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Department of **Environmental Protection**

leb Bush Governor

Twin Towers Office Building 2600 Blair Stone Road Tallahassee, Florida 32399-2400

David B. Struhs Secretary

September 12, 2000

CERTIFIED MAIL - RETURN RECEIPT REQUESTED

Mr. Mark J. Hornick General Manager - Polk Power Station Tampa Electric Company Post Office Box 111 Tampa, Florida 33601-0111

Re: DEP File No. 1050233-004-AC/PSD-FL-194E Permit Modification - Polk Power Station Unit No.1

Dear Mr. Hornick:

Enclosed is one copy of the Draft PSD Permit Modification for the Integrated Gasification Combined Cycle facility located at 9895 State Road 37, Mulberry, Polk County. The Department's Intent to Issue PSD Permit Modification and the "PUBLIC NOTICE OF INTENT TO ISSUE PSD PERMIT MODIFICATION" are also included.

The PUBLIC NOTICE OF INTENT TO ISSUE PSD PERMIT MODIFICATION must be published one time only, as soon as possible, in the legal advertisement section of a newspaper of general circulation in the area affected, pursuant to the requirements Chapter 50, Florida Statutes. Proof of publication, i.e., newspaper affidavit, must be provided to the Department's Bureau of Air Regulation office within seven days of publication. Failure to publish the notice and provide proof of publication may result in the denial of the permit.

Please submit any written comments you wish to have considered concerning the Department's proposed action to A. A. Linero, P.E., Administrator, New Source Review Section at the above letterhead address. If you have any other questions, please call Mr. Syed Arif, P.E. at 850/921-9528.

Sincerely,

C. H. Fancy, P.E., Chief
Bureau of Air Regulation

CHF/sa

Enclosures

In the Matter of an Application for Permit Modification by:

Mr. Mark J. Hornick General Manager-Polk Power Station Tampa Electric Company Post Office Box 111 Tampa, Florida 33601-0111 DEP File No. 1050233-004-AC PSD Permit No. PSD-FL-194E Polk Power Station Polk County

INTENT TO ISSUE PSD PERMIT MODIFICATION

The Department of Environmental Protection (Department) gives notice of its intent to issue a permit modification (copy of DRAFT Permit Modification attached) for the proposed action, as detailed in the application specified above, for the reasons stated below.

The applicant, Tampa Electric Company (TEC), applied on July 5, 2000 to the Department for a modification of the Permit for the Prevention of Significant Deterioration (PSD Permit) applicable to Tampa Electric Company, Polk Power Station, Unit No. 1. Presently only synthetic gas (syngas) from coal gasification may be burned in Unit 1. The request will allow TEC to burn syngas produced from the gasification of fuel blends of up to 60 percent petroleum coke.

The Department has permitting jurisdiction under the provisions of Chapter 403, Florida Statutes (F.S.), the Florida Administrative Code (F.A.C.) Chapters 62-4, 62-210, and 62-212, and 40CFR52.21(u). The above actions are not exempt from permitting procedures. The Department has determined that a modification of the PSD Permit is required to use petroleum coke in Unit 1.

The Department intends to issue this PSD Permit Modification based on the belief that reasonable assurances have been provided to indicate that operation of these emission units will not adversely impact air quality, and the emission units will comply with all appropriate provisions of Chapters 62-4, 62-204, 62-210, 62-212, 62-296, and 62-297, F.A.C.

Pursuant to Section 403.815, F.S., and Rule 62-110.106(7)(a)1., F.A.C., you (the applicant) are required to publish at your own expense the enclosed "Public Notice of Intent to Issue PSD Permit Modification." The notice shall be published one time only in the legal advertisement section of a newspaper of general circulation in the area affected. Rule 62-110.106(7)(b), F.A.C., requires that the applicant cause the notice to be published as soon as possible after notification by the Department of its intended action. For the purpose of these rules, "publication in a newspaper of general circulation in the area affected" means publication in a newspaper meeting the requirements of Sections 50.011 and 50.031, F.S., in the county where the activity is to take place. If you are uncertain that a newspaper meets these requirements, please contact the Department at the address or telephone number listed below. The applicant shall provide proof of publication to the Department's Bureau of Air Regulation, at 2600 Blair Stone Road, Mail Station #5505, Tallahassee, Florida 32399-2400 (Telephone: 850/488-0114; Fax 850/ 922-6979). You must provide proof of publication within seven days of publication, pursuant to Rule 62-110.106(5), F.A.C. No permitting action for which published notice is required shall be granted until proof of publication of notice is made by furnishing a uniform affidavit in substantially the form prescribed in section 50.051, F.S. to the office of the Department issuing the permit. Failure to publish the notice and provide proof of publication may result in the denial of the permit pursuant to Rules 62-110.106(9) & (11), F.A.C.

The Department will issue the final permit with the attached conditions unless a response received in accordance with the following procedures results in a different decision or significant change of terms or conditions.

The Department will accept written comments concerning the proposed permit issuance action for a period of 30 (thirty) days from the date of publication of Public Notice of Intent to Issue PSD Permit Modification. Written comments should be provided to the Department's Bureau of Air Regulation at 2600 Blair Stone Road, Mail Station #5505, Tallahassee, FL 32399-2400. Any written comments filed shall be made available for public inspection. If written comments received result in a significant change in the proposed agency action, the Department shall revise the proposed permit and require, if applicable, another Public Notice.

Polk Power Station Unit 1 (Petcoke Use) 1050233-004-AC (PSD-FL-194E) Page 2 of 3

The Department will issue the permit with the attached conditions unless a timely petition for an administrative hearing is filed pursuant to sections 120.569 and 120.57 F.S., before the deadline for filing a petition. The procedures for petitioning for a hearing are set forth below.

A person whose substantial interests are affected by the proposed permitting decision may petition for an administrative proceeding (hearing) under sections 120.569 and 120.57 of the Florida Statutes. The petition must contain the information set forth below and must be filed (received) in the Office of General Counsel of the Department at 3900 Commonwealth Boulevard, Mail Station #35, Tallahassee, Florida, 32399-3000. Petitions filed by the permit applicant or any of the parties listed below must be filed within fourteen days of receipt of this notice of intent. Petitions filed by any persons other than those entitled to written notice under section 120.60(3) of the Florida Statutes must be filed within fourteen days of publication of the public notice or within fourteen days of receipt of this notice of intent, whichever occurs first. Under section 120.60(3), however, any person who asked the Department for notice of agency action may file a petition within fourteen days of receipt of that notice, regardless of the date of publication. A petitioner shall mail a copy of the petition to the applicant at the address indicated above at the time of filing. The failure of any person to file a petition within the appropriate time period shall constitute a waiver of that person's right to request an administrative determination (hearing) under sections 120.569 and 120.57 F.S., or to intervene in this proceeding and participate as a party to it. Any subsequent intervention will be only at the approval of the presiding officer upon the filing of a motion in compliance with Rule 28-106.205 of the Florida Administrative Code.

A petition that disputes the material facts on which the Department's action is based must contain the following information: (a) The name and address of each agency affected and each agency's file or identification number, if known; (b) The name, address, and telephone number of the petitioner's representative, if any, which shall be the address for service purposes during the course of the proceeding; and an explanation of how the petitioner's substantial interests will be affected by the agency determination; (c) A statement of how and when petitioner received notice of the agency action or proposed action; (d) A statement of all disputed issues of material fact. If there are none, the petition must so indicate; (e) A concise statement of the ultimate facts alleged, including the specific facts the petitioner contends warrant reversal or modification of the agency's proposed action; (f) A statement of the specific rules or statutes the petitioner contends require reversal or modification of the agency's proposed action; and (g) A statement of the relief sought by the petitioner, stating precisely the action petitioner wishes the agency to take with respect to the agency's proposed action.

A petition that does not dispute the material facts upon which the Department's action is based shall state that no such facts are in dispute and otherwise shall contain the same information as set forth above, as required by Rule 28-106.301.

Because the administrative hearing process is designed to formulate final agency action, the filing of a petition means that the Department's final action may be different from the position taken by it in this notice. Persons whose substantial interests will be affected by any such final decision of the Department on the application have the right to petition to become a party to the proceeding, in accordance with the requirements set forth above. Mediation is not available in this proceeding.

In addition to the above, a person subject to regulation has a right to apply for a variance from or waiver of the requirements of particular rules, on certain conditions, under Section 120.542 F.S. The relief provided by this state statute applies only to state rules, not statutes, and not to any federal regulatory requirements. Applying for a variance or waiver does not substitute or extend the time for filing a petition for an administrative hearing or exercising any other right that a person may have in relation to the action proposed in this notice of intent.

The application for a variance or waiver is made by filing a petition with the Office of General Counsel of the Department, 3900 Commonwealth Boulevard, Mail Station #35, Tallahassee, Florida 32399-3000. The petition must specify the following information: (a) The name, address, and telephone number of the petitioner; (b) The name, address, and telephone number of the attorney or qualified representative of the petitioner, if any; (c) Each

Polk Power Station Unit 1 (Petcoke Use) 1050233-004-AC (PSD-FL-194E) Page 3 of 3

rule or portion of a rule from which a variance or waiver is requested; (d) The citation to the statute underlying (implemented by) the rule identified in (c) above; (e) The type of action requested; (f) The specific facts that would justify a variance or waiver for the petitioner; (g) The reason why the variance or waiver would serve the purposes of the underlying statute (implemented by the rule); and (h) A statement whether the variance or waiver is permanent or temporary and, if temporary, a statement of the dates showing the duration of the variance or waiver requested.

The Department will grant a variance or waiver when the petition demonstrates both that the application of the rule would create a substantial hardship or violate principles of fairness, as each of those terms is defined in Section 120.542(2) F.S., and that the purpose of the underlying statute will be or has been achieved by other means by the petitioner.

Persons subject to regulation pursuant to any federally delegated or approved air program should be aware that Florida is specifically not authorized to issue variances or waivers from any requirements of any such federally delegated or approved program. The requirements of the program remain fully enforceable by the Administrator of the EPA and by any person under the Clean Air Act unless and until the Administrator separately approves any variance or waiver in accordance with the procedures of the federal program.

Executed in Tallahassee, Florida.

C. H. Fancy, P.E., Chief
Bureau of Air Regulation

CERTIFICATE OF SERVICE

The undersigned duly designated deputy agency clerk hereby certifies that this INTENT TO ISSUE PSD PERMIT MODIFICATION (including the PUBLIC NOTICE, and DRAFT PSD Permit Modification) was sent by certified mail (*) and copies were mailed by U.S. Mail before the close of business on 9/3/00 to the person(s) listed:

Mark J. Hornick, TEC* Gregg Worley, EPA John Bunyak, NPS Bill Thomas, DEP SWD Buck Oven, DEP PPS

Clerk Stamp

FILING AND ACKNOWLEDGMENT FILED, on this date, pursuant to §120.52, Florida Statutes, with the designated Department Clerk, receipt of which is hereby acknowledged.

(Clerk) Hayes 9/13/00

TO:

Clair Fancy of for CHT

THRU:

A. A. Linero aad 9/12

FROM:

Syed Arif Syed Air

DATE:

September 12, 2000

SUBJECT: T

Tampa Electric Company (TEC)

PSD-FL-194E, Polk Power Station Unit 1, Petroleum Coke/Coal Syngas

Firing

Attached is the Public Notice and draft permit modification to allow TEC permanent firing of syngas from the gasification of fuel blends of petroleum coke and bituminous coal. All Conditions of Certification and PSD permit conditions related to emission limits and control equipment remain in force.

Control equipment includes a plant to remove hydrogen sulfide and other reduced sulfur species and convert them to sulfuric acid. Nitrogen (left over from oxygen manufacturing) is used for diluent injection in the combined cycle unit for NO_x control.

A permit amendment PSD-FL-194C was issued on December 14, 1999 following publication of the Department's Notice of Intent. This permit amendment authorized TEC to conduct performance tests on Unit 1 while firing syngas produced from blends of petroleum coke and bituminous coal.

Based on the performance test results, fuel analyses, historical emissions data, and evaluation of pollution control system capabilities, the use of syngas produced from blends of petroleum coke and coal as described in TEC's permit application will not result in a significant net increase in any PSD regulated pollutant. Therefore the permit modification regarding the use of petcoke in Unit 1 is not subject to PSD review.

September 12, 2000 is day 41 for this project.

I recommend your approval and signature.

SA/a

Attachments

PUBLIC NOTICE OF INTENT TO ISSUE PSD PERMIT MODIFICATION

STATE OF FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION

DEP File No. 1050233-004-AC (PSD-FL-194E)

TEC Polk Power Station Unit 1 - Petroleum Coke Use Polk County

The Department of Environmental Protection (Department) gives notice of its intent to issue a PSD Permit Modification to Tampa Electric Company (TEC) to use petroleum coke at the Polk Power Station Unit 1 located at 9895 State Road 37 South, Mulberry, Polk County. A Best Available Control Technology (BACT) was not required. The applicant's name and address are Tampa Electric Company, Post Office Box 111, Tampa, Florida 333601-0111.

The source is an Integrated Gasification Combined Cycle (IGCC) unit built with partial funding from the Department of Energy. Presently, the IGCC unit is allowed to burn synthetic gas (syngas) made from coal gasification. The permit modification will also allow use of syngas from gasification of blends containing up to 60 percent petroleum coke (petcoke).

Sulfur compounds generated during gasification are removed by an efficient conventional amine gas cleanup system. The sulfur compounds removed are ultimately converted to salable sulfuric acid. Emissions control for NO_x consists of nitrogen diluent injection into the Combined Cycle Unit. These technologies were determined to constitute BACT when the original project was permitted.

Based on previously approved and noticed tests using blends of petcoke and coal, the Department concluded that the use of syngas produced from blends of petroleum coke and coal as described in TEC's permit application will not result in a significant net increase in any PSD regulated pollutant. Therefore the request regarding the use of petroleum coke in Unit 1 is not subject to PSD review and an updated BACT determination. The Unit must continue to meet its permitted emission limits. TEC is required to document for a period of five years that no PSD-significant emission increases (based on comparisons of future actual to past actual emissions) occur due to burning syngas made from blends of petroleum coke and coal.

The Department will issue the Final permit modification with the attached conditions unless a response received in accordance with the following procedures results in a different decision or significant change of terms or conditions.

The Department will accept written comments concerning the proposed permit issuance action for a period of 30 (thirty) days from the date of publication of this Public Notice of Intent to Issue PSD Permit Modification. Written comments should be provided to the Department's Bureau of Air Regulation at 2600 Blair Stone Road, Mail Station #5505, Tallahassee, FL 32399-2400. Any written comments filed shall be made available for public inspection. If written comments received result in a significant change in the proposed agency action, the Department shall revise the proposed permit and require, if applicable, another Public Notice.

The Department will issue the permit modification with the attached conditions unless a timely petition for an administrative hearing is filed pursuant to sections 120.569 and 120.57 F.S., before the deadline for filing a petition. The procedures for petitioning for a hearing are set forth below. Mediation is not available in this proceeding.

A person whose substantial interests are affected by the proposed permitting decision may petition for an administrative proceeding (hearing) under sections 120.569 and 120.57 of the Florida Statutes. The petition must contain the information set forth below and must be filed (received) in the Office of General Counsel of the Department at 3900 Commonwealth Boulevard, Mail Station #35, Tallahassee, Florida, 32399-3000.

RTERRES.

Petitions filed by the permit applicant or any of the parties listed below must be filed within fourteen days of receipt of this notice of intent. Petitions filed by any persons other than those entitled to written notice under section 120.60(3) of the Florida Statutes must be filed within fourteen days of publication of the public notice or within fourteen days of receipt of this notice of intent, whichever occurs first. Under section 120.60(3), however, any person who asked the Department for notice of agency action may file a petition within fourteen days of receipt of that notice, regardless of the date of publication. A petitioner shall mail a copy of the petition to the applicant at the address indicated above at the time of filing. The failure of any person to file a petition within the appropriate time period shall constitute a waiver of that person's right to request an administrative determination (hearing) under sections 120.569 and 120.57 F.S., or to intervene in this proceeding and participate as a party to it. Any subsequent intervention will be only at the approval of the presiding officer upon the filing of a motion in compliance with Rule 28-106.205 of the Florida Administrative Code.

A petition that disputes the material facts on which the Department's action is based must contain the following information: (a) The name and address of each agency affected and each agency's file or identification number, if known; (b) The name, address, and telephone number of the petitioner, the name, address, and telephone number of the petitioner's representative, if any, which shall be the address for service purposes during the course of the proceeding; and an explanation of how the petitioner's substantial interests will be affected by the agency determination; (c) A statement of how and when petitioner received notice of the agency action or proposed action; (d) A statement of all disputed issues of material fact. If there are none, the petition must so indicate; (e) A concise statement of the ultimate facts alleged, including the specific facts the petitioner contends warrant reversal or modification of the agency's proposed action; (f) A statement of the specific rules or statutes the petitioner contends require reversal or modification of the agency's proposed action; and (g) A statement of the relief sought by the petitioner, stating precisely the action petitioner wishes the agency to take with respect to the agency's proposed action.

A petition that does not dispute the material facts upon which the Department's action is based shall state that no such facts are in dispute and otherwise shall contain the same information as set forth above, as required by Rule 28-106.301

Because the administrative hearing process is designed to formulate final agency action, the filing of a petition means that the Department's final action may be different from the position taken by it in this notice. Persons whose substantial interests will be affected by any such final decision of the Department on the application have the right to petition to become a party to the proceeding, in accordance with the requirements set forth above.

A complete project file is available for public inspection during normal business hours, 8:00 a.m. to 5:00 p.m., Monday through Friday, except legal holidays, at:

Dept. of Environmental Protection

Polk County Public Works Department - Air Program 4189 Ben Durrance Road Bartow, Florida 33830 Telephone: 941/534-7377

Bureau of Air Regulation 111 S. Magnolia Drive, Suite 4 Tallahassee, Florida 32301 Telephone: 850/488-0114 Fax: 941/534-7374 Fax: 850/922-6979

Dept. of Environmental Protection Southwest District 3804 Coconut Palm Drive Tampa, Florida 33619-8218 Telephone: 813/744-6100 Fax: 813/744-6084

The complete project file includes the Draft Permit Modification, the application, and the information submitted by the responsible official, exclusive of confidential records under Section 403.111, F.S. Interested persons may contact the Administrator, New Resource Review Section at 111 South Magnolia Drive, Suite 4, Tallahassee, Florida 32301, or call 850/488-0114 for additional information.

