

Jeb Bush
Governor

Department of Environmental Protection

Twin Towers Office Building
2600 Blair Stone Road
Tallahassee, Florida 32399-2400

David B. Struhs
Secretary

August 18, 2003

Mr. Lindsey J. Sampson
Director
Lee County Solid Waste Division
10500 Buckingham Road
Fort Myers, Florida 33905

Re: Title V Air Operation Permit Revision
DRAFT Permit No.: 0710119-003-AV
Lee County Resource Recovery Facility

Dear Mr. Sampson:

One copy of the DRAFT Permit for the Title V Air Operation Permit Revision for the Lee County Resource Recovery Facility located at 10500 Buckingham Road, Fort Myers, Lee County, is enclosed. The permitting authority's "INTENT TO ISSUE TITLE V AIR OPERATION PERMIT REVISION" and the "PUBLIC NOTICE OF INTENT TO ISSUE TITLE V AIR OPERATION PERMIT REVISION" are also included.

The "PUBLIC NOTICE OF INTENT TO ISSUE TITLE V AIR OPERATION PERMIT REVISION" must be published as soon as possible upon receipt of this letter. Proof of publication, i.e., newspaper affidavit, must be provided to the permitting authority's office within 7 (seven) days of publication pursuant to Rule 62-110.106(5), F.A.C. Failure to publish the notice and provide proof of publication within the allotted time may result in the denial of the permit revision pursuant to Rule 62-110.106(11), F.A.C.

Please submit any written comments you wish to have considered concerning the permitting authority's proposed action to Scott M. Sheplak, P.E., at the above letterhead address. If you have any other questions, please contact Edward J. Svec, at 850/921-8985.

Sincerely,

A handwritten signature in cursive script that reads "Trina Vielhauer".

Trina Vielhauer, Chief
Bureau of Air Regulation

TV/es

Enclosures

"More Protection, Less Process"

Printed on recycled paper.

In the Matter of an
Application for Permit Revision by:

Lee County Solid Waste Division
10500 Buckingham Road
Fort Myers, Florida 33905

DRAFT Permit No.: 0710119-003-AV
Lee County Resource Recovery Facility
Lee County

INTENT TO ISSUE TITLE V AIR OPERATION PERMIT REVISION

The Department of Environmental Protection (permitting authority) gives notice of its intent to issue a Title V Air Operation Permit Revision (copy of DRAFT Permit attached) for the Title V source detailed in the application specified above, for the reasons stated below.

The applicant, Lee County Solid Waste Division, applied on June 30, 2003, to the permitting authority for a Title V Air Operation Permit Revision for the Lee County Resource Recovery Facility located at 10500 Buckingham Road, Fort Myers, Lee County.

Lee County Solid Waste Division requests that a revision to their Title V permit be issued to authorize the 15 hours of allowable excess emissions of carbon dioxide for certain boiler failures recently authorized by a change to the Federal New Source Performance Standards.

The permitting authority has permitting jurisdiction under the provisions of Chapter 403, Florida Statutes (F.S.), and Florida Administrative Code (F.A.C.) Chapters 62-4, 62-210 and 62-213. This source is not exempt from Title V permitting procedures. The permitting authority has determined that a Title V Air Operation Permit Revision is required to commence or continue operations at the described facility.

The permitting authority intends to issue this Title V Air Operation Permit Revision based on the belief that reasonable assurances have been provided to indicate that operation of the source will not adversely impact air quality, and the source will comply with all appropriate provisions of Chapters 62-4, 62-204, 62-210, 62-212, 62-213, 62-256, 62-257, 62-281, 62-296, and 62-297, F.A.C.

Pursuant to Sections 403.815 and 403.087, F.S., and Rules 62-110.106 and 62-210.350(3), F.A.C., you (the applicant) are required to publish at your own expense the enclosed "PUBLIC NOTICE OF INTENT TO ISSUE TITLE V AIR OPERATION PERMIT REVISION." The notice shall be published one time only as soon as possible in the legal advertisement section of a newspaper of general circulation in the area affected. For the purpose of these rules, "publication in a newspaper of general circulation in the area affected" means publication in a newspaper meeting the requirements of Sections 50.011 and 50.031, F.S., in the county where the activity is to take place. Where there is more than one newspaper of general circulation in the county, the newspaper used must be one with significant circulation in the area that may be affected by the permit revision. If you are uncertain that a newspaper meets these requirements, please contact the permitting authority at the address or telephone number

listed below. The applicant shall provide proof of publication to the Department's Bureau of Air Regulation, 2600 Blair Stone Road, Mail Station #5505, Tallahassee, Florida 32399-2400 (Telephone: 850/488-0114; Fax: 850/922-6979), within 7 (seven) days of publication. Failure to publish the notice and provide proof of publication within the allotted time may result in the denial of the permit revision pursuant to Rule 62-110.106, F.A.C.

