BEFORE THE STATE OF FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION

OGDEN MARTIN SYSTEMS OF LAKE, INC., Petitioner,	
vs	OGC Case No.:
FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION, Respondent.	

PETITION FOR FORMAL ADMINISTRATIVE PROCEEDING

Petitioner OGDEN MARTIN SYSTEMS OF LAKE, INC. (hereinafter "Petitioner") files this Petition for Formal Administrative Proceeding pursuant to Sections 120.569 and 120.57, Fla. Stat., and states:

1. The name and address of the affected agency is as follows:

Florida Department of Environmental Protection 3900 Commonwealth Boulevard Tallahassee, Florida 32399-3000

- The agency's file identification number is Title V Permit No. 0690046-001-AV,
 Facility ID No. 0690046.
 - 3. The name, address and telephone number of the Petitioner is as follows:

Ogden Martin Systems of Lake, Inc. 3830 Rogers Industrial Park Road Okahumpka, Florida 34762 (352)365-1611

4. The name, address and telephone number of the Petitioner's representative is as

follows:

Mary F. Smallwood, Esquire Ruden, McClosky, Smith, Schuster & Russell, P.A 215 South Monroe Street, Suite 815

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Permit File Scanning Request from Elizabeth

Priority:	□-ASA	☐-ASAP (Public Records Request, etc.)			☑-Place in Normal Scanning Queue			
Facility ID		Project#	Туре	PSD #	Submittal Date	Batch #		
06900	46	001	AV		,			
☐ Return File to BAR			☐ Amendment ☐ Application ☐ OGC ☐ Proposed					
			Document Da	ate <u>5/-</u>	25/10			

Tallahassee, Florida 32301 (850)681-9027

- 5. Petitioner received notice of the Florida Department of Environmental Protection's (hereafter the "Department") intent to issue a Title V permit to Petitioner by certified mail on May 15, 2000.
- 6. Petitioner's substantial interests are being determined by the Department as Petitioner is the operator of the Lake County Resource Recovery Facility (hereafter the "Facility") located in Lake County, Florida. The Department has proposed to issue a Title V air operation permit to Petitioner with conditions which will affect the manner in which Petitioner is allowed to operate the Facility. As more specifically set forth below, those permit conditions are inconsistent with the Petitioner's application for a Title V permit and with the applicable statutory and regulatory requirements for Title V permits.
 - 7. Petitioner disputes the following issues of material fact:
- a. Petitioner disputes that it is feasible to continuously monitor the temperature in the furnace combustion chamber. Instead, existing permits allow monitoring of furnace roof temperature. Petitioner also contends that compliance with the Environmental Protection Agency's Good Combustion Practices, including carbon monoxide concentration and steam rate, provide a more appropriate mechanism for monitoring combustion than furnace temperature. See Specific Conditions B.12., B.13., B.76., B.80., and B.112, and the P.E. Certification.
- b. Petitioner disputes that it is required under applicable statutes or regulations or feasible under normal operation of the Facility to completely combust all materials placed in the furnace prior to further processing, such as ash handling and landfilling. Petitioner further contends that there is no definition of "complete combustion" that could be used to determine compliance with this requirement. See Specific Condition B.111 and the P.E. Certification.

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- c. Petitioner disputes that the processing of biomedical waste should be limited to "boxed biomedical waste." No statutory or regulatory provisions imposes such a limitation on the Facility. See Subsection B, Facility description, Specific Conditions B.12 and B. 103.
- d. Petitioner disputes that the maximum throughput for biomedical waste should be limited to 1.12 tons/hour and 26.88 tons/day at Unit 1 of the Facility. The Department has previously authorized a maximum throughput of 2.15 tons/hour for Unit 1. See Specific Condition B.8.(c).
- e. Petitioner disputes that quarterly testing for mercury, using EPA Method 29, is required for Unit 1 of the Facility. The regulations cited by the Department as a basis for this requirement do not require quarterly testing. See Specific Condition B.109.
- f. Petitioner disputes that either Unit 1 or Unit 2 is subject to an hourly throughput limit or an annual rolling average throughput limit. The steam flow rate, as a 4-hour average, is the appropriate parameter for monitoring Facility operations. See Specific Conditions B.8.(a), B. 64., B.80., D.8.(a).
- g. Petitioner disputes that it is possible to use refuse pit inventory to determine the average daily solid waste charging rate for each unit as the pit is used to service both units at the Facility. See Specific Conditions B.103 and D.102.
- h. Petitioner disputes that Unit 2 is not permitted to process biomedical waste. See Subsection D., Facility description.
- i. Petitioner contends that the requirement that flue gases be cooled to a maximum temperature of 300° F., with a 3-hour rolling average, is inconsistent with Specific Conditions B.11 and D.11, which allow the flue gas temperature to vary within a 17 degree Celcius range of the most recent test results. See Specific Conditions B.40 and D.39.

