

Department of Environmental Protection ECEIVED

Division of Air Resources Management

DEC 06 1999

APPLICATION FOR AIR PERMIT - TITLE V SOURCE AIR REGULATION

See Instructions for Form No. 62-210.900(1)

I. APPLICATION INFORMATION

Kissimmee Utility Authority				
2. Site Name:				
Roy B. Hansel Plant				
3. Facility Identification Number:	[] Unknown			
0970001				
4. Facility Location:				
Street Address or Other Locator: 102	Lakeshore Boulevard			
City: Kissimmee County	: Osceola Zip Code: 34741			
5. Relocatable Facility?	6. Existing Permitted Facility?			
[] Yes [X] No	[X] Yes [] No			
Application Contact				
1. Name and Title of Application Contact:	A. K. Sharma, Director of Power Supply			
2. Application Contact Mailing Address:				
Organization/Firm: Kissimmee Utility Authority				
Organization Thin. Nissimmee Othicy	Authority			
Street Address: P. O. Box 423219	•			
Street Address: P. O. Box 423219	•			
Street Address: P. O. Box 423219	State: Florida Zip Code: 34742-3219			
Street Address: P. O. Box 423219 City: Kissimmee	State: Florida Zip Code: 34742-3219			
Street Address: P. O. Box 423219 City: Kissimmee 3. Application Contact Telephone Numbers:	State: Florida Zip Code: 34742-3219 Fax: (407) 847 - 0787			
Street Address: P. O. Box 423219 City: Kissimmee 3. Application Contact Telephone Numbers: Telephone: (407) 933 - 7777	State: Florida Zip Code: 34742-3219 Fax: (407) 847 - 0787			
Street Address: P. O. Box 423219 City: Kissimmee 3. Application Contact Telephone Numbers: Telephone: (407) 933 - 7777 Application Processing Information (DEP	State: Florida Zip Code: 34742-3219 Fax: (407) 847 - 0787 Use)			
Street Address: P. O. Box 423219 City: Kissimmee 3. Application Contact Telephone Numbers: Telephone: (407) 933 - 7777 Application Processing Information (DEP 1. Date of Receipt of Application:	State: Florida Zip Code: 34742-3219 Fax: (407) 847 - 0787 Use)			
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DEP Form No. 62-210.900(1) - Form

Effective: 2/11/99

Purpose of Application

Air Operation Permit Application

constructed or modified emissions units addressed in this application, would become classified as a Title V source. Current construction permit number: [] Title V air operation permit revision to address one or more newly constructed or mode emissions units addressed in this application. Current construction permit number: Operation permit number to be revised: [X] Title V air operation permit revision or administrative correction to address one or mode proposed new or modified emissions units and to be processed concurrently with the acconstruction permit application. (Also check Air Construction Permit Application below Operation permit number to be revised/corrected:	Th	is	Application for Air Permit is submitted to obtain: (Check one)
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[] Air construction permit for one or more existing, but unpermitted, emissions units.	[]	- · · · · · · · · · · · · · · · · · · ·
	[]	Air construction permit for one or more existing, but unpermitted, emissions units.

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Owner/Authorized Representative or Responsible Official

1.	Name and Title of Owner/Authorized Representative or Responsible Official: A. K. Sharma, Director of Power Supply			
2.	Owner/Authorized Representative or Responsible Official Mailing Address: Organization/Firm: Kissimmee Utility Authority			
	Street Address: P. O. Box 423219			
	City: Kissimmee State: Florida Zip Code: 34742-3219			
3.	Owner/Authorized Representative or Responsible Official Telephone Numbers:			
	Telephone: (407) 933 - 7777 Fax: (407) 847 - 0787			
4.	Owner/Authorized Representative or Responsible Official Statement:			
	I, the undersigned, am the owner or authorized representative*(check here [], if so) or the responsible official (check here [], if so) of the Title V source addressed in this application, whichever is applicable. I hereby certify, based on information and belief formed after reasonable inquiry, that the statements made in this application are true, accurate and complete and that, to the best of my knowledge, any estimates of emissions reported in this application are based upon reasonable techniques for calculating emissions. The air pollutant emissions units and air pollution control equipment described in this application will be operated and maintained so as to comply with all applicable standards for control of air pollutant emissions found in the statutes of the State of Florida and rules of the Department of Environmental Protection and revisions thereof. I understand that a permit, if granted by the Department, cannot be transferred without authorization from the Department, and I will promptly notify the Department upon sale or legal transfer of any permitted emissions unit.			
	Arl sharme 12/3/99			
	Signature Date			
* /	attach letter of authorization if not currently on file.			
Pr	ofessional Engineer Certification			
1.	Professional Engineer Name: Jerome J. Guidry, P.E., Q.E.P. Registration Number: 32589			
2.	Professional Engineer Mailing Address: Organization/Firm: Perigee Technical Services, Inc.			
	Street Address: 3214 Deer Chase Run			
	City: Longwood State: Florida Zip Code: 32779-3173			
3.	Professional Engineer Telephone Numbers:			
	Telephone: (407) 333 - 7374 Fax: (407) 333 - 9396			

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4. Professional Engineer Statement:

I, the undersigned, hereby certify, except as particularly noted herein, that:*

- (1) To the best of my knowledge, there is reasonable assurance that the air pollutant emissions unit(s) and the air pollution control equipment described in this Application for Air Permit, when properly operated and maintained, will comply with all applicable standards for control of air pollutant emissions found in the Florida Statutes and rules of the Department of Environmental Protection; and
- (2) To the best of my knowledge, any emission estimates reported or relied on in this application are true, accurate, and complete and are either based upon reasonable techniques available for calculating emissions or, for emission estimates of hazardous air pollutants not regulated for an emissions unit addressed in this application, based solely upon the materials, information and calculations submitted with this application.

If the purpose of this application is to obtain a Title V source air operation permit (check here [], if so), I further certify that each emissions unit described in this Application for Air Permit, when properly operated and maintained, will comply with the applicable requirements identified in this application to which the unit is subject, except those emissions units for which a compliance schedule is submitted with this application.

If the purpose of this application is to obtain an air construction permit for one or more proposed new or modified emissions units (check here [X], if so), I further certify that the engineering features of each such emissions unit described in this application have been designed or examined by me or individuals under my direct supervision and found to be in conformity with sound engineering principles applicable to the control of emissions of the air pollutants characterized in this application.

If the purpose of this application is to obtain an initial air operation permit or operation permit revision for one or more newly constructed or modified emissions units (check here [], if so), I further certify that, with the exception of any changes detailed as part of this application, each such emissions unit has been constructed or modified in substantial maccordance with the information given in the corresponding application for air construction permit and with all provisions contained in such permit.

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^{*} Attach any exception to certification statement.

Scope of Application

Emissions Unit ID	Description of Emissions Unit	Permit Type	Processing Fee
	49.9 MW Combined Cycle Combustion	- Jpc	
001	Turbine	AC1D	N/A
		111111	
	•		
			_
	_		
	_		

Check one: [Attached - Amount: \$	[X] Not Applicable

Application Processing Fee

<u></u>	Construction/Iviodification Information					
1.	1. Description of Proposed Project or Alterations:					
	Installation of an inlet fogging system. See Attachment A for detailed information.					
2.	Projected or Actual Date of Commencement of Construction:					
3.	Projected Date of Completion of Construction: March 2000					
Aı	oplication Comment					

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Emissions Unit Information Section of	Emissions	Unit I	information	Section	of
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III. EMISSIONS UNIT INFORMATION

A separate Emissions Unit Information Section (including subsections A through J as required) must be completed for each emissions unit addressed in this Application for Air Permit. If submitting the application form in hard copy, indicate, in the space provided at the top of each page, the number of this Emissions Unit Information Section and the total number of Emissions Unit Information Sections submitted as part of this application.

A. GENERAL EMISSIONS UNIT INFORMATION (All Emissions Units)

Emissions Unit Description and Status

1.	1. Type of Emissions Unit Addressed in This Section: (Check one)						
[x	X] This Emissions Unit Information Section addresses, as a single emissions unit, a single process or production unit, or activity, which produces one or more air pollutants and which has at least one definable emission point (stack or vent).						
[This Emissions Unit Information Section addresses, as a single emissions unit, a group of process or production units and activities which has at least one definable emission point (stack or vent) but may also produce fugitive emissions.						
] [n addresses, as a single emiss s which produce fugitive em				
2.	Regulated or Unr	egulated Emissions Unit	? (Check one)				
[x] The emissions u emissions unit.	ınit addressed in this Emi	issions Unit Information Sect	tion is a regulated			
[] The emissions unit addressed in this Emissions Unit Information Section is an unregulated emissions unit.						
3.	 Description of Emissions Unit Addressed in This Section (limit to 60 characters): 49.9 MW Combined Cycle Combustion Turbine 						
4.	Emissions Unit Id ID: 001	lentification Number:		[] No ID [] ID Unknown			
5.	Emissions Unit Status Code:	6. Initial Startup Date: N/A	7. Emissions Unit Major Group SIC Code: 49	8. Acid Rain Unit?			
9.	Emissions Unit C	omment: (Limit to 500 C	Characters)				

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Emissions	Unit]	Informatio	n Section	0	f

B. EMISSIONS UNIT CAPACITY INFORMATION (Regulated Emissions Units Only)

Emissions Unit Operating Capacity and Schedule

1. Maximum Heat Input Rate:		mmBtu/hr				
2. Maximum Incineration Rate:	lb/hr	tons/day				
3. Maximum Process or Through	3. Maximum Process or Throughput Rate:					
4. Maximum Production Rate:						
5. Requested Maximum Operat	ing Schedule:					
	hours/day	days/week				
	weeks/year	hours/year				
6. Operating Capacity/Schedule Continuous operation of the forequested that the fogger be a is burned.	ogger is requested when natu	ural gas is burned. It is				

Attachment A

This modification request is to install an inlet water spray fogger to the combined cycle combustion turbine at the Kissimmee Utility Authority Hansel facility in Kissimmee. The installation of this unit will reduce the compressor inlet air temperature, allowing more fuel to be burned in the turbine. The reduction in inlet air temperature is accomplished by spraying a water mist into the inlet air stream. The evaporation of the fine water droplets results in adiabatic cooling of the air stream.

The installation of the fogger in and of itself does not result in an increase in air pollution emissions; the increase in emissions is due to the increase in the amount of fuel combusted. This modification request does not involve an increase in permitted annual emissions since the unit is already restricted by limitations on annual heat input. Also, this request does not involve an increase in maximum permitted hourly emissions since the emission characteristics of the turbine with the fogger in operation will be similar to the emissions which would normally occur at the inlet temperatures which occur naturally without the fogger in operation. The fogger installation will involve an increase in actual emissions since the unit will operate more hours at a lower inlet air temperature, thereby increasing the amount of fuel burned during hot days.

The amount of this increase in fuel combustion can be determined using the attached performance graph provided by Westinghouse for the Econo-Pac system. This graph relates compressor inlet temperature to power output and fuel consumption. Using the attached graph, a compressor inlet air temperature of 95 degrees would translate to a power output of about 87 percent; at this power output, fuel consumption is about 89 percent. Assuming a maximum cooling effect of 17 degrees Fahrenheit as provided by the manufacturer, the fogger would reduce the compressor inlet temperature to 78 degrees. At this temperature, the percent power output would be 93 percent, which translates into a fuel consumption rate of 95 percent, or an increase in fuel consumption of 6 percent.

The combustion turbine is permitted at a maximum fuel input rate of 441.7 MMBtu/hr when burning fuel oil, which would produce the worst case emissions. At 95 degrees Fahrenheit, the actual fuel consumption would be less than this amount without the fogger installed. The fogger is estimated to increase actual fuel consumption by 6 percent of this maximum value, or about 27 MMBtu/hr.

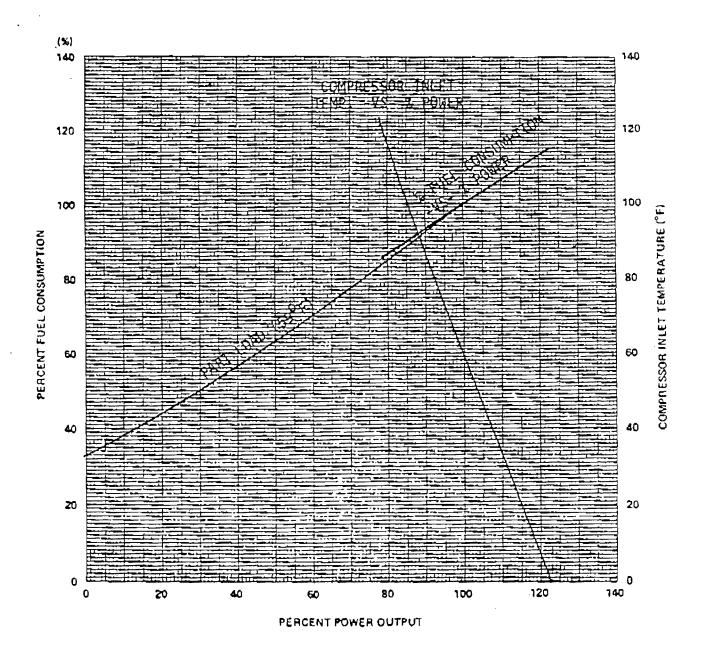
Although it is not likely, and probably not possible, to operate the fogger continuously, estimates of the increase in emissions with the fogger operating continuously can be made using emission factors from AP-42, Tables 3.1-1 and 3.1-3 as listed in the following table:

Estimated Emissions from Fuel Oil Combustion

Pollutant	Emission	Estimat	ed Emissions	PSD Significant
	Factor	From 27 MMBtu/hr		Emission Rates
	(lb/MMBtu)	(lb/hr)	(tons/year)	(tons/year)
NOx	0.29	7.8	34.3	40
SO ₂	1.01 x 0.5 % S	13.6	59.7	40
PM ₁₀	0.0372	1.0	4.4	15
CO	0.0192	0.5	2.3	100
VOC	0.0048	0.1	0.6	40

Assuming that fuel oil is burned continuously and that the fogger operates continuously, only the estimated emissions of SO_2 exceed the PSD significant emissions threshold. Since this unit typically uses natural gas as its fuel, it is unlikely that fuel oil would be burned continuously. Using the emission factors above, the maximum number of hours that the unit could be fired with fuel oil without exceeding the PSD significant emissions threshold is just over 5800 hours, presuming that the unit would be fired with natural gas at 0.0006 lb SO_2 /MMBtu for the remaining hours. It is doubtful that the fogger could be used more than 5800 hours per year. However, Kissimmee Utility Authority requests that the fogger be allowed to operate continuously when burning natural gas and up to 5500 hours per year when burning fuel oil. Under these conditions, PSD will not apply to this proposed modification.

ECONO-PAC SYSTEM PERFORMANCE



NOTE: APPLICABLE FOR FULL LOAD PERFORMANCE AT GIVEN TEMPERATURE OR PART LOAD AT 59°F

HEAT RATE = (100% H.R.) (% F.C./% K.W.)
MAXIMUM POWER 46 My INTO GENERATOR

SKY 9/16/80

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Mr. A. K. Sharma, P.E. Director of Power Supply Kissimmee Utility Authority Post Office Box 423219 Kissimmee, Florida 34741-3219

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Return Receipt Showing to Whom, Date, and Addressee's Address	
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6 h h T . 0000	Postage Certified Fee Return Receipt Fee (Endorsement Required) Restricted Delivery Fee (Endorsement Required)	S	KUA 10/20/60 Postmark Here	
3400	Total Postage & Fees	\$		
m	Name (Please Print Clearly A.K. Sharma	y) (to be completed by mail 1	ier)	
7099	Street Ant No.; or Po Box Vo. PO Box 423219			
7	City State ZIP+4 Kissimmee,	FL 34742-321	19	
i	PS Form 3800, July 1999		See Reverse for Instructions	

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■ Complete items 1, 2, and 3. Also complete item 4 if Restricted Delivery is desired. ■ Print your name and address on the reso that we can return the card to you. ■ Attach this card to the back of the mail or on the front if space permits. 1. Article Addressed to: A.K.Sharma Director of Power Supply Kissimmee Utility Author: P.O. Box 423219	c. Signature x D. Is delivery address If YES, enter delivery	my "	Company of the Compan
Kissimmee, FL 34742-3219	3. Sevice Type □ Certified Mail □ Registered □ Insured Mail	☐ Express Mail☐ Return Recein☐ C.O.D.	pt for Merchandise
;	4. Restricted Deliver	ry? (Extra Fee)	☐ Yes
2 Article Number (Copy from service label) 7099 3400 0000 1449 4697			
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Department of Environmental Protection
Division of Air Resources Management
Bureau of Air Regulation, NSRS
2600 Blair Stone Road, MS 5505
Tallahassee, Florida 32399-2400

Tallandallahdaldadlandalahdaldaldaddal





Div. of An M.S. 5505

Department of Environmental Protection New Source Review Section 2600 Blair Stone Road Tallahassee, FL 32399-2400

Attention: Mr. Jeffery F. Koerner, P. E.

32395+6542 Idhahlalldaldadalaldaldaldaldaldal

Z 031 391 870

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the reverse side?	SENDER: Complete items 1 and/or 2 for additional services. Complete items 3, 4a, and 4b. Print your name and address on the reverse of this form so that we card to you. Attach this form to the front of the mailpiece, or on the back if space permit. Write "Return Receipt Requested" on the mailpiece below the article The Return Receipt will show to whom the article was delivered and delivered.	does not number.	I also wish to receive the following services (for an extra fee): 1. Addressee's Addresse 2. Restricted Delivery Consult postmaster for fee.	ceipt Service.
ADDRESS completed on	3. Article Addressed to: Mr. A. K. Sharma, PE, VP KUA PD BOX 423219 Kissininel Fl 34742-3219	4a. Article N Z	Type ed PCertifie Mail Insured ceipt for Merchandise COD	for using Return Re
our RETURN	5. Received By: (Print Name) 6. Signature: (Addresspe or Agent) (No. 100) (No. 100) (No. 100)	8. Addresse and fee is	e's Address (Only if requested s paid)	_ Thank you

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PS Form **3811**, December 1994

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Talladdalldaldaddaldalladladladjal

630791

<u>PUBLIC NOTICE OF INTENT TO ISSUE AIR CONSTRUCTION PERMIT</u>

STATE OF FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION

DEP File No. 0970001-003-AC Kissimmee Utility Authority Roy B. Hansel Plant Osceola County

The Department of Environmental Protection (Department) gives notice of its intent to issue an air construction permit to the Kissimmee Utility Authority for the Roy B. Hansel Plant located at 102 Lakeshore Boulevard in Kissimmee, Osceola County, Florida. The applicant proposes to install an inlet air fogging system for the existing combustion turbine to provide evaporative cooling with a corresponding boost in power production. A Best Available Control Technology (BACT) determination was not required pursuant to the Rule 62-212.400, F.A.C. The applicant's mailing address is P.O. Box 423219, Kissimmee, FL 34742-3219.

