Florida Department of Environmental Protection

TO:

Michael G. Cooke

THRU:

Trina Vielhauer &

J. K. Pennington

FROM:

Michael P. Halpin

DATE:

January 18, 2005

SUBJECT:

JEA

Brandy Branch Generating Station

Attached for approval and signature is a construction permit for the subject facility. The permit provides an authorization for Unit 1 to operate on natural gas down to loads of 62 megawatts (approximately 35% output). This is an existing facility and neither a PSD Review nor a new determination of Best Available Control Technology (BACT) was required as a result of this request.

In support of the request, JEA had provided test results, under tests which were authorized by the Department during October of 2004, which indicate that CO levels can be consistently maintained under 11 ppmvd @ 15% O₂ while operating at 65 megawatts. Currently, the permit limits CO emissions to 15 ppmvd @ 15% O₂ while firing natural gas and minimizes operation below 50% output (approximately 90 megawatts) as a result of expected increases in CO while operating at loads below 50%.

A review supports the applicant's contention that the existing permit condition limiting the low load to 50% may be relaxed while ensuring that all other permit conditions (emission limits) will be met. Due to operating variability, I have set the low load limit at 62 MW, providing JEA with a slight (5%) cushion.

The project was noticed in the Florida Times Union on December 16, 2004 and the only comment received was from ERMD (in Jacksonville); this comment was accommodated in the final permit (see Final Determination, attached).

I recommend your approval and signature.

Attachments

/mph



Department of Environmental Protection

Jeb Bush Governor Twin Towers Office Building 2600 Blair Stone Road Tallahassee, Florida 32399-2400

Colleen M. Castille Secretary

January 18, 2005

Mr. James M. Chansler, P.E., D.P.A. Vice President, Operations and Maintenance JEA 21 West Church Street Jacksonville, Florida 32202

Re: DEP File No. 0310485-010-AC; Modification of Permit No. PSD-FL-267 (PA 00-43) Brandy Branch Generating Station / Duval County

The applicant, JEA, applied on November 23, 2004, to the Department for a modification to PSD permit number PSD-FL-267 for its Brandy Branch Generating Station located in Duval County. The modification is to allow for Unit 1 to operate on natural gas down to loads of at least 65 gross megawatts. In support of the request, JEA has provided test results, under tests which were authorized by the Department during October of 2004, which indicate that CO levels can be consistently maintained under 11 ppmvd @ 15% O₂ while operating at 65 gross megawatts on natural gas. Currently, the permit limits CO emissions to 15 ppmvd @ 15% O₂ while firing natural gas and minimizes operation below 50% output as a result of expected increases in CO while operating at lower loads.

The Department has reviewed the modification request. The referenced permit is hereby modified as follows:

- III. Emissions Unit(s) Specific Conditions Applicable Standards And Regulations (Specific Condition 26. rewritten in entirety):
 - 26. Excess emissions resulting from startup, shutdown or malfunction shall be permitted provided that best operational practices are adhered to and the duration of excess emissions shall be minimized. Excess emissions occurrences shall in no case exceed two hours in any 24-hour period for other reasons unless specifically authorized by DEP for longer duration. Operation below 50% output while firing fuel oil (and below 62 gross megawatts while firing natural gas) shall be limited to 2 hours per unit cycle (breaker closed to breaker open). Excess emissions caused entirely or in part by poor maintenance, poor operation, or any other equipment or process failure that may reasonably be prevented during startup, shutdown or malfunction, shall be prohibited pursuant to Rule 62-210.700, F.A.C.

All other terms and conditions of this permit remain unchanged. A copy of this letter shall be filed with the referenced permit and shall become part of the permit. This permit modification is issued pursuant to Chapter 403, Florida Statutes.

Any party to this order (permit modification) has the right to seek judicial review of it under Section 120.68, F.S., by filing a notice of appeal under Rule 9.110 of the Florida Rules of Appellate Procedure with the clerk of the Department of Environmental Protection in the Office of General Counsel, Mail Station #35, 3900 Commonwealth Boulevard, Tallahassee, Florida, 32399-3000, and by filing a copy of the notice of appeal accompanied by the applicable filing fees with the appropriate District Court of Appeal. The notice must be filed within thirty days after this order is filed with the clerk of the Department.

Executed in Tallahassee, Florida.

Michael G. Cooke, Director
Division of Air Resource
Management

"More Protection, Less Process"

Printed on recycled paper.

FINAL DETERMINATION

JEA

Brandy Branch Generating Station DEP File No. 0310485-010-AC, PA 00-43

The Department distributed a public notice package on December 6, 2004 to allow the applicant to allow for low load operation of Unit 1 at the Brandy Branch Generating Station located near Baldwin in Duval County. The <u>Public Notice of Intent to Issue</u> was published in the Florida Times Union on December 16, 2004.

COMMENTS/CHANGES

No comments were received by the Department from the public, the applicant or from EPA.

Minor comments were received from ERMD (Jacksonville) regarding the lack of adequate test data (provided by the applicant) to warrant issuance of a permit modification which allows operation at reduced loads while firing fuel oil. As a result of the ERMD comments, the final permit language has been modified as follows:

DRAFT LANGUAGE

- III. Emissions Unit(s) Specific Conditions
 Applicable Standards And Regulations (Specific Condition 26. rewritten in entirety):
 - 26. Excess emissions resulting from startup, shutdown or malfunction shall be permitted provided that best operational practices are adhered to and the duration of excess emissions shall be minimized. Excess emissions occurrences shall in no case exceed two hours in any 24-hour period for other reasons unless specifically authorized by DEP for longer duration. Operation below 50% output 62 gross megawatts shall be limited to 2 hours per unit cycle (breaker closed to breaker open). Excess emissions caused entirely or in part by poor maintenance, poor operation, or any other equipment or process failure that may reasonably be prevented during startup, shutdown or malfunction, shall be prohibited pursuant to Rule 62-210.700, F.A.C.