The permitting authority will issue the PROPOSED Permit, and subsequent FINAL Permit, in accordance with the conditions of the attached DRAFT Permit unless a response received in accordance with the following procedures results in a different decision or significant change of terms or conditions.

The permitting authority will accept written comments concerning the proposed permit revision issuance action for a period of 30 (thirty) days from the date of publication of the "PUBLIC NOTICE OF INTENT TO ISSUE TITLE V AIR OPERATION PERMIT REVISION." Written comments should be provided to the permitting authority office. Any written comments filed shall be made available for public inspection. If written comments received result in a significant change in this DRAFT Permit, the permitting authority shall issue a Revised DRAFT Permit and require, if applicable, another Public Notice.

A person whose substantial interests are affected by the proposed permitting decision may petition for an administrative hearing in accordance with Sections 120.569 and 120.57, F.S. The petition must contain the information set forth below and must be filed (received) in the Office of General Counsel of the Department of Environmental Protection, 3900 Commonwealth Boulevard, Mail Station #35, Tallahassee, Florida 32399-3000 (Telephone: 850/488-9730; Fax: 850/487-4938). Petitions filed by the permit revision applicant or any of the parties listed below must be filed within fourteen days of receipt of this notice of intent. Petitions filed by any persons other than those entitled to written notice under Section 120.60(3), F.S., must be filed within fourteen days of publication of the public notice or within fourteen days of receipt of this notice of intent, whichever occurs first. Under Section 120.60(3), F.S., however, any person who asked the permitting authority for notice of agency action may file a petition within fourteen days of receipt of that notice, regardless of the date of publication. A petitioner shall mail a copy of the petition to the applicant at the address indicated above, at the time of filing. The failure of any person to file a petition within the appropriate time period shall constitute a waiver of that person's right to request an administrative determination (hearing) under Sections 120.569 and 120.57, F.S., or to intervene in this proceeding and participate as a party to it. Any subsequent intervention will be only at the approval of the presiding officer upon the filing of a motion in compliance with Rule 28-106.205, F.A.C.

A petition that disputes the material facts on which the permitting authority's action is based must contain the following information:

- (a) The name and address of each agency affected and each agency's file or identification number, if known;
- (b) The name, address, and telephone number of the petitioner; the name, address and telephone number of the petitioner's representative, if any, which shall be the address for service purposes during the course of the proceeding; and an explanation of how the petitioner's substantial interests will be affected by the agency determination;

(c) A statement of how and when each petitioner received notice of the agency action or proposed action;

(d) A statement of all disputed issues of material fact. If there are none, the petition must so indicate;

(e) A concise statement of the ultimate facts alleged, as well as the rules and statutes which entitle the petitioner to relief;

(f) A statement of the specific rules or statutes the petitioner contends require reversal or modification of the agency's proposed action; and,

(g) A statement of the relief sought by the petitioner, stating precisely the action petitioner wishes the agency to take with respect to the agency's proposed action.

A petition that does not dispute the material facts upon which the permitting authority's action is based shall state that no such facts are in dispute and otherwise shall contain the same information as set forth above, as required by Rule 28-106.301, F.A.C.

Because the administrative hearing process is designed to formulate final agency action, the filing of a petition means that the permitting authority's final action may be different from the position taken by it in this notice of intent. Persons whose substantial interests will be affected by any such final decision of the permitting authority on the application have the right to petition to become a party to the proceeding, in accordance with the requirements set forth above.

Mediation will not be available in this proceeding.

In addition to the above, a person subject to regulation has a right to apply to the Department of Environmental Protection for a variance from or waiver of the requirements of particular rules, on certain conditions, under Section 120.542, F.S. The relief provided by this state statute applies only to state rules, not statutes, and not to any federal regulatory requirements. Applying for a variance or waiver does not substitute or extend the time for filing a petition for an administrative hearing or exercising any other right that a person may have in relation to the action proposed in this notice of intent.

