

# Department of **Environmental Protection**

leb Bush Governor

Twin Towers Office Building 2600 Blair Stone Road Tallahassee, Florida 32399-2400

David B. Struhs Secretary

May 7, 2001

CERTIFIED MAIL - RETURN RECEIPT REQUESTED

Mr. Mark J. Hornick General Manager - Polk Power Station Tampa Electric Company Post Office Box 111 Tampa, Florida 33601-0111

Re: DEP File No. 1050233-005-AC (PSD-FL-194G and PSD-FL-263A)

Polk Power Station

Requirement to Sample Fuel Oil for Fuel Bound Nitrogen

Dear Mr. Hornick:

Enclosed is one copy of the Draft Permit and Technical Evaluation and Preliminary Determination, for the referenced project in Polk County. The Department's Intent to Issue PSD Permit Modification and the "PUBLIC NOTICE OF INTENT TO ISSUE PSD PERMIT MODIFICATION" are also included.

The "Public Notice of Intent to Issue PSD Permit Modification" must be published one time only, as soon as possible, the legal advertising section of a newspaper of general circulation in the area affected, pursuant to the requirements of Chapter 50, Florida Statutes. Proof of publication, i.e., newspaper affidavit, must be provided to the Department's Bureau of Air Regulation office within 7 (seven) days of publication. Failure to publish the notice and provide proof of publication within the allotted time may result in the denial of the permit modification.

Please submit any written comments you wish to have considered concerning the Department's proposed action to Scott Sheplak, P.E., Administrator, Title V Section at the above letterhead address. If you have any questions, please call Mr. Edward J. Svec at 850/921-8985.

Sincerely,

C. H. Fancy, P.E., Chief,

Bureau of Air Regulation

CHF/es

**Enclosures** 

"More Protection, Less Process"

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	PS Form 3800 July 1999 文本 万宝 李 硕。	See Reserve for Instructions

In the Matter of an Application for Permit by:

Mr. Mark J. Hornick

General Manager Tampa Electric Company Post Office Box 111 Tampa, Florida 33601-0111 DEP File No. 1050233-05-AC (PSD-FL-194G and PSD-FL-263A) Requirement to Sample Fuel Oil for Fuel Bound Nitrogen Polk Power Station Polk County

#### INTENT TO ISSUE PSD PERMIT MODIFICATION

The Department of Environmental Protection (Department) gives notice of its intent to issue a PSD permit modification (copy of DRAFT PSD Permit Modification attached) for the proposed project, detailed in the application specified above and the attached Technical Evaluation and Preliminary Determination, for the reasons stated below.

The applicant, Tampa Electric Company, applied on August 7, 2000, to the Department for relief from the Federal requirement to sample fuel oil for fuel bound nitrogen each time a fuel delivery was made to the fuel storage tanks supplying the gas turbines at the Polk Power Station in Polk County. The USEPA has granted the states the ability to approve certain alternate methods for determining compliance with this requirement, including the use of nitrogen oxides continuous emissions monitors as was ultimately requested by the applicant. The proposed permit modification will result in no increase in emissions.

The Department has permitting jurisdiction under the provisions of Chapter 403, Florida Statutes (F.S.), Florida Administrative Code (F.A.C.) Chapters 62-4, 62-210, and 62-212, and 40 CFR 52.21. The above actions are not exempt from permitting procedures. The action is not a modification of the facility with respect to the rules for the Prevention of Significant Deterioration (PSD). However, the Department has determined that a modification of the existing PSD permit (PSD permit modification) is required to conduct the work.

The Department intends to issue this PSD permit modification based on the belief that reasonable assurances have been provided to indicate that operation of these emission units will not adversely impact air quality, and the emission units will comply with all appropriate provisions of Chapters 62-4, 62-204, 62-210, 62-212, 62-296, and 62-297, F.A.C.

Pursuant to Section 403.815, F.S., and Rule 62-110.106(7)(a)1., F.A.C., you (the applicant) are required to publish at your own expense the enclosed ""Public Notice of Intent to Issue PSD Permit Modification." The notice shall be published one time only in the legal advertisement section of a newspaper of ger eral circulation in the area affected. For the purpose of these rules, "publication in a newspaper of general circulation in the area affected" means publication in a newspaper meeting the requirements of Sections 50.011 and 50.031, F.S., in the county where the activity is to take place. Where there is more than one newspaper of general circulation in the county, the newspaper used must be one with significant circulation in the area that may be affected by the permit. If you are uncertain that a newspaper meets these requirements, please contact the Department at the address or telephone number listed below. The applicant shall provide proof of publication to the Department's Bureau of Air Regulation, at 2600 Blair Stone Road, Mail Station #5505, Tallahassee, Florida 32399-2400 (Telephone: 850/488-0114; Fax 850/922-6979). The Department suggests that you publish the notice within thirty days of receipt of this letter. You must provide proof of publication within seven days of publication, pursuant to Rule 62-110.106(5), F.A.C. No permitting action for which published notice is required shall be granted until proof of publication of notice is made by furnishing a uniform affidavit in substantially the form prescribed in section 50.051, F.S. to the office of the Department issuing the permit or other authorization. Failure to publish the notice and provide proof of publication may result in the denial of the permit pursuant to Rules 62-110.106(9) & (11), F.A.C.

The Department will issue the final PSD Permit Modification with the attached conditions unless a response received in accordance with the following procedures results in a different decision or significant change of terms or conditions.

