

Department of Environmental Protection

Lawton Chiles Governor Twin Towers Office Building 2600 Blair Stone Road Tallahassee, Florida 32399-2400

Virginia B. Wetherell Secretary

April 29, 1998

CERTIFIED MAIL - RETURN RECEIPT REQUESTED

Ms. Deborah Shaw Environmental Affairs Coordinator 91605 Overseas Highway Post Office Box 700377 Tavernier, Florida 33070-0377

Re: DEP File No. 0870004-003-AC (PSD-FL-237A)

Marathon Generation Plant, Changes to NO_X emission limits for Unit 8

Dear Ms. Shaw:

The Department has reviewed your January 26, 1998 letter requesting a modification of the above referenced permit for the NO_X emission limits for Unit 8. Based on modeling results, the request is acceptable and the permit is hereby amended as follows:

Section III, Subsection B

1. The maximum allowable emission rates for NO_X for Unit No. 008 shall not exceed 62 68 pounds per hour (lb/hr) and 271 298 tons per year (TPY) pursuant to the Best Available Control Technology (BACT) Determination. [Rule 62-212.410 400, F.A.C.]

A copy of this letter shall be filed with the referenced permit and shall become part of the permit. This permit modification is issued pursuant to Chapter 403, Florida Statutes. Any party to this order (permit modification) has the right to seek judicial review of the permit pursuant to Section 120.68, F.S., by the filing of a Notice of Appeal pursuant to Rule 9.110, Florida Rules of Appealate Procedure, with the Clerk of the Department in the Legal Office; and by filing a copy of the Notice of Appeal accompanied by the applicable filing fees with the appropriate District Court of Appeal. The Notice of Appeal must be filed within 30 (thirty) days from the date this Notice is filed with the Clerk of the Department.

Executed in Tallahassee, Florida.

Howard L. Rhodes, Director

Division of Air Resources

Management

CEPTIFICATE OF SERVICE

The undersigned duly designated deputy agency clerk hereby certifies that this NOTICE OF FINAL PERMIT MODIFICATION (including the FINAL permit modification) was sent by certified mail (*) and copies were mailed by U.S. Mail before the close of business on 4-29-98 to the person(s) listed:

Ms. Deborah A. Shaw, FKEC *

Mr. Brian Beals, EPA Region 4

Mr. John Bunyak, NPS

Mr. David Knowles, DEP SD

Clerk Stamp

FILING AND ACKNOWLEDGMENT FILED, on this date, pursuant to §120.52, Florida Statutes, with the designated Department Clerk, receipt of which is hereby acknowledged.

Herk) John 4-29-98 (Date)

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Revised BACT Determination Marathon Generation Plant Unit No. 8 Florida Keys Electric Cooperative Association PSD-FL-237A and 0870004-003-AC Marathon, Monroe County

The Florida Keys Electric Cooperative Association (FKEC) installed a new Diesel Engine Generator at its existing Marathon Generation Plant (MGP) in Marathon, Monroe County. The unit is a General Motors Electro-Motive Diesel generator model 20-710G4B with a nominal base load rating of 3.58 megawatts (MW) at 32°C and 718 mm Hg. The facility currently consists of seven (7) diesel engine generators used for peaking power. Units 1 & 2 are each rated at 2.0 MW. Units 3, 4 and 5 are each rated at 3.0 MW, and Units 6 & 7 are 2.5 MW each. The existing Units 1-7 are allowed to burn No. 2 fuel oil with a sulfur content of 0.5 percent or less, by weight. The new Unit 8 will be fired with No. 2 low sulfur fuel oil with a sulfur content not to exceed 0.05 percent, by weight, and a fuel oil consumption limit of 2.015 million gallons per year. The facility also has four fuel oil storage tanks and other electrical generating support equipment.

