

STATE OF FLORIDA
DEPARTMENT OF ENVIRONMENTAL PROTECTION
NOTICE OF FINAL AMENDED PERMIT

In the Matter of an
Application for Permit

Mr. George D. Woodward, Plant Manager
Wheelabrator Ridge Energy, Inc.
3131 K-Ville Avenue
Auburndale, Florida 33823

DEP File No. AC53-206244
PSD-FL-183

Enclosed is the FINAL Amended Permit AC53-206244 and PSD-FL-183 to construct a wood/tire/landfill gas power generation facility at State Road 542 and Taylor Road near Auburndale, Polk County. The final amended permit incorporates the Final Best Available Control Technology Determination (BACT) and revisions of permit conditions as a result of increased utilization of tires as fuel. This permit is issued pursuant to Section 403, F.S.

Any party to this order (permit) has the right to seek judicial review of the permit pursuant to Section 120.68, F.S., by the filing of a Notice of Appeal pursuant to Rule 9.110, Florida Rules of Appellate Procedure, with the Clerk of the Department in the Legal Office; and by filing a copy of the Notice of Appeal accompanied by the applicable filing fees with the appropriate District Court of Appeal. The Notice of Appeal must be filed within 14 (fourteen) days from the date this Notice is filed with the Clerk of the Department.

Executed in Tallahassee, Florida.



C.H. Fancy, P.E., Chief
Bureau of Air Regulation

CERTIFICATE OF SERVICE

The undersigned duly designated deputy agency clerk hereby certifies that this NOTICE OF FINAL PERMIT (including the FINAL permit) was sent by certified mail (*) and copies were mailed by U.S. Mail before the close of business on 2-14-97 to the person(s) listed:

Mr. George D. Woodward *
Mr. Brian Beals, EPA
Mr. John Bunyak, NPS
Mr. R. Harwood, Polk County
Mr. Matt Killeen, WREI
Mr. Bill Thomas, SWD

Clerk Stamp

FILING AND ACKNOWLEDGMENT FILED, on this date, pursuant to §120.52(7), Florida Statutes, with the designated Department Clerk, receipt of which is hereby acknowledged.

Keri Tober
(Clerk)

2-14-97
(Date)



Department of Environmental Protection

Lawton Chiles
Governor

Twin Towers Office Building
2600 Blair Stone Road
Tallahassee, Florida 32399-2400

Virginia B. Wetherell
Secretary

PERMITTEE:
Wheelabrator Ridge Energy, Inc.
3131 K-Ville Avenue
Auburndale, FL 33823

Permit Number: AC 53-206244
PSD-FL-183
Expiration Date: May 31, 1997
County: Polk
Project: Wood/Tire Burning
Power Generation
Facility

This permit is issued under the provisions of Chapter 403, Florida Statutes (F.S.), and Chapters 62-204 through 62-297, and 62-4, Florida Administrative Code (F.A.C.). The above named permittee is hereby authorized to perform the work or operate the emission unit shown on the application and approved drawings, plans, and other documents attached hereto or on file with the Department of Environmental Protection (Department) and specifically described as indicated below:

For the construction of a 50 Megawatt power generation facility to be known as the Ridge Generating Station located at State Road 5 and Taylor Road near Auburndale, Polk County Florida. The UTM coordinates are 416.7 km East and 3,100.4 km North.

Construction of this facility shall be in accordance with the permit application, plans, documents, amendments and drawings, except as otherwise noted in the General and Specific Conditions.

Attachments are listed below:

1. DEP letter dated 1-17-92.
2. WRE letter dated 3-19-92.
3. WRE letter dated 3-27-92.
4. WRE letter dated 4-6-92.
5. NPS letter dated 6-12-92.
6. EPA letter dated 7-15-92.
7. WRE letter dated 8-24-92.
8. EPA letter dated 8-27-92.
9. Permit issued 9-29-92.
10. WRE letter dated 2-2-95.
11. WRE letter dated 4-27-95.
12. DEP letter dated 7-3-95.
13. DEP letter dated 7-6-95.
14. DEP letter dated 7-17-95.
15. Amendment dated 8-8-95.
16. WRE letter dated 12-26-95.
17. DEP letter dated 1-29-96.
18. WRE letter dated 5-14-96.
19. DEP letter dated 6-5-96.
20. WRE letter dated 7-31-96.
21. DEP letter dated 10-8-96.
22. WRE letter dated 11-13-96.
23. WRE letter dated 12-6-96.
24. DEP letter dated 1-9-97.
25. WRE letter dated 1-17-97.