TECHNICAL EVALUATION

AND

PRELIMINARY DETERMINATION

Tampa Electric Company Polk Power Station Unit 1
Integrated Gasification Combined Cycle
Use of Petroleum Coke
Polk County

DEP File No. 1050233-004-AC (PSD-FL-194E)

Department of Environmental Protection Division of Air Resources Management Bureau of Air Regulation

September 12, 2000

1. Applicant

Tampa Electric Company P.O. Box 111 Tampa, Florida 33601-0111

2. Source Name and Location

Polk Power Station Unit 1 9995 State Route 37, South Mulberry, Florida 33860-0775

3. Source Description

Tampa Electric Company (TEC) Polk Power Station (PPS) Unit 1 located in Polk County, Florida is a nominal 260-megawatt (MW) electric generation facility. Major components of PPS Unit 1 include solid fuel handling and gasification systems, a sulfuric acid plant for processing of the solid fuel gasification system gas cleanup stream, an auxiliary boiler fired with No. 2 distillate fuel oil, and one integrated gasification combined cycle (IGCC) General Electric (GE) 7F combustion turbine (CT) fired with synthetic natural gas (syngas) or No. 2 distillate fuel oil.

4. Current Permit and Major Regulatory Program Status

Operation of PPS Unit 1 is currently authorized by Florida Department of Environmental Protection (FDEP) Prevention of Significant Deterioration (PSD) Permit No. PSD-FL-194, Florida Power Plant Siting Act (PPSA) Certification No. PA 92-32, and Title V Air Operation Permit No. 1050233-001-AV.

5. Permit Amendment Request

On May 22, 1998, TEC submitted a request (Attachment 1) for an amendment to Permit PSD-FL-194 originally issued by FDEP on February 28, 1994. The requested amendment was to allow firing of syngas produced from fuel blends containing up to 75 percent by weight petcoke as an alternate method of operation.

Following an initial review of the submitted material, the Department requested additional information in letters to TEC dated June 16th and October 5th, 1998. Responses to the incompleteness letters were provided to the Department by TEC in correspondence dated September 8th and November 10th, 1998. Ultimately the Department required that TEC conduct tests using blends of petroleum coke prior to allowing its permanent use in the gasifier.

An amendment to Permit PSD-FL-194 (Attachment 2) was issued on December 14, 1999 following publication of the Department's Notice of Intent. This permit amendment authorized TEC to conduct performance tests on Unit 1 while firing syngas produced from blends of petroleum coke (petcoke) and bituminous coal. TEC conducted the baseline syngas performance tests (i.e., syngas developed from coal) on February 7th and 8th, 2000. Performance tests using syngas developed from a 60 percent coal/40 percent petcoke blend were conducted on February 14th and 15th, 2000. Performance tests using syngas developed from a 40 percent coal/60 percent petcoke blend were conducted on April 24th and 25th, 2000. The results of these performance tests were submitted to FDEP on March 29th and June 12th, 2000 with an updated application requesting permanent use of petroleum coke in the gasifier.

6. Evaluation of PSD Applicability

The primary regulatory issue pertinent to TEC's permit amendment request is that of PSD permitting applicability. Modifications, which result in a significant net emission rate increase, are classified as major modifications and therefore subject to PSD review. The procedures for determining whether a significant net emission rate increase will occur were changed by EPA in July 1992 as a result of the Wisconsin Electric Power Company (WEPCO) litigation. Prior to the WEPCO decision, the calculation of a net emission increase was based on comparing actual annual emissions for the two-year period prior to the change (before case) with potential emissions following the change (after case). Another two-year period (within a five-year period prior to the change) could be used if it was demonstrated to be more representative of normal source operation. Unless constrained by a Federally enforceable permit condition, potential emissions would be calculated assuming continuous operation at rated capacity. This procedure is referred to as the *actual-to-potential* method.

As a result of the WEPCO litigation, the net emission increase for electric utility generating units is now determined by comparing actual emissions preceding the change with estimated future actual emissions or an *actual-to-actual* procedure. Any consecutive two-year period within the preceding five years is used as the "before case". The "after case" is developed based on the projected future actual emission rates. The time period for the "after case" is the two years following the change or any other consecutive two year period within ten years after the change if that period would be more representative of normal source operations. Sources must monitor emissions for five years (or longer if the first five years are not representative of normal source operations) to document future actual emissions and to confirm that a significant net emission increase has not occurred. Increases in utilization that are unrelated to the physical change, such as demand growth, are not considered in calculating emission increases. The rationale for this exclusion is that these emission increases would have occurred in the absence of the physical change (assuming the unit was capable of increasing its capacity factor without the physical change).

Based on the performance test burn results, fuel analyses, historical emissions data and evaluation of the PPS Unit 1 pollution control system capabilities, the Department has determined that TEC's permit amendment request is not subject to PSD review, subject to certain Federally enforceable permit conditions.

With respect to emissions monitoring, Unit 1 are currently equipped with continuous emissions monitoring systems (CEMS) to monitor and record SO₂ and NO_x emission rates and continuous opacity monitoring systems (COMS) to monitor and record visible emissions.

The main issue regarding TEC's permit amendment request is that of PSD review applicability. The Department's detailed assessment of this regulatory issue is provided in this section.

A brief description of the PSD review procedures resulting from the WEPCO litigation was provided above. Both EPA and the Department have revised their NSR permitting rules to implement the WEPCO PSD review procedures. The Department's revised definition of "actual emissions" [Chapter 62-210.200 (12), F.A.C.] follows:

(12) "Actual Emissions" The actual rate of emission of a pollutant from an emissions unit as determined in accordance with the following provisions:

(12)(a) In general, actual emissions as of a particular date shall equal the average rate, in tons per year, at which the emissions unit actually emitted the pollutant during a two year period which precedes the particular date and which is representative of the normal operation of the emissions unit.

The Department may allow the use of a different time period upon a determination that it is more representative of the normal operation of the emissions unit. Actual emissions shall be calculated using the emissions unit's actual operating hours, production rates and types of materials processed, stored, or combusted during the selected time period.

- (12)(b) The Department may presume that unit-specific allowable emissions for an emissions unit are equivalent to the actual emissions of the emissions unit provided that, for any regulated air pollutant, such unit-specific allowable emissions limits are federally enforceable.
- (12)(c) For any emissions unit (other than an electric utility steam-generating unit specified in subparagraph (d) of this definition) which has not begun normal operations on a particular date, actual emissions shall equal the potential emissions of the emissions unit on that date.
- (12)(d) For an electric utility steam generating unit (other than a new unit or the replacement of an existing unit) actual emissions of the unit following a physical or operational change shall equal the representative actual annual emissions of the unit following the physical or operational change, provided the owner or operator maintains and submits to the Department on an annual basis, for a period of 5 years representative of normal post-change operations of the unit, within the period not longer than 10 years following the change, information demonstrating that the physical or operational change did not result in an emissions increase. The definition of "representative actual annual emissions" found in 40 CFR 52.21(b) (33) is adopted and incorporated by reference in Rule 62-204.800, F.A.C.

The Federal definition of "representative actual annual emissions", which the Department has incorporated by reference, follows:

(33) Representative actual annual emissions means the average rate, in tons per year, at which the source is projected to emit a pollutant for the two-year period after a physical change or change in the method of operation of a unit, (or a different consecutive two-year period within 10 years after that change, where the Administrator determines that such period is more representative of normal source operations), considering the effect any such change will have on increasing or decreasing the hourly emissions rate and on projected capacity utilization.

In projecting future emissions the Administrator shall:

- (i) Consider all relevant information, including but not limited to, historical operational data, the company's own representations, filings with the State or Federal regulatory authorities, and compliance plans under title IV of the Clean Air Act; and
- (ii) Exclude, in calculating any increase in emissions that results from the particular physical change or change in the method of operation at an electric utility steam generating unit, that portion of the unit's emissions following the change that could have been accommodated during the representative baseline period and is attributable to an

TECHNICAL EVALUATION AND PRELIMINARY DETERMINATION

increase in projected capacity utilization at the unit that is unrelated to the particular change, including any increased utilization due to the rate of electricity demand growth for the utility system as a whole.

TEC has submitted information, which demonstrates that the planned combustion of syngas produced from coal, and petcoke fuel blends will not increase actual emissions in accordance with the applicable regulations.

Based on the performance test results, fuel analyses, historical emissions data, and evaluation of pollution control system capabilities, the Department concludes that the use of syngas produced from blends of petcoke/coal as described in TEC's permit application will not result in a significant net increase in any PSD regulated pollutant and therefore the permit amendment request regarding the use of petcoke in Unit 1 is not subject to PSD review. Additionally, the Department is not granting any revisions to any currently authorized emission limitation or standard for any PPS Unit 1 emission source. As outlined below in Section 7, the Department plans to include appropriate permit conditions to ensure that no significant increases in PSD regulated pollutants occur due to the use of syngas produced from blends of petcoke and coal at the Polk Power Station Unit 1.

7. Proposed Revisions of Specific Conditions to Permit PSD-Fl-194

F. Fuel Consumption

Solid fuels input to the solid fuel gasification plant shall consist of coal or coal/petroleum coke blends containing a maximum of 60.0 percent petroleum coke by weight. The maximum input of eoal solid fuels input to the eoal solid fuel gasification plant shall not exceed 2,325 tons per day, on a dry basis. The maximum weight of the petroleum coke blended shall not exceed 1,395 tons per day, on a dry basis. The maximum sulfur content of the blended fuel shall not exceed 3.5 percent by weight.

G. Fugitive Dust

Fugitive dust emissions during the construction period shall be minimized by covering or watering dust generation areas. Particulate matter emissions from the eoal handling of solid fuels shall be controlled by enclosing all eoal solid fuel storage, conveyors and conveyor transfer points. Fugitive emissions shall be tested as specified in Specific Condition No. J. Water sprays or chemical wetting agents and stabilizers shall be applied to uncovered storage piles, roads, handling equipment, etc. during dry periods, as necessary, to all facilities to maintain an opacity of less than or equal to five percent.

H. Emission Limits

- 1.(a) Syngas lb/MMBtu values based on heat input (HHV) to the east solid fuel gasifier and includes emissions from the H₂SO₄ plant thermal oxidizer. Pollutant concentrations are corrected to 15% oxygen.
- 8. The permittee shall maintain and submit to the Department, on an annual basis for a period of five years from the date the unit begin firing syngas produced from blends of petroleum coke and coal. CEMS data demonstrating that the operational changes did not result in a significant emissions increase of nitrogen oxides when compared to the past actual coal levels. The CEMS data shall be of the periods when the unit is

- burning syngas produced from petcoke/coal blends containing a maximum amount of petcoke of up to 60 percent, by weight.
- 9. The permittee shall maintain and submit to the Department on an annual basis for a period of five years from the date the unit begin firing syngas produced from blends of petroleum coke and coal, CEMS data demonstrating that the operational changes did not result in a significant emissions increase of sulfur dioxide when compared to the past actual coal levels. The CEMS data shall be of the periods when the unit is burning syngas produced from petcoke/coal blends containing a maximum amount of petcoke of up to 60 percent, by weight.
- 10. The permittee shall maintain and submit to the Department on an annual basis for a period of five years from the date the unit begin firing syngas produced from blends of petroleum coke and coal, test results demonstrating that the operation changes did not result in a significant emissions increase of sulfuric acid mist when compared to the past actual coal levels. The sulfuric acid mist emissions shall be based on test results using EPA Method 8. The test shall be conducted when the unit is burning syngas produced from petcoke/coal blends containing a maximum amount of petcoke of up to 60 percent, by weight.

J. Performance Testing

1. k. The owner or operator shall determine compliance with the solid fuel sulfur content standard of 3.5 percent, by weight, as follows: using appropriate ASTM methods such as, ASTM D2013-72, ASTM D3177-75, and ASTM D4239-85, or latest ASTM edition methods. (I, A)

M. Notification, Reporting, and Recordkeeping

To determine compliance with the syngas and fuel oil firing heat input limitation, the permittee shall maintain daily records of syngas and fuel oil consumption for the turbine and heating value for each fuel. All records shall be maintained for a minimum of two five years after the date of each record and shall be made available to representatives of the Department upon request.

Documentation verifying that the coal/petroleum coke blends input to the solid fuel gasification system have not exceeded the 60.0 percent (1,395 tons per day) maximum petroleum coke by weight limit and the blended fuel sulfur content of 3.5 percent by weight limit specified by Specific Condition F, shall be maintained and submitted to the Department's Southwest District Office with each annual report.

The permittee shall maintain and submit to the Department, on an annual basis for a period of five years from the date the unit begin firing syngas produced from blends of petroleum coke and coal, data demonstrating that the operational change associated with the use of petroleum coke did not result in a significant emission increase pursuant to Rule 62-210.200(12)(d). F.A.C.

TECHNICAL EVALUATION AND PRELIMINARY DETERMINATION

8. Conclusion

The changes in operation authorized by these permit amendments are not expected to cause a net significant increase in actual emissions of any PSD regulated air pollutant. The changes will not result in any increases in ambient concentrations of any regulated air pollutants or cause or contribute to a violation of any ambient air quality standard or PSD increment.

Permit Engineer:

Syed Arif, P.E.

ATTACHMENT 1



TAMPA ELECTRIC

May 21, 1998



Mr. A.A. Linero, P.E., Administrator New Source Review Section --- Florida Department of Environmental Protection Bureau of Air Regulation 111 South Magnolia Drive, Suite 4 ais ID 1050233-002-AC Tallahassee, Florida 32301

Via FedEx Airbill No. 803727908962

Re:

Tampa Electric Company (TEC)

Polk Power Station

Request to Amend PSD-FL-194 for the use of Coal/Petroleum Coke Solid Fuel Blend

Dear Mr. Linero:

The Florida Department of Environmental Protection (FDEP), Bureau of Air Regulation, currently authorizes Tampa Electric Company (TEC) to operate the Polk Power Station under Permit PSD-FL-194. The permitted equipment includes, but is not limited to, one 260 MW (nominal) integrated coal gasification combined cycle (IGCC) combustion turbine (CT). In addition to the CT, the complete IGCC includes a solid fuel handling and storage system, a solid fuel gasification system, hot gas and cold gas clean-up systems, a sulfuric acid plant, and other ancillary equipment.

TEC is requesting an amendment to Permit PSD-FL-194 to include up to a 25% coal/75% petroleum coke fuel blend as well as 100 percent coal as solid fuels for use in the IGCC. The coal/petroleum coke fuel blend will be handled in the same manner as coal is currently handled at the facility. No changes will be made to the CT or any of the solid fuel handling, gasification, hot and cold gas clean-up, or acid plant equipment or processes. generated from the coal/petroleum coke blend and supplied to the CT will be comparable to the syngas generated from 100 percent coal gasification. No emissions increase is expected from coal/petroleum.coke-produced syngas versus 100 percent coal-generated syngas.

TEC will conduct applicable emissions testing of the CT during the combustion of coal/petroleum coke blend-produced syngas-firing to provide reasonable assurance that emissions have not increased. This testing will be integrated into the required Demonstration Period testing program. A test protocol will be submitted to FDEP prior to testing, consistent with permit and regulatory requirements.

TAMPA ELECTRIC COMPANY P. D. BOX 111 TAMPA, FL 33601-0111

(813) 228-4111

Mr. A.A. Linero, P.E., Administrator May 21, 1998 Page 2 of 2

As we discussed in our telephone conversation on May 15, 1998 enclosed is a \$250.00 processing fee. TEC appreciates your timely review of this amendment request. Please call me at (813) 641-5039 if you have any questions or wish to discuss any aspect of this request.

Sincerely,

Janice K. Taylor.

Senior Engineer

Environmental Planning

Enclosure

EPvgmVKT836

c: Mr. Hamilton Oven, FDEP - Tallahassee

ATTACHMENT 2



Department of **Environmental Protection**

Governor

Marjory Stoneman Douglas Building 3900 Commonwealth Boulevard Tallahassee, Florida 32399-3000

David B. Struhs Secretary

December 13, 1999

CERTIFIED MAIL - RETURN RECEIPT REQUESTED

Mr. Charles A. Shelnut General Manager Tampa Electric Company P.O. Box 775 Tampa, Florida 33680-0775

Dear Mr. Shelnut:

Re: Modification of PSD-FL-194

> Tampa Electric Polk Power Station, Unit No. 1 Petroleum Coke/Coal Performance Test Request

The Department has reviewed the request from Tampa Electric Company (TEC) dated May 21, 1998 and supplementary information dated September 8, 1998 and November 10, 1998 to conduct performance tests while firing synthetic natural gas (syngas) produced from petroleum coke/coal blends at Polk Power Station, Unit No. 1.

You are hereby authorized to conduct performance tests for pollutant emissions on Polk Power Station Unit No. 1 in Polk County while firing syngas produced from blends of petroleum coke (petcoke) and bituminous coal (coal). All Conditions of Certification and Conditions of Approval in your Site Certification and PSD Permit related to air pollution emission limits and control equipment remain in force.

The performance tests will be conducted in order to gather data regarding pollutant emissions and operational limitations while firing syngas produced from blends of petcoke and coal. The blends can contain a maximum of 70 percent (% by weight) petcoke. Screening to determine whether future long-term firing of syngas produced from blends of petcoke and coal blends syngas constitutes a modification subject to a review for Prevention of Significant Deterioration (PSD) shall be performed in accordance with Chapter 403, F.S.; Chapters 62-210 through 62-297 and 62-4, F.A.C.; and, Title 40, Code of Federal Regulations (CFR; July 1, 1998 version). The procedure will consist of a comparison of estimates of "representative actual annual emissions" while burning petcoke/coal blends syngas against past actual emissions while burning coal syngas (or estimates of past actual emissions developed from 100 percent coal syngas baseline performance tests).

