



RECEIVED

APR 03 2000

BUREAU OF AIR REGULATION

March 28, 2000

Mr. Al Linero, P.E.  
State of Florida  
Department of Environmental Protection  
Division of Air Resources Management  
2600 Blair Stone Road  
Tallahassee, FL 32399-2400

**Re: FPL Fort Myers Plant**  
**Air Construction Permit #0710002-005AC**  
**Excess Emissions During Steam Blows**

Dear Mr. Linero:

Following are responses to the three questions posed in your correspondence of March 13, 2000:

1. *[Provide] the actual estimated total hours and the additional emissions (e.g. in tons) for each unit during the 90 day period of time requested for the steam blows.*

Response: FPL anticipates that a total of 288 hours per combustion turbine (out of a possible 2,160 hours) will be required to perform all the necessary steam blows during startup of the HRSG's at Fort Myers. This is approximately equivalent to 49 tons of NOx per CT. I would like to reiterate that these values are estimates only, and that the actual times may vary from these numbers. As stated previously, these blows will be undertaken intermittently over an approximate 90-day period for each CT / HRSG combination. FPL will take all reasonable steps to minimize the extent and duration of excess emissions, in accordance with our normal operating practices and with the requirements of rule 62-210.700, F.A.C..

2. *As discussed with you by telephone on March 7, 2000, we need a reconciliation of your letter dated November 6, 1998 to Lee County with the present application.*

In my letter to Lee County, I stated that the maximum operating duration of existing Units 1 and 2 during 2001 would be 5 and 2 months, respectively, and that the CT's would be operating in simple cycle mode during that year, for varying periods of time. As I stated on our telephone call, FPL's plans have changed somewhat, in that we now project the steam units to operate for a longer period of time that year; however, the basic conclusion regarding PSD applicability remains the same; i.e. PSD would not be applicable. I have attached a matrix demonstrating that for your reference. As you can see, all pollutant emissions decrease during 2001 with the exception of VOC emissions, which are projected to increase by 21 tons, which is less than the PSD applicability limit of 40 tons.

3. *As discussed with you and source testing staff on March 10, we need some test data to verify that emissions of VOC are likely to be greater than the permitted limit as a result of contribution of ambient VOC before we can consider allowing a correction. We also need to know the amount of bypass or cooling air that is not subjected to high enough temperature to destroy incoming VOC.*

FPL does not currently possess test data that supports the premise that ambient VOC's would definitely cause us to be unable to meet our VOC limit. What we do have, however, is the GE Standard Field Testing Procedure for Emission Compliance (attached) which is part of the guarantee package for the 7FA combustion turbines. In that document, please note that in Section II.A. Emission Testing – General, GE states that "GE guarantees apply to the **net** increase of these pollutant emissions". Therefore, FPL would have no contractual recourse with GE, should ambient VOC concentrations cause FPL to exceed what even you have conceded is an extremely low VOC limit of 1.4 ppmvd.

With respect to the amount of cooling air that bypasses the combustion zone, I have been told this is GE proprietary information. I would suggest you contact Joel Chalfin at GE [(518) 385 4698], whom I believe you know, for additional information regarding the bypass air and VOC issue.

Based on our GE guarantee verbiage, I feel compelled to reiterate the request for a change in the permit language to allow for subtraction of ambient VOC levels. I would be willing to report both the "raw" and "ambient-subtracted" data, if that would make the Department more comfortable.

I am hopeful that the information provided is responsive to your questions. If you should have additional questions or wish to discuss this further, please don't hesitate to contact me at (561) 691-7058.

Very truly yours,



Rich Piper  
Repowering Licensing Manager  
Florida Power & Light Company

cc: T. DeLeon, BAR

SD  
EPA  
NPS

Table 1a. Comparison of Representative Future Actual Emissions During 2001 versus Past Actual Emissions for Fort Myers Repowering Project

	Annual Capacity Factor	Particulate <sup>a</sup>	Nitrogen Oxides <sup>b</sup>	Sulfur Dioxides <sup>b</sup>	Carbon Monoxide <sup>a</sup>	Volatile Organic Compounds <sup>c</sup>
<b>Representative Actual Annual Emissions</b>						
Unit 1	100%	577	3,301	20,356	888	37
Unit 2	100%	929	14,489	48,180	2,628	87
Simple Cycle Operation	100%	267	1,845	137	1,267	82
<b>Representative Future Actual Emissions During 2001</b>						
Unit 1	28.00%	162	924	5,700	249	10
Unit 2	28.00%	260	4,057	13,490	736	24
Simple Cycle Operation <sup>d</sup>	39.58%	105	730	54	502	33
Total:		527	5,712	19,244	1,486	67
Past Actual Emissions		607	7,095	20,561	1,507	47
Net Emissions Change		-80	-1,383	-1,317	-21	21

Notes:

a - based on stack test data for Units 1 and 2 for PM and stack test data for similar units for CO.

b - based on CEM data for Units 1 and 2

c - based on AP-42 for Units 1 and 2

d - months of maximum potential operation for CTs; CT2A - 11 months, CT2B - 11 months,

CT2C - 10 months, CT2D - 9 months, CT2E - 8 months and CT2F - 8 months; 57 months/6 CTs = 9.5 months

assume 50% capacity for 9.5 months for all 6 CTs;  $9.5/12 \times 50\% = 39.58$



Post-It® Fax Note	7671	Date	# of pages ▶
To	RICK PIPER	From	JOEL CHARVIN
Co./Dept.		Co.	
Phone #		Phone #	
Fax #	561-691-7070	Fax #	

GEK 28172F  
Revised, March 1999

**GE Power Systems**  
Gas Turbine

## U.S. Standard Field Testing Procedure for Emission Compliance

### I. TEST PHILOSOPHY

Testing to demonstrate emission guarantees and for adjustment of the NO<sub>x</sub> reduction system (if required) will be performed using procedures which are mutually agreed between GE and the Purchaser. GE engineers and/or technical advisors may be present at the tests for procedural direction. Test methods chosen are EPA methods which yield data on site immediately, wherever possible.

### II. EMISSION TESTING

#### A. General

Emission testing identified herein shall be within [GE's] or [Customer's] scope of supply using procedures which are mutually agreed. Sampling for inlet concentrations may be required, at the sole discretion of GE, in order to demonstrate compliance with emission guarantees. GE guarantees apply to the net increase of these pollutant emissions.

#### B. Nitrogen Oxides Emissions

Before the official compliance testing is begun, the NO<sub>x</sub> reduction system will be adjusted to verify compliance with NO<sub>x</sub> emission limits. The gas turbine control system contains a pre-programmed schedule for either water or steam injection, this schedule may be adjusted to achieve an appropriate emission level approximately 5% to 10% below emission limits, and minimize the supply requirements. Once the proper injection schedule has been established, this schedule is maintained throughout the testing, and it is programmed into the control system.

The NO<sub>x</sub> emission testing and related oxygen testing will be in accordance with U.S. EPA Method 20 presented in the Code of Federal Regulations. Title 40, Part 60 (40CFR60 Appendix A and 40CFR60 Subpart GG - Standards of Performance for Stationary Gas Turbines), with the following modifications, limitations and additions:

1. The NO<sub>x</sub> instrument will be limited to a chemiluminescent type which meets 40CFR60 Appendix A, Method 7E.

*These instructions do not purport to cover all details or variations in equipment nor to provide for every possible contingency to be met in connection with installation, operation or maintenance. Should further information be desired or should particular problems arise which are not covered sufficiently for the purchaser's purposes the matter should be referred to the GE Company.*

GEK 28172F

**U.S. Standard Field Testing Procedure for Emission Compliance**

2. The span of the NOx analyzer will be set for appropriate spread of the expected NOx readings, rather than the specified 300 ppm.
3. Oxygen will be sampled simultaneously with all NOx readings since Subpart GG of 40CFR60 requires corrections to 15% O<sub>2</sub>. Method 3A from 40CFR60 Appendix A is used for the oxygen analysis.
4. Section 60.335(c)(1) of Subpart GG has been replaced by U.S. EPA Memorandum dated June 2, 1997 for GE gas turbines using either water or steam for NOx reduction. The EPA memorandum approves the GE injection control algorithm in lieu of the Subpart GG ISO correction equation.
5. Section 60.335(c)(1) is not applicable to gas turbines with dry low NOx combustors.

**C. Carbon Monoxide Emissions (If Required)**

Sampling is the same as for NOx normally with the same line feeding the different instruments. Method 10 per 40CFR60 Appendix A is used, but only the continuous sample method per Section 5.1 is acceptable to GE. A recorder is mandatory, not optional as per 5.3.9, with a span which gives an appropriate spread of the expected readings.

**D. Unburned Hydrocarbon Emissions (If Required)**

Sampling and analysis must be on a wet basis to avoid condensing out the higher hydrocarbons. Moisture determination by Method 4 (or Method 5) is necessary to convert results to dry basis. Method 25A per 40CFR60 Appendix A is used for unburned hydrocarbons. Results are presented as methane (CH<sub>4</sub>). This method uses a flame ionization detector or analyzer.

**E. Volatile Organic Emissions (If Required)**

When volatile organic emissions (non-methane, non-ethane hydrocarbons) are required, Method 18 per Section 7.2 is used. This requires a gas chromatograph at the site. GE requires calibration of the measurement train at the sampling probe.

**F. Sulfur Emissions (If Required)**

Sulfur emissions will be determined by use of fuel flow data and fuel analysis for sulfur content.

**G. Particulate Matter Emissions - Front-Half Filterable Solids Only (If Required)**

Particulate matter emissions are determined by sampling, analysis and calculation in accordance with U.S. EPA Methods 5 and 5B with traversing per Methods 1 and 2, all from 40CFR60 Appendix A. The following modifications and limitations on choices within the methods apply:

1. Sampling probe internal surfaces must be made of chemically inert and non-catalytic material such as quartz.
2. The filter material shall be quartz.
3. Nozzle, probe and filter must be heated to 248°–273°F per Method 5, or at least 10°F higher than the dew point of sulfuric acid in the exhaust duct. Use of Method 5B requires nozzle, probe and filter to be heated to 320° to 345°F.
4. Probe wash shall be acetone per Method 5.

**U.S. Standard Field Testing Procedure for Emission Compliance****GEK 28172F**

5. Sampling technique shall provide a fairly large exhaust gas sample, with an objective of 100 SCF.
6. Sulfates are excluded from the GE guarantees for particulates.

**H. PM10 Emissions (If Required)**

PM10 emissions are determined by sampling, analysis and calculation in accordance with U.S. EPA Methods 5 for front half filterable particulate matter and Method 202 for back half condensable particulate matter with traversing per Methods 1 and 2, all from 40CFR60, Appendix A except for Method 202. Method 202 is from 40CFR51, Appendix M. The following modifications and limitations within the methods apply:

1. Sampling probe internal surfaces must be made of chemically inert and non-catalytic material such as quartz.
2. The filter material shall be quartz.
3. Nozzle, probe and filter must be heated to 248° to 273°F per Method 5, or at least 10°F higher than the dew point of sulfuric acid in the exhaust duct.
4. Probe wash shall be acetone per Method 5.
5. Sampling technique shall provide a fairly large exhaust gas sample, with an objective of 100 SCF.
6. Impinger solution shall be extracted with ACS grade methylene chloride per Method 202.