PERMITTEE:

Wheelabrator Ridge Energy Inc.

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GENERAL CONDITIONS:

1. The terms, conditions, requirements, limitations, and restrictions set forth in this permit are "Permit Conditions" and are binding and enforceable pursuant to Sections 403.161, 403.727, or 403.859 through 403.861, F.S. The permittee is placed on notice that the Department will review this permit periodically and may initiate enforcement action for any violation of these conditions.

2. This permit is valid only for the specific processes and operations applied for and indicated in the approved drawings or exhibits. Any unauthorized deviation from the approved drawings, exhibits, specifications, or conditions of this permit may constitute grounds for revocation and enforcement action by the Department.

3. As provided in Subsections 403.087(6) and 403.722(5), F.S, the issuance of this permit does not convey any vested rights or any exclusive privileges. Neither does it authorize any injury to public or private property or any invasion of personal rights, nor any infringement of federal, state or local laws or regulations. This permit is not a waiver of or approval of any other Department permit that may be required for other aspects of the total project which are not addressed in the permit.

4. This permit conveys no title to land or water, does not constitute State recognition or acknowledgement of title, and does not constitute authority for the use of submerged lands unless herein provided and the necessary title or leasehold interests have been obtained from the State. Only the Trustees of the Internal Improvement Trust Fund may express State opinion as to title.

5. This permit does not relieve the permittee from liability for harm or injury to human health or welfare, animal, or plant life, or property caused by the construction or operation of this permitted source, or from penalties therefore; nor does it allow the permittee to cause pollution in contravention of Florida Statutes and Department rules, unless specifically authorized by an order from the Department.

6. The permittee shall properly operate and maintain the facility and systems of treatment and control (and related appurtenances) that are installed or used by the permittee to achieve compliance with the conditions of this permit, as required by Department rules. This provision includes the operation of backup or auxiliary facilities or similar systems when necessary to achieve compliance with the conditions of the permit and when required by Department rules.

7. The permittee, by accepting this permit, specifically agrees to allow authorized Department personnel, upon presentation of

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credentials or other documents as may be required by law and at a reasonable time, access to the premises, where the permitted activity is located or conducted to:

a. have access to and copy any records that must be kept under the conditions of the permit;

b. inspect the facility, equipment, practices, or operations regulated or required under this permit; and

c. sample or monitor any substances or parameters at any location reasonably necessary to assure compliance with this permit or Department rules.

Reasonable time may depend on the nature of the concern being investigated.

8. If, for any reason, the permittee does not comply with or will be unable to comply with any condition or limitation specified in this permit, the permittee shall immediately provide the Department with the following information:

a. a description of and cause of non-compliance; and

b. the period of noncompliance, including dates and times; or, if not corrected, the anticipated time the non-compliance is expected to continue, and steps being taken to reduce, eliminate, and prevent recurrence of the non-compliance.

The permittee shall be responsible for any and all damages which may result and may be subject to enforcement action by the Department for penalties or for revocation of this permit.

9. In accepting this permit, the permittee understands and agrees that all records, notes, monitoring data and other information relating to the construction or operation of this permitted source which are submitted to the Department may be used by the Department as evidence in any enforcement case involving the permitted source arising under the Florida Statutes or Department rules, except where such use is prescribed by Sections 403.73 and 403.111, F.S. Such evidence shall only be used to the extent it is consistent with the Florida Rules of Civil Procedure and appropriate evidentiary rules.

10. The permittee agrees to comply with changes in Department rules and F.S. after a reasonable time for compliance, provided, however, the permittee does not waive any other rights granted by Florida Statutes or Department rules.