The applicant specifically requests limits on the operation of the fogging system that would establish this project as a minor modification in accordance with the Prevention of Significant Deterioration (PSD) of Air Quality program. Based on operation of the air fogging system limited to 1255 hours during any consecutive 12 months, the total net potential pollutant emissions increases are summarized in the following table.

Pollutant	llutant Net Emission Increase Significant Emissions Tons/Year Rate Tons/Year		• • • • • • • • • • • • • • • • • • • •		PSD Applies?
CO	12	100	No		
NOx	36	40	No		
PM/PM10	3	25/15	No		
SO2	39	40	No		
VOC	3	· 40	No		

Based on the proposed Draft Permit, the Department determines that PSD does not apply to this modification. The existing gas turbines continue to be subject to the 40 CFR 60, Subpart GG, the New Source Performance Standards for stationary gas turbines. An air quality impact analysis was not conducted. Emissions from the project will not consume PSD increment and will not significantly contribute to or cause a violation of any state or federal ambient air quality standards. The proposed project will not change any previous modeling demonstrations.

The Department will issue the Final permit with the attached conditions unless a response received in accordance with the following procedures results in a different decision or significant change of terms or conditions.

The Department will accept written comments concerning the proposed permit issuance action for a period of 14 (fourteen) days from the date of publication of this Public Notice of Intent to Issue Air Construction Permit. Written comments should be provided to the Department's Bureau of Air Regulation at 2600 Blair Stone Road, Mail Station #5505, Tallahassee, FL 32399-2400. Any written comments filed shall be made available for public inspection. If written comments received result in a significant change in the proposed agency action, the Department shall revise the proposed permit and require, if applicable, another Public Notice.

The Department will issue the permit with the attached conditions unless a timely petition for an administrative hearing is filed pursuant to sections 120.569 and 120.57 F.S., before the deadline for filing a petition. The procedures for petitioning for a hearing are set forth below.

Mediation is not available in this proceeding.

A person whose substantial interests are affected by the proposed permitting decision may petition for an administrative proceeding (hearing) under sections 120.569 and 120.57 of the Florida Statutes. The petition must contain the information set forth below and must be filed (received) in the Office of General Counsel of the Department at 3900 Commonwealth Boulevard, Mail Station #35, Tallahassee, Florida, 32399-3000. Petitions filed by the permit applicant or any of the parties listed below must be filed within fourteen days of receipt of this notice of intent. Petitions filed by any persons other than those entitled to written notice under section 120.60(3) of the Florida Statutes must be filed within fourteen days of publication of the public notice or within fourteen days of receipt of this notice of intent, whichever occurs first. Under section 120.60(3), however, any person who asked the Department for notice of agency action may file a petition within fourteen days of receipt of that notice, regardless of the date of publication. A petitioner shall mail a copy of the petition to the applicant at the address indicated above at the time of filing. The failure of any person to file a petition within the appropriate time period shall constitute a waiver of that person's right to request an administrative determination (hearing) under sections 120.569 and 120.57 F.S., or to intervene in this proceeding and participate as a party to it. Any subsequent intervention will be only at the approval of the presiding officer upon the filing of a motion in compliance with Rule 28-106.205 of the Florida Administrative Code.

A petition that disputes the material facts on which the Department's action is based must contain the following information: (a) The name and address of each agency affected and each agency's file or identification number, if known; (b) The name, address, and telephone number of the petitioner, the name, address, and telephone number of the petitioner's representative, if any, which shall be the address for service purposes during the course of the proceeding; and an explanation of how the petitioner's substantial interests will be affected by the agency determination; (c) A statement of how and when petitioner received notice of the agency action or proposed action; (d) A statement of all disputed issues of material fact. If there are none, the petitioner contends warrant reversal or modification of the agency's proposed action; (f) A statement of the specific rules or statutes the petitioner contends require reversal or modification of the agency's proposed action; and (g) A statement of the relief sought by the petitioner, stating precisely the action petitioner wishes the agency to take with respect to the agency's proposed action.

A petition that does not dispute the material facts upon which the Department's action is based shall state that no such facts are in dispute and otherwise shall contain the same information as set forth above, as required by Rule 28-106.301.

Because the administrative hearing process is designed to formulate final agency action, the filing of a petition means that the Department's final action may be different from the position taken by it in this notice. Persons whose substantial interests will be affected by any such final decision of the Department on the application have the right to petition to become a party to the proceeding, in accordance with the requirements set forth above.

A complete project file is available for public inspection during normal business hours, 8:00 a.m. to 5:00 p.m., Monday through Friday, except legal holidays, at:

Dept. of Environmental Protection Bureau of Air Regulation Suite 4, 111 S. Magnolia Drive Tallahassee, Florida, 32301 Telephone: 850/488-0114

Dept. of Environmental Protection Central District Office 3319 Maguire Boulevard, Suite 232 Orlando, Florida 32803-3767 Telephone: 407/894-7555

The complete project file includes the application, technical evaluations, Draft permit, and the information submitted by the responsible official, exclusive of confidential records under Section 403.111, F.S. Interested persons may contact the Administrator of the New Source Review Section at 111 South Magnolia Drive, Suite 4, Tallahassee, Florida 32301, or call 850/488-0114, for additional information.

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BUREAU OF AIR REGULATION

Department of Environmental Protection Division of Air Resources Management Bureau of Air Regulation, NSRS 2600 Blair Stone Road, MS 5505 Tallahassee, Florida 32399-2400

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PS Form **3811**, December 1994

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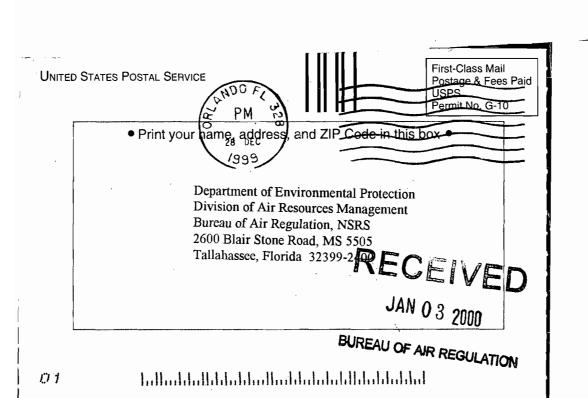
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Thank





Department of Environmental Protection

Jeb Bush Governor

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Twin Towers Office Building 2600 Blair Stone Road Tallahassee, Florida 32399-2400

David B. Struhs Secretary

October 18, 2000

CERTIFIED MAIL - RETURN RECEIPT REQUESTED

A.K. Sharma, Director of Power Supply Kissimmee Utility Authority P.O. Box 423219 Kissimmee, FL 34742-3219

Re: Extension of Air Construction Permit Expiration Date Air Construction Permit No. 0970001-003-AC KUA Hansel Plant

The applicant, Kissimmee Utility Authority, applied on October 12, 2000 to the Department for an extension of the expiration date of air construction Permit No. 0970001-003-AC for its Roy B. Hansel Plant located at 102 Lakeshore Boulevard in Kissimmee, Osceola County, Florida. The applicant indicated that construction of the inlet air fogging system was complete, but requested additional time in which to file for, and obtain, a revised Title V air operation permit. The Department has reviewed the request. The expiration date is hereby extended from **December 31, 2000** to **July 1, 2001** to provide the additional time in which to obtain the revised Title V air operation permit. This permitting action does not authorize any new construction.

A copy of this letter shall be filed with the referenced permit and shall become part of the permit. This permitting decision is issued pursuant to Chapter 403, Florida Statutes.

A person whose substantial interests are affected by the proposed permitting decision may petition for an administrative proceeding (hearing) under sections 120.569 and 120.57 of the Florida Statutes. The petition must contain the information set forth below and must be filed (received) in the Office of General Counsel of the Department at 3900 Commonwealth Boulevard, Mail Station #35, Tallahassee, Florida, 32399-3000. Petitions filed by the permit applicant or any of the parties listed below must be filed within fourteen days of receipt of this notice of intent. Petitions filed by any persons other than those entitled to written notice under section 120.60(3) of the Florida Statutes must be filed within fourteen days of publication of the public notice or within fourteen days of receipt of this notice of intent, whichever occurs first. Under section 120.60(3), however, any person who asked the Department for notice of agency action may file a petition within fourteen days of receipt of that notice, regardless of the date of publication. A petitioner shall mail a copy of the petition to the applicant at the address indicated above at the time of filing. The failure of any person to file a petition within the appropriate time period shall constitute a waiver of that person's right to request an administrative determination (hearing) under sections 120.569 and 120.57 F.S., or to intervene in this proceeding and participate as a party to it. Any subsequent intervention will be only at the approval of the presiding officer upon the filing of a motion in compliance with Rule 28-106.205 of the Florida Administrative Code.

A petition that disputes the material facts on which the Department's action is based must contain the following information: (a) The name and address of each agency affected and each agency's file or identification number, if known; (b) The name, address, and telephone number of the petitioner, the name, address, and telephone number of the petitioner's representative, if any, which shall be the address

"More Protection, Less Process"

KUA Hansel Plant, Extension of Fogger Permit Air Permit No. 0970001-003-AC Page 2 of 3

for service purposes during the course of the proceeding; and an explanation of how the petitioner's substantial interests will be affected by the agency determination; (c) A statement of how and when petitioner received notice of the agency action or proposed action; (d) A statement of all disputed issues of material fact. If there are none, the petition must so indicate; (e) A concise statement of the ultimate facts alleged, including the specific facts the petitioner contends warrant reversal or modification of the agency's proposed action; (f) A statement of the specific rules or statutes the petitioner contends require reversal or modification of the agency's proposed action; and (g) A statement of the relief sought by the petitioner, stating precisely the action petitioner wishes the agency to take with respect to the agency's proposed action.

A petition that does not dispute the material facts upon which the Department's action is based shall state that no such facts are in dispute and otherwise shall contain the same information as set forth above, as required by Rule 28-106.301.

Because the administrative hearing process is designed to formulate final agency action, the filing of a petition means that the Department's final action may be different from the position taken by it in this notice. Persons whose substantial interests will be affected by any such final decision of the Department on the application have the right to petition to become a party to the proceeding, in accordance with the requirements set forth above.

Mediation is not available in this proceeding.

In addition to the above, a person subject to regulation has a right to apply for a variance from or waiver of the requirements of particular rules, on certain conditions, under Section 120.542 F.S. The relief provided by this state statute applies only to state rules, not statutes, and not to any federal regulatory requirements. Applying for a variance or waiver does not substitute or extend the time for filing a petition for an administrative hearing or exercising any other right that a person may have in relation to the action proposed in this notice of intent.

The application for a variance or waiver is made by filing a petition with the Office of General Counsel of the Department, 3900 Commonwealth Boulevard, Mail Station #35, Tallahassee, Florida 32399-3000. The petition must specify the following information: (a) The name, address, and telephone number of the petitioner; (b) The name, address, and telephone number of the attorney or qualified representative of the petitioner, if any; (c) Each rule or portion of a rule from which a variance or waiver is requested; (d) The citation to the statute underlying (implemented by) the rule identified in (c) above; (e) The type of action requested; (f) The specific facts that would justify a variance or waiver for the petitioner; (g) The reason why the variance or waiver would serve the purposes of the underlying statute (implemented by the rule); and (h) A statement whether the variance or waiver is permanent or temporary and, if temporary, a statement of the dates showing the duration of the variance or waiver requested.

The Department will grant a variance or waiver when the petition demonstrates both that the application of the rule would create a substantial hardship or violate principles of fairness, as each of those terms is defined in Section 120.542(2) F.S., and that the purpose of the underlying statute will be or has been achieved by other means by the petitioner.

Persons subject to regulation pursuant to any federally delegated or approved air program should be aware that Florida is specifically not authorized to issue variances or waivers from any requirements of any such federally delegated or approved program. The requirements of the program remain fully enforceable by the Administrator of the EPA and by any person under the Clean Air Act unless and until the Administrator separately approves any variance or waiver in accordance with the procedures of the federal program.

KUA Hansel Plant, Extension of Fogger Permit Air Permit No. 0970001-003-AC Page 3 of 3

This permitting decision is final and effective on the date filed with the clerk of the Department unless a petition is filed in accordance with the above paragraphs or unless a request for extension of time in which to file a petition is filed within the time specified for filing a petition pursuant to Rule 62-110.106, F.A.C., and the petition conforms to the content requirements of Rules 28-106.201 and 28-106.301, F.A.C. Upon timely filing of a petition or a request for extension of time, this action will not be effective until further order of the Department.

Any party to this permitting decision (order) has the right to seek judicial review of it under section 120.68 of the Florida Statutes, by filing a notice of appeal under Rule 9.110 of the Florida Rules of Appellate Procedure with the clerk of the Department of Environmental Protection in the Office of General Counsel, Mail Station #35, 3900 Commonwealth Boulevard, Tallahassee, Florida, 32399-3000, and by filing a copy of the notice of appeal accompanied by the applicable filing fees with the appropriate District Court of Appeal. The notice must be filed within thirty days after this order is filed with the clerk of the Department.

Executed in Tallahassee, Florida.

Howard L. Rhodes, Director

Division of Air Resources Management

CERTIFICATE OF SERVICE

The undersigned duly designated deputy agency clerk hereby certifies that this order was sent by certified mail (*) and copies were mailed by U.S. Mail before the close of business on IO/20/00 to the person(s) listed:

Mr. A.K. Sharma, KUA* Mr. Jerome Guidry, Perigree Technical Services, Inc. Mr. Len Kozlov, CD Gregg Worley, EPA John Bunyak, NPS

Clerk Stamp

FILING AND ACKNOWLEDGMENT FILED, on this date, pursuant to §120.52, Florida Statutes, with the designated Department Clerk, receipt of which is hereby acknowledged.

Charlette Hayes 10/20/00 (Date)

COMPLETE THIS SECTION ON DELIVERY SENDER: COMPLETE THIS SECTION Complete items 1, 2, and 3. Also complete A. Received by (Please Print Clearly) B. Date of Delivery item 4 if Restricted Delivery is desired. Print your name and address on the reverse C. Signature so that we can return the card to you. ☐ Agent Attach this card to the back of the mailpiece. ☐ Addressee or on the front if space permits. ☐ Yes D. Is delivery address different from item 1? 1. Article Addressed to: If YES, enter delivery address below: A.K.Sharma Director of Power Supply Kissimmee Utility Authority P.O. Box 423219 Service Type Kissimmee, FL 34742-3219 Certified Mail Registered ☐ Express Mail ☐ Return Receipt for Merchandise ☐ Insured Mail ☐ C.O.D. 4. Restricted Delivery? (Extra Fee) ☐ Yes 2 Article Number (Copy from service label) 7099 3400 0000 1449 4697 PS Form 3811, July 1999 Domestic Return Receipt 102595-99-M-1789





Atmospheric Dispersion Modeling
Air Pollution Permitting
Landscape Design
Graphic Arts

October 5, 2000

Mr. Jeffery F. Koerner, P. E.
Department of Environmental Protection
New Source Review Section
2600 Blair Stone Road
Tallahassee. FL 32399-2400

RECEIVED
OCT 12 2000

BUREAU OF AIR REGULATION

Re:

Request to Extend Expiration Date of Construction Permit

Kissimmee Utility Authority

Roy B. Hansel Facility - Permit Number: 0970001-003-AC

Dear Mr. Koerner:

This is to request an extension of the expiration date of the above referenced construction permit. This permit was issued for the construction of an air inlet fogging system on the combined cycle combustion turbine; the permit expires on December 31, 2000. The construction of this system has been completed and an application to revise the Title V permit for this facility will be submitted shortly to the Central District in accordance with General and Administrative Requirements condition 10. However, since this condition requires that the revision be applied for and received prior to the expiration date of the construction permit, we request that the expiration date of the construction permit be extended to December 31, 2001.

Please call me at (407) 333-7374 if you have any questions regarding this request.

Very truly yours,

PERIGEE TECHNICAL SERVICES, INC.

Jerome J. Guidry, P.E., Q.E.P.

President

JJG:emc

CC:

A. K. Sharma

Jeff Ling

Larry Mattern

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Alan Zahm, FDEP Central District







Div. of Air M.S. 5505

Department of Environmental Protection New Source Review Section 2600 Blair Stone Road Tallahassee, FL 32399-2400

Attention: Mr. Jeffery F. Koerner, P. E.

STATE OF FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION

NOTICE OF FINAL PERMIT

In the Matter of an Application for Permit by:

Kissimmee Utility Authority P.O. Box 423219 Kissimmee, FL 34742-3219

Authorized Representative:
A.K. Sharma, Director of Power Supply

Air Permit No. 0970001-003-AC
New Inlet Air Fogging for CT-1
Emissions Unit 001
Roy B. Hansel Plant
Osceola County, Florida

Enclosed is Final Permit No. 0970001-003-AC. This permit authorizes the Kissimmee Utility Authority to add an inlet air fogging system to the existing combustion turbine (CT-1) at the Roy B. Hansel Plant. This permit is issued pursuant to Chapter 403, Florida Statutes.

Any party to this order has the right to seek judicial review of it under section 120.68 of the Florida Statutes, by filing a notice of appeal under rule 9.110 of the Florida Rules of Appellate Procedure with the clerk of the Department of Environmental Protection in the Office of General Counsel, Mail Station #35, 3900 Commonwealth Boulevard, Tallahassee, Florida, 32399-3000, and by filing a copy of the notice of appeal accompanied by the applicable filing fees with the appropriate District Court of Appeal. The notice must be filed within thirty days after this order is filed with the clerk of the Department.

Executed in Tallahassee, Florida.

C. H. Fancy, P.E., Chief Bureau of Air Regulation

CERTIFICATE OF SERVICE

The undersigned duly designated deputy agency clerk hereby certifies that this <u>Notice of Final Permit</u> (including the Final Permit) was sent by certified mail (*) and copies were mailed by U.S. Mail before the close of business on <u>3-3-00</u> to the person(s) listed:

A.K. Sharma, KUA*

Mr. Jerome Guidry, Perigree Technical Services, Inc.

Mr. Len Kozlov, CD

Mr. Gregg Worley, EPA Region 4

Mr. John Bunyak, NPS

Clerk Stamp

FILING AND ACKNOWLEDGMENT FILED, on this date, pursuant to §120.52, Florida Statutes, with the designated Department Clerk, receipt of which is hereby acknowledged.