The application for a variance or waiver is made by filing a petition with the Office of General Counsel of the Department of Environmental Protection, 3900 Commonwealth Boulevard, Mail Station #35, Tallahassee, Florida 32399-3000. The petition must specify the following information:

(a) The name, address, and telephone number of the petitioner;

(b) The name, address, and telephone number of the attorney or qualified representative of the petitioner, if any;

(c) Each rule or portion of a rule from which a variance or waiver is requested;

(d) The citation to the statute underlying (implemented by) the rule identified in (c) above;

(e) The type of action requested;

(f) The specific facts that would justify a variance or waiver for the petitioner;

(g) The reason why the variance or waiver would serve the purposes of the underlying statute (implemented by the rule); and,

(h) A statement whether the variance or waiver is permanent or temporary and, if temporary, a statement of the dates showing the duration of the variance or waiver requested.

The Department will grant a variance or waiver when the petition demonstrates both that the application of the rule would create a substantial hardship or violate principles of fairness, as each of those terms is defined in Section 120.542(2), F.S., and that the purpose of the underlying statute will be or has been achieved by other means by the petitioner.

Persons subject to regulation pursuant to any federally delegated or approved air program should be aware that Florida is specifically not authorized to issue variances or waivers from any requirements of any such federally delegated or approved program. The requirements of the program remain fully enforceable by the Administrator of the United States Environmental Protection Agency and by any person under the Clean Air Act unless and until the Administrator separately approves any variance or waiver in accordance with the procedures of the federal program.

Finally, pursuant to 42 United States Code (U.S.C.) Section 7661d(b)(2), any person may petition the Administrator of the EPA within 60 (sixty) days of the expiration of the Administrator's 45 (forty-five) day review period as established at 42 U.S.C. Section 7661d(b)(1), to object to issuance of any permit revision. Any petition shall be based only on objections to the permit revision that were raised with reasonable specificity during the 30 (thirty) day public comment period provided in this notice, unless the petitioner demonstrates to the Administrator of the EPA that it was impracticable to raise such objections within the comment period or unless the grounds for such objection arose after the comment period. Filing of a petition with the Administrator of the EPA does not stay the effective date of any permit properly issued pursuant to the provisions of Chapter 62-213, F.A.C. Petitions filed with the Administrator of EPA must meet the requirements of 42 U.S.C. Section 7661d(b)(2) and must be filed with the Administrator of the EPA at: U.S. EPA, 401 M Street, S.W., Washington, D.C. 20460.

Executed in Tallahassee, Florida.

**STATE OF FLORIDA DEPARTMENT
OF ENVIRONMENTAL PROTECTION**



Trina Vielhauer, Chief
Bureau of Air Regulation

CERTIFICATE OF SERVICE

The undersigned duly designated deputy agency clerk hereby certifies that this INTENT TO ISSUE TITLE V AIR OPERATION PERMIT REVISION (including the PUBLIC NOTICE and the DRAFT Permit) and all copies were sent by certified mail before the close of business on 8/18/03 to the person(s) listed:

Lindsey Sampson, Director, Lee County Solid Waste Authority

In addition, the undersigned duly designated deputy agency clerk hereby certifies that copies of this INTENT TO ISSUE TITLE V AIR OPERATION PERMIT REVISION (including the DRAFT Permit package) were sent by INTERNET E-mail on the same date to the person(s) listed:

Ron Blackburn, FDEP SD
U.S. EPA, Region 4

Clerk Stamp

FILING AND ACKNOWLEDGMENT FILED, on this date, pursuant to Section 120.52(7), Florida Statutes, with the designated agency Clerk, receipt of which is hereby acknowledged.

Paula J. Friday 8/18/03
(Clerk) (Date)

PUBLIC NOTICE OF INTENT TO ISSUE TITLE V AIR OPERATION PERMIT REVISION

Department of Environmental Protection

Title V Air Operation Permit Revision
DRAFT Permit No.: 0710119-003-AV

Lee County Solid Waste Authority
Lee County

The Department of Environmental Protection (permitting authority) gives notice of its intent to issue a Title V Air Operation Permit Revision to Lee County Solid Waste Authority for the Lee County Resource Recovery Facility located at 10500 Buckingham Road, Fort Myers, Lee County. The applicant's name and address are: Lee County Solid Waste Authority, 10500 Buckingham Road, Fort Myers, Florida 33905.

Lee County Solid Waste Division requests that a revision to their Title V permit be issued to authorize the 15 hours of allowable excess emissions of carbon dioxide for certain boiler failures recently authorized by a change to the Federal New Source Performance Standards.