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11. This permit is transferable only upon Department approval in accordance with Rules 62-4.120 and 62-30.300, F.A.C., as applicable. The permittee shall be liable for any non-compliance of the permitted activity until the transfer is approved by the Department.

12. This permit or a copy thereof shall be kept at the work site of the permitted activity.

13. This permit also constitutes:

- (X) Determination of Best Available Control Technology (BACT - Attached and incorporated into this permit)
- (X) Determination of Prevention of Significant Deterioration (PSD)
- (X) Compliance with New Source Performance Standards (NSPS)

14. The permittee shall comply with the following:

a. Upon request, the permittee shall furnish all records and plans required under Department rules. During enforcement actions, the retention period for all records will be extended automatically unless otherwise stipulated by the Department.

b. The permittee shall hold at the facility or other location designated by this permit records of all monitoring information (including all calibration and maintenance records and all original strip chart recordings for continuous monitoring instrumentation) required by the permit, copies of all reports required by this permit, and records of all data used to complete the application for this permit. These materials shall be retained at least three years from the date of the sample, measurement, report, or application unless otherwise specified by Department rule.

c. Records of monitoring information shall include:

- the date, exact place, and time of sampling or measurements;
- the person responsible for performing the sampling or measurements;
- the dates analyses were performed;
- the person responsible for performing the analyses;
- the analytical techniques or methods used; and
- the results of such analyses.

15. When requested by the Department, the permittee shall within a reasonable time furnish any information required by law which is needed to determine compliance with the permit. If the permittee becomes aware that relevant facts were not submitted or were incorrect in the permit application or in any report to the Department, such facts or information shall be corrected promptly.

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PSD-FL-183
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SPECIFIC CONDITIONS:

1. Unless otherwise indicated, the construction and operation of the Ridge Generating Station (RGS) facility shall be in accordance with the capacities and specifications stated in the revised application. [Rule 62-210.300, F.A.C.]
2. The RGS facility shall be allowed to operate at a maximum capacity of 50 Megawatts (approximately equivalent to 630 MMBtu/hr) for 8760 hours per year. [Rule 62-210.200(223), F.A.C.]
3. Fuel for firing the RGS boiler shall consist only of wood, yard waste, landfill gas, and up to 16.1 percent tires (percent by weight equivalent to 40 percent tires based on heat content and based on a 24-hour block average). The 16.1 percent tire weight limitation is equivalent to a tire firing rate of 18,505 pounds of tires per hour. Propane may be used as a startup, shutdown, and combustion stabilization fuel and shall not exceed an annual capacity factor of 10 percent of total heat input. [Rule 62-210.200(223), F.A.C.]
4. No municipal type solid waste, as defined in 40 CFR 60, Subpart Ea (except tires, yard waste and waste wood) or hazardous waste, as defined in 40 CFR 261 and Rule 62-730.020, F.A.C., or medical waste as defined in 40 CFR 60.51a, or biomedical waste as defined in Rule 62-712.200, F.A.C., shall be burned at any time at the RGS facility. The combined total of tires, yard waste, and any waste wood that is defined as municipal solid waste in 40 CFR 60, Subpart Ea, shall not exceed 30 percent (by weight) of the facility fuel feed stream, as measured on a calendar quarterly basis. [Rule 62-210.200(223), F.A.C.]
5. The RGS boiler exhaust gases shall not exceed the following limits [Rule 62-212.400, F.A.C.]:

<u>Pollutant</u>	<u>lbs/hr</u>	<u>tons/yr</u>	<u>Basis for Compliance</u>
SO ₂	65.0	284.7	30-day rolling average CEMS
NO _x	90.0	394.2	30-day rolling average CEMS
CO	200.0	876.0	30-day rolling average CEMS
VOC	22.1	96.8	EPA Method 25A if test required
HCl	5.0	21.9	EPA Method 26 if test required
Hg	0.022	0.096	EPA Method 101A is test required
Pb	0.25	1.1	EPA Method 12 if test required
Be	0.0063	0.028	EPA Method 104 if test required
VE	10% opacity		EPA Method 9 - annual
PM/PM ₁₀	0.0080 gr/SCF (corrected to 7% O ₂)		EPA Method 5 if test required

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SPECIFIC CONDITIONS:

6. Visible emissions from the ash handling area vent filter, the ~~the~~ lime silo vent filter, and the fuel transfer building vent filter shall not exceed 10 percent opacity. [Rule 62-212.400, F.A.C.]