FINAL LANGUAGE

III. Emissions Unit(s) Specific Conditions

Applicable Standards And Regulations (Specific Condition 26. rewritten in entirety):

Excess emissions resulting from startup, shutdown or malfunction shall be permitted provided that best operational practices are adhered to and the duration of excess emissions shall be minimized. Excess emissions occurrences shall in no case exceed two hours in any 24-hour period for other reasons unless specifically authorized by DEP for longer duration. Operation below 50% output while firing fuel oil (and below 62 gross megawatts while firing natural gas) shall be limited to 2 hours per unit cycle (breaker closed to breaker open). Excess emissions caused entirely or in part by poor maintenance, poor operation, or any other equipment or process failure that may reasonably be prevented during startup, shutdown or malfunction, shall be prohibited pursuant to Rule 62-210.700, F.A.C.

CONCLUSION

The final action of the Department is to issue the permit with the minor changes described above.

CERTIFICATE OF SERVICE

James M. Chansler, JEA *
N. Bert Gianazza, P.E., JEA
Gregg Worley, EPA
John Bunyak, NPS
Chris Kirts, NED
Robert S. Pace, P.E. EQD
Hamilton S. Oven, DEP-Siting

Clerk Stamp

FILING AND ACKNOWLEDGMENT FILED, on this date, pursuant to §120.52, Florida Statutes, with the designated Department Clerk, receipt of which is hereby acknowledged.

SENDER: COMPLETE THIS SECTION	COMPLETE THIS SECTION ON DELIVERY	
■ Complete items 1, 2, and 3. Also complete item 4 if Restricted Delivery is desired. ■ Print your name and address on the reverse so that we can return the card to you. ■ Attach this card to the back of the mailpiece, on the front if space permits.	A. Signature X. Gurand Agent Addressee B. Received by (Printed Name) JAN. 2 to 5 Delivery	
1. Article Addressed to: Mr. James M. Chansler, P.E. D.P.A. Vice President, Operations and Maintenance	D. Is delivery address different from item 1? If YES, enter delivery address below: No	
JEA 21 West Church Street Jacksonville, Florida 32202	3. Service Type Certified Mail	
	4. Restricted Delivery? (Extra Fee) Yes	
2. Article Number 7000 1670 0013 3110 2226 (Transfer from service label)		

	U.S. Postal Service CERTIFIED MAIL RECEIPT (Domestic Mail Only, No Insurance Coverage Provided)			
2226				
3110	Postage Certified Fee	\$	Postmark Here	
0013	Return Receipt Fee (Endorsement Required) Restricted Delivery Fee (Endorsement Required)			
0 1670	VICE President Operations and marine co			
7000	City State ZIP+4 Jacksonville, Florida 32202			

Memorandum

Florida Department of **Environmental Protection**

TO:

Trina Vielhauer

THRU:

J. K. Pennington

FROM:

M. P. Halpin

DATE:

November 24, 2004

SUBJECT:

JEA

PSD Permit Modification – low load operation on natural gas

DEP File No. PA 00-43 (PSD-FL-267)

Attached is the public notice package for JEA's Brandy Branch permit modifications. The permit modification allows for Unit 1 to operate on natural gas down to loads of 62 megawatts (approximately 35% output). This is an existing facility and neither a PSD Review nor a new determination of Best Available Control Technology (BACT) was required as a result of this request.

In support of the request, JEA has provided test results, under tests which were authorized by the Department during October of 2004, which indicate that CO levels can be consistently maintained under 11 ppmvd @ 15% O₂ while operating at 65 megawatts. Currently, the permit limits CO emissions to 15 ppmvd @ 15% O2 while firing natural gas and minimizes operation below 50% output (approximately 90 megawatts) as a result of expected increases in CO while operating at loads below 50%.

A preliminary review supports the applicant's contention that the existing permit condition limiting the low load to 50% may be relaxed while ensuring that all other permit conditions (emission limits) will be

I recommend your approval.

JKP/mph

Attachments

The the topographical errors herein.



Department of Environmental Protection

Jeb Bush-Governor Twin Towers Office Building 2600 Blair Stone Road Tallahassee, Florida 32399-2400

Colleen M. Castille Secretary

December 6, 2004

CERTIFIED MAIL - RETURN RECEIPT REQUESTED

Mr. James M. Chansler, P.E., D.P.A. Vice President, Operations and Maintenance JEA 21 West Church Street Jacksonville, Florida 32202

Re: DEP File No. 0310485-010-AC; Modification of Permit No. PSD-FL-267 (PA 00-43)
Brandy Branch Generating Station / Duval County

Dear Mr. Chansler:

Enclosed is one copy of the Draft PSD Permit Modification relative to JEA's request to allow for Unit 1 to operate on natural gas down to loads of at least 65 megawatts. The facility is located near Baldwin City in Duval County.

The <u>Public Notice of Intent to Issue PSD Permit Modification</u> must be published one time only, as soon as possible, in the legal advertisement section of a newspaper of general circulation in the area affected, pursuant to the requirements Chapter 50, Florida Statutes. Proof of publication, i.e., newspaper affidavit, must be provided to the Department's Bureau of Air Regulation office within seven days of publication. Failure to publish the notice and provide proof of publication may result in the denial of the permit.

