# Florida Department of Environmental Protection

TO:

Howard L. Rhodes

THRU:

-Clair Fancy

FROM:

Al Linero aq 6/29

DATE:

June 29, 2000

SUBJECT:

IPSAPC DeSoto Power Project
Three 170 MW Combustion Turbines

DEP File No. 0270016-001-AC (PSD-FL-284)

Attached is the Final Determination, Notice, Permit, and BACT for construction of three dual-fuel, intermittent duty, simple cycle, 170 MW combustion turbines and one 1.5 million gallon fuel oil storage tank at the planned DeSoto Power Project east of Arcadia in DeSoto County. Public notice requirements were met by notice published in the DeSoto Sun Herald on March 10<sup>th</sup>.

Nitrogen Oxides ( $NO_X$ ) emissions from the gas turbine will be controlled by Dry Low  $NO_X$  (DLN-2.6). The applicant proposed an  $NO_X$  emission limit of 9 ppmvd @15%  $O_2$ . The use of fuel oil will be allowed up to 1000 hours per year per unit. The  $NO_X$  and fuel oil hours are equal to the values in the Final Oleander permit and the Final IPSAPC Vandolah Power permit. For reference, JEA and TEC were allowed 10.5 ppmvd  $NO_X$  on gas, but only 750 hours per year per unit of operation on fuel oil.  $NO_X$  emissions will be controlled to 42 ppmvd by wet injection during the limited fuel oil use. Emissions of carbon monoxide, volatile organic compounds, sulfur dioxide, sulfuric acid mist, and particulate matter (PM/PM<sub>10</sub>) will be very low because of the inherently clean pipeline quality natural gas, limited fuel oil use and, especially, the design of the GE unit.

The project will be located approximately 152 km from the nearest Class I Area, the Everglades National Park. The air quality impact analysis predicted no significant impacts, so no further modeling was required.

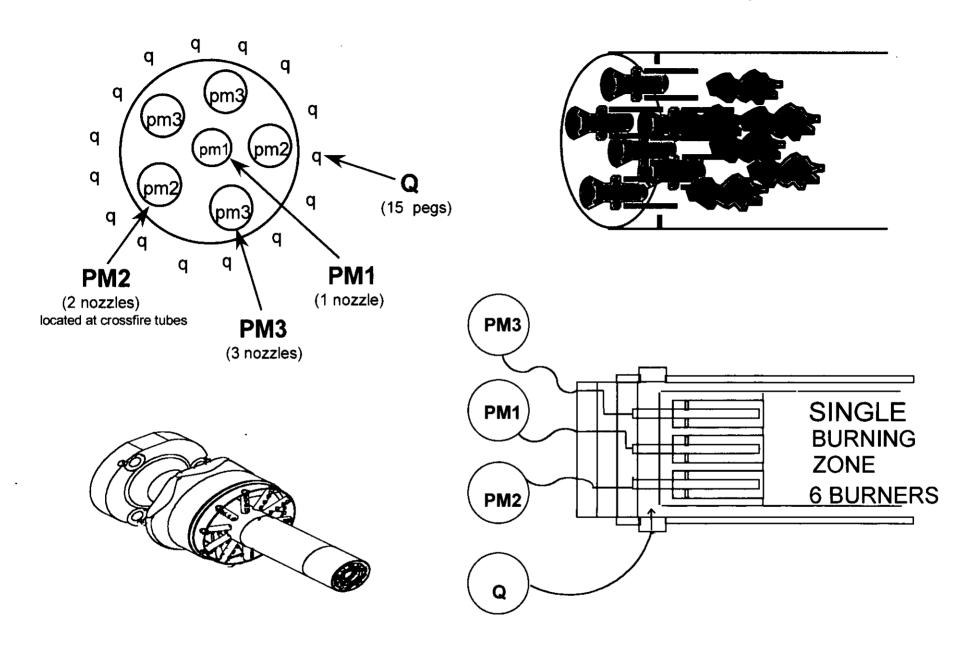
Comments were received from EPA Region IV. No comments were received from the Fish and Wildlife Service (FWS). In response to a request for a public meeting regarding this project, a public meeting was held on April 19, 2000 at the DeSoto County Administrative Building at 7:00 PM. Written and oral comments were received from the public at that meeting. All comments have been considered and addressed as described in the final determination.

Because a request for Administrative Hearing was also filed for this project, the 90 day time clock is no longer applicable. The request was subsequently dismissed with leave to amend, but we were advised by OGC that an amended petition was not received.

I recommend your approval and signature on the Permit and BACT determination.

AAL/al

Attachments



**Figure 5 - DLN2.6 Fuel Nozzle Arrangement** 

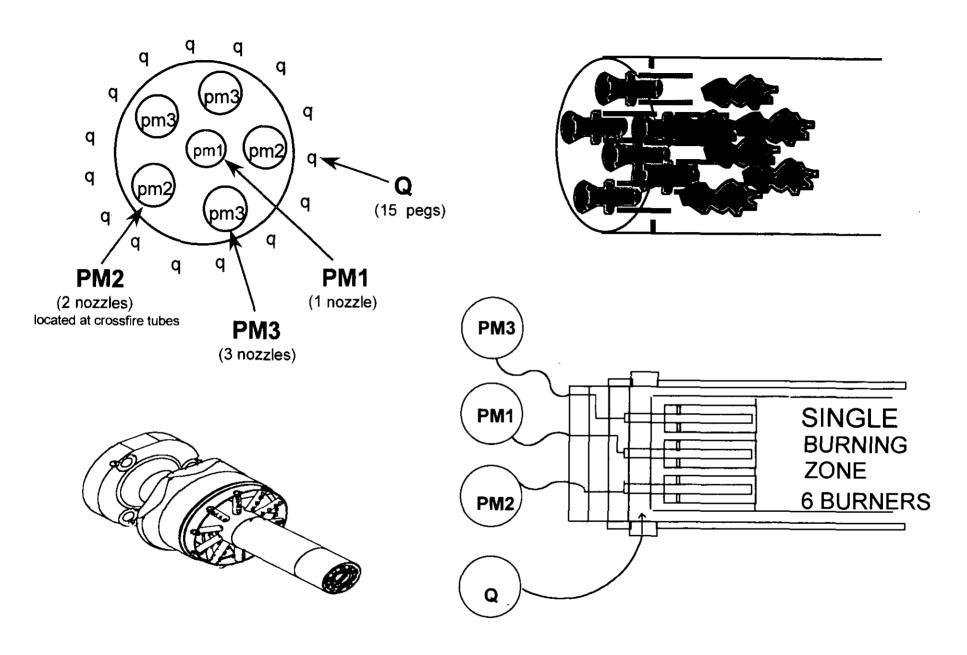


Figure 5 - DLN2.6 Fuel Nozzle Arrangement

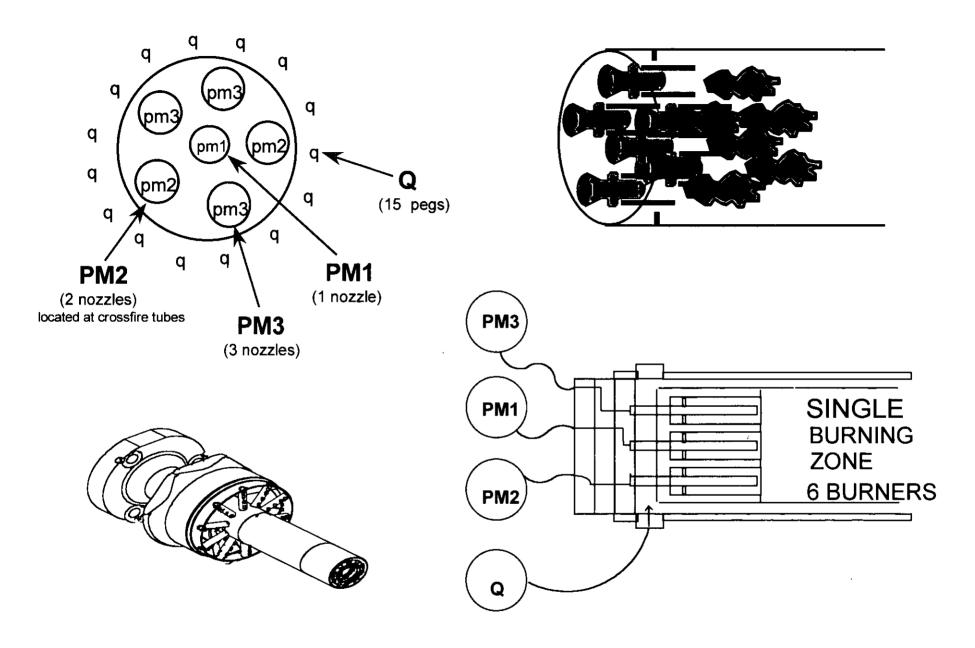


Figure 5 - DLN2.6 Fuel Nozzle Arrangement

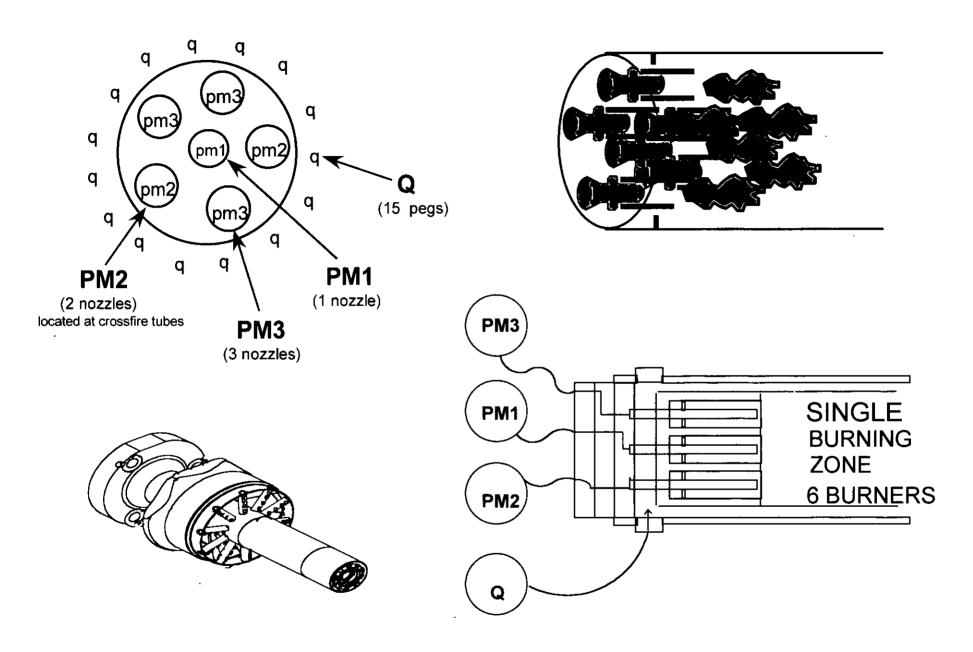


Figure 5 - DLN2.6 Fuel Nozzle Arrangement

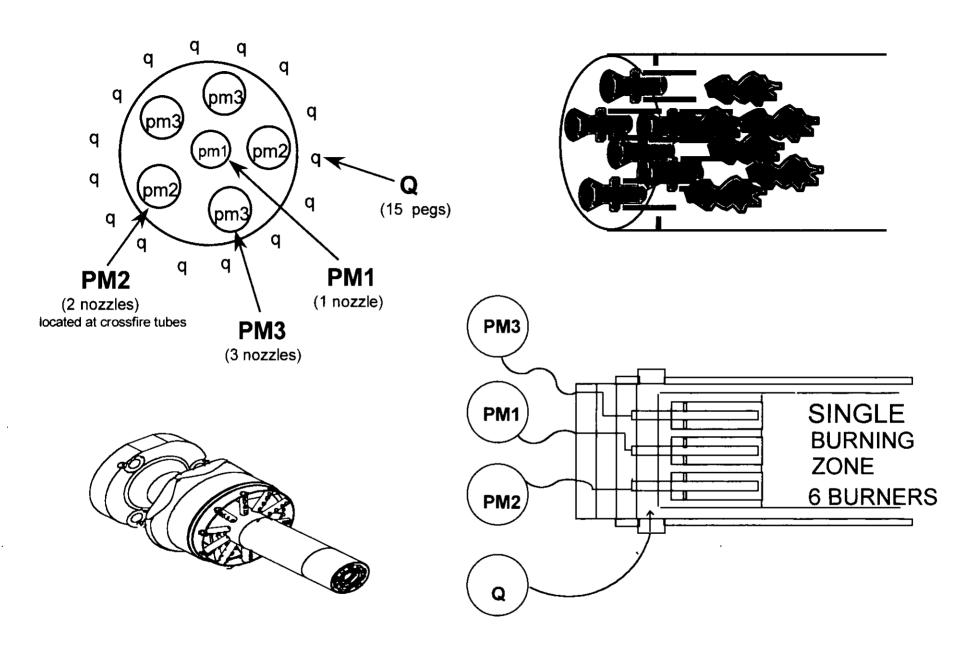


Figure 5 - DLN2.6 Fuel Nozzle Arrangement

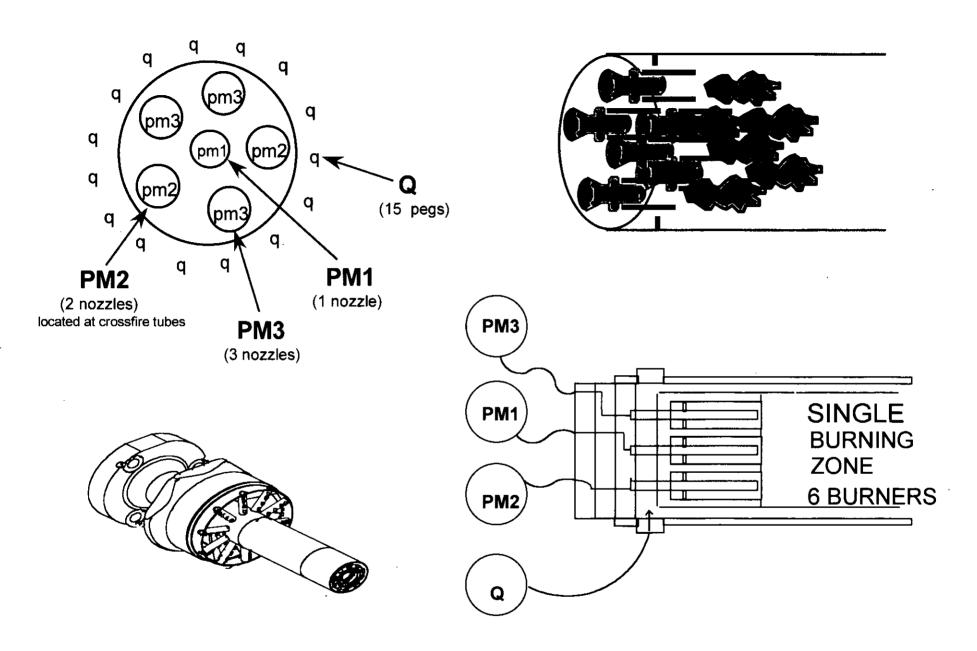


Figure 5 - DLN2.6 Fuel Nozzle Arrangement

# STATE OF FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION NOTICE OF FINAL PERMIT

In the Matter of an Application for Permit by:

Mr. John S. Ellis IPS Avon Park Corporation 1560 Gulf Boulevard, #701 Clearwater, Florida 32767

DEP File No. 0270016-001 Permit No.: PSD-FL-284 DeSoto Power Project DeSoto County

Enclosed is the Final Permit Number PSD-FL-284 to construct: three nominal 170 megawatt (MW) natural gas and distillate fuel oil-fired combustion turbine-electrical generators with 60-foot stacks and one 1.5 million gallon fuel oil storage tanks for the proposed DeSoto Power Project to be located in DeSoto County. This permit is issued pursuant to Chapter 403, Florida Statutes.