The Department will accept written comments concerning the proposed permit issuance action for a period of thirty (30) days from the date of publication of "Public Notice of Intent to Issue PSD Permit Modification." Written comments should be provided to the Department's Bureau of Air Regulation at 2600 Blair Stone Road, Mail Station #5505, Tallahassee, FL 32399-2400. Any written comments filed shall be made available for public inspection. If

written comments received result in a significant change in the proposed agency action, the Department shall revise the proposed permit and require, if applicable, another Public Notice.

The Department will issue the PSD Permit Modification with the attached conditions unless a timely petition for an administrative hearing is filed pursuant to sections 120.569 and 120.57 F.S., before the deadline for filing a petition. The procedures for petitioning for a hearing are set forth below.

A person whose substantial interests are affected by the proposed permitting decision may petition for an administrative proceeding (hearing) under sections 120.569 and 120.57 of the Florida Statutes. The petition must contain the information set forth below and must be filed (received) in the Office of General Counsel of the Department at 3900 Commonwealth Boulevard, Mail Station # 35, Tallahassee, Florida, 32399-3000. Petitions filed by the permit applicant or any of the parties listed below must be filed within fourteen days of receipt of this notice of intent. Petitions filed by any persons other than those entitled to written notice under section 120.60(3) of the Florida Statutes must be filed within fourteen days of publication of the public notice or within fourteen days of receipt of this notice of intent, whichever occurs first. Under section 120.60(3), however, any person who asked the Department for notice of agency action may file a petition within fourteen days of receipt of that notice, regardless of the date of publication. A petitioner shall mail a copy of the petition to the applicant at the address indicated above at the time of filing. The failure of any person to file a petition within the appropriate time period shall constitute a waiver of that person's right to request an administrative determination (hearing) under sections 120.569 and 120.57 F.S., or to intervene in this proceeding and participate as a party to it. Any subsequent intervention will be only at the approval of the presiding officer upon the filing of a motion in compliance with Rule 28-106.205 of the Florida Administrative Code.

A petition that disputes the material facts on which the Department's action is based must contain the following information: (a) The name and address of each agency affected and each agency's file or identification number, if known; (b) The name, address, and telephone number of the petitioner's representative, if any, which shall be the address for service purposes during the course of the proceeding; and an explanation of how the petitioner's substantial interests will be affected by the agency determination; (c) A statement of how and when petitioner received notice of the agency action or proposed action; (d) A statement of all disputed issues of material fact. If there are none, the petition must so indicate; (e) A concise statement of the ultimate facts alleged, as well as the rules and statutes which entitle the petitioner to relief; and (f) A demand for relief.

A petition that does not dispute the material facts upon which the Department's action is based shall state that no such facts are in dispute and otherwise shall contain the same information as set forth above, as required by rule 28-106.301

Because the administrative hearing process is designed to formulate final agency action, the filing of a petition means that the Department's final action may be different from the position taken by it in this notice. Persons whose substantial interests will be affected by any such final decision of the Department on the application have the right to petition to become a party to the proceeding, in accordance with the requirements set forth above. Mediation is not available in this proceeding.

In addition to the above, a person subject to regulation has a right to apply for a variance from or waiver of the requirements of particular rules, on certain conditions, under Section 120.542 F.S. The relief provided by this state statute applies only to state rules, not statutes, and not to any federal regulatory requirements. Applying for a variance or waiver does not substitute or extend the time for filing a petition for an administrative hearing or exercising any other right that a person may have in relation to the action proposed in this notice of intent.

The application for a variance or waiver is made by filing a petition with the Office of General Counsel of the Department, 3900 Commonwealth Boulevard, Mail Station #35. Tallahassee, Florida 32399-3000. The petition must specify the following information: (a) The name, address, and telephone number of the petitioner; (b) The name, address, and telephone number of the attorney or qualified representative of the petitioner, if any; (c) Each rule or portion of a rule from which a variance or waiver is requested; (d) The citation to the statute underlying (implemented by) the rule identified in (c) above: (e) The type of action requested; (f) The specific facts that would justify a variance or waiver for the petitioner; (g) The reason why the variance or waiver would serve the purposes of the underlying statute (implemented by the rule); and (h) A statement whether the variance or waiver is permanent or temporary and, if temporary, a statement of the dates showing the duration of the variance or waiver requested.

The Department will grant a variance or waiver when the petition demonstrates both that the application of the rule would create a substantial hardship or violate principles of fairness, as each of those terms is defined in Section 120.542(2) F.S., and that the purpose of the underlying statute will be or has been achieved by other means by the petitioner.

Persons subject to regulation pursuant to any federally delegated or approved air program should be aware that Florida is specifically not authorized to issue variances or waivers from any requirements of any such federally delegated or approved program. The requirements of the program remain fully enforceable by the Administrator of the EPA and by any person under the Clean Air Act unless and until the Administrator separately approves any variance or waiver in accordance with the procedures of the federal program.

Executed in Tallahassee, Florida.

C. H. Fancy, P.E., Chief Bureau of Air Regulation

#### CERTIFICATE OF SERVICE

The undersigned duly designated deputy agency clerk hereby certifies that this INTENT TO ISSUE PSD PERMIT MODIFICATION (including the PUBLIC NOTICE, Technical Evaluation and Preliminary Determination, and the DRAFT PSD Permit Modification), was sent by certified mail (\*) and copies were mailed by U.S. Mail before the close of business on 5 8 0 to the person(s) listed:

Mark J. Hornick, Tampa Electric Company\* Shannon Todd, Tampa Electric Company Bill Thomas, P.E., SWD

Gregg Worley, EPA

Clerk Stamp

FILING AND ACKNOWLEDGMENT FILED, on this date, pursuant to §120.52, Florida Statutes, with the designated Department Clerk, receipt of which is hereby acknowledged.