Please submit any written comments you wish to have considered concerning the Department's proposed action to J. K. Pennington, P.E., Administrator, North Permitting Section at the above letterhead address. If you have any other questions, please contact Michael P. Halpin, P.E. at 850/921-9519.

Sincerely,

Trina Vielhauer, Chief,
Bureau of Air Regulation

TV/mph

Enclosures

In the Matter of an Application for Permit by:

James M Chansler, Vice President Operations & Maintenance
JEA
21 West Church Street
Jacksonville, Florida 32202-3139

DEP File No. PSD-FL-267 (PA 00-43)

INTENT TO ISSUE PSD PERMIT MODIFICATION

The Department of Environmental Protection (Department) gives notice of its intent to issue a PSD Permit Modification (copy of Draft permit attached) for the proposed project, detailed in the application specified above and for the reasons stated below.

The applicant, James M. Chansler, Vice President Operations & Maintenance, JEA, applied on November 23, 2004, to the Department for a PSD Permit Modification for its Brandy Branch Station, located near Baldwin City, Duval County. The request is to allow for Unit 1 to operate on natural gas down to loads of at least 65 megawatts.

In support of the request, JEA has provided test results, under tests which were authorized by the Department during October of 2004, which indicate that CO levels can be consistently maintained under 11 ppmvd @ 15% O₂ while operating at 65 megawatts. Currently, the permit limits CO emissions to 15 ppmvd @ 15% O₂ while firing natural gas and minimizes operation below 50% output (approximately 90 megawatts) as a result of expected increases in CO while operating at loads below 50%.

The Department has permitting jurisdiction under the provisions of Chapter 403, Florida Statutes (F.S.), and Florida Administrative Code (F.A.C.) Chapters 62-4, 62-210, 62-212 and 40 CFR 52.21. The above actions are not exempt from permitting procedures. The Department has determined that a PSD Permit Modification is required to revise the permit with respect to changes in hours of use.

The Department intends to issue this PSD Permit Modification based on the belief that reasonable assurances have been provided to indicate that operation of these emission units will not adversely impact air quality, and the emission units will comply with all appropriate provisions of Chapters 62-4, 62-204, 62-210, 62-212, 62-296, and 62-297, F.A.C. and 40 CFR 52.21.

Pursuant to Section 403.815, F.S., and Rule 62-110.106(7)(a)1., F.A.C., you (the applicant) are required to publish at your own expense the enclosed <u>Public Notice of Intent to Issue PSD Permit Modification</u>. The notice shall be published one time only in the legal advertisement section of a newspaper of general circulation in the area affected. Rule 62-110.106(7)(b), F.A.C., requires that the applicant cause the notice to be published as soon as possible after notification by the Department of its intended action. For the purpose of these rules, "publication in a newspaper of general circulation in the area affected" means publication in a newspaper meeting the requirements of Sections 50.011 and 50.031, F.S., in the county where the activity is to take place. If you are uncertain that a newspaper meets these requirements, please contact the Department at the address or telephone number listed below. The applicant shall provide proof of publication to the Department's Bureau of Air Regulation, at 2600 Blair Stone Road, Mail Station #5505, Tallahassee, Florida 32399-2400 (Telephone: 850/488-0114; Fax 850/922-6979). You must provide proof of publication within seven days of publication, pursuant to Rule 62-110.106(5), F.A.C. No permitting action for which published notice is required shall be granted until proof of publication of notice is made by furnishing a uniform affidavit in substantially the form prescribed in section 50.051, F.S. to the office of the Department issuing the permit. Failure to publish the notice and provide proof of publication may result in the denial of the permit pursuant to Rules 62-110.106(9) & (11), F.A.C.

The Department will issue the final permit with the attached conditions unless a response received in accordance with the following procedures results in a different decision or significant change of terms or conditions.

The Department will accept written comments concerning the proposed permit issuance action for a period of 14 (fourteen) days from the date of publication of <u>Public Notice of Intent to Issue PSD Permit Modification</u>. Written comments should be provided to the Department's Bureau of Air Regulation at 2600 Blair Stone Road, Mail Station #5505, Tallahassee, FL 32399-2400. Any written comments filed shall be made available for public inspection. If written comments received result in a significant change in the proposed agency action, the Department shall revise the proposed permit and require, if applicable, another Public Notice.

DEP File No. PSD-FL-267 (PA 00-43) JEA Brandy Branch Station Page 2 of 3

The Department will issue the permit with the attached conditions unless a timely petition for an administrative hearing is filed pursuant to sections 120.569 and 120.57 F.S., before the deadline for filing a petition. The procedures for petitioning for a hearing are set forth below.

A person whose substantial interests are affected by the proposed permitting decision may petition for an administrative proceeding (hearing) under sections 120.569 and 120.57 of the Florida Statutes. The petition must contain the information set forth below and must be filed (received) in the Office of General Counsel of the Department at 3900 Commonwealth Boulevard, Mail Station #35, Tallahassee, Florida, 32399-3000. Petitions filed by the permit applicant or any of the parties listed below must be filed within fourteen days of receipt of this notice of intent. Petitions filed by any persons other than those entitled to written notice under section 120.60(3) of the Florida Statutes must be filed within fourteen days of publication of the public notice or within fourteen days of receipt of this notice of intent, whichever occurs first. Under section 120.60(3), however, any person who asked the Department for notice of agency action may file a petition within fourteen days of receipt of that notice, regardless of the date of publication. A petitioner shall mail a copy of the petition to the applicant at the address indicated above at the time of filing. The failure of any person to file a petition within the appropriate time period shall constitute a waiver of that person's right to request an administrative determination (hearing) under sections 120.569 and 120.57 F.S., or to intervene in this proceeding and participate as a party to it. Any subsequent intervention will be only at the approval of the presiding officer upon the filing of a motion in compliance with Rule 28-106.205 of the Florida Administrative Code.

