

This newsletter is designed to inform the public of the progress of the Jacksonville Electric Authority's Northside Generating Station Repowering Project.

Visit our web site at www.jea.com



JEA is upgrading two electrical generating units at the Northside Generating Station. This is a significant construction project which will cost \$463 million over a five year period and is scheduled to be completed by 2002. JEA is committed to continuous community involvement in the planning and implementation phases of the project. The purpose of this newsletter is to keep the public informed about the status of the project. It will be issued periodically as the project progresses and information becomes available.

Northside Repowering Project Begins

During 1996, the JEA went through a comprehensive planning process to determine how best to meet the growing demand for electricity in Jacksonville. Jacksonville's growth will outstrip the capacity of the City's electric system by 2002 if new generating capacity isn't brought on line. Even considering other sources of power and demand reduction strategies, such as energy conservation programs, new generation will be needed.

In May 1997, the JEA Board decided to proceed with the option to upgrade Units 1 and 2 at the Northside Generating Station (Unit 2 has been out of service since 1983 and the boiler has been dismantled and removed). This option involves changing the type of fuel used at the two units from oil to petroleum coke and coal and using a new type of generating technology called circulating fluidized bed. This technology can burn a wide range of fuels and results in low air emissions. This option, referred to as the Northside Repowering Project, also includes additional equipment to control air emissions such as sulfur dioxide,

nitrogen oxides, and particulate matter.

JEA has made a commitment to the Jacksonville community to reduce annual emissions of sulfur dioxide, nitrogen oxides, and particulate matter from the Northside Station by at least 10 percent*. Likewise, groundwater consumption for the facility will also be reduced by at least 10 percent.** These reductions are to be accomplished while increasing the total annual energy output of the Northside Generating Station over 2.5

times.

Subsequent to the JEA Board decision to proceed with this project, the U.S. Department of Energy (DOE) selected JEA to participate in a demonstration project. The DOE plans to contribute nearly \$75 million toward the repowering project as part of the federal government's Clean Technology Program. Before the money is provided to JEA, the DOE is required to evaluate the potential environmental impacts expected from the project. This process has several opportunities for public input.

- * (JEA will reduce by at least 10% the stack emissions of sulfur dioxide, nitrogen oxides, and particulate matter based on actual emissions as reported in the Annual Operating Report submitted to the Florida Department of Environmental Protection for 1994 and 1995 for Units 1 and 3. Unit 2 did not operate in 1994 or 1995.)
- ** JEA will reduce groundwater withdrawal quantities by at least 10% based on the 1996 daily average withdrawal quantity.



Department of Energy Initiates Environmental Impact Statement Process

JEA and DOE kicked off the federal review process for the Northside Repowering Project at a public meeting held at the Northside Station on December 3, 1997. Sponsored by DOE, this public scoping meeting provided the public an opportunity to discuss with DOE issues that should be addressed as part of the environmental impact review. Approximately 50 members of the public attended.

The Environmental Impact Statement (EIS) process includes an extensive review of potential impacts on the environment and the surrounding community. Issues that will be addressed in the EIS include air quality, water resources, aquatic ecology, infrastructure, land use, solid waste, construction, floodplains, wetlands, socioeconomic impacts, and visual impacts.

A team of environmental experts working under the direction of DOE is developing the Draft EIS. The Draft EIS is expected to be complete and available for public review by October 1998. Once the Draft EIS is available, a 45day public comment period will commence, during which a public hearing will be conducted. The final EIS is scheduled for completion by January 1999, and a written statement that documents DOE's decision whether to fund the project is expected to be issued in February 1999.

There are several opportunities for public input during the EIS

process. These consist of the public scoping period including the public scoping meeting, completed as of December 31, 1997, and the Draft EIS public comment period including the public hearing, expected to begin in October 1998.

Issues raised at the December 3rd public scoping meeting included transportation and noise impacts from train traffic through the Northside area and air emissions, including the potential for dioxin emissions. A copy of the scoping meeting transcript is in the Highlands Branch Library at 1826 Dunn Avenue in Jacksonville.

JEA is committed to earning the public trust through participation in community affairs and is available to present and discuss this project with any community organization. If you are aware of an organization that may be interested in hearing more about the Northside Repowering Project, please call Susan Hughes at 665-6248.