The permitting authority will issue the PROPOSED Permit, and subsequent FINAL Permit, in accordance with the conditions of the DRAFT Permit unless a response received in accordance with the following procedures results in a different decision or significant change of terms or conditions.

The permitting authority will accept written comments concerning the proposed DRAFT Permit issuance action for a period of 30 (thirty) days from the date of publication of this Notice. Written comments should be provided to the Department's Bureau of Air Regulation, 2600 Blair Stone Road, Mail Station #5505, Tallahassee, Florida 32399-2400. Any written comments filed shall be made available for public inspection. If written comments received result in a significant change in this DRAFT Permit, the permitting authority shall issue a Revised DRAFT Permit and require, if applicable, another Public Notice.

A person whose substantial interests are affected by the proposed permitting decision may petition for an administrative hearing in accordance with Sections 120.569 and 120.57, Florida Statutes (F.S.). The petition must contain the information set forth below and must be filed (received) in the Office of General Counsel of the Department of Environmental Protection, 3900 Commonwealth Boulevard, Mail Station #35, Tallahassee, Florida 32399-3000 (Telephone: 850/488-9730; Fax: 850/487-4938). Petitions filed by any persons other than those entitled to written notice under Section 120.60(3), F.S., must be filed within fourteen days of publication of the public notice or within fourteen days of receipt of the notice of intent, whichever occurs first. Under Section 120.60(3), F.S., however, any person who asked the permitting authority for notice of agency action may file a petition within fourteen days of receipt of that notice, regardless of the date of publication. A petitioner shall mail a copy of the petition to the applicant at the address indicated above, at the time of filing. The failure of any person to file a petition within the applicable time period shall constitute a waiver of that person's right to request an administrative determination (hearing) under Sections 120.569 and 120.57, F.S., or to intervene in this proceeding and participate as a party to it. Any subsequent intervention will be only at the approval of the presiding officer upon the filing of a motion in compliance with Rule 28-106.205, Florida Administrative Code (F.A.C.).

A petition that disputes the material facts on which the permitting authority's action is based must contain the following information:

- (a) The name and address of each agency affected and each agency's file or identification number, if known;
- (b) The name, address and telephone number of the petitioner; name address and telephone number of the petitioner's representative, if any, which shall be the address for service purposes during the course of the proceeding; and an explanation of how petitioner's substantial rights will be affected by the agency determination;
- (c) A statement of how and when the petitioner received notice of the agency action or proposed action;

- (d) A statement of all disputed issues of material fact. If there are none, the petition must so state;
- (e) A concise statement of the ultimate facts alleged, as well as the rules and statutes which entitle petitioner to relief;
- (f) A statement of the specific rules or statutes the petitioner contends require reversal or modification of the agency's proposed action; and,
- (g) A statement of the relief sought by the petitioner, stating precisely the action petitioner wishes the agency to take with respect to the agency's proposed action.

A petition that does not dispute the material facts upon which the permitting authority's action is based shall state that no such facts are in dispute and otherwise shall contain the same information as set forth above, as required by Rule 28-106.301, F.A.C.

Because the administrative hearing process is designed to formulate final agency action, the filing of a petition means that the permitting authority's final action may be different from the position taken by it in this notice of intent. Persons whose substantial interests will be affected by any such final decision of the permitting authority on the application have the right to petition to become a party to the proceeding, in accordance with the requirements set forth above.

Mediation is not available for this proceeding.

In addition to the above, pursuant to 42 United States Code (U.S.C.) Section 7661d(b)(2), any person may petition the Administrator of the EPA within 60 (sixty) days of the expiration of the Administrator's 45 (forty-five) day review period as established at 42 U.S.C. Section 7661d(b)(1), to object to issuance of any permit revision. Any petition shall be based only on objections to the permit revision that were raised with reasonable specificity during the 30 (thirty) day public comment period provided in this notice, unless the petitioner demonstrates to the Administrator of the EPA that it was impracticable to raise such objections within the comment period or unless the grounds for such objection arose after the comment period. Filing of a petition with the Administrator of the EPA does not stay the effective date of any permit properly issued pursuant to the provisions of Chapter 62-213, F.A.C. Petitions filed with the Administrator of EPA must meet the requirements of 42 U.S.C. Section 7661d(b)(2) and must be filed with the Administrator of the EPA at: U.S. EPA, 401 M Street, S.W., Washington, D.C. 20460.