#### PUBLIC NOTICE OF INTENT TO ISSUE PSD PERMIT MODIFICATION

# STATE OF FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION

DEP File No. 1050233-005-AC (PSD-FL-194G and PSD-FL-263A)

Polk Power Station
Requirement to Sample Fuel Oil For Fuel Bound Nitrogen
Polk County

The Department of Environmental Protection (Department) gives notice of its intent to issue a PSD permit modification to Tampa Electric Company. The permit is to allow the use of a nitrogen oxides continuous emissions monitor to substitute for the requirement to sample fuel oil for fuel bound nitrogen, as required by 40 CFR 60, Subpart GG for the combined cycle combustion turbine-electrical generators at the Polk Power Station in Polk County. A Best Available Control Technology (BACT) determination was not required pursuant to Rule 62-212.400, F.A.C. The applicant's name and address are Tampa Electric Company, P.O. Box 111, Tampa, Florida 33601-0111.

40 CFR 60, Subpart GG, Standards of Performance for New Stationary Gas Turbines requires turbines supplied fuel from bulk storage tanks determine the fuel bound nitrogen content of the fuel each occasion that fuel is transferred to the storage tank from any other source. Tampa Electric Company requested that they also be allowed to demonstrate compliance with this requirement by utilizing the continuous emissions monitor for nitrogen oxides. The USEPA Region 4 issued guidance dated May 26, 2000 to Ronald W. Gore of the Alabama Department of Environmental Management, which allows the use of nitrogen continuous emissions monitors for this purpose.

An air quality impact analysis was not required or conducted. No significant impacts are expected to occur as a result of this project. It will not cause or contribute to a violation of any ambient air quality standard or increment.

The Department will issue the FINAL permit modification with the attached conditions unless a response received in accordance with the following procedures results in a different decision or significant change of terms or conditions.

The Department will accept written comments concerning the proposed permit issuance action for a period of thirty (30) days from the date of publication of "Public Notice of Intent to Issue a PSD Permit Modification." Written comments should be provided to the Department's Bureau of Air Regulation at 2600 Blair Stone Road, Mail Station #5505, Tallahassee, FL 32399-2400. Any written comments filed shall be made available for public inspection. If written comments received result in a significant change in the proposed agency action, the Department shall revise the proposed permit and require, if applicable, another Public Notice.

The Department will issue the permit with the attached conditions unless a timely petition for an administrative hearing is filed pursuant to Sections 120.569 and 120.57 F.S., before the deadline for filing a petition. The procedures for petitioning for a hearing are set forth below. Mediation is not available in this proceeding.

A person whose substantial interests are affected by the proposed permitting decision may petition for an administrative proceeding (hearing) under Sections 120.569 and 120.57 of the Florida Statutes. The petition must contain the information set forth below and must be filed, (received) in the Office of General Counsel of the Department at 3900 Commonwealth Boulevard, Mail Station # 35, Tallahassec, Florida, 32399-3000. Petitions filed by the permit applicant or any of the parties listed below must be filed within fourteen (14) days of receipt of this notice of intent. Petitions filed by any persons other than those entitled to written notice under Section 120.60(3) of the Florida Statutes must be filed within fourteen days of

publication of the public notice or within fourteen days of receipt of this notice of intent, whichever occurs first. Under Section 120.60(3), however, any person who asked the Department for notice of agency action may file a petition within fourteen (14) days of receipt of that notice, regardless of the date of publication. A petitioner shall mail a copy of the petition to the applicant at the address indicated above at the time of filing. The failure of any person to file a petition within the appropriate time period shall constitute a waiver of that person's right to request an administrative determination (hearing) under Sections 120.569 and 120.57 F.S., or to intervene in this proceeding and participate as a party to it. Any subsequent intervention will be only at the approval of the presiding officer upon the filing of a motion in compliance with Rule 28-106.205 of the Florida Administrative Code.

A petition that disputes the material facts on which the Department's action is based must contain the following information: (a) The name and address of each agency affected and each agency's file or identification number, if known; (b) The name, address, and telephone number of the petitioner, the name, address, and telephone number of the petitioner's representative, if any, which shall be the address for service purposes during the course of the proceeding; and an explanation of how the petitioner's substantial interests will be affected by the agency determination; (c) A statement of how and when petitioner received notice of the agency action or proposed action; (d) A statement of all disputed issues of material fact. If there are none, the petition must so indicate; (e) A concise statement of the ultimate facts alleged, as well as the rules and statutes which entitle the petitioner to relief; and (f) A demand for relief.

A petition that does not dispute the material facts upon which the Department's action is based shall state that no such facts are in dispute and otherwise shall contain the same information as set forth above, as required by Rule 28-106.301

Because the administrative hearing process is designed to formulate final agency action, the filing of a petition means that the Department's final action may be different from the position taken by it in this notice. Persons whose substantial interests will be affected by any such final decision of the Department on the application have the right to petition to become a party to the proceeding, in accordance with the requirements set forth above.

A complete project file is available for public inspection during normal business hours, 8:00 a.m. to 5:00 p.m., Monday through Friday, except legal holidays, at:

Department of Environmental Protection Bureau of Air Regulation 111 S. Magnolia Drive, Suite 4 Tallahassee, Florida 32301 Telephone: 850/488-0144

Fax: 850/922-6979

Department of Environmental Protection Southwest District Office 3804 Coconut Palm Drive Tampa, Florida 33619-8218 Telephone: 813/744-6100

Fax: 813/744-6084

The complete project file includes the application, technical evaluation, Draft PSD Permit Modification, and the information submitted by the responsible official, exclusive of confidential records under Section 403.111, F.S. Interested persons may contact the Administrator, Title V Section at 111 South Magnolia Drive, Suite 4, Tallahassee, Florida 32301, or call 850/921-9532, for additional information.

