

Governor

# Florida Department of Environmental Protection

Twin Towers Office Building 2600 Blair Stone Road Tallahassee, Florida 32399-2400

Virginia B. Wetherell Secretary

April 25, 1994

CERTIFIED MAIL - RETURN RECEIPT REQUESTED

Mr. Bruce Miller Project Manager, Air Programs Pasco Cogen Limited Post Office Box 2562 Tampa, Florida 33601

Dear Mr. Miller:

RE: Amendment to Construction Permit
AC 51-196460 (PSD-FL-177)
NSPS Custom Fuel Monitoring Schedule
Pasco Cogen Limited

The Department has reviewed your March 17, 1994 letter, with supporting data, requesting an NSPS Custom Fuel Monitoring Schedule for sulfur dioxide ( $SO_2$ ) and nitrogen oxide ( $NO_x$ ) at the subject facility (refer to Attachment No. 1). The facility is required by the permit to comply with Subpart GG of the New Source Performance Standards (NSPS) 40 CFR 60. NSPS 40 CFR 60.334(b) and 60.334(b)(2) of Subpart GG state that for sources utilizing pipeline quality natural gas a custom fuel monitoring schedule, if supported by data which demonstrates compliance with NSPS emission limits, may be approved by the Administrator of EPA. This authority has been delegated to EPA's regional offices and a copy of the subject request was jointly submitted to EPA Region IV for their determination. The Department received a letter from EPA, by fax on April 15, 1994, stating that a custom fuel monitoring schedule for this facility was acceptable if it complied with specific items of a custom fuel monitoring guidance memo issued by EPA Headquarters on August 14, 1987 (Refer to attachment No. 2). Since monitoring data was provided by the applicant which demonstrated compliance with the requirements of 2.a and 2.b in the EPA guidance memo, 2.a and 2.b were deleted from the custom fuel monitoring schedule. In compliance with the EPA determination, the permit specific conditions will be amended as follows:

#### A. Specific Condition Number;

#### 20. From

This source shall comply with all requirements of 40 CFR 60, Subparts GG and Dc and F.A.C. Rule 17-296.800(2)(a), Standard of Performance for Stationary Gas Turbines and Standards of Performance for Small Industrial-Commercial-Institutional Steam Generating Units.

Printed on recycled paper.

Mr. Bruce Miller AC 51-196460 (PSD-FL-177) Permit Amendment April 25, 1994 Page 2 of 4

To

This source shall comply with all requirements of 40 CFR 60, Subparts GG and Dc and F.A.C. Rule 17-296.800(2)(a), Standard of Performance for Stationary Gas Turbines and Standards of Performance for Small Industrial-Commercial-Institutional Steam Generating Units. 40 CFR 60.334(b)(2) requires that a custom fuel monitoring schedule shall be followed for natural gas fired at this facility, as follows:

### Custom Fuel Monitoring Schedule for Natural Gas

1. Monitoring of fuel nitrogen content shall not be required since natural gas is the only fuel being fired in the gas turbines.

#### 2. Sulfur Monitoring

- a. Analysis for fuel sulfur content of the natural gas shall be conducted using one of the approved ASTM reference methods for the measurement of sulfur in gaseous fuels, or an approved alternative method. The reference methods are ASTM D1072-80, ASTM D3031-81, ASTM D3246-81, and ASTM D4084-82 as referenced in 40 CFR 60.335(b)(2).
- b. This custom fuel monitoring schedule shall become effective on the date this permit becomes valid. Effective the date of this custom schedule, sulfur monitoring shall be conducted twice monthly for six months. If this monitoring shows little variability in the fuel sulfur content, and indicates consistent compliance with 40 CFR 60.333, then sulfur monitoring shall be conducted once per quarter for six quarters. If monitoring data is provided by the applicant which demonstrates consistent compliance with the requirements herein the applicant may begin monitoring as per the requirements of 2(c).
- c. If after the monitoring required in item 2(b) above, or herein, the sulfur content of the fuel shows little variability and, calculated as sulfur dioxide, represents consistent compliance with the sulfur dioxide emission limits specified under 40 CFR 60.333, sample analysis shall be conducted twice per annum. This monitoring shall be conducted during the first and third quarters of each calendar year.
- d. Should any sulfur analysis as required in items 2(b) or 2(c) above indicate noncompliance with 40 CFR 60.333, the owner or operator shall notify the Department of such excess emissions and the custom schedule shall be reexamined by the Environmental Protection Agency. Sulfur monitoring shall be conducted weekly during the interim period when this custom schedule is being re-examined.
- 3. If there is a change in fuel supply, the owner or operator must notify the Department of such change for re-examination of this custom schedule. A substantial change in fuel quality shall be considered as a change in fuel supply. Sulfur monitoring shall