A complete project file is available for public inspection during normal business hours, 8:00 a.m. to 5:00 p.m., Monday through Friday, except legal holidays, at:

Department of Environmental Protection
Bureau of Air Regulation
111 S. Magnolia Drive, Suite 4
Tallahassee, Florida, 32301
Telephone: 850/488-0114
Fax: 850/922-6979

Department of Environmental Protection
South District Office
2295 Victoria Avenue, Suite 364
Fort Myers, Florida 33902-2549
Telephone: 239/332-6975
Fax: 239/332-6969

The complete project file includes the DRAFT Permit, the application, and the information submitted by the responsible official, exclusive of confidential records under Section 403.111, F.S. Interested persons may contact Scott M. Sheplak, P.E., at the above address, or call 850/921-9532, for additional information.

STATEMENT OF BASIS

Lee County Department of Solid Waste
Lee County Resource Recovery Facility
Facility ID No.: 0710119
Lee County

Title V Air Operation Permit Revision
DRAFT Permit Project No.: 0710119-003-AV
Revision to Title V Air Operation Permit No.: 0710119-001-AV

The initial Title V Air Operation Permit, No.0710119-001-AV, was issued on November 1, 2000. This Title V Air Operation Permit Revision is issued under the provisions of Chapter 403, Florida Statutes (F.S.), and Florida Administrative Code (F.A.C.) Chapters 62-4, 62-210 and 62-213. The above named permittee is hereby authorized to operate the facility shown on the application and approved drawing(s), plans, and other documents, attached hereto or on file with the permitting authority, in accordance with the terms and conditions of this permit.

The subject of this permit revision is to incorporate a recent revision to 40 CFR 60 Subpart Cb and Eb allowing 15 hours of excess carbon monoxide emissions for specified malfunctions. In the process of incorporating this rule revision, it was noted that the applicable regulations for excess emissions (Rule 62-210.700, F.A.C. and 40CFR60, Subpart Cb, cited in the application for the initial Title V permit dated June 17, 1996) were incorrectly quoted. In accordance with Rule 62-213.440(4), F.A.C., the misquoted rule language will also be corrected. The following Specific Conditions are changed as follows:

FROM:

A.15. Operating procedures. The emission limitations for this facility shall apply at all times, except during periods of startup, shut down, or malfunctions, provided that the duration of startup, shut down and malfunction periods shall not exceed three hours per occurrence. The startup period commences when the affected facility begins the continuous burning of municipal solid waste and does not include any warm-up period when the affected facility is combusting natural gas or propane, and no municipal solid waste is being fed to the combustor. Continuous burning is the continuous, semi-continuous, or batch feeding of municipal solid waste for purposes of waste disposal, energy production, or providing heat to the combustion system in preparation for waste disposal or energy production. The use of municipal solid waste solely to provide thermal protection of the grate or hearth during the startup period when municipal solid waste is not being fed to the grate is not considered to be continuous burning. During all periods of startup, shut down and malfunction, the owner or operator shall use best operational practices to minimize air pollutant emissions. The owner or operator shall maintain a manual that identifies and describes best operational practices that will be used during periods of startup, shut down and malfunction at this facility.

[Rules 62-4.070(3), and 62-210.700(1) & (5), F.A.C.; 40 CFR 60.38b and 40 CFR 60.58b(a); PSD-FL-151B; and, request of the applicant]

A.41. Startup, Shutdown and Malfunction. The provisions for startup, shutdown, and malfunction are provided in paragraph (1).

(1) The standards under 40 CFR 60, Subpart Cb, as incorporated in Rule 62-204.800(8)(b), F.A.C., apply at all times except during periods of startup, shutdown, or malfunction. Duration of startup or shutdown periods is limited to 3 hours per occurrence.

(i) The startup period commences when the affected facility begins the continuous burning of municipal solid waste and does not include any warm-up period when the affected facility is

combusting fossil fuel or other nonmunicipal solid waste fuel, and no municipal solid waste is being fed to the combustor.

(ii) Continuous burning is the continuous, semicontinuous, or batch feeding of municipal solid waste for purposes of waste disposal, energy production, or providing heat to the combustion system in preparation for waste disposal or energy production. The use of municipal solid waste solely to provide thermal protection of the grate or hearth during the startup period when municipal solid waste is not being fed to the grate is not considered to be continuous burning.