Any party to this order (permit) has the right to seek judicial review of the permit pursuant to Section 120.68, F.S., by the filing of a Notice of Appeal pursuant to Rule 9.110, Florida Rules of Appellate Procedure, with the Clerk of the Department in the Legal Office; and by filing a copy of the Notice of Appeal accompanied by the applicable filing fees with the appropriate District Court of Appeal. The Notice of Appeal must be filed within 30 (thirty) days from the date this Notice is filed with the Clerk of the Department.

Executed in Tallahassee, Florida.

C.H. Fancy, P.E., Chief Bureau of Air Regulation

#### CERTIFICATE OF SERVICE

The undersigned duly designated deputy agency clerk hereby certifies that this NOTICE OF FINAL PERMIT (including the FINAL permit) was sent by certified mail\* and copies were mailed by U.S. Mail before the close of business on **26-30-00** to the person(s) listed:

John S. Ellis, IPSAPC\*
Nancy Grant\*
Gregg Worley, EPA
John Bunyak, NPS
Bill Thomas. DEP SWD
Ken Kosky, P.E., Golder Associates
David Dee, Esq., Landers & Parsons
Doug Beason, Esq., DEP OGC
Chair, DeSoto County BCC

Clerk Stamp

FILING AND ACKNOWLEDGMENT FILED, on this date, pursuant to §120.52, Florida Statutes, with the designated Department Clerk, receipt of which is hereby acknowledged.

Sardra Knight 06-30-00
Clerk)

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2. Article Number (Copy from service label)

# FINAL DETERMINATION DESOTO POWER PROJECT DESOTO COUNTY THREE SIMPLE CYCLE COMBUSTION TURBINES

The Department distributed a Public Notice package on March 2, 2000 for the project to construct a nominal 510 megawatt (MW) natural gas and distillate fuel oil-fired simple cycle power plant east of Arcadia, DeSoto County. The project includes: three nominal 170 MW combustion turbine-electrical generators with 60-foot stacks and one 1.5 million gallon distillate fuel oil storage tank. The Public Notice of Intent to Issue was published on March 10<sup>th</sup> in The DeSoto Sun Herald.

The Department received comments from the U.S. EPA Region IV in letters dated March 21, 2000 and March 24, 2000. Comments were received from the Fish and Wildlife Service (FWS) during the Department's review of the application and no additional comments were received following issuance of the Department's Intent. In response to a request for a public meeting regarding this project, a public meeting was held on April 19, 2000 at the DeSoto County Administrative Building at 7:00 PM. Written and oral comments were received from the public at that meeting.

EPA commented on the emissions estimates for hazardous air pollutants (HAPs), excess emissions provisions, and the cost calculation methodology. The Department recalculated HAPs emissions based on the most recent proposed EPA emission factors and confirmed that emissions of all HAPs will be less than 25 tons per year and emissions of formaldehyde will be less than 10 TPY. Therefore the project is not subject to a case-by-case determination of Maximum Achievable Control Technology (MACT).

The applicant believes that the EPA emission estimates are biased to the high side and that actual emissions will be closer to 3 tons per year for the project. The Department notes that carbon monoxide emissions will be lower and flame temperatures will be higher than corresponding values for the bulk of the population used to derive the EPA emission factors. Also wet injection will be practiced only when back-up oil is used. These conditions at the proposed project will be less conducive to HAPs formation than the conditions under which much of the background data were collected. For these reasons the Department concurs that emissions will be less than predicted by the EPA emission factors.

EPA recommended that control costs be calculated on the basis that any single unit can actually operate 5000 hours in a year although the three units together are restricted to 3,390 hours per unit (10,170 total for three units). If one unit operated 5000 hours in a single year, the other two would operate about 2500 hours per year. This would reduce the cost from \$11,350 per ton of nitrogen oxides removed to less than \$10,000 for the unit operating 5000 hours. However, the cost-effectiveness at the other units that would then operate less than 3,390 hours per year would then approach \$15,000 per ton of NO<sub>X</sub> removed. The Department's conclusion is that high temperature selective catalytic reduction (ammonia injection) is still not cost-effective for this project.

The Department reviewed the public comments in formulating its final action. No technical information was presented in any of the comments disputing any of the Department's conclusions in the draft Permit, Technical Evaluation and Preliminary Determination, or draft Best Available Control Technology Determination. Many public comments, both in favor and opposed to the project, are beyond the scope of the Department's authority for this permitting action. These include potential noise, local zoning, and existing law that allows permitting of certain types of power plants outside of the provisions of Electrical Power Plant Siting, Sections 403.501-519, Florida Statutes.

A petition for an administrative hearing was submitted to the Department. It was dismissed with leave to amend within 30 days. No subsequent petition was filed. The final action is to issue the permit as proposed with minor changes in the final permit to address EPA's comments.



# Department of Environmental Protection

Jeb Bush Governor Twin Towers Office Building 2600 Blair Stone Road Tallahassee, Florida 32399-2400

David B. Struhs Secretary

#### PERMITTEE:

IPS Avon Park Corporation 1560 Gulf Boulevard, # 701 Clearwater, Florida 32767 Permit No. PSD-FL-284 File No. 0270016-001-AC

SIC No. 4911

Expires: July 1, 2002

Authorized Representative:

John S. Ellis

## PROJECT AND LOCATION:

Air Construction Permit pursuant to the requirements for the Prevention of Significant Deterioration of Air Quality Permit for: three dual-fuel nominal 170 megawatt (MW) General Electric PG7241FA combustion turbine-electrical generators with evaporative inlet coolers; one 1.5-million gallon fuel oil storage tank; and three 60-foot stacks. The units will operate in simple cycle mode and intermittent duty. The units will be equipped with Dry Low  $NO_X$  (DLN-2.6) combustors and wet injection capability.

The project will be located East of Arcadia and North of SR 70 in unincorporated DeSoto County. UTM coordinates are: Zone 17; 419.75 km E; 3011.5 km N.

#### STATEMENT OF BASIS:

This Air Construction permit is issued under the provisions of Chapter 403 of the Florida Statutes (F.S.), and Chapters 62-4, 62-204, 62-210, 62-212, 62-296, and 62-297 of the Florida Administrative Code (F.A.C.). The above named permittee is authorized to modify the facility in accordance with the conditions of this permit and as described in the application, approved drawings, plans, and other documents on file with the Department of Environmental Protection (Department).

Attached Appendices and Tables made a part of this permit:

Appendix BD

**BACT** Determination

Appendix GC

Construction Permit General Conditions

Howard L. Rhodes, Director Division of Air Resources

Management

## SECTION I. FACILITY INFORMATION

#### **FACILITY DESCRIPTION**

This facility is a new site. This permitting action is to install three dual-fuel nominal 170 megawatt (MW) General Electric PG7241FA combustion turbine-electrical generators with evaporative inlet coolers, three 60-foot stacks and one 1.5-million gallon fuel oil storage tanks. Emissions from the new units will be controlled by Dry Low NO<sub>x</sub> (DLN-2.6) combustors when operating on natural gas and wet injection when firing fuel oil. Inherently clean fuels and good combustion practices will be employed to control all pollutants.

#### **EMISSION UNITS**

This permit addresses the following emission units:

ARMS Emissions Unit	System	EMISSION UNIT DESCRIPTION		
. 001	Power Generation	One nominal 170 Megawatt Gas Simple Cycle Combustion Turbine-Electrical Generator with evaporative inlet cooler  One nominal 170 Megawatt Gas Simple Cycle Combustion Turbine-Electrical Generator with evaporative inlet cooler		
002	Power Generation			
003	Power Generation	One nominal 170 Megawatt Gas Simple Cycle Combustion Turbine-Electrical Generator with evaporative inlet cooler		
004	Fuel Storage	One1.5 Million Gallon Fuel Oil Storage Tank		

### REGULATORY CLASSIFICATION

The facility is classified as a Major or Title V Source of air pollution because emissions of at least one regulated air pollutant, such as particulate matter (PM/PM<sub>10</sub>), sulfur dioxide (SO<sub>2</sub>), nitrogen oxides (NO<sub>x</sub>), carbon monoxide (CO), or volatile organic compounds (VOC) exceeds 100 tons per year (TPY).

This facility is not within an industry included in the list of the 28 Major Facility Categories per Table 212.400-1, F.A.C. Because emissions are greater than 250 TPY for at least one criteria pollutant, the facility is also a Major Facility with respect to Rule 62-212.400, Prevention of Significant Deterioration (PSD). Pursuant to Table 62-212.400-2, modifications at this facility resulting in emissions increases greater than any of the following values require review per the PSD rules as well as a determination of Best Available Control Technology (BACT): 40 TPY of NO<sub>x</sub>, SO<sub>2</sub>, or VOC; 25/15 TPY of PM/PM<sub>10</sub>; 100 TPY of CO; or 7 TPY of sulfuric acid mist (SAM). This facility and the project are also subject to applicable provisions of Title IV, Acid Rain, of the Clean Air Act.

### SECTION I. FACILITY INFORMATION

### PERMIT SCHEDULE

- 03/10/00 Notice of Intent published in DeSoto Sun Herald
- 03/02/00 Distributed Intent to Issue Permit
- 02/09/00 Received Application

### **RELEVANT DOCUMENTS:**

The documents listed below are the basis of the permit. They are specifically related to this permitting action, but not all are incorporated into this permit. These documents are on file with the Department.

- Application received on February 9, 2000
- Letters from U.S. EPA Region IV dated March 21, 2000 and March 24, 2000
- Department's Intent to Issue and Public Notice Package dated March 02, 2000
- Department's Final Determination and Best Available Control Technology Determination issued concurrently with this permit.

## SECTION II. ADMINISTRATIVE REQUIREMENTS

- 1. <u>Regulating Agencies</u>: All documents related to applications for permits to construct, operate or modify an emissions unit should be submitted to the Bureau of Air Regulation (BAR), Florida Department of Environmental Protection (FDEP), at 2600 Blair Stone Road, Tallahassee, Florida 32399-2400 and phone number (850) 488-0114. All documents related to reports, tests, and notifications should be submitted to the DEP Southwest District office, 3804 Coconut Palm Drive, Tampa, Florida 33619-8218 and phone number 813/744-6100.
- 2. <u>General Conditions</u>: The owner and operator is subject to and shall operate under the attached General Permit Conditions G.1 through G.15 listed in Appendix GC of this permit. General Permit Conditions are binding and enforceable pursuant to Chapter 403 of the Florida Statutes. [Rule 62-4.160, F.A.C.]
- 3. <u>Terminology</u>: The terms used in this permit have specific meanings as defined in the corresponding chapters of the Florida Administrative Code.
- 4. <u>Forms and Application Procedures</u>: The permittee shall use the applicable forms listed in Rule 62-210.900, F.A.C. and follow the application procedures in Chapter 62-4, F.A.C. [Rule 62-210.900, F.A.C.]
- 5. <u>Modifications</u>: The permittee shall give written notification to the Department when there is any modification to this facility. This notice shall be submitted sufficiently in advance of any critical date involved to allow sufficient time for review, discussion, and revision of plans, if necessary. Such notice shall include, but not be limited to, information describing the precise nature of the change; modifications to any emission control system; production capacity of the facility before and after the change; and the anticipated completion date of the change. [Chapters 62-210 and 62-212]
- 6. Expiration: Approval to construct shall become invalid if construction is not commenced within 18 months after receipt of such approval, or if construction is discontinued for a period of 18 months or more, or if construction is not completed within a reasonable time. The Department may extend the 18-month period upon a satisfactory showing that an extension is justified. [40 CFR 52.21(r)(2)].
- 7. BACT Determination: In accordance with Rule 62-212.400(6)(b), F.A.C. (and 40 CFR 51.166(j)(4)), the Best Available Control Technology (BACT) determination shall be reviewed and modified as appropriate in the event of a plant conversion. This paragraph states: "For phased construction project, the determination of best available control technology shall be reviewed and modified as appropriate at the latest reasonable time which occurs no later than 18 months prior to commencement of construction of each independent phase of the project. At such time, the owner or operator of the applicable stationary source may be required to demonstrate the adequacy of any previous determination of best available control technology for the source." This reassessment will also be conducted for this project if there are any increases in heat input limits, hours of operation, oil firing, low or baseload operation (e.g. conversion to combined-cycle operation) short-term or annual emission limits, annual fuel heat input limits or similar changes. [40 CFR 51.166(j)(4) and Rule 62-212.400(6)(b), F.A.C.]

# SECTION II. ADMINISTRATIVE REQUIREMENTS

- 8. <u>Application for Title V Permit</u>: An application for a Title V operating permit, pursuant to Chapter 62-213, F.A.C., must be submitted to the DEP's Bureau of Air Regulation, and a copy to the Department's Southwest District office. [Chapter 62-213, F.A.C.]
- 9. New or Additional Conditions: Pursuant to Rule 62-4.080, F.A.C., for good cause shown and after notice and an administrative hearing, if requested, the Department may require the permittee to conform to new or additional conditions. The Department shall allow the permittee a reasonable time to conform to the new or additional conditions, and on application of the permittee, the Department may grant additional time. [Rule 62-4.080, F.A.C.]
- 10. <u>Annual Reports</u>: Pursuant to Rule 62-210.370(2), F.A.C., Annual Operation Reports, the permittee is required to submit annual reports on the actual operating rates and emissions from this facility. Annual operating reports shall be sent to the DEP's Southwest District office by March 1st of each year. [Rule 62-210.370(2), F.A.C.]
- 11. <u>Stack Testing Facilities</u>: Stack sampling facilities shall be installed in accordance with Rule 62-297.310(6), F.A.C.
- 12. <u>Permit Extension</u>: The permittee, for good cause, may request that this construction permit be extended. Such a request shall be submitted to the Bureau of Air Regulation prior to 60 days before the expiration of the permit [Rule 62-4.080, F.A.C.]
- 13. Quarterly Reports: Quarterly excess emission reports, in accordance with 40 CFR 60.7 (a)(7) (c) (1998 version), shall be submitted to the DEP's Southwest District office. Each excess emission report shall include the information required in 40 CFR 60.7(c) and 60.334.