Mr. Bruce Miller AC 51-196460 (PSD-FL-177) Permit Amendment April 25, 1994 Page 3 of 4

be conducted weekly during the interim period when this custom schedule is being re-examined.

4. Records of sample analysis and fuel supply pertinent to this custom schedule shall be retained for a period of three years, and be available for inspection by personnel of federal, state, and local air pollution control agencies.

#### B. Attachments to be Incorporated;

- KBN letter received March 21, 1994
- EPA letter received April 15, 1994

A person whose substantial interests are affected by the Department's proposed permitting decision may petition for an administrative proceeding (hearing) in accordance with Section 120.57, Florida Statutes. The petition must contain the information set forth below and must be filed (received) in the Office of General Counsel of the Department at 2600 Blair Stone Road, Tallahassee, Florida 32399-2400. Petitions filed by the applicant of the amendment request/application and the parties listed below must be filed within 14 days of receipt of this amendment. Petitions filed by other persons must be filed within 14 days of the amendment issuance or within 14 days of their receipt of this amendment, whichever occurs first. Petitioner shall mail a copy of the petition to the applicant at the address indicated above at the time of filing. Failure to file a petition within this time period shall constitute a waiver of any right such person may have to request an administrative determination (hearing) under Section 120.57, Florida Statutes.

The Petition shall contain the following information:

- (a) The name, address and telephone number of each petitioner, the applicant's name and address, the Department Permit File Number and the county in which the project is proposed;
- (b) A statement of how and when each petitioner received notice of the Department's action or proposed action;
- (c) A statement of how each petitioner's substantial interests are affected by the Department's action or proposed action;
- (d) A statement of the material facts disputed by Petitioner, if any;
- (e) A statement of facts which petitioner contends warrant reversal or modification of the Department's action or proposed action;
- (f) A statement of which rules or statutes petitioner contends require reversal or modification of the Department's action or proposed action;
- (g) A statement of the relief sought by petitioner, stating precisely the action the petitioner wants the Department to take with respect to the Department's action or proposed action.

If a petition is filed, the administrative hearing process is designed to formulate agency action. Accordingly, the Department's final action may be different from the position taken by it in this amendment. Persons whose substantial interests will be affected by any decision

Mr. Bruce Miller AC 51-196460 (PSD-FL-177) Permit Amendment April 25, 1994 Page 4 of 4

of the Department with regard to the request/application have the right to petition to become a party to the proceeding. The petition must conform to the requirements specified above and be filed (received) within 14 days of receipt of this amendment in the Office of General Counsel at the above address of the Department. Failure to petition within the allowed time frame constitutes a waiver of any right such person has to request a hearing under Section 120.57, F.S., and to participate as a party to this proceeding. Any subsequent intervention will only be at the approval of the presiding officer upon motion filed pursuant to Rule 28-5.207, F.A.C.

This letter amendment must be attached to Construction Permit No. AC 51-196460 (PSD-FL-177), and shall become part of the permit.

Sincerely,

Howard L. Rhodes

Director

Division of Air Resources

Management

HLR/CSL

Attachments

cc: J. Kissel, SWD

- J. Harper, EPA
- J. Bunyak, NPS
- K. Kosky, KBN

#### CERTIFICATE OF SERVICE

The undersigned duly designated deputy clerk hereby certifies that this AMENDMENT and all copies were mailed by certified mail before the close of business on to the listed persons.

> FILING AND AND ACKNOWLEDGMENT FILED, on this date, pursuant to 120.52(11), Florida Statutes, with the designated Department Clerk, receipt of which is

hereby acknowledged.

