

Palatka Pulp and Paper Operations Consumer Products Division

P.O. Box 919 Palatka, FL 32178-0919 (386) 325-2001

July 13, 2005

Mr. Jeff Koerner, Chief – Air Permitting North Bureau of Air Regulation Florida Department of Environmental Protection Division of Air Resource Management Twin Towers Office Building 2600 Blair Stone Road Tallahassee, Florida 32399-2400 RECEIVED

JUL 14 2005

BUREAU OF AIR REGULATION

Re:

Georgia-Pacific Palatka Mill - Title V Permit No. 1070005-029-AV Request to Replace the Lime Kiln Shell and Associated Tube Coolers

Project No.: 1070005-030-AC/PSD-FL-345

Dear Mr. Koerner:

Georgia-Pacific Corporation (GP) met with Mr. Bruce Mitchell of your staff to review certain issues regarding PM, TRS, NOx, and VOC emissions as related to this project. Based on those discussions an agreement was reached regarding those emissions. The following table presents the proposed emission rates resulting from these discussions. Engineering calculations are presented below the table.

Table 1. Summary of Proposed Lime Kiln 4 Emission Rates and Calculations, GP Palatka

Pollutant	Concentration	1_		Emission Rate (lbs/hr)	Emission Rate (TPY)
PM	0.064	GR/DSCF		29.7	130.2
TRS	17	PPM	(Corrected to 10% O2)	4.9	21.4
NOx	175	PPM	(Corrected to 10% O2)	67.9	297.3
voc	70	PPM	(Corrected to 10% O2)	9.4	41.6

Mr. Jeff Koerner July 13, 2005

**Detailed Calculations:** 

Particulate Matter (PM)

Based on 0.064 gr/dscf at 10% oxygen (lowered from existing limit of 0.81 gr/dscf)

Corresponding mass emission limits are calculated as follows:

 $0.064 \text{ gr/dscf} \times 54,200 \text{ dscf/min} \times 60 \text{ mins/hour} \times \text{lb/}7000 \text{ grains} = 29.7 \text{ lbs/hour} (130.2 \text{ tpy})$ 

**Total Reduced Sulfur** 

Based on 17 ppmvd at 10% oxygen

Corresponding mass emission limits are calculated as follows:

(17 ft3 TRS/106 ft3 air x 2116.8 lb/ft2 x 34.1 lb/lb-mole)/(1545.6 ft-lbf/lb mole-R x 528 R) =  $1.50 \times 10-6$  lb/ft3

Mass emission rate =  $1.50 \times 10^{-6}$  lb/ft3 x 54,200 dscf/min x 60 mins/hour = 4.9 lbs/hour (21.4 tpy)

Nitrogen Oxides

Based on 175 ppmvd at 10% oxygen (lowered from existing limit of 290 ppmvd)

Corresponding mass emission limits are calculated as follows:

(175 ft3 NOx/106 ft3 air x 2116.8 lb/ft2 x 46 lb/lb-mole)/(1545.6 ft-lbf/lb mole-R x 528 R) = 2.09 x 10-5 lb/ft3

Mass emission rate =  $2.09 \times 10-5 \text{ lb/ft3} \times 54,200 \text{ dscf/min} \times 60 \text{ mins/hour} = 67.9 \text{ lbs/hour} (297.3 tpy)$ 

Volatile Organic Compounds

Based on 70 ppmvd at 10% oxygen (lowered from existing limit of 185 ppmvd); used molecular weight for methane (CH4)

(70 ft3 VOC/106 ft3 air x 2116.8 lb/ft2 x 16 lb/lb-mole)/(1545.6 ft-lbf/lb mole-R x 528 R) = 2.91x 10-6 lb/ft3 Mass emission rate =  $2.91 \times 10-6$  lb/ft3 x 54,200 dscf/min x 60 mins/hour = 9.4 lbs/hour (41.6 tpy)

Also, please find enclosed a CD with air quality modeling files requested in your July 8<sup>th</sup> letter. I have already transmitted these files via electronic mail to Mr. Cleve Holladay and discussed the contents in regards to your requests.

If you have any questions please call me at (404) 652-4293.

Sincerely,

Mark J. Aguilar, PE

Georgia-Pacific Corporation

Mary agrilon

cc: M.J. Carpenter, W.M. Jernigan, S.D. Matchett, T. Wyles, E. Jamro

Enclosure: CD, 2 copies

B. M. Itehell



## Department of Environmental Protection

Jeb Bush Governor Twin Towers Office Building 2600 Blair Stone Road Tallahassee, Florida 32399-2400

Colleen M. Castille Secretary

July 8, 2005

CERTIFIED MAIL - Return Receipt Requested

Mr. Theodore D. Kennedy Vice President – Palatka Operations Georgia-Pacific Palatka Mill P.O. Box 919 Palatka, Florida 32178-0919

RE: Request to Replace the Lime Kiln Shell and Associated Tube Coolers

Project No.: 1070005-030-AC/PSD-FL-345

Dear Mr. Kennedy:

On September 4, 2004, the Department received a request to replace a portion of the lime kiln shell and all of the associated tube coolers. On June 8, 2005, the Department received a response to the department's third RAI letter dated May 13, 2005. We have determined that the following additional information is needed in order to continue processing this application package. Please provide all assumptions, calculations, and reference material(s) that are used or reflected in any of your responses to the following issues:

- 1. No modeling input or output files supporting your response to Request 2 were submitted. Please submit these files.
- 2. The department was unable to verify the All Sources values in Tables 1 and 2. Please provide this information.

The Department will resume processing this application after receipt of the requested information. If you have any questions regarding this matter, please call Bruce Mitchell at (850)413-9198 or Cleve Holladay at (850)921-8986.

Jeff Koerner

Air Permitting North Bureau of Air Regulation

JFK/ch

cc: Gregg Worley, U.S. EPA, Region 4
Dave McNeal, U.S. EPA, Region 4
Lee Page, U.S. EPA, Region 4
John Bunyak, NPS
Chris Kirts, NED

Myra J. Carpenter, G-PC Mark J. Aguilar, P.E., G-PC

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P.O. Box 919 RECE (386) 325 2001 Palatka, FE 32178-0919

June 2, 2005

JUN 08 2005

Mr. Jeff Koerner, Chief – Air Permitting North Bureau of Air Regulation Florida Department of Environmental Protection Division of Air Resource Management Twin Towers Office Building 2600 Blair Stone Road Tallahassee, Florida 32399-2400

BUREAU OF AIR REGULATION

Re:

Georgia-Pacific Palatka Mill - Title V Permit No. 1070005-029-AV Request to Replace the Lime Kiln Shell and Associated Tube Coolers

Project No.: 1070005-030-AC/PSD-FL-345

Dear Mr. Koerner:

Georgia-Pacific Corporation (GP) has received the Florida Department of Environmental Protection's (FDEP's) third request for additional information (RAI #3), dated May 13, 2005. Responses to each of the Department's requests are provided in the remainder of this letter.

Rule 62-212.400(5)(h)5, F.A.C. requires the applicant to provide information relating to the air quality impact of, and the nature and extent of, all general commercial, residential, industrial, and other growth which has occurred since August 7, 1977, in the area the facility or modification would affect. Please provide this information. The additional impacts section in the updated response, Section 3.5, does not adequately address this requirement.

RESPONSE: Attachment A is the report entitled "Additional Impact Analysis for the Vicinity of the GP Palatka Mill". This report expands upon the information provided in "section 3.5" referenced in DEP's question. Specifically, Section 1.2 addresses "Impacts Due to Associated Direct Growth"

In Section 3.2.10 (Source Impact Analysis Results) maximum annual and 24-hour PM<sub>10</sub> NAAQS results and 24-hour PM<sub>10</sub> PSD Class II increment results show predicted violations of the respective NAAQS and increments at receptors located on or near GP's Sawmill Mill. However, in this same section, the maximum project impacts are shown to be less than significant at the receptors showing violations. Do the modeled impacts of all of the PM<sub>10</sub> sources at the Georgia-Pacific Palatka facility result in violations of the applicable PM10 NAAQS or increment at any of these receptors entirely on their own?

**RESPONSE:** This question is answered fully in Attachment B.

If you have any questions please call Myra Carpenter at (386) 329-0918.

Theodore D. Kennedy heodore D. Kennedy

Vice President

M.J. Carpenter, W.M. Jernigan, S.D. Matchett, T. Wyles, E. Jamro CC:

## **APPLICATION INFORMATION**

Response to May 13, 2005 Request for Additional Information for Project No: 1070005-030-AC/PSD-FL-345 Georgia-Pacific Corporation Palatka

<u> Pr</u>	ofessional Engineer Certification						
1.	Professional Engineer Name: Mark J. Aguilar						
	Registration Number: 52248						
2.	Professional Engineer Mailing Address:						
	Organization/Firm: Georgia-Pacific Corporation						
	Street Address: 133 Peachtree St						
	City: Atlanta State: GA Zip Code: 30303						
3.	Professional Engineer Telephone Numbers						
	Telephone: (404) 652-4293 ext. Fax: (404) 654-4706						
4.	Professional Engineer Email Address: mjaguila@gapac.com						
5.	Professional Engineer Statement:						
	I, the undersigned, hereby certify, except as particularly noted herein*, that:						
	(1) To the best of my knowledge, there is reasonable assurance that the air pollutant emissions unit(s) and the air pollution control equipment described in this application for air permit, when properly operated and maintained, will comply with all applicable standards for control of air pollutant emissions found in the Florida Statutes and rules of the Department of Environmental Protection; and						
	(2) To the best of my knowledge, any emission estimates reported or relied on in this application are true, accurate, and complete and are either based upon reasonable techniques available for calculating emissions or, for emission estimates of hazardous air pollutants not regulated for an emissions unit addressed in this application, based solely upon the materials, information and calculations submitted with this application.						
	(3) If the purpose of this application is to obtain a Title V air operation permit (check here , if so), I further certify that each emissions unit described in this application for air permit, when properly operated and maintained, will comply with the applicable requirements identified in this application to which the unit is subject, except those emissions units for which a compliance plan and schedule is submitted with this application.						
	(4) If the purpose of this application is to obtain an air construction permit (check here $\boxtimes$ , if so) or concurrently process and obtain an air construction permit and a Title V air operation permit revision or renewal for one or more proposed new or modified emissions units (check here $\square$ , if so), I further certify that the engineering features of each such emissions unit described in this application have been designed or examined by me or individuals under my direct supervision and found to be in conformity with sound engineering principles applicable to the control of emissions of the air pollutants characterized in this application.						
	(5) If the purpose of this application is to obtain an initial air operation permit or operation permit revision or renewal for one or more newly constructed or modified emissions units (check here , if so), I further certify that, with the exception of any changes detailed as part of this application, each such emissions unit has been constructed or modified in substantial accordance with the information given in the corresponding application for air construction permit and with all provisions contained in such permit.						
	Signature Date						
	).						
	(sea!)						

<sup>\*</sup> Attach any exception to certification statemen

# ATTACHMENT A

## APPENDIX A – LK SHELL RAI PROJECT NO.: 1070005-030-AC/PSD-FL-345

## 1.0 ADDITIONAL IMPACT ANALYSIS FOR THE VICINITY OF THE GP PALATKA MILL

# 1.1 <u>IMPACTS TO SOILS, VEGETATION, AND VISIBILITY IN THE VICINITY OF THE GP PALATKA MILL</u>

#### 1.1.1 PREDICTED AIR QUALITY IMPACTS

The results of the ambient air quality modeling for the proposed GP modification, in the vicinity of the plant, are presented in Table 1-1. The predicted maximum increase in pollutant concentrations due to the proposed project are presented for the annual, 24-hour, 8-hour, 3-hour, and 1-hour averaging times.

Table 1-1. Summary of Maximum Pollutant Concentrations Predicted for the Lime Kiln Project to Address Impacts to Soils and Vegetation in the GP Mill Vicinity

	Emission		Recepto	r Location c		
Pollutant and	Rate a	Concentration <sup>b</sup>	x	у	Time Period d	
Averaging Time	(g/s)	$(\mu g/m^3)$	(m)	(m)	YYMMDDHH	
<u>SO<sub>2</sub></u>					· · · · · · · · · · · · · · · · · · ·	
Annual	0.85	0.1	800	-600	·	
24-hour	0.85	1.5	500	-400	86082424	
8-hour	0.85	3.8	500	-500	87071416	
3-hour	0.85	5.9	500	-300	86060212	
1-hour	0.85	9.6	500	-800	86062110	
<u>PM<sub>10</sub></u>				•		
Annual	2.84	0.340	800	-600	*	
24-hour	2.84	4.97	500	-400	86082424	
$NO_2$		Þ				
Annual	8.14	0.97	800	-600		
24-hour	8.14	14.2	500	-400	86082424	
8-hour	8.14	36.0	500	-500	87071416	
3-hour	8.14	56.9	500	-300	86060212	
1-hour	8.14	91.7	500	-800	86062110	
<u>co</u>						
Annual	1.52	0.2	800	-600		
24-hour	1.52	2.7	500	-400	86082424	
8-hour	1.52	6.8	500	-500	87071416	

Table 1-1. Summary of Maximum Pollutant Concentrations Predicted for the Lime Kiln Project to Address Impacts to Soils and Vegetation in the GP Mill Vicinity

	Emission		Recepto	r Location c	
Pollutant and	Rate <sup>a</sup>	Concentration b	x	у	Time Period d
Averaging Time	(g/s)	$(\mu g/m^3)$	(m)	(m)	YYMMDDHH
3-hour	1.52	10.7	500	-300*	86060212
1-hour	1.52	17.2	500	-800	86062110
SAM					
Annual 👩	0.043	0.005	800	-600	
24-hour	0.043	0.076	500	-400	86082424
8-hour	0.043	0.191	500	-500	87071416
3-hour	0.043	0.302	500	-300	86060212
1-hour	0.043	0.486	500	-800	86062110

<sup>&</sup>lt;sup>b</sup> Based on the highest concentrations predicted from the generic modeling analysis (modeled using 10 g/s emissions)

#### 1.1.2 IMPACTS TO SOILS

Air contaminants can affect soils through fumigation by gaseous forms, accumulation of compounds transformed from the gaseous state, or by the direct deposition of PM or PM to which certain contaminants are absorbed. According to the Putnam County Soil Survey (1990), the soils in the vicinity of the GP Palatka Mill are dominated by Terra Ceia muck, with Cassia fine sand and Pamona fine sand also present. The Terra Ceia muck, Cassia fine sand, and Pomona fine sand series are described in the Putnam County Soil Survey as follows:

Terra Ceia muck, frequently flooded – This soil is nearly level and very poorly drained, found on broad to narrow plains along the St. Johns River and its tributaries. Typically the upper part of this organic soil is dark reddish brown muck approximately 28 inches thick, while the lower portion to a depth of approximately 80 inches is black muck. This soil has a high water table at the surface except during extended dry periods. The available water capacity is very high, permeability is rapid, and natural fertility is moderate. Typical vegetation includes wetlands forested with sweetgum, red maple, cypress, bay, and cabbage palm. The soil reaction for Terra Ceia muck is classified as slightly acid within the top 28 inches, and mildly alkaline between 28 and 80 inches below the surface.

<sup>&</sup>lt;sup>c</sup> Relative to the old TRS Incinerator stack.

<sup>&</sup>lt;sup>d</sup> YY = Year; MM = Month; DD = Day; HH = Hour ending.

Pomona fine sand — This soil is nearly level and poorly drained, found in broad flatwoods areas. Typically this soil has a surface layer of black fine sand approximately 6 inches thick underlain by a subsurface layer of gray and light gray fine sand to a depth of 20 inches. In most years this soil has a high water table at a depth of less than 12 inches for 1 to 3 months. The available water capacity is very low, permeability is rapid, and natural fertility is low. Typical vegetation is pine flatwoods. The soil reaction for Pomona fine sand is classified as extremely acid within the top 6 inches, very strongly acidic between 6 to 10 inches, and strongly acidic between 10 and 20 inches below the surface.

Cassia fine sand— This soil is nearly level and somewhat poorly drained, found on small knolls within flatwoods and in low positions on uplands. Typically, this soil has a surface layer of gray fine sand approximately 4 inches thick, and a subsurface layer of light gray fine sand to a depth of 28 inches. In most years, this soil has a water table at a depth of 15 to 40 inches for about 6 months. The available water capacity is very low, permeability is rapid, and natural fertility is low. Natural vegetation includes pine flatwoods and oak. Cassia fine sand is classified as extremely acid within the top 4 inches, very strongly acidic between 4 to 9 inches, and strongly acidic between 9 and 24 inches below the surface.

The dominant soil in the vicinity of the GP facility, Terra Ceia muck, is a highly organic wetland soil and has an extremely high buffering capacity based on the cation exchange capacity, base saturation, and bulk density. Therefore, this soil would be relatively insensitive to atmospheric inputs. The maximum predicted concentrations for all pollutants in the vicinity of the site as a result of the proposed project are below the significant impact levels. Further, the maximum predicted SO<sub>2</sub> concentrations in the vicinity of the site are below the AAQS. Since the AAQS are designed to protect the public welfare, including effects on soils and vegetation, no detrimental effects on soils should occur in the vicinity of the GP Palatka Mill due to the proposed project.

