

Enclosure 6

U.S. EPA Region 4 Objections  
Proposed Part 70 Operating Permit  
Florida Power & Light, Riviera Plant

EPA objects to the issuance of this permit due to the following reasons:

- (1) Periodic Monitoring - The permit does not require sufficient periodic monitoring to ensure compliance with the applicable opacity standard. The Riviera permit only requires an annual one hour Method 9 visible emissions reading. This does not constitute adequate periodic monitoring to ensure continuous compliance with the opacity standard. Since continuous opacity monitors (COMs) have been installed on the units in question, these monitors should be used to ensure compliance with the opacity standard. Requiring that the opacity monitors be used for conducting periodic monitoring imposes little or no additional burden on FP&L.
- (2) Periodic Monitoring - The permit does not require sufficient periodic monitoring to ensure compliance with the applicable particulate matter standard. The Riviera permit requires an annual emission test to verify compliance with the applicable three-hour particulate emission standard. It has not been demonstrated that an annual emission test alone will constitute the basis for a credible certification of compliance with the particulate emission standard for Units 1 and 2. If the State believes that no additional monitoring is warranted to ensure compliance with the particulate standard it must provide a technical demonstration in the statement of basis identifying the rationale for basing the compliance certification only on data from a short-term annual test. Otherwise, the permit must be revised to identify additional monitoring that will be conducted in order to ensure compliance with the particulate matter standard. We suggest the following approaches to periodic monitoring:
  - a) Correlate COM data to PM standard - this approach would not require additional monitoring equipment to be installed.
  - b) Correlate injection rate of specific compounds to ash content of the fuel and emission rate. Recordkeeping would consist of ash content and corresponding injection rate.
  - c) Other monitoring approach demonstrated by the permittee to be a valid method for assuring compliance with the applicable three-hour particulate matter standard.

In addition, the Riviera permit states that magnesium oxide, magnesium hydroxide and related compounds may be injected into each boiler. Information provided to EPA indicates that these injected compounds (additives) are used to control both particulate matter and nitrogen oxide emissions and that the amount of additive is dependent upon the ash content of the fuel. No provision exists within the permit which addresses the approval and use of additives. The units should be required to operate during compliance tests at an injection rate consistent with normal operations. This could be corrected by adding to the particulate compliance language: "the tests shall be conducted under both sootblowing and non-sootblowing conditions, and shall be conducted while injecting approved additives consistent with normal operating practices approved by the Department."

- (3) Deviation from Applicable Requirement - Florida rule 62-296.405(1)(f) 1.a, requires all emissions units to install continuous monitoring systems for monitoring opacity. The only exemption appears to be for units that do not use emission control equipment. Since emissions from these units are controlled with multiple cyclones, it appears that Florida regulations would require the use of COMs to determine compliance with the opacity standard. This applicable requirement must be included in the permit, or clarification must be provided in the statement of basis as to why this requirement does not apply.
- (4) Deviation from Applicable Requirement - Florida rule 62-296.405(1)(a) requires fossil fuel steam generators to comply with a 20 percent opacity standard, with the exception that sources electing to test for particulate matter emission compliance quarterly shall be allowed visible emissions of 40 percent opacity. The Riviera permit requires compliance with a 40 percent opacity standard; however, it only requires an annual compliance test for particulate matter emissions. We understand that this variance from the SIP's quarterly testing requirement was granted by a State Order. However, this variance was never submitted by the State of Florida as a SIP revision, and therefore, was never approved into the SIP. Therefore, the Manatee permit must ensure compliance with the requirements of the SIP as stated in rule 62-296.405(1)(a).
- (5) Deviation from Applicable Requirement - Condition A.9 states that 'The sulfur dioxide emission limitation shall apply at all times including startup, shutdown, and load change, but shall not apply during malfunction provided best operational practices to minimize emissions are adhered to and the duration of excess emissions are minimized and does not exceed two hours in any 24-hour period.' These units do not have sulfur dioxide controls. Please provide a definition

of what constitutes a malfunction as used in this permit condition for the Riviera Plant. The SIP rules (62-296.405(1)(c) and 62-296.405(1)(c)) do not provide for a relaxation of the SIP limit during a malfunction. This condition should be revised to be consistent with the applicable regulations.

- (6) Exemptions from Permitting: Appendix E-1 - It is our understanding that the changes to F.A.C. rules 62-213.300, and 62-213.420-440 addressed in a preliminary draft dated June 2, 1997, were officially adopted by the State on November 13, 1997. Therefore, the State needs to revise the permit, specifically Section II, item 6 and Appendix E-1, to delete the term "exempted from permitting" and replace it with the language contained in rules 62-213.300, and 62-213.420-440. Additionally, as agreed in previous conversations between Regional staff and the State, the State needs to remove the reference to F.A.C. rule 62-4, since it is not related to activities that may be considered "insignificant" under the title V program.
- (7) Periodic Monitoring - Condition A.8 allows particulate matter emissions up to an average of 0.3 lbs. per million BTU heat input during a 3-hour period in any 24-hour period for soot blowing and load change. In addition, Condition A.6 allows visible emissions up to 60 percent opacity during soot blowing and load changes. A load change is defined to occur when the operational capacity of a unit is in the 10 percent to 100 percent capacity range, other than startup or shutdown, which exceeds 10 percent of the unit's rated capacity and which occurs at a rate of 0.5 percent per minute or more. There does not, however, appear to be any conditions that require the source to record the time, date, and duration of these events. The permit must require that the facility keep records of these events to ensure compliance with this requirement.

In addition to the above objections, our review has identified the following concerns regarding the Riviera permit:

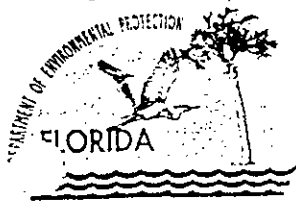
1. Section II, Facility-Wide Conditions.

Condition 7 should be identified as "Not Federally Enforceable."

2. Conditions A.15 and A.23 indicate that the permittee shall demonstrate compliance with the sulfur dioxide limit using CEMs. Condition A.23 also appears to offer the source the opportunity to use EPA test methods 6, 6A, 6B, 6C for demonstrating compliance with the applicable SO<sub>2</sub> standard. If the source is required to use CEMs as a method of

demonstrating compliance, it is unclear why Condition A.23 indicates alternative test methods. The Region recommends that the language in A.23, which allows the above test methods for measuring sulfur dioxide emissions, be removed from Condition A.23 in order to avoid confusion.