[40 CFR 60.38b and 40 CFR 60.58b(a)]

A.42. [Reserved]

TO:

A.15. Operating procedures. The owner or operator shall maintain a manual that identifies and describes best operational practices that will be used during periods of startup, shut down and malfunction at this facility.

[PSD-FL-151B]

A.41.0 Startup, Shutdown and Malfunction. Except as provided by 40 CFR 60.56b, the standards under 40 CFR 60, Subpart Cb, as incorporated in Rule 62-204.800(8)(b), F.A.C., apply at all times except during periods of startup, shutdown, or malfunction. Duration of startup or shutdown periods are limited to 3 hours per occurrence, except as provided in 40 CFR 60.58b(a)(1)iii.

(i) The startup period commences when the affected facility begins the continuous burning of municipal solid waste and does not include any warm-up period when the affected facility is combusting fossil fuel or other nonmunicipal solid waste fuel, and no municipal solid waste is being fed to the combustor.

(ii) Continuous burning is the continuous, semicontinuous, or batch feeding of municipal solid waste for purposes of waste disposal, energy production, or providing heat to the combustion system in preparation for waste disposal or energy production. The use of municipal solid waste solely to provide thermal protection of the grate or hearth during the startup period when municipal solid waste is not being fed to the grate is not considered to be continuous burning.

[40 CFR 60.38b and 40 CFR 60.58b(a)]

A.41.1 For the purpose of compliance with the carbon monoxide emission limits in 40 CFR 60.53b(a), if a loss of boiler water level control (e.g., loss of combustion air fan, induced draft fan, combustion grate bar failure) is determined to be a malfunction, the duration of the malfunction period is limited to 15 hours per occurrence.

[40 CFR 60.58b(a)(1)iii]

A.42. Excess emissions resulting from startup, shutdown or malfunction of any emissions unit shall be permitted providing best operational practices to minimize emissions are adhered to and the duration of excess emissions shall be minimized but in no case exceed two hours in any 24-hour period unless specifically authorized by the Department for longer duration. The Department authorizes three hours in any 24-hour period for this emissions unit. A malfunction means any unavoidable failure of air pollution control equipment or process equipment to operate in a normal or usual manner.

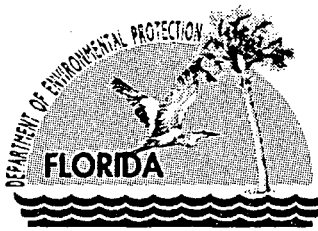
[Rule 62-210.700(1), F.A.C. ; and, request of the applicant]

The two Municipal Waste Combustor (MWC) emissions units, affected by this revision, are identical in configuration, and each has a nameplate rating of 275 MMBtu/hr. Distral Termica manufactured both units. The serial numbers are A2900 and A2901. Emissions are controlled by a dry scrubber, fabric filter baghouse, and mercury and nitrogen (SNCR) abatement systems. Using lime slurry, the scrubber neutralizes any acid-forming gases, such as sulfur oxides and hydrogen chloride. The baghouse captures the particulate matter. Captured dry ash particles fall into hoppers and are transported by an enclosed conveyor system to the bottom ash discharger where they are wetted to prevent dust, and mixed with the bottom ash.

Activated carbon is injected into the flue gases prior to the baghouse to control mercury emissions. Stack height is 275 feet. The emissions units' initial startup date was in August of 1994. CAM does not apply.

Also included in this permit are miscellaneous unregulated/insignificant emissions units and/or activities.

Based on the initial Title V Air Operation Permit application received June 17, 1996, this facility is a major source of hazardous air pollutants (HAPs).



Jeb Bush
Governor

Department of Environmental Protection

Twin Towers Office Building
2600 Blair Stone Road
Tallahassee, Florida 32399-2400

David B. Struhs
Secretary

October 16, 2003

Mr. Lindsey J. Sampson
Director
Lee County Solid Waste Division
10500 Buckingham Road
Fort Myers, Florida 33905

Re: Title V Air Operation Permit Revision
PROPOSED Permit Project No.: 0710119-003-AV
Revision to Title V Air Operation Permit No.: 0710119-001-AV
Lee County Resource Recovery Facility

Dear Mr. Sampson:

One copy of the "PROPOSED Determination" for the Title V Air Operation Permit Revision for the Lee County Resource Recovery Facility located at 10500 Buckingham Road, Fort Myers, Lee County, is enclosed. This letter is only a courtesy to inform you that the DRAFT Permit has become a PROPOSED Permit.

