INTEROFFICE MEMORANDUM

22-Jun-1995 07:44am EST Date:

From: Alvaro Linero TAL

LINERO A

Air Resources Management Dept:

904/921-9532 Tel No:

291-9532 SUNCOM:

TO: Trudie Bell TAL

CC: Clair Fancy TAT.

Cleve Holladay TALCC:

CC: Tom Rogers TAL (BELL T)

(FANCY C)

(HOLLADAY C)

(ROGERS T)

Subject: FPC Salt Drift Study

Trudy. Clair Fancy and Tom Rogers assigned me the task of coordinating with you and Buck on this item. I am in charge of PSD/New Source Review.

I think FPC has collected enough data to make any assessments that can be made. They have made their conclusions and these seem more or less in line with their disclosures in the Environmental Impact Statement issued years ago. It seems clear that they recognized and divulged that there would be salt drift and that there would be impacts on sensitive plants.

Overall it is obvious that there is salt drift and the effects are limited to an area within one mile of the facility. FPt would say it is a smaller area and that the effects from cooling towers are not significant compared with natural die-off due to coastal subsidence, higher seawater levels, salt spray, storms, etc.

There is not much that can be done to further mitigate any salt drift impacts from the towers. These were constructed due to the unavailability of groundwater or surface water from Lake Rousseau. They apparently built the first large saltwater cooling towers in the country to meet thermal impact mitigation requirements. The towers were the alternative which preserved available freshwater resources available to other. The trade-off obviously had its consequences which I to have been acceptably documented.

For the PSD permit, we (with EPA's concurrence) might be able to to conclude that FPC has satisfied the requirement or that the collection phase is complete. It might not be necessary to modify the PSD permit condition. We would still require a Public Notice. I am aware that FPC has been directed to apply for a Certification change. Let me know if and when we should actually proceed on it.

Call me at 488-1344 if you have any questions.

INTEROFFICE MEMORANDUM

Date: 22-Jun-1995 04:18pm EST

From: Alvaro Linero TAL

LINERO A

Dept: Air Resources Management

Tel No: 904/921-9532

SUNCOM: 291-9532

TO: Trudie Bell TAL (BELL T)

Subject: FPC Salt Drift Study

Trudie. I agree with you. The Excel data is useful. It can be used to run statistical significance tests to show that a site is different than another or different than the control site or different since the start of the projects. That seems to have been proven already. What could still be done is to explain the differences. A new explanation might be the same or different than FPC's theories. In the worst case even if the entire impacts were due to FPC very little could be done except to document the changes as they have done.

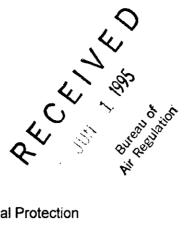
If they actually have to pay a fee to change the certification, it might then be useful to give them some "value-added" work like conducting a full fledged analysis or getting help from a university.

I would be more interested in continuing this effort if it included acid deposition, metals analysis, etc.

I'll wait for the next instruction from Buck.



May 24, 1995



Mr. Hamilton S. Oven, Jr. Florida Department of Environmental Protection Douglas Building, Room 953AA 2900 Commonwealth Blvd., MS 48 Tallahassee, FL 32399-3000

Dear Mr. Oven:

Re:

Crystal River Salt Drift Study

Permit Number PSD-FL-007

Enclosed is the Annual Report of the Crystal River Salt Drift Study 1993-1994 study year, the 13th year of the study. As noted in the conclusions, the vegetation generally continued to be in good Accordingly, Florida Power again formally requests that DEP approve the discontinuation of the Crystal River salt drift study.

Florida Power Corporation (FPC) has been conducting this salt drift deposition study since 1981 to assess the effects of the two natural draft cooling towers which serve Units 4 and 5 at FPC's Crystal River plant. In addition, the study has, for the past two years, been used to determine whether any vegetation damage is occurring due to salt deposition from the new mechanical helper cooling towers for Units 1, 2, and 3.

The study, originally a part of the NPDES permit and the Site Certification for Units 4 and 5, was incorporated into the PSD permit referenced above on November 30, 1988. Condition 5.c. contains language regarding changes to the monitoring program, which includes the following:

Should the data indicate that no significant impacts are occurring to the surrounding area, the permittee, after consultation with and approval by the Director of the EPA Region IV Air, Pesticides, and Toxics Management Division and FDER, may reduce or eliminate the monitoring program.