Condition A.23 also allows the source to obtain an alternate procedure under the provisions of Rule 62-297.620, F.A.C.. Rule 62-297.620 (Exceptions and Approval of Alternate Procedures and Requirements) does not allow the source to obtain an alternative to continuous monitoring requirements. Therefore, it appears that the language in Condition A.23 which suggests that the source has the option of obtaining an alternative procedure to CEMs for demonstrating compliance with the SO<sub>2</sub> limit should be removed to avoid confusion. Please, refer to the Turkey Point permit which contains requirements for CEMs in conditions A.9 and A.13, but does not include the confusing language mentioned above.



# Department of Environmental Protection

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March 10, 1998

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Region 4  
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Re: Proposed Changes to FPL Proposed Title V Permits to Satisfy EPA Objections

Dear Mr. Neeley:

This letter is to document changes that the Department proposes to satisfy EPA Region 4 objections to Florida's Proposed Title V permits for the following Florida Power and Light plants: Lauderdale, Manatee, Martin, Port Everglades, Putnam, Riviera and Turkey Point Fossil. These objections were detailed in a letter from EPA Region 4 dated December 11, 1997 in which EPA indicated the primary basis for objection was that the permits do not meet the periodic monitoring requirements of 40 CFR 70.6(a)(3)(i). Also, the objection letter stated that some permits have deviations from applicable requirements, or have issues related to practical enforceability. The objection letter implied a program deficiency in the area of periodic monitoring as it relates to Florida's Title V permits. Our preference is to resolve this issue separately, so we do not have to encounter this situation on each Title V permit we issue. Obviously a case-by-case objection for periodic monitoring is neither efficient nor equitable. We have, however, proposed changes to these FPL permits to resolve EPA's objections on these permits, in advance of addressing the issue on a program-wide basis.

The changes proposed in this letter result primarily from our meeting with you and your staff and representatives of FPL on March 3rd at your office. That meeting enabled us to clarify many of the issues and identify changes that could be made to the permits that would allow Florida to issue Final Title V permits for these plants. Please review the following proposed changes to the referenced permits. If you concur with our changes, we will issue Final permits with these changes.

The following items and changes are presented generally in the order of our discussion of the issues at our March 3rd meeting.

## Manatee, Martin, Port Everglades, Riviera and Turkey Point

FPL has been unable to correlate opacity to PM, ash or additive injection data, even given the large amount of data available for these facilities. FPL is also unaware of industry or government studies detailing such a correlation. Therefore, all parties agreed that correlating opacity to PM data would not be pursued. Instead, for the units with COMS, a permit condition will be added that requires the owner or operator to maintain and operate COMS and to make and maintain records of the readings for purposes of periodic monitoring. The following condition will be added:

*"Protect, Conserve and Manage Florida's Environment and Natural Resources"*

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Add a new condition to each permit in the sections for the fossil fuel steam generators titled Record Keeping and Reporting Requirements:

X.x. COMS for Periodic Monitoring. The owner or operator is required to install continuous opacity monitoring systems (COMS) pursuant to 40 CFR Part 75. The owner or operator shall maintain and operate COMS and shall make and maintain records of opacity measured by the COMS, for purposes of periodic monitoring.

[Rule 62-213.440, F.A.C., and applicant agreement with EPA on March 3, 1998]

Port Everglades and Lauderdale

Pursuant to our discussion, for simple-cycle and combined-cycle combustion turbine units without COMS, the permits will be revised to require that each unit shall have a Method 9 visible emissions test conducted upon exceeding 400 hours of operation on fuel oil, and every 150 hours of operation on fuel oil thereafter, in any given federal fiscal year. The statement of basis for these permits will be revised to include a demonstration supporting such a testing frequency, specifically referring to the low historical operational use of fuel oil and the difficulty of scheduling VE tests for remote-started units. The following specific changes will be made:

Add to the statement of basis for Lauderdale and Port Everglades:

The Department has determined that the appropriate VE testing frequency for the simple-cycle turbines is a VE test upon exceeding 400 hours of operation on fuel oil, and every 150 hours of operation on fuel oil thereafter, in any given federal fiscal year (October 1 through September 30). This frequency is justified by the low historical operational use of fuel oil for these units and the previous VE tests which documented compliance while firing fuel oil. The Lauderdale units have fired fuel oil a total of 34.5 hours in 1992, 17.4 hours in 1993, 8.4 hours in 1994, 2.4 hours in 1995, 282.4 hours in 1996, and 11.1 hours in 1997. The Port Everglades units have fired fuel oil a total of 50.5 hours in 1992, 30.7 hours in 1993, 7.9 hours in 1994, 2.5 hours in 1995, 4.1 hours in 1996, and 5.9 hours in 1997.

Also add to the statement of basis for Lauderdale

The Department has determined that the appropriate VE testing frequency for the combined-cycle turbines is a VE test upon exceeding 400 hours of operation on fuel oil, and every 150 hours of operation on fuel oil thereafter, in any given federal fiscal year (October 1 through September 30). This frequency is justified by the low historical operational use of fuel oil for these units and the previous VE tests which documented compliance while firing fuel oil. These units have fired fuel oil a total of 97.7 hours in 1993 (the year that PM testing was conducted on oil), 12.0 hours in 1994, 0.0 hours in 1995, 0.2 hours in 1996, and 0.0 hours in 1997. The combined-cycle turbines were not operational prior to 1993.

The permit for Lauderdale will be revised:

B.14. Visible Emissions Testing Required. The owner or operator shall conduct testing for visible emissions, using EPA Method 9, while the combustion turbine is operating at 90-100 percent of its capacity, according to the following schedule.

The owner or operator shall conduct testing for visible emissions while firing fuel oil for each simple-cycle turbine unit upon that turbine's exceeding 400 hours of operation on fuel oil, and every 150 hours of operation on fuel oil thereafter, in any given federal fiscal year (October 1 through September 30). Such

tests shall be performed within 15 days of exceeding such operating hours, to allow for prior notification of the tests.