The performance test results along with any modification application to allow permanent firing of syngas produced from blends of petcoke/coal will be reviewed by the Department's Bureau of Air Regulation (BAR) and interested agencies (i.e., DEP Southwest District office, U.S. EPA, U.S. Fish and Wildlife Service, National Park Service, etc.).

The performance tests shall be subject to the following conditions:

The permittee shall notify, in writing, the Department's BAR office, the Southwest District office, and the ì. Site Certification office at least 15 days prior to commencement of the baseline and the petcoke/coal blend syngas performance tests. A written test result report shall be submitted to these offices within 45 days upon completion of the last test run.

"Protect, Conserve and Manage Florida's Environment and Natural Resources"

Mr.Charles Sheinut December 13, 1999 Page 2

2. The petcoke/coal blend syngas performance tests shall commence on or before March 1, 2000 and be conducted for not more than 90 days. The tests shall be conducted based on the proposed testing protocol to establish steady state operation and to achieve a maximum (70%) blend. If, for any reasons, a steady state operation of 70% petroleum coke/coal blend syngas, or less, is not achieved, or the testing at 70% petcoke blend syngas or less, presents any operational or environmental concerns, the testing shall be curtailed. The Department shall be immediately notified of the problems that have prevented steady state operations and what steps will be initiated to correct the problem. All testing shall be concluded within 150 days of when petcoke is first introduced into Unit No. 1.

Estimated Date of Introduction of Fuel Blend Syngas: January 1, 2000 (Note: This is the date at which a run on Petcoke fuel blend syngas may be commenced. It does not indicate that Unit 1 will run continuously from January 1 to June 1, 2000)

Estimated Testing Schedule:

Scenario: 55% Petcoke/ 45% Coal

Estimated date to begin testing: March 1, 2000

Scenario: 60% Petcoke/40% Coal (if 55% blend emissions are less than baseline)

Estimated date to begin testing: April 1, 2000

Scenario: 65% Petcoke/ 35% Coal (if 60% blend emissions are less than baseline)

Estimated date to begin testing: May 1, 2000

Scenario: 70% Petcoke/ 30% Coal (if 65% blend emissions are less than baseline)

Estimated date to begin testing: May 15, 2000

- 3. Stack emissions from Unit No. 1 shall not exceed the following during baseline and petcoke/coal blend syngas performance tests (based on most stringent of present PSD Permit and Certification Conditions):
 - a. Sulfur dioxide (SO₇) 357 pounds per hour on a 30-day rolling average.
 - b. Nitrogen oxides (NO_x) 222.5 pounds per hour on a 30-day rolling average.
- 4. As-burned fuel samples shall be collected and analyzed for the sulfur and nitrogen content throughout the petroleum coke/coal blend syngas and the baseline coal syngas test periods.
- 5. The performance tests of the petcoke/coal blend syngas shall be limited to a maximum of 70% petcoke, by weight. The maximum weight of the petroleum coke burned during the petcoke/coal blend syngas performance tests shall not exceed 1628 tons per day, on a dry basis.
- 6. The maximum sulfur content of the fuel shall not exceed 3.5 percent, by weight, during the baseline tests and the petroleum coke/coal blend syngas tests.
- 7. SO₂, NO₃, and opacity emissions data shall be recorded using continuous emissions monitors (CEMS) during the baseline and the petcoke/coal blend syngas tests. If the plant CEMS are used for these tests, these systems shall be quality assured pursuant to 40 CFR 60, Appendix F requirements. The data assessment report per 40 CFR 60, Appendix F, for the most recent relative accuracy test audit (RATA) and most recent cylinder gas audit (CGA), shall be submitted with the test report. In addition, stack tests shall be conducted for sulfuric acid mist during the baseline and petcoke/coal blend syngas tests. A satisfactory performance test for each baseline test and each petroleum coke-coal blend syngas shall consist of a minimum of three tests at three runs per test.

- 8. The pollutant emission results from the petroleum coke/coal blend syngas performance tests shall be used to estimate "representative actual annual emissions" following an operational change per 62-210.200 (12)(d), F.A.C., for comparison with actual emissions per Rule 62-210.200(12)(a), F.A.C. The comparison will form the basis of a PSD applicability determination pursuant to 40 CFR 52.21. The results of baseline performance tests when firing coal syngas will be used only to the extent that such information does not already exist or is insufficient to determine actual emissions.
- Performance tests shall be conducted using EPA Reference Methods, as contained in 40 CFR 60
 (Standards of Performance for New Stationary Sources), or any other method approved by the Department, in writing, in accordance with Chapter 62-297, F.A.C.
- 10. If additional time is needed, the permittee shall request an extension of time and provide the Department with documentation of the progress accomplished to-date and shall identify the work required to complete the performance tests.
- Daily records (e.g., heat input, MW, fuel input rates, etc.) of IGCC operations while firing the petcoke/coal blend syngas and while firing only coal syngas (baseline) during the tests shall be required.
- 12. The Southwest District office may conduct a Type I or II stack audit.
- 13. Complete documentation (recording) of any firing of the petroleum coke-coal blend syngas shall be required (i.e., all CEMs records; testing results; materials utilized, by weight; etc.) and kept on file for a minimum of five years.
- 14. The authorized petroleum coke/coal blend syngas performance tests shall not result in the release of objectionable odors pursuant to Rule 62-296.320(2), F.A.C.
- 15. Performance testing shall cease as soon as possible if Unit No. 1 operations are not in accordance with the conditions in the air section of Site Certification No. PA 92-32, PSD Permit No. PSD-FL-194, or this authorization protocol. Performance testing shall not resume until appropriate measures to correct the problem(s) have been implemented.
- 16. The performance tests for pollutant emissions shall be conducted under the direct supervision of a professional engineer registered in Florida.
- 17. This Department action is only to authorize the petroleum coke-coal blend syngas performance tests. Any firing of petroleum coke beyond the 90 days of testing within the 150 day period approved to conduct such tests will be deemed a violation of the Site Certification No. PA 92-32 and Permit No. PSD-FL-194.
- 18. The Southwest District office shall be immediately notified, in writing upon completion of the final test.
- 19. The testing series shall include emissions tests for each of the petroleum coke/coal blends syngas and pollutants with the source operating at permitted capacity. Permitted capacity is defined as 90-100 percent of the capacity allowed by Site Certification PA 92-32 and Permit PSD-FL-194. If it is impracticable to test at permitted capacity, then the source may be tested at a lesser rate. However, the tests shall be conducted at capacities within 10 percent of each other and corrected to the same heat input basis. Furthermore, subsequent source operation with a petroleum coke-coal blend syngas, if requested and approved by the Department, shall be limited to 110 percent of the tested capacity for that blend syngas until new tests are conducted, which requires prior Department authorization.
- 20. Attachments to be incorporated:
 - Tampa Electric Company letters dated May 21, September 8 and November 10, 1998.
 - FDEP letters dated June 16 and October 5, 1998.

Mr.Charles Sheinut December 13, 1999 Page 4

A copy of this letter shall be filed with the referenced permit and shall become part of the permit. This permit modification is issued pursuant to Chapter 403, Florida Statutes.

Any party to this order (permit modification) has the right to seek judicial review of it under Section 120.68, F.S., by filing a notice of appeal under Rule 9.110 of the Florida Rules of Appellate Procedure with the clerk of the Department of Environmental Protection in the Office of General Counsel, Mail Station #35, 3900 Commonwealth Boulevard, Tallahassee, Florida, 32399-3000, and by filing a copy of the notice of appeal accompanied by the applicable filing fees with the appropriate District Court of Appeal. The notice must be filed within thirty days after this order is filed with the clerk of the Department.

Executed in Tallahassee, Florida.

Howard L. Rhodes, Director Division of Air Resources

Management

CERTIFICATE OF SERVICE

The undersigned duly designated deputy agency clerk hereby certifies that this permit modification was sent by certified mail (*) and copies were mailed by U.S. Mail before the close of business on $\frac{12-14-99}{12-14-99}$ to the person(s) listed:

Charles A. Shelnut, TEC*
Buck Oven, DEP PPS
Bill Thomas, DEP SWD
Gregg Worley, EPA
John Bunyak, NPS
Patrick Shell, TEC

Clerk Stamp

FILING AND ACKNOWLEDGMENT FILED, on this date, pursuant to §120.52, Florida Statutes, with the designated Department Clerk, receipt of which is hereby acknowledged.

Clerk)

(Date)

FINAL DETERMINATION

Tampa Electric Company

Permit No. 1050233-002-AC, PSD-FL-194C

Polk Power Station, Unit No. 1

An Intent to Issue PSD Permit modification to Tampa Electric Company, to temporarily burn syngas made from blends of petroleum coke and coal in Unit 1, in Polk County, was distributed on November 4, 1999. The Notice of Intent was published in the Lakeland Ledger on November 17, 1999. Copies of the draft construction permit were available for public inspection at the Department offices in Tampa and Tallahassee.

No comments were submitted by the National Park Service or the public. Telephonic comments were received from the Environmental Protection Agency (EPA) asking for clarification in the modification letter. The clarification sought was to include the word syngas after petroleum coke/coal blends. This addition will provide reasonable assurance that the blend of petroleum coke/coal will have to be converted to syngas prior to firing. The Department agrees with EPA's request and will make the necessary changes to the modification letter.

The final action of the Department is to issue the PSD permit modification with the changes noted above.

CERTIFIED MAIL - RETURN RECEIPT REQUESTED

Mr. Mark J. Hornick General Manager-Polk Power Station Tampa Electric Company P.O. Box 111 Tampa, Florida 33601-0111

Re: DEP File No. 1050233-004-AC (PSD-FL-194E)
Petroleum Coke Use at Polk Power Station Unit 1

Dear Mr. Hornick:

The Department reviewed your application to modify the PSD Permit for Polk Power Station Unit 1. The request is to allow firing of synthetic gas produced from the gasification of fuel blends containing up to 60 percent petroleum coke and 40 percent bituminous coal. The Department reviewed the results of the trials conducted in 1999 and determined that use of petroleum coke as described will not require additional PSD review (reference: Technical Evaluation dated September 12, 2000). The PSD permit originally issued on February 28, 1994 and modified on December 14, 1999, is further modified as follows:

F. Fuel Consumption

Solid fuels input to the solid fuel gasification plant shall consist of coal or coal/petroleum coke blends containing a maximum of 60.0 percent petroleum coke by weight. The maximum input of eoal solid fuels input to the eoal solid fuel gasification plant shall not exceed 2,325 tons per day, on a dry basis. The maximum weight of the petroleum coke blended shall not exceed 1,395 tons per day, on a dry basis. The maximum sulfur content of the blended fuel shall not exceed 3.5 percent by weight.

G. Fugitive Dust

Fugitive dust emissions during the construction period shall be minimized by covering or watering dust generation areas. Particulate matter emissions from the eoal handling of solid fuels shall be controlled by enclosing all eoal solid fuel storage, conveyors and conveyor transfer points. Fugitive emissions shall be tested as specified in Specific Condition No. J. Water sprays or chemical wetting agents and stabilizers shall be applied to uncovered storage piles, roads, handling equipment, etc. during dry periods, as necessary, to all facilities to maintain an opacity of less than or equal to five percent.

H. Emission Limits

- 1.(a) Syngas lb/MMBtu values based on heat input (HHV) to the east solid fuel gasifier and includes emissions from the H₂SO₄ plant thermal oxidizer. Pollutant concentrations are corrected to 15% oxygen.
- 8. The permittee shall maintain and submit to the Department, on an annual basis for a period of five years from the date the unit begin firing syngas produced from blends of petroleum coke and coal, CEMS data demonstrating that the operational changes did not result in a significant emissions increase of nitrogen oxides when compared to the past actual coal levels. The CEMS data shall be of the periods when the unit is burning syngas produced from petcoke/coal blends containing a maximum amount of petcoke of up to 60 percent, by weight.
- 9. The permittee shall maintain and submit to the Department on an annual basis for a period of five years from the date the unit begin firing syngas produced from blends of petroleum coke and coal. CEMS data demonstrating that the operational changes did not result in a significant emissions increase of sulfur dioxide when compared to the past actual coal levels. The CEMS data shall be of the periods when the unit is burning syngas produced from petcoke/coal blends containing a maximum amount of petcoke of up to 60 percent, by weight.
- 10. The permittee shall maintain and submit to the Department on an annual basis for a period of five years from the date the unit begin firing syngas produced from blends of petroleum coke and coal, test results demonstrating that the operation changes did not result in a significant emissions increase of sulfuric acid mist when compared to the past actual coal levels. The sulfuric acid mist emissions shall be based on test results using EPA Method 8. The test shall be conducted when the unit is burning syngas produced from petcoke/coal blends containing a maximum amount of petcoke of up to 60 percent, by weight.

J. Performance Testing

1. k. The owner or operator shall determine compliance with the solid fuel sulfur content standard of 3.5 percent, by weight, as follows: using appropriate ASTM methods such as, ASTM D2013-72, ASTM D3177-75, and ASTM D4239-85, or latest ASTM edition methods. (I. A)

M. Notification, Reporting, and Recordkeeping

To determine compliance with the syngas and fuel oil firing heat input limitation, the permittee shall maintain daily records of syngas and fuel oil consumption for the turbine and heating value for each fuel. All records shall be maintained for a minimum of two five years after the date of each record and shall be made available to representatives of the Department upon request.

Documentation verifying that the coal/petroleum coke blends input to the solid fuel gasification system have not exceeded the 60.0 percent (1,395 tons per day) maximum petroleum coke by weight limit and the blended fuel sulfur content of 3.5 percent by weight limit specified by Specific Condition F, shall be maintained and submitted to the Department's Southwest District Office with each annual report.

The permittee shall maintain and submit to the Department, on an annual basis for a period of five years from the date the unit begin firing syngas produced from blends of petroleum coke and coal, data demonstrating that the operational change associated with the use of petroleum coke did not result in a significant emission increase pursuant to Rule 62-210.200(12)(d), F.A.C.

Mr. Mark Hornick October xx, 2000 Page 3 of 3

A copy of this letter shall be attached to and shall become a part of Permit PSD-FL-194. This permit modification is issued pursuant to Chapter 403, Florida Statutes. Any party to this order (permit modification) has the right to seek judicial review of it under Section 120.68, F.S., by the filing of a Notice of Appeal under Rule 9.110 of the Florida Rules of Appellate Procedure with the Clerk of the Department of Environmental Protection in the Office of General Counsel, Mail Station 35, 3900 Commonwealth Boulevard, Tallahassee, Florida, 32399-3000, and by filing a copy of the Notice of Appeal accompanied by the applicable filing fees with the appropriate District Court of Appeal. The Notice of Appeal must be filed within (thirty) days after this Notice is filed with the Clerk of the Department.

Executed in Tallahassee, Florida.

STATE OF FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION

Howard L. Rhodes, Director

Division of Air Resources Management

(Date)

CERTIFICATE OF SERVICE

Modification was sent by cer	clerk hereby certifies that this Final PSD Permit es were mailed by U.S. Mail before the close of
Mark J. Hornick, TEC * Gregg Worley, EPA John Bunyak, NPS Bill Thomas, DEP SWD Buck Oven DEP PPSO	·
•	Clerk Stamp
	FILING AND ACKNOWLEDGMENT FILED, on this date, pursuant to §120.52, Florida Statutes, with the designated Department Clerk, receipt of which is hereby acknowledged.

(Clerk)

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Department of **Environmental Protection**

leh Bush Governor

Twin Towers Office Building 2600 Blair Stone Road Tallahassee, Florida 32399-2400

David B. Struhs Secretary

September 21, 2000

CERTIFIED MAIL - RETURN RECEIPT REQUESTED

Mr. Mark J. Hornick General Manager - Polk Power Station Tampa Electric Company Post Office Box 111 Tampa, Florida 33601-0111

Re: DEP File No. 1050233-004-AC/PSD-FL-194E Permit Modification - Polk Power Station Unit No.1

Dear Mr. Hornick:

Enclosed is a revised copy of the Draft PSD Permit Modification for the Integrated Gasification Combined Cycle facility located at 9895 State Road 37, Mulberry, Polk County. Please replace this version with the Draft PSD Modification that was issued on September 13, 2000. The Department's Intent to Issue PSD Permit Modification and the "PUBLIC NOTICE OF INTENT TO ISSUE PSD PERMIT MODIFICATION" are also included.

The PUBLIC NOTICE OF INTENT TO ISSUE PSD PERMIT MODIFICATION must be published one time only, as soon as possible, in the legal advertisement section of a newspaper of general circulation in the area affected, pursuant to the requirements Chapter 50, Florida Statutes. Proof of publication, i.e., newspaper affidavit, must be provided to the Department's Bureau of Air Regulation office within seven days of publication. Failure to publish the notice and provide proof of publication may result in the denial of the permit.

Please submit any written comments you wish to have considered concerning the Department's proposed action to A. A. Linero, P.E., Administrator, New Source Review Section at the above letterhead address. If you have any other questions, please call Mr. Syed Arif, P.E. at 850/921-9528.

Sincerely,

C. H. Fancy, P.E., Chief

Bureau of Air Regulation

CHF/sa

Enclosures

In the Matter of an Application for Permit Modification by:

Mr. Mark J. Hornick General Manager-Polk Power Station Tampa Electric Company Post Office Box 111 Tampa, Florida 33601-0111 DEP File No. 1050233-004-AC PSD Permit No. PSD-FL-194E Polk Power Station Polk County

INTENT TO ISSUE PSD PERMIT MODIFICATION

The Department of Environmental Protection (Department) gives notice of its intent to issue a permit modification (copy of DRAFT Permit Modification attached) for the proposed action, as detailed in the application specified above, for the reasons stated below.