#### SECTION III. EMISSION UNITS SPECIFIC CONDITIONS

#### APPLICABLE STANDARDS AND REGULATIONS:

- 1. Unless otherwise indicated in this permit, the construction and operation of the subject emission unit(s) shall be in accordance with the capacities and specifications stated in the application. The facility is subject to all applicable provisions of Chapter 403, F.S. and Florida Administrative Code Chapters 62-4, 62-103, 62-204, 62-210, 62-212, 62-213, 62-214, 62-296, 62-297; and the applicable requirements of the Code of Federal Regulations Section 40, Parts 60, 72, 73, and 75.
- 2. Issuance of this permit does not relieve the facility owner or operator from compliance with any applicable federal, state, or local permitting requirements or regulations. [Rule 62-210.300, F.A.C.]
- 3. These emission units shall comply with all applicable requirements of 40CFR60, Subpart A, General Provisions including:
  - 40CFR60.7, Notification and Recordkeeping
  - 40CFR60.8, Performance Tests
  - 40CFR60.11, Compliance with Standards and Maintenance Requirements
  - 40CFR60.12, Circumvention
  - 40CFR60.13, Monitoring Requirements
  - 40CFR60.19, General Notification and Reporting requirements
- 4. ARMS Emission Units 001-003, Power Generation, consisting of three 170 megawatt combustion turbines shall comply with all applicable provisions of 40CFR60, Subpart GG, Standards of performance for Stationary Gas Turbines, adopted by reference in Rule 62-204.800(7)(b), F.A.C. The Subpart GG requirement to correct test data to ISO conditions applies. However, such correction is not used for compliance determinations with the BACT standard(s). [Rule 62-204.800(7)(b), F.A.C.]
- 5. ARMS Emission Unit 004, Fuel Storage, consisting of one 1.5 million gallon distillate fuel oil storage tanks shall comply with all applicable provisions of 40CFR60, Subpart Kb, Standards of Performance for Volatile Organic Liquid Storage Vessels, adopted by reference in Rule 62-204.800, F.A.C. [Rule 62-204.800(7)(b), F.A.C.]
- 6. All notifications and reports required by the above specific conditions shall be submitted to the DEP's Southwest District.

# **GENERAL OPERATION REQUIREMENTS**

7. <u>Fuels</u>: Only pipeline natural gas or maximum 0.05 percent sulfur fuel oil No. 2 or superior grade of distillate fuel oil shall be fired in these units. [Applicant Request, Rule 62-210.200, F.A.C. (Definitions - Potential Emissions)] {Note: The limitation of this specific condition is more stringent than the NSPS sulfur dioxide limitation and thus assures compliance with 40 CFR 60.333 and 60.334}

#### SECTION III. EMISSION UNITS SPECIFIC CONDITIONS

- 8. Capacity: The maximum heat input rates, based on the lower heating value (LHV) of each fuel to each Unit (1-3) at ambient conditions of 59°F temperature, 60% relative humidity, 100% load, and 14.7 psi pressure shall not exceed 1,612 million Btu per hour (MMBtu/hr) when firing natural gas, nor 1,806 MMBtu/hr when firing No. 2 or superior grade of distillate fuel oil. These maximum heat input rates will vary depending upon ambient conditions and the combustion turbine characteristics. Manufacturer's curves corrected for site conditions or equations for correction to other ambient conditions shall be provided to the Department of Environmental Protection (DEP) within 45 days of completing the initial compliance testing. [Design, Rule 62-210.200, F.A.C. (Definitions Potential Emissions)]
- 9. <u>Unconfined Particulate Emissions</u>: During the construction period, unconfined particulate matter emissions shall be minimized by dust suppressing techniques such as covering and/or application of water or chemicals to the affected areas, as necessary. [Rule 62-296.320(4)(c)., F.A.C.]
- 10. <u>Plant Operation</u> Problems: If temporarily unable to comply with any of the conditions of the permit due to breakdown of equipment or destruction by fire, wind or other cause, the owner or operator shall notify the DEP Southwest District as soon as possible, but at least within (1) working day, excluding weekends and holidays. The notification shall include: pertinent information as to the cause of the problem; the steps being taken to correct the problem and prevent future recurrence; and where applicable, the owner's intent toward reconstruction of destroyed facilities. Such notification does not release the permittee from any liability for failure to comply with the conditions of this permit and the regulations. [Rule 62-4.130, F.A.C.]
- 11. Operating Procedures: Operating procedures shall include good operating practices and proper training of all operators and supervisors. The good operating practices shall meet the guidelines and procedures as established by the equipment manufacturers. All operators (including supervisors) of air pollution control devices shall be properly trained in plant specific equipment. [Rule 62-4.070(3), F.A.C.]
- 12. <u>Circumvention</u>: The owner or operator shall not circumvent the air pollution control equipment or allow the emission of air pollutants without this equipment operating properly. [Rules 62-210.650, F.A.C.]
- 13. <u>Maximum allowable hours</u>: The three stationary gas turbines shall operate no more than an average of 3,390 hours per unit during any calendar year. The three stationary gas turbines shall operate no more than an average of 1000 hours per unit on fuel oil during any calendar year. No single combustion turbine shall operate more than 5,000 hours in a single year. [Applicant Request, Rule 62-210.200, F.A.C. (Definitions Potential Emissions), Rule 62-212.400, F.A.C. (BACT)]
- 14. <u>Fuel oil usage</u>: The amount of back-up fuel (fuel oil) burned at the site (in BTU's) shall not exceed the amount of natural gas (primary fuel) burned at the site (in BTU's) during any consecutive 12-month period [Rule 62-210.200, F.A.C. (BACT)]

#### SECTION III. EMISSION UNITS SPECIFIC CONDITIONS

# **Control Technology**

- 15. Dry Low NO<sub>x</sub> (DLN-2.6) combustors shall be installed on the stationary combustion turbine to control nitrogen oxides (NO<sub>x</sub>) emissions while firing natural gas. [Design, Rules 62-4.070 and 62-212.400, F.A.C. (BACT)]
- 16. A water injection (WI) system shall be installed for use when firing No. 2 or superior grade distillate fuel oil for control of NO<sub>x</sub> emissions. [Design, Rules 62-4.070 and 62-212.400, F.A.C. (BACT)]
- 17. The permittee shall provide manufacturer's emissions performance versus load diagrams for the DLN and wet injection systems prior to their installation. DLN systems shall each be tuned upon initial operation to optimize emissions reductions consistent with normal operation and maintenance practices and shall be maintained to minimize NO<sub>x</sub> emissions and CO emissions, consistent with normal operation and maintenance practices. Operation of the DLN systems in the diffusion-firing mode shall be minimized when firing natural gas. [Rule 62-4.070 and 62-210.650 F.A.C.]

#### **EMISSION LIMITS AND STANDARDS**

18. Following is a summary of the emission limits and required technology. Values for NO<sub>X</sub> are corrected to 15 % O<sub>2</sub> on a dry basis. These limits or their equivalent in terms of lb/hr or NSPS units, as well as the applicable averaging times, are followed by the applicable specific conditions [Rules 62-212.400, 62-204.800(7)(b) (Subpart GG), 62-210.200 (Definitions-Potential Emissions) F.A.C.]

POLLUTANT	CONTROL TECHNOLOGY	EMISSION LIMIT		
PM/PM <sub>10</sub> , VE	Pipeline Natural Gas Good Combustion	10/17 lb/hr (Gas/Fuel Oil) 10 Percent Opacity (Gas or Fuel Oil)		
VOC (not PSD)	As Above	1.4 ppmvd (Gas) 7 ppmvw (Fuel Oil)		
со	As Above	12 ppmvd (Gas) 20 ppmvd (Fuel Oil)		
SO <sub>2</sub> and Sulfuric Acid Mist	Pipeline Natural Gas Low Sulfur Fuel Oil	1 gr S/100 ft <sup>3</sup> (in Gas) 0.05% S (in Fuel Oil)		
NO <sub>X</sub>	Dry Low NO <sub>x</sub> for Natural Gas Wet Injection and limited Fuel Oil usage	9 ppmvd (Gas) 42 ppmvd (Fuel Oil)		

# 19. Nitrogen Oxides (NO<sub>x</sub>) Emissions:

• While firing Natural Gas: The emission rate of NO<sub>x</sub> in the exhaust gas shall not exceed 9 ppmvd @15% O<sub>2</sub> on a 24 hr block average (of valid hours during which the unit is operated only) as measured by the continuous emission monitoring system (CEMS). Refer to Condition 30 for valid hours contributing to the block average.

#### SECTION III. EMISSION UNITS SPECIFIC CONDITIONS

In addition,  $NO_x$  emissions calculated as  $NO_2$  shall not exceed 64.1 pounds per hour (at ISO conditions) and 9 ppmvd @15%  $O_2$  to be demonstrated by the initial "new and clean" GE performance stack test. [Rule 62-212.400, F.A.C.]

• While firing Fuel Oil: The concentration of NO<sub>x</sub> in the exhaust gas shall not exceed 42 ppmvd at 15% O<sub>2</sub> on the basis of a 3-hr average (of valid hour hours during which the unit is actually operated only) as measured by the continuous emission monitoring system (CEMS). In addition, NO<sub>x</sub> emissions calculated as NO<sub>2</sub> shall not exceed 351 lb/hr (at ISO conditions) and 42 ppmvd @15% O<sub>2</sub> to be demonstrated by stack test. [Rule 62-212.400, F.A.C.]

The permittee shall develop a  $NO_X$  reduction plan when the hours of oil firing reach the allowable limit of 1000 hours per year. This plan shall include a testing protocol designed to establish the maximum water injection rate and the lowest  $NO_X$  emissions possible without affecting the actual performance of the gas turbine. The testing protocol shall set a range of water injection rates and attempt to quantify the corresponding  $NO_X$  emissions for each rate and noting any problems with performance. Based on the test results, the plan shall recommend a new  $NO_X$  emissions limiting standard and shall be submitted to the Department's Bureau of Air Regulation and Compliance Authority for review. If the Department determines that a lower  $NO_X$  emissions standard is warranted for oil firing, this permit shall be revised. (BACT Determination).

- 20. <u>Carbon Monoxide (CO) Emissions</u>: The concentration of CO in the stack exhaust gas shall exceed neither 12 ppmvd and 42.5 lb/hr (at ISO conditions) while firing gas and neither 20 ppmvd and 71.4 lb/hr (at ISO conditions). The permittee shall demonstrate compliance with these limits by stack test using EPA Method 10. [Rule 62-212.400, F.A.C.]
- 21. Volatile Organic Compounds (VOC) Emissions: The concentration of VOC in the stack exhaust gas with the combustion turbine operating on natural gas shall exceed neither 1.4 ppmvd nor 2.8 lb/hr (ISO conditions) and neither 7 ppmvw nor 16.2 lb/hr (ISO conditions) while operating on oil to be demonstrated by initial stack test using EPA Method 18, 25 or 25A. [Applicant Request to Avoid PSD, Rule 62-212.400, F.A.C.]
- 22. Sulfur Dioxide (SO<sub>2</sub>) Emissions: SO<sub>2</sub> emissions shall be limited by firing pipeline natural gas (sulfur content less than 1 grain per 100 standard cubic foot) or by firing No. 2 or superior grade distillate fuel oil with a maximum 0.05 percent sulfur for 1000 hours per year per unit. Emissions of SO<sub>2</sub> (at ISO conditions) shall not exceed 5 lb/hr (natural gas) and 98.7 lb/hr (fuel oil) as measured by applicable compliance methods described below. [40CFR60 Subpart GG and Rules 62-4.070, 62-212.400, and 62-204.800(7), F.A.C]
- 23. <u>Particulate Matter (PM/PM<sub>10</sub>)</u> PM/PM<sub>10</sub> emissions shall not exceed 10 lb/hr when operating on natural gas and shall not exceed 17 lb/hr when operating on fuel oil. Visible emissions testing shall serve as a surrogate for PM/PM<sub>10</sub> compliance testing. [Rule 62-212.400, F.A.C.]

#### SECTION III. EMISSION UNITS SPECIFIC CONDITIONS

24. <u>Visible Emissions (VE)</u>: VE emissions shall serve as a surrogate for PM/PM<sub>10</sub> emissions and shall not exceed 10 opacity. Rules 62-4.070, 62-212.400, and 62-204.800(7), F.A.C.]

#### **EXCESS EMISSIONS**

- 25. Excess emissions resulting from startup, shutdown, or malfunction shall be permitted provided that best operational practices are adhered to and the duration of excess emissions shall be minimized. Excess emissions occurrences shall in no case exceed two hours in any 24-hour period for other reasons unless specifically authorized by DEP for longer duration. Operation below 50% output shall be limited to 2 hours per unit cycle (breaker closed to breaker open).
- 26. Excess emissions entirely or in part by poor maintenance, poor operation, or any other equipment or process failure that may reasonably be prevented during startup, shutdown or malfunction, shall be prohibited pursuant to Rule 62-210.700, F.A.C. These emissions shall be included in the 24-hr average for NO<sub>x</sub>.
- 27. Excess Emissions Report: If excess emissions occur due to malfunction, the owner or operator shall notify DEP's Southwest District within (1) working day of: the nature, extent, and duration of the excess emissions; the cause of the excess emissions; and the actions taken to correct the problem. In addition, the Department may request a written summary report of the incident. Following the NSPS format, 40 CFR 60.7 Subpart A, periods of startup, shutdown, malfunction, shall be monitored, recorded, and reported as excess emissions when emission levels exceed the permitted standards listed in Specific Condition No. 18 and 19. [Rules 62-4.130, 62-204.800, 62-210.700(6), F.A.C., and 40 CFR 60.7 (1998 version)].

#### **COMPLIANCE DETERMINATION**

- 28. Compliance with the allowable emission limiting standards shall be determined within 60 days after achieving the maximum production rate, but not later than 180 days of initial operation of the unit, and annually thereafter as indicated in this permit, by using the following reference methods as described in 40 CFR 60, Appendix A (1998 version), and adopted by reference in Chapter 62-204.800, F.A.C.
- 29. Initial (I) performance tests (for both fuels) shall be performed on each unit while firing natural gas as well as while firing oil. Initial tests shall also be conducted after any modifications (and shake down period not to exceed 100 days after re-starting the CT) of air pollution control equipment such as change or tuning of combustors. Annual (A) compliance tests shall be performed during every federal fiscal year (October 1 September 30) pursuant to Rule 62-297.310(7), F.A.C., on each unit as indicated. The following reference methods shall be used. No other test methods may be used for compliance testing unless prior DEP approval is received in writing.
  - EPA Reference Method 9, "Visual Determination of the Opacity of Emissions from Stationary Sources" (I, A).

