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February 27, 1998 RECEIVED

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**BUREAU OF** 

AIR REGULATION

Clair Fancy, P.E. Bureau Chief Bureau of Air Regulation Department of Environmental Protection 2600 Blair Stone Road Mail Station 5505 Tallahassee, Florida 32399-2400

0990331-007-AC

Osceola Power Limited Partnership

DEP Permit No. AC50-269980; PSD-FL-197

Dear Mr. Fancy:

This law firm assists Osceola Power Limited Partnership ("Osceola Power") with various environmental law issues affecting the operations of the Osceola cogeneration facility ("Facility") in Palm Beach County, Florida. On behalf of Osceola Power, we hereby request the Department of Environmental Protection ("DEP") to grant an extension of time for the simultaneous operation of the Facility's boilers with the boilers at the adjacent sugar mill. More specifically, Osceola Power wishes to amend Specific Condition 17 of the Facility's DEP permit (DEP Permit No. AC50-269980; PSD-FL-197), in the manner shown below:

#### FROM:

17. During the first three years of commercial cogeneration facility operation, the existing Boilers Nos. 2, 3, 4, 5, and 6 (Permit Nos. A0 50-269980, 203679, 165813, 203680, 165626, and 165814, respectively), may be retained for standby operation provided their operating permits are

During the period from initial firing through April 1,1998 both cogeneration boilers can be operated simultaneously with the existing boilers. Only biomass and No. 2 fuel oil may be used in the cogeneration boilers during this period. If more than 570,000 lb/hr steam, (24-hour average) is

Clair Fancy Page Two February 27, 1998

generated in the cogeneration boilers, steam in excess of 570,000 lb/hr (24-hour average) must be sent to the Osceola sugar mill, and the existing boiler's steam production reduced by an equivalent amount. After April 1, 1998, the cogeneration facility's boilers may be operated only when the sugar mill's boilers are shutdown or in the process of immediately shutting down. During operation, the existing sugar mill boilers must meet all requirements in the most recent construction and operation permits for the boilers. The existing sugar mill boilers shall be shutdown and rendered incapable of operation within three (3) years of commercial startup of the cogeneration facility, but no later than January 1, 1999.

TO:

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During the period from initial firing through April 1, 2000, both cogeneration boilers can be operated simultaneously with the existing boilers. Only biomass and No. 2 fuel oil may be used in the cogeneration boilers during this period. If more than 570,000 lb/hr steam, (24-hour average) is generated in the cogeneration boilers, steam in excess of 570,000 lb/hr (24-hour average) must be sent to the Osceola sugar mill, and the existing boilers' steam production reduced by an equivalent amount. After April 1, 2000, the cogeneration facility's boilers may be operated only when the sugar mill's boilers are shutdown or in the process of . immediately shutting down. During operation, the existing sugar mill boilers must meet all requirements in the most recent construction and operation permits for the boilers. . The existing sugar mill boilers shall be shutdown and rendered incapable of operation within three (3) years of commercial startup of the cogeneration facility, but no later than April 1, 2001.

# Current Status of Operations

On May 14, 1997, Osceola Power filed a petition for relief under Chapter 11 of the Bankruptcy Code in the United States

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Bankruptcy Court for the Southern District of Florida. The Chapter 11 filing was precipitated, in large part, by a dispute between Osceola Power and Florida Power & Light Company ("FPL") in which FPL claims it has no further obligations under certain power purchase agreements. FPL has refused to make capacity payments to Osceola Power, thus causing a shortfall in Osceola Power's monthly cash receipts. On or about September 14, 1997, Osceola Power suspended operations at the Facility and shutdown the Facility's boilers. Osceola Power and other parties entered into a Term Sheet agreement, which was approved by the Bankruptcy Court, authorizing (but not requiring) the operation of the Facility on an interim basis.

As you know, the Florida Department of Environmental Protection issued a permit to Osceola Power for the construction of the Facility, which was expected to replace the boilers used at Osceola Farms' sugar mill. On June 14, 1996, DEP issued a permit amendment that authorized the simultaneous operation of the Facility and the sugar mill's boilers until April 1, 1997, so that Osceola Power might connect, test, and fine tune the interconnected operation of the two facilities. In 1997, this deadline was extended to April 1, 1998 because although Osceola Power had connected and begun testing, it had not had enough time to perfect the combined operation of the two facilities.

It was expected that the 1997-1998 harvesting season would provide Osceola Power with adequate opportunities to complete the fine tuning of the interconnected operations. However, from the date of DEP's permit amendment in 1997 to the present, the cogeneration facility has not been able to complete the interconnection testing with the sugar mill for the reasons described below. The Facility could not conduct interconnected operations with the sugar mill after the end of the harvest season in the Spring of 1997 because the sugar mill was shutdown for routine repairs and maintenance. Due to the legal problems and resulting financial difficulties described above, the Facility shut down in September 1997, before the sugar mill resumed operations at the start of 1997-1998 harvest season. is currently anticipated that the Facility will not resume operations until the start of the 1998-1999 harvest season, at the earliest.

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# Request for a Permit Amendment

Given the limited opportunities to date for interconnected operations, and given the April 1st deadline for the cessation of simultaneous operations, Osceola Power believes it is essential to request an extension of time from DEP for simultaneous operations.