Regardless of the number of hours of operation on fuel oil, at least one compliance test shall be conducted on all twenty-four combustion turbines every five years, coinciding with the term of the operation permit for these turbines. At least one quarter of such tests shall be conducted while burning fuel oil, and at least one quarter of such tests shall be conducted while burning natural gas.  
[Rule 62-213.440, F.A.C., applicant agreement with EPA on March 3, 1998, and AC06-179848, Specific Condition No. 23]

The permit for Port Everglades will be revised:

C.6. Visible Emissions Testing Required. The owner or operator shall conduct testing for visible emissions, using EPA Method 9, while the combustion turbine is operating at 90-100 percent of its capacity, according to the following schedule.

The owner or operator shall conduct testing for visible emissions while firing fuel oil for each simple-cycle turbine unit upon that turbine's exceeding 400 hours of operation on fuel oil, and every 150 hours of operation on fuel oil thereafter, in any given federal fiscal year (October 1 through September 30). Such tests shall be performed within 15 days of exceeding such operating hours, to allow for prior notification of the tests.  
[Rule 62-213.440, F.A.C., applicant agreement with EPA on March 3, 1998, and AO 06-230618]

The permit for Lauderdale will be revised:

A.19. Except as specified in this condition for visible emissions testing on fuel oil, annual compliance tests shall be performed on each combustion turbine unit with the fuel(s) used for more than 400 hours in the preceding 12-month period. Tests shall be conducted using EPA reference methods, or equivalent, in accordance with the July 1, 1996 version of 40 CFR 60 Appendix A. The stack test for each turbine shall be performed according to the requirements of specific condition A.20.

*(The table and its footnote have been omitted in this letter for clarity. They will remain in the permit.)*

The owner or operator shall conduct testing for visible emissions while firing fuel oil, using EPA Method 9, for each combustion turbine unit upon that turbine's exceeding 400 hours of operation on fuel oil, and every 150 hours of operation on fuel oil thereafter, in any given federal fiscal year (October 1 through September 30). Such tests shall be performed within 15 days of exceeding such operating hours, to allow for prior notification of the tests.  
[Rule 62-213.440, F.A.C., applicant agreement with EPA on March 3, 1998, and PSD-FL-145, Specific Condition No. 10]

Manatee, Martin, Port Everglades, Riviera and Turkey Point

After reviewing historical particulate matter emissions data for these plants, the Department believes that a demonstration is appropriate, based on that data, to support each permit's annual PM testing frequency. As discussed in our meeting, these facilities are subject to a steady-state PM emission limit of 0.1 lb/mmBtu, which is effectively equivalent to 0.149 lb/mmBtu because of rounding, and 0.3 lb/mmBtu for soot blowing, which is equivalent to 0.349 lb/mmBtu. We proposed evaluating the required PM testing frequency based on the historical average test results, with sources with historical emissions less than half the standard required to test annually, sources with historical emissions less than three quarters of the standard required to test semi-

annually, and the remaining sources required to test quarterly. FPL has presented historical PM test results which show that the steady-state and soot blowing average results are less than half the applicable effective standards. The statement of basis for these permits will be revised to include a demonstration supporting an annual testing frequency, specifically referring to the low historical emission rate in relation to the effective standards for steady-state operation and soot-blowing operation. The following specific changes will be made:

Add to the statement of basis for each permit:

The Department has determined that the appropriate particulate testing frequency for the fossil fuel steam generators is annually whenever fuel oil is used for more than 400 hours in the preceding year. This frequency is justified by the low emission rate documented in previous emissions tests while firing fuel oil. These units are subject to a steady-state PM emission limit of 0.1 lb/mmBtu, which is effectively equivalent to 0.149 lb/mmBtu because of rounding, and 0.3 lb/mmBtu for soot blowing, which is equivalent to 0.349 lb/mmBtu. FPL has presented historical PM test results which show that the steady-state and soot blowing average results are less than half the applicable effective standards. The Department has determined that sources with emissions less than half of the effective standard shall test annually. A summary of results of particulate emission testing in lb/mmBtu for the units at Martin\* are 0.057 (steady-state) and 0.059 (soot-blowing).

\* The revised statement of basis for the following facilities will reflect the appropriate emission test results: results for Manatee are 0.066 (steady-state) and 0.081 (soot-blowing); Port Everglades are 0.059 (steady-state) and 0.068 (soot-blowing); Riviera are 0.063 (steady-state) and 0.079 (soot-blowing); Turkey Point are 0.048 (steady-state) and 0.061 (soot-blowing).

#### Lauderdale

For the combined-cycle combustion turbine units, the Department believes that annual PM testing is appropriate, and can be justified through a demonstration in the statement of basis. The statement of basis for these permits will be revised to include a demonstration supporting such a testing frequency, specifically referring to the low historical operational use of fuel oil for these units and the low emission rate documented in previous emissions tests while firing fuel oil. The following specific changes will be made:

Add to the statement of basis:

The Department has determined that the appropriate particulate testing frequency for the combined-cycle turbines is annually whenever fuel oil is used for more than 400 hours in the preceding 12-month period. This frequency is justified by the low historical operational use of fuel oil for these units and the low emission rate documented in previous emissions tests while firing fuel oil. These units have fired fuel oil a total of 97.7 hours in 1993 (the year that PM testing was conducted on oil), 12.0 hours in 1994, 0.0 hours in 1995, 0.2 hours in 1996, and 0.0 hours in 1997. The units were not operational prior to 1993. Results of particulate emission testing conducted on the combined cycle combustion turbines in 1993 while firing fuel oil show that all turbines had emissions well below the PM emission limit. Average particulate emissions for Unit 4A was 41.4 lb/hr, Unit 4B was 52.0 lb/hr, Unit 5A was 45.9 lb/hr, and Unit 5B was 48.0 lb/hr, versus an emission limit for each unit of 58 lb/hr.

#### Manatee, Port Everglades and Riviera (and Martin and Turkey Point)

A permit condition will be added for each of these plants requiring the owner or operator to conduct emission tests while injecting additives consistent with normal operating practices. The statement of basis will



also be revised to discuss the purpose of the additives. Note that the Turkey Point permit has language in condition A.3 regarding injection of additives. The following specific changes will be made:

Add to the statement of basis for each permit:

FPL may inject additives such as magnesium oxide, magnesium hydroxide and related compounds into each boiler for the purposes of reducing build-up of particulate matter on the interior boiler surfaces, to facilitate proper heat transfer and other boiler operation, and to reduce the particulate matter required to be removed from boiler surfaces during soot blowing and other boiler cleaning operations. The rate of additive injection is not large, generally on the order of 1 gallon of additive per approximately 2,500 ( $\pm$  500) gallons of fuel oil (this is approximately 0.04% by volume). The permit requires that emission tests be conducted while injecting additives consistent with normal operating practices.