#### SECTION III. EMISSION UNITS SPECIFIC CONDITIONS

- EPA Reference Method 10, "Determination of Carbon Monoxide Emissions from Stationary Sources" (I, A).
- EPA Reference Method 20, "Determination of Oxides of Nitrogen Oxide, Sulfur Dioxide and Diluent Emissions from Stationary Gas Turbines." Initial test only for compliance with 40CFR60 Subpart GG and (I, A) short-term NO<sub>x</sub> BACT limits (EPA reference Method 7E, "Determination of Nitrogen Oxides Emissions from Stationary Sources" or RATA test data may be used to demonstrate compliance for annual test requirements).
- EPA Reference Method 18, 25 and/or 25A, "Determination of Volatile Organic Concentrations." Initial test only.
- 30. Continuous compliance with the NO<sub>X</sub> emission limits: Continuous compliance with the NO<sub>X</sub> emission limits shall be demonstrated with the CEM system based on the applicable averaging time of 24-hr block average (DLN). Based on CEMS data, a separate compliance determination is conducted at the end of each operating day and a new average emission rate is calculated from the arithmetic average of all valid hourly emission rates from the previous operating day. A valid hourly emission rate shall be calculated for each hour in which at least two NO<sub>X</sub> concentrations are obtained at least 15 minutes apart. Valid hourly emission rates shall not include periods of start up, shutdown, or malfunction unless prohibited by 62-210.700 F.A.C. These excess emissions periods shall be reported as required in Conditions 25 and 26. [Rules 62-4.070 F.A.C., 62-210.700, F.A.C., 40 CFR 75 and BACT]
  - All continuous monitoring systems (CEMS) shall be in continuous operation except for breakdowns, repairs, calibration checks, and zero and span adjustments. These CEMS shall meet minimum frequency of operation requirements: one cycle of operation (sampling, analyzing, and data recording) for each successive 15-minute period. Data recorded during periods of continuous monitoring system breakdowns, repairs, calibration checks, and zero and span adjustments shall not be included in the data average. [40CFR60.13]
- 31. Compliance with the SO<sub>2</sub> and PM/PM<sub>10</sub> emission limits: Not withstanding the requirements of Rule 62-297.340, F.A.C., the use of pipeline natural gas, is the method for determining compliance for SO<sub>2</sub> and PM<sub>10</sub>. For the purposes of demonstrating compliance with the 40 CFR 60.333 SO<sub>2</sub> standard, ASTM methods D4084-82 or D3246-81 (or equivalent) for sulfur content of gaseous fuel shall be utilized in accordance with the EPA-approved custom fuel monitoring schedule or natural gas supplier data may be submitted or the natural gas sulfur content referenced in 40 CFR 75 Appendix D may be utilized. However, the applicant is responsible for ensuring that the procedures in 40 CFR60.335 or 40 CFR75 are used when determination of fuel sulfur content is made. Analysis may be performed by the owner or operator, a service contractor retained by the owner or operator, the fuel vendor, or any other qualified agency pursuant to 40 CFR 60.335(e) (1998 version).

#### SECTION III. EMISSION UNITS SPECIFIC CONDITIONS

- 32. Compliance with CO emission limit: An initial test for CO shall be conducted concurrently with the initial NO<sub>X</sub> test, as required. The initial NO<sub>X</sub> and CO test results shall be the average of three valid one-hour runs. Annual compliance testing for CO may be conducted at less than capacity when compliance testing is conducted concurrent with the annual RATA testing for the NO<sub>X</sub> CEMS required pursuant to 40 CFR 75
- 33. Compliance with the VOC emission limit: An initial test is required to demonstrate compliance with the VOC emission limit. Thereafter, the CO emission limit and periodic tuning data will be employed as surrogate and no annual testing is required.
- 34. Testing procedures: Testing of emissions shall be conducted with the combustion turbine operating at permitted capacity. Permitted capacity is defined as 90-100 percent of the maximum heat input rate allowed by the permit, corrected for the average ambient air temperature during the test (with 100 percent represented by a curve depicting heat input vs. ambient temperature). If it is impracticable to test at permitted capacity, the source may be tested at less than permitted capacity. In this case, subsequent operation is limited by adjusting the entire heat input vs. ambient temperature curve downward by an increment equal to the difference between the maximum permitted heat input (corrected for ambient temperature) and 110 percent of the value reached during the test until a new test is conducted. Once the unit is so limited, operation at higher capacities is allowed for no more than 15 consecutive days for the purposes of additional compliance testing to regain the permitted capacity. Procedures for these tests shall meet all applicable requirements (i.e., testing time frequency, minimum compliance duration, etc.) of Chapters 62-204 and 62-297, F.A.C.
- 35. <u>Test Notification</u>: The DEP's Southwest District shall be notified, in writing, at least 30 days prior to the initial performance tests and at least 15 days before annual compliance test(s).
- 36. Special Compliance Tests: The DEP may request a special compliance test pursuant to Rule 62-297.310(7), F.A.C., when, after investigation (such as complaints, increased visible emissions, or questionable maintenance of control equipment), there is reason to believe that any applicable emission standard is being violated.
- 37. <u>Test Results</u>: Compliance test results shall be submitted to the DEP's Southwest District no later than 45 days after completion of the last test run. [Rule 62-297.310(8), F.A.C.].

### NOTIFICATION, REPORTING, AND RECORDKEEPING

- 38. <u>Records</u>: All measurements, records, and other data required to be maintained by IPSAPC shall be recorded in a permanent form and retained for at least five (5) years following the date on which such measurements, records, or data are recorded. These records shall be made available to DEP representatives upon request.
- 39. <u>Compliance Test Reports</u>: A test report indicating the results of the required compliance tests shall be filed as per Condition No.36 above. The test report shall provide sufficient detail on the tested emission unit and the procedures used to allow the Department to determine if the test was properly conducted and if the test results were properly computed. At a minimum, the test report shall provide the applicable information listed in Rule 62-297.310(8), F.A.C.

# SECTION III. EMISSION UNITS SPECIFIC CONDITIONS

# MONITORING REQUIREMENTS

- 40. <u>Continuous Monitoring System</u>: The permittee shall install, calibrate, maintain, and operate a continuous emission monitor in the stack to measure and record the nitrogen oxides emissions from these units. Upon request from EPA or DEP, the CEMS emission rates for NO<sub>x</sub> on these Units shall be corrected to ISO conditions to demonstrate compliance with the NO<sub>x</sub> standard established in 40 CFR 60.332. [Rules 62-204.800, 62-210.700, 62-4.130, 62-4.160(8), F.A.C, 40 CFR 75and 40 CFR 60.7 (1998 version)].
- 41. CEMS for reporting excess emissions: Excess Emissions and Monitoring System Performance Reports shall be submitted as specified in 40 CFR 60.7(c). CEM monitor downtime shall be calculated and reported according to the requirements of 40 CFR 60.7(c)(3) and 40 CFR 60.7(d)(2). Periods when NO<sub>x</sub> emissions (ppmvd @ 15% oxygen) are above the BACT standards, listed in Specific Conditions No 18 and 19, shall be reported to the DEP Southwest District within one working day (verbally) followed up by a written explanation not later than three (3) working days (alternatively by facsimile within one working day).
- 42. CEMS in lieu of Water to Fuel Ratio: The NO<sub>x</sub> CEMS shall be used in lieu of the water/fuel monitoring system for reporting excess emissions in accordance with 40 CFR 60.334(c)(1), Subpart GG (1998version). The calibration of the water/fuel monitoring device required in 40 CFR 60.335 (c)(2) (1998 version) will be replaced by the 40 CFR 75 certification tests of the NO<sub>x</sub> CEMS
- 43. Continuous Monitoring Certification and Quality Assurance Requirements: The monitoring devices shall comply with the certification and quality assurance, and any other applicable requirements of Rule 62-297.520, F.A.C., 40 CFR 60.13, including certification of each device in accordance with 40 CFR 60, Appendix B, Performance Specifications and 40 CFR 60.7(a)(5) or 40 CFR Part 75. Quality assurance procedures must conform to all applicable sections of 40 CFR 60, Appendix F or 40CFR75. The monitoring plan, consisting of data on CEM equipment specifications, manufacturer, type, calibration and maintenance needs, and its proposed location shall be provided to the DEP Emissions Monitoring Section Administrator and EPA for review no later than 45 days prior to the first scheduled certification test pursuant to 40 CFR 75.62.
- 44. Natural Gas Monitoring Schedule: A custom fuel monitoring schedule pursuant to 40 CFR 75 Appendix D for natural gas may be used in lieu of the daily sampling requirements of 40 CFR 60.334 (b)(2) provided the following requirements are met:
  - The permittee shall apply for an Acid Rain permit within the deadlines specified in 40 CFR 72.30.
  - The permittee shall submit a monitoring plan, certified by signature of the Designated Representative, that commits to using a primary fuel of pipeline supplied natural gas (sulfur content less than 20 gr/100 scf pursuant to 40 CFR 75.11(d)(2)).

#### SECTION III. EMISSION UNITS SPECIFIC CONDITIONS

• Each unit shall be monitored for SO<sub>2</sub> emissions using methods consistent with the requirements of 40 CFR 75 and certified by the USEPA.

This custom fuel monitoring schedule will only be valid when pipeline natural gas is used as a primary fuel. If the primary fuel for these units is changed to a higher sulfur fuel,  $SO_2$  emissions must be accounted for as required pursuant to 40 CFR 75.11(d).

45. <u>Fuel Oil Monitoring Schedule</u>: The following monitoring schedule for No. 2 or superior grade fuel oil shall be followed: For all bulk shipments of No. 2 fuel oil received at this facility an analysis which reports the sulfur content and nitrogen content of the fuel shall be provided by the fuel vendor. The analysis shall also specify the methods by which the analyses were conducted and shall comply with the requirements of 40 CFR 60.335(d).

# 46. <u>Determination of Process Variables</u>:

- The permittee shall operate and maintain equipment and/or instruments necessary to determine process variables, such as process weight input or heat input, when such data is needed in conjunction with emissions data to determine the compliance of the emissions unit with applicable emission limiting standards.
- Equipment and/or instruments used to directly or indirectly determine such process variables, including devices such as belt scales, weigh hoppers, flow meters, and tank scales, shall be calibrated and adjusted to indicate the true value of the parameter being measured with sufficient accuracy to allow the applicable process variable to be determined within 10% of its true value [Rule 62-297.310(5), F.A.C]

# DeSoto Power Project PSD-FL-284 and 0270016-001-AC DeSoto County, Florida

#### **BACKGROUND**

The applicant, IPS Avon Park Corporation (IPSAPC) proposes to install three nominal 170-megawatt (MW) General Electric PG 7241 FA combustion turbine-electrical generators at the planned DeSoto Power Project, East of Arcadia in unincorporated DeSoto County. The proposed project will constitute a New Major Facility per Rule 62-212.400(d)2.a., Florida Administrative Code (F.A.C.) because it will have the potential to emit at least 250 tons per year of a regulated pollutant. It is therefore subject to review for the Prevention of Significant Deterioration (PSD) and a determination of Best Available Control Technology (BACT) per Rule 62-212.400, F.A.C. Emissions of particulate matter (PM and PM<sub>10</sub>), carbon monoxide (CO), nitrogen oxides (NO<sub>x</sub>), volatile organic compounds (VOC), sulfur dioxide (SO<sub>2</sub>), and sulfuric acid mist (SAM) will exceed the "Significant Emission Rates" with respect to Table 212.400-2, (F.A.C.). PSD and BACT reviews are required for each of these pollutants.

The new units will operate in simple cycle mode and intermittent duty and exhaust through separate 60-foot stacks. IPSAPC proposes to operate these units up to 3,390 hours per year per unit of which 1000 hr/yr/unit may be on maximum 0.05 percent sulfur distillate fuel oil. Descriptions of the process, project, air quality effects, and rule applicability are given in the Technical Evaluation and Preliminary Determination dated March 2, 2000, accompanying the Department's Intent to Issue.

### **DATE OF RECEIPT OF A BACT APPLICATION:**

The application was received on February 9, 2000 and included a proposed BACT proposal prepared by the applicant's consultant, Golder Associates.

#### **REVIEW GROUP MEMBERS:**

A. A. Linero, P.E.

# **BACT DETERMINATION REQUESTED BY THE APPLICANT:**

POLLUTANT	CONTROL TECHNOLOGY	PROPOSED BACT LIMIT	
Nitrogen Oxides	Dry Low NO <sub>x</sub> Combustors Water Injection (Oil)	9 ppmvd @ 15% O <sub>2</sub> (gas) 42 ppmvd @ 15% O <sub>2</sub> (oil)	
Particulate Matter	Pipeline Natural Gas No. 2 Distillate Oil (1000 hr/yr) Combustion Controls	10 pounds per hour (gas) 17 pounds per hour (oil)	
Carbon Monoxide	As Above	12 ppmvd (gas, baseload) 20 ppmvd (oil baseload)	
Sulfur Dioxide/Sulfuric Acid Mist	As Above .	1 grain S/100 std cubic feet (gas) 0.05 percent sulfur (oil)	

According to the application, the maximum emissions from the facility will be approximately 756 tons per year (TPY) of  $NO_X$ , 259 TPY of CO, 61 TPY of  $PM/PM_{10}$ , 166 TPY of  $SO_2$ , 25 TPY of SAM, and 34 TPY of VOC.

# **BACT DETERMINATION PROCEDURE:**

In accordance with Rule 62-212.400, F.A.C., this BACT determination is based on the maximum degree of reduction of each pollutant emitted which the Department of Environmental Protection (Department), on a case by case basis, taking into account energy, environmental and economic impacts, and other costs, determines is achievable through application of production processes and available methods, systems, and techniques. In addition, the regulations state that, in making the BACT determination, the Department shall give consideration to:

- Any Environmental Protection Agency determination of BACT pursuant to Section 169, and any emission limitation contained in 40 CFR Part 60 - Standards of Performance for New Stationary Sources or 40 CFR Part 61 - National Emission Standards for Hazardous Air Pollutants.
- All scientific, engineering, and technical material and other information available to the Department.
- The emission limiting standards or BACT determination of any other state.
- The social and economic impact of the application of such technology.

The EPA currently stresses that BACT should be determined using the "top-down" approach. The first step in this approach is to determine, for the emission unit in question, the most stringent control available for a similar or identical emission unit or emission unit category. If it is shown that this level of control is technically or economically unfeasible for the emission unit in question, then the next most stringent level of control is determined and similarly evaluated. This process continues until the BACT level under consideration cannot be eliminated by any substantial or unique technical, environmental, or economic objections.

### **STANDARDS OF PERFORMANCE FOR NEW STATIONARY SOURCES:**

The minimum basis for a BACT determination is 40 CFR 60, Subpart GG, Standards of Performance for Stationary Gas Turbines (NSPS). The Department adopted subpart GG by reference in Rule 62-204.800, F.A.C. The key emission limits required by Subpart GG are 75 ppmvd  $NO_X$  @ 15%  $O_2$  (assuming 25 percent efficiency) and 150 ppmvd  $SO_2$  @ 15%  $O_2$  (or <0.8% sulfur in fuel). The BACT proposed by IPSAPC is within the NSPS limit, which allows  $NO_X$  emissions in the range of 110 ppmvd for the high efficiency units to be purchased for the DeSoto Power Project.

No National Emission Standard for Hazardous Air Pollutants exists for stationary gas turbines.