JEA Consults with Neighbors and Interested Groups

In addition to the formal DOE process, the JEA has met with the following groups:

- Florida Department of Environmental Protection (both Tallahassee and the Northeast District)
- City of Jacksonville Environmental Protection Board Air Committee
- Florida Lung Association
- Northside Civic Association
- Heckscher Drive Community Club
- First Coast Manufacturers Association
- Sierra Club
- Jacksonville Certified Public Accountant Association
- Editorial Boards for Florida Times Union, WJXT TV-4, and Jacksonville Business Journal

Technology and Fuel Choices Reflect Environmental and Cost Considerations

The technology chosen for the repowering project at Northside is circulating fluidized bed, burning petroleum coke and coal. Circulating fluidized bed technology is an advanced and proven technology which is very fuel flexible and results in low air emissions. For example, 90 percent of the sulfur dioxide emissions from fuel combustion will be eliminated in the boiler. JEA is planning to add a flue gas scrubbing system to capture additional emissions. Overall, more than 98 percent of the sulfur dioxide emissions will be removed.

Fuel is by far the largest single component in the cost of electricity. Given trends toward deregulation and greater competition in the electric utility industry, fuel price is of vital importance in the evaluation of new generation alternatives.

JEA considered a wide range of fuels in its planning process, including petroleum coke, coal, high sulfur fuel oil, natural gas, and low sulfur fuel oil. Petroleum coke, a byproduct of oil refining operations, is projected to have the lowest price over the long term of all the fuels evaluated. JEA completed a successful test burn

at the St. Johns River Power Park and has been burning petroleum coke, along with coal, at the Power Park since February, 1997. As a result of the agreement reached with the DOE, the repowering project will include a two-year demonstration of the circulating fluidized bed technology burning coal. Use of a blend of the two fuels is also being considered.



Northside Repowering Project Contacts



Environmental Issues

Mr. Bob Kappelmann Phone 665-6249

Construction, Labor & Equipment Issues

Mr. Reece Comer Phone 665-6312

JEA Begins Environmental Studies & Permitting

JEA is assembling the information required to apply for the various permits that will be needed for the Northside Repowering Project. As with the EIS, the permits ensure that impacts to the environment and the community are considered and minimized. They also specify how the project can be constructed and operated. Permits detailing potential impacts to the air, water, and land are required

for a project of this type.

A draft of the air permit application will be completed in mid-summer 1998. JEA has committed to make this draft permit application available for review by individuals, community groups, and the local Environmental Protection Board prior to formal submittal.





Environmental Health & Safety Department Tower 8 Jacksonville Electric Authority 21 West Church Street Jacksonville, FL 32202-3139



Mr. Al Linero FDEP Division of Air Resources Management 2600 Blair Stone Road MS 5505 Tallahassee, Florida 32399-2400

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WAIVER OF 90 DAY TIME LIMIT UNDER SECTIONS 120.60(1), (3) AND 403.0876, FLORIDA STATUTES

License (Permit, Certification) Application No. PSD-FL-265(C), JEA, Northside Units 1 & 2 Repowering Project

Applicant's Name: JEA

21 West Church Street Jacksonville, FL 32202

With regard to the above referenced application, the applicant hereby with full knowledge and understanding of applicant's rights under Sections 120.60(1), (3) and 403.0876, Florida Statutes, waives the right to have the application finally approved or denied by the State of Florida Department of Environmental Regulation within the 90 day time period prescribed by law. Representatives of the Department have stated that the "proposed" action to issue or deny the request permit (Intent, Public Notice of Intent, and Proposed Permit) shall occur 16 days prior to the 90th day. Said waiver is made freely and voluntarily by the applicant, with full knowledge, and without any pressure or coercion by anyone employed by the State of Florida Department of Environmental Protection.

This waiver for final issuance or denial of the requested permit shall expire on the 30th day of May, 1999, and is made with the assumption that the Department's proposal to issue or deny the permit will be made by May 14, 1999 (Intent, Public Notice of Intent, and Proposed Permit).

The undersigned is authorized to make this waiver on behalf of the applicant.

Dated: April 27, 1999

Signature

APR 2 9 1999

BUREAU OF AIR REGULATION

Walter P. Bussells, Managing Director and Chief Executive Officer of JEA

RECEIVED

MAY 25 1999

BUREAU OF AIR REGULATION

FLORIDA PUBLISHING COMPANY

Publisher

JACKSONVILLE, DUVAL COUNTY, FLORIDA

STATE OF FLORIDA COUNTY OF DUVAL

Before the undersigned authority personally appeared
Steven L. Smith who on oath says that he is
Legal Advertising Representative of The Florida Times-Union,
a daily newspaper published at Jacksonville in Duval County, Florida; that the
attached copy of advertisement, being a Legal Advertisement
in the matter of Public Notice of Intentto Issue PSD Permit
in theCourt,
was published in THE FLORIDA TIMES-UNION in the issues of
May 18, 1999

Affiant further says that the said The Florida Times-Union is a newspaper published at Jacksonville, in said Duval County. Florida, and that the said newspaper has heretofore been continuously published in said Duval County. Florida, The Florida Times-Union each day, has been entered as second class mail matter at the postoffice in Jacksonville, in said Duval County, Florida, for a period of one year next preceeding the first publication of the attached copy of advertisement; and affiant further says that he has neither paid nor promised any person, firm or corporation any discount, rebate, commission or refund for the purpose of securing this advertisement for publication in said newspaper.