## 1.1.3 IMPACTS TO VEGETATION

#### 1.1.3.1 <u>Vegetation Analysis</u>

In general, the effects of air pollutants on vegetation occur primarily from SO<sub>2</sub>, NO<sub>2</sub>, O<sub>3</sub>, and PM. Effects from minor air contaminants such as fluoride, chlorine, hydrogen chloride, ethylene, ammonia, hydrogen sulfide, CO, and pesticides have also been reported in the literature. The effects of air pollutants are dependent both on the concentration of the contaminant and the duration of the exposure. The term "injury," as opposed to damage, is commonly used to describe all plant responses

to air contaminants and will be used in the context of this analysis. Air contaminants are thought to interact primarily with plant foliage which is considered to be the major pathway of exposure. For purposes of this analysis, it was assumed that 100 percent of each air contaminant of concern is accessible to the plants.

Injury to vegetation from exposure to various levels or air contaminants can be termed acute, physiological, or chronic. Acute injury occurs as a result of a short-term exposure to a high contaminant concentration and is typically manifested by visible injury symptoms ranging from chlorosis (discoloration) to necrosis (dead areas). Physiological or latent injury occurs as the result of a long-term exposure to contaminant concentrations below that which results in acute injury symptoms. Chronic injury results from repeated exposure to low concentrations over extended periods of time, often without any visible symptoms, but with some effect on the overall growth and productivity of the plant. In this assessment, 100 percent of the particular air pollutant in the ambient air was assumed to interact with the vegetation. This is a conservative approach.

#### Sulfur Dioxide

Sulfur is an essential plant nutrient usually taken up as sulfate ions by the roots from the soil solution. When SO<sub>2</sub> in the atmosphere enters the foliage through pores in the leaves, it reacts with water in the leaf interior to form sulfite ions. Sulfite ions are highly toxic. They interact with enzymes, compete with normal metabolites, and interfere with a variety of cellular functions (Horsman and Wellburn, 1976). However, within the leaf, sulfite is oxidized to sulfate ions, which can then be used by the plant as a nutrient. Small amounts of sulfite may be oxidized before they prove harmful.

SO<sub>2</sub> gas at elevated levels has long been known to cause injury to plants. Acute SO<sub>2</sub> injury usually develops within a few hours or days of exposure, and symptoms include marginal, flecked, and/or intercoastal necrotic areas that appear water-soaked and dullish green initially. This injury generally occurs to younger leaves. Chronic injury usually is evident by signs of chlorosis, bronzing, premature senescence, reduced growth, and possible tissue necrosis (EPA, 1982). Observed SO<sub>2</sub> effect levels for several plant species and plant sensitivity groupings are presented in Tables 1-2 and 1-3, respectively.

Table 1-2. SO<sub>2</sub> Effects Levels for Various Plant Species

Plant Species	Observed Effect Level (µg/m³)	Exposure (Time)	Reference
Sensitive to tolerant	920 (20 percent displayed visible injury)	3 hours	McLaughlin and Lee, 1974
Lichens	200-400	6 hr/wk for 10 weeks	Hart et al., 1988
Cypress, slash pine, live oak, mangrove	1,300	8 hours	Woltz and Howe, 1981
Jack pine seedlings	470-520	24 hours	Malhotra and Kahn, 1978
Black oak	1,310	Continuously for 1 week	Carlson, 1979

Table 1-3. Sensitivity Groupings of Vegetation Based on Visible Injury at Different SO<sub>2</sub> Exposures<sup>a</sup>

Sensitivity	SO <sub>2</sub> Con		
Grouping	1-Hour	— Plants	
Sensitive	1,310 - 2,620 μg/m <sup>3</sup> (0.5 - 1.0 ppm)	790 - 1,570 μg/m <sup>3</sup> (0.3 - 0.6 ppm)	Ragweeds, Legumes Blackberry, Southern pines Red and black oaks White ash Sumacs
Intermediate	2,620 - 5,240 μg/m <sup>3</sup> (1.0 - 2.0 ppm)	1,570 - 2,100 μg/m <sup>3</sup> (0.6 - 0.8 ppm)	Maples, Locust Sweetgum, Cherry Elms, Tuliptree Many crop and garden species.
Resistant	>5,240 μg/m <sup>3</sup> (>2.0 ppm)	>2,100 μg/m <sup>3</sup> (>0.8 ppm)	White oaks, Potato Upland cotton, Corn Dogwood, Peach

<sup>&</sup>lt;sup>a</sup> Based on observations over a 20-year period of visible injury occurring on over 120 species growing in the vicinities of coal-fired power plants in the southeastern United States.

Source: EPA, 1982a.

Many studies have been conducted to determine the effects of high-concentration, short-term SO<sub>2</sub> exposure on natural community vegetation. Sensitive plants include ragweed, legumes, blackberry, southern pine, and red and black oak. These species are injured by exposure to 3-hour average SO<sub>2</sub> concentrations of 790 to 1,570 μg/m<sup>3</sup>. Intermediate plants include locust and sweetgum. These species are injured by exposure to 3-hour average SO<sub>2</sub> concentrations of 1,570 to 2,100 μg/m<sup>3</sup>. Resistant species (injured at concentrations above 2,100 μg/m<sup>3</sup> for 3 hours) include white oak and dogwood (EPA, 1982).

A study of native Floridian species (Woltz and Howe, 1981) demonstrated that cypress, slash pine, live oak, and mangrove exposed to  $1{,}300~\mu\text{g/m}^3$  SO<sub>2</sub> for 8 hours were not visibly damaged. This finding supports the levels cited by other researchers on the effects of SO<sub>2</sub> on vegetation. A corroborative study (McLaughlin and Lee, 1974) demonstrated that approximately 20 percent of a cross-section of plants ranging from sensitive to tolerant was visibly injured at 3-hour average SO<sub>2</sub> concentrations of 920  $\mu\text{g/m}^3$ .

Jack pine seedlings exposed to  $SO_2$  concentrations of 470 to 520  $\mu g/m^3$  for 24 hours demonstrated inhibition of foliar lipid synthesis; however, this inhibition was reversible (Malhotra and Kahn, 1978). Black oak exposed to 1,310  $\mu g/m^3$   $SO_2$  for 24 hours a day for 1 week demonstrated a 48 percent reduction in photosynthesis (Carlson, 1979).

Two lichen species indigenous to Florida exhibited signs of  $SO_2$  damage in the form of decreased biomass gain and photosynthetic rate as well as membrane leakage when exposed to concentrations of 200 to 400  $\mu$ g/m<sup>3</sup> for 6 hours/week for 10 weeks (Hart et al., 1988).

The predicted maximum 3- and 24-hour average  $SO_2$  concentrations due to the proposed project are 31.4 and 10.1  $\Phi$ g/m<sup>3</sup>, respectively, which are well below the injury threshold of sensitive species of vegetation.

#### Nitrogen Dioxide

A review of the literature indicates great variability in  $NO_2$  dose-response relationship in vegetation. Acute  $NO_2$  injury symptoms are manifested as water-soaked lesions, which first appear on the upper surface, followed by rapid tissue collapse. Low-concentration, long-term exposures as frequently encountered in polluted atmospheres often do not induce the lesions associated with acute exposures but may still result in some growth suppression. Citrus trees exposed to  $470 \, \Phi g/m^3$  of  $NO_2$  for

290 days showed injury (Thompson et al., 1970). Sphagnum exposed for 18 months at an average concentration of 11.7 Φg/m<sup>3</sup> showed reduced growth (Press et al., 1986)

The maximum increase in ground-level 1-hour and annual average  $NO_2$  concentrations predicted to occur in the vicinity of the plant during the operation of the proposed project are 3.3 and 0.10  $\Phi g/m^3$ , respectively (see Table 1-1). These maximum predicted concentrations are well below reported effects levels.

#### Carbon Monoxide

Concentrations of CO even in polluted atmospheres are not detrimental to vegetation (EPA, 1976). CO has not been found to produce detrimental effects on plants at concentrations below 100 ppm (114,500 Φg/m³) for exposures from 1 to 3 weeks (EPA, 1976). The predicted maximum concentrations shown in Table 1-1 are well below levels reported to cause detrimental effects.

#### Particulate Matter (PM<sub>10</sub>)

Although information pertaining to the effects of particulate matter on plants is scarce, some threshold concentrations are available. Mandoli and Dubey (1998) exposed ten species of native Indian plants to levels of particulate matter ranging from 210 to 366  $\mu$ g/m³ for an 8-hour averaging period. Damage in the form of a higher leaf area/dry weight ratio was observed at varying degrees for most plants tested. Concentrations of particulate matter lower than 163  $\mu$ g/m³ did not appear to be injurious to the tested plants. The maximum predicted 24-hour and annual average PM<sub>10</sub> concentrations due to the proposed project of 4.86 and 0.50  $\mu$ g/m³, respectively, are well below the injury thresholds reported in the literature.

#### **VOC Emissions and Impacts on Ozone**

It is difficult to predict what effect the proposed project's emissions of VOC will have on ambient  $O_3$  concentrations from either a local or regional scale. VOC and  $NO_x$  emissions are precursors to the formation of  $O_3$ .  $O_3$  is formed down-wind from emission sources when VOC, and  $NO_x$  emissions from the facility react in the presence of sunlight. Background (without man-made sources) ambient concentrations of  $O_3$  are normally in the range of 20 to 39  $\mu g/m^3$  (0.01 to 0.02 ppm) (Heath, 1975).

O<sub>3</sub> can cause various damage to broad-leaved plants including: tissue collapse, interveinal necrosis and markings on the upper surface of leaves known as stippling (pigmented yellow, light tan, red brown, dark brown, red, or purple), flecking (silver or bleached straw white), mottling, chlorosis or bronzing, and bleaching. O<sub>3</sub> can also stunt plant growth and bud formation. On certain plants such as

citrus, grape, and tobacco, it is common for leaves to wither and drop early. A literature review suggests that exposure for 4 hours at levels of 0.04 to 11.0 ppm of O<sub>3</sub> will result in plant injury for sensitive plants. The extent of the injury depends on the plant species and environmental conditions prior to and during exposure.

Given that the O<sub>3</sub> measurements in the region comply with the AAQS (see Sections 4.0 and 7.2.5) and the increase in VOC emissions for the project represents less than a 1-percent change in regional VOC emissions, no adverse effects on vegetation due to the project's VOC emissions are expected.

#### Sulfuric Acid Mist

Acidic precipitation or acid rain is coupled to SO<sub>2</sub> emissions mainly formed during the burning of fossil fuels. This pollutant is oxidized in the atmosphere and dissolves in rain forming SAM, which falls as acidic precipitation (Ravera, 1989). Although concentration data are not available, SAM has been reported to yield necrotic spotting on the upper surfaces of leaves (Middleton *et al.*, 1950).

No significant adverse effects on vegetation are expected from the project's emissions because SO<sub>2</sub> concentrations, which lead directly to the formation of SAM concentrations, are predicted to be well below levels that have been documented as negatively affecting vegetation.

## 1.1.4 IMPACTS UPON VISIBILITY

All air emission sources affected by the proposed modification are existing sources. No increase in permitted emissions is requested, although actual emissions are predicted to increase. All these sources are in compliance with opacity regulations and should remain in compliance after the modification. As a result, no adverse impacts upon visibility are expected.

## 1.2 IMPACTS DUE TO ASSOCIATED DIRECT GROWTH

#### 1.2.1 INTRODUCTION

Rule 62-212.400(3)(h)(5), F.A.C., states that an application must include information relating to the air quality impacts of, and the nature and extent of all general, residential, commercial, industrial and other growth which has occurred since August 7, 1977, in the area the facility or modification would affect. This growth analysis considers air quality impacts due to emissions resulting from the industrial, commercial, and residential growth associated with the proposed expansion at the GP Palatka Mill. This information is consistent with the EPA Guidance related to this requirement in the *Draft New Source Review Workshop Manual* (EPA, 1990).

In general, there has been minimal growth in the GP Palatka Mill area since 1977. Putnam County is surrounded by Marion County to the south and west, Alachua County to the west, Clay County to the north, St. John's County to the north and east, Flagler County to the east, and Volusia County to the south. Putnam County encompasses an 827-square mile area including 733-square miles of land area.

The Lime Kiln Shell is being repaired to replace coolers and mounting brackets. As the kiln has developed cracks form thermal stress, the proposed project will improve the reliability of the kiln and maintain a safe operation. Additional growth as a direct result of the proposed modification is not expected.

The project will not require any additional operational workers once the project is completed.

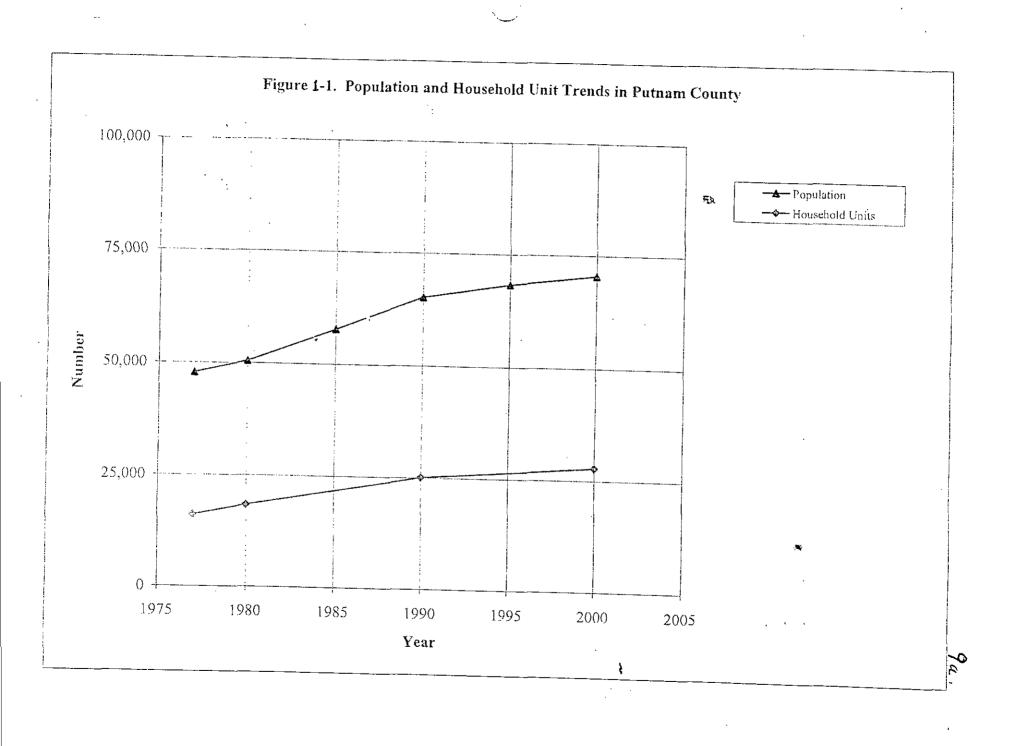
There are also expected to be no air quality impacts due to associated commercial and industrial growth given the location of the existing GP Palatka Mill. The existing commercial and industrial infrastructure should be adequate to provide any support services that the project might require and would not increase with the operation of the project.

The following discussion presents general trends in residential, commercial, industrial, and other growth that has occurred since August 7, 1977, in Putnam County. As such, the information presents information available from a variety of sources (*i.e.*, Florida Statistical Abstract, FDEP, etc.) that characterize Putnam County as a whole.

#### 1.2.2 RESIDENTIAL GROWTH

#### 1.2.2.1 Population and Household Trends

As an indicator of residential growth, the trend in the population and number of household units in Putnam County since 1977 are shown in Figure 1-1. The county experienced a 47-percent increase in population for the years 1977 through 2000. During this period, there was an increase in population of about 22,600. Similarly, the number of households in the county increased by about 12,000, or 73 percent, since 1977.



## 1.2.2.2 Growth Associated with the Operation of the Project

Because there will be no additional workers needed to operate the project, there will be no residential growth due to the project.

### 1.2.3 COMMERCIAL GROWTH

#### 1.2.3.1 Retail Trade and Wholesale Trade

As an indicator of commercial growth in Putnam County, the trends in the number of commercial facilities and employees involved in retail and wholesale trade are presented in Figure 1-2. The retail trade sector comprises establishments engaged in retailing merchandise. The retailing process is the final step in the distribution of merchandise. Retailers are, therefore, organized to sell merchandise in small quantities to the general public. The wholesale trade sector comprises establishments engaged in wholesaling merchandise. This sector includes merchant wholesalers who buy and own the goods they sell; manufacturers' sales branches and offices that sell products manufactured domestically by their own company; and agents and brokers who collect a commission or fee for arranging the sale of merchandise owned by others.

Since 1977, retail trade has increased by about 14 establishments and 2,000 employees or 6 and 118 percent, respectively. For the same period, wholesale trade has increased by 28 establishments and 346 employees, or 82 and 126 percent, respectively.