### **DETERMINATIONS BY EPA AND STATES:**

The following tables include some recently permitted intermittent-duty simple cycle turbines. Two continuous-duty project (Lakeland and PREPA) are also included. Two intermittent duty projects (Carson and McClelland) with Lowest Achievable Emission Rate (LAER) determinations are included as the Top technology. The proposed IPSAPC DeSoto Power Project is included to facilitate comparison.

Project Location	Power Output (MW)	NO <sub>X</sub> Limit ppmvd @ 15% O <sub>2</sub> and Fuel	Technology	Comments
DeSoto County, FL	510	9 - NG	DLN	3x170 MW GE PG7241FA CTs
Describ County, 12		42 - No. 2 FO	WI	Application 10/99. 1000 hrs on oil
Shady Hills Pasco, FL	510	9 - NG	DLN	3x170 MW GE PG7241FA CTs
		42 - No. 2 FO	WI	Application 10/99. 1000 hrs on oil
Vandolah Hardee, FL	680	9 - NG	DLN	4x170 MW GE PG7241FA CTs
		42 - No. 2 FO	WI	Issued 11/99. 1000 hrs on oil
Oleander Brevard, FL	850	9 - NG	DLN	5x170 MW GE PG7241FA CTs
	·· <del>-</del> ··	42 - No. 2 FO	WI	Issued 11/99. 1000 hrs on oil
JEA Baldwin, FL	510	10.5 - NG	DLN	3x170 MW GE MS7241FA CTs
		42 - No. 2 FO	WI	Issued 10/99. 750 hrs on oil
Reliant Osceola, FL	510	10.5 - NG	DLN	3x170 MW GE MS7241FA CTs
		42 - No. 2 FO	WI	Draft 11/99. 750 hrs on oil
TEC Polk Power, FL	330	10.5 – NG	DLN	2x165 MW GE MS7241FA CTs
	<u> </u>	42 – No. 2 F.O.	WI	Issued 10/99. 750 hrs on oil
Dynegy, FL	510	15 – NG	DLN	3x170 MW WH 501F CTs
				Application 10/99. Gas only 3x170 MW WH 501F CTs
Dynegy Heard, GA	510	15 – NG	DLN	L Company
		15 - NG	DLN	Application. Gas only 6x170 MW GE PG7241FA CTs
Tenaska Heard, GA	960	42 - No. 2 FO	WI	
		15 - NG	DLN	Issued 12/98. 720 hrs on oil 4x170 MW GE PG7241FA CTs
Thomaston, GA	680	42 - No. 2 FO	WI	Application. 1687 hrs on oil
	900	15 – NG (by 2002) 42 – No. 2 FO	DLN WI	5x180 MW WH 501F CTs
Dynegy Reidsville, NC				Initially 25 ppm NO <sub>x</sub> limit on gas
2 y 110 g y 110 a 2 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1				Draft 5/98. 1000 hrs on oil.
1 1 11 77 277		2. 110		1x160 MW WH 501F CTs
Lyondell Harris, TX	160	25 – NG	DLN	Issued 11/99. Gas only
		15/12 NG	DIN	3x175 MW GE PG7241FA CTs
Southern Energy, WI	525	15/12 – NG	DLN	15/12 ppm are on 1/24 hr basis
		42 - No. 2 FO	WI	Issued 1/99. 800 hrs on oil
	525	15/12 – NG	DLN	3x175 MW GE PG7241FA CTs
RockGen Cristiana, WI		13/12 - NG 42 - No. 2 FO	WI WI	15/12 ppm are on 1/24 hr basis
		42 - No. 2 FU	44.1	Issued 1/99. 800 hrs on oil
Carson Energy, CA	42	5 – NG (LAER)	Hot SCR	42 MW LM6000PA. Startup 1995.
		ING (DALK)	Horsek	Ammonia limit is 20 ppmvd
McClelland AFB, CA	85	5-NG (LAER)	Hot SCR	85 MW GE 7EA. Applied 1999
		J. T.G (E.ILK)		Ammonia proposal 10 ppmvd
	250 CON	9/9 – NG (by 2002) 42/15 - No. 2 FO	DLN/HSCR	250 MW WH 501G CT
Lakeland, FL			WI/HSCR	Initially 25 ppm NO <sub>X</sub> limit on gas
				Issued 7/98. 250 hrs on oil.
PREPA, PR	248 CON	10 - No. 2 FO	WI & HSCR	3x83 MW ABB GT11N CTs
<u></u> .		<u> </u>	<u></u>	Issued 12/95.

CON = Continuous SC = Simple Cycle INT = Intermittent DLN = Dry Low  $NO_X$  Combustion

SCR = Selective Catalytic Reduction NG = Natural Gas

HSCR = Hot SCR

FO = Fuel Oil

WI = Water or Steam Injection

GE = General Electric
WH = Westinghouse

ABB = Asea Brown Bovari

Project Location	CO - ppm	VOC - ppm	PM - lb/hr	Technology and
Troject Location	(or as indicated)	(or as indicated)	(or as indicated)	Comments
DeSoto County, FL	12 - NG	1.4 – NG	10 lb/hr - NG	Clean Fuels
Desoto County, FL	20 - FO	7 – FO	17 lb/hr - FO	Good Combustion
Shady Hills DeSoto, FL	12 - NG	1.4 – NG	10 lb/hr - NG	Clean Fuels
Shady Thiis Desoto, FL	20 - FO	7 – FO	17 lb/hr - FO	Good Combustion
Vandolah Hardee, FL	12 - NG	1.4 – NG	10 lb/hr - NG	Clean Fuels
Vandolati Hardee, I L	20 - FO	7 – FO	17 lb/hr - FO	Good Combustion
Oleander Brevard, FL	12 - NG	3 – NG	10% Opacity	Clean Fuels
Oremider Dievard, 112	20 - FO	6 – FO	, ,	Good Combustion
JEA Baldwin, FL	12 - NG	1.4 – NG/FO	9/17 lb/hr – NG/FO	Clean Fuels
JEA Buidwin, I L	20 - FO	Not PSD	10% Opacity	Good Combustion
Reliant Osceola, FL	10.5 - NG	2.8 lb/hr – NG	9 lb/hr - NG	Clean Fuels
iteliani Osecola, I E	20 - FO	7.5 lb/hr – FO	17 lb/hr - FO	Good Combustion
TEC Polk Power, FL	15 - NG	7 – NG	10% Opacity	Clean Fuels
TECTORTOWCI, TE	33 - FO	7 – FO	10% Opacity	Good Combustion
Dynegy, FL	25 - NG	? – NG	? - NG	Clean Fuels
Dynegy, 1 L	23 - 110		: - 140	Good Combustion
Dynegy Heard Co., GA	25 - NG	? – NG	? - NG	Clean Fuels
		1		Good Combustion
Tenaska Heard Co., GA	15 - NG	? – NG	? - NG	Clean Fuels
	20 - FO	? – FO	? lb/hr - FO	Good Combustion
Dynegy Reidsville, NC	25 - NG	6 lb/hr – NG	6 lb/hr - NG	Clean Fuels
	50 - FO	8 lb/hr – FO	23 lb/hr - FO	Good Combustion
Lyondell Harris, TX	25 - NG			Clean Fuels
	100 500/			Good Combustion
Southern Energy, WI	12@>50% load - NG	2 - NG	18 lb/hr – NG	Clean Fuels
	15@>75% 24@<75% - FO	5 - FO	44 lb/hr - FO	Good Combustion
RockGen Cristiana, WI	12@>50% load - NG	2 - NG	18 lb/hr – NG	Clean Fuels
	15@>75% 24@<75% - FO	5 - FO	44 lb/hr - FO	Good Combustion
Carson Energy, CA	6 – NG			Oxidation Catalyst
McClelland AFB, CA	23 – NG	3.9 - NG	7 lb/hr	Clean Fuels
<del></del>	25 NG and 10 has On G a	4 NG	·	Good Combustion
Lakeland, FL	25 - NG or 10 by Ox Cat	4 – NG	10% Opacity	Clean Fuels
	75 - FO @ 15% O <sub>2</sub>	10 – FO		Good Combustion
PREPA, PR	9 – FO @15% O <sub>2</sub>	11 – FO @15% O,	0.0171 gr/dscf	Clean Fuels
·	<u> </u>	0.0171 gi/d301		Good Combustion

# **REVIEW OF NITROGEN OXIDES CONTROL TECHNOLOGIES:**

Some of the discussion in this section is based on a 1993 EPA document on Alternative Control Techniques for  $NO_X$  Emissions from Stationary Gas Turbines. Project-specific information is included where applicable.

# **Nitrogen Oxides Formation**

Nitrogen oxides form in the gas turbine combustion process as a result of the dissociation of molecular nitrogen and oxygen to their atomic forms and subsequent recombination into seven different oxides of nitrogen. Thermal  $NO_x$  forms in the high temperature area of the gas turbine combustor. Thermal  $NO_x$  increases exponentially with increases in flame temperature and linearly with increases in residence time. Flame temperature is dependent upon the ratio of fuel burned in a flame to the amount of fuel that consumes all of the available oxygen.

By maintaining a low fuel ratio (lean combustion), the flame temperature will be lower, thus reducing the potential for  $NO_X$  formation. Prompt  $NO_X$  is formed in the proximity of the flame front as intermediate combustion products. The contribution of Prompt to overall  $NO_X$  is relatively small in near-stoichiometric combustors and increases for leaner fuel mixtures. This provides a practical limit for  $NO_X$  control by lean combustion.

In all but the most recent gas turbine combustor designs, the high temperature combustion gases are cooled to an acceptable temperature with dilution air prior to entering the turbine (expansion) section. The sooner this cooling occurs, the lower the thermal NO<sub>x</sub> formation. Cooling is also required to protect the first stage nozzle. When this is accomplished by air cooling, the air is injected into the component and is ejected into the combustion gas stream, causing a further drop in combustion gas temperature. This, in turn, lowers achievable thermál efficiency for the unit.

The relationship between flame temperature, firing temperature, unit efficiency, and  $NO_X$  formation can be appreciated from Figure 1 which is from a General Electric discussion on these principles.

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Fuel  $NO_X$  is formed when fuels containing bound nitrogen are burned. This phenomenon is not important when combusting natural gas. It is not a significant issue for the DeSoto project because these units will not be continuously operated, but rather will be "peakers". Also, low sulfur fuel oil (which has more fuel-bound nitrogen than natural gas) is proposed to be used for no more than 1000 hours per year (per CT).

Uncontrolled emissions range from about 100 to over 600 parts per million by volume, dry, corrected to 15 percent oxygen (ppmvd @15%  $O_2$ ). The Department estimates uncontrolled emissions at approximately 200 ppmvd @15%  $O_2$  for each turbine of the DeSoto Project. The proposed  $NO_X$  controls will reduce these emissions significantly.

# NO<sub>x</sub> Control Techniques

#### Wet Injection

Injection of either water or steam directly into the combustor lowers the flame temperature and thereby reduces thermal  $NO_X$  formation. Typical emissions achieved by wet injection are in the range of 15–25 ppmvd when firing gas and 42 ppmvd when firing fuel oil in large combustion turbines. These values often form the basis, particularly in combined cycle turbines, for further reduction to BACT limits by other techniques. Carbon monoxide (CO) and hydrocarbon (HC) emissions are relatively low for most gas turbines. However steam and (more so) water injection may increase emissions of both of these pollutants.

# Gas Turbine - Hot Gas Path Parts Air Fuel Firing Temperature **Produces Work** Higher Firing Temperature Nozzie $\Delta T$ Maximizes Output Combustoi Low Nozzla AT Minimizes NO, First-Stage Bucket • Combustion Temperature = Firing First-Stage Nozzle Temperature + Nozzle $\triangle$

Figure 1 – Relation Between Flame Temperature and Firing Temperature

#### APPENDIX BD

# BEST AVAILABLE CONTROL TECHNOLOGY DETERMINATION (BACT)

#### **Combustion Controls**

The excess air in lean combustion cools the flame and reduces the rate of thermal  $NO_x$  formation. Lean premixing of fuel and air prior to combustion can further reduce  $NO_x$  emissions. This is accomplished by minimizing localized fuel-rich pockets (and high temperatures) that can occur when trying to achieve lean mixing within the combustion zones.

The above principle is depicted in Figure 2 for a General Electric DLN-1 can-annular combustor operating on gas. For ignition, warm-up, and acceleration to approximately 20 percent load, the first stage serves as the complete combustor. Flame is present only in the first stage, which is operated as lean stable combustion will permit. With increasing load, fuel is introduced into the secondary stage, and combustion takes place in both stages. When the load reaches approximately 40 percent, fuel is cut off to the first stage and the flame in this stage is extinguished. The venturi ensures the flame in the second stage cannot propagate upstream to the first stage. When the fuel in the first-stage flame is extinguished (as verified by internal flame detectors), fuel is again introduced into the first stage, which becomes a premixing zone to deliver a lean, unburned, uniform mixture to the second stage. The second stage acts as the complete combustor in this configuration.

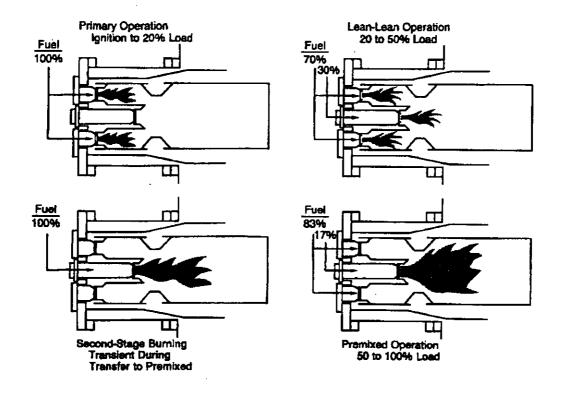
To further reduce NO<sub>x</sub> emissions, GE developed the DLN-2.0 (cross section shown in Figure 2) wherein air usage (other than for premixing) was minimized. The venturi and the centerbody assembly were eliminated and each combustor has a single burning zone. So-called "quaternary fuel" is introduced through pegs located on the circumference of the outward combustion casing.

GE has made further improvements in the DLN design. The most recent version is the DLN-2.6 (proposed for the DeSoto project). The combustor is similar to the DLN-2 with the addition of a sixth (center) fuel nozzle. The emission characteristics of the DLN-2.6 combustor while firing natural gas are given in Figure 3 for a unit tuned to meet a 15 ppmvd NO<sub>x</sub> limit (by volume, dry corrected to at 15 percent oxygen) at JEA's Kennedy Station.

 $NO_X$  concentrations are higher in the exhaust at lower loads because the combustor does not operate in the lean pre-mix mode. Therefore such a combustor emits  $NO_X$  at concentrations of 15 ppmvd at loads between 50 and 100 percent of capacity, but concentrations as high as 100 ppmvd at less than 50 percent of capacity. Note that VOC comprises a very small amount of the "unburned hydrocarbons" which in turn is mostly non-VOC methane.

The combustor can be tuned differently to achieve emissions as low as 9 ppm of  $NO_x$  and 9 ppm of CO. Emissions characteristics by wet injection  $NO_x$  control while firing oil are expected to be similar for the DLN-2.6 as they are for those of the DLN-2.0 shown in Figure 4. Simplified cross sectional views of the totally premixed (while firing natural gas) DLN-2.6 combustor to be installed at the DeSoto project are shown in Figure 5.