(Clerk)

(Date)

FINAL DETERMINATION

KUA Roy B. Hansel Plant Inlet Air Fogging System for Combustion Turbine (EU-001)

PERMIT PROCESSING SCHEDULE

12/06/99	Department received the permit application for a modification.
12/22/99	Department requested additional information.
01/21/00	Department received additional information from the applicant; application complete.
01/31/00	Department issued Draft Permit.
02/16/00	Department received proof that the Public Notice was published in The Orlando Sentinel on February 11, 2000.

COMMENTS/REQUESTS FROM THE APPLICANT

The applicant provided no comments on the Draft Permit.

OTHER COMMENTS

No other comments were received.

CONCLUSION

The Department made only minor corrections to typographical errors in the Draft Permit. The final action of the Department is to issue the permit with the changes described above.



Department of Environmental Protection

Jeb Bush Governor Twin Towers Office Building 2600 Blair Stone Road Tallahassee, Florida 32399-2400

David B. Struhs Secretary

PERMITTEE

Kissimmee Utility Authority P.O. Box 423219 Kissimmee, FL 34742-3219

Authorized Representative:

A.K. Sharma, Director of Power Supply

ARMS Permit No. 0970001-003-AC

Facility ID No. 0970001 SIC No. 4911

Expires: December 31, 2000

Project: Inlet Air Foggers

PROJECT

This permit is issued pursuant to the preconstruction review requirements of Chapter 62-212, F.A.C. The facility is an electric power generating plant that is a major source of air pollution with respect to Rule 62-212.400, F.A.C., the Prevention of Significant Deterioration (PSD) of Air Quality program. The proposed project will increase actual emissions of an existing combustion turbine. However, restrictions in this permit limit the net emissions increases to less than the significant emission rates in Table 62-212.400-2, F.A.C. Therefore, this project is not subject to PSD.

LOCATION

This permit is for the installation of inlet air foggers on the existing combined cycle combustion turbine (Emissions Unit 001) at the Roy B. Hansel Plant located at 102 Lakeshore Boulevard in Kissimmee, Osceola County, Florida. The map coordinates are: UTM Zone 17, 460.1 km East, 3129.3 km North; and Latitude: 28° 17' 27" North and Longitude: 81° 24' 25" West.

STATEMENT OF BASIS

This air pollution construction permit is issued under the provisions of Chapter 403 of the Florida Statutes (F.S.), and Chapters 62-4, 62-204, 62-210, 62-212, 62-296, and 62-297 of the Florida Administrative Code (F.A.C.). The permittee is authorized to install the proposed equipment in accordance with the conditions of this permit and as described in the application, approved drawings, plans, and other documents on file with the Department. This permit does not alter any requirements from previously issued air permits for the subject emissions unit.

APPENDICES

The following appendices are attached as part of this permit.

Appendix A

Terminology

Appendix B

- Summary of the PSD Applicability Determination

Appendix GC

- Construction Permit General Conditions

Howard L./Rhodes, Director

Division of Air Resources Management

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SECTION I. FACILITY INFORMATION

FACILITY DESCRIPTION

This facility consists of one combined cycle combustion turbine, eight internal combustion engines with electrical generators, and several miscellaneous unregulated and/or insignificant activities.

PROJECT

The proposed project adds an inlet air fogging system to the following existing emissions unit.

ARMS ID No.	EMISSION UNIT DESCRIPTION
001	Combined cycle combustion turbine No. 1

REGULATORY CLASSIFICATION

Power Plant Siting (PPS): The facilty is not subject to a PPS certification.

Title III – HAP: The facility is a major source of hazardous air pollutants.

Title IV - Acid Rain: The facility is not subject to the Federal Acid Rain Program.

Title V – Major Source: The facility is classified as a "major" source of air pollution with respect to Title V of the Clean Air Act because emissions of at least one regulated criteria air pollutant exceeds 100 tons per year.

PSD Major Source: Because facility emissions of at least one criteria pollutant are greater than 250 tons per year, the facility is a major source of air pollution with respect to the Prevention of Significant Deterioration (PSD) of Air Quality. Pursuant to Rule 62-212.400, F.A.C., each modification to a PSD major source requires a PSD applicability determination. The Department determined that PSD did not apply to the project as permitted.

NSPS: The existing combined cycle combustion turbine is subject to 40 CFR 60, Subpart GG, the New Source Performance Standards for stationary gas turbines.

RELEVANT DOCUMENTS

- Permit application received on 12/06/99.
- Additional information received on 01/21/00.

SECTION II. ADMINISTRATIVE REQUIREMENTS

GENERAL AND ADMINISTRATIVE REQUIREMENTS

- 1. <u>Permitting Authority</u>: All documents related to applications for permits to construct or modify this emissions unit shall be submitted to the Bureau of Air Regulation (BAR), Florida Department of Environmental Protection (DEP), at 2600 Blair Stone Road, Tallahassee, Florida 32399-2400 and phone number 850/488-0114. Copies of these documents shall be submitted to each Compliance Authority.
- 2. <u>Compliance Authorities</u>: All documents related to compliance activities such as reports, tests, and notifications should be submitted to the Air Resources Section of the DEP Central District Office at 3319 Maguire Boulevard, Suite 232 in Orlando, Florida 32803-3767. The phone number is 407/894-7555 and the fax number is 407/897-2966.
- 3. <u>Terminology</u>: The terms used in this permit have specific meanings as defined in the applicable chapters of the Florida Administrative Code. *Appendix A* lists frequently used abbreviations and explains the format used to cite rules and regulations in this permit.
- 4. <u>PSD Applicability Determination</u>: *Appendix B* summarizes the Department's determination of PSD applicability for this project.
- 5. <u>General Conditions</u>: The owner and operator are subject to, and shall operate under, the attached General Conditions listed in *Appendix GC* of this permit. General Conditions are binding and enforceable pursuant to Chapter 403 of the Florida Statutes. [Rule 62-4.160, F.A.C.]
- 6. Applicable Regulations. Forms and Application Procedures: Unless otherwise indicated in this permit, the construction and operation of this project shall be in accordance with the capacities and specifications stated in the application. The facility is subject to all applicable provisions of: Chapter 403 of the Florida Statutes (F.S.); Chapters 62-4, 62-204, 62-210, 62-212, 62-213, 62-296, and 62-297 of the Florida Administrative Code (F.A.C.). The permittee shall use the applicable forms listed in Rule 62-210.900, F.A.C. and follow the application procedures in Chapter 62-4, F.A.C. Issuance of this permit does not relieve the facility owner or operator from compliance with any applicable federal, state, or local permitting or regulations. [Rules 62-204.800, 62-210.300 and 62-210.900, F.A.C.]
- 7. <u>Permit Expiration</u>: For good cause, the permittee may request that this air construction permit be extended. Such a request shall be submitted to the Department's Bureau of Air Regulation at least sixty (60) days prior to the expiration of this permit. [Rules 62-4.070(4), 62-4.080, and 62-210.300(1), F.A.C]
- 8. New or Additional Conditions: For good cause shown and after notice and an administrative hearing, if requested, the Department may require the permittee to conform to new or additional conditions. The Department shall allow the permittee a reasonable time to conform to the new or additional conditions, and on application of the permittee, the Department may grant additional time. [Rule 62-4.080, F.A.C.]
- 9. <u>Modifications</u>: No emissions unit or facility subject to this permit shall be constructed or modified without obtaining an air construction permit from the Department. Such permit shall be obtained prior to beginning construction or modification. [Rules 62-210.300(1) and 62-212.300(1)(a), F.A.C.]
- 10. <u>Title V Permit</u>: This permit authorizes construction of the proposed project and initial operation to determine compliance with Department rules. Upon completion of construction of this project, a Title V operation permit revision is required for regular operation of the new equipment. The permittee shall apply for and receive a revised Title V operation permit prior to expiration of this permit. To apply for a Title V operation permit, the applicant shall submit the appropriate application form, compliance test results, and such additional information as the Department may by law require. The application shall be submitted to the Department's Central District Office at 3319 Maguire Boulevard, Suite 232 in Orlando, Florida 32803-3767. [Rules 62-4.030, 62-4.050, 62-4.220, and Chapter 62-213, F.A.C.]

SECTION III. EMISSIONS UNIT SPECIFIC CONDITIONS

EU 001 - COMBINED CYCLE COMBUSTION TURBINE

The proposed project adds an inlet air fogging system to the following existing emissions unit.

ARMS ID No.	EMISSION UNIT DESCRIPTION
001	Combustion Turbine No. 1 consists of a 30.9 MW combined cycle combustion turbine with an unfired heat recovery steam generator and two 9.5 MW steam turbines. Water injection combined with low-nitrogen fuels control emissions of NOx. A high-pressure, direct water spray system can provide evaporative cooling of the compressor inlet air.

<u>Permitting Note</u>: Although the inlet air fogging system does not directly emit pollutants, this equipment alters the compressor inlet air conditions for the combustion turbines. Fogging decreases the inlet air temperature allowing a higher mass flow rate and slight increase in power production of approximately 2 to 5 MW. The increased power production is realized by increasing the fuel consumption of the combustion turbine, which results in increased actual emissions. Therefore, installation of this equipment requires a construction permit.

ADMINISTRATIVE REQUIREMENTS

1. <u>Previous Permit Conditions</u>: Issuance of this permit *does not* alter any requirements established in any previously issued air construction or Title V operation permits for the combustion turbine. [Rule 62-210.300, F.A.C.]

INSTALLATION OF EQUIPMENT

2. <u>Inlet Air Foggers</u>: The permittee is authorized to install a high pressure, direct water spray fogging system to provide evaporative cooling of the compressor inlet air. [Applicant Request]

PERFORMANCE RESTRICTIONS

- 3. <u>Hours of Operation</u>: The permittee shall operate the inlet air fogging system no more than 1255 hours during any consecutive 12 months. [Design; Rule 62-212.400, F.A.C. (BACT); Rule 62-210.200, F.A.C. (Definitions PTE)]
- 4. Plant Operation Problems: If temporarily unable to comply with any of the conditions of this permit due to breakdown of equipment or destruction by fire, wind or other cause, the owner or operator shall notify the Compliance Authority as soon as possible, but at least within one (1) working day, excluding weekends and holidays. The notification shall include: pertinent information as to the cause of the problem; the steps being taken to correct the problem and prevent future recurrence; and where applicable, the owner's intent toward reconstruction of destroyed facilities. Such notification does not release the permittee from any liability for failure to comply with the conditions of this permit and the regulations. [Rule 62-4.130, F.A.C.]

EMISSIONS CONTROLS

- 5. <u>Circumvention</u>: The permittee shall not circumvent any air pollution control equipment or allow the emission of air pollutants without this equipment operating properly. [Rule 62-210.650, F.A.C.]
- 6. <u>Unconfined Particulate Emissions</u>: During the construction period, unconfined particulate matter emissions shall be minimized by dust suppressing techniques such as covering, enclosing, applying water or chemicals to the affected areas, or any combination of techniques, as necessary. [Rule 62-296.320(4)(c), F.A.C.]

SECTION III. EMISSIONS UNIT SPECIFIC CONDITIONS

EU 001 - COMBINED CYCLE COMBUSTION TURBINE

EXCESS EMISSIONS

7. Excess Emissions Prohibited: Excess emissions caused entirely or in part by poor maintenance, poor operation, or any other equipment or process failure that may reasonably be prevented during startup, shutdown or malfunction, shall be prohibited. [Rule 62-210.700, F.A.C.]

EMISSIONS PERFORMANCE TESTING

8. Special Compliance Tests: The existing combustion turbine remains subject to all performance testing provisions specified in any previously issued air construction and Title V operation permits. No additional testing requirements are specified as the result of this project. However, when the Department, after investigation, has good reason (such as complaints, increased visible emissions or questionable maintenance of control equipment) to believe that any applicable emission standard contained in a Department rule or in a permit issued pursuant to those rules is being violated, it shall require the owner or operator of the emissions unit to conduct compliance tests which identify the nature and quantity of pollutant emissions from the emissions unit and to provide a report on the results of said tests to the Department. [Rule 62-297.310(7)(b), F.A.C.]

COMPLIANCE DEMONSTRATIONS

- 9. <u>Records</u>: All measurements, records, and other data required by this permit shall be documented in a permanent, legible format and retained for at least five (5) years following the date on which such measurements, records, or data are recorded. Records shall be made available to Department representatives upon request. [Rules 62-4.160(14) and 62-213.440(1)(b)2., F.A.C.]
- 10. Monthly Operations Summary: By the fifth calendar day of each month, the permittee shall record the following information in a written log for the previous month of operation and for the previous 12 months of operation: the number of hours of gas firing; the number of hours of oil firing; and the number of hours of inlet air fogging. The Monthly Operations Summary shall be maintained on site in a legible format available for inspection at the Department's request. [Rule 62-4.160(15), F.A.C.]

REPORTS

- 11. Excess Emissions Reporting: If excess emissions occur due to malfunction, the permittee shall notify the Compliance Authority within (1) working day of: the nature, extent, and duration of the excess emissions; the cause of the excess emissions; and the actions taken to correct the problem. In addition, the Department may request a written summary report of the incident. [Rules 62-4.130 and 62-210.700(6), F.A.C.]
- 12. <u>Annual Operating Report</u>: The permittee shall submit an annual report that summarizes the actual operating rates and emissions from this facility. Annual operating reports shall be submitted to the Compliance Authority by March 1st of each year. [Rule 62-210.370(2), F.A.C.]

APPENDIX A - TERMINOLOGY

ABBREVIATIONS AND ACRONYMS

٥F

- Degrees Fahrenheit

DEP

- State of Florida, Department of Environmental Protection

DARM

- Division of Air Resource Management

EPA

- United States Environmental Protection Agency

F.A.C.

- Florida Administrative Code

F.S.

- Florida Statute

SOA

- Specific Operating Agreement

UTM

- Universal Transverse Mercator

CT

- Combustion Turbine

 \mathbf{DB}

- Duct Burner

HRSG

- Heat Recovery Steam Generator

DLN

- Dry Low-NOx Combustion Technology

SCR

- Selective Catalytic Reduction

 \mathbf{OC}

- Oxidation Catalyst Technology for CO Control

RULE CITATIONS

The following examples illustrate the methods used in this permit to abbreviate and cite the references of rules, regulations, permit numbers, and identification numbers.

Florida Administrative Code (F.A.C.) Rules:

Example:

[Rule 62-213.205, F.A.C.]

Where:

62

62-213

- refers to Title 62 of the Florida Administrative Code (F.A.C.)

- refers to Chapter 62-213, F.A.C.

62-213.205 - refers to Rule 62-213.205, F.A.C.

Facility Identification (ID) Number:

Example:

Facility ID No. 099-0001

Where:

099

- 3 digit number indicates that the facility is located in Palm Beach County

0221

- 4 digit number assigned by state database identifies specific facility

New Permit Numbers:

Example:

Permit No. 099-2222-001-AC or 099-2222-001-AV

Where:

AC

- identifies permit as an Air Construction Permit

ΑV

- identifies permit as a Title V Major Source Air Operation Permit

099

- 3 digit number indicates that the facility is located in Palm Beach County

2222

- 4 digit number identifies a specific facility

001

- 3 digit sequential number identifies a specific permit project

Old Permit Numbers:

Example:

Permit No. AC50-123456 or AO50-123456

Where:

AC

- identifies permit as an Air Construction Permit

AO

- identifies permit as an Air Operation Permit

123456

- 6 digit sequential number identifies a specific permit project

APPENDIX B - SUMMARY OF THE PSD APPLICABILITY DETERMINATION

Project Description: The applicant requested a permit to authorize the installation of direct water spray foggers on an existing combustion turbine (Emissions Unit 001) at KUA's Roy B. Hansel Plant, which would provide an increase power output of approximately 2 to 5 MW depending on the initial ambient conditions. With inlet air fogging, a series of high-pressure spray nozzles add a fine mist to the combustion turbine inlet air. The fine water droplets evaporate absorbing heat from the air molecules during the liquid-to-vapor phase change. The inlet air is cooled and made denser allowing for slightly higher throughput and increased power generation. The maximum heat input continues to be defined by the coldest day, because evaporative cooling provides little or no benefit on such days. Therefore, this project does not increase permitted capacity, but attempts to shift operation on warm days up the power output performance curve, but within the original design range of these units. Inlet foggers are routinely included in new combustion turbine projects and have not affected the Department's decisions regarding Best Available Control Technology.

The facility is a PSD major source of air pollution and the proposed project could potentially result in significant increases in pollutant emissions of CO, NOx, PM/PM10, SO2, and/or VOC. This is based on the increased fuel consumption necessary to realize the power boost associated with inlet fogging, past actual emissions, future potential emissions, and maximum emissions rates. Therefore, the project is subject to review for the Prevention of Significant Deterioration (PSD) of Air Quality. The applicant has requested a limit on operation of the foggers to avoid triggering the significant emissions rates specified in Table 62-212.400-2, F.A.C. and a corresponding determination of the Best Available Control Technology (BACT).

Summary of the PSD Applicability Review: The project proposes installation of an air fogging system that will alter the conditions of the inlet air to the combustion turbine. This change in the method of operation will result in higher fuel consumption rates and corresponding air pollutant emissions during periods of fogging. The Department believes that it is reasonable to evaluate the increase in emissions directly resulting from the use of air foggers. This is consistent with the Department's previous determinations for similar fogger projects. However, critical to this analysis is the assumption that the fogger project will not increase the availability or utilization of the existing combustion turbing over that of recent years. After a review of the operating history for this unit, the Department established a limit for inlet air fogging of 1255 hours per year that would avoid triggering PSD for the proposed project. The Department believes that the modification and resulting effects can be isolated and directly estimated. Emissions from the existing combustion turbine were based on past actual emissions. Emissions resulting from inlet air fogging were based on future potential emissions, including the restriction on hours of inlet air fogging. The Department believes the permit limit provides a realistic operating scenario for the use of fogging equipment and prevents the project from triggering PSD. Therefore, this project is considered a minor modification with respect to PSD. See the Technical Evaluation and Preliminary Determination for complete details of this determination.

