

Department of Environmental Protection

Jeb Bush Governor Twin Towers Office Building 2600 Blair Stone Road Tallahassee, Florida 32399-2400

David B. Struhs Secretary

November 7, 2003

CERTIFIED MAIL - RETURN RECEIPT REQUESTED

Mr. Jose F. Alvarez, Vice President Planning and Plant Operations Glades Sugar House Sugar Cane Growers Cooperative of Florida Post Office Box 666 Belle Glade, Florida 33430-0666

Re:

Project No. 0990026-009-AC

Request for Additional Information - Reminder

Sugar Cane Growers Cooperative of Florida, Glades Sugar House

Request to Revise Operating Hours and Crop Season for Boilers 1-5 and 8

Dear Mr. Alvarez:

On September 3, 2003, the Department received your application and sufficient fee for an air construction permit to revise the operating hours and crop season for Boilers 1-5 and 8 at the existing Glades Sugar House. The application was incomplete. On September 26, 2003, the Department requested additional information that would allow continued processing of your application. To date, we have not received the requested additional information. Rule 62-4.055(1) of the Florida Administrative Code requires the following:

"The applicant shall have ninety days after the Department mails a timely request for additional information to submit that information to the Department. If an applicant requires more than ninety days in which to respond to a request for additional information, the applicant may notify the Department in writing of the circumstances, at which time the application shall be held in active status for one additional period of up to ninety days. Additional extensions shall be granted for good cause shown by the applicant. A showing that the applicant is making a diligent effort to obtain the requested additional information shall constitute good cause. Failure of an applicant to provide the timely requested information by the applicable deadline shall result in denial of the application."

It has been nearly 45 days since our request for additional information (copy attached). You are reminded that the permit processing time clock has stopped for this project and that we will not continue our review until we receive the additional information. If you require a period of time in addition to the 90 days allowed by rule, please submit a written request indicating the amount of time necessary. If you fail to provide the additional information or request additional time to submit the additional information, the Department will deny your application. If you have any questions regarding this matter, please call me at 850/921-9536.

Sincerely,

Jeffery F. Koerner

New Source Review Section

cc: Mr. David Buff, Golder Associates Inc.

Mr. Ron Blackburn, DEP South District Office

Mr. James Stormer, PBCHD

Mr. Gregg Worley, EPA Region 4

Mr. John Bunyak, NPS

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SENDER: COMPLETE THIS SECTION	COMPLETE THIS SECTION ON DELIVERY
 Complete items 1, 2, and 3. Also complete item 4 if Restricted Delivery is desired. Print your name and address on the reverse so that we can return the card to you. Attach this card to the back of the mailpiece, or on the front if space permits. 1. Article Addressed to: 	A. Received by (Please Print Clearly) B. Date of Delivery C. Signature X Clearly Agent Agent Addressee D. Is delivery address different from item 1? Yes If YES, enter delivery address below: No
Mr. Jose F. Alvarez Vice President Planning and Pla Glades Sugar House Sugar Cane Growers Cooperative Post Office Box 666 Belle Glade, FL 33430-0666	nt Operations
	4. Restricted Delivery? (Extra Fee)
2. Article Number (Copy from service Jabel) 7000 2870 0000 7028 3468	
PS Form 3811, July 1999 Domestic Re	eturn Receipt 102595-99-M-1789

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r~	PS Form 3800, May 2000	See Reverse for Instructions		



Department of Environmental Protection

Jeb Bush Governor Twin Towers Office Building 2600 Blair Stone Road Tallahassee, Florida 32399-2400

David B. Struhs Secretary

September 26, 2003

CERTIFIED MAIL - RETURN RECEIPT REQUESTED

Mr. Jose F. Alvarez, Vice President Planning and Plant Operations Glades Sugar House Sugar Cane Growers Cooperative of Florida Post Office Box 666 Belle Glade, Florida 33430-0666

Re:

Project No. 0990026-009-AC
Request for Additional Information
Sugar Cane Growers Cooperative of Florida, Glades Sugar House
Request to Revise Operating Hours and Crop Season for Boilers 1-5 and 8

Dear Mr. Alvarez:

On September 3, 2003, the Department received your letter requesting the following changes to permit conditions for existing Boilers 1 through 5 and 8 at the Glades Sugar House in Belle Glade, Florida:

- Revise the specified crop season from October 12 through April 16 to October 5 through June 1.
- Decrease potential boiler operation from 7296 hours per year to 5784 hours per year.
- Allow boilers to operate only during the proposed new crop season.