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- j. Petitioner contends that the two hour limitation on excess emissions from startup, shutdown, or malfuction during a 24 hour period is inconsistent with the provisions of Specific Conditions B.43. and D. 43. See Specific Conditions B.44. and D.44.
- k. Petitioner contends that the requirements of Specific Condition B.85. exceed the requirements imposed by 40 CFR 60.7
- 1. Petitioner contends that it is not appropriate to limit compliance testing for Beryllium to EPA Reference Method 104. Instead, EPA Method 29 should be included as an approved testing method. See Specific Condition B.60.
- m. Petitioner disputes that specific carbon parameters, such as pneumatic flow rate and particle size, are appropriate compliance parameters. See Specific Conditions E.1. and E.4.
- n. Petitioner contends that the processing of used oil and used oil filters is not subject to both the provisions of 40 CFR Part 261 and 40 CFR Part 279 but should be regulated by one or the other of these provisions. See Specific Conditions B.12.(10)(j), B.104, D.12.(9)(g), and D.103.
- 8. The specific rules or statutes that Petitioner contends require reversal or modification of the Department's action are:
- a. Rules 62-4.070(3), 62-4.070(5), 62-4.160(2), 62-204.800, 62-210.200, 62-210.700, 62-212, 62-213, 62-296.401, 62-296.416, Fla. Admin. Code.
- b. 40 CFR Subpart A, including, but not limited to, 40 CFR § 60.7; 40 CFR § 60.8; 40 CFR § 60.11; 40 CFR Subpart Cb, including, but not limited to, 40 CFR § 60.31b, 40 CFR § 60.34b, 40 CFR § 60.38b; 40 CFR Subpart Db; 40 CFR Subpart E; 40 CFR § 60.51b; 40 CFR § 60.53c(a); 40 CFR § 60.53c(c); 40 CFR § 60.58b(a); 40 CFR § 60.58b(j); 40 CFR Part 70; 40 CFR 261; 40 CFR Part 279; and 40 CFR Appendices A, B, and F.

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Accordingly, Petitioner requests that:

- 1. The Petition for Formal Administrative Proceeding be forwarded to the Division of Administrative Hearings pursuant to Sections 120.569 and 120.57, Florida Statutes.
- 2. The Administrative Law Judge enter an order recommending modification of the conditions of Permit No. 0690046-001-AV as necessary to address Petitioner's objections set forth above.
 - 3. The Administrative Law Judge grant such other relief as may be appropriate.

Respectfully submitted this 2574 day of May, 2000.

RUDEN, McCLOSKY, SMITH SCHUSTER & RUSSELL, P.A.

Mary F. Smallwood

215 South Monroe Street, Suite 815

Mary J. Smallwood

Tallahassee, Florida 32301

(904) 681-9027

Florida Bar ID No. 0242616

Counsel for Ogden Martin Systems of Lake, Inc.

Mary J. Smallwood

CERTIFICATE OF SERVICE

I hereby certify that the original and one copy of the foregoing has been filed by Hand-Delivery with the Clerk of the Department of Environmental Protection, Office of General Counsel, 3900 Commonwealth Boulevard, Tallahassee, Florida 32399-3000 this 2574 day of May, 2000.

Mary F. Smallwood

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Department of BEST A Environmental Protection

Jeb Bush Governor Twin Towers Office Building 2600 Blair Stone Road Tallahassee, Florida 32399-2400

David B, Struhs Secretary

May 10, 2000

CERTIFIED MAIL - Return Receipt Requested

Gary K. Crane, Ph.D.
Executive Vice President
Ogden Martin Systems of Lake, Inc.
3830 Rogers Industrial Park Road
Okahumpka, FL 34762

Re: DRAFT Title V Permit No.: 0690046-001/AV Ogden Martin Systems of Lake, Inc.