In light of the FPL litigation and the bankruptcy case, Osceola Power cannot predict accurately how long it will take to connect and fine tune the systems that are used during interconnected operations. The legal proceedings create significant uncertainties and problems for Osceola Power. The fine tuning process itself involves additional uncertainties. Given these uncertainties, Osceola Power must maintain flexibility in its planning and operations.

Osceola Power has significant incentives to complete the fine tuning process expeditiously, but Osceola Power does not wish to establish a deadline in the DEP permit that may become unattainable. Osceola Power also does not wish to be placed in a position where it must again return to the Department to request another extension of time. Since Osceola Power has been unable to connect the Facility to the sugar mill at all during the current harvest season, Osceola Power believes its authorization to conduct tests of interconnected operations should be extended to include the next two harvest seasons, if necessary.

Accordingly, for all of the reasons set forth above, Osceola Power respectfully requests DEP to amend the Facility's permit to allow the simultaneous operation of the Facility and Osceola Farms' boilers through April 1, 2000.

Osceola Power also requests the Department to extend the deadline for dismantling the boilers at the sugar mill until April 1, 2001. This extension is necessary to enable Osceola Power to resolve any issues concerning interconnected operations. Obviously, the boilers at Osceola Farms' sugar mill cannot be dismantled until Osceola Power has connected to the sugar mill and established normal, long-term operating conditions.

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## Ambient Air Quality Impacts

The air quality impacts associated with the simultaneous operation of the cogeneration facility and the sugar mill were described by KBN in the permit application for the Facility's construction permit. Those impacts are the same as previously described in the permit application. The simultaneous operation of the Facility and sugar mill will not cause or contribute to a violation of any ambient air quality standards or PSD increments. This request for a permit amendment only extends the time when such impacts potentially may occur.

### Conclusion

Osceola Power would greatly appreciate DEP's prompt consideration of this request for a permit amendment.

We have enclosed a check (No. 005342) from Osceola Power in the amount of \$250 to pay the DEP fee for a permit amendment.

Please call me at (850) 681-0311 if you have any questions about this request for a permit amendment.

David S. Dee

cc: David Knowles--DEP Ft. Myers
 James Stormer--HRS PBC
 Willard Hanks--DEP Tallahassee

/OSC88

(DATE)

CERTIFIED MAIL - RETURN RECEIPT REQUESTED

Mr. David S. Dee Landers & Parsons Post Office Box 271 310 W. College Avenue Tallahassee, Florida 32301

Re: Permit Amendment No. ; PSD	)-FL-19'
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Dear Mr. Dee:

The Department has reviewed your letter dated February 27, 1998 and Osceola Power Limited Partnership's request that the above-referenced permit be amended to allow additional time for the simultaneous operation of the boilers at Osceola Farm Company's sugar mill and the Osceola cogeneration facility. This request is acceptable and the referenced permit is amended as follows:

SPECIFIC CONDITIONS FOR OSCEOLA POWER LIMITED PARTNERSHIP

#### FROM:

17. During the first three years of commercial cogeneration facility operation, the existing Boilers Nos. 2, 3, 4, 5, and 6 (Permit Nos. A0 50-269980, 203679, 165813, 203680, 165626, and 165814, respectively), may be retained for standby operation provided their operating permits are valid.

During the period from initial firing through April 1,1998 both cogeneration boilers can be operated simultaneously with the existing boilers. Only biomass and No. 2 fuel oil may be used in the cogeneration boilers during this period. If more than 570,000 lb/hr steam, (24-hour average) is generated in the cogeneration boilers, steam in excess of 570,000 lb/hr (24-hour average) must be sent to the Osceola sugar mill, and the existing boiler's steam production reduced by an equivalent amount. After April 1, 1998, the cogeneration facility's boilers may be operated only when the sugar mill's boilers are shutdown or in the process of immediately shutting down. During operation, the existing sugar mill boilers must meet all requirements in the most recent construction and operation permits for the boilers. The existing sugar mill boilers shall be shutdown and rendered incapable of operation within three (3) years of commercial startup of the cogeneration facility, but no later than January 1, 1999.

DRAFT

TO:

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A copy of this letter shall be attached to the referenced permit and shall become a condition of that permit.

STATE OF FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION

Howard L. Rhodes, Director
Division of Air Resources
Management

#### CERTIFICATE OF SERVICE

The undersigned duly designated deputy agency clerk hereby certifies that this INTENT TO ISSUE PERMIT AMENDMENT was sent by certified mail(\*) and copies were mailed by U.S. Mail before the close of business on \_\_\_\_\_\_, 1998 to the person(s) listed:

David S. Dee, Landers and Parsons\* Brian Beals, EPA
David Knowles, SD John Bunyak, NPS
Isidore Goldman, SED James Stormer, PBCHD
Silvia Alderman, Katz, Kutter

Clerk Stamp

DRAFT

FILING AND ACKNOWLEDGEMENT FILED, on this date, pursuant to §120.52(11), Florida Statutes, with the designated Department Clerk, receipt of which is hereby acknowledged.

Clerk	Date

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Tallahassee, FL 32399-2400 Twin Towers Office Bldg ET Debt of Env Protect (FDEP)

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