In past correspondence and at a November 2, 1994, meeting in Crystal River, FPC has presented its rationale for stopping the study. However, since FPC has not been allowed to end the study. and in response to questions that have been asked, FPC offers the following information that gives additional reasons and documentation to support the request to end the salt drift study. Discussed are a June 1988 deposition modeling study for the Crystal River cooling towers by KBN Engineering, the results and subsequent ending of a three-year salt drift study for the St. Johns River Power Park, and the questionable scientific validity of such studies.

KBN Study

In 1988, as part of the permitting effort for the helper cooling towers, KBN Engineering performed a detailed deposition modeling analysis to assess the total effects of the two natural draft cooling towers for Units 4 and 5 and the four mechanical draft helper cooling towers for Units 1, 2, and 3. The enclosed Figure 3-2, which is from that KBN report, shows the total predicted salt deposition during the summer months resulting from permitted levels of salt drift from the natural draft and helper cooling towers. The summer season was modeled because the helper cooling towers do not operate from November through April.

The maximum total combined deposition over a naturally vegetated area was predicted to occur near the helper cooling towers, and was approximately 400 g/m². The vegetation in this area is mainly comprised of salt marsh, which is very tolerant of atmospheric salt deposition. The predicted deposition levels fall rapidly with distance from the helper cooling towers to a level of approximately 10 g/m² at the north property line. Sections 3 and 4 from the KBN report, which discuss the modeling analysis, are also enclosed.

Actual deposition levels are likely much lower than those predicted by the conservative modeling analysis. The drift rate measured from the helper cooling towers was at 8% of the permitted level during the most recent stack test. Indeed the salt deposition at the Open Hammock site, the closest monitoring site to the helper cooling towers, was measured during the 1993-1994 study year to be about 146 kg/ha (14.6 g/m², Figure 4-1). In addition, the amount of salt collected at this site during the months that the helper towers were operating was not significantly different than the amount collected during the months when the towers were not operating.

St. Johns River Power Park Study

A salt deposition study was conducted by the Jacksonville Electric Authority and Florida Power and Light to assess the effects of the salt drift from the cooling towers for two 600 MW coal-fired steam electric units at the St. Johns River Power Park (SJRPP). The study period was from February 1986 through September 1989. The study began prior to the operation of the first cooling tower and continued for 18 months after the second tower began operation. As with the Crystal River study, the SJRPP study involved the collection of deposition samples at multiple sites combined with a photographic record of the vegetative effects in the surrounding area.

The SJRPP study found no salt-related injury to the vegetation on or surrounding the plant site. The study was concluded after only 18 months of data were obtained while both cooling towers were in operation.

Scientific Validity

The scientific value of salt deposition studies in coastal areas is questionable. The salt drift from power plant cooling towers is only one variable in a complex system. At the Crystal River plant, natural deposition of salt from the Gulf of Mexico, coastal vegetative dieback from sea level rise, and damage due to disease confound the study results and subsequent data interpretation.

Mr. Hamilton Oven May 24, 1995 Page 3

Natural deposition may be quite large from coastal storms. For example, the March 1993 storm deposited such a massive amount of salt on the coastal vegetation that it dwarfs the amount of salt deposited by the operation of the cooling towers. Also, some damage and dieback are occurring along the immediate coastline from the slow sea level rise that is taking place along the west coast of Florida. This coastal dieback is not confined to the Crystal River area, but is occurring along a large portion of the coastline.

Conclusion

FPC, for the following reasons, which have been discussed above, requests that the Crystal River salt drift study be terminated:

- No significant impacts are occurring to the area surrounding the Crystal River plant from the operation of the cooling towers. The study has recorded the effects of the Units 4 and 5 natural draft cooling towers since its inception in 1981. In addition, two full operating seasons of the helper cooling towers have been added to the study results.
- A KBN modeling study showed minimal deposition off FPC plant property from the permitted levels of salt drift. Actual drift is a fraction of the permitted amount.
- The SJRPP study yielded results similar to the Crystal River study, and it was terminated after 18 months of data from both cooling towers.
- The scientific value of the study is limited, and given the 13 year length of the Crystal River study, it has reached its limit in terms of providing additional meaningful data.

Termination of the study would be effective immediately upon approval.

Thank you for your consideration of this request. Please contact David Voigts at (813) 866-5166 or Mike Kennedy at (813) 866-4344 if you have any questions or if you need additional information.

Sincerely,

W. Jeffrey Pardue, C.E.P.

Director

Enclosures

CC:

EPA Region IV Ms. Marilyn Polson, Esq.