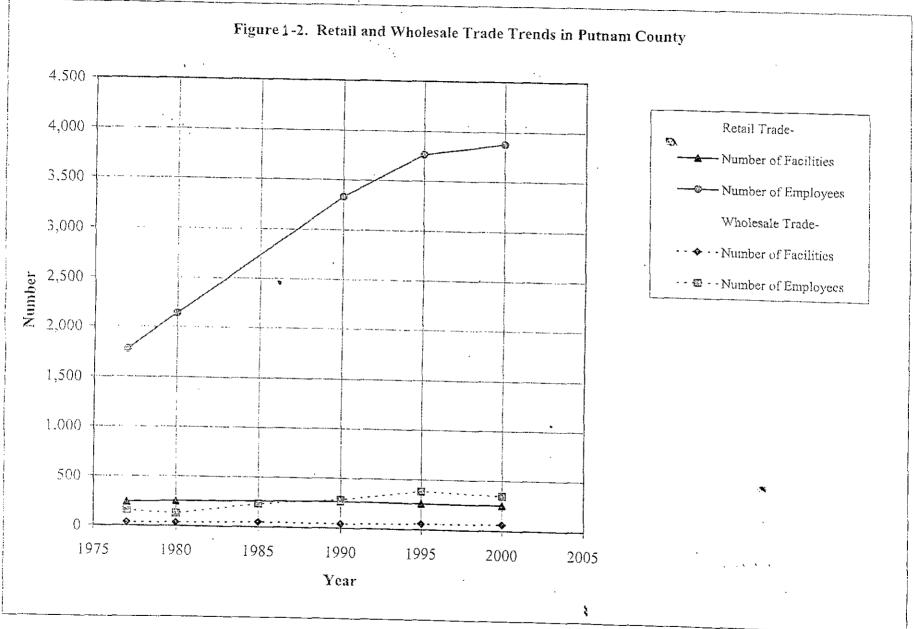
#### 1.2.3.2 Labor Force

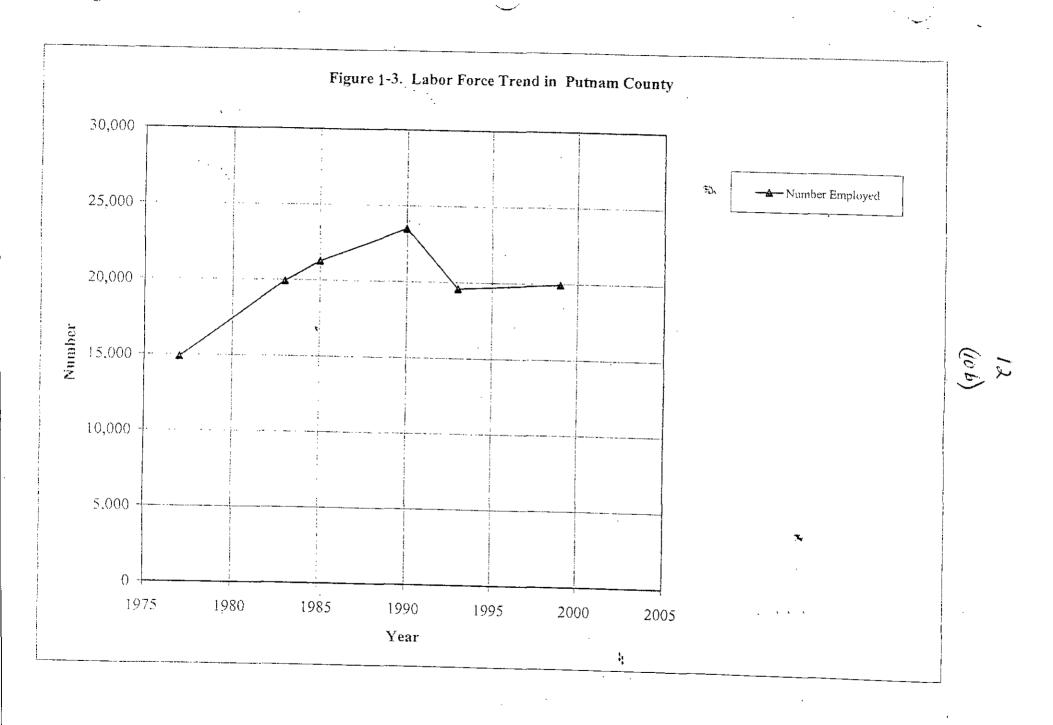
The trend in the labor force in Putnam County since 1977 is shown in Figure 1-3. The greatest number of persons employed in Putnam County has been in the manufacturing, government, and retail trade sectors. Between 1977 and 1999, approximately 5,000 persons were added to the available work force, for an increase of 34 percent.

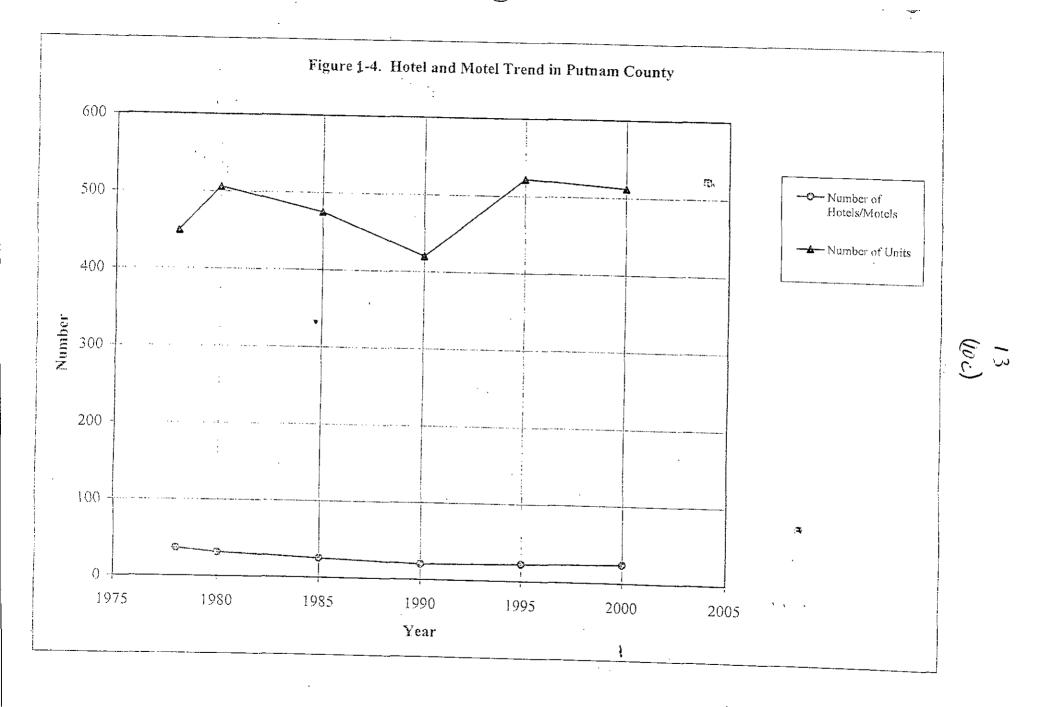
#### 1.2.3.3 Tourism

Another indicator of commercial growth in Putnam County is the tourism industry. As an indicator of tourism growth in the county, the trend in the number of hotels and motels and the number of units at the hotels and motels are presented in Figure 1-4.









This industry comprises establishments primarily engaged in marketing and promoting communities and facilities to businesses and leisure travelers through a range of activities, such as assisting organizations in locating meeting and convention sites; providing travel information on area attractions, lodging accommodations, restaurants; providing maps; and organizing group tours of local historical, recreational, and cultural attractions.

Between 1978 and 2000, there was a decrease of 12 percent in the number of hotels and motels, and an increase of 14 percent in the number of units at those establishments in the county.

## 1.2.3.4 Transportation

As an indicator of transportation growth, the trend in the number of vehicle miles traveled (VMT) by motor vehicles on major roadways in Putnam County is presented in Figure 1-5. The county's main roadways are U.S. Route 17 and SR 100.

Between 1977 and 2001, there was an increase of about 1,560,000 VMT, or 113 percent, on major roadways in the county.

#### 1.2.3.5 Growth Associated with the Operation of the Project

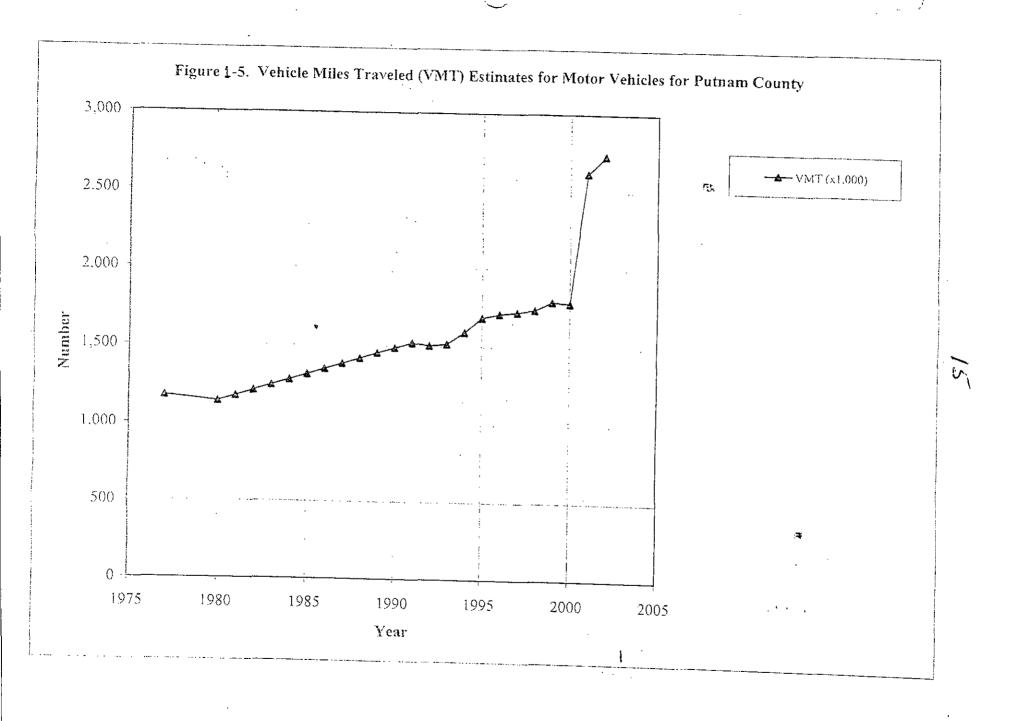
The existing commercial and transportation infrastructure should be adequate to provide any support services that might be required during construction and operation of the project. The workforce needed to operate the proposed project represents a small fraction of the labor force present in the immediate and surrounding areas.

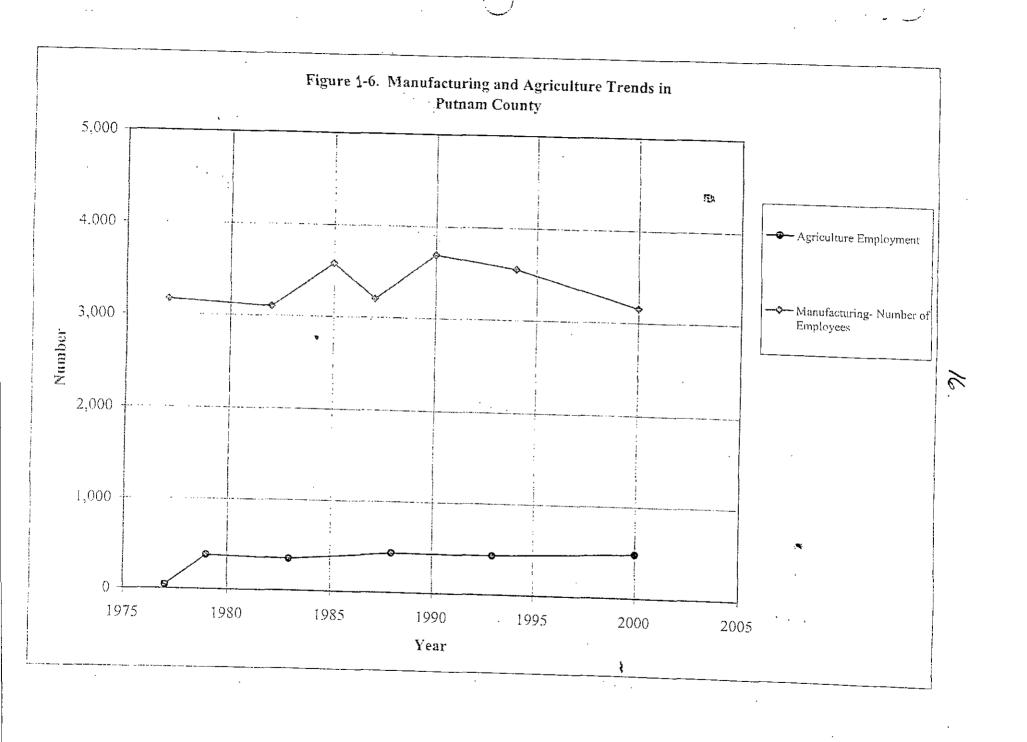
#### 1.2.4 INDUSTRIAL GROWTH

#### 1.2.4.1 Manufacturing and Agricultural Industries

As an indicator of industrial growth, the trend in the number of employees in the manufacturing industry in Putnam County since 1977 is shown in Figure 1-6. As shown, the manufacturing industry experienced a slight decrease in employees from 1977 through 2000.

As another indicator of industrial growth, the trend in the number of employees reported in the agricultural industry in Putnam County since 1977 is also shown in Figure 1-6. As shown, the agricultural industry experienced an increase of about 400 employees from 1977 through 2000.





#### 1.2.4.2 Utilities

Existing power plants in Putnam County include the following:

- Florida Power & Light's Putnam Plant;
- Seminole Electric Cooperative, Inc.'s Seminole Power Plant; and
- Georgia-Pacific Corporation's Palatka Operations.

Together, these power plants have an electrical nameplate generating capacity of over 1,800 megawatts (MW).

As an indicator of electrical utility growth, the electrical nameplate generating capacity in Putnam County since 1977 is shown in Figure 1-7. As shown, the electrical nameplate generating capacity has increased by 1,585 MW, or 521 percent since 1977.

## 1.2.4.3 Growth Associated with the Operation of the Project

Since the PSD baseline date of August 7, 1977, there has been only one major facility built within a 35-km radius of the GP Palatka Mill site. This was the Seminole Electric Power Plant. There are a limited number of facilities located throughout the 35-km radius area surrounding the site. Based on the locations of nearby air emission sources, there has not been a concentration of industrial and commercial growth in the vicinity of the GP Palatka Mill site.

#### 1.2.5 AIR QUALITY DISCUSSION

## 1.2.5.1 Air Emissions of Major Facilities

Based on actual emissions reported for 1999 (latest year of available data) by EPA on its AIRSdata website, total emissions from stationary sources in the county are as follows:

SO<sub>2</sub>:

43,000 TPY

PM<sub>10</sub>:

1,700 TPY

NO<sub>x</sub>:

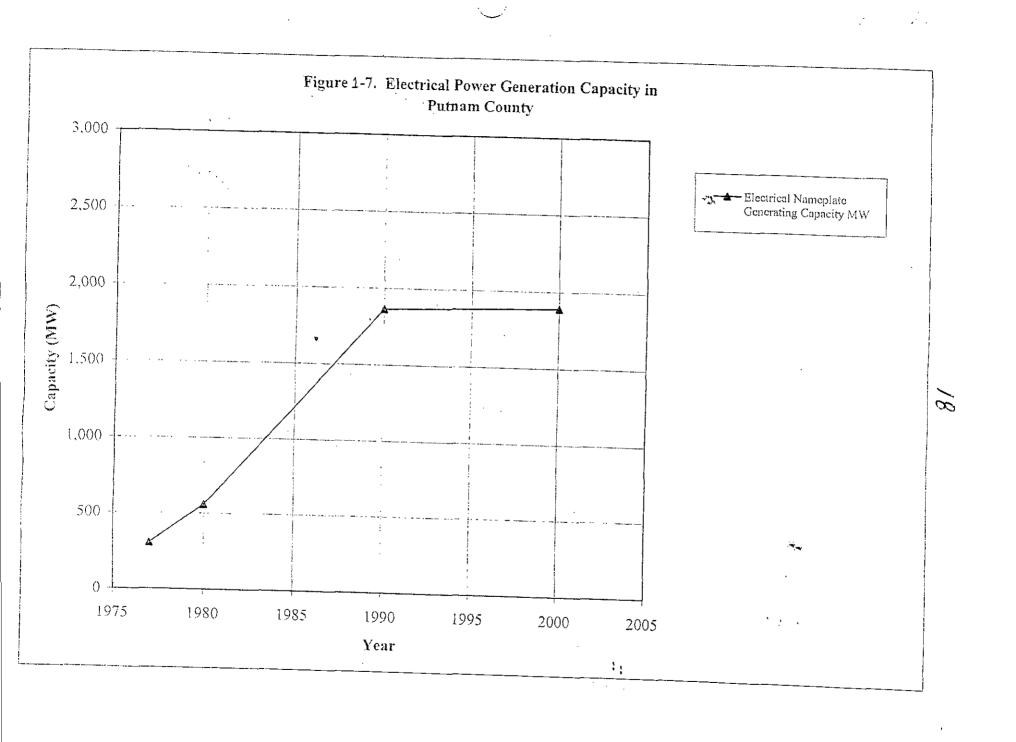
28,900 TPY

CO:

4,640 TPY

VOC:

800 TPY



#### 1.2.5.2 Air Emissions from Mobile Sources

The trends in the air emissions of CO, VOC, and NO<sub>x</sub> from mobile sources in Putnam County are presented in Figure 1-8. Between 1977 and 2002, there were significant decreases in CO and VOC emissions, and there was only a slight increase in NO<sub>x</sub> emissions during that same time period. The decrease in CO and VOC emissions were about 41 and 5 tons per day, respectively, which represent decreases from 1977 emissions of 48 and 42 percent, respectively. The interease in NO<sub>x</sub> emissions was less than one half of a ton per day, which represents an increase of about 5 percent since 1977.

## 1.2.5.3 Air Monitoring Data

Since 1977, Putnam County has been classified as attainment for all criteria pollutants. Air quality monitoring data have been collected in Putnam County, primarily in the central portion of the county in and around the city of Palatka. For this evaluation, the air quality monitoring data collected at the monitoring station nearest to the GP Palatka Mill were used to assess air quality trends since 1977. Air quality monitoring data were based on the following monitoring stations:

- SO<sub>2</sub> and PM<sub>10</sub> concentrations Palatka,
- NO<sub>2</sub> concentrations Palatka and Jacksonville,
- CO concentrations Jacksonville, and
- O<sub>3</sub> concentrations Gainesville and Jacksonville.