FKEC had indicated that the maximum annual air pollutant emission rates in tons per year for the Unit 8 diesel generator, based on consumption of 2.015 million gallons of No. 2 fuel oil, with a maximum sulfur content of 0.05 percent, by weight, would be:

Pollutant	PSD Significance Levels ¹	Uncontrolled Emissions ²	Controlled Emissions ³	Expected Emissions ⁴	Subject to PSD Review?
NO _x	40	423	271/298 ⁵	24.2	Yes
CO	100	111	<100	6.4	No
PM	25	9.5	9.1	0.6	No
PM ₁₀	15	7.9		0.5	No
SO ₂	40	7.2		0.5	No

¹ Florida Administrative Code 212.400-2

Following is the original BACT determination proposed by the applicant:

BACT DETERMINATION REQUESTED BY THE APPLICANT:

POLLUTANT	EMISSION LIMIT
Nitrogen Oxides	62 lbs/hr by timing retardation and aftercoolers

The Marathon Generation Power Plant is a major source of air pollution or Title V source. Because emissions of nitrogen oxides are greater than 250 tons per year, it is a major facility with

² Based on firing No. 2 fuel oil (0.05% sulfur by weight) at a maximum of 2.015 million gals/yr at full load with no emission controls.

³ Based on firing No. 2 fuel oil (0.05% sulfur by weight) at a maximum of 2.015 million gals/yr at full load with emissions control of timing retardation.

⁴ Based on FKEC's historical and projected actual operating hours of 500 or less.

⁵ Revised NO_x annual limit

respect to the Prevention of Significant Deterioration (Rule 62-212.400). Because the project will result in a significant increase in nitrogen oxides emissions per Table 62-212.400-2, F.A.C., "Regulated Air Pollutants - Significant Emissions Rates," a BACT determination is required pursuant to Rule 62-212.410, F.A.C.

DATE OF RECEIPT OF A BACT APPLICATION:

January 27, 1997

REVIEW GROUP MEMBERS:

Cleve Holladay and Syed Arif New Source Review Section

DATE OF RECEIPT OF REVISED BACT APPLICATION

January 28, 1998

REVIEW GROUP MEMBERS FOR REVISED BACT DETERMINATION:

Cleve Holladay and Syed Arif, P.E. New Source Review Section

REVISED BACT DETERMINATION REQUESTED BY THE APPLICANT:

POLLUTANT	EMISSION LIMIT
Nitrogen Oxides	68 lbs/hr (298 TPY) by timing retardation and
	aftercoolers

Based on the results of the initial NO_x emissions compliance test, the applicant has requested that the NO_x emission limit for Unit 8 be revised upward to 68 lbs/hr and 298 TPY. The unit tested at an average NO_x rate of 65.7 lbs/hr during the December 17, 1997 test. For NO_x emissions controls, the applicant used the combination of retarded injection timing and lowered combustion air temperature proposed in the original BACT determination. These measures did not result in emissions reductions as substantial as those originally expected by the applicant.

BACT DETERMINATION PROCEDURE:

In accordance with Chapter 62-212, F.A.C., this BACT determination is based on the maximum degree of reduction of each pollutant emitted which the Department of Environmental Protection (Department), on a case by case basis, taking into account energy, environmental and economic impacts, and other costs, determines is achievable through application of production processes

Florida Keys Electric Cooperative Association Inc.
Marathon Generation Plant Unit No. 8

and available methods, systems, and techniques. In addition, the regulations state that, in making the BACT determination, the Department shall give consideration to:

- Any Environmental Protection Agency determination of BACT pursuant to Section 169, and any emission limitation contained in 40 CFR Part 60 - Standards of Performance for New Stationary Sources or 40 CFR Part 61 - National Emission Standards for Hazardous Air Pollutants.
- All scientific, engineering, and technical material and other information available to the Department.
- The emission limiting standards or BACT determination of any other state.
- The social and economic impact of the application of such technology.