**J. Opacity (If Required)**

Opacity shall be measured in accordance with EPA Method 9 from 40CFR60, Appendix A.

**K. Ammonia Slip (If Required)**

Required EPA methods for measuring ammonia slip have not been published. GE has established in the interim a preference for the determination of ammonia slip. The ammonia slip emissions will be determined by on-site sampling and analysis plus calculations in accordance with the on-site industry procedure of Indophenol Absorptiometrics. This procedure requires the use of reactant solutions and a photoelectric spectrophotometer at the plant site..

Sample collection procedures should include Item G(1)-(5) above (Particulate Matter Emissions - Front-Half Filterable Solids Only).

**L. Certification of Calibration Gases**

All gases used in certification of instruments or performance of emissions guarantee demonstrations shall be analyzed and certified in a manner and by a laboratory mutually agreeable to GE and Purchaser. Examples of acceptable certification are:

1. U.S. EPA Standard Methods
2. U.S. EPA Protocols
3. U.S. National Bureau of Standards Certification Procedures

GEK 28172F

**U.S. Standard Field Testing Procedure for Emission Compliance**

---

**M. Exhaust Gas Flow Determination**

GE has established preferences for the determination of exhaust flow based on accuracy of the determination. GE prefers the following:

The primary exhaust flow determination shall be by the F-factor method per 40CFR60, Appendix A, Method 19 (as specified in Method 20 for gas turbine emissions). The F-factor constants from Table 19-1 shall be applied in all cases where possible per Paragraph 3.1.

Where available, the compressor inlet air flow signal shall also be used to compute exhaust flow. Exhaust flow on a dry basis is the turbine inlet air flow minus the water vapor plus the fuel flow minus the water formed from the combustion of hydrogen in the fuel. Gas turbine inlet air is measured using the compressor inlet air scroll as a flow element. The inlet scroll is calibrated during the factory tests of the gas turbine.

Flow measurements by Velocity Traverse, per 40CFR60, Appendix A, Methods 1 and 2, can result in errors of 25% or more in this application, and is not acceptable.

**N. Fuel Bound Nitrogen Determination**

Prior to emission testing, analyses for fuel bound nitrogen must be determined in accordance with ASTM D4629 which is based on a combustion/chemiluminescence method.

**O. Reporting Preliminary Test Results**

Vendor must use the attached spreadsheets as applicable for reporting preliminary test results prior to test site demobilization or make provisions to complete prior to site demobilization.

**U.S. Standard Field Testing Procedure for Emission Compliance**

**GEK 28172F**

**Summary Table for Reporting Preliminary Test Results Prior to Demobilization**  
 Revise as necessary based on what is applicable to the testing project. Simple Cycle  
 or Combined Cycle without duct firing.

Project Name \_\_\_\_\_  
 Site Location \_\_\_\_\_

Date				
Test Number	1	2	3	Average
Start and End Time of Test				
Test Condition				
<b>TURBINE OPERATING CONDITIONS</b>				
Compressor Discharge Pressure(psig) (CPD)				
Compressor Inlet Temperature(°F) (CTIM)				
Fuel Flow (lbs/sec) (FOG, FOLM1)				
Steam or Water Injection Flowrate (lbs/sec) (WQJ)				
Power Augmentation Steam (lbs/sec) (WQJA)				
Steam or Water Flow/Fuel Flow Ratio (WXJ)				
Generator Output (MW) (DWATT)				
Heat Input (million Btu/hr)				
Inlet Guide Vane Setting (CSGV)				
Mean Turbine Exhaust Temperature (°F) (TTXM)				
Specific Humidity lbs H2O/lb Dry Air (CMHUM)				
Barometric Pressure, in Hg (AFPAP)				
Stack Exhaust Temperature (°F)				
DLN Split Percent (FSRXSR)				
<b>AMBIENT DATA</b>				
Wet Bulb Temperature (°F)				
Dry Bulb Temperature (°F)				
Barometric Pressure, in Hg				
Specific Humidity lbs H2O/lb Dry Air				
<b>FUEL ANALYSIS</b>				
Heating Value Btu/lb				
Fd factor (dscf/million Btu)				
Fc factor (dscf/million Btu)				
<b>EMISSION DATA</b>				
NOx ppmvd				
NOx ppmvd @ 15% O2				
O2 % by volume, dry basis				
CO2 % by volume, dry basis				
CO ppmvd				
Moisture (% by volume)				
UHC ppmvw, ppmvd				
VOC ppmvw, ppmvd				
SO2 ppmvd @ 15% O2				
NOx lb/hr, lb/mm Btu				
CO lb/hr, lb/mm Btu				
SO2 lb/hr				
UHC lb/hr, lb/mm Btu				
VOC lb/hr, lb/mm Btu				
Fo				
Exhaust Flow, dscfm (by Fd factor)				
Exhaust Flow, dscfm (by Fc factor)				



GEK 28172F

U.S. Standard Field Testing Procedure for Emission Compliance

Summary Table for Reporting Preliminary Test Results Prior to Demobilization  
 Revise as necessary based on what is applicable to the testing project.  
 Combined Cycle with duct firing.

Project Name \_\_\_\_\_  
 Site Location \_\_\_\_\_

Date	1	2	3	Average
Test Number				
Start and End Time of Test				
Test Condition				
<b>TURBINE OPERATING CONDITIONS</b>				
Compressor Discharge Pressure (psig) (CPD)				
Compressor Inlet Temperature (°F) (CTIM)				
Turbine Fuel Flow (lbs/sec) (FOG, FOLM1)				
Steam or Water Injection Flowrate (lbs/sec) (WOJ)				
Power Augmentation Steam (lbs/sec) (WQJA)				
Steam or Water Flow/Fuel Flow Ratio (WXJ)				
Generator Output (MW) (DWATT)				
Turbine Heat Input (million Btu/hr)				
Inlet Guide Vane Setting (CSGV)				
Mean Turbine Exhaust Temperature (°F) (TTXM)				
Specific Humidity lbs H2O/lb Dry Air (CMHUM)				
Barometric Pressure, in Hg (AFPAP)				
Stack Exhaust Temperature (°F)				
DLN Split Percent (FSRXSR)				
Duct Burner Fuel Flow				
Duct Burner Heat Input (million Btu/hr)				
<b>AMBIENT DATA</b>				
Wet Bulb Temperature (°F)				
Dry Bulb Temperature (°F)				
Barometric Pressure, in Hg				
Specific Humidity lbs H2O/lb Dry Air				
<b>TURBINE FUEL ANALYSIS</b>				
Heating Value Btu/lb				
Fd factor (dscf/million Btu)				
Fc factor (dscf/million Btu)				
<b>DUCT BURNER FUEL ANALYSIS</b>				
Heating Value Btu/lb				
Fd factor (dscf/million Btu)				
Fc factor (dscf/million Btu)				
<b>JOINT FIRE CONCENTRATIONS</b>				
NOx ppmvd				
NOx ppmvd @ 15% O2				
O2 % by volume, dry basis				
CO2 % by volume, dry basis				
CO ppmvd				
SO2 ppmvd @ 15% O2				
Fe				
<b>TURBINE ONLY CONCENTRATIONS</b>				
NOx ppmvd				
NOx ppmvd @ 15% O2				
O2 % by volume, dry basis				
CO2 % by volume, dry basis				
CO ppmvd				
<b>JOINT FIRE EXHAUST FLOW &amp; MASS EMISSION RATES</b>				
HRSG Exhaust Flow, dscfm (by Fd factor)				
HRSG Exhaust Flow, dscfm (by Fc factor)				
NOx (lb/hr, lb/mm Btu)				
CO (lb/hr, lb/mm Btu)				
<b>TURBINE ONLY EXHAUST FLOW &amp; MASS EMISSION RATES</b>				
Transition Duct Exhaust Flow, dscfm (by Fd factor)				
Transition Duct Exhaust Flow, dscfm (by Fc factor)				
NOx (lb/hr, lb/mm Btu)				
CO (lb/hr, lb/mm Btu)				
<b>DUCT BURNER MASS EMISSION RATES</b>				
NOx (lb/hr, lb/mm Btu)				
CO (lb/hr, lb/mm Btu)				

PAGE LEFT INTENTIONALLY BLANK.



***GE Power Systems***

---

*General Electric Company  
One River Road, Schenectady, NY 12345  
518 • 385 • 2211 TX: 145354*

**U.S. Standard Field Testing Procedure for Emission Compliance**

**GEK 28172F**

**Summary Table for Reporting Preliminary Test Results Prior to Demobilization**  
 Revise as necessary based on what is applicable to the testing project. Simple Cycle  
 or Combined Cycle without duct firing.

Project Name \_\_\_\_\_  
 Site Location \_\_\_\_\_

Date				
Test Number	1	2	3	Average
Start and End Time of Test				
Test Condition				
<b>TURBINE OPERATING CONDITIONS</b>				
Compressor Discharge Pressure(psig) (CPD)				
Compressor Inlet Temperature(°F) (CTIM)				
Fuel Flow (lbs/sec) (FQG, FOLM1)				
Steam or Water Injection Flowrate (lbs/sec) (WQJ)				
Power Augmentation Steam (lbs/sec) (WQJA)				
Steam or Water Flow/Fuel Flow Ratio (WXJ)				
Generator Output (MW) (DWATT)				
Heat Input (million Btu/hr)				
Inlet Guide Vane Setting (CSGV)				
Mean Turbine Exhaust Temperature (°F) (TTXM)				
Specific Humidity lbs H2O/lb Dry Air (CMHUM)				
Barometric Pressure, in Hg (AFPAP)				
Stack Exhaust Temperature (°F)				
DLN Split Percent (FSRXSR)				
<b>AMBIENT DATA</b>				
Wet Bulb Temperature (°F)				
Dry Bulb Temperature (°F)				
Barometric Pressure, in Hg				
Specific Humidity lbs H2O/lb Dry Air				
<b>FUEL ANALYSIS</b>				
Heating Value Btu/lb				
Fd factor (dscf/million Btu)				
Fc factor (dscf/million Btu)				
<b>EMISSION DATA</b>				
NOx ppmvd				
NOx ppmvd @ 15% O2				
O2 % by volume, dry basis				
CO2 % by volume, dry basis				
CO ppmvd				
Moisture (% by volume)				
UHC ppmvw, ppmvd				
VOC ppmvw, ppmvd				
SO2 ppmvd @ 15% O2				
NOx lb/hr, lb/mm Btu				
CO lb/hr, lb/mm Btu				
SO2 lb/hr				
UHC lb/hr, lb/mm Btu				
VOC lb/hr, lb/mm Btu				
Fo				
Exhaust Flow, dscfm (by Fd factor)				
Exhaust Flow, dscfm (by Fc factor)				

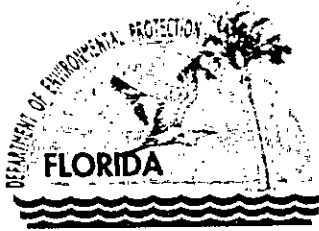
GEK 28172F

**U.S. Standard Field Testing Procedure for Emission Compliance**

Summary Table for Reporting Preliminary Test Results Prior to Demobilization  
 Revise as necessary based on what is applicable to the testing project.  
 Combined Cycle with duct firing.