Data collected from these stations are considered to be generally representative of air quality in Putnam County. Because the monitoring stations in Jacksonville (NO<sub>2</sub>, CO, and O<sub>3</sub>) are located in more urbanized areas than the GP Palatka Mill, the reported concentrations for those stations are likely to be higher than that experienced at the site.

The air monitoring data indicate that the maximum air quality concentrations currently measured in the region comply with and are well below the applicable AAQS. These monitoring stations are located in areas where the highest concentrations of a measured pollutant are expected due to the combined effect of emissions from stationary and mobile sources, as well as the effects of meteorology. Therefore, the ambient concentrations in areas not monitored should have pollutant concentrations less than the monitored concentrations from these sites.

In addition, since 1988, PM in the form of  $PM_{10}$  has been collected at the air monitoring stations due to the promulgation of the  $PM_{10}$  AAQS. Prior to 1989, the AAQS for PM was in the form of total suspended particulates (TSP) concentrations, and this form was measured at the stations.

### 1.2.5.4 SO<sub>2</sub> Concentrations

The trends in the 3-hour, 24-hour, and annual average SO<sub>2</sub> concentrations measured in Putnam County since 1977 are presented in Figures 1-9 through 1-11, respectively. As shown in these figures, measured SO<sub>2</sub> concentrations have been and continue to be well below the AAQS.

#### 1.2.5.5 PM<sub>10</sub>/TSP Concentrations

The trends in the 24-hour and annual average PM<sub>10</sub> and TSP concentrations since 1977 are presented in Figures 1-12 and 1-13, respectively. TSP concentrations are presented through 1988 since the AAQS was based on TSP concentrations through that year. In 1988, the TSP AAQS was revoked and the PM standard was revised to PM<sub>10</sub>.

As shown in these figures, measured TSP concentrations were generally below the TSP AAQS. Since 1988 when PM<sub>10</sub> concentrations have been measured, the PM<sub>10</sub> concentrations have been and continue to be below the AAQS.

#### 1.2.5.6 NO<sub>2</sub> Concentrations

The trends in the annual average NO<sub>2</sub> concentrations measured at the nearest monitors to the GP Palatka Mill are presented in Figure 1-14. As shown in this figure, measured NO<sub>2</sub> concentrations have been well below the AAQS.

#### 1.2.5.7 CO Concentrations

The trends in the 1-hour and 8-hour average CO concentrations measured since 1977 in Jacksonville are presented in Figures 1-15 and 1-16, respectively. As shown in these figures, measured CO concentrations have been well below the AAQS for the past several years.

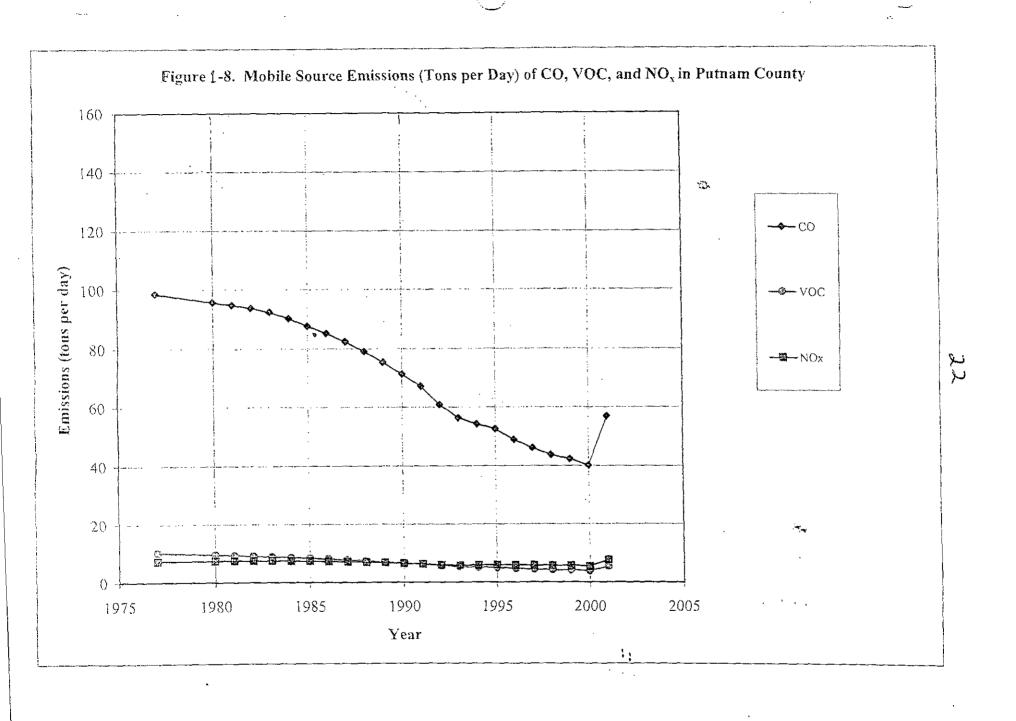
## 1.2.5.8 Ozone Concentrations

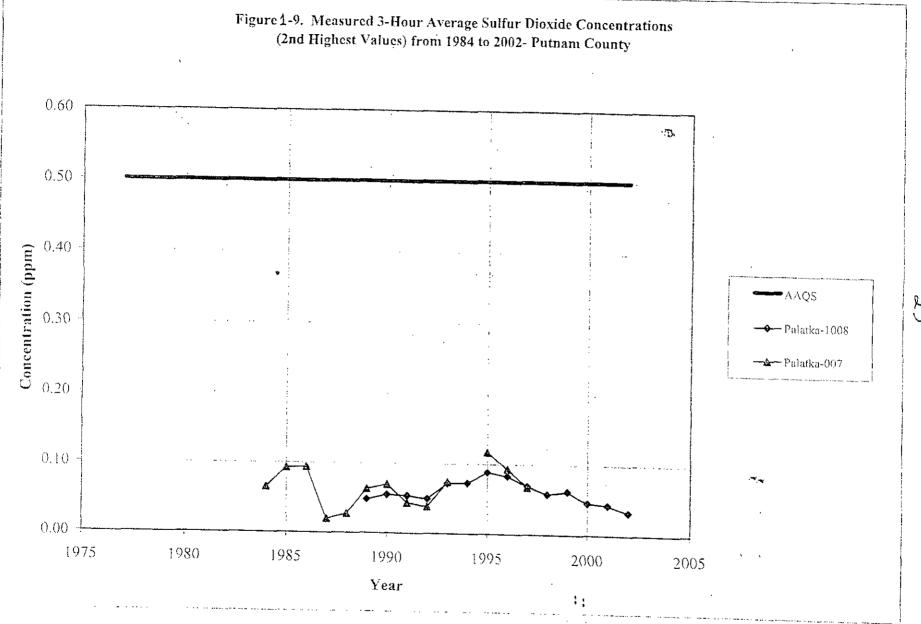
The trends in the 1-hour average O<sub>3</sub> concentrations since 1977 are presented in Figure 1-17. The trends in the 8-hour average O<sub>3</sub> concentrations since 1995 are presented in Figure 1-18. As shown in these figures, even in the more urbanized areas of Jacksonville and Gainesville, the measured O<sub>3</sub> concentrations have primarily been below the 1-hour average AAQS and the new 8-hour average AAQS.

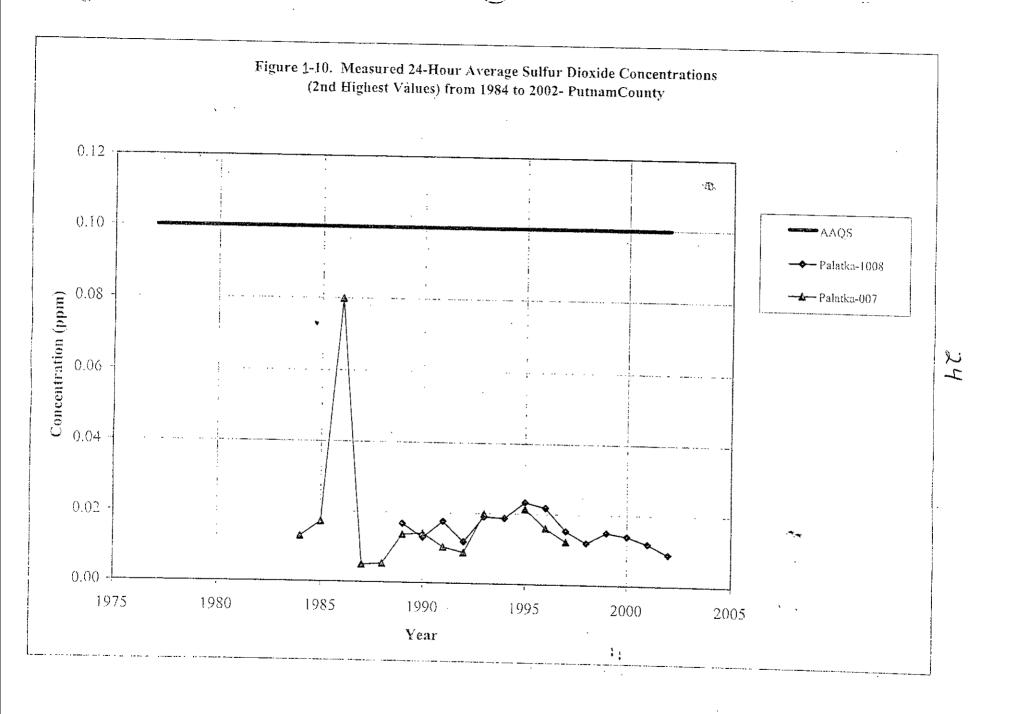
## 1.2.5.9 Air Quality Associated with the Operation of the Project

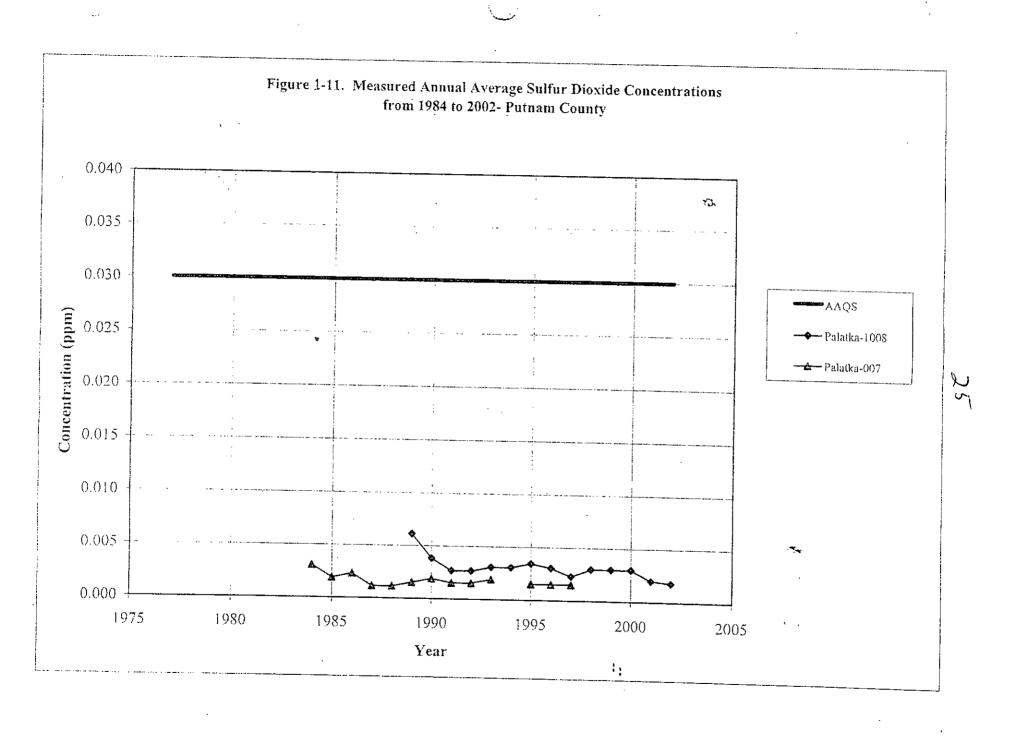
The air quality data measured in the region of the GP Palatka Mill indicate that the maximum air quality concentrations are well below and comply with the AAQS. Also, based on the trends presented of these maximum concentrations, the air quality has generally improved in the region since the baseline date of August 7, 1977. Because the maximum concentrations for the proposed modification at the Mill are predicted to be below the significant impact levels except for SO<sub>2</sub>, air quality concentrations in the region are expected to remain below and comply with the AAQS when the project becomes operational. For SO<sub>2</sub>, the accompanying modeling report demonstrates compliance with AAQS.

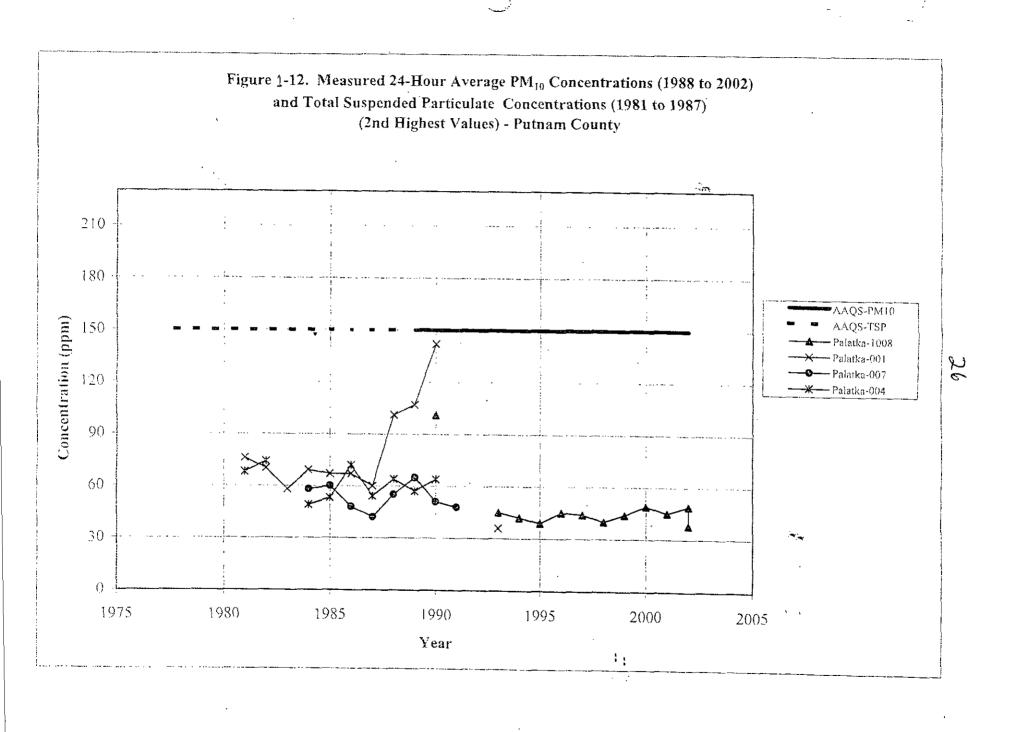
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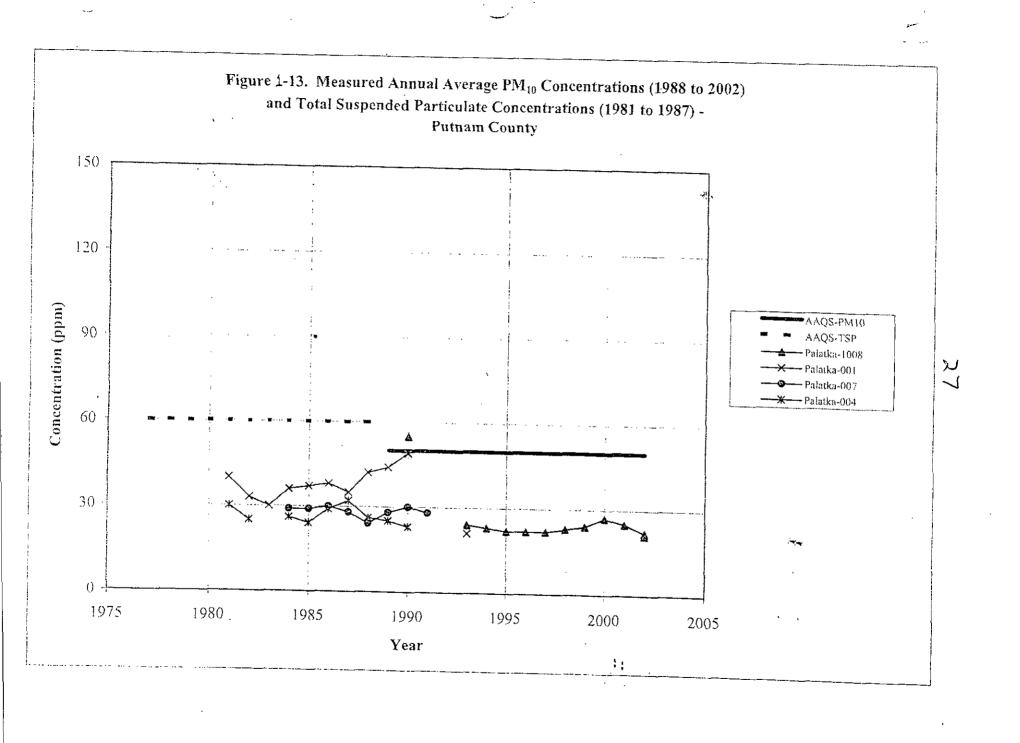


