

Florida Department of Environmental Regulation

Twin Towers Office Bldg. • 2600 Blair Stone Road • Tallahassee, Florida 32399-2400 Lawton Chiles, Governor Carol M. Browner, Secretary

March 18, 1991

CERTIFIED MAIL-RETURN RECEIPT REQUESTED

Mr. George R. Knecht, P.E. Manager of Disposal City of Jacksonville Solid Waste Disposal Division 1931 E. Beaver Street Jacksonville, Florida 32202

Dear Mr. Knecht:

Attached is one copy of the Technical Evaluation and Preliminary Determination and proposed permit to construct an enclosed flare at the East Duval Sanitary Landfill. The East Landfill is located at 515 Girvin Road, Jacksonville, Duval County, Florida.

Please publish the attached "Notice of Intent to Issue" in the legal ad section of a newspaper of general circulation in the area affected and submit the proof of publication to the Department within seven days of publication, along with any written comments you wish to have considered concerning the Department's proposed action to Mr. Barry Andrews of the Bureau of Air Regulation.

Sincerely,

C. H. Fancy, P.E.

Chief

Bureau of Air Regulation

CHF/MB/kt

Attachments

cc: J.J. Guidry, P.E.

R. Roberson, BESD

A. Kutyna, NE District

CERTIFICATE OF SERVICE

The undersigned duly designated deputy clerk hereby certifies that this NOTICE OF INTENT TO ISSUE and all copies were mailed before the close of business on 3-19-91

> FILING AND ACKNOWLEDGEMENT FILED, on this date, pursuant to \$120.52(9), Florida Statutes, with the designated Department Clerk, receipt of which is hereby acknowledged.

THE STATE OF FLORIDA DEPARTMENT OF ENVIRONMENTAL REGULATION

In the Matter of Application for Permit by:

City of Jacksonville East Duval County Landfill Jacksonville, FL 32202 DER File No. AC 16-186047

INTENT TO ISSUE

The Department of Environmental Regulation hereby gives notice of its intent to issue an air construction permit (copy attached) for the proposed project as detailed in the application specified above. The Department is issuing this Intent to Issue for the reasons stated in the attached Technical Evaluation and Preliminary Determination.

The applicant, City of Jacksonville, applied on September 4, 1991, to the Department of Environmental Regulation for a permit to construct an enclosed flare for the collection and disposal of active gases from twelve extraction wells, at the East Duval Sanitary Landfill located at 515 Girvin Road, Jacksonville, Duval County, Florida. The Department has permitting jurisdiction under Chapter 403, Florida Statutes, and Florida Administrative Code Chapters 17-2 and 17-4. The project is not exempt from permitting procedures. The Department has determined that an air construction permit is required for the proposed work.

Pursuant to Section 403.815, F.S. and DER Rule 17-103.150, F.A.C., you (the applicant) are required to publish at your own expense the enclosed Notice of Intent to Issue Permit. The notice shall be published one time only within 30 days, in the legal ad section of a newspaper of general circulation in the area affected. For the purpose of this rule, "publication in a newspaper of general circulation in the area affected" means publication in a newspaper meeting the requirements of Sections 50.011 and 50.031, F.S., in the county where the activity is to take place. The applicant shall provide proof of publication to the Department, at the address specified within seven days of publication. Failure to publish the notice and provide proof of publication within the allotted time may result in the denial of the permit.

The Department will issue the permit with the attached conditions unless a petition for an administrative proceeding (hearing) is filed pursuant to the provisions of Section 120.57, F.S.

person whose substantial interests are affected by the Department's proposed permitting decision may petition for administrative proceeding (hearing) in accordance with Section 120.57, Florida Statutes. The petition must contain the information set forth below and must be filed (received) in the Office of General Counsel of the Department at 2600 Blair Stone Road, Florida 32399-2400. Petitions filed by the permit Tallahassee, applicant and the parties listed below must be filed within 14 days of receipt of this intent. Petitions filed by other persons must be filed within 14 days of publication of the public notice or within 14 days of receipt of this intent, whichever first occurs. Petitioner shall mail a copy of the petition to the applicant at the indicated above at the time of filing. Failure to file a petition within this time period shall constitute a waiver of any right such person may have to request an administrative determination (hearing) under Section 120.57, Florida Statutes.