The application is incomplete. In order to continue processing your application, the Department will need the additional information requested below. Should your response to any of the requested items require new calculations, please submit the new calculations, assumptions, reference material and appropriate revised pages of the application form.

- 1. Submit the required revised pages of the Department's new application form, including the certification pages signed by the authorized representative and a Profession Engineer with Florida registration.
- 2. Is the proposed project expected increase annual emissions? Provide justification as to why the project is not subject to PSD preconstruction review or submit an appropriate application for a PSD preconstruction review permit.
- 3. Condition H.1. in the current Title V permit specifies the following, "Boiler Operation From 16 April through 12 October plant operations shall be restricted to no more than three boilers of unit numbers 1, 2, 4, 5, or 8 and to no more than 120 days. During this period of restricted operation, steam production shall not exceed a maximum daily average of 450,000 pounds per hour." The Department understands that this condition would be replaced with a requirement allowing operation of the boilers only during the proposed new crop season. Is this correct?
- 4. The Department understands the request for increasing the crop season "window" from 188 days (Oct. 12 to April 16) to 241 days (Oct. 5 to June 1), which will provide additional operating days that may be needed due to inclement weather. During these periods, the boilers cannot operate due to poor combustion properties, which extends the milling season. However, the maximum hours of operation for the currently permitted crop season is 4512 hours per year (188 days x 24 hours/day = 4512 hours per year). The maximum hours of operation for the proposed new crop season is 5784 hours per year (241 days x 24 hours/day = 5784 hours per year). The request appears to be an increase in the maximum hours of operation for processing sugarcane. As the previously permitted "off-season" operation was used to supply steam to the adjacent Great Lakes Chemical facility, it also appears that 4512 hours per year should provide more than sufficient boiler operation for purposes of processing the sugarcane. It is also noted that the highest reported hours of operation for any boiler in the last five years was 3800 hours for Boiler 1 in 1999. Please revise your request accordingly or explain why 5784 hours per year are being requested for each boiler, which is an additional 1272 hours