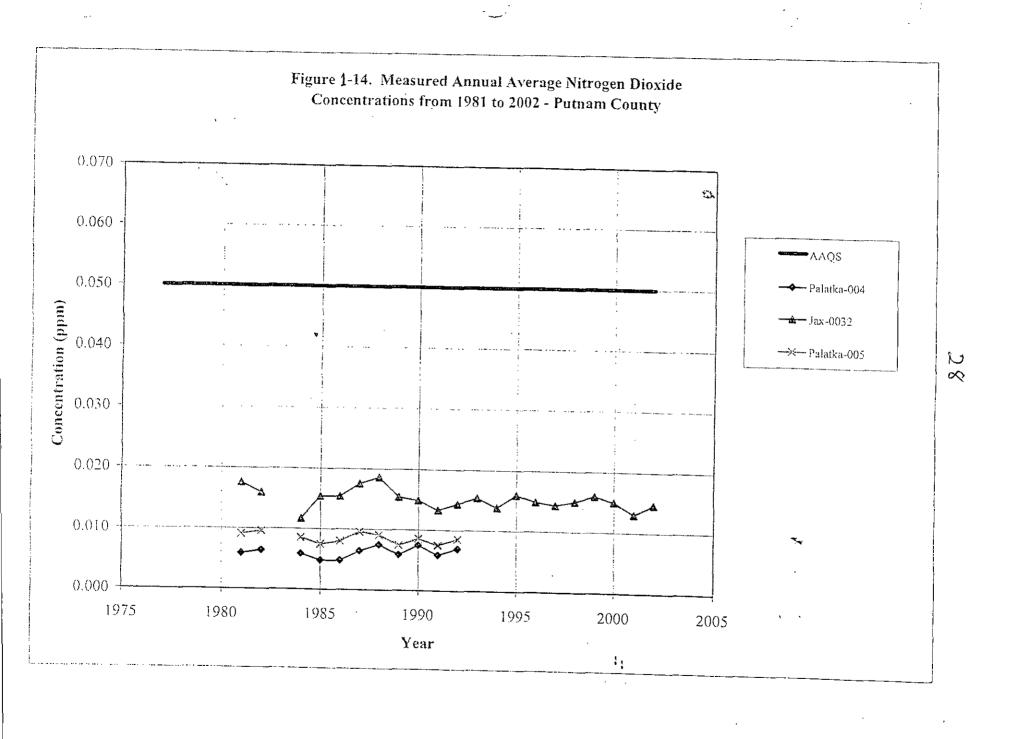


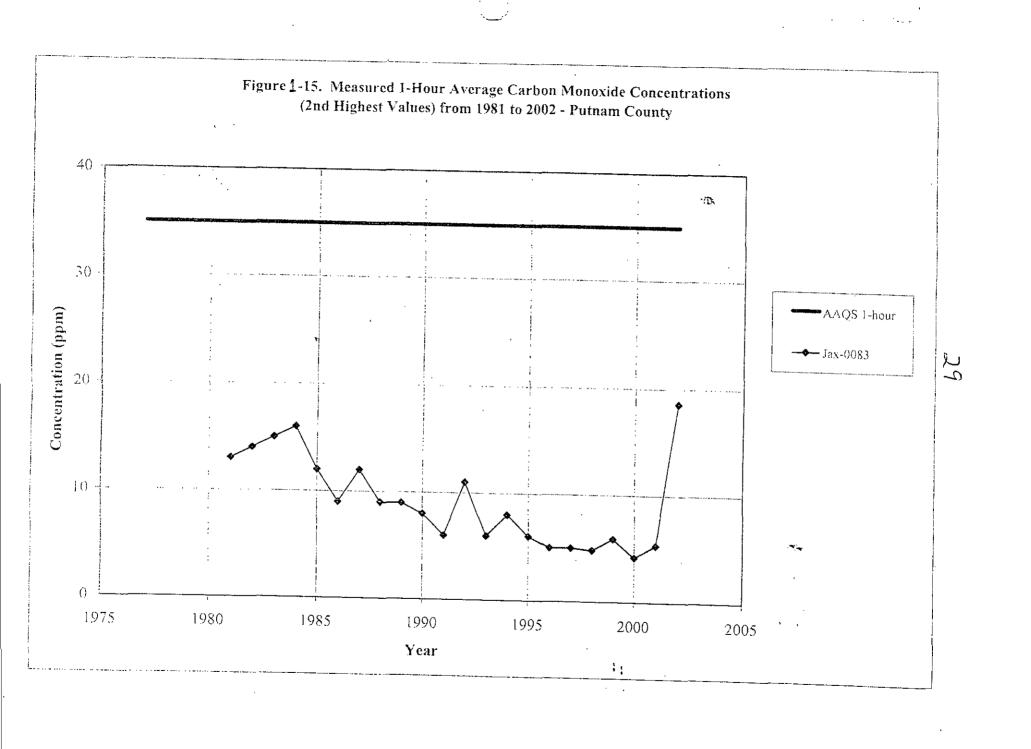


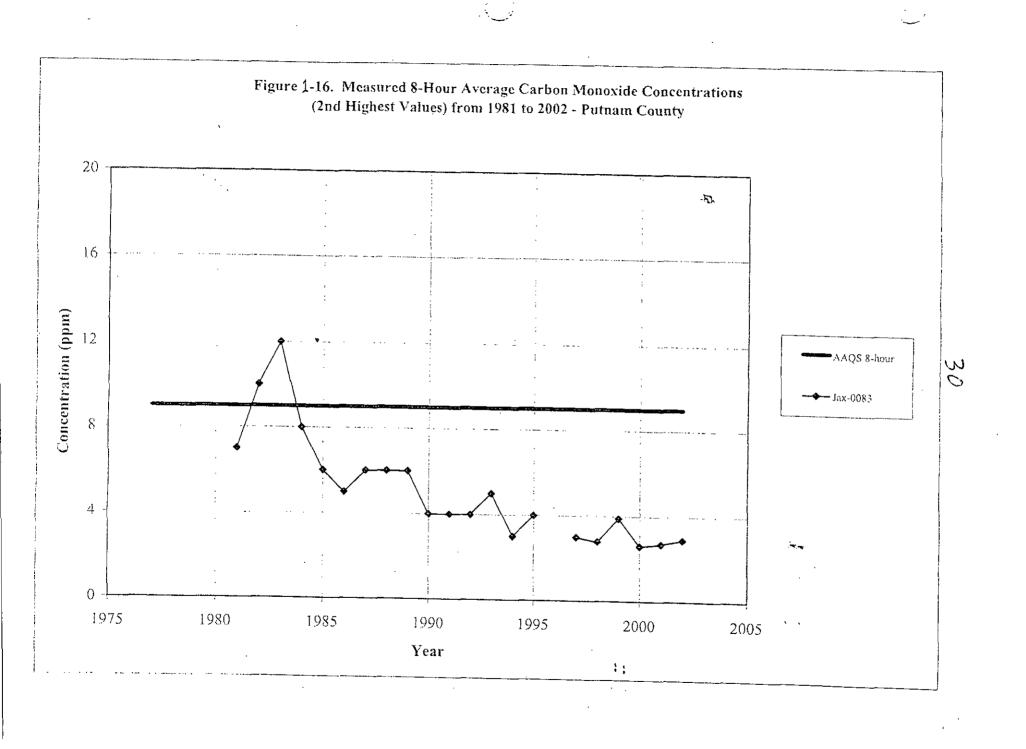


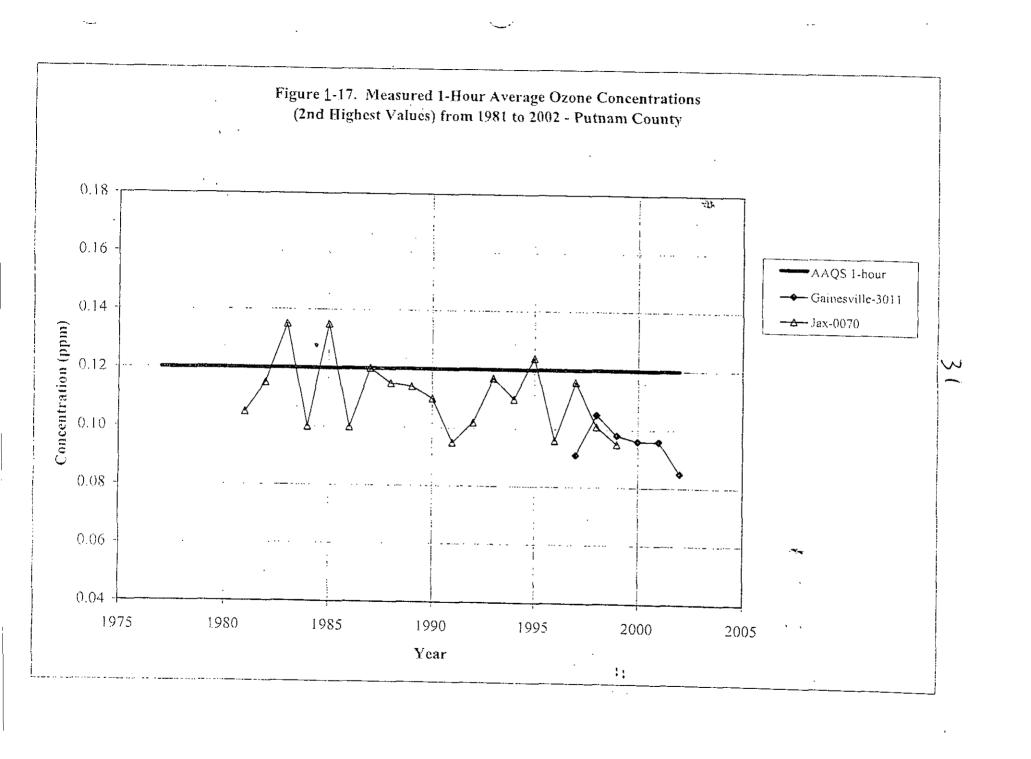


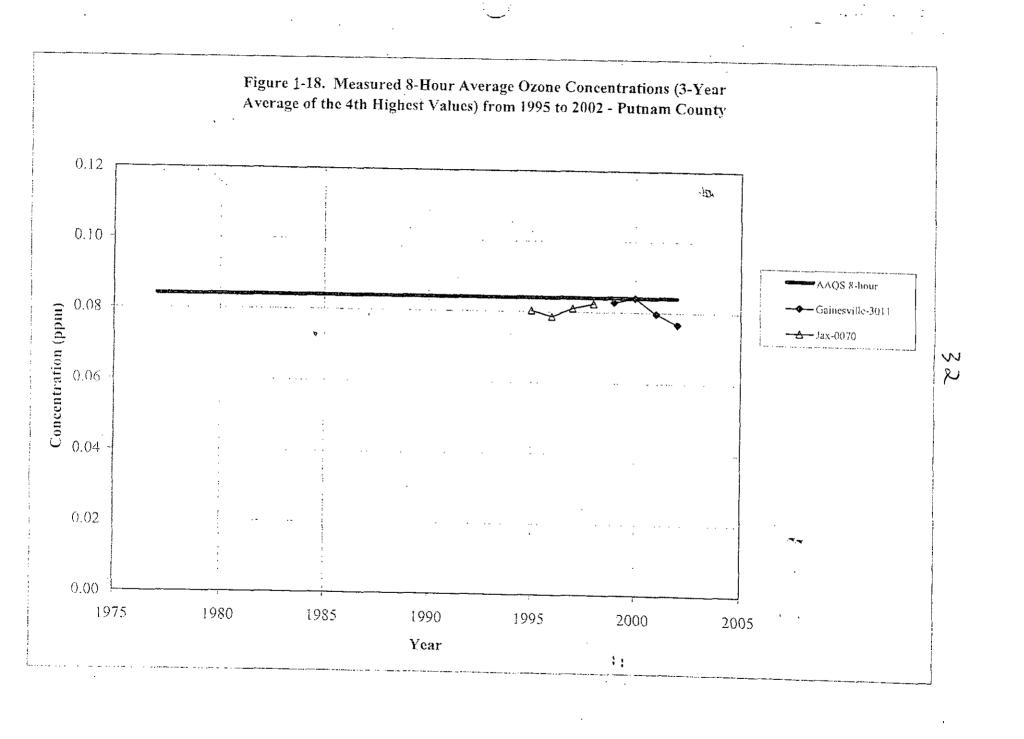












## 2.0 ADDITIONAL IMPACT ANALYSIS ON THE OFKEFENOKEE CLASS I AREA

#### 2.1 INTRODUCTION

GP has proposed changes to its pulp mill located in Putnam County, near Palatka, Florida. The changes were described in Section 2.0. The facility is subject to the PSD new source review requirements for SO<sub>2</sub>, NO<sub>x</sub>, PM, PM<sub>10</sub>, CO, VOC, and SAM. The Class I area analysis addresses these pollutants.

The analysis addresses the potential impacts on vegetation, soils, and wildlife of the Okefenokee NWA Class I area due to the proposed project. In addition, potential impacts upon visibility resulting from the proposed project are assessed. The Okefenokee NWA Class I area is located approximately 108 km north of the GP Palatka Mill. Although the Wolf Island NWA Class I area is located approximately 186 km north of the GP Palatka Mill, only the Okefenokee NWA Class I area was evaluated since it is much closer to the Mill than Wolf Island, and both have similar AQRVs.

The analysis demonstrates that the increase in impacts due to the proposed project is extremely low. Regardless of the existing conditions in the vicinity of the Class I area, the proposed project will not cause any significant adverse effects due to the predicted low impacts upon that area.

## 2.2 SOILS, VEGETATION, AND AQRV ANALYSIS METHODOLOGY

This analysis uses the maximum air quality impacts predicted to occur in the Class I area due to the proposed increase in emissions. These impacts are summarized in Attachment C of the PSD permit application.

The analysis involved predicting worst-case maximum short- and long-term concentrations of pollutants in the Class I area and comparing the maximum predicted concentrations to lowest observed effect levels for AQRVs or analogous organisms. In conducting the assessment, several assumptions were made as to how pollutants interact with the different matrices, *i.e.*, vegetation, soils, wildlife, and aquatic environment.

A screening approach was used to evaluate potential effects by comparison of the maximum predicted ambient concentrations with effect threshold limits for the pollutants of concern, for both vegetation and wildlife, as reported in the scientific literature. A literature search was conducted which

specifically addressed the effects of air contaminants on plant species reported to occur in the vicinity of the plant and the Class I area. It is recognized that effects threshold information is not available for all species found in the Okefenokee NWA, although studies have been performed on other similar species that may be used as models.

## 2.3 <u>IDENTIFICATION OF AQRVS AND METHODOLOGY</u>

An AQRV analysis was conducted to assess the potential risk to AQRVs of the Okefenokee NWA due to the proposed GP project. The U.S. Department of the Interior in 1978 administratively defined AQRVs to be:

All those yalues possessed by an area except those that are not affected by changes in air quality and include all those assets of an area whose vitality, significance, or integrity is dependent in some way upon the air environment. These values include visibility and those scenic, cultural, biological, and recreational resources of an area that are affected by air quality.

Important attributes of an area are those values or assets that make an area significant as a national monument, preserve, or primitive area. They are the assets that are to be preserved if the area is to achieve the purposes for which it was set aside (Federal Register 1978).

Except for visibility, AQRVs were not specifically defined. However, odor, soil, flora, fauna, cultural resources, geological features, water, and climate generally have been identified by land managers as AQRVs. Since specific AQRVs have not been identified for the Okefenokee NWA, this AQRV analysis evaluates the effects of air quality on general vegetation types and wildlife found in the Class I area.

Vegetation type AQRVs and their representative species types have been defined as:

- Freshwater Marsh sawgrass, pickerelweed, and sand cordgrass
- Marsh Islands cabbage palm and eastern red cedar
- Estuarine Habitat black needlerush, salt marsh cordgrass, and wax myrtle
- Hardwood Swamp red maple, red bay, sweet bay, and cabbage palm
- Upland Forests live oak, scrub oak, longleaf pine, slash pine, wax myrtle, and saw palmetto

Wildlife AQRVs have been identified as endangered species, waterfowl, wading birds, shorebirds, reptiles, and mammals.

The maximum pollutant concentrations predicted for the project in the Okefenokee NWA are presented in the 2004 Lime Kiln PSD application. These results were compared with effect threshold limits for both vegetation and wildlife as reported in the scientific literature. While the literature search focused on such species as cabbage palm, eastern red cedar, lichens, and species of the hardwood swamplands and mangrove forest, no specific citations that addressed these species were found. Threshold information is not available for all species found in the Class I area, although studies have been performed on a few of the common species and on other similar species that can be used as indicators of effects.

#### 2.4 IMPACTS TO SOILS

For soils, the potential and hypothesized effects of atmospheric deposition include:

- Increased soil acidification,
- Alteration in cation exchange,
- Loss of base cations, and
- Mobilization of trace metals.

The potential sensitivity of specific soils to atmospheric inputs is related to two factors. First, the physical ability of a soil to conduct water vertically through the soil profile is important in influencing the interaction with deposition. Second, the ability of the soil to resist chemical changes, as measured in terms of pH and soil cation exchange capacity (CEC), is important in determining how a soil responds to atmospheric inputs.

The soils of the Okefenokee NWA are generally classified as histosols. Histosols (peat soils) are organic and have extremely high buffering capacities based on their CEC, base saturation, and bulk density. Therefore, they would be relatively insensitive to atmospheric inputs.

The relatively low sensitivity of the soils to atmospheric inputs coupled with the extremely low ground-level pollutant concentrations due to the project for the Okefenokee NWA precludes any significant impact on soils.