A petition that disputes the material facts on which the Department's action is based must contain the following information: (a) The name and address of each agency affected and each agency's file or identification number. if known; (b) The name, address, and telephone number of the petitioner's representative, if any, which shall be the address for service purposes during the course of the proceeding; and an explanation of how the petitioner's substantial interests will be affected by the agency determination; (c) A statement of how and when petitioner received notice of the agency action or proposed action; (d) A statement of all disputed issues of material fact. If there are none, the petition must so indicate; (e) A concise statement of the ultimate facts alleged, including the specific facts the petitioner contends warrant reversal or modification of the agency's proposed action; (f) A statement of the specific rules or statutes the petitioner contends require reversal or modification of the agency's proposed action; and (g) A statement of the relief sought by the petitioner, stating precisely the action petitioner wishes the agency to take with respect to the agency's proposed action.

A petition that does not dispute the material facts upon which the Department's action is based shall state that no such facts are in dispute and otherwise shall contain the same information as set forth above, as required by Rule 28-106.301.

Because the administrative hearing process is designed to formulate final agency action, the filing of a petition means that the Department's final action may be different from the position taken by it in this notice. Persons whose substantial interests will be affected by any such final decision of the Department on the application have the right to petition to become a party to the proceeding, in accordance with the requirements set forth above. Mediation is not available in this proceeding.

In addition to the above, a person subject to regulation has a right to apply for a variance from or waiver of the requirements of particular rules, on certain conditions, under Section 120.542 F.S. The relief provided by this state statute applies only to state rules, not statutes, and not to any federal regulatory requirements. Applying for a variance or waiver does not substitute or extend the time for filing a petition for an administrative hearing or exercising any other right that a person may have in relation to the action proposed in this notice of intent.

The application for a variance or waiver is made by filing a petition with the Office of General Counsel of the Department, 3900 Commonwealth Boulevard, Mail Station #35, Tallahassee, Florida 32399-3000. The petition must specify the following information: (a) The name, address, and telephone number of the petitioner; (b) The name, address, and telephone number of the attorney or qualified representative of the petitioner, if any; (c) Each rule or portion of a rule from which a variance or waiver is requested; (d) The citation to the statute underlying (implemented by) the rule identified in (c) above; (e) The type of action requested; (f) The specific facts that would justify a variance or waiver for the petitioner; (g) The reason why the variance or waiver would serve the purposes of the underlying statute (implemented

DEP File No. PSD-FL-267 (PA 00-43) JEA Brandy Branch Station Page 3 of 3

by the rule); and (h) A statement whether the variance or waiver is permanent or temporary and, if temporary, a statement of the dates showing the duration of the variance or waiver requested.

The Department will grant a variance or waiver when the petition demonstrates both that the application of the rule would create a substantial hardship or violate principles of fairness, as each of those terms is defined in Section 120.542(2) F.S., and that the purpose of the underlying statute will be or has been achieved by other means by the petitioner.

Persons subject to regulation pursuant to any federally delegated or approved air program should be aware that Florida is specifically not authorized to issue variances or waivers from any requirements of any such federally delegated or approved program. The requirements of the program remain fully enforceable by the Administrator of the EPA and by any person under the Clean Air Act unless and until the Administrator separately approves any variance or waiver in accordance with the procedures of the federal program.

Executed in Tallahassee, Florida.

CERTIFICATE OF SERVICE

The undersigned duly designated deputy agency clerk hereby certifies that this Intent to Issue PSD Permit Modification (including the PSD Permit Modification and the Draft PSD Permit) was sent by certified mail (*) and copies were mailed by U.S. Mail before the close of business on ______ to the person(s) listed:

James M. Chansler, JEA *
N. Bert Gianazza, P.E., JEA
Gregg Worley, EPA
John Bunyak, NPS
Chris Kirts, NED
Robert S. Pace, P.E. EQD
Hamilton S. Oven, DEP-Siting

Clerk Stamp

FILING AND ACKNOWLEDGMENT FILED, on this date, pursuant to §120.52, Florida Statutes, with the designated Department Clerk, receipt of which is hereby acknowledged.

(Clerk)

(Date)

PUBLIC NOTICE OF INTENT TO ISSUE PSD PERMIT MODIFICATION

STATE OF FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION

DEP File No. PSD-FL-267 (PA 00-43)

IF.A

Brandy Branch Generating Station Duval County

The Department of Environmental Protection (Department) gives notice of its intent to issue a PSD Permit Modification to Brandy Branch Generating Station, located near Baldwin City, Duval County. The permit modification allows for Unit 1 to operate on natural gas down to loads of 62 megawatts. This is an existing facility and a new determination of Best Available Control Technology (BACT) was not required. The applicant's mailing address is: 21 West Church Street, Jacksonville FL 32202-3139.

In support of the request, JEA has provided test results, under tests which were authorized by the Department during October of 2004, which indicate that CO levels can be consistently maintained under 11 ppmvd @ 15% O₂ while operating at 65 megawatts. Currently, the permit limits CO emissions to 15 ppmvd @ 15% O₂ while firing natural gas and minimizes operation below 50% output (approximately 90 megawatts) as a result of expected increases in CO while operating at loads below 50%.