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- of operation beyond the previous crop season. As currently proposed, the Department believes that the request may trigger PSD preconstruction review.
- 5. Please review the most recent PSD air quality modeling analysis for this facility. Discuss, compare, and contrast the emissions rates, operating limits, and seasonal operation used in the analysis with the current permits conditions and restricted operation of the plant. If the proposed changes result in a different set of input parameters than originally modeled, provide a new multi-source modeling analysis that demonstrates compliance with the ambient air quality standards. The analysis must incorporate the requested operating season, requested operating hours, potential emissions of the boilers, any new buildings or configurations, any previous permit modifications, and any physical changes that have occurred since the last modeling analysis. Detail the basis of the modeled input parameters including maximum emission rates and operational restrictions. Identify any new restrictions or emissions rates used in the modeling. These may become permit limitations. Please note that a new air quality analysis may also be required if the Department determines that the proposal triggers PSD preconstruction review.
- 6. Describe the methods used to comply with the oil-firing restrictions in the current Title V permit. Based on 2002 data, an example of the demonstration of compliance with each of the oil-firing conditions. For reference, the permit conditions are shown below.
 - H.2. Facility Wide SO₂ Emissions Limit The total emissions of SO₂ from all operating boilers shall not exceed 14 tons per day.
 - [Rule 62-212.400, F.A.C., (Prevention of Significant Deterioration (PSD) and Construction Permit AC50-42476\PSD-FL-077 dated 10/28/81]
 - H.2.1. Fuel oil from the common storage tank to boilers 1, 2, 3, 4, and 5 shall be recorded every 8 hours and the total for the day shall be used in the scheme in Specific Condition H.2.2 to compute the total gallons of fuel oil burned facility wide and the total SO_2 emitted for the day.
 - [Rule 62-212.400, F.A.C., (Prevention of Significant Deterioration (PSD) and Construction Permit AC50-42476\PSD-FL-077 dated 10/28/81]
 - H.2.2. The permittee shall meter daily oil consumption by Unit 8 individually. The total quantity of fuel oil consumed on a daily basis by Unit 8 shall be replaced by the addition to the system of an equal or greater amount of 1% or less sulfur fuel oil within 72 hours (excluding weekends). Record shall be retained for five years. The balance of the oil in the system should not exceed 2.4% sulfur. For the purpose of simplicity, the fuel purchase scheme above will be in compliance when the total plant wide fuel oil consumption does not exceed 31,500* gallons per day. In the event that the daily consumption of oil exceeds 31,500 gallons, the permittee must demonstrate compliance with the 14 ton per day limit by providing the amounts of bagasse, residue, and oil combusted, and the sulfur content of the oil for each such day. The demonstration of compliance shall be based on the same assumptions used to derive the threshold oil consumption figure except that the actual sulfur content of the oil for each day shall be substituted for the 1.15% value.

{*This threshold oil consumption figure is based upon the assumptions that the bagasse, residue and oil sulfur contents are 0.2%, 0.5% and 1.15%, respectively, and also SO₂ emissions from bagasse and residue are 40% below the amounts calculated stoichiometrically and all sulfur in fuel oil is emitted as SO₂. If further tests show that the foregoing assumptions are significantly incorrect, the 31,500 gallons per day shall be adjusted accordingly.}

[Construction Permit AC50-42476\PSD-FL-077 dated 10/28/81]

Because the furfural plant has been permanently shut down for more than 5 years and bagasse residue is no longer fired, consider simplifying the above conditions regarding fuel oil firing. Such simplified conditions may reduce record keeping requirements and provide a more straightforward air quality modeling analysis.

The Department will resume processing your application after receipt of the requested information. Rule 62-4.050(3), F.A.C. requires that all applications for a Department permit must be certified by a professional engineer registered in the State of Florida. This requirement also applies to responses to Department requests for additional information of an engineering nature. For any material changes to the application, please include a new certification statement by the authorized representative or responsible official. You are reminded that Rule 62-4.055(1), F.A.C. requires applicants to respond to requests for information within 90 days or provide a written request for an additional period of time to submit the information.

Sugar Cane Growers cooperative of Florida, Inc. Glades Sugar House, Boilers 1-5 and 8 Page 3 of 3

Project No. 0990026009-AC Request for Additional Information Revised Operating Hours and Season

If you have any questions regarding this matter, please call me at 850/921-9536.

Sincerely,

Jeffery F. Koemer

New Source Review Section

cc: Mr. David Buff, Golder Associates Inc.

Mr. Ron Blackburn, DEP South District Office

Mr. James Stormer, PBCHD

Mr. Gregg Worley, EPA Region 4

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September 26, 2003

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Sugar Cane Growers Cooperative of Florida, Glades Sugar House
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The application is incomplete. In order to continue processing your application, the Department will need the additional information requested below. Should your response to any of the requested items require new calculations, please submit the new calculations, assumptions, reference material and appropriate revised pages of the application form.