The Petition shall contain the following information;

(a) The name, address, and telephone number of each petitioner, the applicant's name and address, the Department Permit File Number and the county in which the project is proposed;

(b) A statement of how and when each petitioner received notice

of the Department's action or proposed action;

(c) A statement of how each petitioner's substantial interests are affected by the Department's action or proposed action;

(d) A statement of the material facts disputed by Petitioner,

if any;

- (e) A statement of facts which petitioner contends warrant reversal or modification of the Department's action or proposed action;
- (f) A statement of which rules or statutes petitioner contends require reversal or modification of the Department's action or proposed action; and
- (g) A statement of the relief sought by petitioner, stating precisely the action petitioner wants the Department to take with

respect to the Department's action or proposed action.

If a petition is filed, the administrative hearing process is designed to formulate agency action. Accordingly, the Department's final action may be different from the position taken by it in this notice. Persons whose substantial interests will be affected by any decision of the Department with regard to the application(s) have the right to petition to become a party to the proceeding. The petition must conform to the requirements specified above and be filed (received) within 14 days of publication of this notice in the Office in General Counsel at the above address of the Department.

Failure to petition within the allowed time frame constitutes a waiver of any right such person has to request a hearing under Section 120.57, F.S., and to participate as a party to this proceeding. Any subsequent intervention will only be at the approval of the presiding officer upon motion filed pursuant to Rule 28-5.207, F.A.C.

Executed in Tallahassee, Florida.

STATE OF FLORIDA DEPARTMENT OF ENVIRONMENTAL REGULATION

C. H. Fancy, P.E.

Chief

Bureau of Air Regulation

Copies furnished to:

Mr. J.J. Guidry, P.E.

Mr. R. Roberson, BESD

Mr. A. Kutyna, NE District

State of Florida Department of Environmental Regulation Notice of Intent to Issue

The Department of Environmental Regulation hereby gives notice of its intent to issue a permit to City of Jacksonville, Solid Waste Disposal, 1931 E. Beaver Street, Jacksonville, Florida 32202, to construct a enclosed flare for the collection and disposal of active gases from twelve extraction wells at the East Duval Sanitary Landfill located at 515 Girvin Road, Jacksonville, Duval County, Florida. A determination of Best Available Control Technology (BACT) was not required. The Department is issuing this Intent to Issue for the reasons stated in the Technical Evaluation and Preliminary Determination.

A person whose substantial interests are affected by the Department's proposed permitting decision may petition for an administrative proceeding (hearing) in accordance with Section 120.57, Florida Statutes. The petition must contain the information set forth below and must be filed (received) in the Office of General Counsel of the Department at 2600 Blair Stone Road, Tallahassee, Florida 32399-2400, within fourteen (14) days of publication of this notice. Petitioner shall mail a copy of the petition to the applicant at the address indicated above at the time of filing. Failure to file a petition within this time period shall constitute a waiver of any right such person may have to request an administrative determination (hearing) under Section 120.57, Florida Statutes.

The Petition shall contain the following information:

- (a) The name, address, and telephone number of each petitioner, the applicant's name and address, the Department Permit File Number and the county in which the project is proposed;
- (b) A statement of how and when each petitioner received notice of the Department's action or proposed action;
- (c) A statement of how each petitioner's substantial interests are affected by the Department's action or proposed action;
- (d) A statement of the material facts disputed by Petitioner, if any;
- (e) A statement of facts which petitioner contends warrant reversal or modification of the Department's action or proposed action;
- (f) A statement of which rules or statutes petitioner contends require reversal or modification of the Department's action or proposed action; and
- (g) A statement of the relief sought by petitioner, stating precisely the action petitioner wants the Department to take with respect to the Department's action or proposed action.

If a petition is filed, the administrative hearing process is designed to formulate agency action. Accordingly, the Department's final action may be different from the position taken by it in this Notice. Persons whose substantial interests will be affected by any decision of the Department with regard to the application have the right to petition to become a party to the proceeding. The petition must conform to the requirements specified above and be filed (received) within 14 days of publication of this notice in the Office of General Counsel at the above address of the Department. Failure to petition within the allowed time frame constitutes a waiver of any right such person has to request a hearing under Section 120.57, F.S., and to participate as a party to this proceeding. Any subsequent intervention will only be at the approval of the presiding officer upon motion filed pursuant to Rule 28-5.207, F.A.C.

