



# Memorandum

# Florida Department of Environmental Protection

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TO: Joseph Kahn  
THROUGH: Trina Vielhauer   
FROM: David Read and Al Linero   
DATE: September 18, 2008  
SUBJECT: OUC Curtis H. Stanton Energy Center  
DEP File No. 0950137-025-AC  
Modification of Permit No. 0950137-011-AC  
Removal of NO<sub>x</sub> emissions cap on Stanton Units 1 and 2  
Modification of dibasic acid (DBA) and neural network (NN) Project

This project is subject to minor source preconstruction review. Attached for your review are the following items:

- Final Determination; and
- Final Permit (letter) Modification.

On August 13, 2008, OUC submitted a permit modification application requesting removal of the nitrogen oxides emissions (NO<sub>x</sub>) cap applicable to Units 1 and 2. The cap was included in a project to install DBA and NN systems on Units 1 and 2. The cap was unrelated to the DBA and NN project but was required in a federally enforceable permit to avoid triggering a prevention of significant deterioration (PSD) review for NO<sub>x</sub> on the separately permitted integrated coal gasification and combined cycle (IGCC) project originally planned as Stanton Unit B.

Recently the Department issued a PSD permit for a natural gas-fueled combined cycle (NGCC) project as Stanton Unit B in lieu of the since-cancelled IGCC project. The PSD permit included a determination of best available control technology (BACT) for NO<sub>x</sub> emissions from Stanton Unit B. Therefore, the NO<sub>x</sub> emissions cap on Units 1 and 2 is not required to avoid triggering PSD for NGCC version of Stanton Unit B.

For reference, the company implemented certain projects on Units 1 and 2 to reduce NO<sub>x</sub> emissions. These include installation or upgrades of low NO<sub>x</sub> burners and overfire air systems. Although the cap is being removed, their future NO<sub>x</sub> emissions are likely to remain below the cap. In the meantime, their plan to install a selective catalytic reduction system on Unit 1 has been deferred.

We recommend your approval of the attached Final Permit Modification.

Attachments

## **FINAL DETERMINATION**

Air Construction Permit Modification  
Orlando Utilities Commission  
Curtis H. Stanton Energy Center (Stanton) Units 1 and 2  
DEP File No. 0950137-025-AC

### **PERMITTEE**

Orlando Utilities Commission (OUC)  
500 South Orange Avenue  
Post Office Box 3193  
Orlando, Florida 32802

### **PERMITTING AUTHORITY**

Florida Department of Environmental Protection (Department)  
Division of Air Resource Management  
Bureau of Air Regulation, Special Projects Section  
2600 Blair Stone Road, MS #5505  
Tallahassee, Florida 32399-2400

### **PROJECT**

DEP File No. 0950137-025-AC  
OUC Stanton Units 1 and 2  
Removal of Nitrogen Oxides (NO<sub>x</sub>) Emissions Cap  
Orange County

This permit modification authorizes removal of the NO<sub>x</sub> emissions cap applicable to Units 1 and 2. The cap was included in a project to install dibasic acid and neural network systems on OUC Stanton Units 1 and 2 (DEP File No. 0950137-011-AC). The cap was unrelated to the project but was required in a federally enforceable permit applicable to Units 1 and 2 to avoid triggering a prevention of significant deterioration (PSD) review for NO<sub>x</sub> on the integrated coal gasification and combined cycle (IGCC) project originally planned as Stanton Unit B.

Recently, the Department issued a PSD permit for a natural gas-fueled combined cycle project as Stanton Unit B in lieu of the since-cancelled IGCC project. The PSD permit included a determination of best available control technology (BACT) for NO<sub>x</sub> emissions from Stanton Unit B. Therefore, the NO<sub>x</sub> emissions cap on Units 1 and 2 is not required to avoid triggering PSD for Stanton Unit B.

### **NOTICE AND PUBLICATION**

The Department distributed a Written Notice of Intent to Issue Air Permit Modification on August 27, 2008. The Public Notice of Intent to Issue Air Permit Modification was published on September 2, 2008 in the Orlando Sentinel.

### **COMMENTS**

No comments were received by the Department.

### **CONCLUSION**

The final decision by the Department is to issue the permit modification.



