final Order was untimely filed; the Cities' Petitions to Intervene were properly denied; and the Hearing Officer properly exercised his authority by excluding correspondence dated October 6, 1986, from the U.S. Environmental Protection Agency to DER.

- 3. The Joint Motion of Applicant Broward County and Florida Department of Environmental Regulation to Correct Conditions of Certification is hereby GRANTED. Page 31 of the Hearing Officer's Recommended Conditions of Certification is deleted, and page 32 is substituted as page 31.
- 4. The Recommended Order dated January 9, 1987, including the Conditions of Certification numbered pp. 1-31 (as corrected), is hereby APPROVED and ADOPTED in toto.

Any party to this order has a right to seek judicial review of the order pursuant to Section 120.68, Florida Statutes, by the filing of a Notice of Appeal pursuant to Rule 9.110, Florida Rules of Appellate Procedure, with the Clerk of the Siting Board, Department of Environmental Regulation, in the Office of General Counsel, 2600 Blair Stone Road, Tallahassee, Florida 32399-2400; and filing a copy of Notice of Appeal accompanied by the applicable filing fees with the appropriate District Court of Appeal. The Notice of Appeal must be filed within thirty (30) days from the date this Order is filed with the Clerk of the Siting Board.

DONE AND ORDERED this 9th day of March, 1987, in Tallahassee Florida, subsequent to a vote of the Governor and Cabinet at the duly noticed and constituted Cabinet Meeting of March 3, 1987.

FILING AND ACKNOWLEDGEMENT FILED, on this date, pursuant to \$120.52 Florida Statutes, with the designated Department Clerk, receipt of which is hereby acknowledged.

Clerk 3-9-87
Date

FOR THE GOVERNOR AND CABINET, SITTING AS THE SITING BOARD

HONORABLE BOB MARTINEZ

Governor

Copies furnished:
 (see attached list)

STATE OF FLORIDA DIVISION OF ADMINISTRATIVE HEARINGS

NORTH BROWARD COUNTY IN RE:

RESOURCE RECOVERY

PROJECT, INC. POWER PLANT SITING

CERTIFICATION APPLICATION)

P.A. 86-22

) CASE NO. 86-0674

NOTICE OF TAKING

DEPOSITION

TO: JULIA D. COSTAS, ESQ.

Assistant General Counsel Department of Environmental

Regulation

Twin Towers Office Building

2600 Blair Stone Road

Tallahassee, Florida 32301

DER OCT 1 0 1986 BAOM

PLEASE TAKE NOTICE that the undersigned attorneys will take the deposition of:

NAME AND ADDRESS	DATE AND TIME	PLACE
BARRY ANDREWS Department of Environ- mental Regulation Twin Towers Office Building 2600 Blair Stone Road Tallahassee, FL 32301	Monday, October 13, 1986, at 5:00 p.m.	Coral Room, Palm-Aire Hotel Resort and Conference Center, 2501 Palm-Aire Drive North, Pompano Beach, FL

upon oral examination before OWEN COLLIFLOWER, Court Reporter, or any other officer appointed by law to take depositions in the State of Florida. The oral examination will continue until completed. The deposition is being taken for the purpose of discovery, for use at trial, and for such other purposes as are permitted under the rules of civil procedure and the rules of the Florida Administrative Code. Please bring with you at the time of deposition any and all files, reports, letters, and any other documentation relating to Broward County's application for power plant siting certification (No. P.A. 86-22) in the possession of the Department of Environmental Regulation, including those related to the Department's justification for requiring the emission limits proposed by the Department for this project. Broward County makes this request for production under the rules of civil procedure and the Public Records Act, chapter 119 of the Florida Statutes.

GREENBERG, TRAURIG, ASKEW, HOFFMAN, LIPOFF, ROSEN & QUENTEL, P.A. Special Counsel 1401 Brickell Avenue Miami, Florida 33131 Telephone: (305) 579-0500

BY: Limothy A. Smith
TIMOTHY A. SMITH

CERTIFICATE OF SERVICE

I CERTIFY that on this May of October 1986

a true copy of the foregoing Notice was served on the deponent named above, the original and one true copy of the foregoing Notice were mailed to WILLIAM J. KENDRICK, Hearing Officer, Division of Administrative Hearings, the Oakland Building, 2009 Apalachee Parkway, Tallahassee, FL 32301, and a true copy of this Notice was mailed to:

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limothy A. Smith