The applicant, Tampa Electric Company (TEC), applied on July 5, 2000 to the Department for a modification of the Permit for the Prevention of Significant Deterioration (PSD Permit) applicable to Tampa Electric Company, Polk Power Station, Unit No. 1. Presently only synthetic gas (syngas) from coal gasification may be burned in Unit 1. The request will allow TEC to burn syngas produced from the gasification of fuel blends of up to 60 percent petroleum coke.

The Department has permitting jurisdiction under the provisions of Chapter 403, Florida Statutes (F.S.), the Florida Administrative Code (F.A.C.) Chapters 62-4, 62-210, and 62-212, and 40CFR52.21(u). The above actions are not exempt from permitting procedures. The Department has determined that a modification and re-issuance of the PSD Permit is required to use petroleum coke in Unit 1.

The Department intends to issue this PSD Permit Modification based on the belief that reasonable assurances have been provided to indicate that operation of these emission units will not adversely impact air quality; and the emission units will comply with all appropriate provisions of Chapters 62-4, 62-204, 62-210, 62-212, 62-296, and 62-297, F.A.C.

Pursuant to Section 403.815, F.S., and Rule 62-110.106(7)(a)1., F.A.C., you (the applicant) are required to publish at your own expense the enclosed "Public Notice of Intent to Issue PSD Permit Modification." The notice shall be published one time only in the legal advertisement section of a newspaper of general circulation in the area affected. Rule 62-110.106(7)(b), F.A.C., requires that the applicant cause the notice to be published as soon as possible after notification by the Department of its intended action. For the purpose of these rules, "publication in a newspaper of general circulation in the area affected" means publication in a newspaper meeting the requirements of Sections 50.011 and 50.031, F.S., in the county where the activity is to take place. If you are uncertain that a newspaper meets these requirements, please contact the Department at the address or telephone number listed below. The applicant shall provide proof of publication to the Department's Bureau of Air Regulation, at 2600 Blair Stone Road, Mail Station #5505, Tallahassee, Florida 32399-2400 (Telephone: 850/488-0114; Fax 850/ 922-6979). You must provide proof of publication within seven days of publication, pursuant to Rule 62-110.106(5). F.A.C. No permitting action for which published notice is required shall be granted until proof of publication of notice is made by furnishing a uniform affidavit in substantially the form prescribed in section 50.051. F.S. to the office of the Department issuing the permit. Failure to publish the notice and provide proof of publication may result in the denial of the permit pursuant to Rules 62-110.106(9) & (11), F.A.C.

The Department will issue the final permit with the attached conditions unless a response received in accordance with the following procedures results in a different decision or significant change of terms or conditions.

The Department will accept written comments concerning the proposed permit issuance action for a period of 30 (thirty) days from the date of publication of Public Notice of Intent to Issue PSD Permit Modification. Written comments should be provided to the Department's Bureau of Air Regulation at 2600 Blair Stone Road. Mail Station #5505, Tallahassee, FL 32399-2400. Any written comments filed shall be made available for public inspection. If written comments received result in a significant change in the proposed agency action, the Department shall revise the proposed permit and require, if applicable, another Public Notice.

Polk Power Station Unit 1 (Petcoke Usc) 1050233-004-AC (PSD-FL-194E) Page 2 of 3

The Department will issue the permit with the attached conditions unless a timely petition for an administrative hearing is filed pursuant to sections 120.569 and 120.57 F.S., before the deadline for filing a petition. The procedures for petitioning for a hearing are set forth below.

A person whose substantial interests are affected by the proposed permitting decision may petition for an administrative proceeding (hearing) under sections 120.569 and 120.57 of the Florida Statutes. The petition must contain the information set forth below and must be filed (received) in the Office of General Counsel of the Department at 3900 Commonwealth Boulevard, Mail Station #35, Tallahassee, Florida, 32399-3000. Petitions filed by the permit applicant or any of the parties listed below must be filed within fourteen days of receipt of this notice of intent. Petitions filed by any persons other than those entitled to written notice under section 120.60(3) of the Florida Statutes must be filed within fourteen days of publication of the public notice or within fourteen days of receipt of this notice of intent, whichever occurs first. Under section 120.60(3), however, any person who asked the Department for notice of agency action may file a petition within fourteen days of receipt of that notice, regardless of the date of publication. A petitioner shall mail a copy of the petition to the applicant at the address indicated above at the time of filing. The failure of any person to file a petition within the appropriate time period shall constitute a waiver of that person's right to request an administrative determination (hearing) under sections 120.569 and 120.57 F.S., or to intervene in this proceeding and participate as a party to it. Any subsequent intervention will be only at the approval of the presiding officer upon the filing of a motion in compliance with Rule 28-106.205 of the Florida Administrative Code.

A petition that disputes the material facts on which the Department's action is based must contain the following information: (a) The name and address of each agency affected and each agency's file or identification number, if known; (b) The name, address, and telephone number of the petitioner's representative, if any, which shall be the address for service purposes during the course of the proceeding; and an explanation of how the petitioner's substantial interests will be affected by the agency determination; (c) A statement of how and when petitioner received notice of the agency action or proposed action; (d) A statement of all disputed issues of material fact. If there are none, the petition must so indicate; (e) A concise statement of the ultimate facts alleged, including the specific facts the petitioner contends warrant reversal or modification of the agency's proposed action; (f) A statement of the specific rules or statutes the petitioner contends require reversal or modification of the agency's proposed action; and (g) A statement of the relief sought by the petitioner, stating precisely the action petitioner wishes the agency to take with respect to the agency's proposed action.

A petition that does not dispute the material facts upon which the Department's action is based shall state that no such facts are in dispute and otherwise shall contain the same information as set forth above, as required by Rule 28-106.301.

Because the administrative hearing process is designed to formulate final agency action, the filing of a petition means that the Department's final action may be different from the position taken by it in this notice. Persons whose substantial interests will be affected by any such final decision of the Department on the application have the right to petition to become a party to the proceeding, in accordance with the requirements set forth above. Mediation is not available in this proceeding.

In addition to the above, a person subject to regulation has a right to apply for a variance from or waiver of the requirements of particular rules, on certain conditions, under Section 120.542 F.S. The relief provided by this state statute applies only to state rules, not statutes, and not to any federal regulatory requirements. Applying for a variance or waiver does not substitute or extend the time for filing a petition for an administrative hearing or exercising any other right that a person may have in relation to the action proposed in this notice of intent.

The application for a variance or waiver is made by filing a petition with the Office of General Counsel of the Department, 3900 Commonwealth Boulevard, Mail Station #35, Tallahassee, Florida 32399-3000. The petition must specify the following information: (a) The name, address, and telephone number of the petitioner; (b) The name, address, and telephone number of the attorney or qualified representative of the petitioner, if any; (c) Each

Polk Power Station Unit 1 (Petcoke Use) 1050233-004-AC (PSD-FL-194E) Page 3 of 3

rule or portion of a rule from which a variance or waiver is requested; (d) The citation to the statute underlying (implemented by) the rule identified in (c) above; (e) The type of action requested; (f) The specific facts that would justify a variance or waiver for the petitioner; (g) The reason why the variance or waiver would serve the purposes of the underlying statute (implemented by the rule); and (h) A statement whether the variance or waiver is permanent or temporary and, if temporary, a statement of the dates showing the duration of the variance or waiver requested.

The Department will grant a variance or waiver when the petition demonstrates both that the application of the rule would create a substantial hardship or violate principles of fairness, as each of those terms is defined in Section 120.542(2) F.S., and that the purpose of the underlying statute will be or has been achieved by other means by the petitioner.

Persons subject to regulation pursuant to any federally delegated or approved air program should be aware that Florida is specifically not authorized to issue variances or waivers from any requirements of any such federally delegated or approved program. The requirements of the program remain fully enforceable by the Administrator of the EPA and by any person under the Clean Air Act unless and until the Administrator separately approves any variance or waiver in accordance with the procedures of the federal program.

Executed in Tallahassee, Florida.

C. H. Fancy, P.E., Chief Bureau of Air Regulation

CERTIFICATE OF SERVICE

The undersigned duly designated deputy agency clerk hereby certifies that this INTENT TO ISSUE PSD PERMIT MODIFICATION (including the PUBLIC NOTICE, and DRAFT PSD Permit Modification) was sent by certified mail (*) and copies were mailed by U.S. Mail before the close of business on 9/26/00 to the person(s) listed:

Mark J. Hornick, TEC* Gregg Worley, EPA John Bunyak, NPS Bill Thomas, DEP SWD Buck Oven, DEP PPS Jeff Spence, Polk County

Clerk Stamp

FILING AND ACKNOWLEDGMENT FILED, on this date, pursuant to §120.52, Florida Statutes, with the designated Department Clerk, receipt of which is hereby acknowledged.

Charlotte Hayes 9/26/00

PUBLIC NOTICE OF INTENT TO ISSUE PSD PERMIT MODIFICATION

STATE OF FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION

DEP File No. 1050233-004-AC (PSD-FL-194E)

TEC Polk Power Station Unit 1 - Petroleum Coke Use Polk County

The Department of Environmental Protection (Department) gives notice of its intent to issue a PSD Permit Modification to Tampa Electric Company (TEC) to use petroleum coke at the Polk Power Station Unit 1 located at 9895 State Road 37 South, Mulberry, Polk County. A Best Available Control Technology (BACT) was not required. The applicant's name and address are Tampa Electric Company, Post Office Box 111, Tampa, Florida 333601-0111.

The source is an Integrated Gasification Combined Cycle (IGCC) unit built with partial funding from the Department of Energy. Presently, the IGCC unit is allowed to burn synthetic gas (syngas) made from coal gasification. The permit modification will also allow use of syngas from gasification of blends containing up to 60 percent petroleum coke (petcoke).

Sulfur compounds generated during gasification are removed by an efficient conventional amine gas cleanup system. The sulfur compounds removed are ultimately converted to salable sulfuric acid. Emissions control for NO_X consists of nitrogen diluent injection into the Combined Cycle Unit. These technologies were determined to constitute BACT when the original project was permitted in 1994.

Based on previously approved and noticed tests using blends of petcoke and coal, the Department concluded that the use of syngas produced from blends of petroleum coke and coal as described in TEC's permit application will not result in a significant net increase in any PSD regulated pollutant. Therefore the request regarding the use of petroleum coke in Unit 1 is not subject to PSD review and an updated BACT determination.

The Unit must continue to meet its permitted emission limits given in the applicable PSD permit, Title V Operation Permit, and Site Certification. TEC is required to document for a period of five years that no PSD-significant emission increases (based on comparisons of future actual to past actual emissions) occur due to burning syngas made from blends of petroleum coke and coal.

The Department will re-issue the PSD permit and issue the Final permit modification with the attached conditions unless a response received in accordance with the following procedures results in a different decision or significant change of terms or conditions.

The Department will accept written comments concerning the proposed permit issuance action for a period of 30 (thirty) days from the date of publication of this Public Notice of Intent to Issue PSD Permit Modification. Written comments should be provided to the Department's Bureau of Air Regulation at 2600 Blair Stone Road, Mail Station #5505, Tallahassee, FL 32399-2400. Any written comments filed shall be made available for public inspection. If written comments received result in a significant change in the proposed agency action, the Department shall revise the proposed permit and require, if applicable, another Public Notice.

The Department will issue the permit modification with the attached conditions unless a timely petition for an administrative hearing is filed pursuant to sections 120.569 and 120.57 F.S., before the deadline for filing a petition. The procedures for petitioning for a hearing are set forth below. Mediation is not available in this proceeding.

**

A person whose substantial interests are affected by the proposed permitting decision may petition for an administrative proceeding (hearing) under sections 120.569 and 120.57 of the Florida Statutes. The petition must contain the information set forth below and must be filed (received) in the Office of General Counsel of the Department at 3900 Commonwealth Boulevard, Mail Station #35, Tallahassee, Florida, 32399-3000. Petitions filed by the permit applicant or any of the parties listed below must be filed within fourteen days of receipt of this notice of intent. Petitions filed by any persons other than those entitled to written notice under section 120.60(3) of the Florida Statutes must be filed within fourteen days of publication of the public notice or within fourteen days of receipt of this notice of intent, whichever occurs first. Under section 120.60(3), however, any person who asked the Department for notice of agency action may file a petition within fourteen days of receipt of that notice, regardless of the date of publication. A petitioner shall mail a copy of the petition to the applicant at the address indicated above at the time of filing. The failure of any person to file a petition within the appropriate time period shall constitute a waiver of that person's right to request an administrative determination (hearing) under sections 120.569 and 120.57 F.S., or to intervene in this proceeding and participate as a party to it. Any subsequent intervention will be only at the approval of the presiding officer upon the filing of a motion in compliance with Rule 28-106.205 of the Florida Administrative Code.

A petition that disputes the material facts on which the Department's action is based must contain the following information: (a) The name and address of each agency affected and each agency's file or identification number, if known; (b) The name, address, and telephone number of the petitioner, the name, address, and telephone number of the petitioner's representative, if any, which shall be the address for service purposes during the course of the proceeding; and an explanation of how the petitioner's substantial interests will be affected by the agency determination; (c) A statement of how and when petitioner received notice of the agency action or proposed action; (d) A statement of all disputed issues of material fact. If there are none, the petitioner contends warrant reversal or modification of the agency's proposed action; (f) A statement of the specific rules or statutes the petitioner contends require reversal or modification of the agency's proposed action; (f) A statement of the relief sought by the petitioner, stating precisely the action petitioner wishes the agency to take with respect to the agency's proposed action.

A petition that does not dispute the material facts upon which the Department's action is based shall state that no such facts are in dispute and otherwise shall contain the same information as set forth above, as required by Rule 28-106.301

Because the administrative hearing process is designed to formulate final agency action, the filing of a petition means that the Department's final action may be different from the position taken by it in this notice. Persons whose substantial interests will be affected by any such final decision of the Department on the application have the right to petition to become a party to the proceeding, in accordance with the requirements set forth above.

A complete project file is available for public inspection during normal business hours, 8:00 a.m. to 5:00 p.m., Monday through Friday, except legal holidays, at:

Polk County Natural Resources Division 4177 Ben Durrance Road Bartow, Florida 33830 Telephone: 863/534-7377 Fax: 863/534-7374 Dept. of Environmental Protection Bureau of Air Regulation 111 S. Magnolia Drive, Suite 4 Tallahassee, Florida 32301 Telephone: 850/488-0114 Fax: 850/922-6979 Dept. of Environmental Protection Southwest District 3804 Coconut Palm Drive Tampa, Florida 33619-8218 Telephone: 813/744-6100 Fax: 813/744-6084

The complete project file includes the Draft Permit Modification, the application, and the information submitted by the responsible official, exclusive of confidential records under Section 403.111, F.S. Interested persons may contact the Administrator, New Resource Review Section at 111 South Magnolia Drive, Suite 4, Tallahassee, Florida 32301, or call 850/488-0114 for additional information.

TECHNICAL EVALUATION

AND

PRELIMINARY DETERMINATION

Tampa Electric Company Polk Power Station Unit 1
Integrated Gasification Combined Cycle
Use of Petroleum Coke
Polk County

DEP File No. 1050233-004-AC (PSD-FL-194E)

Department of Environmental Protection Division of Air Resources Management Bureau of Air Regulation

September 20, 2000

1. Applicant

Tampa Electric Company P.O. Box 111 Tampa, Florida 33601-0111

2. Source Name and Location

Polk Power Station Unit 1 9995 State Route 37, South Mulberry, Florida 33860-0775

3. Source Description

Tampa Electric Company (TEC) Polk Power Station (PPS) Unit 1 located in Polk County, Florida is a nominal 260-megawatt (MW) electric generation facility. Major components of PPS Unit 1 include solid fuel handling and gasification systems, a sulfuric acid plant for processing of the solid fuel gasification system gas cleanup stream, an auxiliary boiler fired with No. 2 distillate fuel oil, and one integrated gasification combined cycle (IGCC) General Electric (GE) 7F combustion turbine (CT) fired with synthetic natural gas (syngas) or No. 2 distillate fuel oil.

4. Current Permit and Major Regulatory Program Status

Operation of PPS Unit 1 is currently authorized by Florida Department of Environmental Protection (FDEP) Prevention of Significant Deterioration (PSD) Permit No. PSD-FL-194, Florida Power Plant Siting Act (PPSA) Certification No. PA 92-32, and Title V Air Operation Permit No. 1050233-001-AV.

5. Permit Amendment Request

On May 22, 1998, TEC submitted a request (Attachment 1) for an amendment to Permit PSD-FL-194 originally issued by FDEP on February 28, 1994. The requested amendment was to allow firing of syngas produced from fuel blends containing up to 75 percent by weight petcoke as an alternate method of operation.

Following an initial review of the submitted material, the Department requested additional information in letters to TEC dated June 16th and October 5th, 1998. Responses to the incompleteness letters were provided to the Department by TEC in correspondence dated September 8th and November 10th, 1998. Ultimately the Department required that TEC conduct tests using blends of petroleum coke prior to allowing its permanent use in the gasifier.

An amendment to Permit PSD-FL-194 (Attachment 2) was issued on December 14, 1999 following publication of the Department's Notice of Intent. This permit amendment authorized TEC to conduct performance tests on Unit 1 while firing syngas produced from blends of petroleum coke (petcoke) and bituminous coal. TEC conducted the baseline syngas performance tests (i.e., syngas developed from coal) on February 7th and 8th, 2000. Performance tests using syngas developed from a 60 percent coal/40 percent petcoke blend were conducted on February 14th and 15th, 2000. Performance tests using syngas developed from a 40 percent coal/60 percent petcoke blend were conducted on April 24th and 25th, 2000. The results of these performance tests were submitted to FDEP on March 29th and June 12th, 2000 with an updated application requesting permanent use of petroleum coke in the gasifier.

(12)(a) In general, actual emissions as of a particular date shall equal the average rate, in tons per year, at which the emissions unit actually emitted the pollutant during a two year period which precedes the particular date and which is representative of the normal operation of the emissions unit.

The Department may allow the use of a different time period upon a determination that it is more representative of the normal operation of the emissions unit. Actual emissions shall be calculated using the emissions unit's actual operating hours, production rates and types of materials processed, stored, or combusted during the selected time period.