Mr. Clair Fancy, DEP - Tallahassee

Buck Oven Rill Thomas, SWD



Department of **Environmental Protection**



Lawton Chiles Governor Twin Towers Office Building 2600 Blair Stone Road Tallahassee, Florida 32399-2400

Virginia B. Wetherell

Secretary

June 9, 1995

Mr. W. Jeffrey Pardue, Director Environmental Services Department H2G Post Office Box 14042 St. Petersburg, Florida 33733

Re: Crystal River Salt Drift Study, PA 77-09

Dear Mr. Pardue:

The Department is considering your request to terminate the salt drift monitoring program as discussed in your letter of May 24, 1995. Your request may be sufficient for the Bureau of Air regulation to initiate a revision to the Permit numbered PSD-FL-007. Your letter of request is not sufficient to initiate a modification of the conditions of certification. You should request in writing deletion of Condition of Certification I.B.7. The petition for modification must be accompanied by the \$10,000.00 modification fee.

Sincerely,

Hamilton S. Oven, P.E.

Hamilton S. Over

Administrator, Siting Coordination Office

cc: Chip Collette Trudie Bell Clair Fancy



Department of **Environmental Protection**

RECEIVED

MAY 2 2 1995

Environmental Svcs Decartment

Virginia B. Wetherell Secretary

Lawton Chiles Governor

Southwest District 3804 Coconut Palm Drive Tampa, Florida 33619

May 18, 1995

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Environmental Sycs Department

Mr. W. Jeffrey Pardue, C.E.P. Director Environmental Services Department Florida Power Corporation P. O. Box 14042 St. Petersburg, Florida 33733

> Sulfur Dioxide Compliance Testing - Crystal River Re:

Units 4 and 5

Dear Mr. Pardue:

After a thorough review of permit files in our office and in Tallahassee, we also were unable to locate any documentation which addressed using a fuel sulfur analysis in lieu of an actual stack test. However, the Air Program Information System source pollutant record screens for these units indicate no SO2 test is required. These screens do not indicate the source of this determination.

To resolve this issue, we concur with the suggestion in your letter dated January 13, 1995, to request a Site Certification amendment to delete the requirement to conduct an annual test for SO2 and to use the continuous emissions monitors to demonstrate compliance. In addition, your amendment application should propose replacing the reference to a 1975 DER document in Paragraph I.C.2. with specific test methods from 40 CFR 60, Appendix A.

Thank you for your cooperation in resolving this issue. Please send courtesy a copy of any amendment application and subsequent outgoing correspondence to the DEP Southwest District Air Program.

Sincerely,

W. A. Proses

Air Compliance Supervisor

cc: Clair Fancy, BAR

Hamilton Oven, OSEC

Florida Department of Environmental Protection

APR 7, 1995

To:

Tom Rogers, Environmental Administrator

Division of Air Resource Management

Division of Air Resources Management

From:

Trudie D. Bell, Environmental Specialist III

Siting Coordination Office/Bureau of Submerged Lands

and Environmental Resources

Date:

April 6, 1995

Subject:

PA77-09, Florida Power Corporation

Crystal River Power Plant

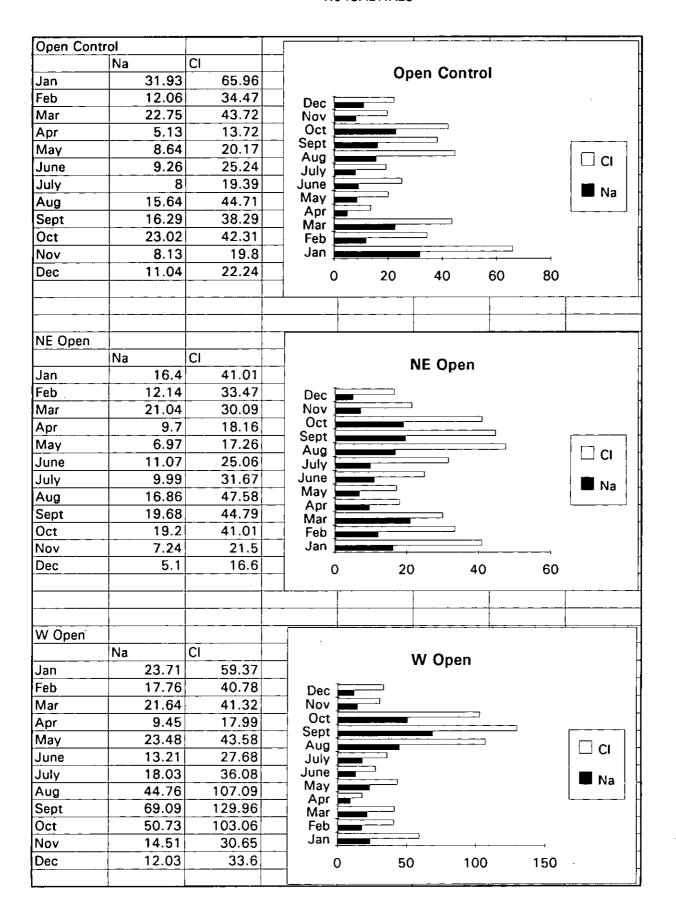
The certification for the Crystal River plant requires that Florida Power Corporation (FPC) perform a salt drift study to monitor any increase in salt deposition on the area surrounding the plant. The study was required because of concerns by the neighboring landowners that the cooling towers on the plant site would increase the salt deposition on adjacent lands. FPC has been monitoring salt drift and submitting reports since 1982. They have indicated informally that they would like to end the study and have submitted a PSD modification request to the Division of Air Management. However, a request to modify the certification with the appropriate fee has not been submitted to the Department. Therefore, the request is still on an informal basis.