<u>Air Quality Impact Analysis</u>: Because this project is permitted to avoid PSD, no air quality impact analysis was conducted. The Department concluded that, because the proposed air inlet foggers should not result in an increase in the maximum hourly emission rates, there would be no change in the maximum emissions rates or any corresponding predicted ambient impacts from previous modeling analyses. Also, inlet air fogging would have a negligible impact on the combustion turbine exhaust temperature. Therefore, issuance of this permit would not adversely affect the results of any previous modeling scenarios.

to the fact of

APPENDIX GC - CONSTRUCTION PERMIT GENERAL CONDITIONS

- G.1 The terms, conditions, requirements, limitations, and restrictions set forth in this permit are "Permit Conditions" and are binding and enforceable pursuant to Sections 403.161, 403.727, or 403.859 through 403.861, Florida Statutes. The permittee is placed on notice that the Department will review this permit periodically and may initiate enforcement action for any violation of these conditions.
- G.2 This permit is valid only for the specific processes and operations applied for and indicated in the approved drawings or exhibits. Any unauthorized deviation from the approved drawings or exhibits, specifications, or conditions of this permit may constitute grounds for revocation and enforcement action by the Department.
- G.3 As provided in Subsections 403.087(6) and 403.722(5), Florida Statutes, the issuance of this permit does not convey and vested rights or any exclusive privileges. Neither does it authorize any injury to public or private property or any invasion of personal rights, nor any infringement of federal, state or local laws or regulations. This permit is not a waiver or approval of any other Department permit that may be required for other aspects of the total project which are not addressed in the permit.
- G.4 This permit conveys no title to land or water, does not constitute State recognition or acknowledgment of title, and does not constitute authority for the use of submerged lands unless herein provided and the necessary title or leasehold interests have been obtained from the State. Only the Trustees of the Internal Improvement Trust Fund may express State opinion as to title.
- G.5 This permit does not relieve the permittee from liability for harm or injury to human health or welfare, animal, or plant life, or property caused by the construction or operation of this permitted source, or from penalties therefore; nor does it allow the permittee to cause pollution in contravention of Florida Statutes and Department rules, unless specifically authorized by an order from the Department.
- G.6 The permittee shall properly operate and maintain the facility and systems of treatment and control (and related appurtenances) that are installed or used by the permittee to achieve compliance with the conditions of this permit, as required by Department rules. This provision includes the operation of backup or auxiliary facilities or similar systems when necessary to achieve compliance with the conditions of the permit and when required by Department rules.
- G.7 The permittee, by accepting this permit, specifically agrees to allow authorized Department personnel, upon presentation of credentials or other documents as may be required by law and at a reasonable time, access to the premises, where the permitted activity is located or conducted to:
 - (a) Have access to and copy and records that must be kept under the conditions of the permit;
 - (b) Inspect the facility, equipment, practices, or operations regulated or required under this permit, and,
 - (c) Sample or monitor any substances or parameters at any location reasonably necessary to assure compliance with this permit or Department rules.

Reasonable time may depend on the nature of the concern being investigated.

- G.8 If, for any reason, the permittee does not comply with or will be unable to comply with any condition or limitation specified in this permit, the permittee shall immediately provide the Department with the following information:
 - (a) A description of and cause of non-compliance; and
 - (b) The period of noncompliance, including dates and times; or, if not corrected, the anticipated time the non-compliance is expected to continue, and steps being taken to reduce, eliminate, and prevent recurrence of the non-compliance.

The permittee shall be responsible for any and all damages, which may result and may be subject to enforcement action by the Department for penalties or for revocation of this permit.

G.9 In accepting this permit, the permittee understands and agrees that all records, notes, monitoring data and other information relating to the construction or operation of this permitted source which are submitted to the Department may be used by the Department as evidence in any enforcement case involving the permitted source arising under the Florida Statutes or Department rules, except where such use is prescribed by Sections 403.73 and 403.111,

APPENDIX GC - CONSTRUCTION PERMIT GENERAL CONDITIONS

- Florida Statutes. Such evidence shall only be used to the extend it is consistent with the Florida Rules of Civil Procedure and appropriate evidentiary rules.
- G.10 The permittee agrees to comply with changes in Department rules and Florida Statutes after a reasonable time for compliance, provided, however, the permittee does not waive any other rights granted by Florida Statutes or Department rules.
- G.11 This permit is transferable only upon Department approval in accordance with Florida Administrative Code Rules 62-4.120 and 62-730.300, F.A.C., as applicable. The permittee shall be liable for any non-compliance of the permitted activity until the transfer is approved by the Department.
- G.12 This permit or a copy thereof shall be kept at the work site of the permitted activity.
- G.13 This permit also constitutes:
 - (a) Determination of Best Available Control Technology (not applicable to project);
 - (b) Determination of Prevention of Significant Deterioration (not applicable to project); and
 - (c) Compliance with New Source Performance Standards (not applicable to project).
- G.14 The permittee shall comply with the following:
 - (a) Upon request, the permittee shall furnish all records and plans required under Department rules. During enforcement actions, the retention period for all records will be extended automatically unless otherwise stipulated by the Department.
 - (b) The permittee shall hold at the facility or other location designated by this permit records of all monitoring information (including all calibration and maintenance records and all original strip chart recordings for continuous monitoring instrumentation) required by the permit, copies of all reports required by this permit, and records of all data used to complete the application or this permit. These materials shall be retained at least three years from the date of the sample, measurement, report, or application unless otherwise specified by Department rule.
 - (c) Records of monitoring information shall include:
 - 1. The date, exact place, and time of sampling or measurements;
 - 2. The person responsible for performing the sampling or measurements;
 - 3. The dates analyses were performed;
 - 4. The person responsible for performing the analyses;
 - 5. The analytical techniques or methods used; and
 - 6. The results of such analyses.
- G.15 When requested by the Department, the permittee shall within a reasonable time furnish any information required by law, which is needed to determine compliance with the permit. If the permittee becomes aware that relevant facts were not submitted or were incorrect in the permit application or in any report to the Department, such facts or information shall be corrected promptly.

Memorandum

Florida Department of **Environmental Protection**

TO:

Howard L. Rhodes

THRU:

Clair Fancy

Al Linero ay 2/29

FROM:

Jeff Koerner

DATE:

February 29, 2000

SUBJECT:

Final Permit No. 0970001-003-AC

KUA's Roy B. Hansel Plant

Inlet Air Foggers for Existing Combustion Turbine (EU-001)

The Final Permit is attached for your approval and signature to add a compressor inlet air fogging system to an existing combustion turbine at KUA's Roy B. Hansel Plant in Osceola County. To ensure that the project remained minor with respect to PSD, the applicant agreed to a limit of 1255 hours of inlet fogging during any consecutive 12 months. This unit is currently subject to NSPS Subpart GG for stationary gas turbines. The Final Permit authorizes installation of the equipment and establishes the limit on operation. Requirements established in previously issued air construction and Title V operation permits remain unchanged.

The Public Notice of Intent to Issue was published in The Orlando Sentinel on February 11, 2000. No comments were received regarding the Draft Permit. Day #90 is May 18, 2000.

Attachments

CHF/AAL/jfk

the reverse side?	SENDER: Complete items 1 and/or 2 for additional services. Complete items 3. 4a. and 4b. Print your name and address on the reverse of this form so that we card to you. Attach this form to the front of the mailpiece. or on the back if space permit. Write "Return Receipt Requested" on the mailpiece below the article. The Return Receipt will show to whom the article was delivered and delivered.	I also wish to receive the following services (for an extra fee): 1. Addressee's Address 2. Restricted Delivery Consult postmaster for fee.		
Ā	3. Article Addressed to: Nr. A. K. Sharma, PE, NP KUA PD Box 423219 Kissimmel Fl 34742-3219	7. Date of D	Type ed Mail ceipt for Merchandise elivery	×
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## The Orlando Sentinel

Osceola County 804 W. Emmett Street Kissimmee, Florida 34741

Date: Feb. 14, 2000

This is to certify that the The Osceola Sentinel, FEB 16 2000	he attached advertisements did publish in £brung 11, 2000.
BUREAU OF AIR REGULATION	Kelley Thomason Advertising Account Executive The Osceola Sentinel
STATE OF FLORIDA COUNTY OF OSCEOLA	
of the instrument presented to	me by Kelley Thomason is the original of such instrument.
WITNESS my hand and offici 2000.	ial seal, thisday ofFeb,
CYRISE A. FRANE NOTARY)  My Comm Exp. 1/ No. CC69  [1] Personally Known	123/2002 17517 Motory Public H. Maney
My commission expires	2, 23, 2002

## <u>PUBLIC NOTICE OF INTENT TO ISSUE AIR CONSTRUCTION PERMIT</u>

## STATE OF FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION

DEP File No. 0970001-003-AC Kissimmee Utility Authority Roy B. Hansel Plant Osceola County

The Department of Environmental Protection (Department) gives notice of its intent to issue an air construction permit to the Kissimmee Utility Authority for the Roy B. Hansel Plant located at 102 Lakeshore Boulevard in Kissimmee, Osceola County, Florida. The applicant proposes to install an inlet air fogging system for the existing combustion turbine to provide evaporative cooling with a corresponding boost in power production. A Best Available Control Technology (BACT) determination was not required pursuant to the Rule 62-212.400, F.A.C. The applicant's mailing address is P.O. Box 423219, Kissimmee, FL 34742-3219.

The applicant specifically requests limits on the operation of the fogging system that would establish this project as a minor modification in accordance with the Prevention of Significant Deterioration (PSD) of Air Quality program. Based on operation of the air fogging system limited to 1255 hours during any consecutive 12 months, the total net potential pollutant emissions increases are summarized in the following table.

Pollutant	Net Emission Increase Tons/Year	Significant Emissions Rate Tons/Year	PSD Applies?
CO	12	100	No
NOx	36	40	No
PM/PM10	3	25/15	No
SO2	39	40	No
VOC	3	40	No

Based on the proposed Draft Permit, the Department determines that PSD does not apply to this modification. The existing gas turbines continue to be subject to the 40 CFR 60, Subpart GG, the New Source Performance Standards for stationary gas turbines. An air quality impact analysis was not conducted. Emissions from the project will not consume PSD increment and will not significantly contribute to or cause a violation of any state or federal ambient air quality standards. The proposed project will not change any previous modeling demonstrations.

The Department will issue the Final permit with the attached conditions unless a response received in accordance with the following procedures results in a different decision or significant change of terms or conditions.

The Department will accept written comments concerning the proposed permit issuance action for a period of 14 (fourteen) days from the date of publication of this Public Notice of Intent to Issue Air Construction Permit. Written comments should be provided to the Department's Bureau of Air Regulation at 2600 Blair Stone Road, Mail Station #5505, Tallahassee, FL 32399-2400. Any written comments filed shall be made available for public inspection. If written comments received result in a significant change in the proposed agency action, the Department shall revise the proposed permit and require, if applicable, another Public Notice.

The Department will issue the permit with the attached conditions unless a timely petition for an administrative hearing is filed pursuant to sections 120.569 and 120.57 F.S., before the deadline for filing a petition. The procedures for petitioning for a hearing are set forth below.

Mediation is not available in this proceeding.

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A person whose substantial interests are affected by the proposed permitting decision may petition for an administrative proceeding (hearing) under sections 120.569 and 120.57 of the Florida Statutes. The petition must contain the information set forth below and must be filed (received) in the Office of General Counsel of the Department at 3900 Commonwealth Boulevard, Mail Station #35, Tallahassee, Florida, 32399-3000. Petitions filed by the permit applicant or any of the parties listed below must be filed within fourteen days of receipt of this notice of intent. Petitions filed by any persons other than those entitled to written notice under section 120.60(3) of the Florida Statutes must be filed within fourteen days of publication of the public notice or within fourteen days of receipt of this notice of intent, whichever occurs first. Under section 120.60(3), however, any person who asked the Department for notice of agency action may file a petition within fourteen days of receipt of that notice, regardless of the date of publication. A petitioner shall mail a copy of the petition to the applicant at the address indicated above at the time of filing. The failure of any person to file a petition within the appropriate time period shall constitute a waiver of that person's right to request an administrative determination (hearing) under sections 120.569 and 120.57 F.S., or to intervene in this proceeding and participate as a party to it. Any subsequent intervention will be only at the approval of the presiding officer upon the filing of a motion in compliance with Rule 28-106.205 of the Florida Administrative Code.

A petition that disputes the material facts on which the Department's action is based must contain the following information: (a) The name and address of each agency affected and each agency's file or identification number, if known; (b) The name, address, and telephone number of the petitioner, the name, address, and telephone number of the petitioner's representative, if any, which shall be the address for service purposes during the course of the proceeding; and an explanation of how the petitioner's substantial interests will be affected by the agency determination; (c) A statement of how and when petitioner received notice of the agency action or proposed action; (d) A statement of all disputed issues of material fact. If there are none, the petitioner contends warrant reversal or modification of the ultimate facts alleged, including the specific facts the petitioner contends warrant reversal or modification of the agency's proposed action; (f) A statement of the specific rules or statutes the petitioner contends require reversal or modification of the agency's proposed action; and (g) A statement of the relief sought by the petitioner, stating precisely the action petitioner wishes the agency to take with respect to the agency's proposed action.

A petition that does not dispute the material facts upon which the Department's action is based shall state that no such facts are in dispute and otherwise shall contain the same information as set forth above, as required by Rule 28-106.301.

Because the administrative hearing process is designed to formulate final agency action, the filing of a petition means that the Department's final action may be different from the position taken by it in this notice. Persons whose substantial interests will be affected by any such final decision of the Department on the application have the right to petition to become a party to the proceeding, in accordance with the requirements set forth above.

A complete project file is available for public inspection during normal business hours, 8:00 a.m. to 5:00 p.m., Monday through Friday, except legal holidays, at:

Dept. of Environmental Protection Bureau of Air Regulation Suite 4, 111 S. Magnolia Drive Tallahassee, Florida, 32301 Telephone: 850/488-0114 Dept. of Environmental Protection Central District Office 3319 Maguire Boulevard, Suite 232 Orlando, Florida 32803-3767 Telephone: 407/894-7555

The complete project file includes the application, technical evaluations, Draft permit, and the information submitted by the responsible official, exclusive of confidential records under Section 403.111, F.S. Interested persons may contact the Administrator of the New Source Review Section at 111 South Magnolia Drive, Suite 4, Tallahassee, Florida 32301, or call 850/488-0114, for additional information.



# Department of Environmental Protection

Jeb Bush Governor Twin Towers Office Building 2600 Blair Stone Road Tallahassee, Florida 32399-2400

David B. Struhs Secretary

January 26, 2000

CERTIFIED MAIL - RETURN RECEIPT REQUESTED

A.K. Sharma, Director of Power Supply Kissimmee Utility Authority P.O. Box 423219 Kissimmee, FL 34742-3219

Re: DEP File No. 0970001-003-AC

Inlet Air Foggers for Existing Combustion Turbine at Roy B. Hansel Plant

Dear Mr. Sharma:

Enclosed is one copy of the Draft air construction permit for the Roy B. Hansel Plant located at 102 Lakeshore Boulevard in Kissimmee, Osceola County, Florida. The <u>Technical Evaluation and Preliminary Determination</u>, the Department's <u>Intent to Issue Air Construction Permit</u> and the <u>Public Notice of Intent to Issue Air Construction Permit</u> are also included.

The <u>Public Notice of Intent to Issue Air Construction Permit</u> must be published one time only, as soon as possible, in the legal advertisement section of a newspaper of general circulation in the area affected, pursuant to the requirements Chapter 50, Florida Statutes. Proof of publication, i.e., newspaper affidavit, must be provided to the Department's Bureau of Air Regulation office within seven days of publication. Failure to publish the notice and provide proof of publication may result in the denial of the permit.

Please submit any written comments you wish to have considered concerning the Department's proposed action to A. A. Linero, P.E., Administrator, New Source Review Section at the above letterhead address. If you have any other questions, please contact Jeff Koerner at 850/414-7268 or Mr. Linero at 850/488-0114.

Sincerely,

C. H. Fancy, P.E., Chief,

Bureau of Air Regulation

CHF/AL/jfk Enclosures In the Matter of an Application for Permit by:

A.K. Sharma, Director of Power Supply Kissimmee Utility Authority P.O. Box 423219 Kissimmee, FL 34742-3219

DEP File No. 0970001-003-AC Roy B. Hansel Plant Osceola County CT Inlet Air Foggers

#### INTENT TO ISSUE AIR CONSTRUCTION PERMIT

The Department of Environmental Protection (Department) gives notice of its intent to issue an air construction permit (copy of Draft permit attached) for the proposed project, detailed in the application specified above and the enclosed Technical Evaluation and Preliminary Determination, for the reasons stated below.

The applicant, Kissimmee Utility Authority, applied on December 6, 1999, to the Department for an air construction permit for its Roy B. Hansel Plant located at 102 Lakeshore Boulevard in Kissimmee, Osceola County, Florida. The permit is to install an inlet air fogging system to provide evaporative cooling with a corresponding boost in power production. The applicant specifically requested limits on air fogging operation to avoid triggering PSD. The Department has permitting jurisdiction under the provisions of Chapter 403, Florida Statutes (F.S.), and Florida Administrative Code (F.A.C.) Chapters 62-4, 62-210, and 62-212. The above actions are not exempt from permitting procedures. The Department has determined that an air construction permit is required to install the proposed equipment.

The Department intends to issue this air construction permit based on the belief that reasonable assurances have been provided to indicate that operation of these emission units will not adversely impact air quality, and the emission units will comply with all appropriate provisions of Chapters 62-4, 62-204, 62-210, 62-212, 62-296, and 62-297, F.A.C.

Pursuant to Section 403.815, F.S., and Rule 62-110.106(7)(a)1., F.A.C., you (the applicant) are required to publish at your own expense the enclosed Public Notice of Intent to Issue Air Construction Permit. The notice shall be published one time only in the legal advertisement section of a newspaper of general circulation in the area affected. Rule 62-110.106(7)(b), F.A.C., requires that the applicant cause the notice to be published as soon as possible after notification by the Department of its intended action. For the purpose of these rules, "publication in a newspaper of general circulation in the area affected" means publication in a newspaper meeting the requirements of Sections 50.011 and 50.031, F.S., in the county where the activity is to take place. If you are uncertain that a newspaper meets these requirements, please contact the Department at the address or telephone number listed below. The applicant shall provide proof of publication to the Department's Bureau of Air Regulation, at 2600 Blair Stone Road, Mail Station #5505, Tallahassee, Florida 32399-2400 (Telephone: 850/488-0114; Fax 850/922-6979). You must provide proof of publication within seven days of publication, pursuant to Rule 62-110.106(5), F.A.C. No permitting action for which published notice is required shall be granted until proof of publication of notice is made by furnishing a uniform affidavit in substantially the form prescribed in section 50.051, F.S. to the office of the Department issuing the permit. Failure to publish the notice and provide proof of publication may result in the denial of the permit pursuant to Rules 62-110.106(9) & (11), F.A.C.

The Department will issue the final permit with the attached conditions unless a response received in accordance with the following procedures results in a different decision or significant change of terms or conditions.

The Department will accept written comments concerning the proposed permit issuance action for a period of 14(fourteen) days from the date of publication of <u>Public Notice of Intent to Issue Air Permit</u>. Written comments should be provided to the Department's Bureau of Air Regulation at 2600 Blair Stone Road, Mail Station #5505, Tallahassee, FL 32399-2400. Any written comments filed shall be made available for public inspection. If written comments received result in a significant change in the proposed agency action, the Department shall revise the proposed permit and require, if applicable, another Public Notice.