# Florida Department of Environmental Protection

Bob Martinez Center  
2600 Blairstone Road  
Tallahassee, Florida 32399-2400

Charlie Crist  
Governor  
Jeff Kottkamp  
Lt. Governor  
Michael W. Sole  
Secretary

September 19, 2008

*Sent by Electronic Mail – Received Receipt Requested*

Ms. Denise Stalls [DStalls@ouc.com](mailto:DStalls@ouc.com)  
Vice President Environmental Affairs  
Orlando Utilities Commission (OUC)  
500 South Orange Avenue  
Post Office Box 3193  
Orlando, Florida 32802

Re: Final Permit Modification No. 0950137-025-AC  
Removal of Nitrogen Oxides (NO<sub>x</sub>) Emissions Cap  
Curtis H. Stanton Energy Center Units 1 and 2  
Dibasic Acid Additive (DBA) System and Neural Network Systems

Dear Ms. Stalls:

On August 13, 2008, OUC submitted a permit modification application requesting removal of the NO<sub>x</sub> emissions cap applicable to Units 1 and 2 (reference Permit No. 0950137-011-AC). The cap was included in a project to install DBA and neural network systems on Units 1 and 2. The cap was unrelated to the project but was required in a federally enforceable permit to avoid triggering a prevention of significant deterioration (PSD) review for NO<sub>x</sub> on the integrated coal gasification and combined cycle (IGCC) project originally planned as Stanton Unit B.

Recently the Department issued a PSD permit for a natural gas-fueled combined cycle project as Stanton Unit B in lieu of the since-cancelled IGCC project. The PSD permit included a determination of best available control technology (BACT) for NO<sub>x</sub> emissions from Stanton Unit B. Therefore, the NO<sub>x</sub> emissions cap on Units 1 and 2 is not required to avoid triggering PSD for Stanton Unit B.

The following sections or conditions in Permit No. 0950137-011-AC are hereby amended or deleted as shown below in strike through (~~strike through~~) and double underline format.

## **Section I, General Information, Facility Description**

The existing facility consists of two 468 MW fossil fuel fired steam electric generating stations (Units 1 and 2), and one 640 MW combined cycle unit. There are storage and handling facilities for solid fuels, fly ash, limestone, gypsum, slag, and bottom ash. A draft PSD permit was recently issued for the construction of a nominal ~~285~~ 300 MW ~~integrated gasification~~ natural gas-fueled combined cycle unit (Unit B) planned to be operational by 2012.

### Section III, Specific Condition 4.

4. ~~NO<sub>x</sub> Emissions Cap:~~ Units 1 and 2 will meet the following NO<sub>x</sub> emissions limits.

- a. ~~Existing Units 1 and 2:~~ The combined NO<sub>x</sub> emissions from existing coal fired boiler steam electric generating Stanton Unit 1 and Stanton Unit 2 shall not exceed 8,300 tons per year on a 12-month rolling total. Total NO<sub>x</sub> emissions shall be based on data collected from the Unit 1 and Unit 2 NO<sub>x</sub> CEMS. Compliance shall be determined after each calendar month by calculating the total emissions from that calendar month and the last 11 calendar months beginning the first month of first fire of IGCC Unit B and thereafter.
- b. ~~If the combined NO<sub>x</sub> emissions from Units 1 and 2 exceed 8,300 tons during any 12-month period, and/or the total NO<sub>x</sub> emissions from Unit B exceeds 1,006 tons during any 12-month period, Unit B shall be subject to PSD preconstruction review at that time, and a determination of BACT for NO<sub>x</sub> shall be made.~~
- e. ~~For purposes of meeting the NO<sub>x</sub> emissions caps, annual emission of NO<sub>x</sub> from existing Units 1 and 2, and Unit B shall be calculated with no allowable data exclusions. All valid hours of data (including startup and shutdown) must be included in the rolling 12-month totals. Also, the data substitution procedures of Part 75 for missing data shall not be used in these calculations.~~

~~[62-210.200 (net emissions increase), 62-210.370 (emissions computation), and 62-212.400(12) (Source Obligation), F.A.C.]~~

~~*{Permitting Note: IGCC Unit B did not trigger PSD for NO<sub>x</sub> due to a NO<sub>x</sub> emissions cap taken on existing coal fired boiler steam electric generating Unit 1 and Unit 2. The above conditions establish the requirements for meeting the NO<sub>x</sub> emissions limitations for purposes of avoiding PSD preconstruction review by Unit B. These requirements in no way supersede any federal requirement of the applicable NSPS or NESHAP provisions.}*~~