## TECHNICAL EVALUATION AND PRELIMINARY DETERMINATION

#### 1. Applicant

Tampa Electric Company P.O. Box 111 Tampa, Florida 33601-0111

Authorized Representative: Mark J. Hornick, General Manager, Polk Power Station

#### 2. Source Name and Location

Polk Power Station 9995 State Route 37 South, Mulberry, Florida 33860-0755

UTM Coordinates: Zone 17, 402.45 km East and 3067.35 km North

#### 3. Source Description

Tampa Electric Company's Polk Power Station holds a Title V operating permit and a construction permit for two additional gas turbines. The regulated emissions units at the coal gasification facility include a 260 megawatt (electric) combined cycle combustion turbine which fires syngas or No. 2 fuel oil; an auxiliary boiler which fires No. 2 fuel oil; a sulfuric acid plant; a solid fuel handling system; and a solid fuel gasification system.

The integrated coal gasification combined cycle combustion turbine is a General Electric Model Number 7F, 260 megawatt (electric) unit capable of firing syngas or No. 2 fuel oil. The maximum heat input at 59° F is 1,755 million Btu per hour when firing syngas and 1,765 million Btu per hour when firing No. 2 fuel oil. The combustion turbine uses nitrogen diluent injection when firing syngas and water injection when firing No. 2 fuel oil to control emissions of nitrogen oxides.

The Auxiliary Boiler produces steam for in-plant use and has a maximum heat input of 120.0 million Btu per hour. The boiler is fired with only very low sulfur fuel oil and has a capacity factor of less than or equal to 35 percent. The boiler can be continuously fired in a standby mode with full operation limited to a maximum of 3,000 hours per year. No add-on emissions control devices are employed by the emissions unit.

The sulfuric acid plant takes a sulfur gas stream from the solid fuel gasification plant's hot gas cleanup or cold gas cleanup systems and converts it to sulfuric acid. The sulfuric acid plant has a 15 million Btu per hour, propane fired, H<sub>2</sub>S to SO<sub>2</sub> conversion furnace which vents to the atmosphere only during warm-up; and a 9 million Btu per hour, propane fired, non-contact SO<sub>2</sub> to SO<sub>3</sub> converter preheater which is vented to the atmosphere. The sulfuric acid plant has a maximum production rate of 77,640 tons per year of 100 percent sulfuric acid.

The solid fuel handling system consists of a bottom unloading station where water/surfactant spray is applied to the incoming fuel as needed for dust control. The system also includes enclosed conveying systems, rubber skirted drop points from bins, two fuel silos with an associated baghouse, a fuel surge bin with associated baghouse, and two rod mill crushers for slurry production.

Solid fuel is received by truck and is bottom unloaded to the fuel unloading bin. Fugitive emissions are controlled by water spray with surfactant applied at the unloading bin as needed. Fuel is conveyed via enclosed conveyor from the unloading bin to the fuel storage silos. The transfer points from the bin to the belts are rubber skirted. Fugitive emissions from the fuel silos are controlled by an associated baghouse. Fuel is then reclaimed from the silos via enclosed conveyors to the surge

# TECHNICAL EVALUATION AND PRELIMINARY DETERMINATION

bin inside the slurry preparation building. Fugitive emissions from the surge bin are controlled by an associated baghouse. Fuel and water are then mixed in the rod mill crushers to produce a coal slurry.

The solid fuel gasification system receives coal from the solid fuel handling system and converts the coal to syngas.

Also included in the Title V permit are miscellaneous unregulated/insignificant emissions units and/or activities.

## 4. Current Permit and Major Regulatory Program Status

Construction of the Polk Power Station was authorized by the Department under permits PSD-FL-194, and Sife Certification certificate PA 92-32. Two additional simple cycle gas turbines were authorized construction under permit PSD-FL-263.

The facility currently operates under Title V Air Operation Permit No. 1050233-001-AV effective January 1, 2000. This facility is a major source of hazardous air pollutants (HAPs) based on information submitted in the Title V application.

The 260 MW combined cycle combustion turbine is subject to 40 CFR 60, Subpart GG, Standards of Performance for New Stationary Gas Turbines. The 120 million Btu per hour auxiliary boiler is regulated under NSPS - 40 CFR 60, Subpart Db, Standards of Performance for Industrial-Commercial-Institutional Steam Generating Units. The sulfuric acid plant is regulated under Rule 62-296.402, F.A.C., Sulfuric Acid Plants. The solid fuel handling system is regulated under 40 CFR 60, Subpart Y, Standards of Performance for Coal Preparation Plants. The solid fuel gasification system is regulated under Rule 212.400(5), F.A.C., Prevention of Significant Deterioration (PSD). The project was subject to a determination of Best Available Control Technology, (BACT). The combined cycle unit is regulated under the Title IV of the Clean Air Act, Acid Rain, Phase II.

#### 15. Permit Modification Request

The combined cycle gas turbine at the facility can be operated on either syngas or No. 2 fuel oil, supplied from an on-site storage tank. On August 8, 2000 the Department received a request from the Tampa Electric Company for approval of an alternate method to show compliance with the nitrogen content of No. 2 fuel oil as required by 40 CFR 60, Subpart GG. Since the fuel oil is not supplied by a pipeline, the rule requires a fuel analysis be preformed each time fuel oil is added to the storage tank. The USEPA ordinarily would have to approve a request of this type. However, they issued a guidance document which gives states with permitting delegation the authority to grant certain alternate compliance methods. Tampa Electric Company reviewed the various approved alternate compliance methods and chose to utilize the continuous emissions monitor for nitrogen oxides to satisfy the fuel sampling requirement. However, they also want to retain the ability to utilize fuel sampling.