#### 2.5 IMPACTS TO VEGETATION

In general, the effects of air pollutants on vegetation occur primarily from SO<sub>2</sub>, NO<sub>2</sub>, O<sub>3</sub>, and PM<sub>10</sub>. Effects from minor air contaminants such as fluoride, chlorine, hydrogen chloride, ethylene, ammonia, hydrogen sulfide, CO, and pesticides have also been reported in the literature. The effects of air pollutants are dependent both on the concentration of the contaminant and the duration of the exposure. The term "injury," as opposed to damage, is commonly used to describe all plant responses to air contaminants and will be used in the context of this analysis. Air contaminants are thought to interact primarily with plant foliage, which is considered to be the major pathway of exposure.

Injury to vegetation from exposure to various levels or air contaminants can be termed acute, physiological, or chronic. Acute injury occurs as a result of a short-term exposure to a high contaminant concentration and is typically manifested by visible injury symptoms ranging from chlorosis (discoloration) to necrosis (dead areas). Physiological or latent injury occurs as the result of a long-term exposure to contaminant concentrations below that which results in acute injury symptoms. Chronic injury results from repeated exposure to low concentrations over extended periods of time, often without any visible symptoms, but with some effect on the overall growth and productivity of the plant. In this assessment, 100 percent of the particular air pollutant in the ambient air was assumed to interact with the vegetation. This is a conservative approach.

The response of vegetation and wildlife to atmospheric pollutants is influenced by the concentration of the pollutant, duration of exposure, and frequency of exposures. The pattern of pollutant exposure expected from the facility is that of a few episodes of relatively high ground-level concentration which occur during certain meteorological conditions interspersed with long periods of extremely low ground-level concentrations. If there are any effects of stack emissions on plants or animals, they will likely arise from the short-term, higher doses. A dose is the product of the concentration of the pollutant and duration of the exposure.

#### 2.5.1 NITROGEN DIOXIDE

NO<sub>2</sub> can injure plant tissue with symptoms usually appearing as irregular white to brown collapsed lesions between the leaf veins and near the margins. Conversely, non-injurious levels of NO<sub>2</sub> can be absorbed by plants, enzymatically transformed into ammonia, and incorporated into plant constituents such as amino acids (Matsumaru *et al.*, 1979).

Plant damage can occur through either acute (short-term, high concentration) or chronic (long-term, relatively low concentration) exposure. For plants that have been determined to be more sensitive to NO<sub>2</sub> exposure than others, acute (1-, 4-, and 8-hour) exposure caused 5 percent predicted foliar injury at concentrations ranging from 3,800 to 15,000 μg/m³ (Heck and Tingey, 1979). Chronic exposure of selected plants (some considered NO<sub>2</sub>-sensitive) to NO<sub>2</sub> concentrations of 2,000 to 4,000 μg/m³ for 213 to 1,900 hours caused reductions in yield of up to 37 percent and some chlorosis (Zahn, 1975).

The maximum 8-hour average NO<sub>2</sub> concentration due to the increase in emissions resulting from the proposed project in the Okefenokee Class I area is predicted to be less of the levels that cause foliage injury in acute exposure scenarios. By comparison of published toxicity values for NO<sub>2</sub> exposure to long-term (annual averaging time) modeled concentrations, the possibility of plant damage in the Class I areas can be examined for chronic exposure situations. For a chronic exposure, the maximum annual average NO<sub>2</sub> concentration due to the proposed project in the Okefenokee NWA Class I area is less than 0.01 μg/m<sup>3</sup>.

#### 2.5.2 SULFUR DIOXIDE

Sulfur is an essential plant nutrient usually taken up as sulfate ions by the roots from the soil solution. When sulfur dioxide in the atmosphere enters the foliage through pores in the leaves, it reacts with water in the leaf interior to form sulfite ions. Sulfite ions are highly toxic. They interact with enzymes, compete with normal metabolites, and interfere with a variety of cellular functions (Horsman and Wellburn, 1976). However, within the leaf, sulfite is oxidized to sulfate ions, which can then be used by the plant as a nutrient. Small amounts of sulfite may be oxidized before they prove harmful.

SO<sub>2</sub> gas at elevated levels has long been known to cause injury to plants. Acute SO<sub>2</sub> injury usually develops within a few hours or days of exposure, and symptoms include marginal, flecked, and/or intercoastal necrotic areas that appear water-soaked and dullish green initially. This injury generally occurs to younger leaves. Chronic injury usually is evident by signs of chlorosis, bronzing, premature senescence, reduced growth, and possible tissue necrosis (EPA, 1982). Observed SO<sub>2</sub> effect levels for several plant species and plant sensitivity groupings are presented in Tables 1-2 and 1-3, respectively.

Many studies have been conducted to determine the effects of high-concentration, short-term SO<sub>2</sub> exposure on natural community vegetation. Sensitive plants include ragweed, legumes, blackberry, southern pine, and red and black oak. These species are injured by exposure to 3-hour average SO<sub>2</sub>

concentrations of 790 to 1,570  $\mu g/m^3$ . Intermediate plants include locust and sweetgum. These species are injured by exposure to 3-hour average  $SO_2$  concentrations of 1,570 to 2,100  $\mu g/m^3$ . Resistant species (injured at concentrations above 2,100  $\mu g/m^3$  for 3 hours) include white oak and dogwood (EPA, 1982).

A study of native Floridian species (Woltz and Howe, 1981) demonstrated that cypress, slash pine, live oak, and mangrove exposed to 1,300 μg/m³ SO<sub>2</sub> for 8 hours were not visibly damaged. This finding supports the levels cited by other researchers on the effects of SO<sub>2</sub> on vegetation. A corroborative study (McLaughlin and Lee, 1974) demonstrated that approximately 20 percent of a cross-section of plants ranging from sensitive to tolerant was visibly injured at 3-hour average SO<sub>2</sub> concentrations of 920 μg/m³. Jack pine seedlings exposed to SO<sub>2</sub> concentrations of 470 to 520 μg/m³ for 24 hours demonstrated inhibition of foliar lipid synthesis; however, this inhibition was reversible (Malhotra and Kahn, 1978). Black oak exposed to 1,310 μg/m³ SO<sub>2</sub> for 24 hours a day for 1 week demonstrated a 48 percent reduction in photosynthesis (Carlson, 1979). Two species of lichens exhibited signs of SO<sub>2</sub> damage in the form of decreased biomass gain and photosynthetic rate as well as membrane leakage when exposed to concentrations of 200 to 400 μg/m³ for 6 hours/week for 10 weeks (Hart *et al.*, 1988).

The maximum 24-hour average SO<sub>2</sub> concentration due to the increase in emissions resulting from the proposed project at the Okefenokee NWA Class I area is presented in the 2004 Lime Kiln PSD application. The maximum 24-hour average SO<sub>2</sub> concentration is predicted for the project at the Class I area is less than 1 percent of those that caused damage to the most sensitive lichens. The modeled annual incremental increase in SO<sub>2</sub> adds slightly to background levels of this gas and poses only a minimal threat to area vegetation.

## 2.5.3 PARTICULATE MATTER (PM<sub>10</sub>)

Although information pertaining to the effects of PM on plants is scarce, some threshold concentrations are available. Mandoli and Dubey (1998) exposed ten species of native Indian plants to levels of PM ranging from 210 to 366  $\mu$ g/m³ for an 8-hour averaging period. Damage in the form of a higher leaf area/dry weight ratio was observed at varying degrees for most plants tested. Concentrations of PM lower than 163  $\mu$ g/m³ did not appear to be injurious to the tested plants.

By comparison of these published toxicity values for PM exposure (i.e., concentrations for an 8-hour averaging time), the possibility of plant damage in the Okefenokee NWA can be determined. The

maximum predicted short term  $PM_{10}$  concentration due to the increase in emissions resulting from the proposed project at the Class I area is presented in the 2004 Lime Kiln PSD application. These concentrations are less than 1 percent of the lower threshold value that reportedly affects plant foliage. As a result, no effects to vegetative AQRVs are expected from the project's emissions.

## 2.5.4 CARBON MONOXIDE

As with PM<sub>10</sub>, information pertaining to the effects of CO on plants is scarce. The main effect of high concentrations of CO is the inhibition of cytochrome c oxidase, the terminal oxidase in the mitochondrial electron transfer chain. Inhibition of cytochrome c oxidase depletes the supply of adenosine triphosphate (ATP), the principal donor of free energy required for cell functions. However, this inhibition only occurs at extremely high concentrations of CO. Pollok *et al.* (1989) reported that exposure to CO:O<sub>2</sub> ratio of 25 (equivalent to an ambient CO concentration of 6.85 x 10<sup>6</sup>  $\mu$ g/m<sup>3</sup>) resulted in stomatal closure in the leaves of the sunflower (*Helianthus annuus*). Naik *et al.* (1992) reported cytochrome c oxidase inhibition in corn, sorghum, millet, and Guinea grass at CO:O<sub>2</sub> ratios of 2.5 (equivalent to an ambient CO concentration of 6.85 x 10<sup>5</sup>  $\mu$ g/m<sup>3</sup>). These plants were considered the species most sensitive to CO-induced inhibition of cytochrome c oxidase. GP estimates that the predicted impact of CO to be much less than 685,000  $\mu$ g/m<sup>3</sup>.

#### 2.5.5 SULFURIC ACID MIST

Acidic precipitation or acid rain is coupled to SO<sub>2</sub> emissions mainly formed during the burning of fossil fuels. This pollutant is oxidized in the atmosphere and dissolves in rain forming SAM, which falls as acidic precipitation (Ravera, 1989). Although concentration data are not available, SAM has been reported to yield necrotic spotting on the upper surfaces of leaves (Middleton *et al.*, 1950).

No significant adverse effects on vegetation are expected from the project's emissions because SO<sub>2</sub> concentrations, which lead directly to the formation of SAM concentrations, are predicted to be well below levels which have been documented as negatively affecting vegetation. During the last decade, much attention has been focused on acid rain. Acidic deposition is an ecosystem-level problem that affects vegetation because of some alterations of soil conditions such as increased leaching of essential base cations or elevated concentrations of aluminum in the soil water (Goldstein *et al.*, 1985). Although effects of acid rain in eastern North America have been well published and publicized, detrimental effects of acid rain on Florida vegetation are lacking documentation.

## 2.5.6 VOC EMISSIONS AND IMPACTS ON OZONE

It is difficult to predict what effect the proposed increase in emissions of VOC will have on ambient  $O_3$  concentrations on a regional scale. VOC and  $NO_x$  emissions are precursors to the formation of  $O_3$ .  $O_3$  is not directly emitted from fuel combustion, but is formed down-wind from emission sources when VOC and  $NO_x$  emissions react in the presence of sunlight. Natural (without man-made sources) ambient concentrations of  $O_3$  are normally in the range of 20 to 39  $\mu$ g/m<sup>3</sup> (0.01 to 0.02 ppm) (Heath, 1975).

The nearest monitors to the GP Palatka Mill that measure O<sub>3</sub> concentrations are located in Gainesville (AIRS No. 12-001-0025 and 12-001-3011). These stations measure concentrations according to EPA procedures. Based on the O<sub>3</sub> monitoring concentrations measured over the last several years in Gainesville, the region is in attainment of the existing 1-hour O<sub>3</sub> AAQS as well as the new 8-hour O<sub>3</sub> AAQS.

O<sub>3</sub> can cause various damage to broad-leaved plants including: tissue collapse, interveinal necrosis and markings on the upper surface leaves know as stippling (pigmented yellow, light tan, red brown, dark brown, red, or purple), flecking (silver or bleached straw white), mottling, chlorosis or bronzing, and bleaching. O<sub>3</sub> can also stunt plant growth and bud formation. On certain plants such as citrus, grape, and tobacco, it is common for leaves to wither and drop early.

As described in Section 1.3.1, the VOC emissions due to the proposed GP project represents less than a 1-percent increase in regional VOC emissions. Therefore, the effects of O<sub>3</sub>, as a result of VOC emissions from the project, are expected to be insignificant.

#### 2.5.7 SUMMARY

In summary, the phytotoxic effects from the project's emissions are minimal. It is important to note that the elements were conservatively modeled with the assumption that 100 percent was available for plant uptake. This is rarely the case in a natural ecosystem.

#### 2.6 IMPACTS TO WILDLIFE

The major air quality risk to wildlife in the United States is from continuous exposure to pollutants above the National AAQS. This occurs in non-attainment areas, e.g., Los Angeles Basin. Risks to wildlife also may occur for wildlife living in the vicinity of an emission source that experiences frequent upsets or episodic conditions resulting from malfunctioning equipment, unique

meteorological conditions, or startup operations (Newman and Schreiber, 1988). Under these conditions, chronic effects (e.g., particulate contamination) and acute effects (e.g., injury to health) have been observed (Newman, 1981).

A wide range of physiological and ecological effects to fauna has been reported for gaseous and particulate pollutants (Newman, 1981; Newman and Schreiber, 1988). The most severe of these effects have been observed at concentrations above the secondary AAQS. Physiological and behavioral effects have been observed in experimental animals at or below these standards.

For impacts on wildlife, the lowest threshold values of NO<sub>2</sub>, PM<sub>10</sub>, and SO<sub>2</sub> that are reported to cause physiological changes discussed above. These values are up to orders of magnitude larger than maximum concentrations predicted due to the GP project in the Okefenokee NWA Class I area. No effects on wildlife AQRVs from SO<sub>2</sub>, NO<sub>2</sub>, and particulates are expected. The proposed project's contribution to cumulative impacts is expected to be negligible.

Research with primates shows that O<sub>3</sub> penetrates deeper into non-ciliated peripheral pathways and can cause lesions in the respiratory bronchioles and alveolar ducts as concentrations increase from 0.2 to 0.8 ppm (Paterson, 1997). These bronchioles are the most common site for severe damage. In rats, the Type I cells in the proximal alveoli (where gas exchange occurs) were the primary site of action at concentrations between 0.5 and 0.9 ppm (Paterson, 1997). Work with rats and rabbits suggest that the mucus layer that lines the large airways does not protect completely against the effects of O<sub>3</sub>, and desquamated cells were found from acute exposures at 0.25, 0.5, and 1.0 ppm. In animal research, O<sub>3</sub> has been found to increase the susceptibility to bacterial pneumonia (Paterson, 1997). During the last decade, there has also been growing concern with the possibility that repeated or long-term exposure to elevated O<sub>3</sub> concentrations may be causing or contributing to irreversible chronic lung injury.

The project's contribution to ground level  $O_3$  is expected to be very low and dispersed over a large area. Coupled with the historical ambient data, mobility of wildlife, the potential for exposure of wildlife to the facility's impacts that lead to high concentration is extremely unlikely.

## 2.7 IMPACTS ON VISIBILITY

#### 2.7.1 GENERAL

The CAA Amendments of 1977 provide for implementation of guidelines to prevent visibility impairment in mandatory Class I area. The guidelines are intended to protect the aesthetic quality of

these pristine areas from reduction in visual range and atmospheric discoloration due to various pollutants. Sources of air pollution can cause visible plumes if emissions of  $PM_{10}$  and  $NO_x$  are sufficiently large. A plume will be visible if its constituents scatter or absorb sufficient light so that the plume is brighter or darker than its viewing background (e.g., the sky or a terrain feature, such as a mountain). PSD Class I areas, such as national parks and wilderness areas, are afforded special visibility protection designed to prevent plume visual impacts to observers within a Class I area.

Visibility is an AQRV for the Okefenokee NWA. Visibility can take the form of plume blight for nearby areas, or regional haze for long distances (e.g., distances beyond 50 km). Because the Okefenokee NWA lies more than 50 km from the GP Palatka Mill, the change in visibility is analyzed as regional haze.

Currently, there are several air quality modeling approaches recommended by the Interagency Workgroup on Air Quality Models (IWAQM) to perform these analyses. The IWAQM consists of EPA and Federal Land Managers (FLM) of Class I areas responsible for ensuring that AQRVs are not adversely impacted by new and existing sources. These recommendations have been summarized in two documents:

- Interagency Workgroup on Air Quality Models (IWAQM), Phase 2 Summary Report and Recommendations for Modeling Long Range Transport Impacts (EPA, 1998), referred to as the IWAQM Phase 2 report.
- Federal Land Managers' Air Quality Related Values Workgroup (FLAG), Phase I Report;
   U.S. Forestry Service (USFS), National Park Service (NPS), and U.S. Fish and Wildlife Service (USFWS) (December 2000); referred to as the FLAG document.

The methods and assumptions recommended in these documents were used to assess visibility impairment due to the project.

#### 2.7.2 METHODOLOGY

Based on the FLAG document, current regional haze guidelines characterize a change in visibility by the change in the light-extinction coefficient ( $b_{ext}$ ). The  $b_{ext}$  is the attenuation of light per unit distance due to the scattering and absorption by gases and particles in the atmosphere. A change in the extinction coefficient produces a perceived visual change. An index that simply quantifies the percent change in visibility due to the operation of a source is calculated as:

$$\Delta\% = (b_{\text{exts}} / b_{\text{extb}}) \times 100$$

where:

bexts is the extinction coefficient calculated for the source, and

b<sub>extb</sub> is the background extinction coefficient.

The purpose of the visibility analysis is to calculate the extinction at each receptor for each day (24-hour period) of the year due to the proposed project. The criteria to determine if the project's impacts are potentially significant are based on a change in extinction of 5 percent or greater for any day of the year.