Project Name \_\_\_\_\_  
 Site Location \_\_\_\_\_

Date				
Test Number	1	2	3	Average
Start and End Time of Test				
Test Condition				
<b>TURBINE OPERATING CONDITIONS</b>				
Compressor Discharge Pressure (psig) (CPD)				
Compressor Inlet Temperature (°F) (CTIM)				
Turbine Fuel Flow (lbs/sec) (FOG, FQLM1)				
Steam or Water Injection Flowrate (lbs/sec) (WQJ)				
Power Augmentation Steam (lbs/sec) (WQJA)				
Steam or Water Flow/Fuel Flow Ratio (WXJ)				
Generator Output (MW) (DWATT)				
Turbine Heat Input (million Btu/hr)				
Inlet Guide Vane Setting (CSGV)				
Mean Turbine Exhaust Temperature (°F) (TTXM)				
Specific Humidity lbs H2O/lb Dry Air (CMHUM)				
Barometric Pressure, in Hg (AFPAP)				
Stack Exhaust Temperature (°F)				
DLN Split Percent (FSRXSR)				
Duct Burner Fuel Flow				
Duct Burner Heat Input (million Btu/hr)				
<b>AMBIENT DATA</b>				
Wet Bulb Temperature (°F)				
Dry Bulb Temperature (°F)				
Barometric Pressure, in Hg				
Specific Humidity lbs H2O/lb Dry Air				
<b>TURBINE FUEL ANALYSIS</b>				
Heating Value Btu/lb				
Fd factor (dscf/million Btu)				
Fc factor (dscf/million Btu)				
<b>DUCT BURNER FUEL ANALYSIS</b>				
Heating Value Btu/lb				
Fd factor (dscf/million Btu)				
Fc factor (dscf/million Btu)				
<b>JOINT FIRE CONCENTRATIONS</b>				
NOx ppmvd				
NOx ppmvd @ 15% O2				
O2 % by volume, dry basis				
CO2 % by volume, dry basis				
CO ppmvd				
SO2 ppmvd @ 15% O2				
Fd				
<b>TURBINE ONLY CONCENTRATIONS</b>				
NOx ppmvd				
NOx ppmvd @ 15% O2				
O2 % by volume, dry basis				
CO2 % by volume, dry basis				
CO ppmvd				
<b>JOINT FIRE EXHAUST FLOW &amp; MASS EMISSION RATES</b>				
HRSG Exhaust Flow, dscfm (by Fd factor)				
HRSG Exhaust Flow, dscfm (by Fc factor)				
NOx (lb/hr, lb/mm Btu)				
CO (lb/hr, lb/mm Btu)				
<b>TURBINE ONLY EXHAUST FLOW &amp; MASS EMISSION RATES</b>				
Transition Duct Exhaust Flow, dscfm (by Fd factor)				
Transition Duct Exhaust Flow, dscfm (by Fc factor)				
NOx (lb/hr, lb/mm Btu)				
CO (lb/hr, lb/mm Btu)				
<b>DUCT BURNER MASS EMISSION RATES</b>				
NOx (lb/hr, lb/mm Btu)				
CO (lb/hr, lb/mm Btu)				



# Department of Environmental Protection

Jeb Bush  
Governor

Twin Towers Office Building  
2600 Blair Stone Road  
Tallahassee, Florida 32399-2400

David B. Struhs  
Secretary

March 13, 2000

CERTIFIED MAIL - RETURN RECEIPT REQUESTED

Mr. Richard Piper, Licensing Manager  
Environmental Services  
Post Office Box 14000  
~~Fort Myers~~, Florida 33408  
*Juno Beach*  
Re: DEP File No. 0710002-008-AC  
FPL Fort Myers Plant Gas Repowering Project  
Excess Emissions during Steam Blows

Dear Mr. Piper:

On February 14, 2000, the Department received your letter for a revision to the air construction permit for the repowering project to be located in Ft Myers, Lee County, Florida. This letter essentially requests the Department's authorization for the combustion turbines to emit NO<sub>x</sub> in excess of the permit limit (at the NSPS level) during steam blows for a period of 90 days per turbine. This period will occur as part of the testing associated with conversion of the units from simple to combined cycle operation.

Based on the schedule submitted, it appears that FPL plans to operate the combustion turbines in simple cycle mode concurrently with continued operation of the existing steam boiler Units 1 & 2 for approximately 8 months. According to previous correspondence, we had understood that this period of time would be between 2 and 5 months. In order to complete the application please provide the following information:

- The actual estimated total hours and the additional emissions (e.g. in tons) for each unit during the 90 day period of time requested for the steam blows.
- As discussed with you by telephone on March 7, 2000, we need a reconciliation of your letter dated November 6, 1998 to Lee County with the present application.
- As discussed with you and source testing staff on March 10, we need some test data to verify that emissions of VOC are likely to be greater than the permitted limit as a result of contribution of ambient VOC before we can consider allowing a correction. We also need to know the amount of bypass or cooling air that is not subjected to high enough temperature to destroy incoming VOC.

We look forward to receiving the requested information soon so that processing is not delayed due to incompleteness on these issues. If you have any questions regarding this matter, please call or e-mail Teresa Heron at 850/921-9529 ([teresa.heron@dep.state.fl.us](mailto:teresa.heron@dep.state.fl.us)) or A.A. Linero 850/921-9523 ([alvaro.linero@dep.state.fl.us](mailto:alvaro.linero@dep.state.fl.us)).

Sincerely

A. A. Linero, P.E. Administrator  
New Source Review Section

CC: William Reichel, FP&L  
John Bunyak, NPS  
Gregg Worley, EPA  
Phil Barbaccia, DEP SD

"More Protection. Less Process"

Printed on recycled paper.

Is your RETURN ADDRESS completed on the reverse side?

<b>SENDER:</b> ■ Complete items 1 and/or 2 for additional services. ■ Complete items 3, 4a, and 4b. ■ Print your name and address on the reverse of this form so that we can return this card to you. ■ Attach this form to the front of the mailpiece, or on the back if space does not permit. ■ Write "Return Receipt Requested" on the mailpiece below the article number. ■ The Return Receipt will show to whom the article was delivered and the date delivered.		I also wish to receive the following services (for an extra fee): 1. <input type="checkbox"/> Addressee's Address 2. <input type="checkbox"/> Restricted Delivery Consult postmaster for fee.	
3. Article Addressed to: Mr. Richard Piper, Lic. Mgr. Fla. Power & Light P.O. Box 14000 Ft. Myers, FL 33408		4a. Article Number Z 031 391 880	
		4b. Service Type <input type="checkbox"/> Registered <input checked="" type="checkbox"/> Certified <input type="checkbox"/> Express Mail <input type="checkbox"/> Insured <input type="checkbox"/> Return Receipt for Merchandise <input type="checkbox"/> COD	
		7. Date of Delivery MAR 20 1993	
5. Received By (Print Name)		8. Addressee's Address (Only if requested and fee is paid) Ft. Myers, FL	
6. Signature (Addressee or Agent) X			

Thank you for using Return Receipt Service.

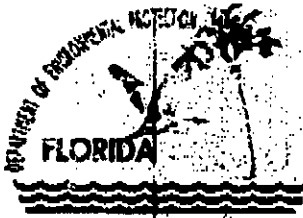
Z 031 391 880

US Postal Service  
**Receipt for Certified Mail**

No Insurance Coverage Provided.  
 Do not use for International Mail (See reverse)

Sent to	Richard Piper
Street & Number	FP&L
Post Office, State, & ZIP Code	Ft. Myers Plant
Postage	Juno Beach FL
Certified Fee	
Special Delivery Fee	
Restricted Delivery Fee	
Return Receipt Showing to Whom & Date Delivered	
Return Receipt Showing to Whom, Date, & Addressee's Address	
TOTAL Postage & Fees	\$
Postmark or Date	0710002-008-AC 3-13-00

PS Form 3800, April 1995



Job Bush  
Governor

# Department of Environmental Protection

Marjory Stoneman Douglas Building  
3900 Commonwealth Boulevard  
Tallahassee, Florida 32399-3000

David B. Struhs  
Secretary

*AL - Th. 4PM  
FOR the  
Conference Call  
Dat*

## FAX TRANSMITTAL COVER SHEET

TO: Pat Kennedy

FAX#: 2-6979 PHONE#: \_\_\_\_\_

DATE: 3-1-2000 PAGES: 3  
(INCLUDING COVER SHEET)

MESSAGE: Sorry for the delay!

FROM: Bobbie Redmon

**KIRBY B. GREEN, III  
DEPUTY SECRETARY**

**PHONE #850-488-7131 FAX # 850-922-1432  
SC 278-7131 SC292-1432**



STATE OF MICHIGAN



JOHN ENGLER, Governor

DEPARTMENT OF ENVIRONMENTAL QUALITY

"Better Service for a Better Environment"
HOLLISTER BUILDING, PO BOX 30473, LANSING MI 48900-7073

INTERNET: www.deq.state.mi.us
RUSSELL J. HARDING, Director

2 pages

2-6979

3/2
4/8/00

February 25, 2000

Time Sensitive Telefax

Telefax Number

TO: Jim Warr, Alabama - 334-279-3043 - Tim Owen
Michele Brown, Alaska - 907-465-5070 -
Jacqueline Schafer, Arizona - 602-207-2218
Jane E. Norton, Colorado - 303-691-7702 -
David Straus, Florida - 850-488-7093 -
Thomas Skinner, Illinois - 217-782-9039 - Don Sutton
Lori F. Kaplan, Indiana - 317-233-6647
James Bickford, Kentucky - 502-564-3354
John P. Cahill, New York - 518-457-7744
William Holman, North Carolina - 919-715-3060
Christopher Jones, Ohio - 614-644-3184
James Seif, Pennsylvania - 717-705-4980
R. Lewis Shaw, South Carolina - 803-898-3942
Robert Huston, Texas - 512-239-5533
Dennis Treacy, Virginia - 804-698-4019 - John Demitt
Michael C. Castle, West Virginia - 304-759-0526 -
George E. Meyer, Wisconsin - 608-266-8983 -

FROM: Russell J. Harding, Director

SUBJECT: Conference Call on Clean Air Issues

George Welch
Dina Andrews
Don Welch
Paul Richardson

I invite you to participate in a conference call on Thursday, March 2, 4:00 p.m. EST. The purpose of the call is to discuss whether you would be willing to participate in discussions with other states, and representatives of the utility industry, on ways to reform the federal air New Source Review (NSR) permitting program, including especially the federal Prevention of Significant Deterioration (PSD) program.