An important consideration is that power and efficiency are sacrificed in the effort to achieve low NO<sub>x</sub> by combustion technology. This limitation is seen in Figure 6 from an EPRI report. Basically developments such as single crystal blading, aircraft compressor design, high technology blade cooling have helped to greatly increase efficiency and lower capital costs. Further improvements are more difficult in large part because of the competing demands for air to support lean premix combustion and to provide blade cooling. New concepts are under development by GE and the other turbine manufacturers to meet the challenges implicit in Figure 6.



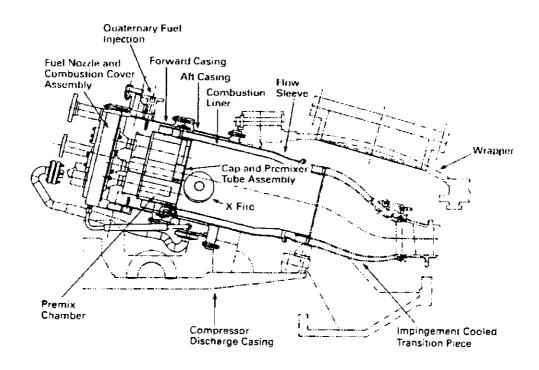


Figure 2 – Dry Low NO<sub>X</sub> Operating Modes – DLN-1 Cross Section of GE DLN-2

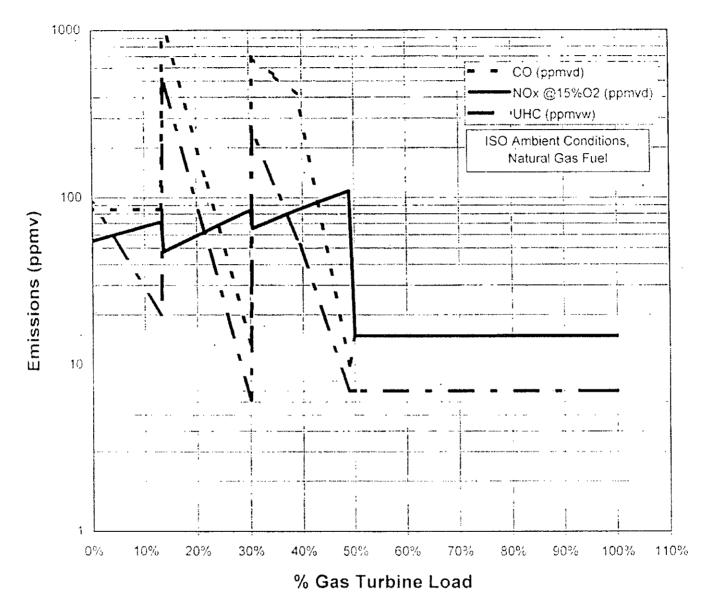


Figure 3 – Emissions Performance Curves for GE DLN-2.6 Combustor Firing Natural Gas in a Dual Fuel GE 7FA Combustion Turbine

(Simple Cycle Intermittent Duty – If Tuned to 15 ppmvd NO<sub>X</sub>)

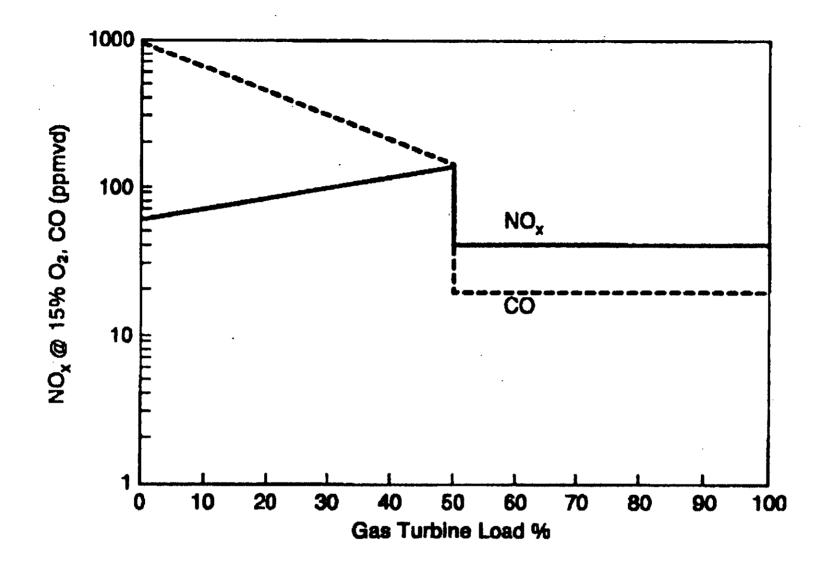


Figure 4 – Emissions Performance for DLN-2 Combustors Firing Fuel Oil in Dual Fuel GE 7FA Turbine

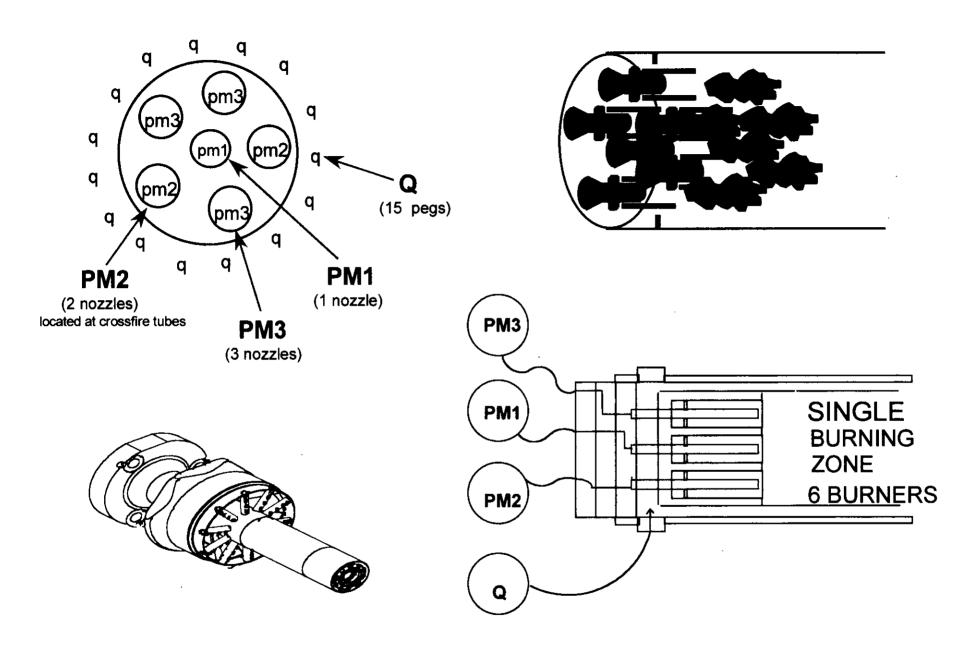


Figure 5 - DLN2.6 Fuel Nozzle Arrangement

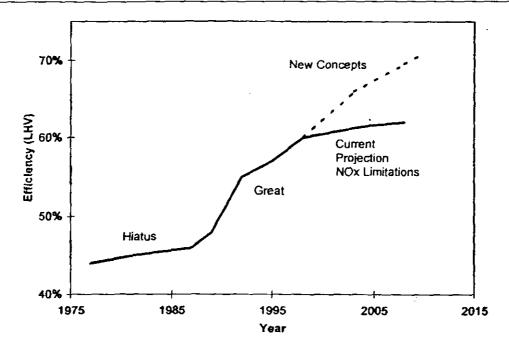


Figure 6 – Efficiency Increases in Combustion Turbines

Further NO<sub>X</sub> reductions related to flame temperature control are possible such as closed loop steam cooling. This feature is available only in larger units (G or H Class technology) than the units planned by IPSAPC. It is more feasible for a combined cycle unit with a heat recovery steam generator (HRSG). In simple cycle, a once-through steam generator would be required. Steam is circulated through the internal portion of the nozzle component, the transition piece between the combustor and the nozzle, or certain turbine blades. The difference between flame temperature and firing temperature into the first stage is minimized and higher efficiency is attained. Flame temperatures and NO<sub>X</sub> emissions can therefore be maintained at comparatively low levels even at high firing temperatures (refer back to figure 1). At the same time, thermal efficiency should be greater when employing steam cooling instead of air cooling.

At the present time, emissions achieved by combustion controls are as low as 9 ppmvd from large simple cycle gas turbines. Specialized dual fuel DLN burners were installed in a project in Israel<sup>2</sup>, but their performance on fuel oil is not known to the Department. Mitsubishi (who also make a 501F) is also developing a dual-fuel DLN Optimization of premix fuel-air nozzle and performance was verified in high-pressure combustion tests. Commissioning tests on gas and oil burning were completed at an undesignated site.<sup>3</sup> The details are not available in English.

#### Catalytic Combustion

Catalytic combustion involves using a catalytic bed to oxidize a lean air and fuel mixture within a combustor instead of burning with a flame as described above. In a catalytic combustor the air and fuel mixture oxidizes at lower temperatures, producing less  $NO_X$ .<sup>4</sup> In the past, the technology was not reliable because the catalyst would not last long enough to make the combustor economical.

#### APPENDIX BD

### BEST AVAILABLE CONTROL TECHNOLOGY DETERMINATION (BACT)

There has been increased interest in catalytic combustion as a result of technological improvements and incentives to reduce NO<sub>X</sub> emissions without the use of add-on control equipment and reagents. Westinghouse is working to replace the central pilot in its DLN technology with a catalytic pilot in a project with Precision Combustion Inc.

Catalytica has developed a system know as  $XONON^{TM}$ , which works by partially burning fuel in a low temperature pre-combustor and completing the combustion in a catalytic combustor. The overall result is low temperature partial combustion (and thus lower  $NO_X$  combustion) followed by flameless catalytic combustion to further attenuate  $NO_X$  formation.

In 1998, Catalytica announced the startup of a 1.5 MW Kawasaki gas turbine equipped with XONON<sup>TM</sup>. The turbine is owned by Catalytica and is located at the Gianera Generating Station of Silicon Valley Power, a municipally owned utility serving the City of Santa Clara, California. Previously, this turbine and XONON<sup>TM</sup> system had successfully completed over 1,200 hours of extensive full-scale tests at a project development facility in Oklahoma which documented XONON's ability to limit emissions of NO<sub>x</sub> to less than 3 ppmvd.

Recently, Catalytica and GE announced that the XONON<sup>TM</sup> combustion system has been specified as the preferred emissions control system with GE 7FA turbines that have been ordered for Enron's proposed 750 MW Pastoria Energy Facility.<sup>6</sup> The project will enter commercial operation by the Summer of 2001.

In principle, XONON<sup>TM</sup> will work on a simple cycle project. However, the Department does not have information regarding the status of the technology for fuel oil firing and cycling operations.

### Selective Catalytic Combustion

Selective catalytic reduction (SCR) is an add-on NO<sub>x</sub> control technology that is employed in the exhaust stream following the gas turbine. SCR reduces NO<sub>x</sub> emissions by injecting ammonia into the flue gas in the presence of a catalyst. Ammonia reacts with NO<sub>x</sub> in the presence of a catalyst and excess oxygen yielding molecular nitrogen and water. The catalysts used in combined cycle, low temperature applications (conventional SCR), are usually vanadium or titanium oxide and account for almost all installations. For high temperature applications (Hot SCR up to 1100 °F), such as simple cycle turbines, zeolite catalysts are available but used in few applications to-date. SCR units are typically used in combination with wet injection or DLN combustion controls.

In the past, sulfur was found to poison the catalyst material. Sulfur-resistant catalyst materials are now becoming more available. Catalyst formulation improvements have proven effective in resisting sulfur-induced performance degradation with fuel oil in Europe and Japan, where conventional SCR catalyst life in excess of 4 to 6 years has been achieved, while 8 to 10 years catalyst life has been reported with natural gas.

Excessive ammonia use tends to increase emissions of CO, ammonia (slip) and particulate matter (when sulfur-bearing fuels are used).

As of early 1992, over 100 gas turbine installations already used SCR in the United States. Only one combustion turbine project in Florida (FPC Hines Power Block 1) employs SCR. The equipment was installed on a temporary basis because Westinghouse had not yet demonstrated emissions as low as 12 ppmvd by DLN technology at the time the units were to start up in 1998.

#### APPENDIX BD

#### BEST AVAILABLE CONTROL TECHNOLOGY DETERMINATION (BACT)

Seminole Electric will install SCR on a previously permitted 501F unit at the Hardee Unit 3 (Paynes Creek) project. The reasons are similar to those for the FPC Hines Power Block I.

Permit limits as low as 2.0 to 3.5 ppmvd NO<sub>X</sub> have been specified using SCR on combined cycle F Class projects throughout the country. The recently permitted Kissimmee Cane Island Unit 3 project is one example.<sup>7</sup>

### Selective Non-Catalytic Combustion

Selective non-catalytic reduction (SNCR) reduction works on the same principle as SCR. The differences are that it is applicable to hotter streams than conventional or hot SCR, no catalyst is required, and urea can be used as a source of ammonia. No applications have been identified wherein SNCR was applied to a gas turbine because the exhaust temperature of  $1100\,^{\circ}$ F is too low to support the  $NO_x$  removal mechanism.

The Department did, however, specify SNCR as one of the available options for the combined cycle Santa Rosa Energy Center. The project will incorporate a large 600 MMBtu/hr duct burner in the heat recovery steam generator (HRSG) and can provide the acceptable temperatures (between 1400 and 2000 °F) and residence times to support the reactions.

## $\underline{SCONO}_X^{TM}$

 $SCONO_X^{TM}$  is a catalytic add-on technology that achieves  $NO_X$  control by oxidizing and then absorbing the pollutant onto a honeycomb structure coated with potassium carbonate. The pollutant is then released as molecular nitrogen during a regeneration cycle that requires dilute hydrogen gas. The technology has been demonstrated on small units in California and has been purchased for a small source in Massachusetts.<sup>8</sup>

California regulators and industry sources have stated that the first 250 MW block to install SCONO<sub>X</sub> <sup>TM</sup> will be at PG&E's La Paloma Plant near Bakersfield. <sup>9</sup> The overall project includes several more 250 MW blocks with SCR for control. <sup>10</sup> USEPA has identified an "achieved in practice" BACT value of 2.0 ppmvd over a three-hour rolling average based upon the recent performance of a Vernon, California natural gas-fired 32 MW combined cycle turbine equipped with SCONO<sub>X</sub> <sup>TM</sup>.

SCONO<sub>X</sub><sup>TM</sup> technology (at 2.0 ppmvd) is considered to represent LAER in non-attainment areas where cost is not a factor in setting an emission limit. It competes with less-expensive SCR in those areas, but has the advantages that it does not cause ammonia emissions in exchange for  $NO_X$  reduction. Advantages of the SCONO<sub>X</sub> <sup>TM</sup> process include in addition to the reduction of  $NO_X$ , the elimination of ammonia and the control of VOC and CO emissions. SCONO<sub>X</sub> <sup>TM</sup> has not been applied on any major sources in ozone attainment areas.