#### 6: Emissions Increases Due to Modification/Method of Operation

There will be no increase in emissions due to this permitting action.

## 7. Evaluation of PSD Applicability

As a major source, a modification or change in method of operation of Unit 5 resulting in **significant net emissions increases** is subject to PSD review. Significant net emissions increase is defined in Rule 62-212.400, F.A.C as follows:

# TECHNICAL EVALUATION AND PRELIMINARY DETERMINATION

Significant Net Emissions Increase – A significant net emissions increase of a pollutant regulated under the Act is a net emissions increase equal to or greater than the applicable significant emission rate listed in Table 212.400-2, Regulated Air Pollutants – Significant Emission Rates.

Since there will be no emissions increase as a result of this permitting action, a PSD review is not required.

#### 8. Proposed Addition of New Conditions to PSD-FL-194G and PSD-FL-263A

The combined cycle combustion turbines subject to the requirements of 40 CFR 60, Subpart GG was constructed under the authority of PSD permit No. PSD-FL-194 and PSD-FL-263. The Department will amend PSD-FL-194 and PSD-FL-263 by adding a new condition authorizing the use of the nitrogen oxides continuous emissions monitor to determine compliance with the fuel bound nitrogen requirements contained in 40 CFR 60, Subpart GG.

The new condition is shown in the draft PSD permit modifications.

#### 9. Conclusions

The project will not increase emission rates. Only the method of demonstrating compliance with the fuel nitrogen content, as required by 40 CFR 60, Subpart GG, will change.

The Department concludes that PSD is not applicable to this project since this project as presented will not result in significant net emissions increase to major facility. The changes will not cause a significant impact or cause or contribute to a violation of any ambient air quality standard or PSD increment.

For further details regarding this review, contact:

Scott Sheplak, P.E. Administrator Edward Svec, Review Engineer Title V Section Bureau of Air Regulation 850/488-0114



# Department of Environmental Protection

jeb Bush Governor Twin Towers Office Building 2600 Blair Scone Road Tallahassee, Florida 32399-2400

David B. Struhs Secretary

#### PERMITTEE:

Tampa Electric Company Post Office Box 111 Tampa, Florida 33601-0111 DEP File No. PSD-FL-194G Permit No. PSD-FL-263A Project 1050233-005-AC

Fuel Bound Nitrogen Sampling

SIC No.

4911

Expires:

December 31, 2001

Authorized Representative:

- Mark J. Hornick General Manager, Polk Power Station

#### PROJECT AND LOCATION:

The use of nitrogen oxides continuous emissions monitors to determine the fuel bound nitrogen content of the fuel oil combusted in the gas turbines, subject to the fuel testing requirements of 40 CFR 60, Subpart GG, is authorized.

The unit is located at the Polk Power Station, 9995 State Route 37 South, Mulberry, Polk County.

The UTM coordinates are: Zone 17; 402.45 km E and 3067.35 km N.

## STATEMENT OF BASIS:

This construction permit is issued under the provisions of Chapter 403 of the Florida Statutes (F.S.), and Chapters 62-4, 62-204, 62-210, 62-212, 62-296, and 62-297 of the Florida Administrative Code (F.A.C.). The above named permittee is authorized to modify the facility in accordance with the conditions of this permit and as described in the application, approved drawings, plans, and other documents on file with the Department of Environmental Protection (Department).

#### ATTACHED APPENDICES MADE A PART OF THIS PERMIT:

Appendix GC

Construction Permit General Conditions

Appendix GG

40 CFR 60 NSPS REQUIREMENTS FOR GAS TURBINES

Howard L. Rhodes, Director Division of Air Resources Management

"More Protection, Less Process"

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#### APPENDIX GC

#### GENERAL PERMIT CONDITIONS [F.A.C. 62-4.160]

- G.1 The terms, conditions, requirements, limitations, and restrictions set forth in this permit are "Permit Conditions" and are binding and enforceable pursuant to Sections 403.161, 403.727, or 403.859 through 403.861, Florida Statutes. The permittee is placed on notice that the Department will review this permit periodically and may initiate enforcement action for any violation of these conditions.
- G.2 This permit is valid only for the specific processes and operations applied for and indicated in the approved drawings or exhibits. Any unauthorized deviation from the approved drawings or exhibits, specifications, or conditions of this permit may constitute grounds for revocation and enforcement action by the Department.
- G.3 As provided in Subsections 403.087(6) and 403.722(5), Florida Statutes, the issuance of this permit does not convey and vested rights or any exclusive privileges. Neither does it authorize any injury to public or private property or any invasion of personal rights, nor any infringement of federal, state or local laws or regulations. This permit is not a waiver or approval of any other Department permit that may be required for other aspects of the total project which are not addressed in the permit.
- G.4 This permit conveys no title to land or water, does not constitute State recognition or acknowledgment of title, and does not constitute authority for the use of submerged lands unless herein provided and the necessary title or leasehold interests have been obtained from the State. Only the Trustees of the Internal Improvement Trust Fund may express State opinion as to title.
- G.5 This permit does not relieve the permittee from liability for harm or injury to human health or welfare, animal, or plant life, or property caused by the construction or operation of this permitted source, or from penalties therefore; nor does it allow the permittee to cause pollution in contravention of Florida Statutes and Department rules, unless specifically authorized by an order from the Department.
- G.6 The permittee shall properly operate and maintain the facility and systems of treatment and control (and related appurtenances) that are installed or used by the permittee to achieve compliance with the conditions of this permit, as required by Department rules. This provision includes the operation of backup or auxiliary facilities or similar systems when necessary to achieve compliance with the conditions of the permit and when required by Department rules.
- G.7 The permittee, by accepting this permit, specifically agrees to allow authorized Department personnel, upon presentation of credentials or other documents as may be required by law and at a reasonable time, access to the premises, where the permitted activity is located or conducted to:
  - a) Have access to and copy and records that must be kept under the conditions of the permit:
  - b) Inspect the facility, equipment, practices, or operations regulated or required under this permit, and,
  - c) Sample or monitor any substances or parameters at any location reasonably necessary to assure compliance with this permit or Department rules.