In my view, there is a crying need to simplify the entire air permitting process. It has developed into an exhaustive analysis just to determine whether a new facility, or modification of an existing facility, is subject to PSD, let alone determining what constitutes the Best Available Control Technology (BACT) that is required under PSD. While EPA has talked of reforming the NSR and PSD programs, these talks have been going on for over 10 years, with no meaningful reform having been accomplished. There are indications that any future proposal by EPA will not result in the needed simplification of the process.

**SUBJECT:** Conference Call on Clean Air Issues

Page 2

February 25, 2000

It is also my view that the EPA has further complicated this issue by their enforcement initiatives against alleged violators of PSD, without coordinating these actions with the states. There has also been an increasing level of "second-guessing" of the permit decisions and BACT determinations that are being made by states that have been delegated the PSD program.

As a result, I am hoping that a smaller group of states and industry representatives may be able to meet over the next several months and develop an NSR reform proposal. It would be my hope that a proposal could be developed in time to be considered by the next EPA Administration and/or the next Congress. During the conference call on March 2, 2000, I would like to discuss whether you would be interested in this effort, and hopefully set a date and location for our first meeting.

The call-in number for the March 2, 2000, 4:00 p.m. EST conference call is 816-850-0754. The password is 789. Please confirm with my assistant, Mary Beth Thelen, at 517-373-7917, if you are able to join in on this call, or fax her your confirmation at 517-241-7401. Thank you for participating.

cc: Bryan Roosa, Governor's Washington Office  
Dennis Drake, Michigan Department of Environmental Quality



RECEIVED

FEB 14 2000

February 7, 2000

BUREAU OF AIR REGULATION

Mr. Al Linero, P.E.  
State of Florida  
Department of Environmental Protection  
2600 Blair Stone Road  
Tallahassee, FL 32399-2400

**Re: FPL Fort Myers Repowering Project**  
**Revision to Air Construction Permit No. 0710002-004-AC**

Dear Al:

0710002-008-AC

As you are aware, FPL has begun construction of its repowering project at its Fort Myers Plant. I am writing regarding the possibility that excess emissions will occur during the steam blows necessary during startup of the combined cycle plant. While steam blows are a normal and essential part of the startup process for such facilities, unique aspects of the Fort Myers project configuration and schedule may require temporary relief from certain emission limits over finite periods of time. Following is some information about the steam blows, the regulatory framework, and a suggested course of action. We are also requesting several other unrelated minor changes to the permit language.

#### Fort Myers Combined cycle Startup

The Fort Myers combined cycle facility, once constructed, will be a unique configuration that does not exist anywhere else in the world, as far as FPL is aware. Six combustion turbine (CT)/ heat recovery steam generators (HRSG) will generate power and produce sufficient steam to drive two steam turbine-generators in series (see Figure 1). Effectively, eight electric generators will be tied together as one unit, when operating in combined-cycle mode.

The startup schedule for the repowered Fort Myers plant/units calls for initial operation in simple cycle mode (i.e. CTs only, with no heat recovery steam generators in service), beginning in November 2000, to provide additional reserve margin during the winter 2000-01 and summer 2001 peak demand periods. A shift to combined cycle operation will occur in April / May 2002. (see Figure 2).

The individual combustion turbine units will undergo the NSPS performance testing in early 2001, and be in commercial operation after that time. Later, beginning in August 2001, steam blows of the HRSG's and HRSG piping will begin.

#### Steam Blows

Steam is used to clean the piping system for each HRSG of dirt and debris which may have been deposited during or prior to construction. In order to generate the steam, the "blinking plate" which is used to block the CT exhaust gases from entering the HRSG

during simple cycle operation, will be removed, and the hot (~1,100 °F) CT exhaust gases will be allowed to enter the HRSG which will then produce steam. The steam will be directed through the piping system(s) to be cleaned, and then vented in a number of areas around the plant site. The locations of the steam vents will be dictated by the configuration of the particular piping systems being cleaned and available space.

As may be expected, the venting of this steam necessitates the production of significant quantities of makeup water to the system. FPL estimates that, at times, the quantity of water that will need to be provided to the HRSG(s) during steam blows will approach 800 gallons per minute. This challenges FPL's ability to make up water fast enough to keep up with the losses.

In order to minimize the amount of steam produced, the combustion turbine will be operated at reduced load (less than 50% load) during the blows. This will allow for the optimizing of steam blows, to ensure that the correct Cleaning Force Ratio (CFR) is achieved. This also will enable the blows to occur for longer periods of time without running out of makeup water.

Cleaning Force Ratio (CFR) is the ratio of steam blow conditions versus design operating conditions. The ratio combines aspects of pressure, temperature and flow of steam required to clean the inside of the steam systems prior to their operation. A CFR of greater than 1 is required (1 being equal to normal operating conditions). A CFR of 1.5 will be targeted, thus ensuring that all debris inside the piping systems is removed prior to the start of normal operation.

General Electric guarantees that emissions from its Frame 7FA combustion turbines will remain in compliance at loads above 50% (see Figure 3). Operating the combustion turbines during steam blows at reduced loads in combined cycle configuration will potentially result in emissions of NO<sub>x</sub> in excess of the BACT limit of 9 ppm established in Specific Conditions 18 and 19 of the permit.

From a regulatory perspective, the CT's in simple-cycle mode will have demonstrated compliance well within the usual 180-day window of time granted for initial startup and shakedown of the equipment. Therefore allowance for temporary excess emissions associated with the steam blows needs to be provided for in another fashion.

In most combined cycle startup schedules, the steam blows and associated excess emissions would be completed within the 180 days afforded for this activity; the activity would take place anyway, the timing of the activity is the unusual aspect of this project.

FPL believes we can manage the steam blows in such a fashion as to remain in compliance with NSPS Subpart GG limits for NO<sub>x</sub> emissions (i.e. 110 ppmvd or 753.7 lb. / hour corrected to 15% oxygen); however NO<sub>x</sub> emissions during the steam blows may be in excess of the BACT limit (9 ppm) for this facility.

The period during which the steam blows may occur is estimated to be up to 30 days (intermittently) per combustion turbine initially, followed by a period of up to 60 days of intermittent steam blows for the piping systems as they are tied together.

### Regulatory Background

The NSPS rules [40 CFR 60.8(a)] require that the performance test (actually initial emissions compliance testing) be conducted within 180 days of initial startup, or within 60 days of achieving the maximum production rate, whichever comes first.

The intent of this rule, FPL believes, is to provide sufficient time to start up a new emissions source, "debug" it, and conduct the initial testing within a reasonable length of time.

### Suggested Course of Action

While the steam blows are essentially a startup event for the CT's in combined cycle mode, the Fort Myers project configuration and schedule require that this activity occur after the initial 180-day startup window has elapsed. To accommodate this unique circumstance FPL requests that the Department exercise its discretion under FAC Rule 62-210.700(1) and (5) to authorize excess NOx emissions during these steam blows. This authorization could be accomplished by revision of the project's air construction permit, with appropriate constraints on the duration and magnitude of the excess emissions.

Accordingly, the following language is suggested:

#### 24. Excess Emissions Requirements:

- Excess emissions resulting from startup, shutdown or malfunction of *the combustion turbines and heat recovery steam generators* shall be permitted provided that best operational practices are adhered to and the duration of excess emissions shall be minimized. Excess emission occurrences shall in no case exceed two hours in any 24-hour period except during both "cold startup" to or shutdowns from combined cycle operation. During cold start-up to combined cycle operation, up to three hours of excess emissions are allowed. Cold start-up is defined as a startup to combined cycle operation following a complete shutdown lasting at least 48 hours.
- Excess emissions from the combustion turbines resulting from startup of *the steam turbines system* shall be permitted provided that best operational practices are adhered to and the duration of excess emissions shall be minimized. Excess emissions occurrences shall in no case exceed 12 hours per cold startup of the steam turbine system.

[Applicant Request (FPL estimates that, on average there will be approximately 12 startups to combined-cycle operation per year), G.E. Combined Cycle Startup Curves Data and Rules 62-210.700, 62-4.130 F.A.C.]

- **Emissions of NOx from the combustion turbines, in excess of the BACT limit established in Specific Condition 19, resulting from steam blow activities associated with bringing the heat recovery steam generators into operation shall be permitted provided that best operational practices are adhered to and that the Subpart GG NSPS limit of 75/110 ppm is not exceeded. The period during which such excess emissions are authorized shall not exceed a total of 90 days per combustion turbine. The applicant shall record for each CT unit the periods of startup for each operating mode. Excess emissions during the periods of startup shall be reported to the FDEP South District office within 30 days.**

**[Applicant Request (FPL estimates that CT emissions will comply with the NSPS NOx limit following initial compliance testing, but that low load operation necessary for steam blow activities prior to initial combined cycle operation will result in NOx emissions above the BACT limit of 9 ppm; excess emissions of NOx resulting from steam blows may occur intermittently over a period of up to 30 days per CT initially, followed by a period of up to 60 days of intermittent steam blows for the piping systems), G.E. Combined Cycle Startup Curves Data and Rule 62-210.700, F.A.C.]**

27. Compliance with the allowable emission limiting standards shall be determined within 60 days after achieving the maximum production rate at which each **unit configuration (i.e., simple cycle and combined cycle)** will be operated, but no later than 180 days following initial operation of ~~the~~ each unit **configuration**, and annually thereafter...

#### Additional requested changes

A couple of other relatively minor changes to the Air Construction permit are requested, as a result of further evaluation of the combined cycle facility.

First, Specific Condition 22 is requested to be amended as follows, in order to account for the presence of any background volatile organic compounds:

22. Volatile Organic Compounds (VOC) Emissions: The concentrations of VOC in the exhaust gas shall not exceed 1.4 ppmvd (**exclusive of background concentration**) as determined by EPA Method 18 or 25A. VOC emissions (at ISO conditions) shall not exceed 2.9 lb./hr per CT (**exclusive of background concentration**) to be demonstrated by initial stack test.

The Project and Location section on the placard page incorrectly describes "one 30 foot stack" for the fuel gas heaters. There will actually be six, 21-foot stacks. Also, FPL has elected to install direct-fired heaters, rather than a boiler for this purpose. Therefore, we suggest the following language change to the last sentence:

"The project also includes a cooling tower for once-through brackish water ~~and a small boiler or six direct-fired heaters with a 30-foot stack~~ **21-foot stacks** to heat the natural gas prior to use during simple cycle operation and cold start-ups".

The Emission Units section on page 2 of the permit describes emission unit 024 as "Natural Gas Boiler or Heater(s)". We request that the description be modified to "Six direct-fired heaters".