Recently EPA Region IX acknowledged that  $SCONO_X^{TM}$  was demonstrated in practice to achieve 2.0 ppmv  $NO_X$ . <sup>11</sup> Permitting authorities planning to issue permits for future combined cycle gas turbine systems firing exclusively on natural gas, and subject to LAER must recognize this limit which, in most cases, would result in a LAER determination of 2.0 ppmv.

According to a recent press release, the Environmental Segment of ABB Alstom Power offers the technology (with performance guarantees) to "all owners and operators of natural gas-fired combined cycle combustion turbines, regardless of size."<sup>12</sup>

 $SCONO_x$  requires a much lower temperature regime that is not available in simple cycle units and is therefore not feasible for this project. Therefore the  $SCONO_x$  system cannot be considered as achievable or demonstrated in practice for this application.

# REVIEW OF SULFUR DIOXIDE (SO2) AND SULFURIC ACID MIST (SAM)

 $SO_2$  control processes can be classified into five categories: fuel/material sulfur content limitation, absorption by a solution, adsorption on a solid bed, direct conversion to sulfur, or direct conversion to sulfuric acid. A review of the BACT determinations for combustion turbines contained in the BACT Clearinghouse shows that the exclusive use of low sulfur fuels constitutes the top control option for  $SO_2$ .

For this project, the applicant has proposed as BACT the use of 0.05% sulfur oil and pipeline natural gas. The applicant estimated total emissions for the project at 166 TPY of SO<sub>2</sub> and 25 TPY of SAM. The Department expects the emissions to be lower because of the limited oil consumption and the typical natural gas in Florida that contains less than 1 grain of sulfur per 100 standard cubic feet (gr S/100scf). This value is well below the "default" maximum value of 20 gr. S/100 scf, but high enough to require a BACT determination.

# REVIEW OF PARTICULATE MATTER (PM/PM<sub>10</sub>) CONTROL TECHNOLOGIES:

Particulate matter is generated by various physical and chemical processes during combustion and will be affected by the design and operation of the  $NO_X$  controls. The particulate matter emitted from this unit will mainly be less than 10 microns in diameter (PM<sub>10</sub>).

Natural gas and 0.05 percent sulfur No. 2 (or superior grade) distillate fuel oil will be the only fuels fired and are efficiently combusted in gas turbines. Such fuels are necessary to avoid damaging turbine blades and other components already exposed to very high temperature and pressure. Natural gas is an inherently clean fuel and contains no ash. The fuel oil to be combusted contains a minimal amount of ash and its use is proposed for only 1000 hours per year making any conceivable add-on control technique for PM/PM<sub>10</sub> either unnecessary or impractical.

A technology review indicated that the top control option for  $PM/PM_{10}$  is a combination of good combustion practices, fuel quality, and filtration of inlet air. Total annual emissions of  $PM_{10}$  for the project are expected to be approximately 61 tons per year.

## REVIEW OF CARBON MONOXIDE (CO) CONTROL TECHNOLOGIES

CO is emitted from combustion turbines due to incomplete fuel combustion. Combustion design and catalytic oxidation are the control alternatives that are viable for the project. The most stringent control technology for CO emissions is the use of an oxidation catalyst.

All combustion turbines using catalytic oxidation appear to be <u>combined cycle units</u>. Among the most recently permitted ones are the 500 MW Wyandotte Energy project in Michigan, the El Dorado project in Nevada, Ironwood in Pennsylvania, Millenium in Massachusetts, and Sutter Calpine in California. The permitted CO values of these units are between 3 and 5 ppm. Catalytic oxidation was recently installed at a cogeneration plant at Reedy Creek (Walt Disney World), Florida to avoid PSD review which would have been required due to increased operation at low load. Seminole Electric recently proposed catalytic oxidation in order to meet the permitted CO

limit at its planned 244 MW Westinghouse 501FD combined cycle unit in Hardee County, Florida.<sup>13</sup>

Most combustion turbines incorporate good combustion to minimize emissions of CO. So far this appears to be the only technology proposed at simple cycle turbine projects. These installations are typically permitted between 10 and 25 ppmvd at full load while firing gas. The values of 12 and 20 ppm for gas and oil respectively at baseload proposed in IPSAPC's original application are within the range of recent determinations for simple cycle CO BACT determinations. Values given in GE-based applications are representative of operations between 50 and 100 percent of full load.

### REVIEW OF VOLATILE ORGANIC COMPOUND (VOC) CONTROL TECHNOLOGIES

Volatile organic compound (VOC) emissions, like CO emissions, are formed due to incomplete combustion of fuel. There are no viable add-on control techniques, particularly for simple cycle combustion turbines. The high flame temperature is very efficient at destroying VOC. The applicant has proposed good combustion practices to control VOC. The limits proposed by IPSAPC for this project are 1.4 ppmvd for gas and 7 ppmvw for oil firing at baseload. These limits are sufficient to keep annual emissions of VOC below the 40 TPY threshold and a BACT determination is not required. According to GE, VOC emissions less than 1.4 ppm were achieved during recent tests of the DLN-2.6 technology when firing natural gas.<sup>14</sup>

#### **BACKGROUND ON PROPOSED GAS TURBINE**

IPSAPC plans the purchase of three 170 MW (nominal) General Electric PG 7241FA simple cycle gas turbines. This is the most recent designation of GE's line of "F" Class units.

Typically, companies obtain a guarantee from GE to achieve 9 ppmvd during a test on a "new and clean unit." The test must be conducted at a steady-state load of 50 to 100 percent and completed within the first 100 fired hours of operation. With the frequent start-ups and shutdowns of the units, some applicants are concerned about the ability to maintain the low  $NO_X$  values for long periods of time. As a result, some of them agreed to a "new and clean" limit of 9 ppmvd but requested a continuing BACT limit of 10.5 ppmvd.

As detailed in the table above, the Department has issued quite a number of permits for simple cycle GE 7FA requiring achievement of 9-10.5 ppmvd without the requirement of any additional control equipment. The ones with limits of 9 ppmvd are allowed to operate for as many as 1000 hours per year on back-up fuel oil whereas the ones permitted at 10.5 ppmvd are allowed only 750 hours per year of fuel oil. A smaller GE unit known as the 7EA can routinely achieve 9 ppmvd NO<sub>x</sub> or lower based on numerous installations in Florida and elsewhere. The 7EA has a lower flame temperature, compression ratio, and power rating (85 versus 170 MW) than the 7FA.

The ability to meet meet a  $NO_X$  emission limit of 9 ppmvd by DLN technology involves a substantial efficiency and energy penalty as previously discussed. For example, the 7FA is characterized by a 15.5:1 compression ratio, a 2400 °F firing temperature, 56 percent efficiency, and produces 263 MW in combined cycle. On the other hand, GE offers a more efficient F-Class model known as the 7FB, but guarantees a  $NO_X$  limit of 25 ppmvd by DLN.

The 7FB is characterized by an 18.5:1 compression ratio, a 2500 °F firing temperature, 57.3 percent efficiency, and produces 280 MW in combined cycle. The clear implication is that the power penalty to reduce NO<sub>X</sub> from 25 to 9 ppmvd by DLN technology alone is on the order of 20 MW for a combined cycle (roughly 13 MW on a simple cycle unit).<sup>15</sup>

Another example of this point is the ABB GT24. It is characterized by a 30:1 compression ratio and 58 percent efficiency in combined cycle. The unit is guaranteed to meet 25 ppmvd of  $NO_X$ . The simple cycle version is rated at 183 MW compared to 170 for the GE7FA.

It is not surprising that some compromises were made by ABB which resulted in greater power and efficiency but slowed progress toward single-digit NO<sub>X</sub> emissions. According to ABB, "rather than just concentrating on ever lower NO<sub>X</sub> levels, ABB has chosen a total solution that limits pollutants and at the same time increases energy efficiency." A lower compression, lower efficiency version of the ABB GT24 might be capable of 15 ppmvd NO<sub>X</sub> or less by DLN technology.

The GE Speedtronic<sup>TM</sup> Mark V Gas Control System will be used. This control system is designed to fulfill all gas turbine control requirements. These include control of liquid, gas, or both fuels in accordance with the requirements of the speed, load control under part-load conditions, temperature control under maximum capability conditions, or during start-up conditions. The Mark V also monitors the DLN process and controls fuel staging and combustion modes to maintain the programmed NO<sub>X</sub> values.<sup>17</sup>

#### **DEPARTMENT BACT DETERMINATION**

Following are the BACT limits determined for the DeSoto project assuming full load. Values for  $NO_x$  are corrected to 15%  $O_2$  on a dry volume basis. The emission limits or their equivalents in terms of pounds per hour and NSPS units, as well as the applicable averaging times, are given in the permit Specific Conditions Nos. 18 through 23.

POLLUTANT	CONTROL TECHNOLOGY	PROPOSED BACT LIMIT
PM/PM <sub>10</sub> , VE	Pipeline Natural Gas Good Combustion	10 Percent Opacity 10/17 lb/hr – Gas/Fuel Oil
СО	As Above	12 ppmvd – Gas 20 ppmvd – Fuel Oil
SO <sub>2</sub> /SAM	As Above	1 grain of sulfur per 100 ft <sup>3</sup> gas 0.05 Percent Sulfur in Fuel Oil
NO <sub>x</sub>	Dry Low NO <sub>x</sub> , WI for F.O., limited oil use	9 ppmvd – Gas 42 ppmvd – F.O. for 1000 of 3,390 hrs

#### **RATIONALE FOR DEPARTMENT'S DETERMINATION**

- The Top technology and Lowest Achievable Emission Rate (LAER) for simple cycle combustion turbines are Hot SCR and an emission limit of 5 ppmvd NO<sub>x</sub>.
- It is conceivable that catalytic combustion technology such as XONON<sup>™</sup> can be applied to this project, but only for the GE 7FA option in the near-term. Theoretically XONON can achieve the 5 ppmvd NO<sub>X</sub> value and would equate to the top technology.
- An example of the top technology is the Carson Plant in Sacramento, California where there is a Hot SCR system on a simple cycle LM6000PA combustion turbine with a limit of 5 ppmvd.
- Hot SCR is proposed as LAER for the Sacramento Municipal Utilities District simple cycle GE 7EA project at McClelland Air Force Base to achieve 5 ppmvd.
- Hot SCR is not commonly required as BACT on simple cycle combustion turbines. Although
  it was required on the fuel oil-fired PREPA project (to achieve 10 ppmvd), the requirement has
  been removed from the permit. It is noted that the specification of the fuel oil was 0.15 percent
  sulfur. This does not imply that hot SCR it is not technically feasible for intermittent duty
  simple cycle combustion turbines firing natural gas with 0.05 percent sulfur fuel oil as back-up
  fuel.
- Hot SCR is required at the simple cycle continuous duty Lakeland McIntosh Unit 5 Project if
  the Westinghouse 501 G unit fails to achieve 9 ppmvd while firing natural gas. Hot SCR was
  considered cost-effective because the unit will operate continuously and the expected NO<sub>X</sub>
  reduction is from 25 to 9 ppmvd).
- The levelized costs of NO<sub>x</sub> removal by Hot SCR for the DeSoto project were estimated by Golder at \$11,350 per ton assuming 3,390 hours of operation on natural gas and a reduction to 3.6 ppmvd on gas and 17 ppmvd on fuel oil. The estimates are based on an ammonia slip of 9 ppmvd for gas and 12 ppmvd for oil.
- Although the Department does not have a "bright line" cost-effectiveness figure and does not necessarily adopt the precise cost calculations for the DeSoto Power Project, hot SCR does not appear to be cost-effective for this project and is rejected as BACT.
- The Department will limit operation of the three units to 3,390 hours per year per unit. No single unit may operate more than 5,000 hours per year to insure that the conclusion regarding cost-effectiveness remains applicable.
- The units will be operated in intermittent duty and simple cycle mode. Therefore control options that are feasible only for combined cycle units are not applicable. This rules out Low Temperature (conventional) SCR, which achieves 3.5 ppmvd NO<sub>X</sub> or lower. It also rules out the possibility of SCONO<sub>X</sub>. XONON is available for F Class gas-fired projects. However the status of its development for use in fuel oil or cycling operations is not known.
- General Electric has provided a "clean and new" guarantee of 9 ppmvd NO<sub>X</sub>. This value is equal to that required at the Lakeland continuous duty combustion turbine which has an alternative hot SCR requirement.

- Typical permit limits nation-wide for these GE 7FA units while operating on natural gas and in simple cycle mode and intermittent duty are 9-15 ppmvd even though GE provides the same "new and clean" guarantees for them.
- The 9 ppmvd limit at Oleander, Vandolah, Shady Hills, DeSoto, and Virginia Power while
  firing natural gas is the lowest known BACT value for an "F" frame combustion turbine
  operating in simple cycle mode and intermittent duty. The 42 ppmvd limit for limited fuel oil
  firing is typical.
- The gas-based NO<sub>x</sub> emission limit of 9 ppmvd will be difficult to maintain over short term averaging times. That is the main reason why some operators cannot provide reasonable assurance they can meet such a low limit by DLN. The Department believes a 24-hour averaging time is appropriate. Only periods during which the unit is operated will contribute to the 24 hour average. For example if the unit operates only 6 hours in 24 hours and averages 9 ppmvd during the 6 hours, the reported concentration will still be 9 ppmvd.
- The Department prefers not to set a 24-hour average limit that includes start-up emissions for a peaking unit. There will be a short period during start-up when emissions will actually exceed 100 ppmvd (see Figure 2). Such periods can probably be absorbed into an emissions limit with a long-term averaging time for continuous duty. It would be much more difficult for an intermittent duty unit that might run only a few continuous hours on occasion.
- The fuel oil-based NO<sub>x</sub> emissions limit of 42 ppmvd can be maintained over a short-term averaging period by varying the amount of water injected. The Department has determined that a 3-hour averaging time is appropriate.
- The Department issued permits for the TEC Polk Power, JEA Brandy Branch, and Reliant Osceola Projects with 10.5 ppmvd limit for the same simple cycle GE 7241FA units, but limited the hours of operation on fuel oil to only 750 hours compared with 1000 hours at Oleander, Vandolah, Shady Hills, and DeSoto.
- The proposed BACT limit of 9 ppmvd is about less than one-tenth of the applicable NSPS limit per 40 CFR 60, Subpart GG for units as efficient as the 7FA.
- Comments from the National Park Service on the Oleander project suggested that a reduction from 42 to 25 ppmvd in NO<sub>X</sub> emissions while burning fuel oil is possible. GE has advised that 42 ppmvd NO<sub>X</sub> is the lowest guarantee on F Class units when firing oil. The Department has requested that GE work on developing wet or dry technologies to reduce NO<sub>X</sub> emissions for units permitted to fire substantial amounts of fuel oil.<sup>18</sup>
- The Department is aware that ABB offers a DLN technology for fuel oil firing applicable to at least certain smaller combustion turbines (ABB-GTX). It is noted, however, that ABB does not offer a guarantee of 9 ppmvd on the same unit when firing natural gas.
- It is possible that the NO<sub>X</sub> emissions while firing oil from may be reduced from 42 ppmvd by increasing the water injection rate. In order to address this possibility, a specific condition will be added to conduct appropriate testing and prepare an engineering report. The report will be submitted for the Department's review to ensure that the lowest reliable NO<sub>X</sub> emission rates while firing oil have been achieved.