Reasonable time may depend on the nature of the concern being investigated.

- G.8 If, for any reason, the permittee does not comply with or will be unable to comply with any condition or limitation specified in this permit, the permittee shall immediately provide the Department with the following information:
  - a) A description of and cause of non-compliance; and

#### APPENDIX GC

#### GENERAL PERMIT CONDITIONS [F.A.C. 62-4.160]

b) The period of noncompliance, including dates and times; or, if not corrected, the anticipated time the non-compliance is expected to continue, and steps being taken to reduce, eliminate, and prevent recurrence of the non-compliance.

The permittee shall be responsible for any and all damages which may result and may be subject to enforcement action by the Department for penalties or for revocation of this permit.

- G.9 In accepting this permit, the permittee understands and agrees that all records, notes, monitoring data and other information relating to the construction or operation of this permitted source which are submitted to the Department may be used by the Department as evidence in any enforcement case involving the permitted source arising under the Florida Statutes or Department rules, except where such use is prescribed by Sections 403.73 and 403.111, Florida Statutes. Such evidence shall only be used to the extend it is consistent with the Florida Rules of Civil Procedure and appropriate evidentiary rules.
- G.10 The permittee agrees to comply with changes in Department rules and Florida Statutes after a reasonable time for compliance, provided, however, the permittee does not waive any other rights granted by Florida Statutes or Department rules.
- G.11 This permit is transferable only upon Department approval in accordance with Florida Administrative Code Rules 62-4.120 and 62-730.300, F.A.C., as applicable. The permittee shall be liable for any non-compliance of the permitted activity until the transfer is approved by the Department.
- G.12 This permit or a copy thereof shall be kept at the work site of the permitted activity.
- G.13 This re-issued permit incorporates previous determinations for:
  - a) Best Available Control Technology (X)
  - b) Prevention of Significant Deterioration (X); and
  - c) New Source Performance Standards (X).
- G.14 The permittee shall comply with the following:
  - a) Upon request, the permittee shall furnish all records and plans required under Department rules. During enforcement actions, the retention period for all records will be extended automatically unless otherwise stipulated by the Department.
  - b) The permittee shall hold at the facility or other location designated by this permit records of all monitoring information (including all calibration and maintenance records and all original strip chart recordings for continuous monitoring instrumentation) required by the permit, copies of all reports required by this permit, and records of all data used to complete the application or this permit. These materials shall be retained at least three years from the date of the sample, measurement, report, or application unless otherwise specified by Department rule.
  - c) Records of monitoring information shall include:
    - 1. The date, exact place, and time of sampling or measurements;
    - 2. The person responsible for performing the sampling or measurements:
    - 3. The dates analyses were performed;
    - 4. The person responsible for performing the analyses:
    - 5. The analytical techniques or methods used; and
    - 6. The results of such analyses.

# APPENDIX GC

# GENERAL PERMIT CONDITIONS [F.A.C. 62-4.160]

G.15	When requested by the Department, the permittee shall within a reasonable time furnish any information
	required by law which is needed to determine compliance with the permit. If the permittee becomes
-	aware that relevant facts were not submitted or were incorrect in the permit application or in any report
	to the Department, such facts or information shall be corrected promptly.

#### **NSPS SUBPART GG REQUIREMENTS**

[Note: Inapplicable provisions have been deleted in the following conditions, but the numbering of the original rules has been preserved for ease of reference to the original rules. The term "Administrator" when used in 40 CFR 60 shall mean the Department's Secretary or the Secretary's designee. Department notes and requirements related to the Subpart GG requirements are shown in **bold** immediately following the section to which they refer. The rule basis for the Department requirements specified below is Rule 62-4.070(3), F.A.C.]

#### Pursuant to 40 CFR 60.332 Standard for Nitrogen Oxides:

- (a) On and after the date of the performance test required by § 60.8 is completed, every owner or operator subject to the provisions of this subpart as specified in paragraph (b) of this section \_shall comply with:
- (1) No owner or operator subject to the provisions of this subpart shall cause to be discharged into the atmosphere from any stationary gas turbine, any gases which contain nitrogen oxides in excess of:

STD = 
$$0.0075 \frac{(14.4)}{Y} + F$$

where:

STD = allowable NOx emissions (percent by volume at 15 percent oxygen and on a dry basis).

Y = manufacturer's rated heat rate at manufacturer's rated load (kilojoules per watt hour) or, actual measured heat rate based on lower heating value of fuel as measured at actual peak load for the facility. The value of Y shall not exceed 14.4 kilojoules per watt hour.

F = NOx emission allowance for fuel-bound nitrogen as de-fined in paragraph (a)(3) of this section.

(3) F shall be defined according to the nitrogen content of the fuel as follows:

Fuel-bound nitrogen (percent by weight)	F (NOx percent by volume)
N≤0.015	0
0.015 <n≤0.1< td=""><td>0.04(N)</td></n≤0.1<>	0.04(N)
0.1 <n≤0.25< td=""><td>0.004+0.0067(N-0.1)</td></n≤0.25<>	0.004+0.0067(N-0.1)
N>0.25	0.005

Where, N = the nitrogen content of the fuel (percent by weight).