The final bullet under Specific Condition 19 requires that the NOx emission limit for the gas heaters / boiler to be demonstrated by stack test. FPL requests that an initial stack test should be sufficient to demonstrate compliance, and additionally that two of the heaters should be representative of the six. Therefore the following language is suggested:

"NOx emission limit from the **six** gas heaters ~~boiler~~ shall not exceed 0.10 lb. / mmBtu (at ISO conditions) to be demonstrated by **an initial stack test on two of the six heaters.**"

I would be pleased to answer any questions you may have. At your convenience, please feel free to contact me at (561) 691-7058 or via email at [rich\\_piper@fpl.com](mailto:rich_piper@fpl.com).

Very truly yours,

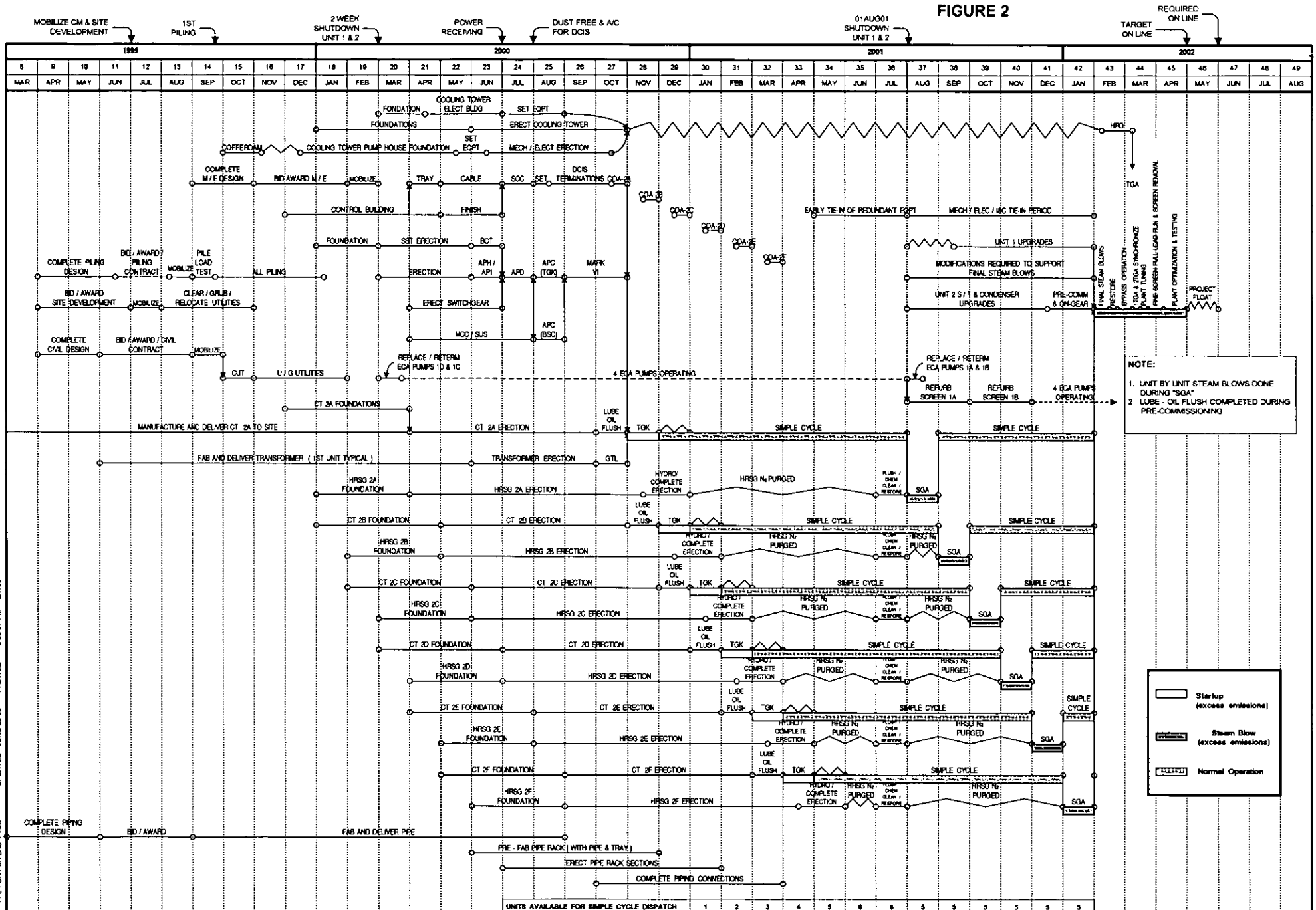
A handwritten signature in cursive script that reads "Richard Piper".

Richard Piper  
Licensing Manager  
Florida Power & Light Company

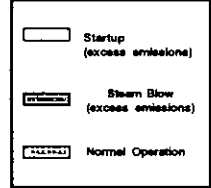
cc: SD

M. Halpin, BAR  
T. Heron, BAR

**FIGURE 2**



**NOTE:**  
 1. UNIT BY UNIT STEAM BLOWS DONE DURING "SGA"  
 2. LUBE - OIL FLUSH COMPLETED DURING PRE-COMMISSIONING



FILE NAME: FPL\_FORT MYERS 4\_VSD  
 UPDATED: JUNE-23-99  
 PRINTED: 3:26:31 PM 27/00

NO	DATE	REVISION / RECORD OF ISSUE	BY	CHK	APP	FLM
4	14-JUN-99	REVISED FOR EARLY SVC POWER	MJF	MG		
3	30-APR-99	UPDATED AUX POWER LOGIC	MG	MAM		
2	30-SEP-96	UPDATED FROM 28SEP96	ATK	MAM		
1	23-SEP-96	UPDATD FOR FPL MEETING	MFJ	MG		

**BLACK & VEATCH**

ENGINEER: M. MCDERMOTT      DRAWN: M. FITZGERALD  
 CHECKED:                                      DATE: 22-APR-99

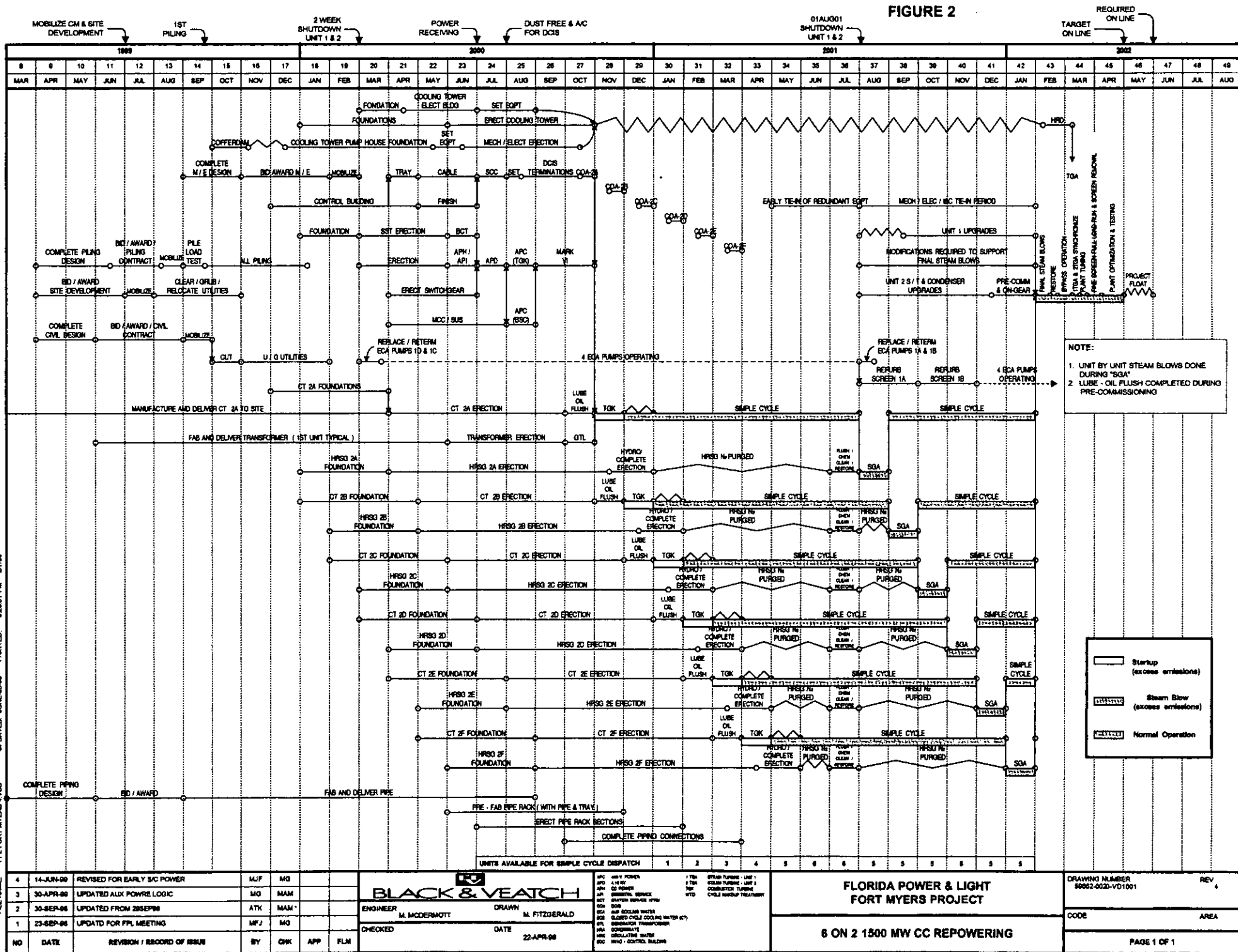
APC: ADV V. POWER      1 TBA: STEAM TURBINE - UNIT 1  
 AND: A.W.V.              2 TBA: STEAM TURBINE - UNIT 2  
 APH: DC POWER              3 TBA: COMBUSTION TURBINE  
 BSM: BENTON SERVICE          4 TBA: CYCLE MAKEUP TREATMENT  
 BCT: STATION SERVICE BSM  
 COA: COOL                      5 TBA: COOLING WATER  
 ECA: EMISSIONS                6 TBA: COOLING CYCLE (COOLING WATER ETC)  
 EER: EROSION CONTROL              7 TBA: CONDENSATOR TRANSFORMER  
 ETL: EMISSIONS CONTROL              8 TBA: CONDENSATOR  
 HAA: HAZARDOUS AREA              9 TBA: CALCULATING WATER  
 HEC: HAZARDOUS CONTROL BUILDING  
 HFC: HAZARDOUS CONTROL BUILDING