The EPA currently stresses that BACT should be determined using the "top-down" approach. The first step in this approach is to determine, for the emission unit in question, the most stringent control available for a similar or identical emission unit or emission unit category. If it is shown that this level of control is technically or economically unfeasible for the emission unit in question, then the next most stringent level of control is determined and similarly evaluated. This process continues until the BACT level under consideration cannot be eliminated by any substantial or unique technical, environmental, or economic objections.

The air pollutant emissions from this facility can be grouped into categories based upon the control equipment and techniques that are available to control emissions from these emission units. Using this approach, the emissions can be classified as follows:

- Combustion Products (e.g., SO₂, NO_X, PM). Controlled generally by good combustion of clean fuels, removal in add-on control equipment.
- Products of Incomplete Combustion (e.g., CO, VOC). Control is largely achieved by proper combustion techniques.

Grouping the pollutants in this manner facilitates the BACT analysis because it enables the equipment available to control the type or group of pollutants emitted and the corresponding energy, economic, and environmental impacts to be examined on a common basis. Although all of the pollutants addressed in the BACT analysis may be subject to a specific emission limiting standard as a result of PSD review, the control of "non-regulated" air pollutants is considered in imposing a more stringent BACT limit on a "regulated" pollutant (i.e., PM, SO₂, H₂SO₄, fluorides, etc.), if a reduction in "non-regulated" air pollutants can be directly attributed to the control device selected as BACT for the abatement of the "regulated" pollutants.

BACT POLLUTANT ANALYSIS

NITROGEN OXIDES (NO_x)

Oxides of nitrogen (NO_x) are generated during fuel combustion by oxidation of chemically bound nitrogen in the fuel (fuel NO_x) and by thermal fixation of nitrogen in the combustion air (thermal NO_x). As flame temperature increases, the amount of thermally generated NO_x increases. Fuel type affects the quantity and type of NO_x generated. Generally, natural gas is low in nitrogen. However it causes higher flame temperatures and generates more thermal NO_x than oil or coal, which have higher fuel nitrogen content, but exhibit lower flame temperatures.

NO_x emissions represent a significant portion of the total emissions generated by this project, and must be minimized using BACT. A review of EPA BACT/LAER Clearinghouse (BACT Clearinghouse) information indicates that NO_x emissions at most small facilities are minimized by process control and good combustion practices.

The applicant has proposed modification of the combustion process through a combination of fuel injection timing retardation and cooling of combustion air resulting in exhaust temperature reduction. The design specific to FKEC's 20-710G4B includes a 4° injection timing retardation and a 4-pass aftercooler circuit with the addition of a separately cooled aftercooler circuit. The combination of retarded injection timing and lowered combustion air temperature results in less NO_x formation.

Vendors data indicate that retarding injection timing will reduce NO_x formation by about 20 percent, but will increase PM emissions by about 10 percent and fuel consumption by 1.5 percent. The 4-pass aftercooler will reduce both NO_x and PM emissions by about 10 percent while reducing fuel consumption by about 0.7 percent. The separately cooled aftercooling circuit will decrease both NO_x and PM by anothe: 10 percent and fuel consumption by 0.5 percent. The net result will be a 40 percent reduction in NO_x, a 5 percent increase in PM and about 0.3 percent increase in fuel consumption. The use of low sulfur fuel oil will minimize PM emissions thus reducing or eliminating the increase in PM caused by NO_x controls. This combination of NO_x controls, proper engine design, good combustion practices, and the use of low sulfur fuel should provide effective emissions control.

BACT DETERMINATION BY DEP:

Based on the information provided by the applicant and the information searches conducted by the Department, lower emissions limits can be obtained employing the top-down BACT approach for NO_x.

NO, DETERMINATION

The top-down BACT approach for diesel fired internal combustion engines listed in order from most stringent control to least:

- 1. Selective Catalytic Reduction (SCR)
- 2. Combined technologies of injection timing retardation, turbocharger with aftercoolers
- 3. Good combustion design/practices

The following table summarizes the feasibility of using these control technologies with the EMD 20-710G4B as designed for installation in FKEC's Marathon Generation Plant.