Processing of visibility impairment for this study was performed with the CALPUFF model (see Appendix C) and the CALPUFF post-processing program CALPOST. The analysis was conducted in accordance with the most recent guidance from the FLAG report (December 2000). The CALPUFF postprocessor model CALPOST is used to calculate the combined visibility effects from the different pollutants that are emitted from the proposed project. Daily background extinction coefficients are calculated on an hour-by-hour basis using hourly relative humidity data from CALMET and hygroscopic and non-hygroscopic extinction components specified in the FLAG document. For the Okefenokee NWA, the hygroscopic and non-hygroscopic components are 0.9 and 8.5 inverse megameter (Mm<sup>-1</sup>). CALPOST then calculates the percent extinction change for each day of the year.

#### 2.7.3 RESULTS

As discussed in the 2004 Lime Kiln PSD application, the project's maximum visibility impairment is predicted at Okefenokee NWA to be below the FLM's screening criteria of 5 percent change. As a result, since the proposed project's regional haze maximum impacts are below the FLM's screening criteria at the PSD Class I area, it is expected the proposed project would not have an adverse impact on the existing regional haze at the PSD Class I area of the Okefenokee NWA.

## 2.8 NITROGEN AND SULFUR DEPOSITION

#### 2.8.1 GENERAL METHODS

As part of the AQRV analyses, total nitrogen (N) and sulfur (S) deposition rates were predicted for the proposed project at the Okefenokee NWA. The deposition analysis criterion is based on the annual averaging period. The total N and S deposition is estimated in units of kilogram per hectare per year (kg/ha/yr). The CALPUFF model is used to predict wet and dry deposition fluxes of various oxides of these elements.

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For N deposition, the species include:

- Particulate ammonium nitrate (from species NO<sub>3</sub>), wet and dry deposition;
- Nitric acid (species HNO<sub>3</sub>), wet and dry deposition;
- NO<sub>x</sub> dry deposition; and
- Ammonium sulfate (species SO<sub>4</sub>), wet and dry deposition.

For S deposition, the species include:

- SO<sub>2</sub> wet and dry deposition, and
- SO<sub>4</sub> wet and dry deposition.

The CALPUFF model produces results in units of micrograms per square meter per second ( $\mu g/m^2/s$ ). The modeled deposition rates are then converted to N and S deposition in kilograms per hectare, respectively, by using a multiplier equal to the ratio of the molecular weights of the substances (refer to the IWAQM Phase 2 report, Section 3.3).

The deposition analysis threshold (DAT) for N of 0.01 kg/ha/yr was provided by the USFWS (January 2002). A DAT is the additional amount of N or S deposition within a Class I area, below which estimated impacts from a proposed new or modified source are considered insignificant. The maximum N and S deposition predicted for the proposed GP project is, therefore, compared to these DAT or significant impact levels.

#### 2.8.2 RESULTS

The maximum predicted N and S depositions predicted for the project in the PSD Class I area of the Okefenokee NWA are summarized in the 2004 Lime Kiln PSD Application. The maximum N and S deposition rates for the project are predicted to below the DAT of 0.01 kg/ha/yr.

In addition, although the project's impacts are predicted to be above the DAT for S deposition at the Class I area, the soils and vegetation are not sensitive to the very low deposition rates predicted for the project. As discussed above, the dominant soil of the Okefenokee NWA is the organic histosols with extremely high buffering capacities. This soil is resistant to acidic atmospheric inputs. The average buffering capacity of histosols is 765,000 equivalence per hectare (eq/ha) [Florida Acid Deposition Study (FADS), 1986]. As acid inputs (e.g., HNO<sub>3</sub>-1 and H<sub>2</sub>SO<sub>4</sub>-2), the maximum predicted N and S deposition rates are extremely small compared to the buffering capacity of the soils in the Okefenokee NWA. These deposition rates are also small compared to the observed N and S

deposition obtained from the FADS. Measurements taken at a rural site in Jefferson County, about 120 miles west-southwest of the Okefenokee NWA, found total (*i.e.*, wet and dry) N and S deposition rates of 304 and 474 eq/ha/yr, respectively, over a 3-year period (FADS, 1986).

The relatively low sensitivity of the soils to acid inputs coupled with the extremely low ground level concentrations of contaminants projected for the Okefenokee NWA from the project emissions precludes any significant impact on soils. Similarly, the total annual N and S deposition rates at the Okefenokee NWA as a result of the project are not expected to alter soil and/or groundwater pH that may result in adverse effects on vegetation.

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# 3.0 ADDITIONAL IMPACT ANALYSIS ON THE CHASSAHOWITZKA NWA CLASS I AREA

## 3.1 INTRODUCTION

As discussed above, the GP Palatka Mill is subject to the PSD new source review requirements for SO<sub>2</sub>, NO<sub>x</sub>, PM, PM<sub>10</sub>, CO, VOC, and SAM. The analysis presented in this section addresses the potential impacts on vegetation, soils, and wildlife of the Chassahowitzka NWA Class I area due to the proposed GP Palatka Mill project. The Chassahowitzka NWA is located approximately 137 km southwest of the GP Palatka Mill. In addition, potential impacts upon visibility resulting from the proposal modification are assessed.

The analysis demonstrates that the increase in impacts due to the proposed project is extremely low. Regardless of the existing conditions in the vicinity of the Class I area, the proposed project will not cause any significant adverse effects due to the predicted low impacts upon these areas.

## 3.2 SOIL, VEGETATION, AND AQRV ANALYSIS METHODOLOGY

This analysis uses the maximum air quality impacts predicted to occur in the Chassahowitzka NWA Class I area due to the increase in the proposed project's emissions. These impacts are summarized in the 2004 Lime Kiln PSD application

The analysis involved predicting worst-case maximum short- and long-term concentrations of pollutants in the Class I area and comparing the maximum predicted concentrations to lowest observed effect levels for AQRVs or analogous organisms. In conducting the assessment, several assumptions were made as to how pollutants interact with the different matrices, *i.e.*, vegetation, soils, wildlife, and aquatic environment.

A screening approach was used to evaluate potential effects by comparison of the maximum predicted ambient concentrations with effect threshold limits for the pollutant of concern, for vegetation and wildlife, as reported in the scientific literature. A literature search was conducted which specifically addressed the effects of air contaminants on plant species reported to occur in the Class I area. It was recognized that effects threshold information is not available for all species found in the Chassahowitzka NWA, although studies have been performed on a few of the common species and on other similar species, which can be used as models.

## 3.3 <u>IDENTIFICATION OF AQRVS AND METHODOLOGY</u>

An AQRV analysis was conducted to assess the potential risk to AQRVs of the Chassahowitzka NWA due to the proposed emissions from the GP project. The U.S. Department of the Interior in 1978 administratively defined AQRVs to be:

All those values possessed by an area except those that are not affected by changes in air quality and include all those assets of an area whose vitality, significance, or integrity is dependent in some way upon the air environment. These values include visibility and those scenic, cultural, biological, and recreational resources of an area that are affected by air quality.

Important attributes of an area are those values or assets that make an area significant as a national monument, preserve, or primitive area. They are the assets that are to be preserved if the area is to achieve the purposes for which it was set aside (Federal Register, 1978).

Except for visibility, AQRVs were not specifically defined. However, odor, soil, flora, fauna, cultural resources, geological features, water, and climate generally have been identified by land managers as AQRVs. Since specific AQRVs have not been identified for the Chassahowitzka NWA, this AQRV analysis evaluates the effects of air quality on general vegetation types and wildlife found in the Chassahowitzka NWA.

Vegetation type AQRVs and their representative species types have been defined by the USFWS as:

- Marshlands black needlerush, saw grass, salt grass, and salt marsh cordgrass
- Marsh Islands cabbage palm and eastern red cedar
- Estuarine Habitat black needlerush, salt marsh cordgrass, and wax myrtle
- Hardwood Swamp red maple, red bay, sweet bay, and cabbage palm
- Upland Forests live oak, scrub oak, longleaf pine, slash pine, wax myrtle, and saw palmetto
- Mangrove Swamp red, white, and black mangrove

Wildlife AQRVs have been identified as endangered species, waterfowl, marsh and waterbirds, shorebirds, reptiles, and mammals.

The maximum pollutant concentrations predicted for the project in the Chassahowitzka NWA are presented in Table 9-1. These results were compared with effect threshold limits for both vegetation and wildlife as reported in the scientific literature. A literature search was conducted that specifically addressed the effects of air contaminants on plant species reported to occur in the Chassahowitzka NWA. While the literature search focused on such species as cabbage palm, eastern red cedar, lichens, and species of the hardwood swamplands and mangrove forest, no specific citations that addressed these species were found. It is recognized that effect threshold information is not available for all species found in the Chassahowitzka NWA, although studies have been performed on a few of the common species and on other similar species that can be used as indicators of effects.

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#### 3.4 IMPACTS TO SOILS

For soils, the potential and hypothesized effects of atmospheric deposition include:

- Increased soil acidification,
- Alteration in cation exchange,
- Loss of base cations, and
- Mobilization of trace metals.

The potential sensitivity of specific soils to atmospheric inputs is related to two factors. First, the physical ability of a soil to conduct water vertically through the soil profile is important in influencing the interaction with deposition. Second, the ability of the soil to resist chemical changes, as measured in terms of pH and soil cation exchange capacity (CEC), is important in determining how a soil responds to atmospheric inputs.

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The soils of the Chassahowitzka NWA are generally classified as histosols. According to the U.S. Department of Agriculture (USDA) Soil Surveys of Citrus and Hernando Counties, nine soil complexes are found in the Chassahowitzka NWA. These include Aripeka fine sand, Aripeka-Okeelanta-Lauderhill, Hallendale-Rock outcrop, Homosassa mucky fine sandy loam, Lacooche, Okeelanta mucks, Okeelanta-Lauderdale-Terra Ceia mucks, Rock outcrop-Homosassa-Lacoochee, and Weekiwachee-Durbin mucks (Porter, 1996). The majority of the soil complexes found in the Chassahowitzka NWA are inundated by tidal waters, contain a relatively high organic matter content, and have high buffering capacities based on their CEC, base saturation, and bulk density. The regular flooding of these soils by the Gulf of Mexico regulates the pH and any change in acidity in the soil would be buffered by this activity. Therefore, they would be relatively insensitive to atmospheric inputs. However, Terra Ceia, Okeelanta, and Lauderdale freshwater mucks are present along the

eastern border of the Chassahowitzka NWA, and may be more sensitive to atmospheric sulfur deposition (Porter, 1996). Although not tidally influenced, these freshwater mucks are highly organic and, therefore, have a relatively high intrinsic buffering capacity.

The relatively low sensitivity of the soils to atmospheric inputs coupled with the extremely low ground-level pollutant concentrations due to the project at the Chassahowitzka NWA precludes any significant impact on soils.

## 3.5 IMPACTS TO VEGETATION

In general, the effects of air pollutants on vegetation occur primarily from SO<sub>2</sub>, NO<sub>2</sub>, O<sub>3</sub>, and PM. Effects from minor air contaminants, such as fluoride (F), chlorine, hydrogen chloride, ethylene, ammonia, hydrogen sulfide, CO, and pesticides, have also been reported in the literature. The effects of air pollutants are dependent both on the concentration of the contaminant and the duration of the exposure. The term "injury," as opposed to damage, is commonly used to describe all plant responses to air contaminants and will be used in the context of this analysis. Air contaminants are thought to interact primarily with plant foliage, which is considered to be the major pathway of exposure. For purposes of this analysis, it was assumed that 100 percent of each air contaminant of concern is accessible to the plants.

Injury to vegetation from exposure to various levels or air contaminants can be termed acute, physiological, or chronic. Acute injury occurs as a result of a short-term exposure to a high contaminant concentration and is typically manifested by visible injury symptoms ranging from chlorosis (discoloration) to necrosis (dead areas). Physiological or latent injury occurs as the result of a long-term exposure to contaminant concentrations below that which results in acute injury symptoms. Chronic injury results from repeated exposure to low concentrations over extended periods of time, often without any visible symptoms, but with some effect on the overall growth and productivity of the plant. In this assessment, 100 percent of the particular air pollutant in the ambient air was assumed to interact with the vegetation. This is a conservative approach.

The concentrations of the pollutants, duration of exposure and frequency of exposures influence the response of vegetation and wildlife to atmospheric pollutants. The pattern of pollutant exposure expected from the facility is that of a few episodes of relatively high ground-level concentrations, which occur during certain meteorological conditions interspersed with long periods of extremely low ground-level concentrations. If there are any effects of stack emissions on plants and animals they

will be from the short-term, higher doses. A dose is the product of the concentration of the pollutant and duration of the exposure.

#### 3.5.1 NITROGEN DIOXIDE

NO<sub>2</sub> can injure plant tissue with symptoms usually appearing as irregular white to brown collapsed lesions between the leaf veins and near the margins. Conversely, non-injurious levels of NO<sub>2</sub> can be absorbed by plants, enzymatically transformed into ammonia, and incorporated into plant constituents such as amino acids (Matsumaru *et al.*, 1979).

Plant damage can occur through either acute (short-term, high concentration) or chronic (long-term, relatively low concentration) exposure. For plants that have been determined to be more sensitive to NO<sub>2</sub> exposure than others, acute (1, 4, 8 hours) exposure caused 5 percent predicted foliar injury at concentrations ranging from 3,800 to 15,000 µg/m<sup>3</sup> (Heck and Tingey, 1979). Chronic exposure of selected plants (some considered NO<sub>2</sub>-sensitive) to NO<sub>2</sub> concentrations of 2,000 to 4,000 µg/m<sup>3</sup> for 213 to 1,900 hours caused reductions in yield of up to 37 percent and some chlorosis (Zahn, 1975).

The maximum  $NO_2$  concentration due to the increase in emissions from the GP project is predicted to be less than 0.1 percent of the levels that cause foliar injury in acute exposure scenarios. By comparison of published toxicity values for  $NO_2$  exposure to long-term (annual averaging time) modeled concentrations, the possibility of plant damage in the Chassahowitzka NWA Class I area can be examined for chronic exposure situations. For a chronic exposure, the maximum annual average  $NO_2$  concentration due to the project in the Chassahowitzka NWA Class I area is less than 0.01 percent of the levels that caused minimal yield loss and chlorosis in plant tissue. Average and maximum background 24-hour average concentrations of  $NO_2$  reported in the Chassahowitzka NWA are 0.006 and 0.104  $\mu g/m^3$ , respectively.

Although it has been shown that simultaneous exposure to SO<sub>2</sub> and NO<sub>2</sub> results in synergistic plant injury (Ashenden and Williams, 1980), the magnitude of this response is generally only 3 to 4 times greater than either gas alone and usually occurs at unnaturally high levels of each gas. Therefore, the concentrations within the Chassahowitzka NWA are still far below the levels that potentially cause plant injury for either acute or chronic exposure.

#### 3.5.2 SULFUR DIOXIDE

Sulfur is an essential plant nutrient usually taken up as sulfate ions by the roots from the soil solution. When sulfur dioxide in the atmosphere enters the foliage through pores in the leaves, it reacts with water in the leaf interior to form sulfite ions. Sulfite ions are highly toxic. They interact with enzymes, compete with normal metabolites, and interfere with a variety of cellular functions (Horsman and Wellburn, 1976). However, within the leaf, sulfite is oxidized to sulfate ions, which can then be used by the plant as a nutrient. Small amounts of sulfite may be oxidized before they prove harmful.

SO<sub>2</sub> gas at sufficiently elevated levels has long been known to cause injury to plants. Acute SO<sub>2</sub> injury usually develops within a few hours or days of exposure, and symptoms include marginal, flecked, and/or intercoastal necrotic areas that appear water-soaked and dullish green initially. This injury generally occurs to younger leaves. Chronic injury usually is evident by signs of chlorosis, bronzing, premature senescence, reduced growth, and possible tissue necrosis (EPA, 1982). Background levels of SO<sub>2</sub> in the Chassahowitzka NWA average 1.3 μg/m³, with a maximum 24-hour average concentration of 14.5 μg/m³ (IMPROVE, 2002). Observed SO<sub>2</sub> effect levels for several plant species and plant sensitivity groupings are presented in Tables 1-2 and 1-3, respectively.

Many studies have been conducted to determine the effects of high-concentration, short-term  $SO_2$  exposure on natural community vegetation. Sensitive plants include ragweed, legumes, blackberry, southern pine, and red and black oak. These species are injured by exposure to 3-hour average  $SO_2$  concentrations of 790 to 1,570  $\mu$ g/m³. Intermediate plants include locust and sweetgum. These species are injured by exposure to 3-hour average  $SO_2$  concentrations of 1,570 to 2,100  $\mu$ g/m³. Resistant species (injured at concentrations above 2,100  $\mu$ g/m³ for 3 hours) include white oak and dogwood (EPA, 1982).

A study of native Floridian species (Woltz and Howe, 1981) demonstrated that cypress, slash pine, live oak, and mangrove exposed to  $1,300 \,\mu\text{g/m}^3$  SO<sub>2</sub> for 8 hours were not visibly damaged. This finding supports the levels cited by other researchers on the effects of SO<sub>2</sub> on vegetation. A corroborative study (McLaughlin and Lee, 1974) demonstrated that approximately 20 percent of a cross-section of plants ranging from sensitive to tolerant was visibly injured at 3-hour average SO<sub>2</sub> concentrations of 920  $\mu\text{g/m}^3$ .

Jack pine seedlings exposed to  $SO_2$  concentrations of 470 to 520  $\mu$ g/m<sup>3</sup> for 24 hours demonstrated inhibition of foliar lipid synthesis; however, this inhibition was reversible (Malhotra and Kahn, 1978). Black oak exposed to 1,310  $\mu$ g/m<sup>3</sup>  $SO_2$  for 24 hours a day for 1 week demonstrated a 48 percent reduction in photosynthesis (Carlson, 1979).