An electronic version of this determination has been posted on the Division of Air Resources Management's world wide web site for the United States Environmental Protection Agency (USEPA) Region 4 office's review. The web site address is:

"http://www.dep.state.fl.us/air/permitting/airpermits/AirSearch_ltd.asp"

Pursuant to Section 403.0872(6), Florida Statutes, if no objection to the PROPOSED Permit is made by the USEPA within 45 days, the PROPOSED Permit will become a FINAL Permit no later than 55 days after the date on which the PROPOSED Permit was mailed (posted) to USEPA. If USEPA has an objection to the PROPOSED Permit, the FINAL Permit will not be issued until the permitting authority receives written notice that the objection is resolved or withdrawn.

If you should have any questions, please contact Edward J. Svec at 850/921-8985.

Sincerely,

Trina L. Vielhauer
for Trina L. Vielhauer/Chief
Bureau of Air Regulation

TV/es

Enclosures

copy furnished to:
Ron Blackburn, FDEP SD
USEPA, Region 4 (INTERNET E-mail Memorandum)

"More Protection, Less Process"

Printed on recycled paper.

PROPOSED Determination

Title V Air Operation Permit Revision
PROPOSED Permit Project No.: 0710119-003-AV
Revision to Title V Air Operation Permit No.: 0710119-001-AV
Page 1 of 1

I. Public Notice.

An "INTENT TO ISSUE TITLE V AIR OPERATION PERMIT REVISION" to Lee County Solid Waste Division for the Lee County Resource Recovery Facility located at 10500 Buckingham Road, Fort Myers, Lee County was clerked on August 18, 2003. The "PUBLIC NOTICE OF INTENT TO ISSUE TITLE V AIR OPERATION PERMIT REVISION" was published in the Fort Myers NEWS-PRESS on September 3, 2003. The DRAFT Permit was available for public inspection at the Department's South District office in Fort Myers and the permitting authority's office in Tallahassee. Proof of publication of the "PUBLIC NOTICE OF INTENT TO ISSUE TITLE V AIR OPERATION PERMIT REVISION" was received on September 9, 2003.

II. Public Comment(s).

No comments were received during the 30 (thirty) day public comment period. Since no comments were received, the DRAFT Permit becomes the PROPOSED Permit.

III. Conclusion.

Since there were no comments received during the Public Notice period, no changes were made to the DRAFT Permit and the permitting authority hereby issues the PROPOSED Permit.

STATEMENT OF BASIS

Lee County Department of Solid Waste
Lee County Resource Recovery Facility
Facility ID No.: 0710119
Lee County

Title V Air Operation Permit Revision
PROPOSED Permit Project No.: 0710119-003-AV
Revision to Title V Air Operation Permit No.: 0710119-001-AV

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The subject of this permit revision is to incorporate a recent revision to 40 CFR 60, Subparts Cb and Eb, allowing 15 hours of excess carbon monoxide emissions for specified malfunctions. In the process of incorporating this rule revision, it was noted that the applicable regulations for excess emissions (Rule 62-210.700, F.A.C., and 40 CFR 60, Subpart Cb, cited in the application for the initial Title V permit dated June 17, 1996) were incorrectly quoted. In accordance with Rule 62-213.440(4), F.A.C., the misquoted rule language will also be corrected. The following Specific Conditions are changed as follows:

FROM:

A.15. Operating procedures. The emission limitations for this facility shall apply at all times, except during periods of startup, shut down, or malfunctions, provided that the duration of startup, shut down and malfunction periods shall not exceed three hours per occurrence. The startup period commences when the affected facility begins the continuous burning of municipal solid waste and does not include any warm-up period when the affected facility is combusting natural gas or propane, and no municipal solid waste is being fed to the combustor. Continuous burning is the continuous, semi-continuous, or batch feeding of municipal solid waste for purposes of waste disposal, energy production, or providing heat to the combustion system in preparation for waste disposal or energy production. The use of municipal solid waste solely to provide thermal protection of the grate or hearth during the startup period when municipal solid waste is not being fed to the grate is not considered to be continuous burning. During all periods of startup, shut down and malfunction, the owner or operator shall use best operational practices to minimize air pollutant emissions. The owner or operator shall maintain a manual that identifies and describes best operational practices that will be used during periods of startup, shut down and malfunction at this facility.