- 1. Submit the required revised pages of the Department's new application form, including the certification pages signed by the authorized representative and a Profession Engineer with Florida registration.
- 2. Is the proposed project expected increase annual emissions? Provide justification as to why the project is not subject to PSD preconstruction review or submit an appropriate application for a PSD preconstruction review permit.
- 3. Condition H.1. in the current Title V permit specifies the following, "Boiler Operation From 16 April through 12 October plant operations shall be restricted to no more than three boilers of unit numbers 1, 2, 4, 5, or 8 and to no more than 120 days. During this period of restricted operation, steam production shall not exceed a maximum daily average of 450,000 pounds per hour." The Department understands that this condition would be replaced with a requirement allowing operation of the boilers only during the proposed new crop season. Is this correct?
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Sugar Cane Growers cooperative of Florida, Inc. Glades Sugar House, Boilers 1-5 and 8 Page 2 of 3

Project No. 0990026009-AC Request for Additional Information Revised Operating Hours and Season

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- 5. Please review the most recent PSD air quality modeling analysis for this facility. Discuss, compare, and contrast the emissions rates, operating limits, and seasonal operation used in the analysis with the current permits conditions and restricted operation of the plant. If the proposed changes result in a different set of input parameters than originally modeled, provide a new multi-source modeling analysis that demonstrates compliance with the ambient air quality standards. The analysis must incorporate the requested operating season, requested operating hours, potential emissions of the boilers, any new buildings or configurations, any previous permit modifications, and any physical changes that have occurred since the last modeling analysis. Detail the basis of the modeled input parameters including maximum emission rates and operational restrictions. Identify any new restrictions or emissions rates used in the modeling. These may become permit limitations. Please note that a new air quality analysis may also be required if the Department determines that the proposal triggers PSD preconstruction review.
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[Rule 62-212.400, F.A.C., (Prevention of Significant Deterioration (PSD) and Construction Permit AC50-42476\PSD-FL-077 dated 10/28/81]

H.2.1. Fuel oil from the common storage tank to boilers 1, 2, 3, 4, and 5 shall be recorded every 8 hours and the total for the day shall be used in the scheme in Specific Condition H.2.2 to compute the total gallons of fuel oil burned facility wide and the total SO_2 emitted for the day.

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Sugar Cane Growers cooperative of Florida, Inc. Glades Sugar House, Boilers 1-5 and 8 Page 3 of 3

Project No. 0990026009-AC Request for Additional Information Revised Operating Hours and Season

If you have any questions regarding this matter, please call me at 850/921-9536.

Sincerely,

Jeffery F. Koerner

New Source Review Section

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Mr. Ron Blackburn, DEP South District Office

Mr. James Stormer, PBCHD

Mr. Gregg Worley, EPA Region 4

Mr. John Bunyak, NPS

SENDER: COMPLETE THIS SECTION	COMPLETE THIS SECTION ON DELIVERY		
 Complete items 1, 2, and 3. Also complete item 4 if Restricted Delivery is desired. Print your name and address on the reverse so that we can return the card to you. Attach this card to the back of the mailpiece, or on the front if space permits. 	A Received by (Please Print Clearly) B. Date of Delivery Click B. a.f. 9 9 30 03 C. Signature X Choly B. Tour B. Agent Addressee D. Is delivery address different from tem 1? Yes		
Article Addressed to:	If YES, enter delivery address below: No		
Mr. Jose F. Alvarez V.P. Planning and Plant Ops. Glades Sugar House			
Sugar Cane Growers Coop. P. O. Box 666 Belle Glade, FL 33430-0666	3. Service Type Certified Mail Registered Insured Mail C.O.D.		
	4. Restricted Delivery? (Extra Fee) ☐ Yes		
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Total Postage & Fees \$

Sent To Mr. Jose Alvarez, Sugar Cane Grower:

Street, Apt. No.:
or PO Box No P.O. Box 666
City, State, ZiP+Belle Glade, FL 33430-0666

Sept. Reverse for Instructions

Return Receipt Fee (Endorsement Required)
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9/24/03

Golder Associates Inc.