- (12)(b) The Department may presume that unit-specific allowable emissions for an emissions unit are equivalent to the actual emissions of the emissions unit provided that, for any regulated air pollutant, such unit-specific allowable emissions limits are federally enforceable.
- (12)(c) For any emissions unit (other than an electric utility steam-generating unit specified in subparagraph (d) of this definition) which has not begun normal operations on a particular date, actual emissions shall equal the potential emissions of the emissions unit on that date.
- (12)(d) For an electric utility steam generating unit (other than a new unit or the replacement of an existing unit) actual emissions of the unit following a physical or operational change shall equal the representative actual annual emissions of the unit following the physical or operational change, provided the owner or operator maintains and submits to the Department on an annual basis, for a period of 5 years representative of normal post-change operations of the unit, within the period not longer than 10 years following the change, information demonstrating that the physical or operational change did not result in an emissions increase. The definition of "representative actual annual emissions" found in 40 CFR 52.21(b) (33) is adopted and incorporated by reference in Rule 62-204.800, F.A.C.

The Federal definition of "representative actual annual emissions", which the Department has incorporated by reference, follows:

(33) Representative actual annual emissions means the average rate, in tons per year, at which the source is projected to emit a pollutant for the two-year period after a physical change or change in the method of operation of a unit, (or a different consecutive two-year period within 10 years after that change, where the Administrator determines that such period is more representative of normal source operations), considering the effect any such change will have on increasing or decreasing the hourly emissions rate and on projected capacity utilization.

In projecting future emissions the Administrator shall:

- (i) Consider all relevant information, including but not limited to, historical operational data, the company's own representations, filings with the State or Federal regulatory authorities, and compliance plans under title IV of the Clean Air Act; and
- (ii) Exclude, in calculating any increase in emissions that results from the particular physical change or change in the method of operation at an electric utility steam generating unit, that portion of the unit's emissions following the change that could have been accommodated during the representative baseline period and is attributable to an

increase in projected capacity utilization at the unit that is unrelated to the particular change, including any increased utilization due to the rate of electricity demand growth for the utility system as a whole.

TEC has submitted information, which demonstrates that the planned combustion of syngas produced from coal, and petcoke fuel blends will not increase actual emissions in accordance with the applicable regulations.

Based on the performance test results, fuel analyses, historical emissions data, and evaluation of pollution control system capabilities, the Department concludes that the use of syngas produced from blends of petcoke/coal as described in TEC's permit application will not result in a significant net increase in any PSD regulated pollutant and therefore the permit amendment request regarding the use of petcoke in Unit 1 is not subject to PSD review. Additionally, the Department is not granting any revisions to any currently authorized emission limitation or standard for any PPS Unit 1 emission source. As outlined below in Section 7, the Department plans to include appropriate permit conditions to ensure that no significant increases in PSD regulated pollutants occur due to the use of syngas produced from blends of petcoke and coal at the Polk Power Station Unit 1.

7. Proposed Revisions of Specific Conditions to Permit PSD-Fl-194

F. Fuel Consumption

Solid fuels input to the solid fuel gasification plant shall consist of coal or coal/petroleum coke blends containing a maximum of 60.0 percent petroleum coke by weight. The maximum input of coal solid fuels input to the coal solid fuel gasification plant shall not exceed 2,325 tons per day, on a dry basis. The maximum weight of the petroleum coke blended shall not exceed 1,395 tons per day, on a dry basis. The maximum sulfur content of the blended fuel shall not exceed 3.5 percent by weight.

G. Fugitive Dust

Fugitive dust emissions during the construction period shall be minimized by covering or watering dust generation areas. Particulate matter emissions from the eoal handling of solid fuels shall be controlled by enclosing all eoal solid fuel storage, conveyors and conveyor transfer points. Fugitive emissions shall be tested as specified in Specific Condition No. J. Water sprays or chemical wetting agents and stabilizers shall be applied to uncovered storage piles, roads, handling equipment, etc. during dry periods, as necessary, to all facilities to maintain an opacity of less than or equal to five percent.

H. Emission Limits

- 1.(a) Syngas lb/MMBtu values based on heat input (HHV) to the coal solid fuel gasifier and includes emissions from the H₂SO₄ plant thermal oxidizer. Pollutant concentrations are corrected to 15% oxygen.
- 8. The permittee shall maintain and submit to the Department, on an annual basis for a period of five years from the date the unit begin firing syngas produced from blends of petroleum coke and coal, CEMS data demonstrating that the operational changes did not result in a significant emissions increase of nitrogen oxides when compared to the past actual coal levels. The CEMS data shall be of the periods when the unit is

- burning syngas produced from petcoke/coal blends containing a maximum amount of petcoke of up to 60 percent, by weight.
- 9. The permittee shall maintain and submit to the Department on an annual basis for a period of five years from the date the unit begin firing syngas produced from blends of petroleum coke and coal, CEMS data demonstrating that the operational changes did not result in a significant emissions increase of sulfur dioxide when compared to the past actual coal levels. The CEMS data shall be of the periods when the unit is burning syngas produced from petcoke/coal blends containing a maximum amount of petcoke of up to 60 percent, by weight.
- 10. The permittee shall maintain and submit to the Department on an annual basis for a period of five years from the date the unit begin firing syngas produced from blends of petroleum coke and coal, test results demonstrating that the operation changes did not result in a significant emissions increase of sulfuric acid mist when compared to the past actual coal levels. The sulfuric acid mist emissions shall be based on test results using EPA Method 8. The test shall be conducted when the unit is burning syngas produced from petcoke/coal blends containing a maximum amount of petcoke of up to 60 percent, by weight.

J. Performance Testing

1. k. The owner or operator shall determine compliance with the solid fuel sulfur content standard of 3.5 percent, by weight, as follows: using appropriate ASTM methods such as, ASTM D2013-72, ASTM D3177-75, and ASTM D4239-85, or latest ASTM edition methods. (I, A)

M. Notification, Reporting, and Recordkeeping

To determine compliance with the syngas and fuel oil firing heat input limitation, the permittee shall maintain daily records of syngas and fuel oil consumption for the turbine and heating value for each fuel. All records shall be maintained for a minimum of two five years after the date of each record and shall be made available to representatives of the Department upon request.

Documentation verifying that the coal/petroleum coke blends input to the solid fuel gasification system have not exceeded the 60.0 percent (1,395 tons per day) maximum petroleum coke by weight limit and the blended fuel sulfur content of 3.5 percent by weight limit specified by Specific Condition F, shall be maintained and submitted to the Department's Southwest District Office with each annual report.

The permittee shall maintain and submit to the Department, on an annual basis for a period of five years from the date the unit begin firing syngas produced from blends of petroleum coke and coal, data demonstrating that the operational change associated with the use of petroleum coke did not result in a significant emission increase pursuant to Rule 62-210.200(12)(d), F.A.C.

8. Conclusion

The changes in operation authorized by these permit amendments are not expected to cause a net significant increase in actual emissions of any PSD regulated air pollutant. The changes will not result in any increases in ambient concentrations of any regulated air pollutants or cause or contribute to a violation of any ambient air quality standard or PSD increment.

Permit Engineer:

Syed Arif, P.E.

PERMITTEE:

Tampa Electric Company Post Office Box 111 Tampa, Florida 33601-0111

Authorized Representative:

Mark J. Hornick, General Manager Polk Power Station

DEP File No.	1050233-004-AC
Permit No.	PSD-FL-194 E
Project	Unit No. 1 Petcoke gasification
SIC No.	4911
Expires:	March 31, 2001

PROJECT AND LOCATION:

Re-issued and modified permit to allow Tampa Electric Company to burn synthetic gas produced from the gasification of fuel blends of up to 60 percent petroleum coke in Unit No. 1.

The unit is located at the Polk Power Station, 9895 State Road 37 South, Mulberry, Polk County. The UTM coordinates are: Zone 17; 402.45 km E and 3067.35 km N.

STATEMENT OF BASIS:

This construction permit is issued under the provisions of Chapter 403 of the Florida Statutes (F.S.), and Chapters 62-4, 62-204, 62-210, 62-212, 62-296, and 62-297 of the Florida Administrative Code (F.A.C.). The above named permittee is authorized to modify the facility in accordance with the conditions of this permit and as described in the application, approved drawings, plans, and other documents on file with the Department of Environmental Protection (Department).

ATTACHED APPENDICES MADE A PART OF THIS PERMIT:

Appendix GC Construction Permit General Conditions

Appendix SC Specific Conditions (including Permits PSD-FL-194, PSD-FL-194B, PSD-

FL-194C and PSD-FL-194D)

Howard L. Rhodes, Director Division of Air Resources Management

FACILITY DESCRIPTION

Tampa Electric Company (TEC) Polk Power Station (PPS) Unit 1 located in Polk County, Florida is a nominal 260-megawatt (MW) electric generation facility. Major components of PPS Unit 1 include solid fuel handling and gasification systems, a sulfuric acid plant for processing of the solid fuel gasification system gas cleanup stream, an auxiliary boiler fired with No. 2 distillate fuel oil, and one integrated gasification combined cycle (IGCC) General Electric (GE) 7F combustion turbine (CT) fired with synthetic natural gas (syngas) or No. 2 distillate fuel oil.

This permitting action is to allow TEC to burn syngas produced from the gasification of fuel blends of up to 60 percent petroleum coke.

This Project is exempt from the requirements of Rule 62-212.400, F.A.C., Prevention of Significant Deterioration as discussed in the Technical Evaluation and Preliminary Determination dated September 20, 2000.

REGULATORY CLASSIFICATION

This facility, TEC Polk Power Station, is classified as a Major or Title V Source of air pollution because emissions of at least one regulated air pollutant, such as particulate matter (PM/PM₁₀), sulfur dioxide (SO₂), nitrogen oxides (NO_X), carbon monoxide (CO), or volatile organic compounds (VOC) exceeds 100 tons per year (TPY).

This facility is within an industry included in the list of the 28 Major Facility Categories per Table 62-212.400-1, F.A.C. Because emissions are greater than 100 TPY for at least one criteria pollutant, the facility is also a Major Facility with respect to Rule 62-212.400, Prevention of Significant Deterioration (PSD).

PERMIT SCHEDULE

•	10/xx/00	Notice of Intent published in the
،	09/xx/00	Distributed Intentato Issue Permit
•	08/02/00	Application deemed complete
•	07/05/00	Received Application

RELEVANT DOCUMENTS:

The documents listed below are the basis of the permit. They are specifically related to this permitting action, but not all are incorporated into this permit. These documents are on file with the Department.

- Application received on July 5, 2000
- Department's incompleteness letter dated July 25, 2000
- TEC's response to Department's incompleteness letter received on August 2, 2000
- Department's Intent to Issue and Public Notice Package dated September xx, 2000

- did not result in a significant emissions increase of sulfur dioxide when compared to the past actual coal levels. The CEMS data shall be of the periods when the unit is burning syngas produced from petcoke/coal blends containing a maximum amount of petcoke of up to 60 percent, by weight.
- 10. The permittee shall maintain and submit to the Department on an annual basis for a period of five years from the date the unit begin firing syngas produced from blends of petroleum coke and coal, test results demonstrating that the operation changes did not result in a significant emissions increase of sulfuric acid mist when compared to the past actual coal levels. The sulfuric acid mist emissions shall be based on test results using EPA Method 8. The test shall be conducted when the unit is burning syngas produced from petcoke/coal blends containing a maximum amount of petcoke of up to 60 percent, by weight.
- J. Performance Testing
- 1. k. The owner or operator shall determine compliance with the solid fuel sulfur content standard of 3.5 percent, by weight, as follows: using appropriate ASTM methods such as, ASTM D2013-72, ASTM D3177-75, and ASTM D4239-85, or latest ASTM edition methods. (I, A)
- M. Notification, Reporting, and Recordkeeping

To determine compliance with the syngas and fuel oil firing heat input limitation, the permittee shall maintain daily records of syngas and fuel oil consumption for the turbine and heating value for each fuel. All records shall be maintained for a minimum of two five years after the date of each record and shall be made available to representatives of the Department upon request.

Documentation verifying that the coal/petroleum coke blends input to the solid fuel gasification system have not exceeded the 60.0 percent (1.395 tons per day) maximum petroleum coke by weight limit and the blended fuel sulfur content of 3.5 percent by weight limit specified by Specific Condition F, shall be maintained and submitted to the Department's Southwest District Office with each annual report.

The permittee shall maintain and submit to the Department, on an annual basis for a period of five years from the date the unit begin firing syngas produced from blends of petroleum coke and coal, data demonstrating that the operational change associated with the use of petroleum coke did not result in a significant emission increase pursuant to Rule 62-210.200(12)(d), F.A.C.

APPENDIX GC

GENERAL PERMIT CONDITIONS [F.A.C. 62-4.160]

- G.1 The terms, conditions, requirements, limitations, and restrictions set forth in this permit are "Permit Conditions" and are binding and enforceable pursuant to Sections 403.161, 403.727, or 403.859 through 403.861, Florida Statutes. The permittee is placed on notice that the Department will review this permit periodically and may initiate enforcement action for any violation of these conditions.
- G.2 This permit is valid only for the specific processes and operations applied for and indicated in the approved drawings or exhibits. Any unauthorized deviation from the approved drawings or exhibits, specifications, or conditions of this permit may constitute grounds for revocation and enforcement action by the Department.
- G.3 As provided in Subsections 403.087(6) and 403.722(5), Florida Statutes, the issuance of this permit does not convey and vested rights or any exclusive privileges. Neither does it authorize any injury to public or private property or any invasion of personal rights, nor any infringement of federal, state or local laws or regulations. This permit is not a waiver or approval of any other Department permit that may be required for other aspects of the total project which are not addressed in the permit.
- G.4 This permit conveys no title to land or water, does not constitute State recognition or acknowledgment of title, and does not constitute authority for the use of submerged lands unless herein provided and the necessary title or leasehold interests have been obtained from the State. Only the Trustees of the Internal Improvement Trust Fund may express State opinion as to title.
- G.5 This permit does not relieve the permittee from liability for harm or injury to human health or welfare, animal, or plant life, or property caused by the construction or operation of this permitted source, or from penalties therefore; nor does it allow the permittee to cause pollution in contravention of Florida Statutes and Department rules, unless specifically authorized by an order from the Department.
- G.6 The permittee shall properly operate and maintain the facility and systems of treatment and control (and related appurtenances) that are installed or used by the permittee to achieve compliance with the conditions of this permit, as required by Department rules. This provision includes the operation of backup or auxiliary facilities or similar systems when necessary to achieve compliance with the conditions of the permit and when required by Department rules.
- G.7 The permittee, by accepting this permit, specifically agrees to allow authorized Department personnel, upon presentation of credentials or other documents as may be required by law and at a reasonable time, access to the premises, where the permitted activity is located or conducted to:
 - a) Have access to and copy and records that must be kept under the conditions of the permit;
 - b) Inspect the facility, equipment, practices, or operations regulated or required under this permit, and,
 - c) Sample or monitor any substances or parameters at any location reasonably necessary to assure compliance with this permit or Department rules.

Reasonable time may depend on the nature of the concern being investigated.

- G.8 If, for any reason, the permittee does not comply with or will be unable to comply with any condition or limitation specified in this permit, the permittee shall immediately provide the Department with the following information:
 - a) A description of and cause of non-compliance; and
 - b) The period of noncompliance, including dates and times; or, if not corrected, the anticipated time the non-compliance is expected to continue, and steps being taken to reduce, eliminate, and prevent recurrence of the non-compliance.

APPENDIX GC

GENERAL PERMIT CONDITIONS [F.A.C. 62-4.160]

The permittee shall be responsible for any and all damages which may result and may be subject to enforcement action by the Department for penalties or for revocation of this permit.

- G.9 In accepting this permit, the permittee understands and agrees that all records, notes, monitoring data and other information relating to the construction or operation of this permitted source which are submitted to the Department may be used by the Department as evidence in any enforcement case involving the permitted source arising under the Florida Statutes or Department rules, except where such use is prescribed by Sections 403.73 and 403.111, Florida Statutes. Such evidence shall only be used to the extend it is consistent with the Florida Rules of Civil Procedure and appropriate evidentiary rules.
- G.10 The permittee agrees to comply with changes in Department rules and Florida Statutes after a reasonable time for compliance, provided, however, the permittee does not waive any other rights granted by Florida Statutes or Department rules.
- G.11 This permit is transferable only upon Department approval in accordance with Florida Administrative Code Rules 62-4.120 and 62-730.300, F.A.C., as applicable. The permittee shall be liable for any non-compliance of the permitted activity until the transfer is approved by the Department.
- G.12 This permit or a copy thereof shall be kept at the work site of the permitted activity.
- G.13 This re-issued permit incorporates previous determinations for:
 - a) Best Available Control Technology (X)
 - b) Prevention of Significant Deterioration (X); and
 - c) New Source Performance Standards (X).
- G.14 The permittee shall comply with the following:
 - a) Upon request, the permittee shall furnish all records and plans required under Department rules. During enforcement actions, the retention period for all records will be extended automatically unless otherwise stipulated by the Department.
 - b) The permittee shall hold at the facility or other location designated by this permit records of all monitoring information (including all calibration and maintenance records and all original strip chart recordings for continuous monitoring instrumentation) required by the permit, copies of all reports required by this permit, and records of all data used to complete the application or this permit. These materials shall be retained at least three years from the date of the sample, measurement, report, or application unless otherwise specified by Department rule.
 - c) Records of monitoring information shall include:
 - 1. The date, exact place, and time of sampling or measurements;
 - 2. The person responsible for performing the sampling or measurements:
 - 3. The dates analyses were performed;
 - 4. The person responsible for performing the analyses;
 - 5. The analytical techniques or methods used; and
 - 6. The results of such analyses.
- G.15 When requested by the Department, the permittee shall within a reasonable time furnish any information required by law which is needed to determine compliance with the permit. If the permittee becomes aware that relevant facts were not submitted or were incorrect in the permit application or in any report to the Department, such facts or information shall be corrected promptly.