An air quality impact analysis was not required. The Department will issue the Final Permit with the attached conditions unless a response received in accordance with the following procedures results in a different decision or significant change of terms or conditions.

The Department will accept written comments concerning the proposed permit issuance action for a period of 14 (fourteen) days from the date of publication of this Public Notice of Intent to Issue PSD Permit Modification. Written comments should be provided to the Department's Bureau of Air Regulation at 2600 Blair Stone Road, Mail Station #5505, Tallahassee, FL 32399-2400. Any written comments filed shall be made available for public inspection. If written comments received result in a significant change in the proposed agency action, the Department shall revise the proposed permit and require, if applicable, another Public Notice.

The Department will issue the permit with the attached conditions unless a timely petition for an administrative hearing is filed pursuant to sections 120.569 and 120.57 F.S., before the deadline for filing a petition. The procedures for petitioning for a hearing are set forth below. Mediation is not available in this proceeding.

A person whose substantial interests are affected by the proposed permitting decision may petition for an administrative proceeding (hearing) under sections 120.569 and 120.57 of the Florida Statutes. The petition must contain the information set forth below and must be filed (received) in the Office of General Counsel of the Department at 3900 Commonwealth Boulevard, Mail Station #35, Tallahassee, Florida, 32399-3000. Petitions filed by the permit applicant or any of the parties listed below must be filed within fourteen days of receipt of this notice of intent. Petitions filed by any persons other than those entitled to written notice under section 120.60(3) of the Florida Statutes must be filed within fourteen days of publication of the public notice or within fourteen days of receipt of this notice of intent, whichever occurs first. Under section 120.60(3), however, any person who asked the Department for notice of agency action may file a petition within fourteen days of receipt of that notice, regardless of the date of publication. A petitioner shall mail a copy of the petition to the applicant at the address indicated above at the time of filing. The failure of any person to file a petition within the appropriate time period shall constitute a waiver of that person's right to request an administrative determination (hearing) under sections 120.569 and 120.57 F.S., or to intervene in this proceeding and participate as a party to it. Any subsequent intervention will be only at the approval of the presiding officer upon the filing of a motion in compliance with Rule 28-106.205 of the Florida Administrative Code.

A petition that disputes the material facts on which the Department's action is based must contain the following information: (a) The name and address of each agency affected and each agency's file or identification number, if known; (b) The name, address, and telephone number of the petitioner, the name, address, and telephone number of the petitioner's representative, if any, which shall be the address for service purposes during the course of the

proceeding; and an explanation of how the petitioner's substantial interests will be affected by the agency determination; (c) A statement of how and when petitioner received notice of the agency action or proposed action; (d) A statement of all disputed issues of material fact. If there are none, the petition must so indicate; (e) A concise statement of the ultimate facts alleged, including the specific facts the petitioner contends warrant reversal or modification of the agency's proposed action; (f) A statement of the specific rules or statutes the petitioner contends require reversal or modification of the agency's proposed action; and (g) A statement of the relief sought by the petitioner, stating precisely the action petitioner wishes the agency to take with respect to the agency's proposed action.

A petition that does not dispute the material facts upon which the Department's action is based shall state that no such facts are in dispute and otherwise shall contain the same information as set forth above, as required by rule 28-106.301.

Because the administrative hearing process is designed to formulate final agency action, the filing of a petition means that the Department's final action may be different from the position taken by it in this notice. Persons whose substantial interests will be affected by any such final decision of the Department on the application have the right to petition to become a party to the proceeding, in accordance with the requirements set forth above.

A complete project file is available for public inspection during normal business hours, 8:00 a.m. to 5:00 p.m., Monday through Friday, except legal holidays, at:

Florida Department of Environmental Protection Bureau of Air Regulation 111 S. Magnolia Drive, Suite 4 Tallahassee, Florida, 32301 Telephone: (850) 488-1344 Fax: (850) 922-6979

Florida Department of Environmental Protection Northeast District Suite 200B, 7825 Baymeadows Way Jacksonville, Florida 32256 Telephone: (904) 448-4300

The complete project file includes the application, Draft permit, and the information submitted by the Responsible Official, exclusive of confidential records under Section 403.111, F.S. Interested persons may review specific details of this project by contacting the Administrator, North Permitting Section, at 111 South Magnolia Drive, Suite 4, Tallahassee, Florida 32301, or call 850/488-0114, for additional information.



December 6, 2004

Mr. James M. Chansler, P.E., D.P.A. Vice President, Operations and Maintenance JEA 21 West Church Street Jacksonville, Florida 32202

Re: DEP File No. 0310485-010-AC; Modification of Permit No. PSD-FL-267 (PA 00-43)
Brandy Branch Generating Station / Duval County

The applicant, JEA, applied on November 23, 2004, to the Department for a modification to PSD permit number PSD-FL-267 its Brandy Branch Generating Station located in Duval County. The modification is to allow for Unit 1 to operate on natural gas down to loads of at least 65 gross megawatts. In support of the request, JEA has provided test results, under tests which were authorized by the Department during October of 2004, which indicate that CO levels can be consistently maintained under 11 ppmvd @ 15% O₂ while operating at 65 gross megawatts. Currently, the permit limits CO emissions to 15 ppmvd @ 15% O₂ while firing natural gas and minimizes operation below 50% output as a result of expected increases in CO while operating at lower loads.