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Steven L. Smith

PUBLIC NOTICE OF INTERT TO ISSUE PSD PERMI STATE OF FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTIO DEP File No. 0310045-003-AC (PSD-FL-265)

The Department of Environmental Protection (Department) gives notice of its Intent to Issue a permit under the requirements for the Prevention of Significant Detarloration of Air Quality (PSD permit) in 25A. The permit is to construct two new coal- and pertendeum cole-free circulating finditized bed (CFS) broilers and associated ancillary equipment and processes at the existing Northside Generating Station in Duroi County, Florida. These new bollers will be connected to the existing steam turbiness for Units 1 and 2, 2009. A new, dual-fixed 495-foot stack will be added to the facility for Repowered Units 1 and 2, along with solid fixed delivery and storage foodfilles, limitations preparation as surroge facilities (Including three limestone dryen), a lime sile, aqueous ammonia storage, polishing scrubbers, electrostratic precipitators or labels filters (Baghouses), and ash removal and shorage facilities. Set at valiable Control Technology (BACT) determination was required for particulate matter (TSP/PM10), oxides of nitrogen (NOx), volotile organic compounds (NOC), carbon monaidale (CO), hydrogen Buroide (HF), and mercury (Hg) pursuant to Rus 62-212.AOD, FA.C.

The applicant's notice and address are JEA, 21 West Church Street, Jacksonville, Florida "32202-3105. The Northside Generating Station is located at 4377 Heckscher Drive, Jacksonville, Duvol County Florida

Particulate mether (TSP:/PM.10) emissions from Units 1 and 2 will be controlled by either fabilitiers (baghouses) are electrostatic precipitators. Oxides of nitrogen emissions from Units 1 and 2 will be controlled through the use of a selective non-catalytic reduction (SNCR) system. Carbon monexide an volatile organic compound emissions from Units 1 and 2 will be controlled through good combustion practices, and hydrogen flooride and mercury emissions will be controlled through good combustion systems for particulate mether and suffer diaxide. The limestone dryer emissions will be controlled through took for the controlled through controlled through the cont

JEA has requested emission caps on Units 1 and 2 as well as autisting Unit 3 for softw discider oxides on introgen, and porticulate matter (15f) to ensure a ten persont decrease before historical (1994-19993) annual emission levels once Units 1 and 2 are repowered. Therefore, in the future, emissions of these three personneters from Units 1, 2 and 3 combined will be less than before repowering white electrical output from Units 1, 2 and 3 will be about two and a half times greater than the personnel of the control of repowering the second of the personnel of the personnel

The net emissions increases due to the repowering of Units 1 and 2 for PSO applicability purpose

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Jeb Bush Governor

Department of Environmental Protection

Twin Towers Office Building 2600 Blair Stone Road Tallahassee, Florida 32399-2400

David B. Struhs Secretary

May 12, 1999

CERTIFIED MAIL - RETURN RECEIPT REQUESTED

Mr. Walter P. Bussells, Managing Director and CEO JEA
21 West Church Street
Jacksonville, Florida 32202-3139

Re: DEP File No. 0310045-003-AC (PSD-FL-265)
JEA Northside Generating Station
Northside Units 1 and 2 Repowering Project

Dear Mr. Bussells:

Enclosed is one copy of the Draft Permit, Technical Evaluation and Preliminary Determination, for the referenced project in Duval County. The Department's Intent to Issue Permit and the "<u>PUBLIC NOTICE OF INTENT TO ISSUE</u>" are also included.

The "Public Notice of Intent to Issue Permit" must be published as soon as possible in a newspaper of general circulation in the area affected. Proof of publication, i.e., newspaper affidavit, must be provided to the Department's Bureau of Air Regulation within 7 (seven) days of publication. Failure to publish the notice and provide proof of publication within the allotted time may result in the denial of the permit.

Please submit any written comments you wish to have considered concerning the Department's proposed action to A. A. Linero, P.E., Administrator, New Source Review Section, at the above letterhead address. If you have any questions, please call Syed Arif at 850/921-9528.