6241 NW 23rd Street, Suite 500 Gainesville, FL 32653-1500 Telephone (352) 336-5600 Fax (352) 336-6603



September 2, 2003

0237588

Florida Department of Environmental Protection Department of Air Resources Management 2600 Blair Stone Road, MS 5500 Tallahassee, FL 32399-2400 RECEIVED

SEP 03 2003

BUREAU OF AIR REGULATION

Attention: Mr. A. A. Linero, P.E., New Source Review Section

RE: SUGAR CANE GROWERS COOPERATIVE OF FLORIDA FACILITY ID NO. 0990026

REQUEST TO ADJUST OPERATING HOURS
PERMIT NOS. 0990026-004-AV AND AC50-42467/PSD-FL-077

0990026-007-AC

Dear Mr. Linero:

Sugar Cane Growers Cooperative of Florida, Inc. (SCGCF) operates a sugar mill located on West Sugar House Road in Belle Glade, Palm Beach County, Florida. At the mill, sugar cane is ground to remove the sugar cane juice. The remaining fibrous material, called bagasse, is burned as boiler fuel to provide steam and heating requirements for the mill. SCGCF operates six bagasse/residue/oil-fired boilers (Boiler Nos. 1, 2, 3, 4, 5, and 8), ranging in capacity from 125,000 to 300,000 pounds per hour (lb/hr) of steam production.

The current Title V Permit for the facility (Permit No. 0990026-004-AV) contains permit conditions for each boiler that limits annual operation to 7,296 hour per year (also refer to Permit No. AC50-42467/PSD-FL-007, December 1981). These boilers are permitted to operate during the crop season (October 12 through April 16) as well as during the off-season (April 16 to October 12). However, Common Condition H.1 of the Title V Permit further restricts the operation of Boiler Nos. 1, 2, 4, 5, and 8 during the off season to no more than three of these boilers, and for no more than 120 days (see also Permit No. AC50-42467/PSD-FL-007).

The purpose of this letter is to request that the referenced Title V and previous PSD permit be changed to reflect beginning and ending crop season dates of October 5^{th} and June 1^{st} , respectively. In addition, the allowable operating hours for each boiler would be reduced to 5,784 hr/yr (241 days x 24 hours per day), and boiler operation would be restricted to only the crop season. Suggested permit condition wording for each boiler is as follows:

<u>Hours of Operation</u>. The hours of operation for this emission unit shall not exceed 5,784 hours per year. The emission unit is restricted to operation during the crop season from October 5th to June 1st. (Applicant's request dated June 2003.)

The current off-season operation reflected in the Title V permit was for the purpose of supplying the adjacent Great Lakes Chemical facility with steam. However, this facility is no longer operational and, therefore, there is no need to operate the boilers past the end of the sugar cane processing season (crop season). The purpose for requesting the change to October 5th to June 1st as the crop season dates is to allow SCGCF to accommodate crop seasons that may start sooner or end later, due to

weather or other factors. Although such a situation has not yet occurred, during the past crop season (2002-2003), the April 16th date was approached. Also, in the 1990s tropical storms and other rainfall events have caused the shutdown of the mill for periods of a week or longer. Obviously, the crop season was extended by the same number of days, but the boilers were not operating during the shutdown. Therefore, there is a possibility in the future that the crop season could extend outside of the period October 12th through April 16th due to the size of the crop, weather conditions, equipment breakdown, or other factors. As described above, however, SCGCF has no further need at this time to operate the boilers beyond the crop season.

SCGCF's goal is always to process the sugar cane for the mill in the shortest amount of time, i.e., to minimize the length of the crop season. As the crop season lengthens, there is added wear and tear on equipment and personnel, as well as additional costs to operate the mill. Therefore, there is no incentive for SCGCF to make the crop season any longer than necessary. However, as described above, there are factors beyond SCGCF's control that may result in the crop season being extended.

If you have any questions concerning this request, please me at telephone number (352) 336-5600.

Sincerely,

GOLDER ASSOCIATES INC.

David a. Buff

David A. Buff, P.E., Q.E.P.

Principal Engineer

DB/nav

cc:

J. Alvarez K. Lockhart

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9. Kalmer

M. Mascu, SD B. Warley, EPA Q. butuna, PBCo.