Dear Dr. Crane:

One copy of the DRAFT Title V Air Operation Pennit for the Ogden Martin Systems of Lake, Inc., located at 3830 Rogers Industrial Park Road, Okshumpka, Lake County, is enclosed. The permitting authority's "INTENT TO ISSUE TITLE V AIR OPERATION PERMIT" is also included.

The Department will publish the "PUBLIC NOTICE OF INTENT TO ISSUE TITLE V. AR OPERATION PERMIT" as soon as possible. This issue is important in order for you to receive your little V FINAL Permit by October 25, 2000.

Please submit any written comments you wish to have considered concerning the permitting authority's proposed action to Scott M. Sheplak, P.E., at the above letterhead address. If you have any other questions, please contact Bruce Mitchell at 850/921-9506.

Sinceraly,

C. H. Fancy, P.E.

Chiel

Bureau of Air Regulation

CHF/rbm

Enclosures

"More Protection, Less Process"

Printed on recycled paper:

In the Matter of an Application for Permit by:

Ogden Martin Systems of Lake, Inc. 3830 Rogers Industrial Park Road Okahumpka, Florida 34762 DRAFT Permit No.: 0690046-001-AV Ogden Martin Systems of Lake, Inc.: Lake County

INTENT TO ISSUE TITLE V AIR OPERATION PERMIT

The Department of Environmental Protection (permitting authority) gives notice of its intent to issue a Title V air operation permit (copy of DRAFT Permit enclosed) for the Title V source detailed in the application specified above, for the reasons stated below.

The applicant, Ogden Martin Systems of Lake, Inc., applied on June 14, 1996, to the permitting authority for a Title V air operation permit for the Ogden Martin Systems of Lake, Inc., located at 3830 Rogers Industrial Park Road, Okahumpka, Lake County.

The permitting authority has permitting jurisdiction under the provisions of Chapter 403, Florida Statutes (F.S.), and Florida Administrative Code (F.A.C.) Chapters 62-4, 62-210 and 62-213. This source is not exempt from Title V permitting procedures. The permitting authority has determined that a Title V air operation permit is required to commence or continue operations at the described facility.

The permitting authority intends to issue this Title V air operation permit based on the belief that reasonable assurances have been provided to indicate that operation of the source will not adversely impact air quality, and the source will comply with all appropriate provisions of Chapters 62-4, 62-204, 62-210, 62-212, 62-213, 62-256, 62-257, 62-281, 62-296, and 62-297, F.A.C.

Pursuant to Sections 403.815 and 403.087, F.S., and Rules 62-110.106 and 62-210.350(3), F.A.C., you (the applicant) are required to publish at your own expense the "PUBLIC NOTICE OF INTENT TO ISSUE TITLE V AIR OPERATION PERMIT." However, the Department will publish the "PUBLIC NOTICE OF INTENT TO ISSUE TITLE V AIR OPERATION PERMIT" as soon as possible. This issue is important in order for you to receive your Title V FINAL Permit by October 25, 2000.

The permitting authority will issue the Title V PROPOSED Permit, and subsequent Title V FINAL Permit, in accordance with the conditions of the attached Title V DRAFT Permit unless a response received in accordance with the following procedures results in a different decision or significant change of terms or conditions.

The permitting authority will accept written comments concerning the proposed permit issuance action for a period of 30 (thirty) days from the date of publication of the "PUBLIC NOTICE OF INTENT TO ISSUE TITLE V AIR OPERATION PERMIT." Written comments should be provided to the permitting authority office. Any written comments filed shall be made available for public inspection. If written comments received result in a significant change in this DRAFT Permit, the permitting authority shall issue a Revised DRAFT Permit and require, if applicable, another Public Notice.