KUA Hansel Plant – CT Inlet Air Foggers DEP File No. 0970001-003-AC Page 2 of 3

Charles Same Park

The Department will issue the permit with the attached conditions unless a timely petition for an administrative hearing is filed pursuant to sections 120.569 and 120.57 F.S., before the deadline for filing a petition. The procedures for petitioning for a hearing are set forth below.

A person whose substantial interests are affected by the proposed permitting decision may petition for an administrative proceeding (hearing) under sections 120.569 and 120.57 of the Florida Statutes. The petition must contain the information set forth below and must be filed (received) in the Office of General Counsel of the Department at 3900 Commonwealth Boulevard, Mail Station #35, Tallahassee, Florida, 32399-3000. Petitions filed by the permit applicant or any of the parties listed below must be filed within fourteen days of receipt of this notice of intent. Petitions filed by any persons other than those entitled to written notice under section 120.60(3) of the Florida Statutes must be filed within fourteen days of publication of the public notice or within fourteen days of receipt of this notice of intent, whichever occurs first. Under section 120.60(3), however, any person who asked the Department for notice of agency action may file a petition within fourteen days of receipt of that notice, regardless of the date of publication. A petitioner shall mail a copy of the petition to the applicant at the address indicated above at the time of filing. The failure of any person to file a petition within the appropriate time period shall constitute a waiver of that person's right to request an administrative determination (hearing) under sections 120.569 and 120.57 F.S., or to intervene in this proceeding and participate as a party to it. Any subsequent intervention will be only at the approval of the presiding officer upon the filing of a motion in compliance with Rule 28-106.205 of the Florida Administrative Code.

A petition that disputes the material facts on which the Department's action is based must contain the following information: (a) The name and address of each agency affected and each agency's file or identification number, if known; (b) The name, address, and telephone number of the petitioner, the name, address, and telephone number of the petitioner's representative, if any, which shall be the address for service purposes during the course of the proceeding; and an explanation of how the petitioner's substantial interests will be affected by the agency determination; (c) A statement of how and when petitioner received notice of the agency action or proposed action; (d) A statement of all disputed issues of material fact. If there are none, the petitioner contends warrant reversal or modification of the agency's proposed action; (f) A statement of the specific rules or statutes the petitioner contends require reversal or modification of the agency's proposed action; (f) A statement of the relief sought by the petitioner, stating precisely the action petitioner wishes the agency to take with respect to the agency's proposed action.

A petition that does not dispute the material facts upon which the Department's action is based shall state that no such facts are in dispute and otherwise shall contain the same information as set forth above, as required by Rule 28-106.301.

Because the administrative hearing process is designed to formulate final agency action, the filing of a petition means that the Department's final action may be different from the position taken by it in this notice. Persons whose substantial interests will be affected by any such final decision of the Department on the application have the right to petition to become a party to the proceeding, in accordance with the requirements set forth above.

Mediation is not available in this proceeding.

In addition to the above, a person subject to regulation has a right to apply for a variance from or waiver of the requirements of particular rules, on certain conditions, under Section 120.542 F.S. The relief provided by this state statute applies only to state rules, not statutes, and not to any federal regulatory requirements. Applying for a variance or waiver does not substitute or extend the time for filing a petition for an administrative hearing or exercising any other right that a person may have in relation to the action proposed in this notice of intent.

KUA Hansel Plant - CT Inlet Air Foggers DEP File No. 0970001-003-AC Page 3 of 3

The application for a variance or waiver is made by filing a petition with the Office of General Counsel of the Department, 3900 Commonwealth Boulevard, Mail Station #35, Tallahassee, Florida 32399-3000. The petition must specify the following information: (a) The name, address, and telephone number of the petitioner: (b) The name, address, and telephone number of the attorney or qualified representative of the petitioner, if any; (c) Each rule or portion of a rule from which a variance or waiver is requested; (d) The citation to the statute underlying (implemented by) the rule identified in (c) above; (e) The type of action requested; (f) The specific facts that would justify a variance or waiver for the petitioner; (g) The reason why the variance or waiver would serve the purposes of the underlying statute (implemented by the rule); and (h) A statement whether the variance or waiver is permanent or temporary and, if temporary, a statement of the dates showing the duration of the variance or waiver requested.

The Department will grant a variance or waiver when the petition demonstrates both that the application of the rule would create a substantial hardship or violate principles of fairness, as each of those terms is defined in Section 120.542(2) F.S., and that the purpose of the underlying statute will be or has been achieved by other means by the petitioner.

Persons subject to regulation pursuant to any federally delegated or approved air program should be aware that Florida is specifically not authorized to issue variances or waivers from any requirements of any such federally delegated or approved program. The requirements of the program remain fully enforceable by the Administrator of the EPA and by any person under the Clean Air Act unless and until the Administrator separately approves any variance or waiver in accordance with the procedures of the federal program.

Executed in Tallahassee, Florida.

The undersigned duly designated deputy agency clerk hereby certifies that this Intent to Issue Air Construction Permit (including the Public Notice of Intent to Issue Air Construction Permit, Technical Evaluation and Preliminary Determination, and the Draft permit) was sent by certified mail (*) and copies were mailed by U.S. Mail before the close of business on  $[-3]-\infty$  to the person(s) listed:

CERTIFICATE OF SERVICE

Mr. A.K. Sharma, KUA*

Mr. Jerome Guidry, Perigree Technical Services, Inc.

Mr. Len Kozlov, Central District Office DEP

Mr. Gregg Worley, EPA

C. H. Fancy, P.E., Chief Bureau of Air Regulation

Mr. John Bunyak, NPS

Clerk Stamp

FILING AND ACKNOWLEDGMENT FILED, on this date, pursuant to §120.52, Florida Statutes, with the designated Department Clerk, receipt of which is hereby acknowledged.

Jober 1-31-00

the reverse side?	SENDER:  Complete items 1 and/or 2 for additional services.  Complete items 3, 4a, and 4b.  Print your name and address on the reverse of this form so that we card to you.  Attach this form to the front of the mailpiece, or on the back if space permit.  Write "Return Receipt Requested" on the mailpiece below the article.  The Return Receipt will show to whom the article was delivered and delivered.	does not	I also wish to recifollowing services extra fee):  1.  Addresse 2.  Restricted Consult postmast	s (for an ee's Address · d Delivery	ipt Service.
<b>IURN ADDRESS</b> completed on	3. Article Addressed to: A.K. Sharma, PE  Kusummee Uthery Auth PD Box 423219  Kusummee, F1  34742-3219  5. Received By: (Print Name)	7. Date of D	Type ed Mail ceipt for Merchandise	QZ5  □ COD    COD	k vou for using Return Rece
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#### PUBLIC NOTICE OF INTENT TO ISSUE AIR CONSTRUCTION PERMIT

### STATE OF FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION

DEP File No. 0970001-003-AC

Kissimmee Utility Authority Roy B. Hansel Plant Osceola County

The Department of Environmental Protection (Department) gives notice of its intent to issue an air construction permit to the Kissimmee Utility Authority for the Roy B. Hansel Plant located at 102 Lakeshore Boulevard in Kissimmee, Osceola County, Florida. The applicant proposes to install an inlet air fogging system for the existing combustion turbine to provide evaporative cooling with a corresponding boost in power production. A Best Available Control Technology (BACT) determination was not required pursuant to the Rule 62-212.400, F.A.C. The applicant's mailing address is P.O. Box 423219, Kissimmee, FL 34742-3219.

The applicant specifically requests limits on the operation of the fogging system that would establish this project as a minor modification in accordance with the Prevention of Significant Deterioration (PSD) of Air Quality program. Based on operation of the air fogging system limited to 1255 hours during any consecutive 12 months, the total net potential pollutant emissions increases are summarized in the following table.

Pollutant	Net Emissions Increase	Significant Emissions Rate	PSD Applies?
	Tons/Year Tons/Year		
CO	12	100	No
NOx	36	40	No
PM/PM10	3	25/15	No
SO2	39	40	No
VOC	3	40	No

Based on the proposed Draft Permit, the Department determines that PSD does not apply to this modification. The existing gas turbines continue to be subject to the 40 CFR 60, Subpart GG, the New Source Performance Standards for stationary gas turbines. An air quality impact analysis was not conducted. Emissions from the project will not consume PSD increment and will not significantly contribute to or cause a violation of any state or federal ambient air quality standards. The proposed project will not change any previous modeling demonstrations.

The Department will issue the Final permit with the attached conditions unless a response received in accordance with the following procedures results in a different decision or significant change of terms or conditions.

The Department will accept written comments concerning the proposed permit issuance action for a period of 14 (fourteen) days from the date of publication of this Public Notice of Intent to Issue Air Construction Permit. Written comments should be provided to the Department's Bureau of Air Regulation at 2600 Blair Stone Road, Mail Station #5505, Tallahassee, FL 32399-2400. Any written comments filed shall be made available for public inspection. If written comments received result in a significant change in the proposed agency action, the Department shall revise the proposed permit and require, if applicable, another Public Notice.

The Department will issue the permit with the attached conditions unless a timely petition for an administrative hearing is filed pursuant to sections 120.569 and 120.57 F.S., before the deadline for filing a petition. The procedures for petitioning for a hearing are set forth below.

Mediation is not available in this proceeding.

A person whose substantial interests are affected by the proposed permitting decision may petition for an administrative proceeding (hearing) under sections 120.569 and 120.57 of the Florida Statutes. The petition must contain the information set forth below and must be filed (received) in the Office of General Counsel of the Department at 3900 Commonwealth Boulevard, Mail Station #35, Tallahassee, Florida, 32399-3000. Petitions filed by the permit applicant or any of the parties listed below must be filed within fourteen days of receipt of this notice of intent. Petitions filed by any persons other than those entitled to written notice under section 120.60(3) of the Florida Statutes must be filed within fourteen days of publication of the public notice or within fourteen days of receipt of this notice of intent, whichever occurs first. Under section 120.60(3), however, any person who asked the Department for notice of agency action may file a petition within fourteen days of receipt of that notice, regardless of the date of publication. A petitioner shall mail a copy of the petition to the applicant at the address indicated above at the time of filing. The failure of any person to file a petition within the appropriate time period shall constitute a waiver of that person's right to request an administrative determination (hearing) under sections 120.569 and 120.57 F.S., or to intervene in this proceeding and participate as a party to it. Any subsequent intervention will be only at the approval of the presiding officer upon the filing of a motion in compliance with Rule 28-106.205 of the Florida Administrative Code.

A petition that disputes the material facts on which the Department's action is based must contain the following information: (a) The name and address of each agency affected and each agency's file or identification number, if known; (b) The name, address, and telephone number of the petitioner, the name, address, and telephone number of the petitioner's representative, if any, which shall be the address for service purposes during the course of the proceeding; and an explanation of how the petitioner's substantial interests will be affected by the agency determination; (c) A statement of how and when petitioner received notice of the agency action or proposed action; (d) A statement of all disputed issues of material fact. If there are none, the petitioner contends warrant reversal or modification of the agency's proposed action; (f) A statement of the specific rules or statutes the petitioner contends require reversal or modification of the agency's proposed action; and (g) A statement of the relief sought by the petitioner, stating precisely the action petitioner wishes the agency to take with respect to the agency's proposed action.

A petition that does not dispute the material facts upon which the Department's action is based shall state that no such facts are in dispute and otherwise shall contain the same information as set forth above, as required by rule 28-106.301

Because the administrative hearing process is designed to formulate final agency action, the filing of a petition means that the Department's final action may be different from the position taken by it in this notice. Persons whose substantial interests will be affected by any such final decision of the Department on the application have the right to petition to become a party to the proceeding, in accordance with the requirements set forth above.

A complete project file is available for public inspection during normal business hours, 8:00 a.m. to 5:00 p.m., Monday through Friday, except legal holidays, at:

Dept. of Environmental Protection Bureau of Air Regulation Suite 4, 111 S. Magnolia Drive Tallahassee, Florida, 32301 Telephone: 850/488-0114 Dept. of Environmental Protection Central District Office Suite 232, 3319 Maguire Boulevard Orlando, Florida 32803-3767 Telephone: 407/894-7555

The complete project file includes the application, technical evaluations, Draft permit, and the information submitted by the responsible official, exclusive of confidential records under Section 403.111, F.S. Interested persons may contact the Administrator of the New Source Review Section at 111 South Magnolia Drive, Suite 4, Tallahassee, Florida 32301, or call 850/488-0114, for additional information.

## TECHNICAL EVALUATION AND

#### PRELIMINARY DETERMINATION

#### KISSIMMEE UTILITY AUTHORITY ROY B. HANSEL PLANT

Osceola County, Florida

Combustion Turbine No. 1 ARMS Emissions Unit 001

Facility I.D. No. 0970001

Draft Permit No. 0970001-003-AC

Department of Environmental Protection
Division of Air Resources Management
Bureau of Air Regulation
New Source Review Section

January 25, 2000

#### 1.0 APPLICATION INFORMATION

#### 1.1 Applicant Name and Address

Kissimmee Utility Authority

P.O. Box 423219

Kissimmee, FL 34742-3219

Authorized Representative:

A.K. Sharma, Director of Power Supply

#### 1.2 Reviewing and Processing Schedule

12/06/99 Department received the permit application for a modification.

12/22/99 Department requested additional information.

01/21/00 Department received additional information from the applicant; application complete.

#### 2.0 EXISTING FACILITY INFORMATION

#### 2.1 Existing Facility Description

This facility consists of one combined cycle combustion turbine, eight internal combustion engines with electrical generators, and several miscellaneous unregulated and/or insignificant activities.

#### 2.2 Facility Location

KUA - Roy B. Hansel Plant

102 Lakeshore Boulevard

Kissimmee, Osceola County, Florida 34741

UTM Zone 17, 460.1 km East, 3129.3 km North

Latitude 28°17' 27" North and Longitude 81°24' 25" West

#### 2.3 Standard Industrial Classification Codes (SIC)

Industry Group No. - 49 - Electric, Gas, and Sanitary Services

Industry No. - 4911 - Electric Services

#### 2.4 Regulatory Categories

Power Plant Siting: Not applicable to this facility.

Title III - HAP: Based on the initial Title V permit application, this facility is not a major source of hazardous air pollutants (HAPs).

Title IV - Acid Rain: Based on the initial Title V permit application, this facility does not operate emissions units subject to the Federal Acid Rain Program.

Title V – Major Source: This facility is classified as a "major" source of air pollution with respect to Title V of the Clean Air Act because emissions of at least one regulated air pollutant, such as carbon monoxide (CO), nitrogen oxides (NOx), particulate matter (PM/PM10), sulfur dioxide (SO2), or volatile organic compounds (VOC) exceeds 100 tons per year (TPY).

PSD Major Source: This facility is a "major facility" with respect to the Prevention of Significant Deterioration (PSD) of Air Quality program because emissions of at least one criteria pollutant are greater than 250 tons per year. Pursuant to Rule 62-212.400, F.A.C., each modification to a PSD major source requires a PSD applicability review and a determination of the Best Available Control Technology

(BACT) if the resulting emissions increases are greater than the Significant Emissions Rates specified in Table 62-212.400-2, F.A.C.

**NSPS**: The existing combined cycle combustion turbine is subject to 40 CFR 60, Subpart GG, the New Source Performance Standards for stationary gas turbines.

#### 3.0 PROPOSED PROJECT

#### 3.1 Project Description

The applicant requests a permit to authorize the installation of direct water spray foggers on an existing combustion turbine at KUA's Roy B. Hansel Plant. Typically, the maximum heat input to a combustion turbine is established on the coldest day of operation because it requires more fuel combustion to achieve the same firing temperatures for the denser air. Denser air means increased mass per unit volume, which results in higher throughput in the rotor or expansion section of the combustion turbine and increased power production. Conversely, the maximum heat input is much lower on hot days because of the lower compressor inlet air density. The proposed foggers will provide evaporative cooling of the compressor inlet air to increase the power output by approximately 2 to 5 MW depending on the initial ambient conditions.

The facility is a PSD major source of air pollution. The proposed project *could* potentially result in significant increases in emissions of carbon monoxide (CO), nitrogen oxides (NOx), particulate matter (PM/PM10), sulfur dioxide (SO2), and/or volatile organic compounds (VOC). This is based on increased fuel consumption as a result of installing foggers, past actual emissions, future potential emissions, and maximum emissions rates. Therefore, the project is subject to an applicability review for the Prevention of Significant Deterioration (PSD) of Air Quality. The applicant has requested a limit on operation of the foggers to *avoid* triggering the significant emissions rates specified in Table 62-212.400-2, F.A.C. and a corresponding determination of the Best Available Control Technology (BACT).

#### 3.2 Applicant's Estimated Project Emissions

The applicant estimated the maximum emissions increases by using the increased heat input associated with a 17° F decrease in compressor inlet temperature. Based on the heat input curve for this unit, a 17° F temperature decrease results in an increase in heat input of 27 mmBTU per hour. Combining these estimates with AP-42 pollutant emission factors provides hourly emissions rates. The following table summarizes the applicant's predicted net emissions increase for the project based on this analysis and a requested limit of 5800 hours of operation to avoid triggering PSD.

Table A. Applicant's Estimated Net Emissions Increases and Resulting PSD Applicability

Pollutant	Net Emissions Increase (TPY)	Significant Emissions Rate (Tons Per Year)	Significant? (Table 212.400-2)	Subject To BACT?
CO	2.3	100	No	No
NOx	34.3	.40	No	No
PM/PM10	4.4	25/15	No	No
SO ₂	39.5	40	No	No
VOC	0.6	40	No	No

Note: Based on AP-42 and 5800 hours of fogging.

The calculated emissions increases reflect only those increases directly related to the addition of inlet fogging. Essential to the applicant's analysis is the *assumption* that utilization of the peaking combustion turbine will not increase as a result of the ability to achieve greater power output due to the project.

#### 4.0 DEPARTMENT'S ANALYSIS

#### 4.1 Project Discussion

With inlet air fogging, a series of high-pressure spray nozzles add a fine mist to the compressor inlet air. The fine water droplets evaporate absorbing heat from the air molecules during the liquid-to-vapor phase change. The inlet air is cooled and made denser allowing for slightly higher throughput and increased power generation. The maximum heat input continues to be defined by the coldest day because evaporative cooling provides little or no benefit on such days. Therefore, this project does not increase permitted capacity, but attempts to shift operation on warm days up the power output performance curve, but within the original design range of these units. Inlet foggers are routinely included in new combustion turbine projects and have not affected the Department's decisions regarding Best Available Control Technology.