Attachments



March 17, 1994

Ms. Jewell A. Harper, Chief
Air Enforcement Branch
Air, Pesticides, and Toxics Management Division
U.S. Environmental Protection Agency
345 Courtland Street, N.E.
Atlanta GA 30365

Mr. Clair H. Fancy, P.E. Chief Bureau of Air Regulation Florida Department of Environmental Protection Twin Towers Office Building 2600 Blair Stone Road Tallahassee, FL 32399-2400

Re: Lake and Pasco Cogeneration Projects
FDEP File Nos. AC35-196459, PSD-FL-176; AC51-196460, PSD-FL-177
NSPS Custom Fuel Monitoring Schedule

RECEIVED

AIR BUREAU OF REBUISION

Dear Ms. Harper and Mr. Fancy:

This correspondence is submitted on behalf of Lake Cogen Limited and Pasco Cogen Limited to request approval of a custom fuel monitoring schedule for the determination of sulfur content required under the New Source Performance Standards (NSPS) for Stationary Gas Turbines [40 Code of Federal Regulations (CFR) Part 60, Subpart GG). This request is made necessary by Section 60.334(b) and (b)(2) of Subpart GG, which states:

- (b) The owner or operator of any stationary gas turbine subject to the provisions of this subpart shall monitor sulfur content and nitrogen content of the fuel being fired in the turbine. The frequency of determination of these values shall be as follows:
  - (2) If the turbine is supplied its fuel without intermediate bulk storage the values shall be determined and recorded daily. Owners operators or fuel vendors may develop custom schedules for determination of the values based on the design and operation of the affected facility and the characteristics of the fuel supply. These custom schedules shall be substantiated with data and must be approved by the Administrator before they can be used to comply with paragraph (b) of this section.

It is my understanding that the U.S. Environmental Protection Agency (EPA) has not delegated the authority to implement Section 60.334(4) to the Florida Department of Environmental Protection (FDEP). Therefore, a copy of this request has been transmitted jointly to EPA Region IV and FDEP.



As indicated by Section 60.344(b)(2), the NSPS imply that daily sampling be performed when there is not an intermediate bulk storage tank, even if the fuel is pipeline natural gas. Discussions with EPA's Office of Air Quality Planning and Standards (OAQPS) confirm this interpretation of the rule and offer the attached memorandum as guidance. Specifically, a custom fuel monitoring schedule must be developed and approved for pipeline natural gas. The schedule should address the sulfur content of the fuel; the nitrogen content in natural gas is not required.

The sulfur content for natural gas submitted in the application was developed from data supplied by the natural gas pipeline company in Florida, i.e., Florida Gas Transmission Company (FGT). The data are summarized in Table 1. The emission limit proposed in the application was based on 1 grain sulfur per 100 cubic feet of gas (1 grain/100 cf) which is equivalent to about 0.003 percent sulfur by weight. This sulfur concentration was based on the highest recorded value over the 8-month study period (see Table 1) with a margin of 25 percent (i.e., 0.8 grains/100 cf times 1.25). The pipeline company (i.e., FGT) regularly samples for total sulfur in the natural gas to assure that the hydrogen sulfide content is low and that the concentrations of mercaptan are sufficient for safety reasons. Mercaptan is added to natural gas to assure that the gas has an odor that can be perceived if mistakenly released; otherwise natural gas would have no odor. Please note that the NSPS require that the sulfur content of the fuel be no more than 0.8 percent by weight; a difference of over two orders of magnitude from the basis of the emission limit. Thus, there is significant margin in complying with the NSPS limit.

The EPA guidance memorandum suggests that sampling be conducted twice monthly over the first six months, quarterly over the next six quarters and then during the first and third quarters of each calendar year. The 8 months of data listed in Table 1 (3 to 4 samples per month) demonstrate that the sulfur content meets the NSPS and is less than the basis of the emission limit for natural gas, i.e., 1 grain per 100 cf. FGT was recently contacted and supplied the following data from random analyses:

Analyses Date	Sulfur Content (grains/100cf)	
03/10/92	0.50	
06/30/92	0.40	
09/29/92	0.26	
01/05/93	0.31	
03/02/93	0.27	
06/01/93	0.16	
09/28/93	0.12	
12/14/93	0.42	
02/09/94	0.04	

Clearly, the data over that last several years have demonstrated that the NSPS limit is easily met. Thus, it is requested that EPA approve a custom fuel monitoring schedule that requires the facility to submit representative sulfur analyses supplied by the pipeline company each quarter over the first six quarters of turbine operation with the excess emissions report required under Section 60.7(c) of the CFR. After this

Ms. Jewell Harper and Mr. Clair Fancy March 17, 1994 Page 3



time period, sulfur analyses would be supplied during the first and third quarters of each calendar year. This would provide assurance to EPA and FDEP that the NSPS was being achieved.