The application is available for public inspection during business hours, 8:00 a.m. to 5:00 p.m., Monday through Friday, except legal holidays, at:

Department of Environmental Regulation Bureau of Air Regulation 2600 Blair Stone Road Tallahassee, Florida 32399-2400

Duval County Dept. of Health,
Welfare & Bio-Environmental Services
421 W. Church Street, Suite 412
Jacksonville, Florida 32202

Department of Environmental Regulation Northeast District Office 7825 Baymeadows Way Jacksonville, Florida 32256-7577

Any person may send written comments on the proposed action to Mr. Barry Andrews at the Department's Tallahassee address. All comments mailed within 14 days of the publication of this notice will be considered in the Department's final determination.

Technical Evaluation and Preliminary Determination

City of Jacksonville
East Duval County Landfill-Flare
Duval County, Florida

Permit Number: AC 16-186047

Department of Environmental Regulation Division of Air Resources Management Bureau of Air Regulation

I. Application

- A. Applicant
 City of Jacksonville
 East Duval County Sanitary Landfill
 1931 East Beaver Street
 Jacksonville, Florida 32202
- B. Project and Location

The City of Jacksonville has applied for a construction permit to install a flare for the collection and disposal of all active gases at the East Duval County Sanitary Landfill. This facility is located at 515 Girvin Road, Jacksonville, Duval County, Florida. The UTM coordinates are Zone 17, 454.95 km East and 3355.57 km North.

C. Facility Category

The SIC Code is 4953 and the SCC Code is 5-01-001-02.

The City of Jacksonville applied for construction permit on September 4, 1990, and was deemed complete on December 24, 1990.

II. Project Description

The City of Jacksonville has applied for a construction permit for the collection and disposal of active gases at the East Duval County Sanitary Landfill. Active gases from this facility will be collected by producing a negative pressure in the twelve wells with a system of blowers. The twelve wells will be manifolded together and routed to a flare system where the gas will be burned to oxidize potential odor causing constituents and destroy the potentially explosive gases. The gas flow from each well is designed for 150 cfm for a total of 1800 cfm being manifolded to the flare which is normally operated at 1800°F.

III. Rule Applicability

The East Duval Sanitary Landfill which started solid waste disposal operations in November 1974 is located in Jacksonville, Duval County, an area designated non-attainment for ozone, unclassifiable for sulfur dioxide (17-2.430) and particulate matter (17-2.410), and attainment for the other criteria pollutants (17-2.420).

Sanitary landfills are not listed on Table 500-1, Major Facility Categories (List of 28). This source is a major facility because the permitted emissions of carbon monoxide exceeds 100 TPY as per 17-2.100. This source is subject to preconstruction review under the provisions of Chapter 403, Florida Statutes and Chapter 17-2, F.A.C.

This project, a flare system, will be permitted pursuant to Rule 17-2.520, F.A.C., Sources not subject to Prevention of Significant Deterioration or Nonattainment Requirements. This source is subject to NSPS requirements of 40 CFR 60.18.

IV. Source Impact Analysis

A. Emission Limitations

There shall be no visible emissions allowed from the flare except for up to 5 minutes in any two consecutive hours (no opacity limit). To ensure continuous compliance, this flare shall be equipped with a gas flow monitor and temperature recorder.

No objectionable odors will be allowed at anytime.

B. Air Quality Impacts

The operation of these extraction gas wells will produce emissions of hydrocarbons (HC) and carbon monoxide (CO), and hydrogen sulfide ($\rm H_2S$). The allowable emission for this source shall not exceed the following limits:

	Emission Rate		
<u>Pollutant</u>	<u>lb/hr</u>	tons/yr	
CH ₄	55.4	242.7	
co	23.8	104.4	
H ₂ S	0.01	0.06	

From technical review of the application, the Department has determined that the construction and operation of this source will not have a detrimental impact on Florida's ambient air quality.

Based on the information provided by the City of Jacksonville, the Department has reasonable assurance that the proposed construction/installation of a flare at the Past Duval Sanitary Landfill, as described in this evaluation, and singlet to the conditions proposed herein, will not cause or contribute to a violation of any air quality standard, PSD increment for any other technical provisions of Chapter 17-2 of the Florida: Administrative Code.