#### 4.2 Department's Estimated Project Emissions

The proposed project requires the installation of equipment that will alter the conditions of the inlet air to the combustion turbine. This change in the method of operation will result in higher fuel consumption rates and corresponding air pollutant emissions during periods of fogging. The Department believes that it is reasonable to evaluate the increase in emissions directly resulting from the use of air foggers. This is consistent with the Department's previous determinations for similar fogger projects. However, critical to this analysis is the assumption that the fogger project will not increase the availability or utilization of the existing combustion turbine over that of recent years. To establish the recent operating history for the combustion turbines, the Department reviewed Annual Operating Reports submitted by the applicant over the last five years, as summarized in the following table.

Table B. Operating History for Previous 5-Years

	Annual Operating Hours 1994 - 1998					
Year	1994	1995	1996	1997	1998	
Gas Turbine	6695	1158	453	779	1257	

The past actual operation for the last two years averaged 1018 hours per year. The Department disagreed with the applicant's use of AP-42 emissions factors as representing the best available emissions data for this unit. Instead, the Department based the estimated net increase in emissions on the maximum emission rates provided in the original application and I018 hours per year, as summarized in the following table.

Table C. Department 's Estimated Net Emissions Increases

		į	Increase	Past	Future	Net
			ONLY	Actuals*	Potentials*	lncrease
	mmBTU/hr	>	27	373	400	NA
	hr/yr	>	1018	1018	1255	NA
Pollutant	lb/hr.	lb/mmBTU	TPY	TPY	TPY	TPY
CO	80	0.20	2.75	37.97	50.20	12.23
NOx	234.9	0.59	8.07	111.49	147.40	35.91
PM10	22	0.06	0.76	10.44	13.81	3.36
SO ₂	255	0.64	8.76	121.03	160.01	38.98
VOC	19	0.05	0.65	9.02	11.92	2.90

<u>Note</u>: SO2 is the limiting pollutant for oil firing at 1255 hours/year. NOx is the limiting pollutant for gas firing at 1280 hours per year.

Based on the Department's analysis, inlet air fogging for no more than 1255 hours during any consecutive 12 months would not trigger PSD for the proposed project.

#### 4.3 PSD Review

As a PSD major source, a modification or change in method of operation of the combustion turbine resulting in significant net emissions increases is subject to PSD review. A significant net emissions increase is defined in Rule 62-212.400, F.A.C as follows:

"Significant Net Emissions Increase" – A significant net emissions increase of a pollutant regulated under the Act is a net emissions increase equal to or greater than the applicable significant emission rate listed in Table 212.400-2, Regulated Air Pollutants – Significant Emission Rates.

The significant emission rates are included Tables A and B above. The meaning of a net emissions increase is given in Rule 62-212.400, F.A.C. as follows:

"Net Emissions Increase" - A modification to a facility results in a net emissions increase when, for a pollutant regulated under the Act, the sum of all of the contemporaneous creditable increases and decreases in the actual emissions of the facility, including the increase in emissions of the modification itself and any increases and decreases in quantifiable fugitive emissions, is greater than zero.

The definition of actual emissions is given in Rule 62-210.200, F.A.C. (definitions) as follows:

"Actual Emissions" - The actual rate of emission of a pollutant from an emissions unit as determined in accordance with the following provisions:

- (a) In general, actual emissions as of a particular date shall equal the average rate, in tons per year, at which the emissions unit actually emitted the pollutant during a two year period which precedes the particular date and which is representative of the normal operation of the emissions unit. The Department may allow the use of a different time period upon a determination that it is more representative of the normal operation of the emissions unit. Actual emissions shall be calculated using the emissions unit's actual operating hours, production rates and types of materials processed, stored, or combusted during the selected time period.
- (b) The Department may presume that unit-specific allowable emissions for an emissions unit are equivalent to the actual emissions of the emissions unit provided that, for any regulated air pollutant, such unit-specific allowable emissions limits are federally enforceable.
- (c) For any emissions unit (other than an electric utility steam-generating unit specified in subparagraph (d) of this definition) which has not begun normal operations on a particular date, actual emissions shall equal the potential emissions of the emissions unit on that date.

The term "normal operations" appears to be undefined and subject to some interpretation. Potential emissions are defined in Rule 62-210.200, F.A.C. (definitions) as follows:

"Potential Emissions or Potential to Emit" - The maximum capacity of an emission unit or facility to emit a pollutant under its physical and operational design. Any enforceable physical or operational limitation on the capacity of the emission unit or facility to emit a pollutant, including any air pollution control equipment and any restrictions on hours of operation or on the type or amount of material combusted, stored, or processed shall be treated as part of its design provided that, for any regulated air pollutant, such physical or operational limitation is federally enforceable.

As shown in the operating history presented above, the combustion turbine has begun normal operations and recently has serves as more of a peaking unit. Therefore, a comparison of future to past actual emissions would be based on potential emission after installation of the foggers to past actual emissions before the project. If a larger unit were replacing the existing unit, such a comparison would undoubtedly

result in a determination that PSD is applicable, unless the company took an extreme limitation in hours of operation. If a like-kind replacement were being made, the same comparison would also result in a determination that PSD is applicable. For purposes of comparison with the proposed project, this last case was addressed in the Puerto Rican Cement Decision. This is the watershed decision made by the Federal Circuit Court of Appeals that upheld the past actual to future potential emission comparison for modernization projects. The following excerpt from this decision is of interest with regard to the present project:

"One can imagine circumstances that might test the reasonableness of EPA's regulation. An electricity company, for example, might wish to replace a peak load generator -- one that operates only a few days per year -- with a new peak load generator that the firm could, but almost certainly will not, operate every day. And, uncertainties about the precise shape of future electricity peak demand might make the firm hesitate to promise EPA it will never increase actual emissions (particularly since EPA insists, as a condition of accepting the promise and issuing the NAD, that the firm also promise not to apply for permission for an actual increase under the PSD review process). Whatever the arguments about the "irrationality" of EPA's interpretation in such circumstances, however, those circumstances are not present here. The Company is not interested in peak load capacity; it operated its old kilns at low levels in the past; its new, more efficient kiln might give it the economic ability to increase production; consequently, EPA could plausibly fear an increase in actual emissions were it to provide the NAD. Thus, this seems the very type of case for which the regulations quoted above were written. We can find nothing arbitrary or irrational about EPA applying those regulations to the Company's proposal."

The current fogger project is yet another step removed from the modernization project described in the above like-kind replacement example. The combustion turbine will not be replaced at all. The modification and its effects can be isolated and directly estimated. The combustion turbine has begun normal operation and emissions prior to the project should be based on past actual emissions. However, air inlet fogging has not yet begun normal operation and future actual emissions should be based on potential emissions including any restrictions on the operation of the foggers.

The applicant has specifically requested a permit restriction to avoid triggering PSD applicability and a corresponding BACT determination. The Department's analysis also considered net emissions increases directly related to the foggers and a permit limitation to achieve this objective. The Draft Permit includes a condition limiting inlet air fogging to no more than 1255 hours during any consecutive 12 months. The Department believes this limit provides a realistic operating scenario for the use of fogging equipment and prevents the project from triggering PSD. Therefore, this project is considered a minor modification with respect to PSD.

#### 4.4 Air Quality Impact Analysis

Because this project is permitted to avoid PSD, no air quality impact analysis was conducted. The Department concludes that, because the proposed air inlet foggers should not result in an increase in the maximum hourly emission rates, there would be no change in the maximum emissions rates or corresponding predicted ambient impacts. Also, inlet air fogging would have a negligible impact on the combustion turbine exhaust temperature. Therefore, issuance of this permit would not adversely affect the results of any previous modeling scenarios.

#### 6.0 CONCLUSION

Based on the Department's technical review of the complete application, the reasonable assurances provided by the applicant, and the conditions specified in the Draft Permit, the Department makes a preliminary determination that the proposed project will comply with all applicable state and federal air pollution regulations. The proposed project, as permitted, will not result in significant annual net emissions increases nor

#### TECHNICAL EVALUATION AND PRELIMINARY DETERMINATION

increase the maximum actual hourly emissions rates. The Department's conclusion is specific to the proposed project and does not set a precedent for any future projects or other types of physical changes to combustion turbines such as compressors, combustors, rotors, etc. The Department's determination does not constitute an interpretation of the EPA rules under 40 CFR 52.21, Prevention of Significant Deterioration or 40 CFR 60, New Source Performance Standards. Jeff Koerner, P.E., is the permitting engineer responsible for reviewing the application and drafting the permit.

#### DRAFT PERMIT

#### **PERMITTEE**

Kissimmee Utility Authority P.O. Box 423219 Kissimmee, FL 34742-3219

Authorized Representative:

A.K. Sharma, Director of Power Supply

ARMS Permit No. 0970001-003-AC

Facility ID No. 0970001 SIC No. 4911

Expires: (DRAFT)

Project: Inlet Air Foggers

#### **PROJECT**

This permit is issued pursuant to the preconstruction review requirements of Chapter 62-212, F.A.C. The facility is an electric power generating plant that is a major source of air pollution with respect to Rule 62-212.400, F.A.C., the Prevention of Significant Deterioration (PSD) of Air Quality program. The proposed project will increase actual emissions of an existing combustion turbine. However, restrictions in this permit limit the net emissions increases to less than the significant emission rates in Table 62-212.400-2, F.A.C. that would trigger PSD applicability for the project.

#### **LOCATION**

This permit is for the installation of inlet air foggers on the existing combined cycle combustion turbine (Emissions Unit 001) at the Roy B. Hansel Plant located at 102 Lakeshore Boulevard in Kissimmee, Osceola County, Florida. The map coordinates are: UTM Zone 17, 460.1 km East, 3129.3 km North; and Latitude: 28° 17' 27" North and Longitude: 81° 24' 25" West.

#### STATEMENT OF BASIS

This air pollution construction permit is issued under the provisions of Chapter 403 of the Florida Statutes (F.S.), and Chapters 62-4, 62-204, 62-210, 62-212, 62-296, and 62-297 of the Florida Administrative Code (F.A.C.). The permittee is authorized to install the proposed equipment in accordance with the conditions of this permit and as described in the application, approved drawings, plans, and other documents on file with the Department. This permit does not alter any requirements from previously issued air permits for the subject emissions unit.

#### APPENDICES

The following appendices are attached as part of this permit.

Appendix A - Terminology

Appendix B - Summary of the PSD Applicability Determination

Appendix GC - Construction Permit General Conditions

(DRAFT)

Howard L. Rhodes, Director Division of Air Resources Management

#### SECTION I. FACILITY INFORMATION (DRAFT)

#### **FACILITY DESCRIPTION**

This facility consists of one combined cycle combustion turbine, eight internal combustion engines with electrical generators, and several miscellaneous unregulated and/or insignificant activities.

#### **PROJECT**

The proposed project adds an inlet air fogging system to the following existing emissions unit.

ARMS ID No.	EMISSION UNIT DESCRIPTION
001	Combined cycle combustion turbine No. 1

#### REGULATORY CLASSIFICATION

Power Plant Siting (PPS): The facilty is not subject to a PPS certification.

Title III – HAP: The facility is a major source of hazardous air pollutants.

Title IV - Acid Rain: The facility is not subject to the Federal Acid Rain Program.

Title V – Major Source: The facility is classified as a "major" source of air pollution with respect to Title V of the Clean Air Act because emissions of at least one regulated criteria air pollutant exceeds 100 tons per year.

PSD Major Source: Because facility emissions of at least one criteria pollutant are greater than 250 tons per year, the facility is "major facility" with respect to the Prevention of Significant Deterioration (PSD) of Air Quality. Pursuant to Rule 62-212.400, F.A.C., each modification to a PSD major source requires a PSD applicability determination. The Department determined that PSD did not apply to the project as permitted.

**NSPS**: The existing combined cycle combustion turbine is subject to 40 CFR 60, Subpart GG, the New Source Performance Standards for stationary gas turbines.

#### RELEVANT DOCUMENTS

- Permit application received on 12/06/99.
- Additional information received on 01/21/00.

#### SECTION II. ADMINISTRATIVE REQUIREMENTS (DRAFT)

#### GENERAL AND ADMINISTRATIVE REQUIREMENTS

- 1. <u>Permitting Authority</u>: All documents related to applications for permits to construct or modify this emissions unit shall be submitted to the Bureau of Air Regulation (BAR), Florida Department of Environmental Protection (DEP), at 2600 Blair Stone Road, Tallahassee, Florida 32399-2400 and phone number 850/488-0114.
- 2. <u>Compliance Authorities</u>: All documents related compliance activities such as reports, tests, and notifications should be submitted to the Central District Office at 3319 Maguire Boulevard, Suite 232 in Orlando, Florida 32803-3767. The phone number is 407/894-7555 and the fax number is 407/897-2966.
- 3. <u>Terminology</u>: The terms used in this permit have specific meanings as defined in the applicable chapters of the Florida Administrative Code. *Appendix A* lists frequently used abbreviations and explains the format used to cite rules and regulations in this permit.
- 4. <u>PSD Applicability Determination</u>: *Appendix B* summarizes the Department's determination of PSD applicability for this project.
- 5. <u>General Conditions</u>: The owner and operator are subject to, and shall operate under, the attached General Conditions listed in *Appendix GC* of this permit. General Conditions are binding and enforceable pursuant to Chapter 403 of the Florida Statutes. [Rule 62-4.160, F.A.C.]
- 6. Applicable Regulations. Forms and Application Procedures: Unless otherwise indicated in this permit, the construction and operation of this project shall be in accordance with the capacities and specifications stated in the application. The facility is subject to all applicable provisions of: Chapter 403 of the Florida Statutes (F.S.); Chapters 62-4, 62-204, 62-210, 62-212, 62-213, 62-296, and 62-297 of the Florida Administrative Code (F.A.C.). The permittee shall use the applicable forms listed in Rule 62-210.900, F.A.C. and follow the application procedures in Chapter 62-4, F.A.C. Issuance of this permit does not relieve the facility owner or operator from compliance with any applicable federal, state, or local permitting or regulations. [Rules 62-204.800, 62-210.300 and 62-210.900, F.A.C.]
- 7. <u>Permit Expiration</u>: For good cause, the permittee may request that this air construction permit be extended. Such a request shall be submitted to the Department's Bureau of Air Regulation at least sixty (60) days prior to the expiration of this permit. [Rules 62-4.070(4), 62-4.080, and 62-210.300(1), F.A.C]
- 8. New or Additional Conditions: For good cause shown and after notice and an administrative hearing, if requested, the Department may require the permittee to conform to new or additional conditions. The Department shall allow the permittee a reasonable time to conform to the new or additional conditions, and on application of the permittee, the Department may grant additional time. [Rule 62-4.080, F.A.C.]
- 9. <u>Modifications</u>: No emissions unit or facility subject to this permit shall be constructed or modified without obtaining an air construction permit from the Department. Such permit shall be obtained prior to beginning construction or modification. [Rules 62-210.300(1) and 62-212.300(1)(a), F.A.C.]
- 10. <u>Title V Permit</u>: This permit authorizes construction of the proposed project and initial operation to determine compliance with Department rules. Upon completion of construction of this project, a Title V operation permit revision is required for regular operation of the new equipment. The permittee shall apply for and receive a revised Title V operation permit prior to expiration of this permit. To apply for a Title V operation permit, the applicant shall submit the appropriate application form, compliance test results, and such additional information as the Department may by law require. The application shall be submitted to the Department's Central District Office at 3319 Maguire Boulevard, Suite 232 in Orlando, Florida 32803-3767. [Rules 62-4.030, 62-4.050, 62-4.220, and Chapter 62-213, F.A.C.]

#### SECTION III. EMISSIONS UNIT SPECIFIC CONDITIONS (DRAFT)

#### EU 001 - COMBINED CYCLE COMBUSTION TURBINE

The proposed project adds an inlet air fogging system to the following existing emissions unit.

ARMS ID No.	EMISSION UNIT DESCRIPTION
001	Combustion Turbine No. 1 consists of a 30.9 MW combined cycle combustion turbine with an unfired heat recovery steam generator and two 9.5 MW steam turbines. Water injection combined with low-nitrogen fuels control emissions of NOx. A high-pressure, direct water spray system may be used to provide evaporative cooling of the compressor inlet air.

<u>Permitting Note</u>: Although the inlet fogging equipment does not directly emit pollutants, this equipment alters the compressor inlet air conditions for the combustion turbines. Fogging decreases the inlet air temperature allowing a higher mass flow rate and slight increase in power production of approximately 2 to 5 MW. The increased power production is realized by increasing the fuel consumption of the combustion turbine, which results in increased actual emissions. Therefore, installation of this equipment requires a construction permit.

#### ADMINISTRATIVE REQUIREMENTS

1. <u>Previous Permit Conditions</u>: Issuance of this permit *does not* alter any requirements from previously issued air construction or Title V operation permits.

#### INSTALLATION OF EQUIPMENT

2. <u>Inlet Air Foggers</u>: The permittee is authorized to install a high pressure, direct water spray fogging system to provide evaporative cooling of the compressor inlet air. [Applicant Request]

#### PERFORMANCE RESTRICTIONS

- 3. <u>Hours of Operation:</u> The permittee shall operate the inlet air foggers no more than 1255 hours during any consecutive 12 months. [Design; Rule 62-212.400, F.A.C. (BACT); Rule 62-210.200, F.A.C. (Definitions PTE)]
- 4. <u>Plant Operation Problems</u>: If temporarily unable to comply with any of the conditions of this permit due to breakdown of equipment or destruction by fire, wind or other cause, the owner or operator shall notify the Compliance Authority as soon as possible, but at least within one (1) working day, excluding weekends and holidays. The notification shall include: pertinent information as to the cause of the problem; the steps being taken to correct the problem and prevent future recurrence; and where applicable, the owner's intent toward reconstruction of destroyed facilities. Such notification does not release the permittee from any liability for failure to comply with the conditions of this permit and the regulations. [Rule 62-4.130, F.A.C.]

#### **EMISSIONS CONTROLS**

- 5. <u>Circumvention</u>: The permittee shall not circumvent any air pollution control equipment or allow the emission of air pollutants without this equipment operating properly. [Rule 62-210.650, F.A.C.]
- 6. <u>Unconfined Particulate Emissions</u>: During the construction period, unconfined particulate matter emissions shall be minimized by dust suppressing techniques such as covering, enclosing, applying water or chemicals to the affected areas, or any combination of techniques, as necessary. [Rule 62-296.320(4)(c), F.A.C.]

#### SECTION III. EMISSIONS UNIT SPECIFIC CONDITIONS (DRAFT)

#### EU 001 - COMBINED CYCLE COMBUSTION TURBINE

#### **EXCESS EMISSIONS**

7. Excess Emissions Prohibited: Excess emissions caused entirely or in part by poor maintenance, poor operation, or any other equipment or process failure that may reasonably be prevented during startup, shutdown or malfunction, shall be prohibited. [Rule 62-210.700, F.A.C.]