ATTACHMENT 1



May 21, 1998



Mr. A.A. Linero, P.E., Administrator New Source Review Section Florida Department of Environmental Protection Bureau of Air Regulation 111 South Magnolia Drive, Suite 4 airo ID 1050233-007-AC Tallahassee, Florida 32301

Via FedEx Airbill No. 803727908962

Re:

Tampa Electric Company (TEC)

Polk Power Station

Request to Amend PSD-FL-194 for the use of Coal/Petroleum: Coke Solid Fuel Blend

Dear Mr. Linero:

The Florida Department of Environmental Protection (FDEP), Bureau of Air Regulation, currently authorizes Tampa Electric Company (TEC) to operate the Polk Power Station under Permit PSD-FL-194. The permitted equipment includes, but is not limited to, one 260 MW (nominal) integrated coal gasification combined cycle (IGCC) combustion turbine (CT). In addition to the CT, the complete IGCC includes a solid fuel handling and storage system, a solid fuei gasification system, hot gas and cold gas clean-up systems, a sulfuric acid plant, and other ancillary equipment.

TEC is requesting an amendment to Permit PSD-FL-194 to include up to a 25% coal/75% petroleum coke fuel blend as well as 100 percent coal as solid fuels for use in the IGCC. The coal/petroleum coke fuel blend will be handled in the same manner as coal is currently handled at the facility. No changes will be made to the CT or any of the solid fuel handling, gasification, hot and cold gas clean-up, or acid plant equipment or processes. The syngas generated from the coal/petroleum coke blend and supplied to the CT will be comparable to the syngas generated from 100 percent coal gasification. No emissions increase is expected from coal petroleum coke-produced syngas versus 100 percent coal generated syngas.

TEC will conduct applicable emissions testing of the CT during the combustion of coal/petroleum coke blend-produced syngas-firing to provide reasonable assurance that emissions have not increased. This testing will be integrated into the required Demonstration Period testing program. A test protocol will be submitted to FDEP prior to testing, consistent with permit and regulatory requirements.

Mr. A.A. Linero, P.E., Administrator May 21, 1998 Page 2 of 2

As we discussed in our telephone conversation on May 15, 1998 enclosed is a \$250.00 processing fee. TEC appreciates your timely review of this amendment request. Please call me at (813) 641-5039 if you have any questions or wish to discuss any aspect of this request.

Sincerely,

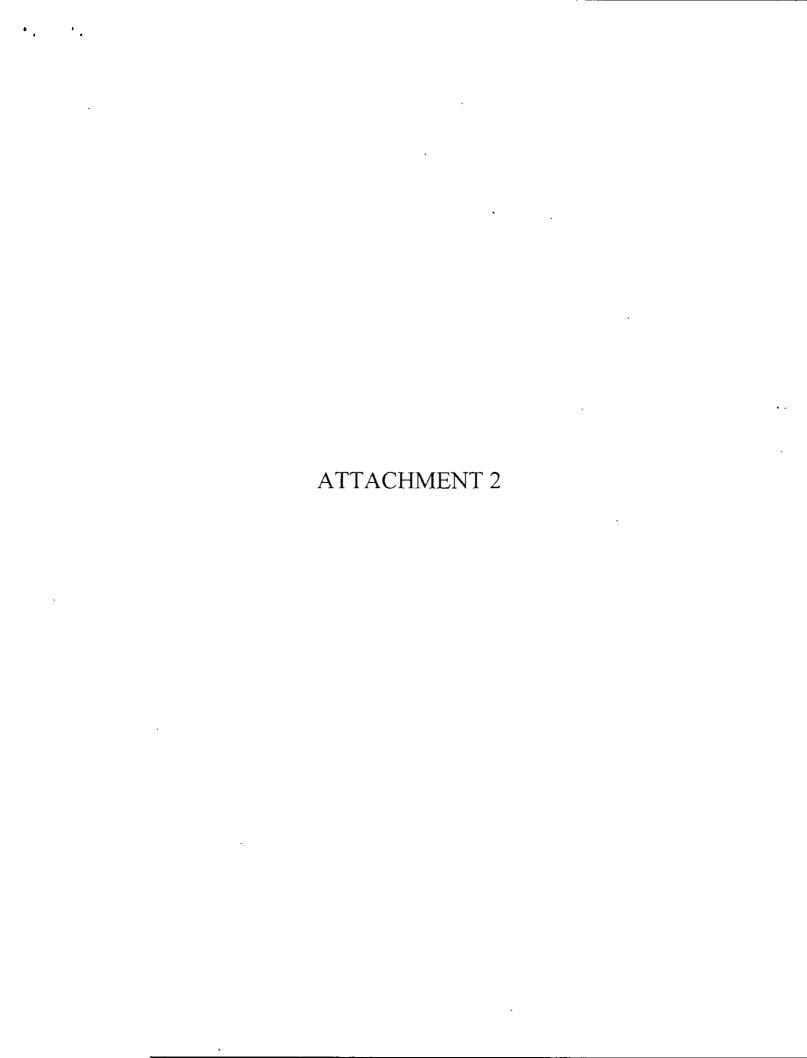
Janice K. Taylor Senior Engineer

Environmental Planning

Enclosure

EPugmUKT836

c: Mr. Hamilton Oven, FDEP - Tallahassee





Department of Environmental Protection

Marjory Stoneman Douglas Building 3900 Commonwealth Boulevard Tallahassee, Florida 32399-3000

David B. Struhs Secretary

December 13, 1999

CERTIFIED MAIL - RETURN RECEIPT REQUESTED

Mr. Charles A. Shelnut General Manager Tampa Electric Company P.O. Box 775 Tampa, Florida 33680-0775

Dear Mr. Shelnut:

Re: Modification of PSD-FL-194

Tampa Electric Polk Power Station, Unit No. 1 Petroleum Coke/Coal Performance Test Request

The Department has reviewed the request from Tampa Electric Company (TEC) dated May 21, 1998 and supplementary information dated September 8, 1998 and November 10, 1998 to conduct performance tests while firing synthetic natural gas (syngas) produced from petroleum coke/coal blends at Polk Power Station, Unit No. 1.

You are hereby authorized to conduct performance tests for pollutant emissions on Polk Power Station Unit No. 1 in Polk County while firing syngas produced from blends of petroleum coke (petcoke) and bituminous coal (coal). All Conditions of Certification and Conditions of Approval in your Site Certification and PSD Permit related to air pollution emission limits and control equipment remain in force.

The performance tests will be conducted in order to gather data regarding pollutant emissions and operational limitations while firing syngas produced from blends of petcoke and coal. The blends can contain a maximum of 70 percent (% by weight) petcoke. Screening to determine whether future long-term firing of syngas produced from blends of petcoke and coal blends syngas constitutes a modification subject to a review for Prevention of Significant Deterioration (PSD) shall be performed in accordance with Chapter 403, F.S.; Chapters 62-210 through 62-297 and 62-4, F.A.C.; and, Title 40, Code of Federal Regulations (CFR; July 1, 1998 version). The procedure will consist of a comparison of estimates of "representative actual annual emissions" while burning petcoke/coal blends syngas against past actual emissions while burning coal syngas (or estimates of past actual emissions developed from 100 percent coal syngas baseline performance tests).

The performance test results along with any modification application to allow permanent firing of syngas produced from blends of petcoke/coal will be reviewed by the Department's Bureau of Air Regulation (BAR) and interested agencies (i.e., DEP Southwest District office, U.S. EPA, U.S. Fish and Wildlife Service, National Park Service, etc.).

The performance tests shall be subject to the following conditions:

1. The permittee shall notify, in writing, the Department's BAR office, the Southwest District office, and the Site Certification office at least 15 days prior to commencement of the baseline and the petcoke/coal blend syngas performance tests. A written test result report shall be submitted to these offices within 45 days upon completion of the last test run.

"Protect, Conserve and Manage Florida's Environment and Natural Resources"

Mr.Charles Shelnut December 13, 1999 Page 3

- 8. The pollutant emission results from the petroleum coke/coal blend syngas performance tests shall be used to estimate "representative actual annual emissions" following an operational change per 62-210.200 (12)(d), F.A.C., for comparison with actual emissions per Rule 62-210.200(12)(a), F.A.C. The comparison will form the basis of a PSD applicability determination pursuant to 40 CFR 52.21. The results of baseline performance tests when firing coal syngas will be used only to the extent that such information does not already exist or is insufficient to determine actual emissions.
- 9. Performance tests shall be conducted using EPA Reference Methods, as contained in 40 CFR 60 (Standards of Performance for New Stationary Sources), or any other method approved by the Department, in writing, in accordance with Chapter 62-297, F.A.C.
- 10. If additional time is needed, the permittee shall request an extension of time and provide the Department with documentation of the progress accomplished to-date and shall identify the work required to complete the performance tests.
- Daily records (e.g., heat input, MW, fuel input rates, etc.) of IGCC operations while firing the petcoke/coal blend syngas and while firing only coal syngas (baseline) during the tests shall be required.
- 12. The Southwest District office may conduct a Type I or II stack audit.
- 13. Complete documentation (recording) of any firing of the petroleum coke-coal blend syngas shall be required (i.e., all CEMs records; testing results; materials utilized, by weight; etc.) and kept on file for a minimum of five years.
- 14. The authorized petroleum coke/coal blend syngas performance tests shall not result in the release of objectionable odors pursuant to Rule 62-296.320(2), F.A.C.
- Performance testing shall cease as soon as possible if Unit No. 1 operations are not in accordance with the conditions in the air section of Site Certification No. PA 92-32, PSD Permit No. PSD-FL-194, or this authorization protocol. Performance testing shall not resume until appropriate measures to correct the problem(s) have been implemented.
- 16. The performance tests for pollutant emissions shall be conducted under the direct supervision of a professional engineer registered in Florida.
- 17. This Department action is only to authorize the petroleum coke-coal blend syngas performance tests. Any firing of petroleum coke beyond the 90 days of testing within the 150 day period approved to conduct such tests will be deemed a violation of the Site Certification No. PA.92-32 and Permit No. PSD-FL-194.
- 18. The Southwest District office shall be immediately notified, in writing upon completion of the final test.
- 19. The testing series shall include emissions tests for each of the petroleum coke/coal blends syngas and pollutants with the source operating at permitted capacity. Permitted capacity is defined as 90-100 percent of the capacity allowed by Site Certification PA 92-32 and Permit PSD-FL-194. If it is impracticable to test at permitted capacity, then the source may be tested at a lesser rate. However, the tests shall be conducted at capacities within 10 percent of each other and corrected to the same heat input basis. Furthermore, subsequent source operation with a petroleum coke-coal blend syngas, if requested and approved by the Department, shall be limited to 110 percent of the tested capacity for that blend syngas until new tests are conducted, which requires prior Department authorization.
- 20. Attachments to be incorporated:
 - Tampa Electric Company letters dated May 21, September 8 and November 10, 1998.
 - FDEP letters dated June 16 and October 5, 1998.

FINAL DETERMINATION

Tampa Electric Company

Permit No. 1050233-002-AC, PSD-FL-194C

Polk Power Station, Unit No. 1

An Intent to Issue PSD Permit modification to Tampa Electric Company, to temporarily burn syngas made from blends of petroleum coke and coal in Unit 1, in Polk County, was distributed on November 4, 1999. The Notice of Intent was published in the Lakeland Ledger on November 17, 1999. Copies of the draft construction permit were available for public inspection at the Department offices in Tampa and Tallahassee.

No comments were submitted by the National Park Service or the public. Telephonic comments were received from the Environmental Protection Agency (EPA) asking for clarification in the modification letter. The clarification sought was to include the word syngas after petroleum coke/coal blends. This addition will provide reasonable assurance that the blend of petroleum coke/coal will have to be converted to syngas prior to firing. The Department agrees with EPA's request and will make the necessary changes to the modification letter.

The final action of the Department is to issue the PSD permit modification with the changes noted above.



Florida Department of Environmental Protection

Lawton Chiles Governor Twin Towers Office Building 2600 Blair Stone Road Tallahassee, Florida 32399-2400

Virginia B. Wetherell Secretary

PERMITTEE: Tampa Electric Company 702 North Franklin Street Tampa, Florida 33602 Permit Number: PA-92-32

PSD-FL-194

Expiration Date: June 1, 1996

County: Polk

Latitude/Longitude: 27°43'43"N

81°59'23"W

Project: 260 MW Integrated Coal

Gasification Combined Cycle Combustion Turbine

This permit is issued under the provisions of Chapter 403, Florida Statutes, and Florida Administrative Code Chapters 17-212 and 17-4. The above named permittee is hereby authorized to perform the work or operate the facility shown on the application and approved drawings, plans, and other documents attached hereto or on file with the Department and specifically described as follows:

For one 260 MW integrated coal gasification combined cycle (IGCC) combustion turbine (GE 7F CT or equivalent) with maximum heat input at 59°F of 1,755 MMBtu/hr (syngas) and 1765 MMBtu/hr (oil) to be located at the Polk County site near Bowling Green, Florida. The coal gasification facility will consist of coal receiving, storage and process facilities, air separation unit, gasifier, product gas cleaning facilities, acid gas removal unit, and auxiliary equipment. The first phase will also include a 49.5 MMBtu/hr auxiliary boiler and a 71,450 barrel fuel oil storage tank.

The source shall be constructed in accordance with the permit application, plans, documents, amendments and drawings, except as otherwise noted in the General and Specific Conditions.

Attachments are listed below:

- Tampa Electric Company (TECO) application received July 30, 1992.
- Department's letter dated September 22, 1992.
- 3. TECO's letter dated April 12, 1993.

Page 1 of 1.6

Permit Number: PA-92-32 PSD-FL-194

Expiration Date: June 1, 1996

GENERAL CONDITIONS:

1. The terms, conditions, requirements, limitations, and restrictions set forth in this permit are "Permit Conditions" and are binding and enforceable pursuant to Sections 403.161, 403.727, or 403.859 through 403.861, Florida Statutes. The permittee is placed on notice that the Department will review this permit periodically and may initiate enforcement action for any violation of these conditions.

- 2. This permit is valid only for the specific processes and operations applied for and indicated in the approved drawings or exhibits. Any unauthorized deviation from the approved drawings, exhibits, specifications, or conditions of this permit may constitute grounds for revocation and enforcement action by the Department.
- 3. As provided in Subsections 403.087(6) and 403.722(5), Florida Statutes, the issuance of this permit does not convey any vested rights or any exclusive privileges. Neither does it authorize any injury to public or private property or any invasion of personal rights, nor any infringement of federal, state or local laws or regulations. This permit is not a waiver of or approval of any other Department permit that may be required for other aspects of the total project which are not addressed in the permit.
- 4. This permit conveys no title to land or water, does not constitute State recognition or acknowledgement of title, and does not constitute authority for the use of submerged lands unless herein provided and the necessary title or leasehold interests have been obtained from the State. Only the Trustees of the Internal Improvement Trust Fund may express State opinion as to title.
- 5. This permit does not relieve the permittee from liability for harm or injury to human health or welfare, animal, or plant life, or property caused by the construction or operation of this permitted source, or from penalties therefore; nor does it allow the permittee to cause pollution in contravention of Florida Statutes and Department rules, unless specifically authorized by an order from the Department.
- 6. The permittee shall properly operate and maintain the facility and systems of treatment and control (and related appurtenances) that are installed or used by the permittee to achieve compliance with the conditions of this permit, as required by Department rules. This provision includes the operation of backup or auxiliary facilities or similar systems when necessary to achieve compliance with the conditions of the permit and when required by Department rules.

Permit Number: PA-92-32 PSD-FL-194

Expiration Date: June 1, 1996

GENERAL CONDITIONS:

7. The permittee, by accepting this permit, specifically agrees to allow authorized Department personnel, upon presentation of credentials or other documents as may be required by law and at a reasonable time, access to the premises, where the permitted activity is located or conducted to:

- a. Have access to and copy any records that must be kept under the conditions of the permit;
- b. Inspect the facility, equipment, practices, or operations regulated or required under this permit; and
- c. Sample or monitor any substances or parameters at any location reasonably necessary to assure compliance with this permit or Department rules.

Reasonable time may depend on the nature of the concern being investigated.

- 8. If, for any reason, the permittee does not comply with or will be unable to comply with any condition or limitation specified in this permit, the permittee shall immediately provide the Department with the following information:
 - a. A description of and cause of non-compliance; and
 - b. The period of noncompliance, including dates and times; or, if not corrected, the anticipated time the non-compliance is expected to continue, and steps being taken to reduce, eliminate, and prevent recurrence of the non-compliance.

The permittee shall be responsible for any and all damages which may result and may be subject to enforcement action by the Department for penalties or for revocation of this permit.

9. In accepting this permit, the permittee understands and agrees that all records, notes, monitoring data and other information relating to the construction or operation of this permitted source which are submitted to the Department may be used by the Department as evidence in any enforcement case involving the permitted source arising under the Florida Statutes or Department rules, except where such use is prescribed by Sections 403.73 and 403.111, Florida Statutes. Such evidence shall only be used to the extent it is consistent with the Florida Rules of Civil Procedure and appropriate evidentiary rules.

Permit Number: PA-92-32 PSD-FL-194

Expiration Date: June 1, 1996

GENERAL CONDITIONS:

10. The permittee agrees to comply with changes in Department rules and Florida Statutes after a reasonable time for compliance, provided, however, the permittee does not waive any other rights granted by Florida Statutes or Department rules.

- 11. This permit is transferable only upon Department approval in accordance with Florida Administrative Code Rules 17-4.120 and 17-730.300, F.A.C., as applicable. The permittee shall be liable for any non-compliance of the permitted activity until the transfer is approved by the Department.
- 12. This permit or a copy thereof shall be kept at the work site of the permitted activity.
- 13. This permit also constitutes:
 - (X) Determination of Best Available Control Technology (BACT)
 - (X) Determination of Prevention of Significant Deterioration (PSD)
 - (X) Compliance with New Source Performance Standards (NSPS)
- 14. The permittee shall comply with the following:
 - a. Upon request, the permittee shall furnish all records and plans required under Department rules. During enforcement actions, the retention period for all records will be extended automatically unless otherwise stipulated by the Department.
 - b. The permittee shall hold at the facility or other location designated by this permit records of all monitoring information (including all calibration and maintenance records and all original strip chart recordings for continuous monitoring instrumentation) required by the permit, copies of all reports required by this permit, and records of all data used to complete the application for this permit. These materials shall be retained at least three years from the date of the sample, measurement, report, or application unless otherwise specified by Department rule.