**FLORIDA POWER & LIGHT**  
**FORT MYERS PROJECT**  
**6 ON 2 1500 MW CC REPOWERING**

DRAWING NUMBER 69062-0020-VD1001	REV 4
CODE	AREA
PAGE 1 OF 1	



FIGURE 2



FILE NAME: PFL\_FORT MYERS\_V19D UPDATED: JUNE-23-98 PRINTED: 3:28:31 PM 2/16/00

4	14-JUN-98	REVISED FOR EARLY SIC POWER	MJF	MG		
3	30-APR-98	UPDATED AUX POWER LOGIC	MG	MAM		
2	30-SEP-98	UPDATED FROM 28SEP98	ATK	MAM		
1	23-SEP-98	UPDATD FOR PFL MEETING	MFJ	MG		
NO	DATE	REVISION / RECORD OF ISSUE	BY	CHK	APP	FLM

**BLACK & VEATCH**

ENGINEER: M. MCDERMOTT      DRAWN: M. FITZGERALD

CHECKED: \_\_\_\_\_      DATE: 22-APR-98

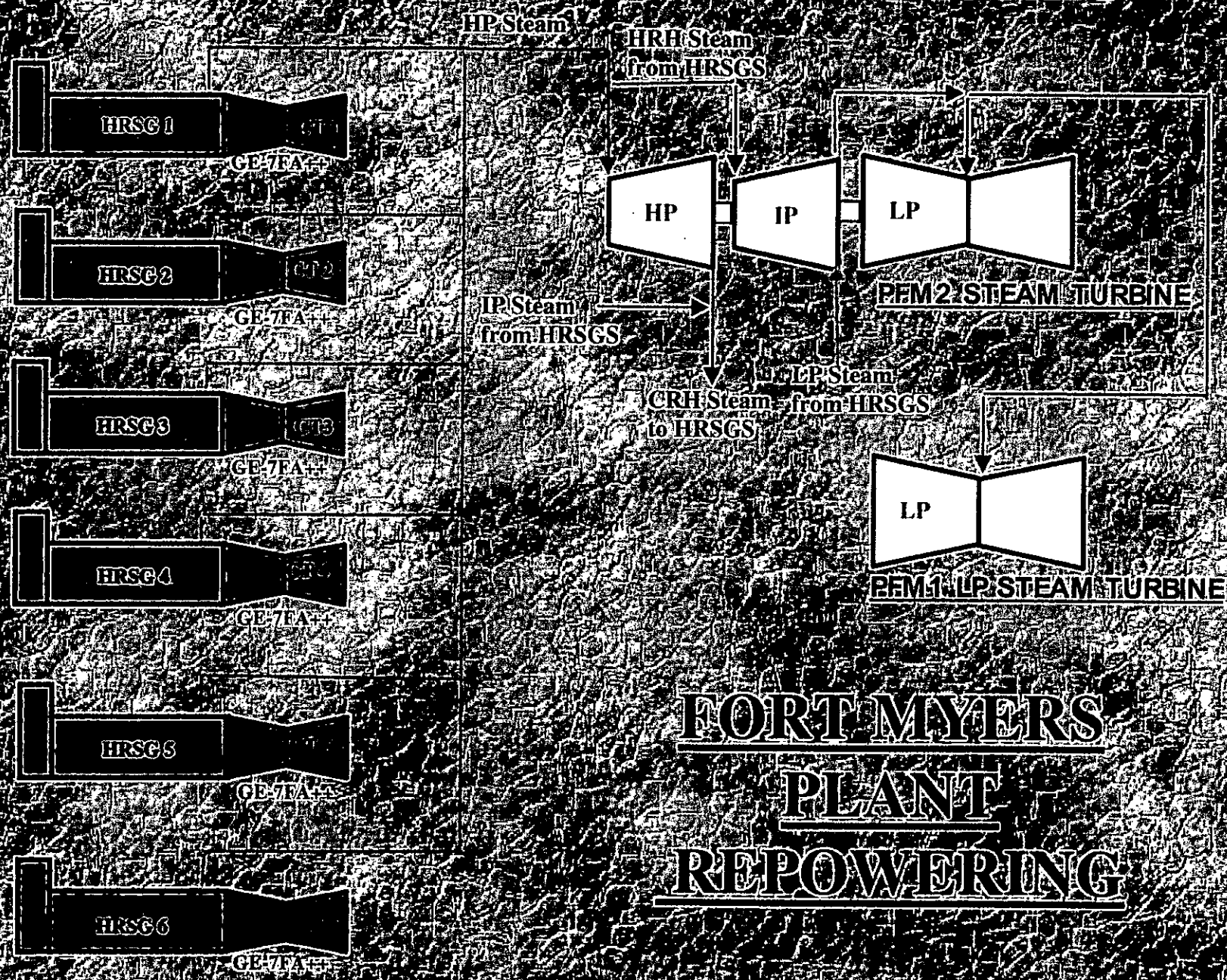
PROJECT: 6 ON 2 1500 MW CC REPOWERING

**FLORIDA POWER & LIGHT  
FORT MYERS PROJECT**

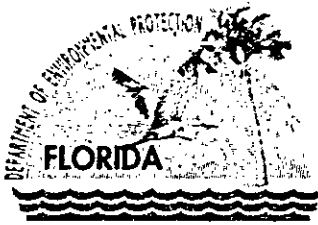
**6 ON 2 1500 MW CC REPOWERING**

DRAWING NUMBER: 68952-002-VD1001	REV 4
CODE	AREA
PAGE 1 OF 1	

FIGURE 1



**FORT MYERS  
PLANT  
REPOWERING**



Jeb Bush  
Governor

# Department of Environmental Protection

Twin Towers Office Building  
2600 Blair Stone Road  
Tallahassee, Florida 32399-2400

David B. Struhs  
Secretary

October 14, 1999

## CERTIFIED MAIL - RETURN RECEIPT REQUESTED

Mr. Richard Piper  
Repowering Licensing Manager  
Florida Power & Light  
Post Office Box 14000  
Juno Beach, Florida 33408

RE: FPL Ft. Myers Plant  
Facility No. 0710002-<sup>006</sup>~~004~~-AC

Dear Mr. Piper:

The Department reviewed your request dated September 15, 1999 to modify the above mentioned construction permit. The request is acceptable and the referenced permit is hereby modified as follows:

### SPECIFIC CONDITION 10

The test method for visible emissions shall be EPA Method 9 and the test method for nitrogen oxides shall be EPA Method 7 or 7E, adopted and incorporated by reference in Rule 62-204.800, F.A.C., and referenced in Chapter 62-297, F.A.C.

[Rules 62-204.800, 62-296.320(4)(b)4.a. and 62-297.401, F.A.C.]

A copy of this letter shall be filed with the referenced permit and shall become part of the permit. This permitting decision is issued pursuant to Chapter 403, Florida Statutes.

A person whose substantial interests are affected by the proposed permitting decision may petition for an administrative proceeding (hearing) under sections 120.569 and 120.57 of the Florida Statutes. The petition must contain the information set forth below and must be filed (received) in the Office of General Counsel of the Department at 3900 Commonwealth Boulevard, Mail Station #35, Tallahassee, Florida, 32399-3000. Petitions filed by the permit applicant or any of the parties listed below must be filed within fourteen days of receipt of this notice of intent. Petitions filed by any persons other than those entitled to written notice under section 120.60(3) of the Florida Statutes must be filed within fourteen days of publication of the public notice or within fourteen days of receipt of this notice of intent, whichever occurs first. Under section 120.60(3), however, any person who asked the Department for notice of agency action may file a petition within fourteen days of receipt of that notice, regardless of the date of publication. A petitioner shall mail a copy of the petition to the applicant at the address indicated above at the time of filing. The failure of any person to file a petition within the appropriate time period shall constitute a waiver of that person's right to request an administrative determination (hearing) under sections 120.569 and 120.57 F.S., or to intervene in this proceeding and participate as a party to it. Any subsequent

intervention will be only at the approval of the presiding officer upon the filing of a motion in compliance with Rule 28-106.205 of the Florida Administrative Code.

A petition that disputes the material facts on which the Department's action is based must contain the following information: (a) The name and address of each agency affected and each agency's file or identification number, if known; (b) The name, address, and telephone number of the petitioner, the name, address, and telephone number of the petitioner's representative, if any, which shall be the address for service purposes during the course of the proceeding; and an explanation of how the petitioner's substantial interests will be affected by the agency determination; (c) A statement of how and when petitioner received notice of the agency action or proposed action; (d) A statement of all disputed issues of material fact. If there are none, the petition must so indicate; (e) A concise statement of the ultimate facts alleged, including the specific facts the petitioner contends warrant reversal or modification of the agency's proposed action; (f) A statement of the specific rules or statutes the petitioner contends require reversal or modification of the agency's proposed action; and (g) A statement of the relief sought by the petitioner, stating precisely the action petitioner wishes the agency to take with respect to the agency's proposed action.

A petition that does not dispute the material facts upon which the Department's action is based shall state that no such facts are in dispute and otherwise shall contain the same information as set forth above, as required by Rule 28-106.301.

Because the administrative hearing process is designed to formulate final agency action, the filing of a petition means that the Department's final action may be different from the position taken by it in this notice. Persons whose substantial interests will be affected by any such final decision of the Department on the application have the right to petition to become a party to the proceeding, in accordance with the requirements set forth above.

Mediation is not available in this proceeding.

In addition to the above, a person subject to regulation has a right to apply for a variance from or waiver of the requirements of particular rules, on certain conditions, under Section 120.542 F.S. The relief provided by this state statute applies only to state rules, not statutes, and not to any federal regulatory requirements. Applying for a variance or waiver does not substitute or extend the time for filing a petition for an administrative hearing or exercising any other right that a person may have in relation to the action proposed in this notice of intent.

The application for a variance or waiver is made by filing a petition with the Office of General Counsel of the Department, 3900 Commonwealth Boulevard, Mail Station #35, Tallahassee, Florida 32399-3000. The petition must specify the following information: (a) The name, address, and telephone number of the petitioner; (b) The name, address, and telephone number of the attorney or qualified representative of the petitioner, if any; (c) Each rule or portion of a rule from which a variance or waiver is requested; (d) The citation to the statute underlying (implemented by) the rule identified in (c) above; (e) The type of action requested; (f) The specific facts that would justify a variance or waiver for the petitioner; (g) The reason why the variance or waiver would serve the purposes of the underlying statute (implemented by the rule); and (h) A statement whether the variance or waiver is permanent or temporary and, if temporary, a statement of the dates showing the duration of the variance or waiver requested.

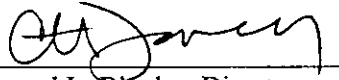
The Department will grant a variance or waiver when the petition demonstrates both that the application of the rule would create a substantial hardship or violate principles of fairness, as each of those terms is defined in Section 120.542(2) F.S., and that the purpose of the underlying statute will be or has been achieved by other means by the petitioner.

Persons subject to regulation pursuant to any federally delegated or approved air program should be aware that Florida is specifically not authorized to issue variances or waivers from any requirements of any such federally delegated or approved program. The requirements of the program remain fully enforceable by the Administrator of the EPA and by any person under the Clean Air Act unless and until the Administrator separately approves any variance or waiver in accordance with the procedures of the federal program.