#### **EMISSIONS PERFORMANCE TESTING**

8. Special Compliance Tests: The existing combustion turbine remains subject to all performance testing provisions specified in any previously issued air construction and Title V operation permits. No additional testing requirements are specified as the result of this project. However, when the Department, after investigation, has good reason (such as complaints, increased visible emissions or questionable maintenance of control equipment) to believe that any applicable emission standard contained in a Department rule or in a permit issued pursuant to those rules is being violated, it shall require the owner or operator of the emissions unit to conduct compliance tests which identify the nature and quantity of pollutant emissions from the emissions unit and to provide a report on the results of said tests to the Department. [Rule 62-297.310(7)(b), F.A.C.]

#### **COMPLIANCE DEMONSTRATIONS**

- 9. Records: All measurements, records, and other data required by this permit shall be documented in a permanent, legible format and retained for at least five (5) years following the date on which such measurements, records, or data are recorded. Records shall be made available to DEP representatives upon request. [Rules 62-4.160(14) and 62-213.440(1)(b)2., F.A.C.]
- 10. Monthly Operations Summary: By the fifth calendar day of each month, the permittee shall record the following information in a written log for the previous month of operation and for the previous 12 months of operation: the number of hours of gas firing; the number of hours of oil firing; and the number of hours of inlet air fogging. The Monthly Operations Summary shall be maintained on site in a legible format available for inspection at the Department's request. [Rule 62-4.160(15), F.A.C.]

#### **REPORTS**

- 11. Excess Emissions Reporting: If excess emissions occur due to malfunction, the permittee shall notify the Compliance Authority within (1) working day of: the nature, extent, and duration of the excess emissions; the cause of the excess emissions; and the actions taken to correct the problem. In addition, the Department may request a written summary report of the incident. [Rules 62-4.130 and 62-210.700(6), F.A.C.]
- 12. <u>Annual Operating Report</u>: The permittee shall submit an annual report that summarizes the actual operating rates and emissions from this facility. Annual operating reports shall be submitted to the Compliance Authority by March 1st of each year. [Rule 62-210.370(2), F.A.C.]

#### APPENDIX A - TERMINOLOGY

#### ABBREVIATIONS AND ACRONYMS

°F - Degrees Fahrenheit

**DEP** - State of Florida, Department of Environmental Protection

**DARM** - Division of Air Resource Management

**EPA** - United States Environmental Protection Agency

**F.A.C.** - Florida Administrative Code

**F.S.** - Florida Statute

SOA - Specific Operating Agreement
UTM - Universal Transverse Mercator

**CT** - Combustion Turbine

**DB** - Duct Burner

HRSG - Heat Recovery Steam Generator

**DLN** - Dry Low-NOx Combustion Technology

SCR - Selective Catalytic Reduction

OC - Oxidation Catalyst Technology for CO Control

#### **RULE CITATIONS**

The following examples illustrate the methods used in this permit to abbreviate and cite the references of rules, regulations, permit numbers, and identification numbers.

#### Florida Administrative Code (F.A.C.) Rules:

Example: [Rule 62-213.205, F.A.C.]

Where: 62 - refers to Title 62 of the Florida Administrative Code (F.A.C.)

62-213 - refers to Chapter 62-213, F.A.C. 62-213.205 - refers to Rule 62-213.205, F.A.C.

#### Facility Identification (ID) Number:

Example: Facility ID No. 099-0001

Where: 099 - 3 digit number indicates that the facility is located in Palm Beach County

0221 - 4 digit number assigned by state database identifies specific facility

#### New Permit Numbers:

Example: Permit No. 099-2222-001-AC or 099-2222-001-AV

Where: AC - identifies permit as an Air Construction Permit

AV - identifies permit as a Title V Major Source Air Operation Permit

- 3 digit number indicates that the facility is located in Palm Beach County

2222 - 4 digit number identifies a specific facility

- 3 digit sequential number identifies a specific permit project

#### Old Permit Numbers:

Example: Permit No. AC50-123456 or AO50-123456

Where: AC - identifies permit as an Air Construction Permit

AO - identifies permit as an Air Operation Permit

123456 - 6 digit sequential number identifies a specific permit project

#### APPENDIX B - SUMMARY OF THE PSD APPLICABILITY DETERMINATION

Project Description: The applicant requested a permit to authorize the installation of direct water spray foggers on an existing combustion turbine at KUA's Roy B. Hansel Plant, which would provide an increase power output of approximately 2 to 5 MW depending on the initial ambient conditions. With inlet air fogging, a series of high-pressure spray nozzles add a fine mist to the combustion turbine inlet air. The fine water droplets evaporate absorbing heat from the air molecules during the liquid-to-vapor phase change. The inlet air is cooled and made denser allowing for slightly higher throughput and increased power generation. The maximum heat input continues to be defined by the coldest day, because evaporative cooling provides little or no benefit on such days. Therefore, this project does not increase permitted capacity, but attempts to shift operation on warm days up the power output performance curve, but within the original design range of these units. Inlet foggers are routinely included in new combustion turbine projects and have not affected the Department's decisions regarding Best Available Control Technology.

The facility is a PSD major source of air pollution and the proposed project could potentially result in significant increases in pollutant emissions of CO, NOx, PM/PM10, SO2, and/or VOC. This is based on increased fuel consumption as a result of installing foggers, past actual emissions, future potential emissions, and maximum emissions rates. Therefore, the project is subject to review for the Prevention of Significant Deterioration (PSD) of Air Quality. The applicant has requested a limit on operation of the foggers to avoid triggering the significant emissions rates specified in Table 62-212.400-2, F.A.C. and a corresponding determination of the Best Available Control Technology (BACT).

Summary of the PSD Applicability Review: The project proposes installation of an air fogging system that will alter the conditions of the inlet air to the combustion turbine. This change in the method of operation will result in higher fuel consumption rates and corresponding air pollutant emissions during periods of fogging. The Department believes that it is reasonable to evaluate the increase in emissions directly resulting from the use of air foggers. This is consistent with the Department's previous determinations for similar fogger projects. However, critical to this analysis is the assumption that the fogger project will not increase the availability or utilization of the existing combustion turbine over that of recent years. After a review of the operating history for this unit, the Department established a limit for inlet air fogging of 1255 hours per year that would avoid triggering PSD for the proposed project. The Department believes that the modification and resulting effects can be isolated and directly estimated. Emissions from the existing combustion turbine were based on past actual emissions. Emissions resulting from inlet air fogging were based on future potential emissions, including the restriction on hours of air fogging. The Department believes the permit limit provides a realistic operating scenario for the use of fogging equipment and prevents the project from triggering PSD. Therefore, this project is considered a minor modification with respect to PSD. See the Technical Evaluation and Preliminary Determination for complete details of this determination.

Air Quality Impact Analysis: Because this project is permitted to avoid PSD, no air quality impact analysis was conducted. The Department concluded that, because the proposed air inlet foggers should not result in an increase in the maximum hourly emission rates, there would be no change in the maximum emissions rates or corresponding predicted ambient impacts. Also, inlet air fogging would have a negligible impact on the combustion turbine exhaust temperature. Therefore, issuance of this permit would not adversely affect the results of any previous modeling scenarios.

#### APPENDIX GC - CONSTRUCTION PERMIT GENERAL CONDITIONS

- G.1 The terms, conditions, requirements, limitations, and restrictions set forth in this permit are "Permit Conditions" and are binding and enforceable pursuant to Sections 403.161, 403.727, or 403.859 through 403.861, Florida Statutes. The permittee is placed on notice that the Department will review this permit periodically and may initiate enforcement action for any violation of these conditions.
- G.2 This permit is valid only for the specific processes and operations applied for and indicated in the approved drawings or exhibits. Any unauthorized deviation from the approved drawings or exhibits, specifications, or conditions of this permit may constitute grounds for revocation and enforcement action by the Department.
- G.3 As provided in Subsections 403.087(6) and 403.722(5), Florida Statutes, the issuance of this permit does not convey and vested rights or any exclusive privileges. Neither does it authorize any injury to public or private property or any invasion of personal rights, nor any infringement of federal, state or local laws or regulations. This permit is not a waiver or approval of any other Department permit that may be required for other aspects of the total project which are not addressed in the permit.
- G.4 This permit conveys no title to land or water, does not constitute State recognition or acknowledgment of title, and does not constitute authority for the use of submerged lands unless herein provided and the necessary title or leasehold interests have been obtained from the State. Only the Trustees of the Internal Improvement Trust Fund may express State opinion as to title.
- G.5 This permit does not relieve the permittee from liability for harm or injury to human health or welfare, animal, or plant life, or property caused by the construction or operation of this permitted source, or from penalties therefore; nor does it allow the permittee to cause pollution in contravention of Florida Statutes and Department rules, unless specifically authorized by an order from the Department.
- G.6 The permittee shall properly operate and maintain the facility and systems of treatment and control (and related appurtenances) that are installed or used by the permittee to achieve compliance with the conditions of this permit, as required by Department rules. This provision includes the operation of backup or auxiliary facilities or similar systems when necessary to achieve compliance with the conditions of the permit and when required by Department rules.
- G.7 The permittee, by accepting this permit, specifically agrees to allow authorized Department personnel, upon presentation of credentials or other documents as may be required by law and at a reasonable time, access to the premises, where the permitted activity is located or conducted to:
  - (a) Have access to and copy and records that must be kept under the conditions of the permit;
  - (b) Inspect the facility, equipment, practices, or operations regulated or required under this permit, and,
  - (c) Sample or monitor any substances or parameters at any location reasonably necessary to assure compliance with this permit or Department rules.

Reasonable time may depend on the nature of the concern being investigated.

- G.8 If, for any reason, the permittee does not comply with or will be unable to comply with any condition or limitation specified in this permit, the permittee shall immediately provide the Department with the following information:
  - (a) A description of and cause of non-compliance; and
  - (b) The period of noncompliance, including dates and times; or, if not corrected, the anticipated time the non-compliance is expected to continue, and steps being taken to reduce, eliminate, and prevent recurrence of the non-compliance.

The permittee shall be responsible for any and all damages, which may result and may be subject to enforcement action by the Department for penalties or for revocation of this permit.

G.9 In accepting this permit, the permittee understands and agrees that all records, notes, monitoring data and other information relating to the construction or operation of this permitted source which are submitted to the Department may be used by the Department as evidence in any enforcement case involving the permitted

#### APPENDIX GC - CONSTRUCTION PERMIT GENERAL CONDITIONS

- source arising under the Florida Statutes or Department rules, except where such use is prescribed by Sections 403.73 and 403.111, Florida Statutes. Such evidence shall only be used to the extend it is consistent with the Florida Rules of Civil Procedure and appropriate evidentiary rules.
- G.10 The permittee agrees to comply with changes in Department rules and Florida Statutes after a reasonable time for compliance, provided, however, the permittee does not waive any other rights granted by Florida Statutes or Department rules.
- G.11 This permit is transferable only upon Department approval in accordance with Florida Administrative Code Rules 62-4.120 and 62-730.300, F.A.C., as applicable. The permittee shall be liable for any non-compliance of the permitted activity until the transfer is approved by the Department.
- G.12 This permit or a copy thereof shall be kept at the work site of the permitted activity.
- G.13 This permit also constitutes:
  - (a) Determination of Best Available Control Technology (not applicable to project);
  - (b) Determination of Prevention of Significant Deterioration (not applicable to project); and
  - (c) Compliance with New Source Performance Standards (not applicable to project).
- G.14 The permittee shall comply with the following:
  - (a) Upon request, the permittee shall furnish all records and plans required under Department rules. During enforcement actions, the retention period for all records will be extended automatically unless otherwise stipulated by the Department.
  - (b) The permittee shall hold at the facility or other location designated by this permit records of all monitoring information (including all calibration and maintenance records and all original strip chart recordings for continuous monitoring instrumentation) required by the permit, copies of all reports required by this permit, and records of all data used to complete the application or this permit. These materials shall be retained at least three years from the date of the sample, measurement, report, or application unless otherwise specified by Department rule.
  - (c) Records of monitoring information shall include:
    - 1. The date, exact place, and time of sampling or measurements;
    - 2. The person responsible for performing the sampling or measurements;
    - 3. The dates analyses were performed;
    - 4. The person responsible for performing the analyses;
    - 5. The analytical techniques or methods used; and
    - 6. The results of such analyses.
- G.15 When requested by the Department, the permittee shall within a reasonable time furnish any information required by law, which is needed to determine compliance with the permit. If the permittee becomes aware that relevant facts were not submitted or were incorrect in the permit application or in any report to the Department, such facts or information shall be corrected promptly.

#### Memorandum

## Florida Department of Environmental Protection

TO:

Clair Faney, Chief, BAR

FROM:

Jeff Koerner, New Source Review Section, BAR L CLAP 1/24

DATE:

January 24, 2000

SUBJECT:

Kissimmee Utility Authority – Roy B. Hansel Plant Inlet Air Fogging for Existing Combustion Turbine

Attached is the public notice package for the installation of a compressor inlet air fogging system for the existing combustion turbine at the Roy B. Hansel Plant. To ensure that the project remained minor with respect to PSD, the applicant agreed to a limit of 1255 hours of inlet fogging during any consecutive 12 months. The Draft Permit authorizes installation of the equipment and establishes this limit on operation. Requirements of all other air construction and Title V operation permits remain unchanged.

Day #74 is 04/03/2000. I recommend your approval of the attached Intent to Issue package for this project.

**JFK** 

Attachments



## Department of Environmental Protection

Jeb Bush Governor Twin Towers Office Building 2600 Blair Stone Road Tallahassee, Florida 32399-2400

David B. Struhs Secretary

#### P.E. CERTIFICATION STATEMENT

#### **PERMITTEE**

Kissimmee Utility Authority P.O. Box 423219 Kissimmee, FL 34742-3219 ARMS Permit No. 097-0001-003-AC Facility ID No. 0970001

SIC No. 4911

#### PROJECT DESCRIPTION

The applicant requested authorization to install a compressor inlet air fogging system for the existing combustion turbine at the Roy B. Hansel Plant. This equipment will provide evaporative cooling and a corresponding increase in power production. To ensure that the project remained minor with respect to PSD, the applicant agreed to a limit of 1255 hours of inlet fogging during any consecutive 12 months. The Draft Permit authorizes installation of the equipment and establishes this limit on operation. Requirements of all other air construction and Title V operation permits remain unchanged.

#### **CERTIFICATION**

I hereby certify that the engineering features described in the above referenced application and subject to the proposed permit conditions provide reasonable assurance of compliance with applicable provisions of Chapter 403, Florida Statutes, and Florida Administrative Code Chapters 62-4 and 62-204 through 62, 297. However, I have not evaluated and I do not certify aspects of the proposal outside of my area of expertise (including but not limited to the electrical, mechanical, structural, hydrological, and geological features).

Jeffery F. Keerner, P.E.

Registration Number: 49441

Department of Environmental Protection Bureau of Air Regulation, New Source Review Section 111 South Magnolia Drive, Suite 4 Tallahassee, Florida 32301

Phone (850) 414-7268



## Department of Environmental Protection

Jeb Bush Governor Twin Towers Office Building 2600 Blair Stone Road Tallahassee, Florida 32399-2400

David B. Struhs Secretary

December 22, 1999

#### **CERTIFIED MAIL - RETURN RECEIPT REQUESTED**

A.K. Sharma, Director of Power Supply Kissimmee Utility Authority P.O. Box 423219 Kissimmee, FL 34742-3219

Re:

Request for Additional Information DEP File No. 0970001-003-AC

Project: Add Inlet Air Foggers to Existing Gas Turbine

#### Dear Mr. Sharma:

On December 6, 1999, the Department received your application and sufficient fee to add inlet air foggers to the existing 49.9 MW combined cycle combustion turbine (Emissions Unit 001) at the Roy B. Hansel Plant. The application is incomplete and additional information is needed in order to continue processing your application. Should your response to any of the below items require new calculations, please submit the new calculations, assumptions, reference material and appropriate revised pages of the application form.

- The application indicates that the combustion turbine is permitted for a maximum heat input of 441.7 mmBTU/hour. A review of our files indicates that the maximum heat input to the combustion turbine is 400 mmBTU/hour and the maximum heat input to the heat recovery steam generator (HRSG) from duct firing is 41.7 mmBTU/hour. Wouldn't the evaporative cooling only result additional heat input from the combustion turbine? Please explain.
- 2. The application includes a performance curve (9/16/80) comparing fuel consumption, power output, and inlet temperature. Is this the original performance curve for the model of gas turbine at the Hansel plant or for a similar unit? The performance curve lists the maximum power for the given unit as 46 MW and not 49.9 MW. Please comment.
- 3. The application included an analysis of the potential increase in actual emissions based on AP-42 emission factors, continuous operation, and 5500 hours of oil firing. The conclusion is that the increased heat input required for inlet fogging (27 mmBTU/hour) would not trigger the PSD significant emissions rates.

The Department has two concerns with this analysis and the request. As the application implies, inlet air fogging provides a benefit only on hot, dry days. A request for continuous inlet fogging appears unrealistic and unnecessary. In addition, the PSD applicability review requires a comparison of past actual emissions with future actual emissions. The analysis presented in the application does not consider the past actual emissions of the gas turbine. A review of the gas turbine operating history based on Annual Operating Reports submitted for the past five years indicates the following:

"More Protection, Less Process"

Unit/Year	Annual Operating Hours 1993 - 1998				
Omo i cai	1994	1995	1996	1997	1998
Gas Turbine	6695	1158	453	779	1257

In addition, the reports indicate the majority of operation occurs during the summer months. Based on this review, it appears that this unit has primarily operated as a peaking unit for the last several years. The last two years of operating data indicates an average operation of 1018 hours per year. The attached table summarizes the Department's analysis, which bases past actual emissions on the last 2-years of operation and the emission factors presented in the original application.

Based on the analysis presented, the Department intends to limit inlet air fogging to 1280 hours during any consecutive 12 months of which no more than 1255 hours shall be when firing fuel oil. The intent is to ensure that the fogger project will not increase the utilization of this gas turbine, to prevent the triggering of PSD, and to provide a more realistic scenario of operation. This limit allows fogging for 15% of the permitted operation (8760 hours/year) and more than 100% of the highest actual operation reported during the last four years. Please provide any comments you would like to have considered.

The Department will resume processing your application after receipt of the requested information. Rule 62-4.050(3), F.A.C. requires that all applications for a Department permit must be certified by a professional engineer registered in the State of Florida. This requirement also applies to responses to Department requests for additional information of an engineering nature. A new certification statement by the authorized representative or responsible official must accompany any material changes to the application. Rule 62-4.055(1), F.A.C. now requires applicants to respond to requests for information within 90 days. If there are any questions, please call me at 850/414-7268.