Add a new condition to each permit in the sections for the fossil fuel steam generators titled Test Methods and Procedures for the Manatee, Port Everglades and Riviera and Martin plants:

X.x. Testing While Injecting Additives. The owner or operator shall conduct emission tests while injecting additives consistent with normal operating practices.

[Rule 62-213.440, F.A.C., applicant agreement with EPA on March 3, 1998]

#### Manatee, Port Everglades, Riviera and Turkey Point

No revisions of the permits are necessary to allow the 40 percent opacity limit. All parties in the meeting agreed that the previous Secretary orders are consistent with Florida's SIP and do not represent a variance from SIP requirements. The use of the word "variance" in these orders was not intended in the legal context but was instead intended to represent a difference or change. This issue is considered resolved, so no changes to the permits will be made.

The note in conditions A.14 and B.14 of the Port Everglades permit that refers to an informal agreement regarding visible emissions is not intended to be an enforceable part of the permit, so we agree it is not an enforceable condition. It is instead intended to identify the agreement for the information of the compliance inspector. No change to the permit is needed.

#### Manatee

The permit will be revised to limit the sulfur content of the fuel oils received at the plant to 1.0 percent by weight, and require fuel analysis by either the vendor or FPL to document compliance with the sulfur limit.

Add to the permit:

A.9. Sulfur Dioxide. The sulfur content of fuel oils burned shall not exceed 1.0 percent by weight, as received at the plant. See specific conditions A.9, A.15, A.23 and A.24 of this permit.

[Rules 62-213.440 and 62-296.405(1)(c)1.g., F.A.C., and applicant agreement with EPA on March 3, 1998]

A.24. The following fuel sampling and analysis protocol shall be used as an alternate sampling procedure authorized by permit to demonstrate compliance with the sulfur dioxide standard:

Compliance with the liquid fuel sulfur limit shall be verified by a fuel analysis provided by the vendor or performed by FPL upon each fuel delivery at the Port Manatee Fuel Oil Terminal with the following exception: in cases where No. 6 fuel oil is received with a sulfur content exceeding 1.0 percent by weight,

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and blending at the terminal is required to obtain a fuel mix equal to the applicable percent sulfur limit, an analysis of a fuel sample representative of fuel from the fuel storage tanks shall be performed by FPL prior to transferring oil to the Manatee plant. Reports of percent sulfur content of these analyses shall be maintained at the power plant facility.

The owner or operator shall maintain records of the as-fired fuel oil heating value, density or specific gravity, and the percent sulfur content. Fuel sulfur content, percent by weight, for liquid fuels shall be determined by either ASTM D2622-94, ASTM D4294-90 (95), ASTM D1552-95, ASTM D1266-91, or both ASTM D4057-88 and ASTM D129-95 (or latest editions) to analyze a representative sample of the fuel oil.

[Rules 62-213.440, 62-296.405(1)(e)3., 62-296.405(1)(f)1.b. and 62-297.440, F.A.C., and applicant agreement with EPA on March 3, 1998]

Lauderdale, Manatee, Martin, Putnam and Turkey Point

The heat input limitations have been placed in each permit to identify the capacity of each unit for the purposes of confirming that emissions testing is conducted within 90 to 100 percent of the unit's rated capacity (or to limit future operation to 110 percent of the test load), to establish appropriate emission limits and to aid in determining future rule applicability. A note will be added to the permitted capacity condition for each permit clarifying this, and an explanation that regular record keeping is not required for heat input will be added to the statement of basis. The following specific changes will be made:

Add to the statement of basis for each permit:

The heat input limitations have been placed in each permit to identify the capacity of each unit for the purposes of confirming that emissions testing is conducted within 90 to 100 percent of the unit's rated capacity (or to limit future operation to 110 percent of the test load), to establish appropriate emission limits and to aid in determining future rule applicability. A note below the permitted capacity condition clarifies this. Regular record keeping is not required for heat input. Instead the owner or operator is expected to determine heat input whenever emission testing is required, to demonstrate at what percentage of the rated capacity that the unit was tested. Rule 62-297.310(5), F.A.C., included in the permit, requires measurement of process variables for emission tests. Such heat input determination may be based on measurements of fuel consumption by various methods including but not limited to fuel flow metering or tank drop measurements, using the heat value of the fuel determined by the fuel vendor or the owner or operator, to calculate average hourly heat input during the test.

Add to each permit below the condition titled Permitted Capacity:

{Permitting note: The heat input limitations have been placed in each permit to identify the capacity of each unit for the purposes of confirming that emissions testing is conducted within 90 to 100 percent of the unit's rated capacity (or to limit future operation to 110 percent of the test load), to establish appropriate emission limits and to aid in determining future rule applicability.}

Manatee, Martin, Port Everglades, Riviera and Turkey Point

No revisions of the permits are necessary to address the comment related to records of soot blowing and load changes. All parties in the meeting agreed that the current permit requirements related to reporting of excess emissions are sufficient to satisfy this comment. FPL will continue to document and report excess emission events. This issue is considered resolved, so no changes to the permits will be made.

Lauderdale and Martin

The permits will be revised to specify that the 12-month average sulfur content be calculated as a weighted average based upon the sulfur content of the oil and the amount burned on a daily basis. The following specific changes will be made:

The permit for Lauderdale will be changed:

A.13. Sulfur Dioxide. The sulfur content of the light distillate fuel oil shall not exceed a maximum of 0.3 percent, by weight, and shall not exceed an average of 0.2 percent, by weight, during any consecutive 12-month period. The 12-month average sulfur content shall be calculated as a weighted average based upon the sulfur content of the oil and the amount burned on a daily basis. Compliance shall be demonstrated in accordance with the requirements of 40 CFR 60.335 by testing all oil shipments for sulfur content, nitrogen content, and heating value, using ASTM D 2800-96 or the latest edition.  
[Rule 62-213.440, F.A.C., applicant agreement with EPA on March 3, 1998, and PSD-FL-145, Specific Conditions No. 5 and No. 11]

The permit for Martin will be changed:

B.28. The average sulfur content of the light distillate oil shall not exceed 0.3%, by weight, during any consecutive 12-month period. The maximum sulfur content of the light distillate fuel oil shall not exceed 0.5%, by weight. The 12-month average sulfur content shall be calculated as a weighted average based upon the sulfur content of the oil and the amount burned on a daily basis. Compliance shall be demonstrated in accordance with the requirements of 40 CFR 60.334 by testing for sulfur content, for nitrogen content, and for heating value of oil storage tanks once per day when firing oil using ASTM D 2880-96.  
[Rule 62-213.440, F.A.C., applicant agreement with EPA on March 3, 1998, and PSD-FL-146, Specific Condition No. 11]

C.8. Sulfur Dioxide. Sulfur dioxide emissions limitations for the auxiliary steam boiler are established by firing natural gas or limiting the light distillate fuel oil's average sulfur content to 0.3%, by weight, during any consecutive 12-month period. The 12-month average sulfur content shall be calculated as a weighted average based upon the sulfur content of the oil and the amount burned on a daily basis.  
[Rule 62-213.440, F.A.C., applicant agreement with EPA on March 3, 1998, and PSD-FL-146, revised 7/19/93]

D.3. Sulfur Dioxide. Sulfur dioxide emissions limitations for the diesel generator are established by limiting the light distillate fuel oil's average sulfur content to 0.3%, by weight, during any consecutive 12-month period. The 12-month average sulfur content shall be calculated as a weighted average based upon the sulfur content of the oil and the amount burned on a daily basis.  
[Rule 62-213.440, F.A.C., applicant agreement with EPA on March 3, 1998, and PSD-FL-146, revised 7/19/93]

Port Everglades and Riviera (and Turkey Point)

No revisions of the permits are necessary to address the comment related to operation in the event the CEMS become temporarily inoperable. All parties in the meeting agreed that the current permit requirements related to firing fuel oil and gas in the event of temporary CEMS inoperability are sufficient to satisfy this comment. The Turkey Point permit was mentioned in the comment. As discussed briefly, the Department will

revise the Turkey Point permit to be consistent with the Port Everglades and Riviera permits. This issue is considered resolved, so no changes to the Port Everglades and Riviera permits will be made.

The permit for Turkey Point, however, will be revised to be similar to the Port Everglades and Riviera permits:

A.13. Sulfur Dioxide. The permittee shall demonstrate compliance with the sulfur dioxide limit of specific condition A.9 of this permit by the following:

a. Through the use of CEMS installed, operated, and maintained in accordance with the quality assurance requirements of 40 CFR 75, adopted and incorporated by reference in Rule 62-204.800 F.A.C. A relative accuracy test audit of the SO<sub>2</sub> CEMS shall be conducted at least annually. Compliance shall be demonstrated on a 3-hour rolling average.

b. In the event the CEMS becomes temporarily inoperable or interrupted, the fuel oil sulfur content and the maximum fuel oil to natural gas firing ratio is limited to that which was last used to demonstrate compliance prior to the loss of the CEMS. Alternatively, the boilers may fire 100 percent fuel oil with a maximum sulfur content of 1.0 percent by weight, or less, or 100 percent natural gas. See specific condition A.19.

[Rule 62-204.800, 62-213.440, 62-296.405(1)(c)3., F.A.C., AO13-238932, AO13-238939]

#### Port Everglades, Riviera and Turkey Point

The possible malfunctions related to sulfur dioxide emissions at these plants that were discussed at the meeting were unexpected loss of natural gas supply at the plant or failure of the fuel feed system. Another malfunction that could occur is burner failure. The Department agreed to remove the reference to malfunction in the sulfur dioxide emissions permit conditions. The excess emission provisions from Rule 62-210.700 are applicable, and are already included in the permit. A comment will be added to the statement of basis clarifying this issue. The following specific changes will be made:

Add to the statement of basis for each permit:

This facility is allowed to co-fire natural gas with fuel oil in any ratio that will cause emissions to not exceed the sulfur dioxide limitation of this permit. The permit specifies that compliance with the sulfur dioxide standard shall be based on the total heat input from all liquid and gaseous fuels burned. The permit also requires that the sulfur dioxide emission limitation shall apply at all times including startup, shutdown, and load change. However, excess emissions of sulfur dioxide are allowed during malfunctions in accordance with the excess emissions conditions of this permit, which are based on Rule 62-210.700, F.A.C. Malfunctions that could occur and affect sulfur dioxide emissions include unexpected loss of natural gas supply at the plant, failure of the fuel feed system or burner failure.

The permit for Port Everglades (conditions A.8 and B.8), Riviera (condition A.9) and Turkey Point (condition A.9) will be changed:

X.x. Sulfur Dioxide. Sulfur dioxide emissions shall not exceed 2.75\* pounds per million Btu heat input, as measured by applicable compliance methods. Compliance shall be based on the total heat input from all liquid and gaseous fuels burned. The sulfur dioxide emission limitation shall apply at all times including startup, shutdown, and load change.

[Rules 62-213.440 and 62-296.405(1)(c)1.j., F.A.C.]

\* The appropriate limit for the Turkey Point permit is 1.1 lb/mmBtu because of local ordinance, and the permit will have that limit.

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Lauderdale, Manatee, Martin, Port Everglades, Putnam, Riviera and Turkey Point

Appendix E-1 will be replaced with Appendix I-1 that includes Florida's standard language that refers to Insignificant Emissions Units and/or Activities. The rule change requiring this became effective after these permits were posted. All permitting offices are making this administrative change subsequent to the rule change. We understand that EPA has already reviewed this appendix for similar sources, so the actual text will not be reproduced here.

All Permits

EPA's objection letter detailed several minor issues that required correction, such as marking conditions as not federally enforceable, making minor changes to permit condition language, or correcting typographical errors. Although not discussed at our March 3rd meeting, we will also address each of those issues in the Final permits.

As you know, the 90 day period ends March 11th. All parties involved have been expeditiously seeking resolution of these issues. We feel that EPA's concerns have been adequately addressed and we look forward to issuing final permits. Please advise as soon as possible if you concur with the specific changes detailed above. Please call me at 850/921-9503 if you have any questions. You may also contact Mr. Scott M. Sheplak, P.E., at 850/921-9532, or Mr. Joseph Kahn, P.E., at 850/921-9519, if you need any additional information.