Control Technology	Emission Reduction (%)	Technically Feasible	Cost Effective	Adverse Environ. Impacts	Adverse Energy Impacts
SCR with ammonia	60-90	No	N/A	N/A	N/A
SCR with urea	80	No	N/A	N/A	N/A
Timing retard; turbo charger aftercoolers	40	Yes	Yes	No	0.3%
Dry/Low NO _x	18	No	N/A	N/A	N/A

SCR is more widely used in Japan and Germany than it is in the United States and the technology is being improved such that the hazards and costs have been reduced. It remains, however, a costly technology for small applications and has hazards associated with the use and storage of ammonia. SCR is not generally used with diesel engines of this size. The BACT/LAER database lists only a single facility which uses SCR on diesel engines. SCR was selected in that instance because a local ordinance mandated strict limits on emissions without regards to cost. SCR is not technically feasible for this diesel engine because the exhaust back pressure maximum allowance for the EMD 20-710G4B is 5 inches H₂O. An SCR system will add 5 to 6 inches H₂O back pressure, exceeding the manufacturers specifications and recommendations.

For NO_x emissions, the Department accepts the applicants proposed use of injection timing retardation and cooling of combustion air as BACT for this project.

The BACT emission levels established by the Department are as follows:

POLLUTANT	EMISSION LIMIT		
Nitrogen Oxides (NO _x)	62 lbs/hr (271 TPY)		
Visible Emissions	20%		

REVISED BACT DETERMINATION

The applicant has requested a revised BACT limit of 68 lbs/hr and 298 TPY based on the results of the initial compliance test. The Department has done air quality dispersion modeling with the revised limits. This modeling predicts that the applicant will continue to meet all applicable NO_x air quality standards and increments as shown in the following table (all values in ug/m³).

Ambient Air Quality	PSD Class II	PSD Class I
Standard (AAQS)=100	Increment =25	Significant Impact
		Level=0.1
Modeled Concentration	Modeled Concentration	Modeled Concentration
97	21	0.04

The revised BACT emissions given below are within the acceptable range of emissions for diesel fired internal combustion engines according to information from the RACT/BACT/LAER Clearinghouse:

POLLUTANT	EMISSION LIMIT
Nitrogen Oxides (NO _x)	68 lbs/hr (298 TPY)

COMPLIANCE

Compliance with the visible emission limitations shall be in accordance with the EPA Reference Method 9 as contained in 40 CFR 60, Appendix A.

Compliance with the NO_x limitations shall be in accordance with the EPA Reference Method 7E as contained in 40 CFR 60, Appendix A.

DETAILS OF THE REVISED ANALYSIS MAY BE OBTAINED BY CONTACTING:

Cleve Holladay, Review Engineer (prepared revised BACT)
Syed Arif, P.E. (reviewed BACT)
Department of Environmental Protection
Bureau of Air Regulation
MS 5505
2600 Blair Stone Road
Tallahassee, Florida 32399-2400

Recommended By:	Approved By:
C. H. Fancy, P.E., Chief Bureau of Air Regulation	Howard L. Rhodes, Director Division of Air Resources Management
4/28/98	7 28 96 Data:
Date:	Date:

Florida Department of **Environmental Protection**

TO:

Howard Rhodes

THRU:

Clair Fancy
Al Linero assertion
Syed Arif System

Cleve Holladay()

DATE:

FROM:

April 27, 1998

SUBJECT:

Permit Amendment

Florida Keys Electric Cooperative, Inc. (FKEC)

Revised NO_x Emission Limits for Unit 8

I have attached a letter and a revised BACT determination amending the construction permit for FKEC's recently installed 3.58 megawatt diesel generator (Unit 8). FKEC failed the initial compliance test on this unit in December, 1997. The applicant has requested that the NO_x emission limits on this unit be raised from 62 lbs/hr and 271 TPY to 68 lbs/hr and 298 TPY.

The BACT emission limits for this unit were largely determined by the air quality dispersion modeling results and the need to keep maximum predicted impacts less than the NO₂ annual ambient air quality standard of 100 ug/m³.