### Section III, Specific Condition 6.

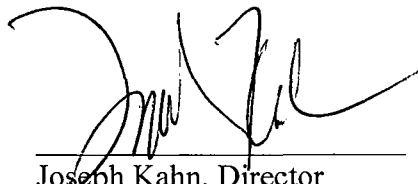
6. ~~SIP Quarterly Report:~~ In addition to, and included in, the SIP quarterly excess emissions report required for Unit B the permittee shall submit a report to the Compliance Authority summarizing the previous three 12-month totals of NO<sub>x</sub> emissions from Units 1 and 2. The quarterly report is due within 30 days following the end of each calendar quarter.

~~[Rule 62-4.070, F.A.C.]~~

A copy of this permit modification shall be filed with the Permit No. 0950137-011-AC and shall become part of that permit. This permitting decision is issued pursuant to Chapter 403, Florida Statutes (F.S.).

Any party to this permit modification (order) has the right to seek judicial review of it under section 120.68 of the Florida Statutes, by filing a notice of appeal under Rule 9.110 of the Florida Rules of Appellate Procedure with the clerk of the Department of Environmental Protection in the Office of General Counsel, Mail Station #35, 3900 Commonwealth Boulevard, Tallahassee, Florida, 32399-3000, and by filing a copy of the notice of appeal accompanied by the applicable filing fees with the appropriate District Court of Appeal. The notice must be filed within thirty days after this order is filed with the clerk of the Department.

Executed in Tallahassee, Florida.



Joseph Kahn, Director  
Division of Air Resource Management

JK/tlv/aal/dr

**CERTIFICATE OF SERVICE**

The undersigned duly designated deputy agency clerk hereby certifies that this final permit modification was sent by electronic mail with received receipt requested before the close of business on 9/23/08 to the persons listed below.

Denise Stalls, OUC: [dstalls@ouc.com](mailto:dstalls@ouc.com)  
Jim Bradner, DEP CD: [james.bradner@dep.state.fl.us](mailto:james.bradner@dep.state.fl.us)  
Lori Cunniff, Orange County EPD: [lori.cunniff@ocfl.net](mailto:lori.cunniff@ocfl.net)  
Katy Forney, EPA Region 4: [forney.kathleen@epa.gov](mailto:forney.kathleen@epa.gov)  
Larry Todd, Newland, Black & Veatch: [newlandlt@bv.com](mailto:newlandlt@bv.com)  
Mike Halpin, DEP Siting: [mike.halpin@dep.state.fl.us](mailto:mike.halpin@dep.state.fl.us)

Clerk Stamp

**FILED AND ACKNOWLEDGMENT**  
**FILED**, on this date, pursuant to §120.52,  
Florida Statutes, with the designated  
Department Clerk, receipt of which is hereby  
acknowledged.

  
\_\_\_\_\_  
(Clerk)

9/23/08  
(Date)

## Livingston, Sylvania

---

**From:** Livingston, Sylvania  
**Sent:** Tuesday, September 23, 2008 9:26 AM  
**To:** 'dstalls@ouc.com'  
**Cc:** Bradner, James; 'lori.cunniff@ocfl.net'; 'forney.kathleen@epa.gov'; 'newlandlt@bv.com'; Halpin, Mike; Linero, Alvaro; Read, David; Walker, Elizabeth (AIR); Gibson, Victoria  
**Subject:** OUC- STANTON ENERGY CENTER; 0950137-025-AC  
**Attachments:** 0950137-025-AC FINAL.pdf

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This is the official notification of the **Final Permit** and its associated documents for the following project:

**Owner/Company Name:** ORLANDO UTILITIES COMMISSION

**Facility Name:** STANTON ENERGY CENTER

**Project Number:** 0950137-025-AC

**Permit Status:** FINAL

**Permit Activity:** CONSTRUCTION/ Removal of Nitrogen Oxides (NOx) Emissions Cap

**Facility County:** ORANGE

**Processor:** Al Linero/ David Read

The Bureau of Air Regulation is issuing electronic documents for permits, notices and other correspondence in lieu of hard copies through the United States Postal System, to provide greater service to the applicant and the engineering community. Access these documents by clicking on the link provided above, or search for other project documents using the "*Air Permit Documents Search*" website at <http://www.dep.state.fl.us/air/eproducts/apds/default.asp>.