A person whose substantial interests are affected by the proposed permitting decision may petition for an administrative hearing in accordance with Sections 120.569 and 120.57, F.S. The petition must contain the information set forth below and must be filed (received) in the Office of General Counsel of the Department of Environmental Protection, 3900 Commonwealth Boulevard, Mail Station #35, Tallahassee, Florida 32399-3000 (Telephone: 850/488-9730; Fax: 850/487-4938). Petitions filed by the permit applicant or any of the parties listed below must be filed within fourteen days of receipt of this notice of intent. Petitions filed by any persons other than those entitled to written notice under Section 120.60(3), F.S., must be filed within fourteen days of publication of the public notice or within fourteen days of receipt of this notice of intent, whichever occurs first. Under Section 120.60(3), F.S., however,

DRAFT Permit No.: 0690046-001-AV

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any person who asked the permitting authority for notice of agency action may file a petition within fourteen days of receipt of that notice, regardless of the date of publication. A petitioner shall mail a copy of the petition to the applicant at the address indicated above, at the time of filing. The failure of any person to file a petition within the appropriate time period shall constitute a waiver of that person's right to request an administrative determination (hearing) under Sections 120.569 and 120.57, F.S., or to intervene in this proceeding and participate as a party to it. Any subsequent intervention will be only at the approval of the presiding officer upon the filing of a motion in compliance with Rule 28-106.205, F.A.C.

A petition that disputes the material facts on which the permitting authority's action is based must contain the following information:

- (a) The name and address of each agency affected and each agency's file or identification number, if known;
- (b) The name, address, and telephone number of the petitioner; the name, address and telephone number of the petitioner's representative, if any, which shall be the address for service purposes during the course of the proceeding; and an explanation of how the petitioner's substantial interests will be affected by the agency determination;
- (c) A statement of how and when each petitioner received notice of the agency action or proposed action;
- (d) A statement of all disputed issues of material fact. If there are none, the petition must so indicate;
- (e) A concise statement of the ultimate facts alleged, as well as the rules and statutes which entitle the petitioner to relief;
- (f) A statement of the specific rules or statutes the petitioner contends require reversal or modification of the agency's proposed action; and,
- (g) A statement of the relief sought by the petitioner, stating precisely the action petitioner wishes the agency to take with respect to the agency's proposed action.

A petition that does not dispute the material facts upon which the permitting authority's action is based shall state that no such facts are in dispute and otherwise shall contain the same information as set forth above, as required by Rule 28-106.301, F.A.C.

Because the administrative hearing process is designed to formulate final agency action, the filing of a petition means that the permitting authority's final action may be different from the position taken by it in this notice of intent. Persons whose substantial interests will be affected by any such final decision of the permitting authority on the application have the right to petition to become a party to the proceeding, in accordance with the requirements set forth above.

Mediation will not be available in this proceeding.

In addition to the above, a person subject to regulation has a right to apply to the Department of Environmental Protection for a variance from or waiver of the requirements of particular rules, on certain conditions, under Section 120.542, F.S. The relief provided by this state statute applies only to state rules, not statutes, and not to any federal regulatory requirements. Applying for a variance or waiver does not substitute or extend the time for filing a petition for an administrative hearing or exercising any other right that a person may have in relation to the action proposed in this notice of intent.

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The application for a variance or waiver is made by filing a petition with the Office of General Counsel of the Department of Environmental Protection, 3900 Commonwealth Boulevard, Mail Station #35, Tallahassee, Florida 32399-3000. The petition must specify the following information:

- (a) The name, address, and telephone number of the petitioner;
- (b) The name, address, and telephone number of the attorney or qualified representative of the petitioner, if any;
- (c) Each rule or portion of a rule from which a variance or waiver is requested;

Fax:850-922-6979

- (d) The citation to the statute underlying (implemented by) the rule identified in (c) above;
- (e) The type of action requested;
- (f) The specific facts that would justify a variance or waiver for the petitioner;
- (g) The reason why the variance or waiver would serve the purposes of the underlying statute (implemented by the rule); and,
- (h) A statement whether the variance or waiver is permanent or temporary and, if temporary, a statement of the dates showing the duration of the variance or waiver requested.

The Department will grant a variance or waiver when the petition demonstrates both that the application of the rule would create a substantial hardship or violate principles of fairness, as each of those terms is defined in Section 120.542(2), F.S., and that the purpose of the underlying statute will be or has been achieved by other means by the petitioner.