Sincerely,



C. H. Fancy, P.E.  
Chief  
Bureau of Air Regulation

CF/jk

cc: Howard L. Rhodes  
Scott Sheplak  
Pat Comer  
Rich Piper, FPL  
Peter Cunningham, HGSS



# Department of Environmental Protection

Lawton Chiles  
Governor

Twin Towers Office Building  
2600 Blair Stone Road  
Tallahassee, Florida 32399-2400

Virginia B. Wetherell  
Secretary

February 6, 1998

Jeffery F. Koerner, P.E.  
Florida Department of Health  
Palm Beach County Health Department  
P.O. Box 29  
West Palm Beach, FL 33402-0029

Re: Use of New Additive at FPL Riviera Beach Power Plant  
Opacity Reduction Program  
Facility ID No. 0990042

Dear Jeff:

If Florida Power and Light plans to use this alklamine regularly after testing, they will need to revise their pending Title V permit to reflect its use. To revise the permit, we will need to know if the additive is effective at reducing opacity, inhibiting corrosion or any other effects. We will also need information regarding the mass feed rate and the relationship of this product to other additives currently in use, the operating conditions of the tests, and the potential emissions from the product. Any emissions data should be submitted to the Department. As you know, the Proposed Title V permit has been vetoed by EPA; one of the items of EPA's concern was the use of fuel additives. If we resolve EPA's objections, we will be issuing this permit. In any event, changes should be made before the Final permit. Please pass our comments on to the facility, or let me know if you would like me to contact them directly. Please advise us regarding the results of the testing.

Please call me at 850/921-9519 if you have any questions.

Sincerely,

Joseph Kahn, P.E.  
Title V Section



January 30, 1998

Joe Kahn, PE, Title V Permitting Section  
Bureau of Air Regulation  
Florida Department of Environmental Regulation  
2600 Blair Stone Road  
Tallahassee, FL 32399-2400

Re: Use of New Additive at FPL Riviera Beach Power Plant

File: FPL\_GNK.LTR

Dear Joe:

Florida Power and Light plans to begin testing a new fuel additive at the Riviera Beach Power Plant. I have attached the information provided to our agency for your review. Apparently, FPL believes the additive may reduce the sulfur trioxide opacity plume and inhibit corrosion. However, they also mention it as a possible permanent technology to neutralize acid gases. I thought you may want to provide some input on the preliminary tests because of the potential use as a "control mechanism". If I remember correctly, EPA had several questions on the current fuel additive. If you have any questions, please contact me at the numbers below.

Sincerely,

For the Division Director  
Environmental Health and Engineering

A handwritten signature in cursive script that reads "Jeffery F. Koerner".

Jeffery F. Koerner, PE  
Air Pollution Control Section

Phone: (561) 355-4549 FAX: (561) 355-2442

**RECEIVED**

FEB 05 1998

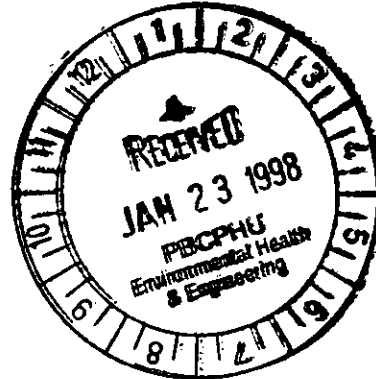
BUREAU OF  
AIR REGULATION

Att.: FPL Fuel Additive Information



January 21, 1998

James E. Stormer  
Environmental Administrator  
Air Pollution Control Section  
Palm Beach Public Health Unit  
P.O. Box 29  
West Palm Beach, Fl. 33402



**Re: FPL Riviera Plant Unit 4**  
**Use of Additives**

Dear Mr. Stormer:

Pursuant to a conversation with Ajaya Satyal of your staff on January 20, 1998, this correspondence is to provide the Health Unit with further details regarding the opacity reduction program which the Riviera plant plans to undertake at Unit 4.

Test Program

The plant proposes to utilize a aqueous solution of an alkamine in a water base carrier at the gas outlet side of air heaters. The test program is designed to determine the whether the solution will reduce the sulfur trioxide plume. Additionally the solution should help reduce corrosion. The solution will be air atomized into the flue gas at a location downstream of air heater and upstream of the multicyclone dust collector. The injection rate will be approximately 1:5000, and unit load will vary from low load to approximately 75% load.

The test program will be carried out in the second week of February, 1998 for 30 day duration depending upon unit availability. Anticipated changes in stack emissions would be a reduction in the sulfur trioxide plume. Based on the program results, FPL may utilize this technology as a permanent mechanism to neutralize acid gases.

This product has been used at coal fired utilities with precipitators as a corrosion inhibitor.

Attached is the MSDS for the solution.

As always, if you have any questions, please do not hesitate to call me at (561) 691-7061.

Sincerely,

A handwritten signature in cursive script that reads "Vito Giarrusso".

Vito Giarrusso  
Environmental Specialist  
Florida Power & Light Company  
an FPL Group company



cc: Mr. Thomas Tittle - Florida DEP Southeast District Office  
cc: Mr. Ajaya Satyal - PBCPHU



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# MATERIAL SAFETY DATA SHEET

## PRODUCT

NALCO FUEL TECH 1200

### Emergency Telephone Number

Medical (800) 462-5378 (24 hours)

(800) I-M-ALERT

## SECTION 1 PRODUCT IDENTIFICATION

TRADE NAME: NALCO FUEL TECH 1200

DESCRIPTION: An aqueous solution of an alkylamine

NFPA 704M/HMIS RATING: 2/2 HEALTH 1/1 FLAMMABILITY 0/0 REACTIVITY 0 OTHER  
0=Insignificant 1=Slight 2=Moderate 3=High 4=Extreme

## SECTION 2 COMPOSITION/INGREDIENT INFORMATION

Our hazard evaluation has identified one or more hazardous ingredient(s) under OSHA's Hazard Communication Rule, 29 CFR 1910.1200. Their identity is being claimed a trade secret. Consult Section 15 for the nature of the hazard(s).

INGREDIENT(S)	CAS #	APPROX. %
Alkylamine	Proprietary	20-40

## SECTION 3 HAZARD IDENTIFICATION

### EMERGENCY OVERVIEW:

WARNING: Causes irritation to skin and eyes. Do not get in eyes, on skin, or on clothing. Wear goggles or face shield when handling. Avoid prolonged or repeated breathing of vapor. Use with adequate ventilation. Do not take internally. Keep container closed when not in use.