Permit Number: PA-92-32 PSD-FL-194

Expiration Date: June 1, 1996

GENERAL CONDITIONS:

c. Records of monitoring information shall include:

- the date, exact place, and time of sampling or measurements;
- the person responsible for performing the sampling or measurements;
- the dates analyses were performed;
- the person responsible for performing the analyses;
- the analytical techniques or methods used; and
- the results of such analyses.

15. When requested by the Department, the permittee shall within a reasonable time furnish any information required by law which is needed to determine compliance with the permit. If the permittee becomes aware that relevant facts were not submitted or were incorrect in the permit application or in any report to the Department, such facts or information shall be corrected promptly.

SPECIFIC CONDITIONS:

A. Operation and Construction

The construction and operation of Polk Power Station (Project) shall be in accordance with all applicable provisions of Chapter 17, F.A.C. The following emission limitations reflect final BACT determinations for Phase I (integrated gasification, combined cycle (IGCC) combustion turbine and auxiliary equipment) of the project fired with syngas or fuel oil. BACT determinations for the remaining phases will be made upon review of supplemental applications. In addition to the foregoing, the Project shall comply with the following conditions of certification as indicated.

B. Heat Input

The maximum heat input to the IGCC combustion turbine (CT) shall neither exceed 1,755 MMBtu/hr while firing syngas, nor 1765 MMBtu/hr while firing No. 2 fuel oil at an ambient temperature of 59° F. Heat input may vary depending on ambient conditions and the CT characteristics. Manufacturer's curves for the heat input correction to other temperatures shall be provided to DEP for review 120 days after the siting board approval of the site certification. Subject to approval by the Department, the manufacturer's curve may be used to establish heat input rates over a range of temperature for the purpose of compliance determination.

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Expiration Date: June 1, 1996

SPECIFIC CONDITIONS:

C. Hours of Operation

The IGCC unit in Phase I may operate continuously, i.e., 8,760 hrs/year.

D. Puel

Only syngas and low sulfur fuel oil shall be fired in the IGCC combustion turbine. Only low sulfur fuel oil shall be fired in the auxiliary boiler. The maximum sulfur content of the low sulfur fuel oil shall not exceed 0.05 percent, by weight.

E. Auxiliary Boiler

The maximum heat input to the auxiliary boiler shall not exceed 49.5 MMBtu/hr when firing No. 2 fuel oil with 0.05 percent maximum sulfur content (by weight). All fuel consumption must be continuously measured and recorded for the auxiliary boiler.

F. Fuel Consumption

The maximum coal input to the coal gasification plant shall not exceed 2,325 tons per day, on a dry basis.

G. Fugitive Dust

Fugitive dust emissions during the construction period shall be minimized by covering or watering dust generation areas. Particulate emissions from the coal handling shall be controlled by enclosing all conveyors and conveyor transfer points (except those directly associated with the coal stacker/reclaimer for which an enclosure is operationally infeasible). Fugitive emissions shall be tested as specified in Specific Condition No. J. Inactive coal storage piles shall be shaped, compacted, and oriented to minimize wind erosion. Water sprays or chemical wetting agents and stabilizers shall be applied to uncovered storage piles, roads, handling equipment, etc. during dry periods and, as necessary, to all facilities to maintain an opacity of less than or equal to five percent. When adding, moving or removing coal from the coal pile, an opacity of 20 percent is allowed.

Permit Number: PA-92-32

PSD-FL-194

Expiration Date: June 1, 1996

SPECIFIC CONDITIONS:

H. Emission Limits

1. The maximum allowable emissions from the IGCC combustion turbine, when firing syngas and low sulfur fuel oil, in accordance with the BACT determination, shall not exceed the following:

		EMISSIONS LIMITATIONS - 7F CT		
POLLUTANT		Post Demonstra	tion Period	
FUEL	BASISA	LB/HR*	TPYb	
NOx Oil	42 ppmvd**	311	N/A	
Syngas	25 ppmvd	222.5	1,044	
vocc oil o	0.028 lb/MMBtu	32	N/A	
Syngas (0.0017 lb/MMBtu	3	38.5	
co oil	40 ppmvd	99	N/A	
Syngas	25 ppmvd	98	430.1	
PM/PM ₁₀ d Oil O	0.009 lb/MMBtu	17	N/A	
Syngas (0.013 lb/MMBtu	17	74.5	
Pb Oil 5	5.30E-5 lb/MMBtu	0.101	n/A	
Syngas 2	2.41E-6 lb/MMBtu	0.0035	0.067	
so ₂ oil o	0.048 lb/MMBtu	92.2	N/A	
Syngas (0.17 lb/MMBtu	357	1563.7	

Visible Emissions Syngas 10 percent opacity
Oil 20 percent opacity

- (*) Emission limitations in lbs/hr are 30-day rolling averages. "Pollutant emission rates may vary depending on ambient conditions and the CT characteristics. Manufacturer's curves for the emission rate correction to other temperatures at different loads shall be provided to DEP for review 120 days after the siting board approval of the site certification. Subject to approval by the Department, the manufacturer's curve may be used to establish pollutant emission rates over a range of temperature for the purpose of compliance determination."
- (**) The emission limit for $NO_{\rm X}$ is adjusted as follows for higher fuel bound nitrogen contents up to a maximum of 0.030 percent by weight:

PERMITTEE:

Tampa Electric Company

Permit Number: PA-92-32

PSD-FL-194
Expiration Date: June 1, 1996

SPECIFIC CONDITIONS:

fuel bound nitrogen (% by weight)	NOX EMISSION LEVELS (ppmvd @ 15% 02)	
0.015 or less	42	
0.020	44	
0.025	46	
0.030	48	

using the formula STD = 0.0042 + F where:

STD = allowable NO_X emissions (% by volume at 15% O_2 and on a dry basis).

F = NO_X emission allowance for FBN defined by the following table:

FUEL BOUND NITROGEN

(% by weight)	F (NOx % BY VOLUME)
0 < N < 0.015	Ō
0.015 < N < 0.03	0.04 (N-0.015)

N = nitrogen content of the fuel (% by weight).

NO_X emissions are preliminary for the fuel oil specified in Specific Condition D of Conditions of Certification. The permittee shall submit fuel bound nitrogen content data for the low sulfur fuel oil prior to commercial operation to the Bureau of Air Regulation in Tallahassee, and on each occasion that fuel oil is transferred to the storage tanks from any other source to the Southwest District office in Tampa. The % FBN (Z) following each delivery of fuel shall be determined by the following equation:

```
x(Y) + m(n) = (x+m) (Z)
where x = amount fuel in storage tank
y = % FBN in storage tank
m = amount fuel added
n = % FBN of fuel added
Z = % FBN of composite
```

- (a) Syngas lb/MMBtu values based on heat input (HHV) to coal gasifier and includes emissions from H₂SO₄ plant thermal oxidizer. Pollutant concentrations in ppmvd are corrected to 15% oxygen.
- (b) Annual emission limits (TPY) based on 10 percent annual capacity factor firing fuel oil.
 - <u>Load (%)</u> x hours of operation \leq 876 for fuel oil. 100

PERMITTEE:

Permit Number: PA-92-32 Tampa Electric Company

PSD-FL-194

Expiration Date: June 1, 1996

SPECIFIC CONDITIONS:

(c) Exclusive of background concentrations.

(d) Excluding sulfuric acid mist.

2. The maximum allowable emissions from the IGCC combustion turbine, when firing syngas and No. 2 fuel oil during the two year demonstration period, shall not exceed the following:

		EMISSIONS LIMITAT	CIONS
POLLUTANT	FUEL	7FCT LB/HR*	TPYA
NOX	Oil**	311	N/A
	Syngas	664.2	2,908.3
vocp	Oil	32	N/A
	Syngas	3	38.5
со	Oil	99	N/A
	Syngas	99	430.1
PM/PM ₁₀ c	Oil	17	N/A
	Syngas	17	74.5
Pb	Oil	0.101	N/A
	Syngas	0.023	0.13
so ₂	Oil	92.2	N/A
	Syngas	518	2,269
Visible Emis	ssions		ercent opacity

^(*) Emission limitations in lbs/hr are 30-day rolling averages.

- (**) Footnote ** as shown in Specific Condition H.1. for fuel bound nitrogen adjustment also applies to oil firing during the Demonstration Period.
- Annual emission limits (TPY) based on 10-percent annual capacity factor firing No. 2 fuel oil.

<u>Load (%)</u> x hours of operation \leq 876 for oil.

- Exclusive of background concentrations. (b)
- Excluding sulfuric acid mist. (c)

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PSD-FL-194

Expiration Date: June 1, 1996

SPECIFIC CONDITIONS:

3. The following allowable turbine emissions, were determined by BACT, and are also tabulated for PSD and inventory purposes:

ALLOWABLE EMISSIONS

		IGCC POST DEMONSTRATION		<u> </u>	
<u>POLLUTANT</u> Sulfuric Acid ^c	<u>FUEL</u> Syngas	<u>LB/HR</u> 55	<u>TPY^a</u> 241	<u>LB/HR</u> 55	<u>TPY^b</u> 241
Inorganic Arsenic	Syngas	0.0006	0.019	0.08	0.35
Beryllium	Syngas	0.0001	0.0029	0.0001	0.0029
Mercury	Syngas	0.0034	0.017	0.025	0.11

- (a) Based on baseload operations firing syngas, with emission rates equivalent to 100 percent CGCU operations; up to 10 percent annual capacity factor firing fuel oil.
- (b) Based on baseload operations firing syngas, with a maximum of 8760 hrs/yr of HGCU operations; up to 10 percent annual capacity factor firing fuel oil.
- (c) Sulfuric acid mist emissions assume a maximum of 0.05 percent sulfur in the fuel oil.
- 4. Excess emissions from the turbine resulting from startup, shutdown, malfunction, or load change shall be acceptable providing (1) best operational practices to minimize emissions are adhered to and (2) the duration of excess emissions shall be minimized but in no case exceed two hours in any 24-hour period unless specifically authorized by the Department for a longer duration. Best operating practices shall be documented in writing and a copy submitted to the Department along with the initial compliance test data. The document may be updated as needed with all updates submitted to the Department within thirty (30) days of implementation and shall include time limitations on excess emissions caused by turbine startup.
- 5. After the demonstration period, permittee shall operate the combustion turbine to achieve the lowest possible NO_X emission limit but shall not exceed 25 ppmvd corrected to 15% oxygen and ISO conditions.

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Expiration Date: June 1, 1996

SPECIFIC CONDITIONS:

6. The combustion turbine will be operated for 12-18 months after the demonstration period (estimated to be from Mid 1998 until December 31, 1999). During that period NO $_{\rm X}$ emission testing will be performed on the turbine at a regular interval of every 2 months. The Department shall be provided with a test protocol including a time schedule 15 days prior to the initial test. The permittee will provide the Department the emission test results 30 days after the test is performed. These results are not for compliance purposes. The Department shall be notified and the reasons provided if a scheduled test is delayed or canceled.

7. One month after the test period ends (estimated to be by February 2000), the permittee will submit to the Department a NO_X recommended BACT Determination as if it were a new source using the data gathered on this facility, other similar facilities and the manufacturer's research. The Department will make a determination on the BACT for NO_X only and adjust the NO_X emission limits accordingly.

I. Auxiliary Boiler Operation

Operation of the auxiliary boiler shall be limited to a maximum of 1,000 hours per year and only during periods of startup and shutdown of the IGCC unit, or when steam from the IGCC unit's heat recovery steam generator is unavailable. The following emission limitations shall apply:

- 1. NO_{X} emissions shall not exceed 0.16 lbs/MMBtu for oil firing.
- 2. Sulfur dioxide emissions shall be limited by firing low sulfur fuel oil with a maximum sulfur content of 0.05 percent by weight.
- 3. Visible emissions shall not exceed 20 percent opacity (except for one six-minute period per hour during which opacity shall not exceed 27 percent), while burning low sulfur fuel oil.

J. Performance Testing

Initial (I) compliance tests shall be performed on the turbine using both fuels and on the auxiliary boiler using fuel oil. The stack test for the turbine and the auxiliary boiler shall be performed with the sources operating at capacity (maximum heat rate input for the tested operating temperature). Capacity is defined as 90 - 100 percent of permitted capacity. If it is impracticable to test at capacity, then sources may be tested at less than capacity; in this case subsequent source operation is limited to 110 percent of the test load until a new test is conducted. Once the unit is so limited, then operation at higher capacities is allowed for no more than fifteen consecutive days for purposes of

Permit Number: PA-92-32

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Expiration Date: June 1, 1996

SPECIFIC CONDITIONS:

additional compliance testing to regain the rated capacity in the permit, with prior notification to the Department. Annual (A) compliance tests shall be performed on the turbine and the auxiliary boiler with the fuel(s) used for more than 400 hours in the preceding 12-month period. Tests for the applicable emission limitations shall be conducted using EPA reference methods in accordance with 40 CFR 60, Appendix A, as adopted by reference in Rule 17-297, F.A.C., and the requirements of 40 CFR 75:

1. Combustion Turbine

- a. Reference Method 5B for PM (I, A, for oil only).
- b. Reference Method 8 for sulfuric acid mist (I, for oil only).
- c. Reference Method 9 for VE (I, A).
- d. Reference Method 10 for CO (I, A).
- e. Reference Method 20 for NO_X (I, A).
- f. Reference Method 18 for VOC (I, A).
- g. Trace elements of Lead (Pb), Beryllium (Be) and Arsenic (As) shall be tested (I, for oil only) using Emission Measurement Technical Information Center (EMTIC) Interim Test Methods. As an alternative, Method 104 for Beryllium (Be) may be used; or Be and Pb may be determined from fuel analysis using either Method 7090 or 7091, and sample extraction using Method 3040 as described in the EPA solid waste regulations SW 846.
- h. ASTM D 2880-71 (or equivalent) for sulfur content of distillate oil (I,A).
- i. ASTM D 1072-80, D 3031-81, D 4084-82, or D 3246-81 for sulfur content of natural gas (I, and A if deemed necessary by DEP).
 - j. Reference Method 22 for fugitive emissions (I,A).

Auxiliary Boiler

- a. Reference Method 9 of VE (I, A).
- b. ASTM D 2880-71 (or equivalent) for sulfur content of distillate oil (I,A).

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Expiration Date: June 1, 1996

SPECIFIC CONDITIONS:

c. Reference Methods 7, 7A, 7C, 7D, or 7E for $NO_{\mathbf{X}}$ (I,A).

Other DEP approved methods may be used for compliance testing after prior departmental approval.

K. Sulfur Content of Fuel

The maximum sulfur content of the low sulfur fuel oil shall not exceed 0.05 percent by weight. Compliance shall be demonstrated in accordance with the requirements of 40 CFR 60.334 by testing for sulfur content of the fuel oil in the storage tanks once per day when firing oil. Testing for fuel oil heating value, shall also be conducted on the same schedule.

L. Monitoring Requirements

A continuous emission monitoring system (CEMS) shall be installed, operated, and maintained in accordance with 40 CFR 60, Appendix F, for the combined cycle unit to monitor nitrogen oxides and a diluent gas (CO₂ or O₂). The applicant shall request that this condition of certification be amended to reflect the Federal Acid Rain Program requirements of 40 CFR 75 when those requirements become effective within the state.

- 1. Each CEMS shall meet performance specifications of 40 CFR 60, Appendix B.
- 2. CEMS data shall be recorded and reported in accordance with Chapter 17-297.500, F.A.C., 40 CFR 60 and 40 CFR 75. The record shall include periods of startup, shutdown, and malfunction.
- 3. A malfunction means any sudden and unavoidable failure of air pollution control equipment or process equipment to operate in a normal or usual manner. Failures that are caused entirely or in part by poor maintenance, careless operation or any other preventable upset condition or preventable equipment breakdown shall not be considered malfunctions.
- 4. The procedures under 40 CFR 60.13 shall be followed for installation, evaluation, and operation of all CEMS.
- 5. For purposes of the reports required under this permit, excess emissions are defined as any calculated average emission concentration, as determined pursuant to Specific Condition No. H.4. herein, which exceeds the applicable emission limits in Condition No. H.1.

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Expiration Date: June 1, 1996

SPECIFIC CONDITIONS:

M. Notification, Reporting and Recordkeeping

To determine compliance with the syngas and fuel oil firing heat input limitation, the permittee shall maintain daily records of syngas and fuel oil consumption for the turbine and the heating value for each fuel. All records shall be maintained for a minimum of two years after the date of each record and shall be made available to representatives of the Department upon request.

N. Applicable Requirements

The project shall comply with all the applicable requirements of Chapters 17-209 through 17-297, F.A.C., and 40 CFR 60 Subparts A and GG. The requirements shall include:

- 1. 40 CFR 60.7(a)(1) By postmarking or delivering notification of the start of construction no more than 30 days after such date.
- 2. 40 CFR 60.7(a)(2) By postmarking or delivering notification of the anticipated date of the initial startup of each turbine and the auxiliary boiler not more than 60 days nor less than 30 days prior to such date.
- 3. 40 CFR 60.7(a)(3) By postmarking or delivering notification of the actual startup of each turbine and the auxiliary boiler within 15 days of such date.
- 4. 40 CFR 60.7(a)(5) By postmarking or delivering notification of the date for demonstrating the CEMSs performance, no less than 30 days prior to such date.
- 5. 40 CFR 60.7(a)(6) By postmarking or delivering notification of the anticipated date for conducting the opacity observations no less than 30 days prior to such date.
- 6. 40 CFR 60.7(b) By initiating a recordkeeping system to record the occurrence and duration of any startup, shutdown or malfunction of a turbine and the auxiliary boiler, of the air pollution control equipment, and when the CEMS is inoperable.
- 7. 40 CFR 60.7(c) By postmarking or delivering a quarterly excess emissions and monitoring system performance report within 30 days of the end of each calendar quarter. This report shall contain the information specified in 40 CFR 60.7(c) and (d).
- 8. 40 CFR 60.8(a) By conducting all performance tests within 60 days after achieving the maximum turbine and boiler firing rates, but not more than 180 days after the initial startup of each turbine and the auxiliary boiler.