ERED



Florida Department of Environmental Regulation

Twin Towers Office Bldg. ● 2600 Blair Stone Road ● Tallahassee, Florida 32399-2400 Lawton Chiles, Governor

Carol M. Browner, Secretary

PERMITTEE:

City of Jacksonville Solid Waste Disposal Division 1931 E. Beaver Street Jacksonville, Florida 32202

Permit Number: AC 16-186047 Expiration Date: Feb. 15, 1992

County: Duval

Latitude/Longitude: 30°19'58"N

81°28'07"W

East Duval Sanitary

Landfill

This permit is issued under the provisions of Chapter 403, Florida Statutes, and Florida Administrative Code Chapters 17-2 and 17-4. The above named permittee is hereby authorized to perform the work or operate the facility shown on the application and approved drawings, plans, and other documents attached hereto or on file with the Department and made a part hereof and specifically described as follows:

For the construction of twelve active gas extraction wells at the East Duval Sanitary Landfill which is currently accepting 1200 TPD of Class I and Class III wastes. The total gas collected from these wells is 1800 CFM, which is disposed of through a McGill Environmental Systems, Inc. Model EGF-60 (or equivalent) enclosed flare.

The source shall be constructed in accordance with the permit application, plans, documents, amendments and drawings, except as otherwise noted in the General and Specific Conditions.

Attachments are listed below:

- Application to Operate/Construct Air Pollution Sources, DER Form 17-1.202(1).
- 2. Department's letter dated October 2, 1990.
- Applicant's response received December 24, 1990.
- Mr. Guidry/Schmit's letter dated March 3, 1991.

PERMITTEE:
City of Jacksonville

Permit Number: AC 16-186047 Expiration Date: February 15, 1992

GENERAL CONDITIONS:

- 1. The terms, conditions, requirements, limitations, and restrictions set forth in this permit are "Permit Conditions" and are binding and enforceable pursuant to Sections 403.141, 403.727, or 403.859 through 403.861, Florida Statutes. The permittee is placed on notice that the Department will review this permit periodically and may initiate enforcement action for any violation of these conditions.
- 2. This permit is valid only for the specific processes and operations applied for and indicated in the approved drawings or exhibits. Any unauthorized deviation from the approved drawings, exhibits, specifications, or conditions of this permit may constitute grounds for revocation and enforcement action by the Department.
- 3. As provided in Subsections 403.087(6) and 403.722(5), Florida Statutes, the issuance of this permit does not convey any vested rights or any exclusive privileges. Neither does it authorize any injury to public or private property or any invasion of personal rights, nor any infringement of federal, state or local laws or regulations. This permit is not a waiver of or approval of any other Department permit that may be required for other aspects of the total project which are not addressed in the permit.
- 4. This permit conveys no title to land or water, does not constitute State recognition or acknowledgement of title, and does not constitute authority for the use of submerged lands unless herein provided and the necessary title or leasehold interests have been obtained from the State. Only the Trustees of the Internal Improvement Trust Fund may express State opinion as to title.
- 5. This permit does not relieve the permittee from liability for harm or injury to human health or welfare, animal, or plant life, or property caused by the construction or operation of this permitted source, or from penalties therefore; nor does it allow the permittee to cause pollution in contravention of Florida Statutes and Department rules, unless specifically authorized by an order from the Department.

PERMITTEE:
City of Jacksonville

Permit Number: AC 16-186047

Expiration Date: February 15, 1992

GENERAL CONDITIONS:

6. The permittee shall properly operate and maintain the facility and systems of treatment and control (and related appurtenances) that are installed or used by the permittee to achieve compliance with the conditions of this permit, as required by Department rules. This provision includes the operation of backup or auxiliary facilities or similar systems when necessary to achieve compliance with the conditions of the permit and when required by Department rules.

- 7. The permittee, by accepting this permit, specifically agrees to allow authorized Department personnel, upon presentation of credentials or other documents as may be required by law and at a reasonable time, access to the premises, where the permitted activity is located or conducted to:
 - a. Have access to and copy any records that must be kept under the conditions of the permit;
 - b. Inspect the facility, equipment, practices, or operations regulated or required under this permit; and
 - c. Sample or monitor any substances or parameters at any location reasonably necessary to assure compliance with this permit or Department rules.

Reasonable time may depend on the nature of the concern being investigated.