Empty containers may contain residual product. Do not reuse container unless properly reconditioned.

PRIMARY ROUTE(S) OF EXPOSURE: Eye, Skin

EYE CONTACT: Can cause moderate irritation.  
 SKIN CONTACT: Can cause moderate irritation.  
 INGESTION: Can be harmful.

SYMPTOMS OF EXPOSURE: A review of available data does not identify any symptoms from exposure not previously mentioned.

AGGRAVATION OF EXISTING CONDITIONS: A review of available data does not identify any worsening of existing conditions.

## SECTION 4 FIRST AID INFORMATION

EYES: Immediately flush for at least 15 minutes while holding eyelids open. Call a physician at once.  
 SKIN: Wash thoroughly with soap and rinse with water. Call a

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## SECTION 4 FIRST AID INFORMATION

( CONTINUED )

INGESTION: physician.  
Do not induce vomiting. Give water. Call a physician.  
INHALATION: Remove to fresh air. Treat symptoms. Call a physician.

NOTE TO PHYSICIAN: Based on the individual reactions of the patient, the physician's judgment should be used to control symptoms and clinical condition.

CAUTION: If unconscious, having trouble breathing or in convulsions, do not induce vomiting or give water.

## SECTION 5 FIRE FIGHTING

FLASH POINT: None (PMCC) ASTM D-93

EXTINGUISHING MEDIA: Use water to cool containers exposed to fire. For large fires, use water spray or fog, thoroughly drenching the burning material.

UNUSUAL FIRE AND EXPLOSION HAZARD: May evolve NOx under fire conditions. Exposure of this product to a heat source at elevated temperatures may result in rapid decomposition and the release of gases, which may be combustible.

## SECTION 6 ACCIDENTAL RELEASE MEASURES

IN CASE OF TRANSPORTATION ACCIDENTS, CALL THE FOLLOWING 24-HOUR TELEPHONE NUMBER (800) I-M-ALERT or (800) 462-5378.

### SPILL CONTROL AND RECOVERY:

Small liquid spills: Contain with absorbent material, such as clay, soil or any commercially available absorbent. Shovel reclaimed liquid and absorbent into recovery or salvage drums for disposal. Refer to CERCLA in Section 15.

Large liquid spills: Dike to prevent further movement and reclaim into recovery or salvage drums or tank truck for disposal. Refer to CERCLA in Section 15.

For large indoor spills, evacuate employees and ventilate area. Those responsible for control and recovery should wear the protective equipment specified in Section 8.

## SECTION 7 HANDLING AND STORAGE

Handling: Avoid contact with skin, eyes, and clothing.



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## SECTION 7 HANDLING AND STORAGE

( CONTINUED )

Storage : Keep container closed when not in use.

## SECTION 8 EXPOSURE CONTROLS/PERSONAL PROTECTION

RESPIRATORY PROTECTION: Respiratory protection is not normally needed.

For large spills, entry into large tanks, vessels or enclosed small spaces with inadequate ventilation, a positive pressure, self-contained breathing apparatus is recommended.

VENTILATION: General ventilation is recommended.

PROTECTIVE EQUIPMENT: Wear impermeable gloves, boots, apron and a face shield with chemical splash goggles. Examples of impermeable gloves available on the market are neoprene, nitrile, PVC, natural rubber, viton and butyl (compatibility studies have not been performed). A full slicker suit is recommended if gross exposure is possible.

The availability of an eye wash fountain and safety shower is recommended.

If clothing is contaminated, remove clothing and thoroughly wash the affected area. Launder contaminated clothing before reuse.

HUMAN EXPOSURE CHARACTERIZATION: Based on Nalco's recommended product application and our recommended personal protective equipment, the potential human exposure is: LOW.

## SECTION 9 PHYSICAL AND CHEMICAL PROPERTIES

COLOR: Clear colorless	FORM: Liquid	ODOR: Sweet
DENSITY: 8.5 lbs/gal.		
SOLUBILITY IN WATER: Completely		
SPECIFIC GRAVITY: 1.02 @ 74 Degrees F		ASTM D-1298
pH (NEAT) = 2.5 - 5.5		ASTM E-70
VISCOSITY: 3 cps @ 74 Degrees F		ASTM D-2983
FREEZE POINT: 20 Degrees F		ASTM D-1177
BOILING POINT: 207 Degrees F @ 760 mm Hg		ASTM D-86
FLASH POINT: None (FMCC)		ASTM D-93

NOTE: These physical properties are typical values for this product.

## SECTION 10 STABILITY AND REACTIVITY

INCOMPATIBILITY: None known

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## SECTION 10 STABILITY AND REACTIVITY

( CONTINUED )

**THERMAL DECOMPOSITION PRODUCTS:** In the event of combustion CO, CO<sub>2</sub>, NO<sub>x</sub> may be formed. Do not breathe smoke or fumes. Wear suitable protective equipment.

## SECTION 11 TOXICOLOGICAL INFORMATION

**TOXICITY STUDIES:** No toxicity studies have been conducted on this product.

**HUMAN HAZARD CHARACTERIZATION:** Based on our hazard characterization, the potential human hazard is: MODERATE.

## SECTION 12 ECOLOGICAL INFORMATION

If released into the environment, see CERCLA in Section 15.

**ENVIRONMENTAL HAZARD CHARACTERIZATION:** Based on our Hazard Characterization, the potential environmental hazard is: MODERATE. Based on Nalco's recommended product application and the product's characteristics, the potential environmental exposure is: LOW.

## SECTION 13 DISPOSAL CONSIDERATIONS

**DISPOSAL:** If this product becomes a waste, it does not meet the criteria of a hazardous waste as defined under the Resource Conservation and Recovery Act (RCRA) 40 CFR 261, since it does not have the characteristics of Subpart C, nor is it listed under Subpart D.

As a non-hazardous liquid waste, it should be solidified with stabilizing agents (such as sand, fly ash, or cement) so that no free liquid remains before disposal to an industrial waste landfill. A non-hazardous liquid waste can also be deep-well injected in accordance with local, state and federal regulations.

## SECTION 14 TRANSPORTATION INFORMATION

PROPER SHIPPING NAME/HAZARD CLASS MAY VARY BY PACKAGING, PROPERTIES, AND MODE OF TRANSPORTATION. TYPICAL PROPER SHIPPING NAMES FOR THIS PRODUCT ARE:

ALL TRANSPORTATION MODES : PRODUCT IS NOT REGULATED DURING TRANSPORTATION

# MATERIAL SAFETY DATA SHEET



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## SECTION 15 REGULATORY INFORMATION

The following regulations apply to this product.