7. Since the performance test requirements for the RGS facility have been satisfied through completion of the emissions testing program required by the interim construction permit, no further testing shall be required other than annual compliance tests. The compliance tests shall be conducted at permitted capacity. Permitted capacity is defined as 90-100 percent of the maximum operating rate allowed by the permit. If it is impracticable to test at permitted capacity, then the emission unit may be tested at less than capacity (i.e., less than 90 percent of maximum operating rate allowed by the permit); in this case, subsequent emission unit operation is limited to 110 percent of the test load until a new test is conducted. Once the emission unit is so limited, then operation at higher capacities is allowed for no more than 15 consecutive days for the purposes of additional compliance testing to regain the permitted capacity in the permit. [Rule 62-297.340(1)(a)]

8. The Department's Southwest District Office shall be notified at least 15 days prior to the compliance tests. Compliance test results shall be submitted to the Department's Southwest District Office within 45 days after completion of the tests. Sampling facilities, methods, and reporting shall be in accordance with Rule 62-297.310, F.A.C. and 40 CFR 60, Appendix A.

9. Continuous monitoring equipment shall be installed and operated to measure and record generator output, furnace temperature, stack opacity, and SO₂, NO_x and CO emissions. The tire feed rate in pounds per hour shall be monitored continuously by a commercially available weight detecting system with recording capability. The tire feed rate data shall be maintained and provided to the Department upon request. [Rule 62-297.310, F.A.C.]

10. All reasonable precautions set forth in Rule 62-296.320(4)(c), F.A.C., as well as all measures proposed by the permittee in the application (except that a water truck is no longer required since roads have been paved) shall be taken by the permittee to prevent fugitive emissions. [Rule 62-296.320, F.A.C.]

11. In the event of any malfunction resulting in failure of emission control equipment or emission-related process equipment to perform as required by this permit, the operator shall immediately stop the feeding of tires into the boiler and shall use propane firing to maintain a minimum of 1800 degrees F in the combustion zone until all tires in the system have been combusted. No tires may be refeed into the boiler following the malfunction until the emission control equipment has been put into proper working order. [Rule 62-210.700, F.A.C.]

Florida Department of
Environmental Protection

Memorandum

TO: Howard L. Rhodes
THRU: Clair H. Fancy *aafin 2/10 for CHF*
FROM: A. A. Linero *aafin 1/28*
DATE: January ~~28~~, 1997
2/10
SUBJ: Final Construction Permit (PSD-FL-183/AC53-206244)
Wheelabrator Ridge Energy, Inc. - Auburndale, Florida

RECEIVED

FEB 13 1997

BUREAU OF
AIR REGULATION

Attached for your approval and signature is the final revised construction permit and BACT determination for the subject emission unit. This represents the last step in the construction permitting process. Since no emission data were available initially for this one-of-a-kind plant, an interim permit and BACT determination was issued requiring extensive testing before final limits were set. As a result, the final emission limits are much more stringent than they would likely have been had this approach not been used. Wheelabrator staff told us last week that, in retrospect, this permitting approach has resulted in limits that are realistic and that they would recommend it in the future for similar situations.

Wheelabrator has agreed to the final conditions and the Public Notice of Intent to Issue Amended Air Construction Permit was published on November 13, 1996 with no comments received.

If you have any questions, we will be glad to discuss the details.