[Rules 62-4.070(3), and 62-210.700(1) & (5), F.A.C.; 40 CFR 60.38b and 40 CFR 60.58b(a); PSD-FL-151B; and, request of the applicant]

A.41. Startup, Shutdown and Malfunction. The provisions for startup, shutdown, and malfunction are provided in paragraph (1).

(1) The standards under 40 CFR 60, Subpart Cb, as incorporated in Rule 62-204.800(8)(b), F.A.C., apply at all times except during periods of startup, shutdown, or malfunction. Duration of startup or shutdown periods is limited to 3 hours per occurrence.

(i) The startup period commences when the affected facility begins the continuous burning of municipal solid waste and does not include any warm-up period when the affected facility is

combusting fossil fuel or other nonmunicipal solid waste fuel, and no municipal solid waste is being fed to the combustor.

(ii) Continuous burning is the continuous, semicontinuous, or batch feeding of municipal solid waste for purposes of waste disposal, energy production, or providing heat to the combustion system in preparation for waste disposal or energy production. The use of municipal solid waste solely to provide thermal protection of the grate or hearth during the startup period when municipal solid waste is not being fed to the grate is not considered to be continuous burning.

[40 CFR 60.38b and 40 CFR 60.58b(a)]

A.42. [Reserved]

TO:

A.15. Operating procedures. The owner or operator shall maintain a manual that identifies and describes best operational practices that will be used during periods of startup, shut down and malfunction at this facility.

[PSD-FL-151B]

A.41.0 Startup, Shutdown and Malfunction. Except as provided by 40 CFR 60.56b, the standards under 40 CFR 60, Subpart Cb, as incorporated in Rule 62-204.800(8)(b), F.A.C., apply at all times except during periods of startup, shutdown, or malfunction. Duration of startup or shutdown periods are limited to 3 hours per occurrence, except as provided in 40 CFR 60.58b(a)(1)iii.

(i) The startup period commences when the affected facility begins the continuous burning of municipal solid waste and does not include any warm-up period when the affected facility is combusting fossil fuel or other nonmunicipal solid waste fuel, and no municipal solid waste is being fed to the combustor.

(ii) Continuous burning is the continuous, semicontinuous, or batch feeding of municipal solid waste for purposes of waste disposal, energy production, or providing heat to the combustion system in preparation for waste disposal or energy production. The use of municipal solid waste solely to provide thermal protection of the grate or hearth during the startup period when municipal solid waste is not being fed to the grate is not considered to be continuous burning.

[40 CFR 60.38b and 40 CFR 60.58b(a)]

A.41.1 For the purpose of compliance with the carbon monoxide emission limits in 40 CFR 60.53b(a), if a loss of boiler water level control (e.g., loss of combustion air fan, induced draft fan, combustion grate bar failure) is determined to be a malfunction, the duration of the malfunction period is limited to 15 hours per occurrence.

[40 CFR 60.58b(a)(1)iii]

A.42. Excess emissions resulting from startup, shutdown or malfunction of any emissions unit shall be permitted providing best operational practices to minimize emissions are adhered to and the duration of excess emissions shall be minimized but in no case exceed two hours in any 24-hour period unless specifically authorized by the Department for longer duration. The Department authorizes three hours in any 24-hour period for this emissions unit. A malfunction means any unavoidable failure of air pollution control equipment or process equipment to operate in a normal or usual manner.

[Rule 62-210.700(1), F.A.C. ; and, request of the applicant]

The two Municipal Waste Combustor (MWC) emissions units, affected by this revision, are identical in configuration, and each has a nameplate rating of 275 MMBtu/hr. Distral Termica manufactured both units. The serial numbers are A2900 and A2901. Emissions are controlled by a dry scrubber, fabric filter baghouse, and mercury and nitrogen (SNCR) abatement systems. Using lime slurry, the scrubber neutralizes any acid-forming gases, such as sulfur oxides and hydrogen chloride. The baghouse captures the particulate matter. Captured dry ash particles fall into hoppers and are transported by an enclosed conveyor system to the bottom ash discharger where they are wetted to prevent dust, and mixed with the bottom ash.

Activated carbon is injected into the flue gases prior to the baghouse to control mercury emissions. Stack height is 275 feet. The emissions units' initial startup date was in August of 1994. CAM does not apply.

Also included in this permit are miscellaneous unregulated/insignificant emissions units and/or activities.

Based on the initial Title V Air Operation Permit application received June 17, 1996, this facility is a major source of hazardous air pollutants (HAPs).