Normally, no modeled exceedances would be expected. However, these units have short stacks. I have done air quality dispersion modeling with the proposed higher limit. The results show that this change meets all standards and increments. The original predicted annual impact was 96 ug/m³; the annual impact with the revised limits is 97 ug/m³. According to information from the RACT/BACT/LAER Clearinghouse, the new emission limits are well within the acceptable range for BACT determinations.

I have raised the NO_X emission limits as requested by the applicant. I believe this increase is justifiable. I recommend your approval and signature.

Attachments

CH/kt

The Reporter

Serving the Florida Keys P.O. Box 1197 • Tavernier, Florida 33070-1197 (305) 852-3216 Fax: (305) 852-8249

STATEMENT OF PROOF OF PUBLICATION USPS #905580
STATE OF FLORIDA) COUNTY OF MONROE)
Before the undersigned authority personally appeared DONNA STUTTS, who on oath, says that she is PUBLISHER of THE REPORTER, a weekly newspaper entitled to publish legal advertising published a Tavernier, Monroe County, Florida: that the attached copy of advertisement, being a legal ad.
IN THE MATTER OF _ NOTICE OF INTENTION
Affiant further says that the said REPORTER is a newspaper published at Tavernier, in said Monroe County Florida, and that the said newspaper has heretofore been continuously published in the said Monroe County Florida, each week (on Thursday), and has been entered as second class mail matter at the Post Office in Tavernier, in said County of Monroe, Florida, for a period of one year next preceding the first publication of the attached copy of advertisement;
and affiant further says that she has neither paid nor promised any firm, person, or corporation any discount rebate, commission or refund for the purpose of securing this said advertisement for publication in the said newspaper. SEAL
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My Commission CC431878

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Expires Feb. 05, 1999 Bonded by ANB

MY COMMISSION EXPIRES:

MAR 3 0 1998

BUREAU OF

AIR REGULATION

PUBLIC NOTICE OF INTENT TO ISSUE AIR CONSTRUCTION PERMIT AMENDMENT

STATE OF FLORIDA
DEPARTMENT OF ENVIRONMENTAL PROTECTION:

DRAFT Permit Amendment No. 0870004-003-AC, (PSD-FL-237A) Marathon Generation Plant Monroe County

The Department of Environmental Protection (Department) gives notice of its intent to issue an air construction permit amendment to Florida Keys Electric Cooperative Association, Inc. for higher NOx emission limits for its recently constructed Unit 8 at its Marathon Generation Plant located at 3421 Overseas Highway Marathon, Montroe County. An updated Best Available Control Technology (BACT) determination was required for nitrogen oxides (NOx), pursuant to Rule 62-212/400, F.A.C. and 40 CFR 52.21, Prevention of Significant Deterioration (PSD). The applicant's name and address are: Florida Keys Electric Cooperative Association, Inc., 91605 Overseas Highway, P.O. Box 700377, Tavernier, Florida 33070-0377.

This amendment raises the NOx emission limits for Unit 8 from 62 lbs/hr and 271 tons per year (TPY) to 68 lbs/hr and 298 TPY. Unit 8 is a 3.58 megawatt diesel generator, which will burn No. 2 fuel oil with a sulfur content of 0.05 percent or less, by weight. Controls for NOx emissions consist of timing retardation and turbocharger aftercoolers. An updated air quality impact analysis was conducted. Emissions from the facility will consume PSD increment, but will not significantly contribute to or cause a violation of any state or federal ambient air quality standards. The maximum predicted PSD Class II annual nitrogen dioxide (NO2) increment consumed by all sources in the area, including this project, will be as follows:

PSD Class 11 Increment Consumed

(ug/m²)
21

Allowable Increment
(ug/m²)
25

Percent Increment Consumed

84

The project has no significant impact on the Everglades National Park PSD Class I area.