HLR/aal

Attachment

The Department believes that final BACT emission limits should be based on the highest of the above CEMS data plus a margin for compliance. The following shows how these final limits for SO₂ and NO_x compare on the basis of heat input with the 40 CFR 60 Subpart Db limits for boilers:

<u>Pollutant</u>	<u>Highest 30-DRA</u>	<u>Final Limit 30-DRA</u>		<u>Subpart Db</u>
	<u>lb/hr</u>	<u>lb/hr</u>	<u>lb/MMBTU*</u>	<u>lb/MMBTU</u>
SO ₂	57.9	65.0	0.10	0.5 (oil>0.5%S)
NO _x	80.8	90.0	0.14	0.3 (gas-wood-MSW)

* Based on an average factor for MMBTU/MW of 12.8. This is presented for comparison only and is not a limit to be enforced.

On the basis of data recorded through December 31, 1995, the permittee requested and was granted a greater margin for compliance in the case of CO emissions, since higher CO is tied to the uncontrollable moisture content of the wood fired.

All of the final BACT emission limits are presented in the following table. In view of the extremely low emissions of VOCs, HCl, Hg, Pb, and Be relative to the interim limits, and the fact no control measures appear to be warranted for them at this time, the Department accepts the permittee's proposal to maintain the interim limits as the final limits for these pollutants. The Department found insufficient justification for including final limits for other pollutants such as ammonia, arsenic, benzene, cadmium, chromium, PCBs, dioxins/furans, zinc oxide, and sulfuric acid.

<u>Pollutant</u>	<u>Final BACT Limit</u>	<u>Basis for Compliance</u>
SO ₂	65.0 lb/hr	30-Day Rolling Average CEMS*
NO _x	90.0 lb/hr	30-Day Rolling Average CEMS*
CO	200.0 lb/hr	30-Day Rolling Average CEMS*
PM/PM10	0.0080 gr/dscf	EPA Method 5^-only if requested
VOC	22.1 lb/hr	EPA Method 25A^-only if requested
HCl	5.0 lb/hr	EPA Method 26^-only if requested
Hg	0.022 lb/hr	EPA Method 101A^-only if requested
Pb	0.25 lb/hr	EPA Method 12^-only if requested
Be	0.0063 lb/hr	EPA Method 104^-only if requested
VE	10% Opacity	EPA Method 9-annual basis

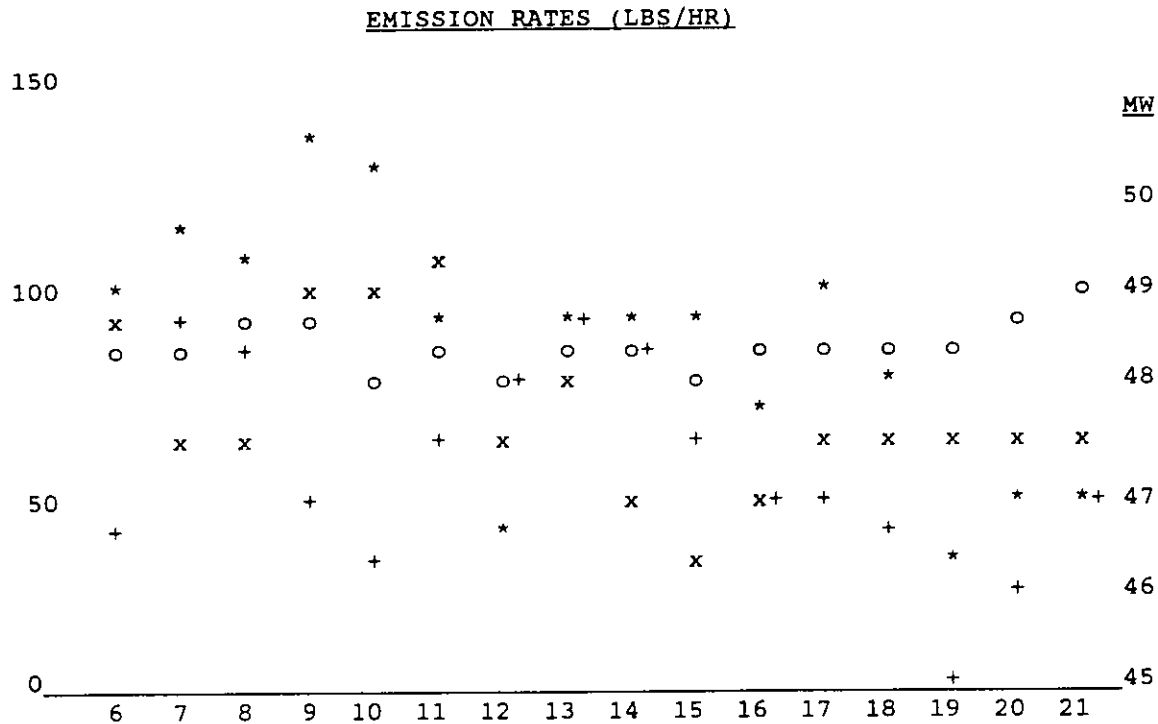
- * A new 30-day rolling average emission rate is calculated each steam generating unit operating day as the average of all of the hourly emission data for the preceding 30 steam generating unit operating days.
- ^ As performed during test program.