Permit project documents addressed in this email may require immediate action within a specified time frame. Please open and review the document(s) as soon as possible, and verify that they are accessible. Please advise this office of any changes to your e-mail address or that of the Engineer-of-Record. If you have any problems opening the documents or would like further information, please contact the Florida Department of Environmental Protection, Bureau of Air Regulation at (850)488-0114.

Sylvia Livingston  
Bureau of Air Regulation  
Division of Air Resource Management (DARM)  
850/921-0771



0950137-025-AC  
FINAL.pdf (181 ...)

**Livingston, Sylvia**

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**From:** Stalls, Denise M. [DStalls@ouc.com]  
**Sent:** Tuesday, September 23, 2008 9:34 AM  
**To:** Livingston, Sylvia  
**Subject:** RE: OUC- STANTON ENERGY CENTER; 0950137-025-AC

**Received thanks**

---

**From:** Livingston, Sylvia [mailto:Sylvia.Livingston@dep.state.fl.us]  
**Sent:** Tuesday, September 23, 2008 9:26 AM  
**To:** Stalls, Denise M.  
**Cc:** Bradner, James; lori.cunniff@ocfl.net; forney.kathleen@epa.gov; newlandlt@bv.com; Halpin, Mike; Linero, Alvaro; Read, David; Walker, Elizabeth (AIR); Gibson, Victoria  
**Subject:** OUC- STANTON ENERGY CENTER; 0950137-025-AC

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Sylvia Livingston  
Bureau of Air Regulation  
Division of Air Resource Management (DARM)  
850/921-0771

<<0950137-025-AC FINAL.pdf>>

9/23/2008

**Livingston, Sylvia**

---

**From:** Lori.Cunniff@ocfl.net  
**Sent:** Tuesday, September 23, 2008 9:37 AM  
**To:** Livingston, Sylvia  
**Subject:** RE: OUC- STANTON ENERGY CENTER; 0950137-025-AC

Received and able to read

Lori Cunniff, Manager  
Orange County Environmental Protection Division  
800 Mercy Drive, Suite 4  
Orlando, FL 32808  
407-836-1405  
www.ocepd.org

---

**From:** Livingston, Sylvia [mailto:Sylvia.Livingston@dep.state.fl.us]  
**Sent:** Tuesday, September 23, 2008 9:26 AM  
**To:** dstalls@ouc.com  
**Cc:** Bradner, James; Cunniff, Lori; forney.kathleen@epa.gov; newlandlt@bv.com; Halpin, Mike; Linero, Alvaro; Read, David; Walker, Elizabeth (AIR); Gibson, Victoria  
**Subject:** OUC- STANTON ENERGY CENTER; 0950137-025-AC

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**Facility Name:** STANTON ENERGY CENTER  
**Project Number:** 0950137-025-AC  
**Permit Status:** FINAL  
**Permit Activity:** CONSTRUCTION/ Removal of Nitrogen Oxides (NOx) Emissions Cap  
**Facility County:** ORANGE  
**Processor:** Al Linero/ David Read

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9/23/2008



**Livingston, Sylvia**

---

**From:** Newland, Larry T. (Todd) [NewlandLT@bv.com]  
**Sent:** Tuesday, September 23, 2008 9:44 AM  
**To:** Livingston, Sylvia  
**Subject:** RE: OUC- STANTON ENERGY CENTER; 0950137-025-AC

Received.

---

**From:** Livingston, Sylvia [mailto:Sylvia.Livingston@dep.state.fl.us]  
**Sent:** Tuesday, September 23, 2008 9:26 AM  
**To:** dstalls@ouc.com  
**Cc:** Bradner, James; lori.cunniff@ocfl.net; forney.kathleen@epa.gov; Newland, Larry T. (Todd); Halpin, Mike; Linero, Alvaro; Read, David; Walker, Elizabeth (AIR); Gibson, Victoria  
**Subject:** OUC- STANTON ENERGY CENTER; 0950137-025-AC

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**Project Number:** 0950137-025-AC  
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Sylvia Livingston  
Bureau of Air Regulation  
Division of Air Resource Management (DARM)  
850/921-0771

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9/23/2008

## Livingston, Sylvia

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**From:** Bradner, James  
**Sent:** Wednesday, September 24, 2008 3:05 PM  
**To:** Livingston, Sylvia  
**Subject:** RE: OUC- STANTON ENERGY CENTER; 0950137-025-AC

Received—thank you.