The Siting Coordination Office staff have taken the sodium and chloride deposition data from the study and entered the data into Excel. Accompanying this memo are disks with the data, hard copies of the data and maps showing the location of the sampling sites in relation to the plant for each year.

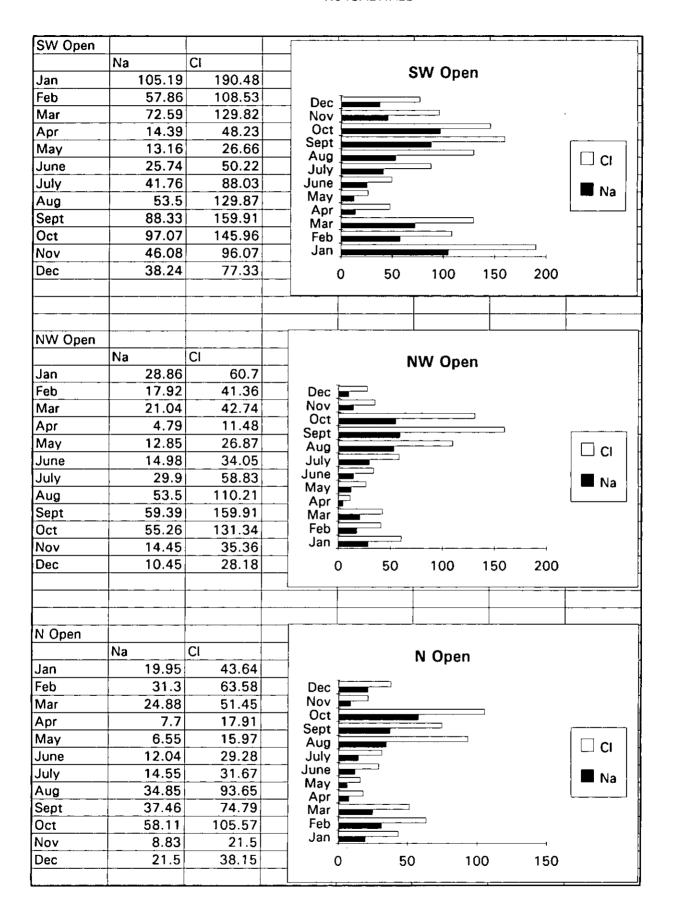
Please review the data with regards to any applicable meteorological data, that the Division of Air Resource Management has, for evidence of increased salt deposition attributable to the power plant. As was explained above, FPC has not made a formal modification request, so there is no deadline for this review. If there is any other information that would be useful, or if you have questions, I can be reached at 921-9886.