Two lichen species indigenous to Florida exhibited signs of SO<sub>2</sub> damage in the form of decreased biomass gain and photosynthetic rate as well as membrane leakage when exposed to concentrations of 200 to 400 µg/m<sup>3</sup> for 6 hours/week for 10 weeks (Hart et al., 1988).

The maximum 24-hour average  $SO_2$  concentration increase that is predicted for the proposed project at the Chassahowitzka NWA Class I area is less than  $1 \mu g/m^3$ . When added to the maximum 24-hour average background concentration of 14.5  $\mu g/m^3$  at the Chassahowitzka NWA, the maximum worst-case total  $SO_2$  concentration is less than 15  $\mu g/m^3$ , which is much lower than those known to cause damage to test species. The modeled annual incremental increase in  $SO_2$  adds slightly to background levels of this gas and poses only a minimal threat to area vegetation.

## 3.5.3 PARTICULATE MATTER (PM<sub>10</sub>)

Although information pertaining to the effects of PM on plants is scarce, some threshold concentrations are available. Mandoli and Dubey (1998) exposed ten species of native Indian plants to levels of PM ranging from 210 to 366  $\mu$ g/m³ for an 8-hour averaging period. Damage in the form of a higher leaf area/dry weight ratio was observed at varying degrees for most plants tested. Concentrations of PM lower than 163  $\mu$ g/m³ did not appear to be injurious to the tested plants.

By comparison of these published toxicity values for PM exposure (i.e., concentrations for an 8-hour averaging time), the possibility of plant damage in the Chassahowitzka NWA can be determined. The maximum predicted short term  $PM_{10}$  concentration due to the increase in emissions resulting from the proposed project at the Chassahowitzka NWA Class I area is less than 0.1  $\mu$ g/m³. This concentration is less than 1 percent of the lower threshold value that reportedly affects plant foliage. As a result, no effects to vegetative AQRVs are expected from the project's emissions.

#### 3.5.4 CARBON MONOXIDE

As with  $PM_{10}$ , information pertaining to the effects of CO on plants is scarce. The main effect of high concentrations of CO is the inhibition of cytochrome c oxidase, the terminal oxidase in the mitochondrial electron transfer chain. Inhibition of cytochrome c oxidase depletes the supply of

ATP, the principal donor of free energy required for cell functions. However, this inhibition only occurs at extremely high concentrations of CO. Pollok *et al.* (1989) reported that exposure to CO:O<sub>2</sub> ratio of 25 (equivalent to an ambient CO concentration of 6.85 x  $10^6 \,\mu\text{g/m}^3$ ) resulted in stomatal closure in the leaves of the sunflower (*Helianthus annuus*). Naik *et al.* (1992) reported cytochrome c oxidase inhibition in corn, sorghum, millet, and Guinea grass at CO:O<sub>2</sub> ratios of 2.5 (equivalent to an ambient CO concentration of 6.85 x  $10^5 \,\mu\text{g/m}^3$ ). These plants were considered the species most sensitive to CO-induced inhibition of cytochrome c oxidase.

By comparison of published effect values for CO exposure, the possibility of plant damage in the Class I area can be determined. The maximum 1-hour (most conservative) estimated CO concentration due to the increase in emissions resulting from the proposed project in the Chassahowitzka NWA Class I area is less than  $1 \mu g/m^3$ . This concentration is less than 0.01 percent of the value that caused inhibition in laboratory studies. The amount of damage sustained at this level (if any) for 1 hour would have negligible effects over an entire growing season. The predicted maximum annual CO concentration is less than 0.001 percent of the value that caused cytochrome c oxidase inhibition.

#### 3.5.5 SULFURIC ACID MIST

Acidic precipitation or acid rain is coupled to SO<sub>2</sub> emissions mainly formed during the burning of fossil fuels. This pollutant is oxidized in the atmosphere and dissolves in rain forming SAM, which falls as acidic precipitation (Ravera, 1989). Although concentration data are not available, SAM has been reported to yield necrotic spotting on the upper surfaces of leaves (Middleton *et al.*, 1950).

No significant adverse effects on vegetation are expected from the project's emissions because SO<sub>2</sub> concentrations, which lead directly to the formation of SAM concentrations, are predicted to be well below levels that have been documented as negatively affecting vegetation. During the last decade, much attention has been focused on acid rain. Acidic deposition is an ecosystem-level problem that affects vegetation because of some alterations of soil conditions such as increased leaching of essential base cations or elevated concentrations of aluminum in the soil water (Goldstein *et al.*, 1985). Although effects of acid rain in eastern North America have been well published and publicized, detrimental effects of acid rain on Florida vegetation are lacking documentation.

#### 3.5.6 VOC EMISSIONS AND IMPACTS ON OZONE

It is difficult to predict what effect the proposed increase in emissions of VOC will have on ambient  $O_3$  concentrations on a regional scale. VOC and  $NO_x$  emissions are precursors to the formation of  $O_3$ .  $O_3$  is not directly emitted from fuel combustion, but is formed down-wind from emission sources when VOC and  $NO_x$  emissions react in the presence of sunlight. Natural (without man-made sources) ambient concentrations of  $O_3$  are normally in the range of 20 to 39  $\mu$ g/m<sup>3</sup> (0.01 to 0.02 ppm) (Heath, 1975).

The nearest monitors to the GP Palatka Mill that measure O<sub>3</sub> concentrations are located in Gainesville (AIRS No. 12-00 12-00 25 and 12-001-3011). These stations measure concentrations according to EPA procedures. Based on the O<sub>3</sub> monitoring concentrations measured over the last several years in Gainesville (see Table 4-1), the region is in attainment of the existing 1-hour O<sub>3</sub> AAQS as well as the new 8-hour O<sub>3</sub> AAQS.

O<sub>3</sub> can cause various damage to broad-leaved plants including: tissue collapse, interveinal necrosis and markings on the upper surface leaves know as stippling (pigmented yellow, light tan, red brown, dark brown, red, or purple), flecking (silver or bleached straw white), mottling, chlorosis or bronzing, and bleaching. O<sub>3</sub> can also stunt plant growth and bud formation. On certain plants such as citrus, grape, and tobacco, it is common for leaves to wither and drop early.

As described in above, the VOC emissions due to the proposed GP project represent less than 1-percent increase in regional VOC emissions. Therefore, the effects of O<sub>3</sub>, as a result of VOC emissions from the project, are expected to be insignificant.

#### 3.5.7 SUMMARY

In summary, the phytotoxic effects from the project's emissions are minimal. It is important to note that the emissions were conservatively modeled with the assumption that 100 percent was available for plant uptake. This is rarely the case in a natural ecosystem.

#### 3.6 IMPACTS TO WILDLIFE

The major air quality risk to wildlife in the United States is from continuous exposure to pollutants above the NAAQS. This occurs in non-attainment areas, e.g., Los Angeles Basin. Risks to wildlife also may occur for wildlife living in the vicinity of an emission source that experiences frequent upsets or episodic conditions resulting from malfunctioning equipment, unique meteorological

conditions, or startup operations (Newman and Schreiber, 1988). Under these conditions, chronic effects (e.g., particulate contamination) and acute effects (e.g., injury to health) have been observed (Newman, 1981).

A wide range of physiological and ecological effects to fauna has been reported for gaseous and particulate pollutants (Newman, 1981; Newman and Schreiber, 1988). The most severe of these effects have been observed at concentrations above the secondary AAQS. Physiological and behavioral effects have been observed in experimental animals at or below these standards.

For impacts on wildlife, the lowest threshold values of SO<sub>2</sub>, NO<sub>2</sub>, and particulates that are reported to cause physiological changes are shown in Table 2-2. These values are orders of magnitude larger than maximum concentrations predicted for the GP project at the Chassahowitzka NWA Class I area. No effects on wildlife AQRVs from SO<sub>2</sub>, NO<sub>2</sub>, and particulates are expected. The proposed project's contribution to cumulative impacts is expected to be negligible.

#### 3.7 IMPACTS ON VISIBILITY

#### 3.7.1 INTRODUCTION

The CAA Amendments of 1977 provide for implementation of guidelines to prevent visibility impairment in mandatory Class I areas. The guidelines are intended to protect the aesthetic quality of these pristine areas from reduction in visual range and atmospheric discoloration due to various pollutants. Sources of air pollution can cause visible plumes if emissions of PM<sub>10</sub> and NO<sub>x</sub> are sufficiently large. A plume will be visible if its constituents scatter or absorb sufficient light so that the plume is brighter or darker than its viewing background (e.g., the sky or a terrain feature, such as a mountain). PSD Class I areas, such as national parks and wilderness areas, are afforded special visibility protection designed to prevent plume visual impacts to observers within a Class I area.

Visibility is an AQRV for the Chassahowitzka NWA. Visibility can take the form of plume blight for nearby areas or regional haze for long distances (e.g., distances beyond 50 km). Because the Chassahowitzka NWA is more than 50 km from the GP Palatka Mill, the potential change in visibility is analyzed as regional haze.

Currently, there are several air quality modeling approaches recommended by the Interagency Workgroup on Air Quality Models (IWAQM) to perform these analyses. The IWAQM consists of EPA and FLM of Class I areas who are responsible for ensuring that AQRVs are not adversely

impacted by new and existing sources. These recommendations have been summarized in two documents:

- Interagency Workgroup on Air Quality Models (IWAQM), Phase 2 Summary Report and Recommendations for Modeling Long Range Transport Impacts (EPA, 1998), referred to as the IWAQM Phase 2 report; and
- Federal Land Managers' Air Quality Related Values Workgroup (FLAG), Phase I Report, USFS, NPS, USFWS (December 2000), referred to as the FLAG document.

The methods and assumptions recommended in these documents were used to assess visibility impairment due to the project.

#### 3.7.2 METHODOLOGY

Based on the FLAG document, current regional haze guidelines characterize a change in visibility by the change in the light-extinction coefficient (bext). The bext is the attenuation of light per unit distance due to the scattering and absorption by gases and particles in the atmosphere. A change in the extinction coefficient produces a perceived visual change. An index that simply quantifies the percent change in visibility due to the operation of a source is calculated as:

$$\Delta\% = (b_{exts} / b_{extb}) \times 100$$

where:  $b_{\text{exts}}$  is the extinction coefficient calculated for the source, and  $b_{\text{extb}}$  is the background extinction coefficient.

The purpose of the visibility analysis is to calculate the extinction at each receptor for each day (24-hour period) of the year due to the proposed project. The criteria to determine if the project's impacts are potentially significant are based on a change in extinction of 5 percent or greater for any day of the year.

Processing of visibility impairment for this study was performed with the CALPUFF model (see Appendix D) and the CALPUFF post-processing programs POSTUTIL and CALPOST. The analysis was conducted in accordance with the most recent guidance from the FLAG report (December 2000). The CALPUFF postprocessor model CALPOST is used to calculate the combined visibility effects from the different pollutants that are emitted from the project. Daily background extinction coefficients are calculated on an hour-by-hour basis using hourly relative humidity data from CALMET and hygroscopic and non-hygroscopic extinction components specified in the FLAG

document. For the Chassahowitzka NWA Class I area evaluated, the hygroscopic and non-hygroscopic components are 0.9 and 8.5 inverse mega meter (Mm<sup>-1</sup>). CALPOST then predicts the percent extinction change for each day of the year.

#### 3.7.3 RESULTS

The results of the refined analysis for regional haze are presented in the 2004 Lime Kiln PSD permit application. As shown in this table, the project's maximum visibility impairment is predicted at Chassahowitzka NWA, to be less than the FLM's screening criteria of 5 percent change. As a result, since the proposed project's regional haze maximum impacts are below the FLM's screening criteria at the PSD Class I area, it is expected the proposed project would not have an adverse impact on the existing regional haze at the PSD Class I area of the Chassahowitzka NWA.

## 3.8 NITROGEN AND SULFUR DEPOSITION

#### 3.8.1 GENERAL METHODS

As part of the AQRV analyses, total nitrogen (N) and total sulfur (S) deposition rates were predicted at the Chassahowitzka NWA Class I area. The deposition analysis threshold is based on the annual averaging period. The total nitrogen and sulfur deposition is estimated in units of kilogram per hectare per year (kg/ha/yr). The CALPUFF model is used to predict wet and dry deposition fluxes of various oxides of these elements.

For N deposition, the species include:

- Particulate ammonium nitrate (from species NO<sub>3</sub>), wet and dry deposition;
- Nitric acid (species HNO<sub>3</sub>), wet and dry deposition;
- NO<sub>x</sub>, dry deposition; and
- Ammonium sulfate (species SO<sub>4</sub>), wet and dry deposition.

For S deposition, the species include:

- SO<sub>2</sub>, wet and dry deposition; and
- SO<sub>4</sub>, wet and dry deposition.

The CALPUFF model produces results in units of µg/m²/s. The modeled deposition rates are then converted to N and S deposition in kg/ha, respectively, by using a multiplier equal to the ratio of the molecular weights of the substances (refer to FWAQM Phase 2 report, Section 3.3).

The DAT for nitrogen of 0.01 kg/ha/yr was provided by the USFWS (January 2002). A DAT is the additional amount of N or S deposition within a Class I area, below which estimated impacts from a proposed new or modified source are considered insignificant. The maximum N and S deposition predicted for the proposed GP project is, therefore, compared to these DAT or significant impact levels.

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#### 3.8.2 RESULTS

The maximum predicted N and S depositions predicted for the Project in the PSD Class I area of the Chassahowitzka NWA are summarized in the 2004 Lime Kiln PSD application. The maximum N and S deposition rates for the project are predicted to be below the DAT of 0.01 kg/ha/yr. Although the project's impacts are predicted to be above the DAT for S deposition at the Class I area, the soils and vegetation are not sensitive to the very low deposition rates predicted for the project.

As discussed in above, the dominant soil of Chassahowitzka NWA is the organic histosols with extremely high buffering capacities. This soil is resistant to acidic atmospheric inputs. The average buffering capacity of histosols is 765,000 eq/ha (FADS, 1986). The predicted deposition rates are extremely small compared to the buffering capacity of the soils in the Chassahowitzka NWA. These deposition rates are also small compared to the observed N and S deposition obtained from the FADS. Measurements taken at a rural site in Pasco County, about 60 miles southeast of the Chassahowitzka NWA, found total (*i.e.*, wet and dry) N and S deposition rates of 366 and 491eq/ha/yr, respectively, over a 3-year period (FADS, 1986). The relatively low sensitivity of the soils to acid inputs coupled with the extremely low ground-level concentrations of contaminants projected for the Chassahowitzka NWA from the project emissions precludes any significant impact on soils. Similarly, the total annual N and S deposition rates as a result of the project at the Chassahowitzka NWA are not expected to alter soil and/or groundwater pH that may result in adverse effects on vegetation.

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## **ATTACHMENT B**

#### Request 2:

In Section 3.2.10 (Source Impact Analysis Results) maximum annual and 24-hour PM10 NAAQS results and 24-hr PM10 PSD Class II increment results show predicted violations of the respective NAAQS and increments at receptors located on or near GP's Sawmill Mill. However, in this same section, the maximum project impacts are shown to be less than significant at the receptors showing violations. Do the modeled impacts of all the PM10 sources and the Georgia-Pacific Palatka facility result in violations of the applicable PM10 NAAQS or increment at any increment at any of these receptors entirely on their own?

#### GP Response:

GP performed additional modeling analyses of the predicted violations. For all predicted violations, the proposed No.4 Lime Kiln project does not contribute a significant impact. The following tables present the impact from all of paper mill emissions at the predicted violations using the EVENT model. The tables show that the total paper mill emissions do not cause a violation of any standard on their own.

Table 1. Summary of Predicted Impacts - Contribution Analysis, Class II Increment 24 Hour Average

Maximum 24 Hr Impact (ug/m3) at All Predicted Violation Receptors (Excluding Sawmill property) By Source Group

Year	All Sources	ALL Paper Mill	Kiln 4 Project
1984	62.1	3.2	2.3
1985	65.8	4.5	2.4
1986	43.9	2.3	2.3
1987	80.3	3.6	2.8
1988	59.9	0.9	2.1

Note:

Refer to ISCST3 output set PMCL2X.O\* for reported Kiln 4 project impacts. Refer to ISCSTEV output set PMCL2E\*.LST for GPMILL group impacts.

Table 2. Summary of Predicted Impacts - Contribution Analysis, NAAQS 24 Hr Average

Maximum 24 Hr Impact (ug/m3) at All Predicted Violation Receptors (Excluding Sawmill property) By Source Group

Period	All Sources	ALL Paper Mill	Kiln 4 Project
1984-1988	146.1	12.1	3

Note:

Refer to ISCST3 output set PMAQS24X.O\* for reported Kiln 4 project impacts. Refer to ISCSTEV output set 24AQS5YRGP.LST for GPMILL group impacts.

Table 3. Summary of Predicted Impacts - Contribution Analysis, NAAQS Annual Average

Maximum Annual Impact (ug/m3) at All Predicted Violation Receptors (Excluding Sawmill property) By Source Group

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All Sources	ALL Paper Mill	Kiln 4 Project	
61.3	1.35	0.27	
63.5	1.51	0.27	
60.44	1.7	0.28	
69	1.4	0.24	
63.8	1.2	0.24	
	All Sources 61.3 63.5 60.44 69	All Sources         ALL Paper Mill           61.3         1.35           63.5         1.51           60.44         1.7           69         1.4	

Note:

Refer to ISCST3 output set PMAQSANX.O\* for reported Kiln 4 project impacts. Refer to ISCSTEV output set ANAQS\*.LST for GPMILL group impacts.