30-DAY ROLLING AVERAGE EMISSION RATE (LBS/HR)
FOR 3/30/95 - 4/30/95 (60% WOOD-40% TIRES)

<u>DATE</u>	<u>SO2</u>	<u>NOx</u>	<u>CO</u>
3/30	57.9	80.1	98.4
3/31	57.1	80.3	99.0
4/1	57.9	80.8	101.6
4/2		BOILER DOWN	
4/3		" "	
4/4		" "	
4/5		" "	
4/6		" "	
4/7		" "	
4/8		" "	
4/9		" "	
4/10	57.3*	79.1*	101.3*
4/11	56.3	78.1	99.1
4/12	56.9	76.3	98.6
4/13	56.4	74.5	95.3
4/14	54.8	73.5	94.3
4/15	54.3	72.8	95.7
4/16	53.1	71.7	95.5
4/17	52.6	70.7	93.8
4/18	52.7	69.9	91.1
4/19	53.9	69.6	89.6
4/20	53.6	68.7	88.6
4/21	52.6	68.2	89.4
4/22	52.4	67.7	89.7
4/23	52.7	67.6	89.9
4/24	52.3	67.0	92.1
4/25	51.7	67.1	95.3
4/26	52.1	67.8	95.7
4/27	51.3	67.1	94.7
4/28		BOILER DOWN	
4/29		" "	
4/30	51.6*	66.5*	93.9*

* Assumes that operation was essentially continuous over the previous 30 days.

The SO2 emissions varied greatly compared to the fluctuations in NOx emissions, indicating far better response and control for the SNCR system relative to the Spray Dryer-Absorber/Fabric Filter system. Wide variation in CO emissions occurred but this was expected due to the nature of the feed. The response of the SO2 control system appears to lag considerably behind changes in megawatts produced. This can be seen below from the operating data for the longest sustained operating period at 90-100% of capacity while firing 60% wood-40% tires (about 16 hours). Other operating cycles of less duration showed similar variations:



HOUR # - CEMS DATA FOR 3/1/95
 (*) - SO2 (o) - NOx (x) - CO (+) - MW

In establishing initial limits based on 24-hour averages, the Department did not know that the fluctuation in emissions would be great enough to justify longer-term averages in setting final limits. Also, it was not known initially that periods of continuous operation of the RGS boiler at full capacity would be so short relative to boilers firing more conventional fuels. For these reasons, the Department has proposed final emission limits based on 30-day rolling averages. Listed below are the 30-day rolling averages calculated by the Department for the worst case condition (60% wood-40% tires), assuming that no interruptions had occurred in normal operation during the 30 days following initial firing with 40% tires through the final day of the test program on April 30.

Best Available Control Technology (BACT) Determination
Ridge Generating Station
Polk County
(REVISED FOR FINAL PERMIT LIMITS)

In 1992 the Department issued a permit to construct a 50 MW power generation facility named the Ridge Generating Station (RGS) and located near Auburndale in Polk County, Florida. The facility consists of a solid fuel boiler, steam turbine, generator and associated equipment. Fuel for the facility consists of a mixture of waste wood and scrap tires.