Department requirement: While firing gas, the "F" value shall be assumed to be 0.

[Note: This is required by EPA's March 12, 1993 determination regarding the use of NOx CEMS. The "Y" values provided by the applicant are approximately 10.0 for natural gas and 10.6 for fuel oil. The equivalent emission standards are 108 and 102 ppmvd at 15% oxygen. The emissions standards of this permit is more stringent than this requirement.]

(b) Electric utility stationary gas turbines with a heat input at peak load greater than 107.2 gigajoules per hour (100 million Btu/hour) based on the lower heating value of the fuel fired shall comply with the provisions of paragraph (a)(1) of this section.

#### Pursuant to 40 CFR 60.333 Standard for Sulfur Dioxide:

On and after the date on which the performance test required to be conducted by 40 CFR 60.8 is completed, every owner or operator subject to the provision of this subpart shall comply with:

(b) No owner or operator subject to the provisions of this subpart shall burn in any stationary gas turbine any fuel which contains sulfur in excess of 0.8 percent by weight.

#### Pursuant to 40 CFR 60.334 Monitoring of Operations:

- (b) The owner or operator of any stationary gas turbine subject to the provisions of this subpart shall monitor sulfur content and nitrogen content of the fuel being fired in the turbine. The frequency of determination of these values shall be as follows:
- (1) If the turbine is supplied its fuel from a bulk storage tank, the values shall be determined on each occasion that fuel is transferred to the storage tank from any other source.

<u>Department requirement</u>: The owner or operator is allowed to use vendor analyses of the fuel as received to satisfy the sulfur content monitoring requirements of this rule for fuel oil. Alternatively, if the fuel oil storage tank is isolated from the combustion turbines while being filled, the owner or operator is allowed to determine the sulfur content of the tank after completion of filling of the tank, before it is placed back into service.

[Note: This is consistent with guidance from EPA Region 4 dated May 26, 2000 to Ronald W. Gore of the Alabama Department of Environmental Management.]

(2) If the turbine is supplied its fuel without intermediate bulk storage the values shall be determined and recorded daily. Owners, operators or fuel vendors may develop custom schedules for determination of the values based on the design and operation of the affected facility and the characteristics of the fuel supply. These custom schedules shall be substantiated with data and must be approved by the Administrator before they can be used to comply with paragraph (b) of this section.

Department requirement: The requirement to monitor the nitrogen content of pipeline quality natural gas fired is waived. The requirement to monitor the nitrogen content of fuel oil fired is waived because a NOx CEMS shall be used to demonstrate compliance with the NOx limits of this permit. For purposes of complying with the sulfur content monitoring requirements of this rule, the owner or operator shall obtain a monthly report from the vendor indicating the sulfur content of the natural gas being supplied from the pipeline for each month of operation.

[Note: This is consistent with EPA's custom fuel monitoring policy and guidance from EPA Region 4.]

- (c) For the purpose of reports required under 40 CFR 60.7(c), periods of excess emissions that shall be reported are defined as follows:
- (1) Nitrogen oxides. Any one-hour period during which the average water-to-fuel ratio, as measured by the continuous monitoring system, falls below the water-to-fuel ratio determined to demonstrate compliance with 40 CFR 60.332 by the performance test required in § 60.8 or any period during which the fuel-bound nitrogen of the fuel is greater than the maximum nitrogen content allowed by the fuel-bound nitrogen allowance used during the performance test required in § 60.8. Each report shall include the average water-to-fuel ratio, average fuel consumption, ambient conditions, gas turbine load, and nitrogen content of the fuel during the period of excess emissions, and the graphs or figures developed under 40 CFR 60.335(a).

<u>Department requirement</u>: NOx emissions monitoring by CEM system shall substitute for the requirements of paragraph (c)(1) because a NOx monitor is required to demonstrate compliance with the standards of this permit. Data from the NOx monitor shall be used to determine "excess emissions" for purposes of 40 CFR 60.7 subject to the conditions of the permit.

[Note: As required by EPA's March 12, 1993 determination, the NOx monitor shall meet the applicable requirements of 40 CFR 60.13, Appendix B and Appendix F for certifying, maintaining, operating and assuring the quality of the system; shall be capable of calculating NOx emissions concentrations corrected to 15% oxygen; shall have no less than 95% monitor availability in any given calendar quarter; and shall provide a minimum of four data points for each hour and calculate an hourly average. The requirements for the CEMS specified by the specific conditions of this permit satisfy these requirements.]

(2) Sulfur dioxide. Any daily period during which the sulfur content of the fuel being fired in the gas turbine exceeds 0.8 percent.

#### Pursuant to 40 CFR 60.335 Test Methods and Procedures:

- (a) To compute the nitrogen oxides emissions, the owner or operator shall use analytical methods and procedures that are accurate to within 5 per-cent and are approved by the Administrator to determine the nitrogen content of the fuel being fired.
- (b) In conducting the performance tests required in 40 CFR 60.8, the owner or operator shall use as reference methods and procedures the test methods in appendix A of this part or other methods and procedures as specified in this section, except as pro-vided for in 40 CFR 60.8(b). Acceptable alternative methods and procedures are given in paragraph (f) of this section.
- (c) The owner or operator shall determine compliance with the nitrogen oxides and sulfur dioxide standards in 40 CFR 60.332 and 60.333(a) as follows:
- (1) The nitrogen oxides emission rate (NOx) shall be computed for each run using the following equation:

NOx = (NOxo) (Pr/Po)  $^{0.5}$  e  $^{19(Ho-0.00633)}$  (288°K/Ta)  $^{1.53}$ 

where:

NOx = emission rate of NOx at 15 percent O2 and ISO standard ambient conditions, volume percent.