---

**From:** Livingston, Sylvia  
**Sent:** Tuesday, September 23, 2008 9:26 AM  
**To:** 'dstalls@ouc.com'  
**Cc:** Bradner, James; 'lori.cunniff@ocfl.net'; 'forney.kathleen@epa.gov'; 'newlandlt@bv.com'; Halpin, Mike; Linero, Alvaro; Read, David; Walker, Elizabeth (AIR); Gibson, Victoria  
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Sylvia Livingston  
Bureau of Air Regulation  
Division of Air Resource Management (DARM)

## Livingston, Sylvia

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**From:** Mail Delivery System [MAILER-DAEMON@mseive02.rtp.epa.gov]  
**Sent:** Tuesday, September 23, 2008 9:26 AM  
**To:** Livingston, Sylvia  
**Subject:** Successful Mail Delivery Report

**Attachments:** Delivery report; Message Headers



Delivery report.txt  
(489 B)

Message  
Headers.txt (2 KB)

This is the mail system at host mseive02.rtp.epa.gov.

Your message was successfully delivered to the destination(s) listed below. If the message was delivered to mailbox you will receive no further notifications. Otherwise you may still receive notifications of mail delivery errors from other systems.

The mail system

<forney.kathleen@epa.gov>: delivery via 127.0.0.1[127.0.0.1]:10025: 250 OK,  
sent 48D8EE5A\_25554\_47500\_1 E930E1DC001

Message Headers.txt

Received: from tlhexsprot2.floridadep.net (tlhexsprot2.floridadep.net [199.73.152.8])  
by mseive02.rtp.epa.gov (Postfix) with ESMTP id 6CA721DC018  
for <forney.kathleen@epa.gov>; Tue, 23 Sep 2008 09:25:45 -0400 (EDT)  
Content-Transfer-Encoding: 7bit  
Importance: normal  
Priority: normal  
Received: from tlhexsmb4.floridadep.net ([172.20.30.47]) by tlhexsprot2.floridadep.net with Microsoft  
SMTPSVC(5.0.2195.6713); Tue, 23 Sep 2008 09:25:38 -0400  
X-MimeOLE: Produced By Microsoft MimeOLE V6.00.2800.1896  
Content-Class: urn:content-classes:message  
Return-Receipt-To: "Livingston, Sylvia" <Sylvia.Livingston@dep.state.fl.us>  
MIME-Version: 1.0  
Content-Type: multipart/mixed;  
boundary="----=\_NextPart\_001\_01C91D7F.DD8EEF54"  
Disposition-Notification-To: "Livingston, Sylvia" <Sylvia.Livingston@dep.state.fl.us>  
Subject: OUC- STANTON ENERGY CENTER; 0950137-025-AC  
Date: Tue, 23 Sep 2008 09:25:37 -0400  
Message-ID: <864D0E673032DD47ABE8B4EE542DF7CAC71DC2@tlhexsmb4.floridadep.net>  
X-MS-Has-Attach: yes  
X-MS-TNEF-Correlator:  
Thread-Topic: OUC- STANTON ENERGY CENTER; 0950137-025-AC  
thread-index: Ackdf91x97abF6LKSZypiRs1cre0hQ==  
From: "Livingston, Sylvia" <Sylvia.Livingston@dep.state.fl.us>  
To: <dstalls@ouc.com>  
Cc: "Bradner, James" <James.Bradner@dep.state.fl.us>,  
<lori.cunniff@ocfl.net>,  
<forney.kathleen@epa.gov>,  
<newlandlt@bv.com>,  
"Halpin, Mike" <Mike.Halpin@dep.state.fl.us>,  
"Linero, Alvaro" <Alvaro.Linero@dep.state.fl.us>,  
"Read, David" <David.Read@dep.state.fl.us>,  
"Walker, Elizabeth \ (AIR)" <Elizabeth.Walker@dep.state.fl.us>,  
"Gibson, Victoria" <Victoria.Gibson@dep.state.fl.us>  
X-OriginalArrivalTime: 23 Sep 2008 13:25:38.0004 (UTC) FILETIME=[DE0A5140:01C91D7F]

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