Permit Number: PA-92-32 PSD-FL-194

Expiration Date: June 1, 1996

SPECIFIC CONDITIONS:

9. 40 CFR 60.8(d) - By postmarking or delivering notification of the date of each performance test required by this permit at least 30 days prior to the test date; and,

10. 17-297.345 - By providing stack sampling facilities for the combustion turbine and the auxiliary boiler.

All notifications and reports required by this specific condition shall be submitted to the Department's Air Program, within the Southwest District office. Performance test results shall be submitted within 45 days of completion of such test.

O. Submission of Reports

The following information shall be submitted to the Department's Bureau of Air Regulation within 12 months of issuance of this permit:

- 1. Description of the final selection of the turbine and the auxiliary boiler to be installed at the facility. Descriptions shall include the specific make and model numbers, any changes in the proposed method of operation, fuels, emissions or equipment.
- 2. Description of the CEMS selected. Description shall include the type of sensors, the manufacturer and model number of the equipment.
- 3. If construction has not commenced within 18 months of issuance of this permit, then the permittee shall obtain from DEP a review and, if necessary, a modification of the BACT determination and allowable emissions for the unit(s) on which construction has not commenced [40 CFR 52.21(r)(2)]. Units to be constructed or modified in later phases of the project will be reviewed and limitations revisited under the supplementary review process of the Power Plant Siting Act.

P. Protocols

The following protocols shall be submitted to the Department's Air Program, within the Southwest District office, for approval:

1. CEMS Protocol - Within 60 days of selection of the CEMS, but prior to the initial startup, a CEMS protocol describing the system, its installation, operating and maintenance characteristics and requirements. The Department shall approve the protocol provided that the system and the protocol meet the requirements of 40 CFR 60.13, 60.334, Appendix B and Appendix F. This condition of certification shall be amended to reflect the Federal Acid Rain Program requirements of 40 CFR 75 when those requirements become effective within the State.

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Expiration Date: June 1, 1996

SPECIFIC CONDITIONS:

2. Performance Test Protocol - At least 90 days prior to conducting the initial performance tests required by this permit, the permittee shall submit to the Department's Air Program, within the Southwest District office, a protocol outlining the procedures to be followed, the test methods and any differences between the reference methods and the test methods proposed to be used to verify compliance with the conditions of this permit. The Department shall approve the testing protocol provided that it meets the requirements of this permit.

O. Modifications

The permittee shall give written notification to the Department when there is any modification to this facility. This notice shall be submitted sufficiently in advance of any critical date involved to allow sufficient time for review, discussion, and revision of plans, if necessary. Such notice shall include, but not be limited to, information describing the precise nature of the change; modifications to any emission control system; production capacity of the facility before and after the change; and the anticipated completion date of the change.

Issued this 24th day of February , 1994

STATE OF FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION

Virginia B. Wetherell, Secretary



Department of Environmental Protection

Lawton Chiles Governor Twin Towers Office Building 2600 Blair Stone Road Tallahassee, Florida 32399-2400

Virginia B. Wetherell Secretary

September 18, 1998

CERTIFIED MAIL - RETURN RECEIPT REQUESTED

Mr. Gregory M. Nelson, P.E. Administrator, Air Programs Tampa Electric Company Post Office Box 111
Tampa, Florida 33601-0111

Re: Modification of DEP File PSD-FL-194B

Polk Power Station

Dear Mr. Nelson:

The Department reviewed your letter and application dated February 24, 1998 and additional information submitted on June 11, 1998 requesting an extension of the demonstration period for integrated coal gasification and combined-cycle system and an extension of the time to submit a proposed BACT determination. This request is acceptable to the Department. Following publication of the Public Notice of the Intent to Issue dated July 31, the referenced permit is hereby modified as follows:

SPECIFIC CONDITION H.2.

The maximum allowable emissions from the IGCC combustion turbine, when firing syngas and No. 2 fuel oil during the two three year demonstration period (until September 30, 1999), shall not exceed the following:

(Note that the rest of this condition is related to applicable emissions and is not changed by this action)

SPECIFIC CONDITION H.6.

The combustion turbine will be operated for 12-18 months after the demonstration period (estimated to be from Mid 1998 October 1, 1999 until December 31, 1999 April 1, 2001).

(Note that the rest of this condition is related to testing requirements and is not changed by this action)

SPECIFIC CONDITION H.7.

One month after the test period ends (estimated to be by February 2000 June 1, 2001), the permittee will submit to the Department a NO_X recommended BACT Determination as if it were a new source using data gathered on this facility, other similar facilities and the manufacturer's research. The Department will make a determination on the BACT for NO_X only and adjust the NO_X emission limits accordingly.

"Protect, Conserve and Manage Florida's Environment and Natural Resources"

Mr. Gregory M. Nelson Page Two September 21, 1998

A copy of this letter shall be filed with the referenced permit and shall become part of the permit. This permit modification is issued pursuant to Chapter 403, Florida Statutes. Any party to this order (permit modification) has the right to seek judicial review of it under Section 120.68, F.S., by the filing of a Notice of Appeal under Rule 9.110 of the Florida Rules of Appellate Procedure with the Clerk of the Department of Environmental Protection in the Office of General Counsel, Mail Station 35, 3900 Commonwealth Boulevard, Tallahassee, Florida, 32399-3000, and by filing a copy of the Notice of Appeal accompanied by the applicable filing fees with the appropriate District Court of Appeal. The Notice of Appeal must be filed within (thirty) days after this Notice is filed with the Clerk of the Department.

Executed in Tallahassee, Florida.

Howard L. Rhodes, Director Division of Air Resources

CERTIFICATE OF SERVICE

The undersigned duly designated deputy agency clerk hereby certifies that this PERMIT MODIFICATION was sent by certified mail (*) and copies were mailed by U.S. Mail before the close of business on 9-24-96 to the person(s) listed:

Greg Nelson, P.E.*
Doug Neeley, EPA
John Bunyak, NPS
Buck Oven, PPS
Bill Thomas, DEP SWD
Joe King, Polk County

Clerk Stamp

FILING AND ACKNOWLEDGMENT

FILED, on this date, pursuant to §120.52, Florida Statutes, with the designated Department Clerk, receipt of which is hereby acknowledged.

(Clerk)

Tate)



Governor

leb Bush

Department of **Environmental Protection**

The Explainage and Secretary of the State of the State of the

Marjory Stoneman Douglas Building 5-3900 Commonwealth Boulevard Tallahassee, Florida 32399-3000

December 13, 1999

David B. Struhs Secretary

CERTIFIED MAIL - RETURN RECEIPT REQUESTED

Mr. Charles A. Shelnut General Manager Tampa Electric Company P.O. Box 775 Tampa, Florida 33680-0775

Dear Mr. Shelnut:

Modification of PSD-FL-194 Re:

> Tampa Electric Polk Power Station, Unit No. 1 Petroleum Coke/Coal Performance Test Request

The Department has reviewed the request from Tampa Electric Company (TEC) dated May 21, 1998 and supplementary information dated September 8, 1998 and November 10, 1998 to conduct performance tests while firing synthetic natural gas (syngas) produced from petroleum coke/coal blends at Polk Power Station, Unit No. 1.

You are hereby authorized to conduct performance tests for pollutant emissions on Polk Power Station Unit No. 1 in Polk County while firing syngas produced from blends of petroleum coke (petcoke) and bituminous coal (coal). All Conditions of Certification and Conditions of Approval in your Site Certification and PSD Permit related to air pollution emission limits and control equipment remain in force.

The performance tests will be conducted in order to gather data regarding pollutant emissions and operational limitations while firing syngas produced from blends of petcoke and coal. The blends can contain a maximum of 70 percent (% by weight) petcoke. Screening to determine whether future long-term firing of syngas produced from blends of petcoke and coal blends syngas constitutes a modification subject to a review for Prevention of Significant Deterioration (PSD) shall be performed in accordance with Chapter 403, F.S.; Chapters 62-210 through 62-297 and 62-4, F.A.C.; and, Title 40. Code of Federal Regulations (CFR; July 1, 1998 version). The procedure will consist of a comparison of estimates of "representative actual annual emissions" while burning petcoke/coal blends syngas against past actual emissions while burning coal syngas (or estimates of past actual emissions developed from 100 percent coal syngas baseline performance tests).

The performance test results along with any modification application to allow permanent firing of syngas produced from blends of petcoke/coal will be reviewed by the Department's Bureau of Air Regulation (BAR) and interested agencies (i.e., DEP Southwest District office, U.S. EPA, U.S. Fish and Wildlife Service, National Park Service, etc.).

The performance tests shall be subject to the following conditions:

The permittee shall notify, in writing, the Department's BAR office, the Southwest District office, and the 1. Site Certification office at least 15 days prior to commencement of the baseline and the petcoke/coal blend syngas performance tests. A written test result report shall be submitted to these offices within 45 days upon completion of the last test run.

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2. The petcoke/coal blend syngas performance tests shall commence on or before March 1, 2000 and be conducted for not more than 90 days. The tests shall be conducted based on the proposed testing protocol to establish steady state operation and to achieve a maximum (70%) blend. If, for any reasons, a steady state operation of 70% petroleum coke/coal blend syngas, or less, is not achieved, or the testing at 70% petcoke blend syngas or less, presents any operational or environmental concerns, the testing shall be curtailed. The Department shall be immediately notified of the problems that have prevented steady state operations and what steps will be initiated to correct the problem. All testing shall be concluded within 150 days of when petcoke is first introduced into Unit No. 1.

Estimated Date of Introduction of Fuel Blend Syngas: January 1, 2000 (Note: This is the date at which a run on Petcoke fuel blend syngas may be commenced. It does not indicate that Unit 1 will run continuously from January 1 to June 1, 2000)

Estimated Testing Schedule:

Scenario: 55% Petcoke/ 45% Coal

Estimated date to begin testing: March 1, 2000

Scenario: 60% Petcoke/40% Coal (if 55% blend emissions are less than baseline)

Estimated date to begin testing: April 1, 2000

Scenario: 65% Petcoke/ 35% Coal (if 60% blend emissions are less than baseline)

Estimated date to begin testing: May 1, 2000

Scenario: 70% Petcoke/ 30% Coal (if 65% blend emissions are less than baseline)

Estimated date to begin testing: May 15, 2000

- Stack emissions from Unit No. 1 shall not exceed the following during baseline and petcoke/coal blend syngas performance tests (based on most stringent of present PSD Permit and Certification Conditions):
 - a. Sulfur dioxide (SO₂) 357 pounds per hour on a 30-day rolling average.
 - b. Nitrogen oxides (NO_x) 222.5 pounds per hour on a 30-day rolling average.
- 4. As-burned fuel samples shall be collected and analyzed for the sulfur and nitrogen content throughout the petroleum coke/coal blend syngas and the baseline coal syngas test periods.
- 5. The performance tests of the petcoke/coal blend syngas shall be limited to a maximum of 70% petcoke, by weight. The maximum weight of the petroleum coke burned during the petcoke/coal blend syngas performance tests shall not exceed 1628 tons per day, on a dry basis.
- 6. The maximum sulfur content of the fuel shall not exceed 3.5 percent, by weight, during the baseline tests and the petroleum coke/coal blend syngas tests.
- 7. SO₂, NO₃, and opacity emissions data shall be recorded using continuous emissions monitors (CEMS) during the baseline and the petcoke/coal blend syngas tests. If the plant CEMS are used for these tests, these systems shall be quality assured pursuant to 40 CFR 60. Appendix F requirements. The data assessment report per 40 CFR 60. Appendix F, for the most recent relative accuracy test audit (RATA) and most recent cylinde: gas audit (CGA), shall be submitted with the test report. In addition, stack tests shall be conducted for sulfuric acid mist during the baseline and petcoke/coal blend syngas tests. A satisfactory performance test for each baseline test and each petroleum coke-coal blend syngas shall consist of a minimum of three tests at three runs per test.

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- 8. The pollutant emission results from the petroleum coke/coal blend syngas performance tests shall be used to estimate "representative actual annual emissions" following an operational change per 62-210.200 (12)(d), F.A.C., for comparison with actual emissions per Rule 62-210.200(12)(a), F.A.C. The comparison will form the basis of a PSD applicability determination pursuant to 40 CFR 52.21. The results of baseline performance tests when firing coal syngas will be used only to the extent that such information does not already exist or is insufficient to determine actual emissions.
- 9. Performance tests shall be conducted using EPA Reference Methods, as contained in 40 CFR 60 (Standards of Performance for New Stationary Sources), or any other method approved by the Department, in writing, in accordance with Chapter 62-297, F.A.C.
- 10. If additional time is needed, the permittee shall request an extension of time and provide the Department with documentation of the progress accomplished to-date and shall identify the work required to complete the performance tests.
- 11. Daily records (e.g., heat input, MW, fuel input rates, etc.) of IGCC operations while firing the petcoke/coal blend syngas and while firing only coal syngas (baseline) during the tests shall be required.
- 12. The Southwest District office may conduct a Type I or II stack audit.
- 13. Complete documentation (recording) of any firing of the petroleum coke-coal blend syngas shall be required (i.e., all CEMs records; testing results; materials utilized, by weight; etc.) and kept on file for a minimum of five years.
- 14. The authorized petroleum coke/coal blend syngas performance tests shall not result in the release of objectionable odors pursuant to Rule 62-296.320(2), F.A.C.
- 15. Performance testing shall cease as soon as possible if Unit No. 1 operations are not in accordance with the conditions in the air section of Site Certification No. PA 92-32, PSD Permit No. PSD-FL-194, or this authorization protocol. Performance testing shall not resume until appropriate measures to correct the problem(s) have been implemented.
- 16. The performance tests for pollutant emissions shall be conducted under the direct supervision of a professional engineer registered in Florida.
- 17. This Department action is only to authorize the petroleum coke-coal blend syngas performance tests. Any firing of petroleum coke beyond the 90 days of testing within the 150 day period approved to conduct such tests will be deemed a violation of the Site Certification No. PA 92-32 and Permit No. PSD-FL-194.
- 18. The Southwest District office shall be immediately notified, in writing upon completion of the final test.
- 19. The testing series shall include emissions tests for each of the petroleum coke/coal blends syngas and pollutants with the source operating at permitted capacity. Permitted capacity is defined as 90-100 percent of the capacity allowed by Site Certification PA 92-32 and Permit PSD-FL-194. If it is impracticable to test at permitted capacity, then the source may be tested at a lesser rate. However, the tests shall be conducted at capacities within 10 percent of each other and corrected to the same heat input basis. Furthermore, subsequent source operation with a petroleum coke-coal blend syngas, if requested and approved by the Department, shall be limited to 110 percent of the tested capacity for that blend syngas until new tests are conducted, which requires prior Department authorization.
- 20. Attachments to be incorporated:
 - Tampa Electric Company letters dated May 21, September 8 and November 10, 1998.
 - FDEP letters dated June 16 and October 5, 1998.

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A copy of this letter shall be filed with the referenced permit and shall become part of the permit. This permit modification is issued pursuant to Chapter 403, Florida Statutes.

Any party to this order (permit modification) has the right to seek judicial review of it under Section 120.68, F.S., by filing a notice of appeal under Rule 9.110 of the Florida Rules of Appellate Procedure with the clerk of the Department of Environmental Protection in the Office of General Counsel, Mail Station #35, 3900 Commonwealth Boulevard, Tallahassee, Florida, 32399-3000, and by filing a copy of the notice of appeal accompanied by the applicable filing fees with the appropriate District Court of Appeal. The notice must be filed within thirty days after this order is filed with the clerk of the Department.

Executed in Tallahassee, Florida.

Howard L. Rhodes, Director Division of Air Resources

Management

CERTIFICATE OF SERVICE

The undersigned duly designated deputy agency clerk hereby certifies that this permit modification was sent by certified mail (*) and copies were mailed by U.S. Mail before the close of business on $\frac{12-14-99}{4}$ to the person(s) listed:

Charles A. Shelnut, TEC*
Buck Oven, DEP PPS
Bill Thomas, DEP SWD
Gregg Worley, EPA
John Bunyak, NPS
Patrick Shell, TEC

Clerk Stamp

FILING AND ACKNOWLEDGMENT FILED, on this date, pursuant to §120.52, Florida Statutes, with the designated Department Clerk, receipt of which is hereby acknowledged.

Clerk

(Date)



Department of Environmental Protection

Lawton Chiles Governor Twin Towers Office Building 2600 Blair Stone Road Tallahassee, Florida 32399-2400

Virginia B. Wetherell Secretary

October 6, 1998

CERTIFIED MAIL - RETURN RECEIPT REQUESTED

Mr. James Hunter, Administrator Air Environmental Planning Tampa Electric Company Post Office Box 111 Tampa, Florida 33601-0111

Re: Amendment of DEP File PSD-FL-194D

Polk Power Station

Dear Mr. Hunter:

The Department reviewed your letter dated September 21, 1998 requesting permission to install a carbonyl sulfide (COS) hydrolysis vessel upstream of the acid gas removal unit. It is our understanding that this change will result in the conversion of COS to hydrogen sulfide prior to the acid gas removal equipment and lower sulfur dioxide emissions from Polk Power Station Unit 1 combustion turbine. Because no emission increases are expected, the Department concurs with your decision and does not require any permit modifications.

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Sincerely,

A.A. Linero, P.E. Administrator

New Source Review Section

AAL/sa

cc: Buck Oven, PPS
Bill Thomas, DEP SWD
Joe King, Polk County