NOxo = observed NOx concentration, ppm by volume.

Pr = reference combustor inlet absolute pressure at 101.3 kilopascals ambient pressure, mm Hg.

Po = observed combustor inlet absolute pressure at test, mm Hg.

Ho = observed humidity of ambient air, g H2O/g air.

e = transcendental constant, 2.718.

Ta = ambient temperature, °K.

<u>Department requirement</u>: The owner or operator is not required to have the NOx monitor required by this permit continuously calculate NOx emissions concentrations corrected to ISO conditions. However, the owner or operator shall keep records of the data needed to make the correction, and shall make the correction when required by the Department or Administrator.

[Note: This is consistent with guidance from EPA Region 4.]

(2) The monitoring device of 40 CFR 60.334(a) shall be used to determine the fuel consumption and the water-to-fuel ratio necessary to comply with 40 CFR 60.332 at 30, 50, 75, and 100 percent of peak load or at four points in the normal operating range of the gas turbine, including the minimum point in the range and peak load. All loads shall be corrected to ISO conditions using the appropriate equations supplied by the manufacturer.

<u>Department requirement</u>: The owner or operator is allowed to conduct initial performance tests at a single load because a NOx monitor shall be used to demonstrate compliance with the BACT NOx limits of this permit.

[Note: This is consistent with guidance from EPA Region 4.]

(3) Method 20 shall be used to determine the nitrogen oxides, sulfur dioxide, and oxygen concentrations. The span values shall be 300 ppm of nitrogen oxide and 21 percent oxygen. The NOx emissions shall be determined at each of the load conditions specified in paragraph (c)(2) of this section.

Department requirement: The owner or operator is allowed to make the initial compliance demonstration for NOx emissions using certified CEM system data, provided that compliance be based on a minimum of three test runs representing a total of at least three hours of data, and that the CEMS be calibrated in accordance with the procedure in section 6.2.3 of Method 20 following each run. Alternatively, initial compliance may be demonstrated using data collected during the initial relative accuracy test audit (RATA) performed on the NOx monitor. The span value specified in the permit shall be used instead of that specified in paragraph (c)(3) above.

[Note: These initial compliance demonstration requirements are consistent with guidance from EPA Region 4. The span value is changed pursuant to Department authority and is consistent with guidance from EPA Region 4.]

(d) The owner or operator shall determine compliance with the sulfur content standard in 40 CFR 60.333(b) as follows: ASTM D 2880-71 shall be used to determine the sulfur content of liquid fuels and ASTM D 1072-80, D 3031-81, D 4084-82, or D 3246-81 shall be used for the sulfur content of gaseous fuels (incorporated by reference – see 40 CFR 60.17). The applicable ranges of some ASTM methods mentioned above are not adequate to measure the levels of sulfur in some fuel gases. Dilution of samples before analysis (with verification of the dilution ratio) may be used, subject to the approval of the Administrator.

<u>Department requirement</u>: The permit species sulfur testing methods and allows the owner or operator to follow the requirements of 40 CFR 75 Appendix D to determine the sulfur content of liquid fuels.

[Note: This requirement establishes different methods than provided by paragraph (d) above, but the requirements are equally stringent and will ensure compliance with this rule.]

(e) To meet the requirements of 40 CFR 60.334(b), the owner or operator shall use the methods specified in paragraphs (a) and (d) of this section to determine the nitrogen and sulfur contents of the fuel being burned. The analysis may be performed by the owner or operator, a service contractor retained by the owner or operator, the fuel vendor, or any other qualified agency.

[Note: The fuel analysis requirements of the permit meet or exceed the requirements of this rule and will ensure compliance with this rule.



# Department of Environmental Protection

jeb Bush Governor Twin Towers Office Building 2600 Blair Stone Road Tallahassee, Florida 32399-2400

David B. Struhs Secretary

# P.E. Certification Statement

Permittee:

Tampa Electric Company Polk Power Station Permit No.: 1050233-005-AC Facility ID No.: 1050233

**Project type:** PSD Permit Modifications

I HEREBY CERTIFY that the engineering features described in the above referenced application and subject to the proposed permit conditions provide reasonable assurance of compliance with applicable provisions of Chapter 403, Florida Statutes, and Florida Administrative Code Chapters 52-4 and 62-204 through 62-297. However, I have not evaluated and I do not certify aspects of the proposal outside of my area of expertise (including but not limited to the electrical, mechanical structural, hydrological, and geological features).

Scott M. Sheplak, P.E.

Registration Number: 48866

Permitting Authority:

Department of Environmental Protection Bureau of Air Regulation 111 South Magnolia Drive, Suite 4 Tallahassee, Florida 32301

Telephone: 850/921-9532

Fax: 850/922-6979

# Florida Department of **Environmental Protection**

TO:

C. H. Fancy

THRU:

Scott Sheplak Bridge
Edward Svec

FROM:

DATE:

April 25, 2001

SUBJECT:

Tampa Electric Company Polk Power Station

DEP File No. 1050233-005-AC, and PSD-FL-194G

Attached is the draft permit, public notice package including the Intent to Issue and the Technical Evaluation and Preliminary Determination for the use of the nitrogen oxides CEMS to substitute for the NSPS requirement to sample fuel oil for fuel bound nitrogen project at the Polk Power Station. The use of the CEMS for this application has been approved by Region 4, USEPA. There will be no emissions increase as a result of this permitting action.

I recommend your signature and approval of the cover letter and Intent to Issue.

SS/es

Attachments