Persons subject to regulation pursuant to any federally delegated or approved air program should be aware that Florida is specifically not authorized to issue variances or waivers from any requirements of any such federally delegated or approved program. The requirements of the program remain fully enforceable by the Administrator of the United States Environmental Protection Agency and by any person under the Clean Air Act unless and until the Administrator separately approves any variance or waiver in accordance with the procedures of the federal program.

Finally, pursuant to 42 United States Code (U.S.C.) Section 7661d(b)(2), any person may petition the Administrator of the EPA within 60 (sixty) days of the expiration of the Administrator's 45 (forty-five) day review period as established at 42 U.S.C. Section 7661d(b)(1), to object to issuance of any permit. Any petition shall be based only on objections to the permit that were raised with reasonable specificity during the 30 (thirty) day public comment period provided in this notice, unless the petitioner demonstrates to the Administrator of the EPA that it was impracticable to raise such objections within the comment period or unless the grounds for such objection arose after the comment period. Filing of a petition with the Administrator of the EPA does not stay the effective date of any permit properly issued pursuant to the provisions of Chapter 62-213, F.A.C. Petitions filed with the Administrator of EPA must meet the requirements of 42 U.S.C. Section 7661d(b)(2) and must be filed with the Administrator of the EPA at: U.S. EPA, 401 M Street, S.W., Washington, D.C. 20460.

Executed in Tallahassee, Florida.

STATE OF FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION

C. H. Fancy, P.E.

Chief

Bureau of Air Regulation

Jun 13 '00 10:05

P. 06/08

DRAFT Permit No.: 0690046-001-AV

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CERTIFICATE OF SERVICE

The undersigned duly designated deputy agency clerk hereby certifies that this INTENT TO ISSUE TITLE V AIR OPERATION PERMIT (including the DRAFT permit) and all copies were sent by certified mail before the close of business on 0.5-1.2-0.0 to the person(s) listed:

Gary Crane, OMSL, Executive V.P., Responsible Official

In addition, the undersigned duly designated deputy agency clerk hereby certifies that copies of this INTENT TO ISSUE TITLE V AIR OPERATION PERMIT (including the DRAFT permit) were sent by U.S. mail on the same date to the person(s) listed:

Len Kozlov, CD
Welton Cadwell, Chairman, Lake County BCC
Tom John, P.E., TJE
Jason Gorrie, OMSP
U.S. EPA, Region 4 (INTERNET E-mail Memorandum)

Clerk Stamp

FILING AND ACKNOWLEDGMENT FILED, on this date, pursuant to Section 120.52(7), F.S., with the designated agency Clerk, receipt of which is hereby acknowledged.

Sandra Knight
(Clerk)

 $\frac{US - Ia - UC}{(Date)}$

BEST AVAILABLE COPY

Fax:850-922-6979

PUBLIC NOTICE OF INTENT TO ISSUE TITLE V AIR OPERATION PERMIT

STATE OF FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION Title V DRAFT Permit No.: 0690046-001-AV Ogden Martin Systems of Lake, Inc. Lake County

The Department of Environmental Protection (permitting authority) gives notice of its intent to issue a Title V air operation permit to Ogden Martin Systems of Lake for the resource recovery facility located at 3830 Rogers Industrial Park Road, Okahumpka, Lake County. The applicant's name and address are: Ogden Martin Systems of Lake, Inc., 3830 Rogers Industrial Park Road, Okahumpka, FL 34762.

The permitting authority will issue the Title V PROPOSED Permit, and subsequent Title V FINAL Permit, in accordance with the conditions of the Title V DRAFT Permit unless a response received in accordance with the following procedures results in a different decision or significant change of terms or conditions.

The permitting authority will accept written comments concerning the proposed Title V DRAFT Permit issuance action for a period of 30 (thirty) days from the date of publication of this Notice. Written comments should be provided to the Department's Bureau of Air Regulation, 2600 Blair Stone Road, Mail Station #5505, Tallahassee, Florida 32399-2400. Any written comments filed shall be made available for public inspection. If written comments received result in a significant change in this DRAFT Permit, the permitting authority shall issue a Revised DRAFT Permit and require, if applicable, another Public Notice.