The Department has reviewed the modification request. The referenced permit is hereby modified as follows:

- III. Emissions Unit(s) Specific Conditions
 Applicable Standards And Regulations (Specific Condition 26. rewritten in entirety):
 - 26. Excess emissions resulting from startup, shutdown or malfunction shall be permitted provided that best operational practices are adhered to and the duration of excess emissions shall be minimized. Excess emissions occurrences shall in no case exceed two hours in any 24-hour period for other reasons unless specifically authorized by DEP for longer duration. Operation below 50% output 62 gross megawatts shall be limited to 2 hours per unit cycle (breaker closed to breaker open). Excess emissions caused entirely or in part by poor maintenance, poor operation, or any other equipment or process failure that may reasonably be prevented during startup, shutdown or malfunction, shall be prohibited pursuant to Rule 62-210.700, F.A.C.

All other terms and conditions of this permit remain unchanged. A copy of this letter shall be filed with the referenced permit and shall become part of the permit. This permit modification is issued pursuant to Chapter 403, Florida Statutes.

Any party to this order (permit modification) has the right to seek judicial review of it under Section 120.68, F.S., by filing a notice of appeal under Rule 9.110 of the Florida Rules of Appellate Procedure with the clerk of the Department of Environmental Protection in the Office of General Counsel, Mail Station #35, 3900 Commonwealth Boulevard, Tallahassee, Florida, 32399-3000, and by filing a copy of the notice of appeal accompanied by the applicable filing fees with the appropriate District Court of Appeal. The notice must be filed within thirty days after this order is filed with the clerk of the Department.

Executed in Tallahassee, Florida.

Michael G. Cooke, Director Division of Air Resource Management



CERTIFICATE OF SERVICE

The undersigned duly designated deputy agency clerk hereby certifies that this permit modification was sent by certified mail (*) and copies were mailed by U.S. Mail before the close of business on ______ to the person(s) listed:

James M. Chansler, JEA *
N. Bert Gianazza, P.E., JEA
Gregg Worley, EPA
John Bunyak, NPS
Chris Kirts, NED
Robert S. Pace, P.E. EQD
Hamilton S. Oven, DEP-Siting

Clerk Stamp

FILING AND ACKNOWLEDGMENT FILED, on this date, pursuant to §120.52, Florida Statutes, with the designated Department Clerk, receipt of which is hereby acknowledged.

(Clerk)

SENDER: COMPLETE THIS SECTION Complete items 1, 2, and 3. Also complete item 4 if Restricted Delivery is desired. Print your name and address on the reverse so that we can return the card to you. Attach this card to the back of the mailpiece, or on the front if space permits. Article Addressed to: Mr. James M. Chansler, P.E. D.P.A. Tice President, Operations and intenance West Church Street icksonville, Florida	A. Signature A. Signature A. Signature Addressee Ad
	4. Restricted Delivery? (Extra Fee) Yes
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	U.S. Postal Service CERTIFIED MAIL RECEIPT (Domestic Mail Only; No Insurance Coverage Provided)		
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7	Sent To Mr. James (Chandler, P.1	Ξ.
7000	SiNelee MPrestdent, Operations & Maint. JEA/ 21 West Church Street City State, ZIP+4 Jacksonville, Florida 32202		
	PS Form 3800, May 2000		See Reverse for Instructions

November 19, 2004

RECEIVED
NOV 23 2004

BUREAU OF AIR REGULATION

JEA

ATER

SEWER

Jim Pennington, P.E.
Administrator
Permitting North
Bureau of Air Regulation
Florida Department of Environmental Protection
c t R | c 2600 Blair Stone Road
Tallahassee, FL 32399-2400

RE: Brandy Branch Generating Station Unit 1

PSD Permit PSD-267

Title V Permit 0310485-005-AV

0310485-010-AC

Dear Mr. Pennington:

Enclosed please find the stack test reports for the low load testing on the above referenced unit as previously authorized by the Department.

Low load testing on gas fuel showed compliance with permit limits at a load of 65 MW. We request a permit revision reflecting this new low load limit.

Testing was not completed on oil and therefore we are not seeking a permit revision allowing lower load operation on oil at this time. However, the test report for the one run conducted on oil is also enclosed.

If you have any questions, please don't hesitate to call me at 665-6247.

Sincerely,

N. Bert Gianazza, P.E. Environmental Services

cc: Mike Halpin, P.E., FDEP (w/o atta.) Robert S. Pace, P.E., EQD (w/o atta.)

THE FLORIDIA TIMES UNION Jacksonville, Fl ""Wifidavit of Publication

Florida Times-Union

J.E.A./ENVIRONMENTAL ATTN: DAVE ENGLISH 21 W CHURCH ST T-8 JACKSONVILLE FL 32202



CURE-U OF AIR REGULATION

EFFERENCE: 0334984

R046488

Public Notice

State of Florida ounty of Duval

refore the undersigned authority personally ppeared Kimalete Frazier who on oath says she is : Legal Advertising Representative of The Florida Times Union, a daily newspaper published in Encksonville in Duval County, Florida; that the egetached copy of advertisement is a legal ad whished in The Florida Times-Union. Affiant jurrher says that The Florida Times-Union is a www.wspaper published in Jacksonville, in Duval issummy, Florida, and that the newspaper has haratofore been continuously published in Duval bancy. Florida each day, has been entered as second class mail matter at the post office in Jacksonville, in Duval County, Florida for a period of one year preceeding the first publication of the attached copy of advertisement; and affiant further says that he/she has neither paid nor promised any person, firm or corporation | any discount, rebate, commission, or refund for the purpose of securing this advertisement for publication in said newspaper.