### FEDERAL REGULATIONS:

OSHA HAZARD COMMUNICATION RULE, 29 CFR 1910.1200:  
Based on our hazard evaluation, the following ingredient in this product is hazardous and the reason is shown below.

Alkylamine - Irritant

CERCLA/SUPERFUND, 40 CFR 117, 302:  
Notification of spills of this product is not required.

SARA/SUPERFUND AMENDMENTS AND REAUTHORIZATION ACT OF 1986  
(TITLE III) - SECTIONS 302, 311, 312 AND 313:

SECTION 302 - EXTREMELY HAZARDOUS SUBSTANCES (40 CFR 355):  
This product does not contain ingredients listed in Appendix A and B as an Extremely Hazardous Substance.

SECTIONS 311 and 312 - MATERIAL SAFETY DATA SHEET REQUIREMENTS (40 CFR 370):  
Our hazard evaluation has found this product to be hazardous. The product should be reported under the following EPA hazard categories:

- XX Immediate (acute) health hazard
- Delayed (chronic) health hazard
- Fire hazard
- Sudden release of pressure hazard
- Reactive hazard

Under SARA 311 and 312, the EPA has established threshold quantities for the reporting of hazardous chemicals. The current thresholds are: 500 pounds or the threshold planning quantity (TPQ), whichever is lower, for extremely hazardous substances and 10,000 pounds for all other hazardous chemicals.

SECTION 313 - LIST OF TOXIC CHEMICALS (40 CFR 372):  
This product does not contain ingredients on the List of Toxic Chemicals.

TOXIC SUBSTANCES CONTROL ACT (TSCA):  
The chemical ingredients in this product are on the 8(b) Inventory List (40 CFR 710).

RESOURCE CONSERVATION AND RECOVERY ACT (RCRA), 40 CFR 261 SUBPART C & D:  
Consult Section 13 for RCRA classification.

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## SECTION 15 REGULATORY INFORMATION

( CONTINUED )

FEDERAL WATER POLLUTION CONTROL ACT, CLEAN WATER ACT, 40 CFR 401.15/  
formerly Sec. 307, 40 CFR 116/formerly Sec. 311:  
None of the ingredients are specifically listed.

CLEAN AIR ACT, Sec. 111 (40 CFR 60), Sec. 112 (40 CFR 61, 1990 Amendments),  
Sec. 611 (40 CFR 82, CLASS I and II Ozone depleting substances):  
This product does not contain ingredients covered by the Clean Air Act.

### STATE REGULATIONS:

#### CALIFORNIA PROPOSITION 65:

This product does not contain any chemicals which require warning under California Proposition 65.

#### MICHIGAN CRITICAL MATERIALS:

This product does not contain ingredients listed on the Michigan Critical Materials Register.

#### STATE RIGHT TO KNOW LAWS:

This product does not contain ingredients listed by State Right To Know Laws.

## SECTION 16 OTHER INFORMATION

None

## SECTION 17 RISK CHARACTERIZATION

Due to our commitment to Product Stewardship, we have evaluated the human and environmental hazards and exposures of this product. Based on our recommended use of this product, we have characterized the product's general risk. This information should provide assistance for your own risk management practices. We have evaluated our product's risk as follows:

- \* The human risk is: LOW.
- \* The environmental risk is: LOW.

Any use inconsistent with Nalco's recommendations may affect our risk characterization. Our sales representative will assist you to determine if your product application is consistent with our recommendations. Together we can implement an appropriate risk management process.

This product material safety data sheet provides health and safety

# MATERIAL SAFETY DATA SHEET



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**Emergency Telephone Number**

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**(800) I-M-ALERT**

## SECTION 17 RISK CHARACTERIZATION

( CONTINUED )

information. The product is to be used in applications consistent with our product literature. Individuals handling this product should be informed of the recommended safety precautions and should have access to this information. For any other uses, exposures should be evaluated so that appropriate handling practices and training programs can be established to insure safe workplace operations. Please consult your local sales representative for any further information.

## SECTION 18 REFERENCES

Threshold Limit Values for Chemical Substances and Physical Agents and Biological Exposure Indices, American Conference of Governmental Industrial Hygienists, OH.

Hazardous Substances Data Bank, National Library of Medicine, Bethesda, Maryland (CD-ROM version), Micromedex, Inc., Englewood, CO.

IARC Monographs on the Evaluation of the Carcinogenic Risk of Chemicals to Man, Geneva: World Health Organization, International Agency for Research on Cancer.

Integrated Risk Information System, U.S. Environmental Protection Agency, Washington, D.C. (CD-ROM version), Micromedex, Inc., Englewood, CO.

Annual Report on Carcinogens, National Toxicology Program, U.S. Department of Health and Human Services, Public Health Service.

Title 29 Code of Federal Regulations, Part 1910, Subpart Z, Toxic and Hazardous Substances, Occupational Safety and Health Administration (OSHA).

Registry of Toxic Effects of Chemical Substances, National Institute for Occupational Safety and Health, Cincinnati, Ohio (CD-ROM version), Micromedex, Inc., Englewood, CO.

Shepard's Catalog of Teratogenic Agents (CD-ROM version), Micromedex, Inc., Englewood, CO.

Suspect Chemicals Sourcebook (a guide to industrial chemicals covered under major regulatory and advisory programs), Roytech Publications (a Division of Ariel Corporation), Bethesda, MD.

The Teratogen Information System, University of Washington, Seattle, Washington (CD-ROM version), Micromedex, Inc., Englewood, CO.

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# MATERIAL SAFETY DATA SHEET



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SECTION 18 REFERENCES

( CONTINUED )

PREPARED BY: William S. Utley, PhD., DABT, Manager, Product Safety  
DATE CHANGED: 05/05/95                      DATE PRINTED: 03/26/97

PAGE 8 OF 8

Date: 11/12/97 11:09:53 AM  
From: Elizabeth Walker TAL  
Subject: New Posting  
To: See Below

There is a new posting available on the Florida Website

Florida Power and Light  
Riviera  
0990042001AV

Proposed

The notification letter is encoded and attached. If you have any questions, please let me know.

Thanks,  
Elizabeth