A person whose substantial interests are affected by the proposed permitting decision may petition for an administrative hearing in accordance with Sections 120.569 and 120.57 of the Florida Statutes (F.S.). The petition must contain the information set forth below and must be filed (received) in the Office of General Counsel of the Department of Environmental Protection, 3900 Commonwealth Boulevard, Mail Station #35, Tallahassee, Florida 32399-3000 (Telephone: 850/488-9730; Fax: 850/487-4938). Petitions filed by any persons other than those entitled to written notice under Section 120.60(3). F.S., must be filed within fourteen days of publication of the public notice or within fourteen days of receipt of the notice of intent, whichever occurs first. Under Section 120.60(3), F.S., however, any person who asked the permitting authority for notice of agency action may file a petition within fourteen days of receipt of that notice, regardless of the date of publication. A petitioner shall mail a copy of the petition to the applicant at the address indicated above, at the time of filing. The failure of any person to file a petition within the applicable time period shall constitute a waiver of that person's right to request an administrative determination (hearing) under Sections 120.569 and 120.57, F.S., or to intervene in this proceeding and participate as a party to it. Any subsequent intervention will be only at the approval of the presiding officer upon the filing of a motion in compliance with Rule 28-106.205 of the Florida Administrative Code (F.A.C.).

A petition that disputes the material facts on which the permitting authority's action is based must contain the following information:

- (a) The name and address of each agency affected and each agency's file or identification number, if
- (b) The name, address and telephone number of the petitioner; name address and telephone number of the petitioner's representative, if any, which shall be the address for service purposes during the course of the proceeding; and an explanation of how petitioner's substantial rights will be affected by the agency determination;
- (c) A statement of how and when the petitioner received notice of the agency action or proposed action:

- (d) A statement of all disputed issues of material fact. If there are none, the petition must so state;
- (e) A concise statement of the ultimate facts alleged, as well as the rules and statutes which entitle petitioner to relief;
- (f) A statement of the specific rules or statutes the petitioner contends require reversal or modification of the agency's proposed action; and,
- (g) A statement of the relief sought by the petitioner, stating precisely the action petitioner wishes the agency to take with respect to the agency's proposed action.

A petition that does not dispute the material facts upon which the permitting authority's action is based shall state that no such facts are in dispute and otherwise shall contain the same information as set forth above, as required by Rule 28-106.301, F.A.C.

Because the administrative hearing process is designed to formulate final agency action, the filing of a petition means that the permitting authority's final action may be different from the position taken by it in this notice of intent. Persons whose substantial interests will be affected by any such final decision of the permitting authority on the application have the right to petition to become a party to the proceeding, in accordance with the requirements set forth above.

Mediation is not available for this proceeding.

In addition to the above, pursuant to 42 United States Code (U.S.C.) Section 7661d(b)(2), any person may petition the Administrator of the EPA within 60 (sixty) days of the expiration of the Administrator's 45 (forty-five) day review period as established at 42 U.S.C. Section 7661d(b)(1), to object to issuance of any permit. Any petition shall be based only on objections to the permit that were raised with reasonable specificity during the 30 (thirty) day public comment period provided in this notice, unless the petitioner demonstrates to the Administrator of the EPA that it was impracticable to raise such objections within the comment period or unless the grounds for such objection arose after the comment period. Filing of a petition with the Administrator of the EPA does not stay the effective date of any permit properly issued pursuant to the provisions of Chapter 62-213, F.A.C. Petitions filed with the Administrator of EPA must meet the requirements of 42 U.S.C. Section 7661d(b)(2) and must be filed with the Administrator of the EPA at: U.S. EPA, 401 M Street, S.W., Washington, D.C. 20460.

A complete project file is available for public inspection during normal business hours, 8:00 a.m. to 5:00 p.m., Monday through Friday, except legal holidays, at:

Permitting Authority:

Department of Environmental Protection Bureau of Air Regulation 111 South Magnolia Drive, Suite 4 Tallahassee, Florida 32301 Telephone: 850/488-0114

Fax: 850/922-6979

Affected District/Local Program:

Department of Environmental Protection Central District 3319 Maguire Boulevard, Suite 232 Orlando, Florida 32803-3767 Telephone: 407/894-7555

Fax: 407/897-5963

The complete project file includes the DRAFT Permit, the application, and the information submitted by the responsible official, exclusive of confidential records under Section 403.111, F.S. Interested persons may contact Scott M. Sheplak, P.E., at the above address, or call 850/921-9532, for additional information.