- 8. If, for any reason, the permittee does not comply with or will be unable to comply with any condition or limitation specified in this permit, the permittee shall immediately provide the Department with the following information:
 - a. a description of and cause of non-compliance; and
 - b. the period of noncompliance, including dates and times; or, if not corrected, the anticipated time the non-compliance is expected to continue, and steps being taken to reduce, eliminate, and prevent recurrence of the non-compliance.

PERMITTEE:

Permit Number: AC 16-186047 City of Jacksonville Expiration Date: February 15, 1992

GENERAL CONDITIONS:

The permittee shall be responsible for any and all damages which may result and may be subject to enforcement action by the Department for penalties or for revocation of this permit.

- In accepting this permit, the permittee understands and agrees that all records, notes, monitoring data and other information relating to the construction or operation of this permitted source which are submitted to the Department may be used by the Department as evidence in any enforcement case involving the permitted source arising under the Florida Statutes or Department rules, except where such use is proscribed by Sections 403.73 and 403.111, Florida Statutes. Such evidence shall only be used to the extent it is consistent with the Florida Rules of Civil Procedure and appropriate evidentiary rules.
- The permittee agrees to comply with changes in Department rules 10. and Florida Statutes after a reasonable time for compliance, provided, however, the permittee does not waive any other rights granted by Florida Statutes or Department rules.
- This permit is transferable only upon Department approval in accordance with Florida Administrative Code Rules 17-4.120 and 17-730.300, F.A.C., as applicable. The permittee shall be liable for any non-compliance of the permitted activity until the transfer is approved by the Department.
- This permit or a copy thereof shall be kept at the work site of the permitted activity.
- The permittee shall comply with the following: 13.
 - a. Upon request, the permittee shall furnish all records and plans required under Department rules. During enforcement actions, the retention period for all records will be extended automatically unless otherwise stipulated by the Department.
 - b. The permittee shall hold at the facility or other location designated by this permit records of all monitoring information (including all calibration and maintenance and all original strip chart recordings for records continuous monitoring instrumentation) required by the permit, copies of all reports required by this permit, and records of all data used to complete the application for this permit. These materials shall be retained at least three years from the date of the sample, measurement,

Permit Number: AC 16-186047
Expiration Date: February 15, 1992

GENERAL CONDITIONS:

report, or application unless otherwise specified by Department rule.

- c. Records of monitoring information shall include:
 - the date, exact place, and time of sampling or measurements;
 - the person responsible for performing the sampling or measurements;
 - the dates analyses were performed;
 - the person responsible for performing the analyses;
 - the analytical techniques or methods used; and
 - the results of such analyses.
- 14. When requested by the Department, the permittee shall within a reasonable time furnish any information required by law which is needed to determine compliance with the permit. If the permittee becomes aware that relevant facts were not submitted or were incorrect in the permit application or in any report to the Department, such facts or information shall be corrected promptly.

SPECIFIC CONDITIONS:

- 1. If the applicant decides to install an equivalent flare, a written approval shall be obtained from the Department as to the make and model number of the flare prior to installation.
- This source shall be allowed to operate continuously (i.e., 8760 hrs/yr).
- 3. The flare shall always be operated at or above 1800°F and visible emissions shall be less than 5% opacity.
- 4. This source shall meet the requirements of 40 CFR 60.18, and Chapters 17-2 and 17-4, F.A.C.
- 5. Compliance with the visible emissions standard shall be determined using EPA Method 22 and shall be for the duration of 2 hours. Such tests shall be conducted within 45 days of completion of construction and initial operation and annually

Permit Number: AC 16-186047 Expiration Date: February 15, 1992

thereafter. The minimum requirements for stack sampling facilities, source sampling and reporting shall be in accordance with F.A.C. 17-2.700 and 40 CFR 60 Appendix A. The visible emissions test report shall contain the extraction wells gas flow rates and the flare temperature.