Please call if you have any questions.

Sincerely,

Kennard F. Kosky, P.E.

President

KFK/lcb

cc: Kevin Fullerton, Lake Cogen Limited Bruce Miller, Pasco Cogen Limited Harry Kerns, FDEP Southwest District Chuck Collins, FDEP Central District

Table 1. Sulfur Content, Heat Content, and  $SO_2$  Emission Factors for Natural Gas

·	Sulfur	Heat	SO <sub>2</sub> Emission	SO <sub>2</sub> Emissio
Date	Content (gr/100 cf)	Content (Btu)	Factor (1b/10 <sup>6</sup> Btu)	Factor (lb/10 <sup>6</sup> cf
2/6/90	0.30	1,031	0.00083	0.857
2/13/90	0.05	1,028	0.00014	0.143
2/20/90	0.35	1,025	0.00098	1.000
2/27/90	0.45	1,024	0.00126	1.286
3/6/90	0.45	1,025	0.00125	1.286
3/13/90	0.30	1,026	0.00084	0.857
3/20/90	0.35	1,026	0.00097	1.000
3/27/90	0.35	1,025	0.00098	1.000
4/3/90	0.60	1,026	0.00167	1.714
4/10/90	0.25	1,022	0.00070	0.714
4/17/90	0.40	1,026	0.00111	1.143
4/24/90	0.30	1,022	0.00084	0.857
5/1/90	0.40	1,020	0.00112	1.143
5/8/90	0.25	1.034	0.00069	0.714
5/15/90	0.20	1,023	0.00056	0.571
6/5/90	0.45	1,020	0.00126	1.286
6/12/90	0.40	1,018	0.00112	1.143
6/19/90	0.70	1,017	0.00197	2.000
6/26/90	0.45	1,019	0.00126	1.286
7/3/90	0.55	1,022	0.00154	1.571
7/10/90	0.35	1,022	0.00098	1.000
7/17/90	0.45	1,021	0.00126	1.286
7/30/90	0.30	1,021	0.00084	0.857
8/7/90	0.50	1,024	0.00140	1.429
8/14/90	0.45	1,022	0.00126	1.286
8/21/90	0.40	1,022	0.00112	1.143
8/28/90	0.70	1,022	0.00196	2.000
9/4/90	0.55	1,029	0.00153	1.571
9/11/90	. 0.40	1,025	0.00111	1.143
9/18/90	0.45	1,026	0.00125	1.286
9/25/90	0.40	1,026	0.00111	1.143
10/2/90	0.45	1,029	0.00125	1.286
10/9/90	0.45	1,025	0.00125	1.286
10/16/90	0.70	1,028	0.00195	2.000
10/28/90	0.80	1,024	0.00223	2.286
Average:	0.43	1,024	0.00119	1.216
Maximum:	0.80	1,034	0.00223	2.286
Minimum:	0.05	1,017	0.00014	0.143
Std. Dev.	0.15	4	0.00042	0_427

Source: Florida Gas Transmission Company, 1990.

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#### UNITED STATES ENVIRONMENTAL PROTECTION AGENCY WASHINGTON, D.C. 20160

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HEMORANDUM

Authority for Approval of Custom Fuel Monitoring Schodules Under MSPS Subpart GG SUBJECT:

FROM: John B. Rasnia, Chief

Compliance Monitoring branch

TOI Air Compliance Branch Chiefe

Regions II, III, IV, V, VI and IX

Air Programs Branch Chiefs Ragions I-X

The NSPS for Stationary Gas Turbines (Subpart GG) at 40 CFR 60.334(b)(2) allows for the development of curtom fuel monitoring schedules as an alternative to daily monitoring of the sulfur and nirrogen content of fuel fired in the turbines. Regional Offices have been forwarding custom fuel monitoring achedules to the Stationary Source Compliance Division (590D) for consideration since it was understood that authority for approval of these concludes was not delegated to the Regione. Revever, in consultation with the Emission Standards and Engineering `Rowovor, in Division, it has been determined that the Regional Offices do have the authority to approve subpact of cuttom full monitoring schodules. Therefore it is no longer necessary to forward those requests to Readquarters for approval.