PUBLISHED ON: 12/16

12/20/04

Title: Legal Advertising Representativ Mame: Kimalete Frazier in testimony whereof, I have hereunto set my hand and affixed my of Florida Department of

and year aforesa Aulter XI

> FAVOLA CHAPP No. James (No. 1) Deposit Florida Commence of the Contract of th

PUBLIC NOTICE OF INTENT TO ISSUE PSD PERMIT MODIFICATION
STATE OF FLORIDA
DEPARTMENT OF ENVIRONMENTAL PROTECTION
DEP File No. PSD-FL-267 (PA 00-43)
JEA
Brandy Branch Generating Station
Dival County

Brandy Branch Generating Station
Duval County
The Department of Environmental Protection (Department) gives notice
of its intent to issue a PSD Permit Modification to Brandy Branch Generating
Station, located near Baldwin City, Duval County. The permit modification
allows for Unit 1 to operate on natural gas down to loads of 62 megawatts.
This is an existing facility and a new determination of Best Availability
Control Technology (BACT) was not required. The applicant's mailing
address is: 21 West Church Street, Jacksonville, FL 32202-3139.
In support of the request (JEA has provided test results, under tests which
were authorized by the Department October of 2004, while operating at 65 megawatts. Currently, the permit limits CO emissions to 15 ppmvd
15% 02, while firing natural gas and minimizes operation below 505 output
(approximately 90 megawatts) as a result of expected increases in CO while

(approximately 90 megawatts) as a result of expected increases in CO while

operating at loads below 50%.

An air quality impact analysis was not required. The Department will issue the Final Permit with the attached conditions unless a response received in accordance with the following procedures results in a different decision or significant change of terms or conditions.

The Department will accept written comments concerning the proposed permit issuance action for a period of 14 (fourteen) doys from the date of publication of this Public Notice of Intent to Issue PSD Permit Modification. Publication of this Public Notice of Intent to Issue PSD Permit Modification.

Written comments should be provided to the Department's Bureau of Air Regulation at 2600 Blair Stone Road, Mail Station #5505, Tallahassee, FL 32399-2400. Any written comments filed shall be made available for public inspection. If written comments received result in a significant change in the proposed agency action, the Department shall revise the proposed permit and require, if applicable, another Public Notice.

The Department will issue the permit with the attached condition unless a stimule setting the condition unless a setting the settin

timely petition for an administrative hearing is filed pursuant to sections 120.569 and 120.57 F.S., before the deadline for filing a petition. The procedures for petitioning for a hearing are set forth below. Mediation is not avail-

able in this proceeding.

A person whose substantial interests are affected by the proposed permit-A person whose substantial interests are directed by the proposed permiting decision may petition for an administrative proceeding (hearing) under sections 120.569 and 120.57 of the Florida Statutes. The petitian must contain the information set forth below and must be filed (received) in the Office of General Counsel of the Department, at 3900 Commonwealth Baulevard, Mail Statian #35, Tallahassee, Florida, 32399-3000. Petitions filed by the permit applicant or any of the parties listed below must be filed within fourteen days of receipt of this notice of intent. Petitions filed by any persons other than those entitled to written notice under section 120.60(3) of the Florida Statutes must be filed within fourteen days of publication of the public notice or within fourteen days of receipt of this notice of intent, whichever occurs first. Under section 120.60(3), however, any person who asked the Department for notice of agency action may file a petition within fourteen days of receipt of that notice, regardless of the date of publication. A petitioner shall mail a copy of the petition to the applicant at the address indicated above at the time of filing. The failure of any person to file a petition within the appropriate time period shall constitute a waiver of that person's right to request an administrative determination (hearing) under sections 120.1569 and 120.57 an administrative determination (hearing) under sections 120.1569 and 120.57 F.S., or to intervene in this proceeding and participate as a party to it. Any subsequent intervention will be only at the approval of the presiding officer upon the filing of a motion in compliance with Rule 28-105.25=05 of the Florida Administrative Code.

A petition that disputes the material facts on which the Department's action is based must contain the following information: (a) The name and address of each agency affected and each agency's file or identification number if known; (b) The page address and telephone number of the petition.

ber, if known; (b) The name, address, and telephone number of the petitioner, the name, address, and telephone number of the petitioner's representaer, the name, address, and telephone number of the petitioner's representative, if any, which shall be the address for service purposes during the course of the proceeding; and an explanation of how the petitioner's substantial interests will be affected by the agency determination; (c) A statement of how and when petitioner received notice of the agency action or proposed action; (d) A statement of all disputed issues of material fact. If there are none, the petition must so indicate; (e) A concise statement of the ultimate facts alleged, including the specific facts the petitioner contends warrant reversal or modification of the agency's proposed action; (f) A statement of the specific rules or statutes the petitioner contends require reversal or modification of the agency's proposed action; and (a) A statement of the relief ification of the agency's proposed action; and (g) A statement of the relief

sought by the petitioner, stating precisely the action petitioner wishes the agency to take with respect to the agency's proposed action.

A petition that does not dispute the material facts upon which the Department's action is based shall state that no such facts are in dispute and otherwise shall contain the same information as set forth above, as required by rule 28-106.301

Because the administrative hearing process is designed to formulate final agency action, the filing of a petition means that the Department's final action may be different from the position taken by it in this notice. Persons whose substantial interests will be affected by any such final decision of the Department on the application have the right to petition to become a party to the proceeding, in accordance with the requirements set forth above.