- 6. Pursuant to Rule 17-2.620(2), F.A.C. and Chapter 376, Jacksonville City ordinance, objectionable odors from this source is prohibited.
- 7. Proper devices for continuous monitoring and recording of the 12 extraction wells gas flow rate and the flare temperature shall be installed prior to collection and disposal of active landfill gases. Such devices shall be properly calibrated and maintained at all times.
- 8. An operation and maintenance plan shall be submitted to the BESD office by the expiration date of this permit.
- 9. The Northeast District office and Jacksonville Bio-Environmental Services Division office shall be given at least 15 days written notice prior to compliance testing.
- 10. The pilot gas for flare is fired by propane at 22 SCFH with a maximum heat input rate of 0.056 MMBtu/hr, and once fired, the flame is sustained by the landfill gas alone.
- 11. The permittee, for good cause, may request that this construction permit be extended. Such a request shall be submitted to the Bureau of Air Regulation prior to 60 days before the expiration of the permit (F.A.C. Rule 17-4.090).
- 12. An application for an operation permit must be submitted to the Northeast District office and the BESD office at least 90 days prior to the expiration date of this construction permit or within 45 days after completion of compliance testing, whichever occurs first. To properly apply for an operation permit, the applicant shall submit the appropriate application form, fee, certification that construction was completed noting any deviations from the conditions in the construction permit, and compliance test reports as required by this permit (F.A.C. Rule 17-4.220).

PERMITTEE:
City of Jacksonville

Permit Number: AC 16-186047 Expiration Date: February 15, 1992

Issued this _____ day of _____, 1991

STATE OF FLORIDA DEPARTMENT OF ENVIRONMENTAL REGULATION

STEVE SMALLWOOD, P.E., Director Division of Air Resources Management



Florida Department of Environmental Regulation

Twin Towers Office Bldg. • 2600 Blair Stone Road • Tallahassee, Florida 32399-2400

Bob Martinez, Governor Dale Twachtmann, Secretary John Shearer, Assistant Secretary

October 2, 1990

CERTIFIED MAIL - RETURN RECEIPT REQUESTED

Mr. George R. Knecht, P.E.

Manager of Disposal
City of Jacksonville
Solid Waste Disposal Division
1931 East Beaver Street
Jacksonville, Florida 32202

Re: <u>Duval County - A.P.</u>
City of Jacksonville, East Duval
Sanitary Landfill-Flare
AC 16-186047

Dear Mr. Knecht:

The Department has received a permit application to construct a flare at the above referenced facility on September 4, 1990 and deemed it incomplete. Please provide the following information:

- Complete Item B(1), Section III of the permit application (tons/day of Class I & III wastes this facility is designed to handle).
- 2. Submit a calculation sheet for Item C, Section III, for all contaminants which must include $\rm H_2S$ emissions, along with item H, Section III calculations.
- 3. The control device, according to Item D, Section III of the application is McGill Environmental Systems, Inc. Model EGF-60 Flare (or equivalent). When do you expect to finalize the type and model of flare that will be installed. Please submit a manufacturer's brochure including the design specification sheet.
- 4. Is this flare steam-assisted or air-assisted? What is the net heating value of the gas being combusted?
- 5. How is the presence of the flare pilot flame, exit gas temperature and gas flow rate monitored?

Mr. George R. Knecht October 2, 1990 Page 2

- 6. According to Section II "A" Attachment, the East Landfill is expected to achieve a final height of 132 feet while the flare stack height is only 40 feet. Do you plan to install the flare stack at the highest elevation at the landfill?
- 7. Submit a process flow diagram showing the location of all extraction wells in the collection system along with gas flow rates (ACFM) for each well that will be routed to the flare.

Processing of this application will continue as soon as the above referenced information has been received.

If you have any questions, please contact Mr. Mirza P. Baig at (904) 488-1344.

Sincerely,

Boury J. Anton for C. H. Fancy, P.E.

Chief

Bureau of Air Regulation

CHF/MB/plm

c: J. J. Guidry, P.E.

R. Roberson, BESD

A. Kutyna, Northeast District

Reading File } 10/3/90 KT

P 256 396 207

RECEIPT FOR CERTIFIED MAIL

NO INSURANCE COVERAGE PROVIDED

NOT FOR INTERNATIONAL MAIL

(See Reverse)

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card from being returned to you. The return receipt fee will provide you the name of the person delivered to and the date of delivery. For additional fees the following services are available. Consult postmaster			
for fees and check box(es) for additional service(s) requested.			
1. Show to whom delivered, date, and addressee's address. 2. Restricted Delivery (Extra charge) (Extra charge)			
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Mence R. Gnecht, P.E.	P256 396 207		
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