Sincerely,

C. H. Fancy, P.E., Chief, Bureau of Air Regulation

CHF/sa

Enclosures

In the Matter of an Application for Permit by:

Mr. Walter P. Bussells, Managing Director and CEO JEA 21 West Church Street Jackson ville, FL 32202 DEP File No. 0310045-003-AC DRAFT Permit No. PSD-FL-265 Northside Generating Station Repowering of Units 1 & 2 Duval County

INTENT TO ISSUE PSD PERMIT

The Florida Department of Environmental Protection (Department) gives notice of its intent to issue a permit under the requirements for the Prevention of Significant Deterioration (PSD) of Air Quality (copy of Draft PSD Permit attached) for the proposed project, detailed in the application specified above and the attached Technical Evaluation and Preliminary Determination, for the reasons stated below.

The applicant, JEA, applied on February 15, 1999, to the Department for a PSD permit to install two new coal- and petroleum coke-fired circulating fluidized bed (CFB) boilers to be connected to the existing steam turbines for Northside Generating Station Units 1 and 2 (297.5 MW each), along with associated ancillary equipment and processes including a new dual-flued, 495-foot stack, solid fuel delivery and storage facilities, limestone preparation and storage facilities (including three limestone dryers), a lime silo, aqueous ammonia storage, polishing scrubbers, electrostatic precipitators or fabric filters (baghouses), and ash removal and storage facilities.

The Department has permitting jurisdiction under the provisions of Chapter 403, Florida Statutes (F.S.), and Florida Administrative Code (F.A.C.) Chapters 62-4, 62-210, and 62-212. The above actions are not exempt from permitting procedures. The Department has determined that a PSD permit and a determination of Best Available Control Technology for the control of particulate matter (TSP/PM10), oxides of nitrogen, carbon monoxide, volatile organic compounds, hydrogen fluoride, and mercury is required to conduct the work.

The Department intends to issue this PSD permit based on the belief that reasonable assurances have been provided to indicate that operation of these emission units will not adversely impact air quality, and the emissions units will comply with all appropriate provisions of Chapters 62-4, 62-204, 62-210, 62-212, 62-296, and 62-297, F.A.C.

Pursuant to Section 403.815, F.S., and Rule 62-110.106(7)(a)1., F.A.C., you (the applicant) are required to publish at your own expense the enclosed "Public Notice of Intent to Issue PSD Permit." The notice shall be published one time only in the legal advertisement section of a newspaper of general circulation in the area affected. For the purpose of these rules, "publication in a newspaper of general circulation in the area affected" means publication in a newspaper meeting the requirements of Sections 50.011 and 50.031, F.S., in the county where the activity is to take place. Where there is more than one newspaper of general circulation in the county, the newspaper used must be one of significant circulation in the area that may be affected by the permit. If you are uncertain that a newspaper meets these requirements, please contact the Department at the address or telephone number listed below.

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Department of Environmental Protection

Lawton Chiles Governor Twin Towers Office Building 2600 Blair Stone Road Tallahassee, Florida 32399-2400

Virginia B. Wetherell Secretary

February 6, 1998

Robert Kapplemann, P.E.
Manager, Environmental Affairs
Jacksonville Electric Authority
21 West Church Street
Jacksonville, FL 32202-3139

Dear Mr. Kapplemann:

The Department has reviewed your letter dated January 7 regarding PSD applicability to the Northside Repowering Project. A letter from the Department of Energy is expected in the near future which describes the repowering of Unit 2 as a Clean Coal Technology Demonstration Project. Based on this information, the Department concludes that Unit 2 qualifies for the exemption contained in Rule 62-212.400(2)(a)3, F.A.C. provided that emissions from repowered Unit 2 do not result in an increase in the potential to emit of any regulated air pollutant.

The letter also describes the method for determining baseline emissions from Unit 1 for the period of 1994 through 1995. The Department concludes that this baseline period is acceptable. The baseline emissions estimates based on continuous monitoring data, stack test data, and AP-42 emission factors is acceptable with one exception. Baseline emissions for particulate matter shall be based on the stack test data for the baseline period since these emission rates are specific to Unit 1. Note that December 1993 test data shall be used for the 1994 baseline year since this test apparently satisfied the test requirement in 62-297.310(7)4, F.A.C. which requires a stack test during each federal fiscal year.

Mr. Kapplemann, P.E. February 6, 1998
Page 2 of 2

If you have further questions, please contact me at (850) 921-8986 or by using the following e-mail address: costello m@dep.state.fl.us.

Sincerely,

Martin Costello, P.E.

Bureau of Air Regulation

CC: Gregg Worley, EPA
 Steve Pace, RESD