Sincerely,

Jeffery F. Koerner, P.E.

New Source Review Section

JFK/jfk

cc: Mr. Jerome Guidry, Perigree Technical Services, Inc.

Mr. Len Kozlov, DEP - Central District Office

Mr. Gregg Worley, EPA Mr. John Bunyak, NPS

can return this does not e number. d the date	I also wish to receive the following services (for an extra fee):  1.  Addressee's Address 2.  Restricted Delivery Consult postmaster for fee.	int Service
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A Contraction of Street

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Trufficers garages

	Receipt for Certified Mail No Insurance Coverage Provided. Do not use for International Mail (See reverse, Sent to Street Number) Post Office, State, & ZIP Code				
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Environmental Radiation Studies Environmental Impact Studies Radiation Dose Modeling Risk Assessment



Atmospheric Dispersion Modeling Air Pollution Permitting Landscape Design Graphic Arts

## RECEIVED

December 3, 1999

DEC 06 1999

Mr. A. A. Linero, P. E.

Department of Environmental Protection

Division of Air Resources Management
2600 Blair Stone Road

Re:

Permit Modification Request

Kissimmee Utility Authority

Tallahassee, FL 32399-2400

Roy B. Hansel Facility - Permit Number: 0970001-001-AV

Dear Mr. Linero:

0970001-003-AC

I have enclosed four (4) copies of the relevant pages of the Application for Air Permit - Title V Source to modify the above referenced permit to install an inlet fogging system. Please call me at (407) 333-7374 if you have any questions regarding this submittal.

Very truly yours,

PERIGEE TECHNIGAL SERVICES, INC.

Jerome J. Guidry, P.E., Q.E.P.

President.

JJG:emć

CC:

A. K. Sharma

Jeff Ling

Larry Mattern

**Enclosures** 

via Certified Mail P 076 763 330

CC: J. Koerner,



# Department of Environmental Protection RECEIVED

**Division of Air Resources Management** 

DEC 06 1999

APPLICATION FOR AIR PERMIT - TITLE V SOURCE AIR REGULATION,

See Instructions for Form No. 62-210.900(1)

#### I. APPLICATION INFORMATION

identification of Facility			
Facility Owner/Company Name:     Kissimmee Utility Authority			
2. Site Name:			
Roy B. Hansel Plant		г	7 77 1
3. Facility Identification Number:		[	] Unknown
0970001			
4. Facility Location:			
Street Address or Other Locator:	102 L	akeshore Boule	vard
City: Kissimmee C	County:	Osceola	Zip Code: <b>34741</b>
5. Relocatable Facility?		6. Existing Per	mitted Facility?
[ ] Yes [X] No		[ <b>X</b> ] Yes	[ ] No
Application Contact			
1. Name and Title of Application Con-	tact: A.	K. Sharma, Dire	ctor of Power Supply
2. Application Contact Mailing Addre	SS:		
Organization/Firm: Kissimmee Utility Authority			
Street Address: P. O. Box 423219			
City: Kissimmee	Sta	ate: Florida	Zip Code: <b>34742-3219</b>
3. Application Contact Telephone Nu	mbers:		
Telephone: (407) 933 - 7777 Fax: (407) 847 - 0787			
Application Processing Information (DEP Use)			
1. Date of Receipt of Application:	Dec	tember	6, 1999
2. Permit Number:	09	1 0 0 - 1	03-AC
3. PSD Number (if applicable):			
4. Siting Number (if applicable):			

DEP Form No. 62-210.900(1) - Form

### Purpose of Application

### Air Operation Permit Application

Thi	S.	Application for Air Permit is submitted to obtain: (Check one)
[	]	Initial Title V air operation permit for an existing facility which is classified as a Title V source.
[	]	Initial Title V air operation permit for a facility which, upon start up of one or more newly constructed or modified emissions units addressed in this application, would become classified as a Title V source.
		Current construction permit number:
[	]	Title V air operation permit revision to address one or more newly constructed or modified emissions units addressed in this application.
		Current construction permit number:
		Operation permit number to be revised:
[ <b>X</b>	]	Title V air operation permit revision or administrative correction to address one or more proposed new or modified emissions units and to be processed concurrently with the air construction permit application. (Also check Air Construction Permit Application below.)
		Operation permit number to be revised/corrected: 0970001-001-AV .
[	]	Title V air operation permit revision for reasons other than construction or modification of an emissions unit. Give reason for the revision; e.g., to comply with a new applicable requirement or to request approval of an "Early Reductions" proposal.
		Operation permit number to be revised:
		Reason for revision:
Air	C	Construction Permit Application
Thi	S	Application for Air Permit is submitted to obtain: (Check one)
<b>[</b> X	]	Air construction permit to construct or modify one or more emissions units.
[	]	Air construction permit to make federally enforceable an assumed restriction on the potential emissions of one or more existing, permitted emissions units.
Γ	1	Air construction permit for one or more existing but unpermitted emissions units

#### Owner/Authorized Representative or Responsible Official

<u>U</u>	when Authorized Representative of Resp	Julisible Official			
1.	Name and Title of Owner/Authorized Re	presentative or Respo	onsible Official:		
	A. K. Sharma, Director of Power Supp	ly			
2.	Owner/Authorized Representative or Res Organization/Firm: Kissimmee Utility A	•	ling Address:		
	Street Address: P. O. Box 423219				
	City: Kissimmee	State: Florida	Zip Code: <b>34742-3219</b>		
3.	Owner/Authorized Representative or Res	sponsible Official Tele	phone Numbers:		
	Telephone: (407) 933 - 7777	Fax: (407)			
4.	Owner/Authorized Representative or Res	sponsible Official Stat	ement:		
	I, the undersigned, am the owner or auth the responsible official (check here [ ], application, whichever is applicable. I h formed after reasonable inquiry, that the accurate and complete and that, to the be reported in this application are based up emissions. The air pollutant emissions u in this application will be operated and not standards for control of air pollutant emission and rules of the Department of Environm understand that a permit, if granted by the authorization from the Department, and legal transfer of any permitted emissions	if so) of the Title V so ereby certify, based of statements made in the statements made in the state and air pollution maintained so as to consissions found in the state and Protection and the Department, cannot will promptly notify.	ource addressed in this on information and belief this application are true, any estimates of emissions ques for calculating control equipment described omply with all applicable tatutes of the State of Floridal revisions thereof. I		
	Aushame		12/3/99		
	Signature	Date			
* /	* Attach letter of authorization if not currently on file.				
Pr	Professional Engineer Certification				
1.	Professional Engineer Name: <b>Jerome J.</b> Registration Number: <b>32589</b>	Guidry, P.E., Q.E.P.			

2. Professional Engineer Mailing Address:

Organization/Firm: Perigee Technical Services, Inc.

Street Address: 3214 Deer Chase Run

City: Longwood State: Florida Zip Code: 32779-3173

3

3. Professional Engineer Telephone Numbers:

Telephone: (407) 333 - 7374 Fax: (407) 333 - 9396

DEP Form No. 62-210.900(1) - Form

#### 4. Professional Engineer Statement:

I, the undersigned, hereby certify, except as particularly noted herein*, that:

- (1) To the best of my knowledge, there is reasonable assurance that the air pollutant emissions unit(s) and the air pollution control equipment described in this Application for Air Permit, when properly operated and maintained, will comply with all applicable standards for control of air pollutant emissions found in the Florida Statutes and rules of the Department of Environmental Protection; and
- (2) To the best of my knowledge, any emission estimates reported or relied on in this application are true, accurate, and complete and are either based upon reasonable techniques available for calculating emissions or, for emission estimates of hazardous air pollutants not regulated for an emissions unit addressed in this application, based solely upon the materials, information and calculations submitted with this application.

If the purpose of this application is to obtain a Title V source air operation permit (check here [ ], if so), I further certify that each emissions unit described in this Application for Air Permit, when properly operated and maintained, will comply with the applicable requirements identified in this application to which the unit is subject, except those emissions units for which a compliance schedule is submitted with this application.

If the purpose of this application is to obtain an air construction permit for one or more proposed new or modified emissions units (check here [X], if so), I further certify that the engineering features of each such emissions unit described in this application have been designed or examined by me or individuals under my direct supervision and found to be in conformity with sound engineering principles applicable to the control of emissions of the air pollutants characterized in this application.

If the purpose of this application is to obtain an initial air operation permit or operation permit revision for one or more newly constructed or modified emissions units (check here [ ], if so), I further certify that, with the exception of any changes detailed as part of this application, each such emissions unit has been constructed or modified in substantial accordance with the information given in the corresponding application for air

Date

(seal)

Attach any exception to certification statement.

### **Scope of Application**

Emissions		Permit	Processing
Unit ID	Description of Emissions Unit	Type	Fee
	49.9 MW Combined Cycle Combustion		
001	Turbine	AC1D	N/A
			· -
	·		
	<u>.</u>		
	-		

|--|

Check one: [ ] Attached - Amount: \$ [X] Not Applicab	Attached - Amount: \$ [X] Not Applicable
-------------------------------------------------------	------------------------------------------

### Construction/Modification Information

1.	Description of Proposed Project or Alterations:
	Installation of an inlet fogging system. See Attachment A for detailed information.
	•
2.	Projected or Actual Date of Commencement of Construction:
3.	Projected Date of Completion of Construction: March 2000
Ar	oplication Comment
	·

Emissions Unit Information Section of	Emissions	<b>Unit Information Section</b>	of
---------------------------------------	-----------	---------------------------------	----

#### III. EMISSIONS UNIT INFORMATION

A separate Emissions Unit Information Section (including subsections A through J as required) must be completed for each emissions unit addressed in this Application for Air Permit. If submitting the application form in hard copy, indicate, in the space provided at the top of each page, the number of this Emissions Unit Information Section and the total number of Emissions Unit Information Sections submitted as part of this application.

# A. GENERAL EMISSIONS UNIT INFORMATION (All Emissions Units)

#### **Emissions Unit Description and Status**

1.	1. Type of Emissions Unit Addressed in This Section: (Check one)				
[ X	X ] This Emissions Unit Information Section addresses, as a single emissions unit, a single process or production unit, or activity, which produces one or more air pollutants and which has at least one definable emission point (stack or vent).				
[	] This Emissions Unit Information Section addresses, as a single emissions unit, a group of process or production units and activities which has at least one definable emission point (stack or vent) but may also produce fugitive emissions.				
[	-		n addresses, as a single emiss s which produce fugitive emi		
2.	Regulated or Unre	egulated Emissions Unit?	(Check one)		
[ X	[X] The emissions unit addressed in this Emissions Unit Information Section is a regulated emissions unit.				
[	] The emissions unit addressed in this Emissions Unit Information Section is an unregulated emissions unit.				
3.	<ol> <li>Description of Emissions Unit Addressed in This Section (limit to 60 characters):</li> <li>49.9 MW Combined Cycle Combustion Turbine</li> </ol>				
4.	Emissions Unit Id ID: 001	entification Number:		[ ] No ID [ ] ID Unknown	
5.	Emissions Unit Status Code:	6. Initial Startup Date: N/A	7. Emissions Unit Major Group SIC Code: 49	8. Acid Rain Unit?	
9.	P. Emissions Unit Comment: (Limit to 500 Characters)				

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Emissi	ons Un	it In	formation	Section	of	

# B. EMISSIONS UNIT CAPACITY INFORMATION (Regulated Emissions Units Only)

### **Emissions Unit Operating Capacity and Schedule**

I.	Maximum Heat Input Rate:		mmBtu/hr		
2.	Maximum Incineration Rate:	lb/hr	tons/day		
3.	3. Maximum Process or Throughput Rate:				
4.	Maximum Production Rate:				
5.	Requested Maximum Operating	Schedule:			
		hours/day	days/week		
		weeks/year	hours/year		
re	ontinuous operation of the fog equested that the fogger be allo burned.		atural gas is burned. It is 00 hours per year when fuel oil		

#### Attachment A

This modification request is to install an inlet water spray fogger to the combined cycle combustion turbine at the Kissimmee Utility Authority Hansel facility in Kissimmee. The installation of this unit will reduce the compressor inlet air temperature, allowing more fuel to be burned in the turbine. The reduction in inlet air temperature is accomplished by spraying a water mist into the inlet air stream. The evaporation of the fine water droplets results in adiabatic cooling of the air stream.

The installation of the fogger in and of itself does not result in an increase in air pollution emissions; the increase in emissions is due to the increase in the amount of fuel combusted. This modification request does not involve an increase in permitted annual emissions since the unit is already restricted by limitations on annual heat input. Also, this request does not involve an increase in maximum permitted hourly emissions since the emission characteristics of the turbine with the fogger in operation will be similar to the emissions which would normally occur at the inlet temperatures which occur naturally without the fogger in operation. The fogger installation will involve an increase in actual emissions since the unit will operate more hours at a lower inlet air temperature, thereby increasing the amount of fuel burned during hot days.

The amount of this increase in fuel combustion can be determined using the attached performance graph provided by Westinghouse for the Econo-Pac system. This graph relates compressor inlet temperature to power output and fuel consumption. Using the attached graph, a compressor inlet air temperature of 95 degrees would translate to a power output of about 87 percent; at this power output, fuel consumption is about 89 percent. Assuming a maximum cooling effect of 17 degrees Fahrenheit as provided by the manufacturer, the fogger would reduce the compressor inlet temperature to 78 degrees. At this temperature, the percent power output would be 93 percent, which translates into a fuel consumption rate of 95 percent, or an increase in fuel consumption of 6 percent.

The combustion turbine is permitted at a maximum fuel input rate of 441.7 MMBtu/hr when burning fuel oil, which would produce the worst case emissions. At 95 degrees Fahrenheit, the actual fuel consumption would be less than this amount without the fogger installed. The fogger is estimated to increase actual fuel consumption by 6 percent of this maximum value, or about 27 MMBtu/hr.

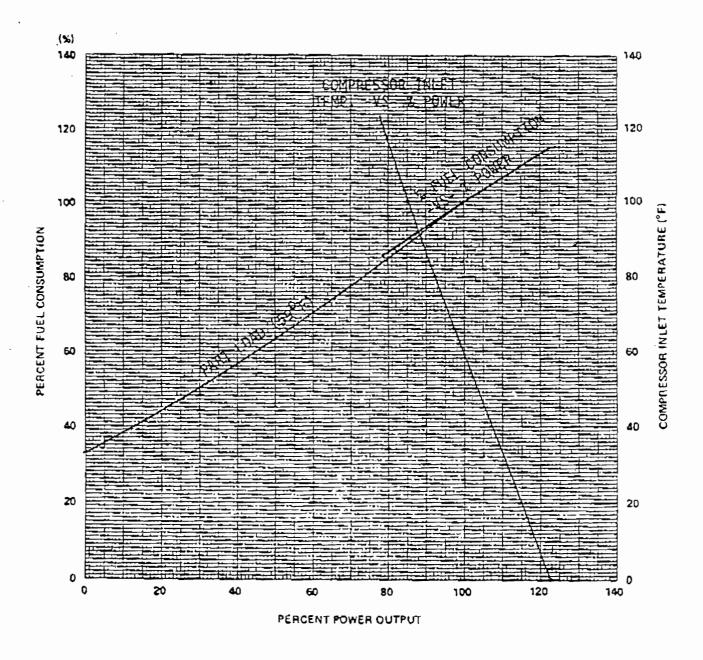
Although it is not likely, and probably not possible, to operate the fogger continuously, estimates of the increase in emissions with the fogger operating continuously can be made using emission factors from AP-42, Tables 3.1-1 and 3.1-3 as listed in the following table:

#### Estimated Emissions from Fuel Oil Combustion

Pollutant	Emission	Estimated Emissions		PSD Significant
	Factor	From 27 MMBtu/hr		Emission Rates
	(lb/MMBtu)	(lb/hr)	(tons/year)	(tons/year)
NOx	0.29	7.8	34.3	40
SO ₂	1.01 x 0.5 % S	13.6	59.7	40
PM ₁₀	0.0372	1.0	4.4	15
СО	0.0192	0.5	2.3	100
VOC	0.0048	0.1	0.6	40

Assuming that fuel oil is burned continuously and that the fogger operates continuously, only the estimated emissions of  $SO_2$  exceed the PSD significant emissions threshold. Since this unit typically uses natural gas as its fuel, it is unlikely that fuel oil would be burned continuously. Using the emission factors above, the maximum number of hours that the unit could be fired with fuel oil without exceeding the PSD significant emissions threshold is just over 5800 hours, presuming that the unit would be fired with natural gas at 0.0006 lb  $SO_2$ /MMBtu for the remaining hours. It is doubtful that the fogger could be used more than 5800 hours per year. However, Kissimmee Utility Authority requests that the fogger be allowed to operate continuously when burning natural gas and up to 5500 hours per year when burning fuel oil. Under these conditions, PSD will not apply to this proposed modification.

# ECONO-PAC SYSTEM PERFORMANCE



NOTE: APPLICABLE FOR FULL LOAD PERFORMANCE AT GIVEN TEMPERATURE OR PART LOAD AT 59°F

HEAT RATE = (100% H.R.) (% F.C./% K.W.)
MAXIMUM POWER 46 MW INTO GENERATOR

SKY 9/16/80



# Department of Environmental Protection

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Lawton Chiles Governor Twin Towers Office Building 2600 Blair Stone Road Tallahassee, Florida 32399-2400

Virginia B. Wetherell Secretary

January 3, 1996

#### CERTIFIED MAIL-RETURN RECEIPT REQUESTED

Mr. A. K. Sharma, P.E. Director of Power Supply Kissimmee Utility Authority Post Office Box 423219 Kissimmee, Florida 34741-3219

Dear Mr. Fields:

The Bureau of Air Regulation received your request dated November 2, 1995 to amend permit AC49-205703 issued to Kissimmee Utility Authority (KUA). Before we can begin processing your request, we need a \$250 processing fee, according to Rule 62-4.050(4) (q) 4.

If you have any questions, please call Kanani K. Winans at (904)488-1344.

Sincerely,

A. A. Linero, P.E.

Administrator

Bureau of Air Regulation

AAL/kw

# no green card



## Receipt for

Certified Mail
No Insurance Coverage Provided Do not use for International Mail (See Reverse)

Mr. A. K. Sharma, P.E. Director of Power Supply Kissimmee Utility Authority Post Office Box 423219 Kissimmee, Florida 34741-3219

	Certified Fee				
	Special Delivery Fee				
	Restricted Delivery Fee	- ,			
1993	Return Receipt Showing to Whom & Date Delivered				
uch	Return Receipt Snowing to Whom, Date, and Addressee's Address				
Š,	TOTAL Postage & Fees	\$			
PS Form <b>3800</b> , March 1993	Postmark or Date  AC 49-205703  1/3/95 - KILLA KKW				