This permitting decision is final and effective on the date filed with the clerk of the Department unless a petition is filed in accordance with the above paragraphs or unless a request for extension of time in which to file a petition is filed within the time specified for filing a petition pursuant to Rule 62-110.106, F.A.C., and the petition conforms to the content requirements of Rules 28-106.201 and 28-106.301, F.A.C. Upon timely filing of a petition or a request for extension of time, this order will not be effective until further order of the Department.

Any party to this permitting decision (order) has the right to seek judicial review of it under section 120.68 of the Florida Statutes, by filing a notice of appeal under Rule 9.110 of the Florida Rules of Appellate Procedure with the clerk of the Department of Environmental Protection in the Office of General Counsel, Mail Station #35, 3900 Commonwealth Boulevard, Tallahassee, Florida, 32399-3000, and by filing a copy of the notice of appeal accompanied by the applicable filing fees with the appropriate District Court of Appeal. The notice must be filed within thirty days after this order is filed with the clerk of the Department.

Executed in Tallahassee, Florida.



Howard L. Rhodes, Director  
Division of Air Resources  
Management

**CERTIFICATE OF SERVICE**

The undersigned duly designated deputy agency clerk hereby certifies that this PERMIT MODIFICATION was sent by certified mail (\*) and copies were mailed by U.S. Mail before the close of business on 10/15/99 to the person(s) listed:

Mr. Richard Piper, FPL\*

*Phil Barbaccia DEP SD*

Clerk Stamp

**FILING AND ACKNOWLEDGMENT FILED**, on this date, pursuant to §120.52, Florida Statutes, with the designated Department Clerk, receipt of which is hereby acknowledged.

*Charllette J. Hayer*  
(Clerk)

10/15/99  
(Date)

**SENDER:**

- Complete items 1 and/or 2 for additional services.
- Complete items 3, 4a, and 4b.
- Print your name and address on the reverse of this form so that we can return this card to you.
- Attach this form to the front of the mailpiece, or on the back if space does not permit.
- Write "Return Receipt Requested" on the mailpiece below the article number.
- The Return Receipt will show to whom the article was delivered and the date delivered.

I also wish to receive the following services (for an extra fee):

- Addressee's Address
- Restricted Delivery

Consult postmaster for fee.

3. Article Addressed to:  
*Mr. Richard Piper*  
*Refueling Licensing Mgr.*  
*7PK*  
*P.O. Box 14000*  
*Juno Beach, FL 33408*

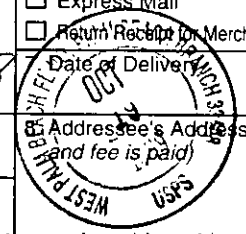
4a. Article Number  
*Z 031 391 961*

4b. Service Type

<input type="checkbox"/> Registered	<input checked="" type="checkbox"/> Certified
<input type="checkbox"/> Express Mail	<input type="checkbox"/> Insured
<input type="checkbox"/> Return Receipt for Merchandise	<input type="checkbox"/> COD

5. Received By: (Print Name)

6. Signature: (Addressee or Agent)  
*X [Signature]*

7. Date of Delivery  


8. Addressee's Address (Only if requested and fee is paid)

PS Form 3811, September 1994

Thank you for using Return Receipt Service.

Z 031 391 961

US Postal Service  
**Receipt for Certified Mail**  
 No Insurance Coverage Provided.  
 Do not use for International Mail (See reverse)

Sent to <i>Richard Piper, 7PK</i>	
Street & Number <i>P.O. Box 14000</i>	
Post Office, State, & ZIP Code <i>Juno Bch, FL 33408</i>	
Postage	\$
Certified Fee	
Special Delivery Fee	
Restricted Delivery Fee	
Return Receipt Showing to Whom & Date Delivered	
Return Receipt Showing to Whom, Date, & Addressee's Address	
TOTAL Postage & Fees	\$
Postmark or Date <i>7PK 10/15/99</i>	

PS Form 3800, April 1995



RECEIVED

SEP 20 1999

BUREAU OF AIR REGULATION

September 15, 1999

Mr. Al Linero, P.E.  
State of Florida  
Department of Environmental Protection  
Division of Air Resources Management  
2600 Blair Stone Road  
Tallahassee, FL 32399-2400

Re: **FPL Fort Myers Plant**  
**Air Construction Permit #0710002-004AC**  
**Specific Condition 10**

0710002-006-AC

Dear Mr. Linero:

Pursuant to our telephone conversation of this morning, please modify the subject permit condition to allow the use of EPA Method 7E as an alternate to EPA Method 7. These methods are both approved for use on combustion turbines and have been used at other similar FPL facilities. Thank you in advance for your help.

Please do not hesitate to contact me at (561) 691-7058 if you have any questions.

Very truly yours,

A handwritten signature in black ink, appearing to read 'Rich Piper'.

Rich Piper  
Repowering Licensing Manager  
Florida Power & Light Company

# AIR CONSTRUCTION PERMIT 0710002-005-AC

## Monitoring of Operations

### 9. Determination of Process Variables.

(a) **Required Equipment.** The owner or operator of an emissions unit for which compliance tests are required shall install, operate, and maintain equipment or instruments necessary to determine process variables, such as process weight input or heat input, when such data are needed in conjunction with emissions data to determine the compliance of the emissions unit with applicable emission limiting standards.

(b) **Accuracy of Equipment.** Equipment or instruments used to directly or indirectly determine process variables, including devices such as belt scales, weight hoppers, flow meters, and tank scales, shall be calibrated and adjusted to indicate the true value of the parameter being measured with sufficient accuracy to allow the applicable process variable to be determined within 10% of its true value. [Rule 62-297.310(5), F.A.C.]

## Test Methods and Procedures

{Permitting note: Table 2-1, Summary of Compliance Requirements, summarizes information for convenience purposes only. This table does not supersede any of the terms or conditions of this permit.}

10. The test method for visible emissions shall be EPA Method 9 and the test method for nitrogen oxides shall be EPA Method 7, adopted and incorporated by reference in Rule 62-204.800, F.A.C., and referenced in Chapter 62-297, F.A.C.  
[Rules 62-204.800, 62-296.320(4)(b)4.a. and 62-297.401, F.A.C.]

11. **Operating Rate During Testing.** Testing of emissions shall be conducted with the emissions unit operating at permitted capacity, which is defined as 90 to 100 percent of the maximum operation rate allowed by the permit. If it is impracticable to test at permitted capacity, an emissions unit may be tested at less than the minimum permitted capacity (i.e., at less than 90 percent of the maximum operation rate allowed by the permit); in this case, subsequent emissions unit operation is limited to 110 percent of the test load until a new test is conducted, provided however, operations do not exceed 100 percent of the maximum operation rate allowed by the permit. Once the emissions unit is so limited, operation at higher capacities is allowed for no more than 15 consecutive days for the purpose of additional compliance testing to regain the authority to operate at the permitted capacity.  
[Rules 62-297.310(2), F.A.C.]

### 12. Applicable Test Procedures.

#### (a) Required Sampling Time.

2. **Opacity Compliance Tests.** When either EPA Method 9 or DEP Method 9 is specified as the applicable opacity test method, the required minimum period of observation for a compliance test shall be sixty (60) minutes for emissions units which emit or have the potential to emit 100 tons per year or more of particulate matter, and thirty (30) minutes for emissions units which have potential emissions less than 100 tons per year of particulate matter and are not subject to a multiple-valued opacity standard. The opacity test observation period shall include the period during which the highest opacity emissions can reasonably be expected to occur. Exceptions to these requirements are as follows:



FPL ENVIRONMENTAL SERVICES DEPARTMENT  
PO BOX 14000  
JUNO BEACH, FL 33408

DATE: September 15, 1999

SEND TO: NAME: AL LINERO

COMPANY: FDEP

FAX NUMBER: 850 922 6979

*Teresa - do a  
"one stop" permitting  
action w/o public  
notice. Use best  
standard language.*

FROM: RICHARD PIPER -  
FPL ENVIRONMENTAL SERVICES  
PHONE: (561) 691-7058  
FAX: (561) 691-7070  
rich\_piper@fpl.com

*0710002-006-AC*

NUMBER OF PAGES INCLUDING FAX COVER: 3

MESSAGE:

AL -

Per our discussion this morning. Hard copy is in the mail.

I've also ginned up a letter on that other matter we  
discussed.

Best Regards -

Rich Piper



Florida Power & Light Company, Environmental Services Dept., P.O. Box 14000, Juno Beach, FL 33408

September 15, 1999

Mr. Al Linero, P.E.  
State of Florida  
Department of Environmental Protection  
Division of Air Resources Management  
2600 Blair Stone Road  
Tallahassee, FL 32399-2400

Re: FPL Fort Myers Plant  
Air Construction Permit #0710002-004AC  
Specific Condition 10

Dear Mr. Linero:

Pursuant to our ~~telephone conversation of this morning~~, please modify the subject permit condition to allow the ~~use of EPA Method 7E as an alternate to EPA Method 7~~. These methods are both approved for use on combustion turbines and have been used at other similar FPL facilities. Thank you in advance for your help.

Please do not hesitate to contact me at (561) 691-7058 if I you have any questions.

Very truly yours,

Rich Piper  
Repowering Licensing Manager  
Florida Power & Light Company

# AIR CONSTRUCTION PERMIT 0710002-005-AC

## Monitoring of Operations

### 9. Determination of Process Variables.

(a) Required Equipment. The owner or operator of an emissions unit for which compliance tests are required shall install, operate, and maintain equipment or instruments necessary to determine process variables, such as process weight input or heat input, when such data are needed in conjunction with emissions data to determine the compliance of the emissions unit with applicable emission limiting standards.

(b) Accuracy of Equipment. Equipment or instruments used to directly or indirectly determine process variables, including devices such as belt scales, weight hoppers, flow meters, and tank scales, shall be calibrated and adjusted to indicate the true value of the parameter being measured with sufficient accuracy to allow the applicable process variable to be determined within 10% of its true value. [Rule 62-297.310(5), F.A.C.]

## Test Methods and Procedures

{Permitting note: Table 2-1, Summary of Compliance Requirements, summarizes information for convenience purposes only. This table does not supersede any of the terms or conditions of this permit.}

~~From~~ *SPECIFIC CONDITION NO 10*  
7A  
10. The test method for visible emissions shall be EPA Method 9 and the test method for nitrogen oxides shall be EPA Method 7, adopted and incorporated by reference in Rule 62-204.800, F.A.C., and referenced in Chapter 62-297, F.A.C.  
[Rules 62-204.800, 62-296.320(4)(b)4.a. and 62-297.401, F.A.C.]