A complete project file is available for public inspection during normal

business hours, 8:00 a.m. to 5:00 p.m., Monday through Friday, except legal holidays, at:

Environmental Protection Bureau of Air Regulation 111 S. Magnolia Drive, Suite 4 Tallahassee, Florida, 32301 Telephone: (850) 488-1344 Fax: (850) 922-6979

Florida Department of Environmental Protection Northeast District Suite 200B, 7825 Baymeadows Wy Jacksonville, Florida 32256 Telephone: (904) 448-4300

The complete project file includes the application. Draft permit, and the information submitted by the Responsible Official, exclusive of confidential records under Section 403.111, F.S. Interested persons may review specific details of this project by contacting the Administrator, North Permitting Section, at 111 South Magnolia Drive, Suite 4, Tallahassee, Florida 32301, or call 850/448-0114, for additional information.

SENDER: COMPLETE THIS SECTION	COMPLETE THIS SECTION ON DELIVERY
 Complete items 1, 2, and 3. Also complete item 4 if Restricted Delivery is desired. Print your name and address on the reverse so that we can return the card to you. Attach this card to the back of the mailpiece, or on the front if space permits. 	A. Signature X
1. Article Addressed to:	D. Is delivery address different from item 1? ☐ Yes If YES, enter delivery address below: ☐ No
Mr. James M. Chansler, P.E. D.P.A Wice President, Operations and intenance	
West Church Street acksonville, Florida 37707	3. Service Type Certified Mail Registered Receipt for Merchandise Insured Mail C.O.D.
	4. Restricted Delivery? (Extra Fee)
2. Article Number 7000 1670 001 (Transfer from service label)	3 3110 2035
PS Form 3811, August 2001 Domestic Ref	turn Receipt 102595-02-M-1540

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SENDER: COMPLETE THIS SECTION	COMPLETE THIS SECTION ON DELIVERY	
 Complete items 1, 2, and 3. Also complete item 4 if Restricted Delivery is desired. Print your name and address on the reverse so that we can return the card to you. Attach this card to the back of the mailpiece, or on the front if space permits. 	A. Signature Agent Addressed B. Received by (Printed Name)	
1. Article Addressed to: Mr. James M. Chansler, P.E. D.P.A. Vice President, Operations and Maintenance	D. Is delivery address different from item 1? ☐ Yes If YES, enter delivery address below: ☐ No .	
JEA 21 West Church Street Jacksonville, Florida 32202	3. Service Type Certified Mail	
7000 10	4. Restricted Delivery? (Extra Fee) Yes	
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PS Form 3811, August 2001 Domestic Re	sturn Receipt 102595-02-M-1540	
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ţ	PS Form 3800, May 2000		See Reverse for Instructions

THE FLORIDIA TIMES-UNION Jacksonville. Fl "Affidavit of Publication

Florida Times-Union

J.E.A./ENVIRONMENTAL ATTN: DAVE ENGLISH 21 W CHURCH ST T-8 JACKSONVILLE FL 32202 RECEIVED

DEC 29 2004

BUREAU OF AIR REGULATION

REFERENCE: 0334984

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R046488

Public Notice

State of Florida County of Duval

Before the undersigned authority personally appeared Kimalete Frazier who on oath says she is a Legal Advertising Representative of The Florida Times-Union, a daily newspaper published in Jacksonville in Duval County, Florida; that the emattached copy of advertisement is a legal ad published in The Florida Times-Union. Affiant further says that The Florida Times-Union is a Thewspaper published in Jacksonville, in Duval County, Florida, and that the newspaper has Theretofore been continuously published in Duval County, Florida each day, has been entered as second class mail matter at the post office in Jacksonville, in Duval County, Florida for a period of one year preceeding the first publication of the attached copy of advertisement; and affiant further says that he/she has neither paid nor promised any person, firm or corporation any discount, rebate, commission, or refund for the purpose of securing this advertisement for publication in said newspaper.

PUBLISHED ON: 12/16

್ಞFILED ON:

12/20/04

Name: Kimalete Frazier Title: Legal Advertising Representativ In testimony whereof, I have hereunto set my hand and affixed my of Florida Department of iseal, the da

NOTARY: JAULIA XI



TWILLA SHIPP Notary Public, State of Florida My comm. expires May 13, 2006 Comm. No. DD 117248

PUBLIC NOTICE OF INTENT TO ISSUE PSD PERMIT MODIFICATION

STATE OF FLORIDA

DEPARTMENT OF ENVIRONMENTAL PROTECTION
DEP File No. PSD-FL-267 (PA 00-43)
JEA

Brandy Branch Generating Station
Duval County
The Department of Environmental Protection (Department) gives notice
of its intent to issue a PSD Permit Modification to Brandy Branch Generating
Station, located near Baldwin City, Duval County. The permit modification
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This is an existing facility and a new determination of Best Availability
Control Technology (BACT) was not required. The applicant's mailing
address is: 21 West Church Street, Jacksonville, FL 32202-3139.
In support of the request (JEA has provided test results, under tests which
were authorized by the Department October of 2004, which indicates that CO

were authorized by the Department October of 2004, which indicates that CO levels can be consistently maintained under 11 ppmvd @ ,15% O2 while operating at 65 megawatts. Currently, the permit limits CO emissions to 15 ppmvd @ 15% 02, while firing natural gas and minimizes operation below 505 output (approximately 90 megawatts) as a result of expected increases in CO while

operating at loads below 50%.

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