The project will issue the FINAL Permit Amendment, in accordance with the conditions of the DRAFT Permit Amendment unless a response received in accordance with the following procedures results in a different decision or significant change of terms or conditions.

The Department will accept written comments concerning the proposed DRAFT Pemit Amendment issuance action for a period of 14 (fourteen) days from the date of publication of this Notice. Any written comments should be provided to the Department's Bureau of Air Regulation, 2600 Blair Stone Road, Mail Station #5505, Tallahassee, Florida 32399-2400. Any written comments filed shall be made available for public inspection. If written comments received result in a significant change in this DRAFT Permit Amendment, the Department shall issue a Revised DRAFT Permit Amendment and require, if applicable, another Public Notice.

The Department will issue FINAL Permit Amendment with the conditions of the DRAFT Permit Amendment unless a timely petition for an administrative hearing is filed pursuant to Sections 120.569 and 120.57 F.S. The procedures for petitioning for a hearing are set forth below. Mediation is not available for this action.

A person whose substantial interests are affected by the Department's proposed permitting decision may petition for an administrative hearing in accordance with Sections 120,569 and 120,57 F.S. The petition must contain the information set forth below and must be filed (received) in the Office of General Counsel of the Department, 3900 Commonwealth Boulevard, Mail Station #35, Tallahassee, Florida 32399-3000, telephone: 850/488-9370, fax: 850/487-4938. Petitions must be filed within fourteen days of publication of the public notice or within fourteen days of receipt of this notice of intent, whichever occurs first. A petitioner must mail a copy of the petition to the applicant at the address indicated above, at the time of filing. The failure of any person to file a petition within the appropriate time period shall constitute a waiver of that person's right to request an administrative determination (hearing) under Sections 120.569 and 120.57 F.S., or to intervene in this proceeding and participate as a party to it. Any subsequent intervention will be only at the approval of the presiding officer upon the filing of a motion in compliance with Rule 28-5.207 of the Florida Administrative Code.

The complete project file includes the Draft Permit Amendment, the application, and the information submitted by the responsible official, exclusive of confidential records under Section 403.11 1, F.S. Interested persons may contact the Administrator, New Resource Review Section at II I South Magnolia Drive, Suite 4, Tallahassee, Florida 32301, or call 850/488-1344, for additional information.

Published 3/26/98
The Reporter
Tavernier, FL 33070

6. 国际为人

A petition must contain the following information: (a) The name, address, and telephone number of each petitioner, the applicant's name and address, the Permit File Number and the county in which the project is proposed; (b) A statement of how and when each petitioner received notice of the Department's action or proposed action; (c) A statement of how each petitioner's substantial interests are affected by the Department's action or proposed action; (d) A statement of the material facts disputed by petitioner, if any; (e) A statement of the facts that the petitioner contends warrant reversal or modification of the Department's action or proposed action; (f) A statement identifying the rules or statutes that the petitioner contends require reversal or modification of the Department's action or proposed action; and (g) A statement of the relief sought by the petitioner, stating precisely the action that the petitioner wants the Department to take with respect to the Department's action or proposed action addressed in this notice of intent.

Because the administrative hearing process is designed to formulate final agency action, the filing of a petition means that the Department's final action may be different from the position taken by it in this notice of intent. Persons whose substantial interests will be affected by any such final decision of the Department on the application have the right to petition to become a party to the proceeding, in accordance with the requirements set forth above.

A complete project file is available for public inspection during normal business hours, 8:00 a.m. to 5:00 p.m., Monday through Friday, except legal holidays, at:

Department of Environmental Protection Bureau of Air Regulation 1 1 1 South Magnolia Drive, Suite 4 Tallahassee, Florida, 32301 Telephone: 850/488-1344 Fax: 850/922-6979

Department of Environmental Protection South District 2295 Victoria Avenue, Suite 364 Fort Myers, Florida 33901 Telephone: (941) 332-6975 Fax: 941/332-6969

CC; (I. Alieladay, BAR S. any, BAR EPA NPS SD