Over the past few years, SSCD has issued over twenty custom schedulas for sources using pipeline quality natural gas. In order to maintain national consistency, we recommend that any schedules Regional Offices issue for natural gas be no less stringent than the following: sulfur monitoring should

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TO 29195413470

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be bisonthly, followed by quarterly, then centennual, given at loast dix months of data demonstrating little variability in sulfur content and compliance with \$60.333 at each monitoring frequency; nitrogen nonitoring can be waived for pipeline quality natural gas, since there is no fuel-bound nitrogen and since the free nitrogen does not contribute appreciably to No. emissions. Please see the attached sample custom schedule for details. Given the increasing trend in the use of pipeline quality natural gas, we are invectigating the possibility or amending Subpart Od to allow for loss frequent sulfur monitoring and a valver of nitrogen monitoring requirements where natural gas is used.

Where courses using oil request outtom fuel monitoring ochedules, Regional Offices are encouraged to contact SSCD for consultation on the appropriate fuel monitoring schedule. However, Regions are not required to send the request itself to SBCD for approval.

If you have any questions, please contact Sally M. Farsell at FTS 382-2875.

Attachment

co: John Cronshaw Coorga Walah Robert Ajax Earl Salo 05-07-92 11:45AM FROM EPA FPS/SSCD

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TO 89195413470

P007/007

#### Enclosure

Conditions for Custom Fuel Sampling Schedule for Stationary Gas Turbines

- 1. Honitoring of fuel nitroyen content shall not be required while natural gas is the only fuel fired in the gas turbine.
- 2. Sulfur Honitoring
  - a. Analysis for fuel sulfur content of the natural gas shall be conducted using one of the approved ASTM reference methods for the measurement of sulfur in gaseous fuels, or an approved alternative method. The reference methods are: ASTM D1072-80; ASTM D3031-81; ASTM D3246-81; and ASTM D4084-82 as referenced in 40 CFR 80.335(b)(2).
  - b. Effective the date of this custom schedule, sulfur monitoring shall be conducted twice monthly for six months. If this monitoring shows little variability in the fuel sulfur content, and indicates consistent compliance with 40 CFR 60.333, then sulfur monitoring shall be conducted once per quarter for six quarters.
  - c. If after the monitoring required in item 2(b) above, or herein, the sulfur content of the fuel shows little variability and, calculated as sulfur dioxide, represents consistent compliance with the sulfur dioxide emission limits specified under 40 CFR 60.333, sample analysis shall be conducted twice per annum. This monitoring shall be conducted during the first and third quarters of each calendar year.
  - d. Should any sulfur analysis as required in items 2(b) or 2(c) above indicate noncompliance with 40 CFR 60.333, the owner or operator shall notify the State Air Control Zoard. I of such excess emissions and the custom schedule shall be re-examined by the Environmental Protection Agency. Sulfur monitoring shall be conducted weekly during the interim period when this custom schedule is being re-examined.
  - 3. If there is a change in fuel supply, the owner or operator must notify the State of such change for re-examination of this custom schedule. A substantial change in fuel quality shall be considered as a change in fuel supply. Sulfur monitoring shall be conducted workly during the interim period when this custom schedule is being re-examined.
  - 4. Records of sample analysis and fuel supply pertinent to this custom schedule shall be retained for a period of three years, and be available for inspection by personnel of federal, state, and local air pollution control agencies.