- The Department's overall BACT determination is equivalent to approximately 0.4 lb/MW-hr by Dry Low NO<sub>X</sub>. For reference, the new NSPS promulgated on September 3, 1998 requires that new conventional power plants (based on boilers, etc.) meet a limit of 1.6 lb/MW-hr.
- VOC emissions of 1.4 ppmvd while firing gas and 7 ppmvw proposed by the applicant are achievable and will insure that PSD is not triggered for this pollutant.
- The Department will set CO limits achievable by good combustion at full load as 12 ppm (gas) and 20 ppm (oil). These values are equal to the lowest values from permitted or proposed simple cycle units. These limits are equal to those proposed by the Department for the Oleander, Vandolah, Reliant, JEA Brandy Branch, and TEC Polk Power projects.
- Golder evaluated the use of oxidation catalyst for the DeSoto project with a 90 percent control efficiency. Golder estimated levelized costs for CO catalyst control at \$7,500 per ton. The Department does not adopt this estimate, but would agree that even much lower estimates would not be cost-effective for removal of CO.
- BACT for PM<sub>10</sub> was determined to be good combustion practices consisting of: inlet air filtering; use of pipeline natural gas; use of clean, low ash, low sulfur fuels, and operation of the unit in accordance with the manufacturer-provided manuals. The emission limits for PM<sub>10</sub> will be set at 10 pounds per hour during gas operation and 17 pounds per hour while operating on fuel oil.
- PM<sub>10</sub> emissions will be very low and difficult to measure. Therefore, the Department will set a
  Visible Emission standard of 10 percent opacity as BACT for both natural gas and fuel oil
  firing, consistent with the definition of BACT. Examples of installations with similar VE
  limits include the City of Lakeland, JEA Brandy Branch, TEC Polk Power, Oleander Power
  and quite a number of combined cycle projects.

POLLUTANT	COMPLIANCE PROCEDURE		
Visible Emissions	Method 9		
Carbon Monoxide	Annual Method 10 (can use RATA if at capacity)		
NO <sub>x</sub> (performance)	Annual Method 20 (can use RATA if at capacity)		
NO <sub>x</sub> (gas - 24-hr block average)  (oil – 3-hr block average)	NO <sub>x</sub> CEMS, O <sub>2</sub> or CO <sub>2</sub> diluent monitor, and flow device as needed. During gas operation, a separate compliance determination is conducted at the end of each operating day and a new average emission rate is calculated from the arithmetic average of all valid hourly emission rates from the previous operating day. A valid hourly emission rate shall be calculated for each hour in which at least two NO <sub>x</sub> concentrations are obtained at least 15 minutes apart. Valid hourly emission rates shall not include periods of start up, shutdown, or malfunction unless prohibited by 62-210.700 F.A.C.		
SO <sub>2</sub> and SAM	Custom Fuel Monitoring Schedule		

<u>DETAILS OF THE ANALYSIS MAY BE OBTAINED BY CONTACTING</u>
--

A. A. Linero, P.E. Administrator

New Source Review Section

Department of Environmental Protection

Bureau of Air Regulation

2600 Blair Stone Road

Tallahassee, Florida 32399-2400

Recommended By:

Approved By:

C. H. Fancy, P.E., Chief

Bureau of Air Regulation

Howard L. Rhodes, Director

Division of Air Resources Management

June 29, 2000

Date:

Year 2

#### REFERENCES

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- <sup>2</sup> Telecom. Linero, A.A., FDEP and Chalfin, J., GE. NO<sub>X</sub> control technology for fuel oil.
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- <sup>9</sup> "Control Maker Strives to Sway Utility Skeptics." Air Daily. Volume 5, No. 199. October 14, 1998.
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- <sup>17</sup> Rowen, W.I. "General Electric Speedtronic<sup>TM</sup> Mark V Gas Turbine Control System. 1994."
- Letter. Linero, A. A., FDEP to Forry, J. and Chalfin, J. General Electric. NO<sub>X</sub> emissions control while firing fuel oil in Simple Cycle Units. October 12, 1999.

# GENERAL PERMIT CONDITIONS [F.A.C. 62-4.160]

- G.1 The terms, conditions, requirements, limitations, and restrictions set forth in this permit are "Permit Conditions" and are binding and enforceable pursuant to Sections 403.161, 403.727, or 403.859 through 403.861, Florida Statutes. The permittee is placed on notice that the Department will review this permit periodically and may initiate enforcement action for any violation of these conditions.
- G.2 This permit is valid only for the specific processes and operations applied for and indicated in the approved drawings or exhibits. Any unauthorized deviation from the approved drawings or exhibits, specifications, or conditions of this permit may constitute grounds for revocation and enforcement action by the Department.
- G.3 As provided in Subsections 403.087(6) and 403.722(5), Florida Statutes, the issuance of this permit does not convey any vested rights or any exclusive privileges. Neither does it authorize any injury to public or private property or any invasion of personal rights, nor any infringement of federal, state or local laws or regulations. This permit is not a waiver or approval of any other Department permit that may be required for other aspects of the total project which are not addressed in the permit.
- G.4 This permit conveys no title to land or water, does not constitute State recognition or acknowledgment of title, and does not constitute authority for the use of submerged lands unless herein provided and the necessary title or leasehold interests have been obtained from the State. Only the Trustees of the Internal Improvement Trust Fund may express State opinion as to title.
- G.5 This permit does not relieve the permittee from liability for harm or injury to human health or welfare, animal, or plant life, or property caused by the construction or operation of this permitted source, or from penalties therefore; nor does it allow the permittee to cause pollution in contravention of Florida Statutes and Department rules, unless specifically authorized by an order from the Department.
- G.6 The permittee shall properly operate and maintain the facility and systems of treatment and control (and related appurtenances) that are installed or used by the permittee to achieve compliance with the conditions of this permit, as required by Department rules. This provision includes the operation of backup or auxiliary facilities or similar systems when necessary to achieve compliance with the conditions of the permit and when required by Department rules.
- G.7 The permittee, by accepting this permit, specifically agrees to allow authorized Department personnel. upon presentation of credentials or other documents as may be required by law and at a reasonable time, access to the premises, where the permitted activity is located or conducted to:
  - a) Have access to and copy and records that must be kept under the conditions of the permit;
  - b) Inspect the facility, equipment, practices, or operations regulated or required under this permit, and,
  - c) Sample or monitor any substances or parameters at any location reasonably necessary to assure compliance with this permit or Department rules.

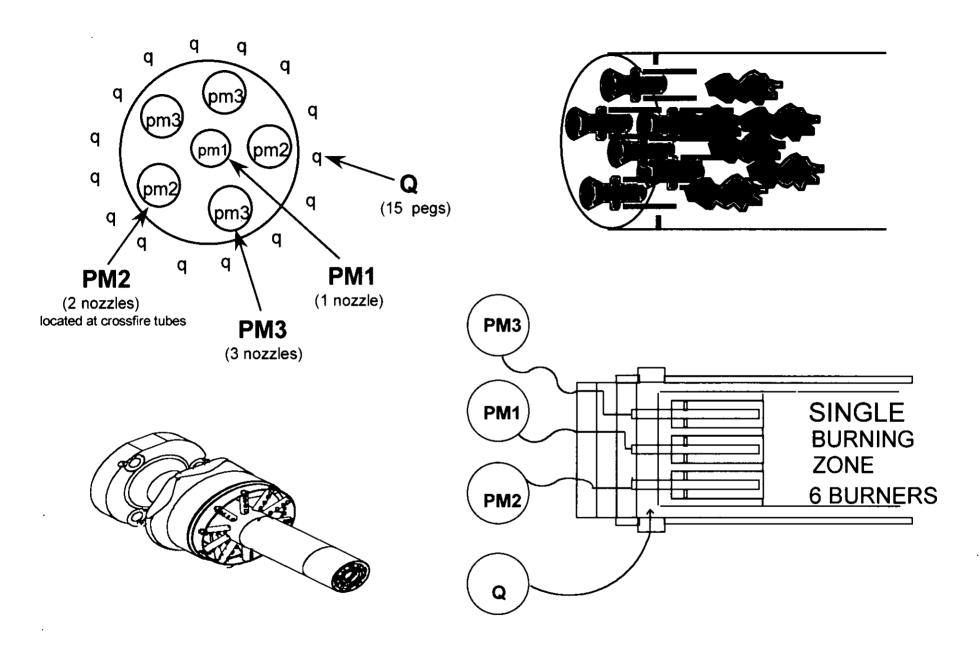
Reasonable time may depend on the nature of the concern being investigated.

- G.8 If, for any reason, the permittee does not comply with or will be unable to comply with any condition or limitation specified in this permit, the permittee shall immediately provide the Department with the following information:
  - a) A description of and cause of non-compliance; and
  - b) The period of noncompliance, including dates and times; or, if not corrected, the anticipated time the non-compliance is expected to continue, and steps being taken to reduce, eliminate, and prevent recurrence of the non-compliance.

The permittee shall be responsible for any and all damages which may result and may be subject to enforcement action by the Department for penalties or for revocation of this permit.

## GENERAL PERMIT CONDITIONS [F.A.C. 62-4.160]

- G.9 In accepting this permit, the permittee understands and agrees that all records, notes, monitoring data and other information relating to the construction or operation of this permitted source which are submitted to the Department may be used by the Department as evidence in any enforcement case involving the permitted source arising under the Florida Statutes or Department rules, except where such use is prescribed by Sections 403.73 and 403.111, Florida Statutes. Such evidence shall only be used to the extend it is consistent with the Florida Rules of Civil Procedure and appropriate evidentiary rules.
- G.10 The permittee agrees to comply with changes in Department rules and Florida Statutes after a reasonable time for compliance, provided, however, the permittee does not waive any other rights granted by Florida Statutes or Department rules.
- G.11 This permit is transferable only upon Department approval in accordance with Florida Administrative Code Rules 62-4.120 and 62-730.300, F.A.C., as applicable. The permittee shall be liable for any non-compliance of the permitted activity until the transfer is approved by the Department.
- G.12 This permit or a copy thereof shall be kept at the work site of the permitted activity.
- G.13 This permit also constitutes:
  - a) Determination of Best Available Control Technology (X)
  - b) Determination of Prevention of Significant Deterioration (X); and
  - c) Compliance with New Source Performance Standards (X).
- G.14 The permittee shall comply with the following:
  - a) Upon request, the permittee shall furnish all records and plans required under Department rules. During enforcement actions, the retention period for all records will be extended automatically unless otherwise stipulated by the Department.
  - b) The permittee shall hold at the facility or other location designated by this permit records of all monitoring information (including all calibration and maintenance records and all original strip chart recordings for continuous monitoring instrumentation) required by the permit, copies of all reports required by this permit, and records of all data used to complete the application or this permit. These materials shall be retained at least three years from the date of the sample, measurement, report, or application unless otherwise specified by Department rule.
  - c) Records of monitoring information shall include:
    - 1. The date, exact place, and time of sampling or measurements:
    - 2. The person responsible for performing the sampling or measurements;
    - 3. The dates analyses were performed;
    - 4. The person responsible for performing the analyses;
    - 5. The analytical techniques or methods used; and
    - 6. The results of such analyses.
- G.15 When requested by the Department, the permittee shall within a reasonable time furnish any information required by law which is needed to determine compliance with the permit. If the permittee becomes aware that relevant facts were not submitted or were incorrect in the permit application or in any report to the Department, such facts or information shall be corrected promptly.



**Figure 5 - DLN2.6 Fuel Nozzle Arrangement** 

#### Golder Associates Inc.

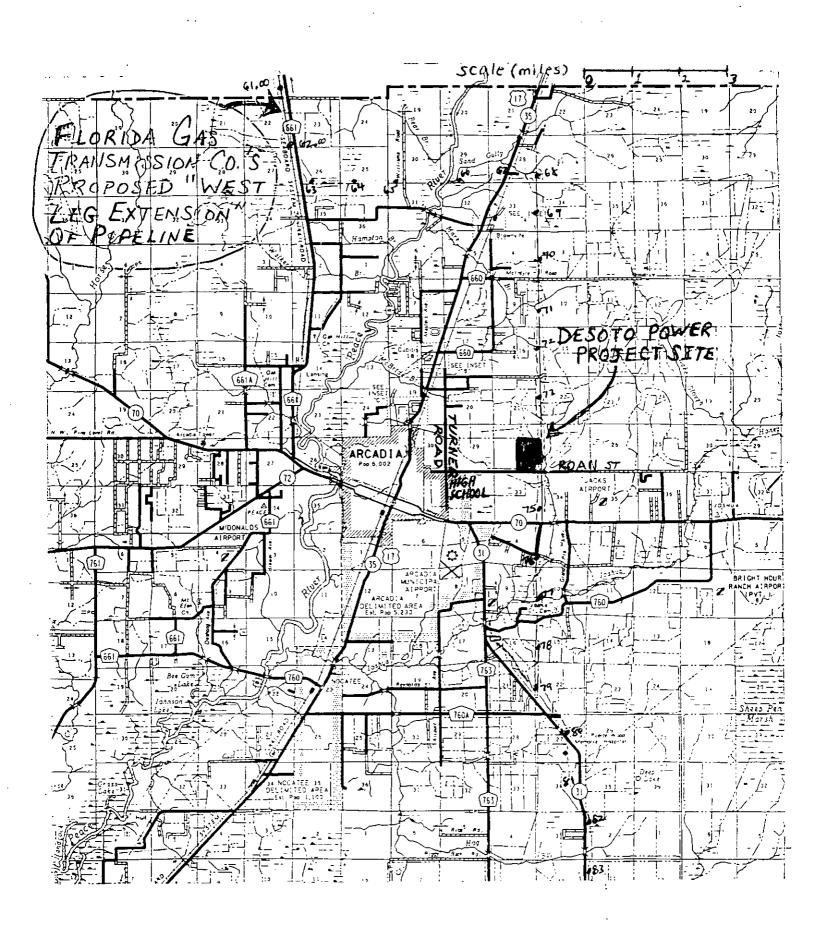
6241 NW 23rd Street, Suite 500 Gainesville, FL 32653-1500 Telephone (352) 336-5600 Fax (352) 336-6603



TRANSMITTAL LETTER					
To: A.A. Linero  Florida Department of Environmental Protection  Date: February 8, 2000  Project No.: 9939557Y					
Sent by:	☐ Mail ☐ Air Freight ☐ Hand Carried		RECEIVED  UPS Federal Express FEB 0 9 2000  BUREAU OF AIR REGULATION		
Per:					
Quantity	Item		Description		
7	Air Permit Application		DeSoto County		

Remarks:

Please find attached the application fee check for \$7,500.



ATLACHMENT B