11. Operating Rate During Testing. Testing of emissions shall be conducted with the emissions unit operating at permitted capacity, which is defined as 90 to 100 percent of the maximum operation rate allowed by the permit. If it is impracticable to test at permitted capacity, an emissions unit may be tested at less than the minimum permitted capacity (i.e., at less than 90 percent of the maximum operation rate allowed by the permit); in this case, subsequent emissions unit operation is limited to 110 percent of the test load until a new test is conducted, provided however, operations do not exceed 100 percent of the maximum operation rate allowed by the permit. Once the emissions unit is so limited, operation at higher capacities is allowed for no more than 15 consecutive days for the purpose of additional compliance testing to regain the authority to operate at the permitted capacity.  
[Rules 62-297.310(2), F.A.C.]

### 12. Applicable Test Procedures.

#### (a) Required Sampling Time.

2. Opacity Compliance Tests. When either EPA Method 9 or DEP Method 9 is specified as the applicable opacity test method, the required minimum period of observation for a compliance test shall be sixty (60) minutes for emissions units which emit or have the potential to emit 100 tons per year or more of particulate matter, and thirty (30) minutes for emissions units which have potential emissions less than 100 tons per year of particulate matter and are not subject to a multiple-valued opacity standard. The opacity test observation period shall include the period during which the highest opacity emissions can reasonably be expected to occur. Exceptions to these requirements are as follows:

FP & L- Ft Myers Power Plant  
Inlet Foggers Installation

Simple Cycle Combustion Turbines  
Emissions Units 003 through 014



Jeb Bush  
Governor

# Department of Environmental Protection

Twin Towers Office Building  
2600 Blair Stone Road  
Tallahassee, Florida 32399-2400

David B. Struhs  
Secretary

July 30, 1999

CERTIFIED MAIL – RETURN RECEIPT REQUESTED

Chairman  
Lee County Board of County Commissioners  
Post Office Box 398  
Fort Myers, Florida 34219

Dear Mr. Chairman:

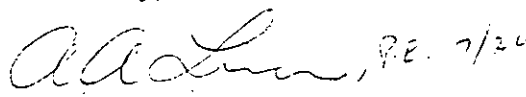
We received a letter from David M. Owen, Assistant County Attorney requesting that the Department "provide actual notice to Lee County of any proposed agency actions concerning FDEP permits affecting all aspects of FPL's repowering of the Fort Myers Plant."

The Division of Air Management's Bureau of Air Regulation in Tallahassee issued the attached Notice of (Final Air Construction) Permit on November 25, 1998 for the repowering project. We will advise you of any future applications and FDEP actions should FPL request amendments to or modifications of the issued air construction permit.

For reference, we did have a number of conversations with consultants working on behalf of the County. Their specific interest regarded the precise sequence in which the new units are to be installed and phased into combined cycle operation as well as the retirement dates for the existing boilers. FPL subsequently prepared a letter to the County's Environmental Services Department detailing the sequence and the impacts on emissions.

If you have any questions regarding this matter, please call me or Al Linero at 850/488-0114.

Sincerely,

  
for C. H. Fancy, P.E., Chief  
Bureau of Air Regulation

CHF/al

Peggy Highsmith, DEP SD  
Perry Odom, DEP OGC  
David M. Owen, Esq., Lee County

STATE OF FLORIDA  
DEPARTMENT OF ENVIRONMENTAL PROTECTION  
NOTICE OF PERMIT

In the Matter of an Application for Permit by:

Mr. William Reichel, General Manager  
FPL Fort Myers Plant  
Post Office Box 430  
Fort Myers, Florida 33905

DEP File No. 0710002-004-AC  
1500 MW Gas Repowering Project  
Lee County

Enclosed is the Final Permit Number 0710002 -004AC to construct six (6) 170 megawatt General Electric MS7241FA gas-fired combustion turbine-generators with unfired heat recovery steam generators (HRSG) that will raise sufficient steam to produce approximately another 480 MW via the existing steam-driven electrical generators at the FPL Fort Myers Plant near Tice, Lee County. This permit is issued pursuant to Chapter 403, Florida Statutes.

Any party to this order (permit) has the right to seek judicial review of the permit pursuant to Section 120.68, F.S., by the filing of a Notice of Appeal pursuant to Rule 9.110, Florida Rules of Appellate Procedure, with the Clerk of the Department in the Legal Office; and by filing a copy of the Notice of Appeal accompanied by the applicable filing fees with the appropriate District Court of Appeal. The Notice of Appeal must be filed within 30 (thirty) days from the date this Notice is filed with the Clerk of the Department.

Executed in Tallahassee, Florida.



C.H. Fancy, P.E., Chief  
Bureau of Air Regulation

CERTIFICATE OF SERVICE

The undersigned duly designated deputy agency clerk hereby certifies that this NOTICE OF FINAL PERMIT (including the FINAL permit) was sent by certified mail (\*) and copies were mailed by U.S. Mail before the close of business on 11-25-98 to the person(s) listed:

Mr. William Reichel, FPL\*  
Mr. Richard Piper, FPL  
Ms. Peggy Highsmith, SD  
Mr. Doug Neeley, EPA  
Mr. John Bunyak, NPS  
Mr. Ken Kosky, P.E., Golder Associates  
Mr. Peter Cunningham, Esq., HGSS

Clerk Stamp

FILING AND ACKNOWLEDGMENT FILED, on this date,  
pursuant to §120.52, Florida Statutes, with the designated  
Department Clerk, receipt of which is hereby acknowledged.

Keri Jaker  
(Clerk)

11-25-98  
(Date)

Fold at line over top of envelope to the right of the return address

Is your RETURN ADDRESS completed on the reverse side?

**SENDER:**

- Complete items 1 and/or 2 for additional services.
- Complete items 3, 4a, and 4b.
- Print your name and address on the reverse of this form so that we can return this card to you.
- Attach this form to the front of the mailpiece, or on the back if space does not permit.
- Write "Return Receipt Requested" on the mailpiece below the article number.
- The Return Receipt will show to whom the article was delivered and the date delivered.

to receive the following services (for an extra fee):

- 1.  Addressee's Address
- 2.  Restricted Delivery

Consult postmaster for fee.

3. Article Addressed to:  
 Chairman  
 Lee Co Board of  
 Co. Comm.  
 P.O. Box 398  
 Ft. Myers, FL 34219

4a. Article Number  
 2333 618 120

4b. Service Type  
 Registered  Certified  
 Express Mail  Insured  
 Return Receipt for Merchandise  COD

7. Date of Delivery  
 8/5/99

5. Received By: (Print Name)

8. Addressee's Address (Only if requested and fee is paid)

6. Signature: (Addressee or Agent)  
 X *Rosa J. [Signature]*

PS Form 3811, December 1994

102595-98-B-0229

Domestic Return Receipt

Thank you for using Return Receipt Service.

Z 333 618 120

US Postal Service  
**Receipt for Certified Mail**  
 No Insurance Coverage Provided.  
 Do not use for International Mail (See reverse)

Sent to	<i>Chairman</i>
Street & Number	<i>Lee Co. Bd CC</i>
Post Office, State, & ZIP Code	<i>Ft. Myers, FL</i>
Postage	\$
Certified Fee	
Special Delivery Fee	
Restricted Delivery Fee	<i>FPL</i>
Return Receipt Showing to Whom & Date Delivered	<i>Ft. Myers</i>
Return Receipt Showing to Whom, Date, & Addressee's Address	
TOTAL Postage & Fees	\$
Postmark or Date	<i>8-3-99</i>

PS Form 3800, April 1995



**LEE COUNTY**  
SOUTHWEST FLORIDA  
BOARD OF COUNTY COMMISSIONERS

John E. Manning  
District One

Douglas R. St. Cerny  
District Two

Ray Judah  
District Three

Andrew W. Coy  
District Four

John E. Albion  
District Five

Donald D. Stilwell  
County Manager

James G. Yaeger  
County Attorney

Diana M. Parker  
County Hearing  
Examiner

Perry Odom, Esq.  
General Counsel  
Florida Department of Environmental Protection  
3900 Commonwealth Boulevard  
Tallahassee, Florida 32399

**RE: REPOWERING PROJECT FOR FLORIDA POWER & LIGHT (FPL)  
COMPANY'S FORT MYERS ELECTRIC POWER PLANT**

Dear Mr. Odom:

As you are likely aware at this time, Florida Power & Light Company (FPL) currently owns and operates an electrical power plant in Fort Myers, Florida which is being considered for repowering. It is our understanding that the Florida Department of Environmental Protection (FDEP) is, or will be in the near future, evaluating several applications from FPL for the modifications to this plant in order to operate its boilers on natural gas rather than fuel oil. Since this electric power facility directly affects the environment of Lee County, Lee County would like to be kept informed with respect to the issuance of the "repowering" permits from the FDEP for the FPL Fort Myers facility.

On behalf of the Board of County Commissioners of Lee County, I am respectfully requesting that the Department provide actual notice to Lee County of any proposed agency actions concerning FDEP permits affecting all aspects of FPL's repowering of the Fort Myers electric power plant. You may address such notice(s) to the Chairman of the Lee County Board of County Commissioners, with a copy to me, as follows:

FPL REPOWERING REQ.odom.wpd

RECEIVED

*All liners  
pls. handle or  
be prepared to  
the Howard*  
JUL 26 1999  
DIVISION OF AIR  
RESOURCES MANAGEMENT  
7/29  
Writer's Direct Dial Number: (941) 335-2236

BUREAU OF AIR REGULATION  
JUL 29 1999

RECEIVED  
July 16, 1999

99 JUL 23 AM 9:40  
RECEIVED BY  
LEE CO. ATTORNEY

Perry Odom, Esq.  
July 16, 1999  
Page 2

**RE: REPOWERING PROJECT FOR FLORIDA POWER & LIGHT (FPL)  
COMPANY'S FORT MYERS ELECTRIC POWER PLANT .**

Chairman, Lee County Board of County Commissioners  
Post Office Box 398  
Fort Myers, Florida 33902.

Thank you for your assistance with this request, and please feel free to call me at your convenience if you have any questions about our need to be kept notified of FPL's progress with the facility repowering.

Cordially,

A handwritten signature in black ink, appearing to read "David M. Owen". The signature is fluid and cursive, with a large initial "D" and "O".

David M. Owen  
Assistant County Attorney

DMO:dm

xc: Board of County Commissioners  
James G. Yaeger, County Attorney  
Howard Rhodes, Director, Division of Air Resource Management, FDEP  
David York, P.E., FDEP  
Mimi Drew, Director, Division of Water Facilities, FDEP  
Peggy Highsmith, Director of District Management, FDEP (Fort Myers)  
Jan Mandrup-Poulson, Water Quality Assessment Administrator, FDEP  
J.W. French, P.E., Director, Public Works Administration  
Larry Johnson, P.E., Director, Environmental Services  
Lindsey Sampson, P.E., Director, Solid Waste Management  
David S. Dee, Esq., Landers & Parsons, P.A.  
Douglas S. Roberts, Esq., Hopping, Green, Sams & Smith, P.A.  
Neale Montgomery, Esq., Pavese, Garner, et al.