## US ENVIRONMENTAL PROTECTION AGENCY Region IV



TO: Name: CHARLES LOGAN		
Company: DEP - Tallahansee		
Phone: FAX: 404-622-6979		
Date: 4-15-94 Pages (incl. cover) 2		
FROM: Air Enforcement Branch Phone: (404) 347-5014 345 Courtland Street, NE Atlanta, GA 30065 FAX: (404) 347-3059		
Sender's Name: MIRZA P. BAIG.		
Subject: Mulberry Lake Pasco Gas Turbine		
Subject: Mulberry Lake Pasco Gas Turbine  COMMENTS: Custom Fuel Monitoring Schedules		
Dear Charles:		
I am faxing you the		
Lam faxing you the letter that approves cutom fluct monitoring for the above referenced gas turbines.  The hard copy Should get to four mest week.		
for the above referenced gas turburas.		
The hard copy should get to you		
next week.		
If you need anything else please		
let me Know.		
Thanks,		
ma		

#### UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

#### REGION IV

345 COURTLAND STREET, N.E. ATLANTA, GEORGIA 30365

4APT-AEB

Clair H. Fancy, P.E., Chief Bureau of Air Regulation Florida Department of Environmental Protection 2600 Blair Stone Road Tallahassee, FL 32399-2400

Re: Approval of NSPS Custom Fuel Monitoring Schedules for:
Mulberry Cogeneration Project, PSD-FL-187 (AC53-211670);
Lake Cogeneration Project, PSD-FL-176 (AC15-196459); and
Pasco Cogeneration Project, PSD-FL-177 (AC51-196460).

Dear Mr. Fancy:

This is to acknowledge letters from KBN Engineering and Applied Sciences, Inc. (KBN) dated March 7, 1994, and March 17, 1994, requesting approval of customized fuel monitoring schedules for the above referenced projects. These requests were jointly transmitted to the U.S. Environmental Protection Agency (EPA), and to you. Since the authority for implementing \$60.334(b) of 40 CFR Part 60, Subpart GG has not been delegated to the State of Florida, we have reviewed KBN's custom fuel monitoring schedules.

Based on our review we have determined that the proposed schedules are acceptable, as long as each source also complies with items 2(d), 3, and 4 of the attachment to the custom fuel monitoring guidance memo issued by EPA Headquarters on August 14, 1987. A copy of this memo was included in KBN's request as attachment.

If you have any questions regarding this letter, please contact Mr. Mirza P. Baig of my staff at 404/347-5014.

Sincerely yours

Jewell A. Harper, Chief Air Enforcement Branch Air, Pesticides, & Toxics

Management Division

cc: Kennard F. Kosky
KBN Engineering

TO : Howard Rhodes

FROM : Clair Fancy

DATE : April 25, 1994

SUBJECT: Approval of Construction Permit Amendment

AC 51-196460 (PSD-FL-177)

Pasco Cogen Limited

Attached for your approval and signature is an amendment to a construction permit prepared by the Bureau of Air Regulation for the Pasco Cogen Limited Facility. The purpose of this amendment is to specify a custom fuel monitoring schedule for sulfur dioxide and nitrogen oxides in natural gas used as fuel at this facility. As per 40 CFR 60.334(b)(2) the request for a custom fuel monitoring schedule, with data which demonstrated consistent compliance with all the conditions of this permit and 40 CFR 60, Subpart GG, was approved by the Administrator of the U.S. EPA. This amendment will not cause an increase in annual allowable emission limits or result in any equipment change.

This amendment is recommended for your approval and signature.

CF/CSL

Attachment

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on the reverse side?	SENDER:  Complete items 1 and/or 2 for additional Rerves.  Complete items 3, and 4a & b.  Print your name and address on the reverse of this form so the return this card to you.  Attach this form to the front of the mailpiece, or the back does not permit.  Write "Return Receipt Requested" on the mailpiece below the art.  The Return Receipt will show to whom the article was delivered a delivered.  Bureau	following services (for an extra fee):  1. Addressee's Address  1. Restricted Delivery  Consult postmaster for fee.	
DRESS completed	Air Regulation Air Regulation   Mr. Bruce Miller   Proffict Manager, Air Programs   Pasco Cogen Limited   Post Office Box 2562   Tampa, Florida 33601	e Miller Manager, Air Programs gen Limited ice Box 2562 lorida 33601  Air Regulation Article Number  P 872 563 621  4b. Service Type Registered Insured COD Express Mail Return Receipt for Merchandise	
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Receipt for Certified Mail No Insurance Coverage Provided Do not use for International Mail (See Reverse)

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