A BACT determination was required for all regulated air pollutants emitted in amounts equal to or greater than the significant emission rates listed in Table 212.400-2 of Florida Administrative Code (F.A.C.) Rule 62-212.400. The Department issued the construction permit with preliminary emission limits under the condition that final emission limits would be established following completion of a comprehensive emissions testing program conducted by the permittee. This revised BACT determination is pursuant to that permit condition.

The permittee proposed final emission limits based on a statistical analysis of the comprehensive test program results covering the period from September 1, 1994, through April 30, 1995. During this period, the full range of permitted fuels were fired ranging from 100% wood-0% tires to 60% wood-40% tires. Compared to those proposed limits below are the current "interim" permitted limits based on maximum emissions for the worst case fuel mix of 60% wood-40% tires. Also shown are the average actual and maximum emissions determined by the Department from the RGS data for operation under the worst-case condition of firing 60% wood-40% tires at 90-100% of permitted capacity (45-50 MW) during the period from March 1, 1995 through April 30, 1995.

Pollutant	<u>Maximum Allowable Emissions (All Fuels)</u>				<u>60% Wood-40% Tires</u>		
	<u>RGS Proposed Final*</u>		<u>Interim Permitted</u>		<u>Test Program Actuals</u>		
	<u>lb/hr</u>	<u>tons/yr</u>	<u>lb/hr</u>	<u>tons/yr</u>	<u>lb/hr</u>	<u>lb/hr</u>	<u>tons/yr</u>
PM/PM10	12.6	55.2	12.6	55.2	1.2~	2.1~	5.3~
SO2	96.0	420.5	72.0**	315.4	75.0^	213.5^	328.5^
NOx	94.5	413.9	94.5	413.9	83.2^	153.1^	364.4^
CO	230.0	1,007.4	315.0	1,379.7	76.4^	447.2^	334.6^
VOC	22.1	96.8	22.1	96.8	1.4~	1.7~	6.1~
HCL	5.0	22.1	5.0	22.1	0.4~	0.7~	1.8~
Hg	0.022	0.097	0.022	0.097	8.6~"	9.1~"	37.7~"
Pb	0.25	1.1	0.25	1.1	9.3~"	40.0~"	40.7~"
Be	0.0063	0.03	0.0063	0.03	1.8~'	1.8~'	7.9~'

* Based on 24 hr. block averages of CEMS data over 8 month period.

** 30-day rolling average (amended for firing of 60% wood-40% tires).

~ Based on averages of two quarterly manual stack tests.

^ Based on total CEMS average for worst-case operation over 2 month period.

" Multiply by 0.0001.

' Multiply by 0.00001.

PERMITTEE:
Wheelabrator Ridge Energy Inc.

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SPECIFIC CONDITIONS:

12. Whenever the baghouse bypass is activated during an on-line operating situation for any reason, the permittee shall within 24 hours provide the Department's Southwest District office with a complete report of the circumstances and reasons for the occurrence and indicating the amounts of pollutants estimated to have been discharged during the bypass period. [Rule 62-4.130, F.A.C.]

13. No pollutants shall be discharged from the RGS facility which cause or contribute to an objectionable odor. [Rule 62-296.320(2), F.A.C.]

14. The permittee, for good cause, may request that this construction permit be extended. Such a request shall be submitted to the Department's Bureau of Air Regulation in Tallahassee prior to 60 days before the expiration of the permit. [Rule 62-4.090, F.A.C.]

15. An application for a Title V operation permit required under Chapter 62-213, F.A.C., must be submitted to the Department's Southwest District office at least 90 days prior to the expiration date of this construction permit. To properly apply for a Title V operation permit, the applicant shall submit the appropriate application form with certification that construction was completed noting any deviations from the conditions in the construction permit, and compliance test reports as required by this permit. [Rule 62-4.220, F.A.C.]

**STATE OF FLORIDA DEPARTMENT
OF ENVIRONMENTAL PROTECTION**



Howard L. Rhodes, Director
Division of Air Resources
Management