TDB/tb

cc: Buck Oven, Siting Coordination Office (w/o enc)
Al Linero, Division of Air Resource Management (w/o enc)

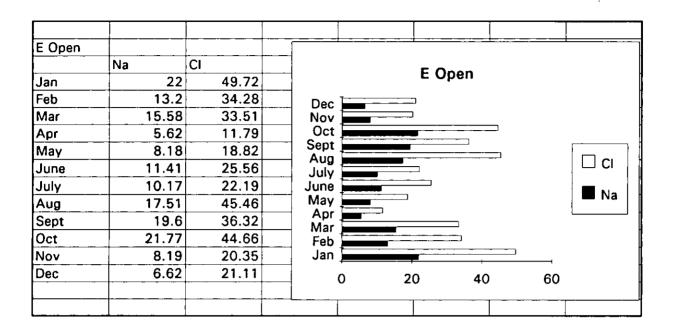


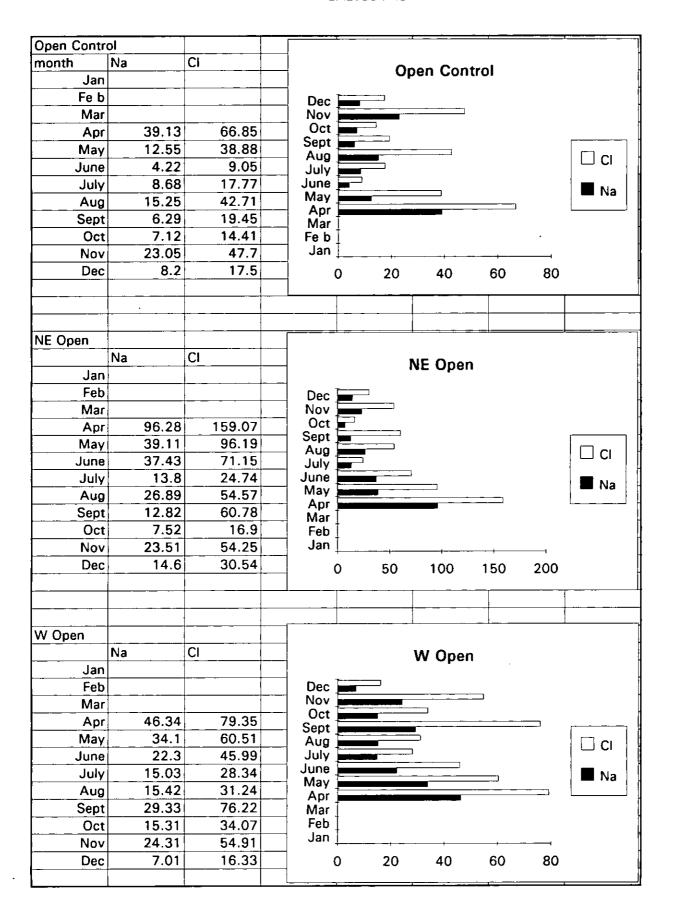
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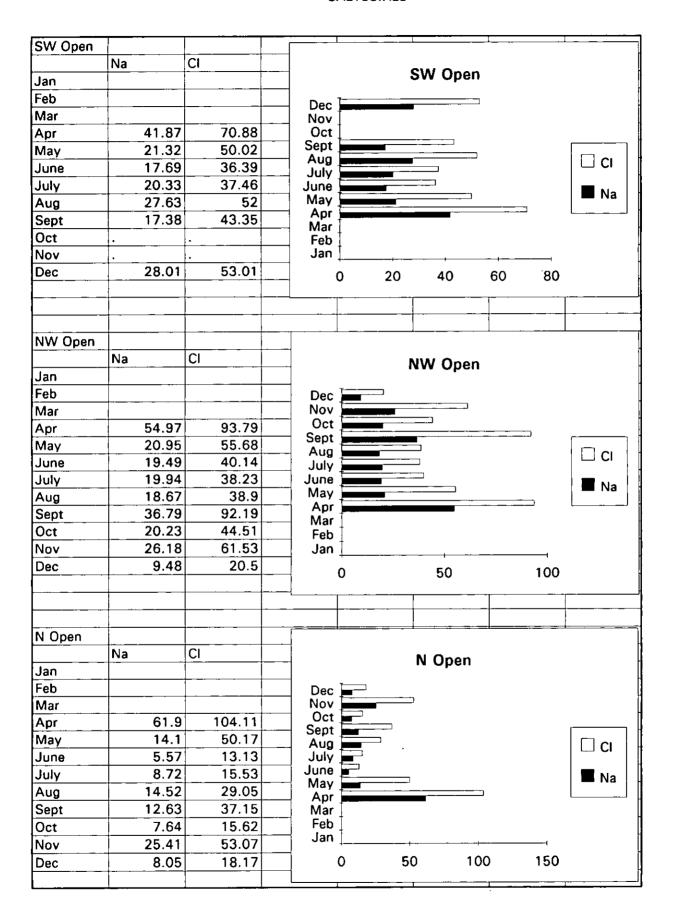
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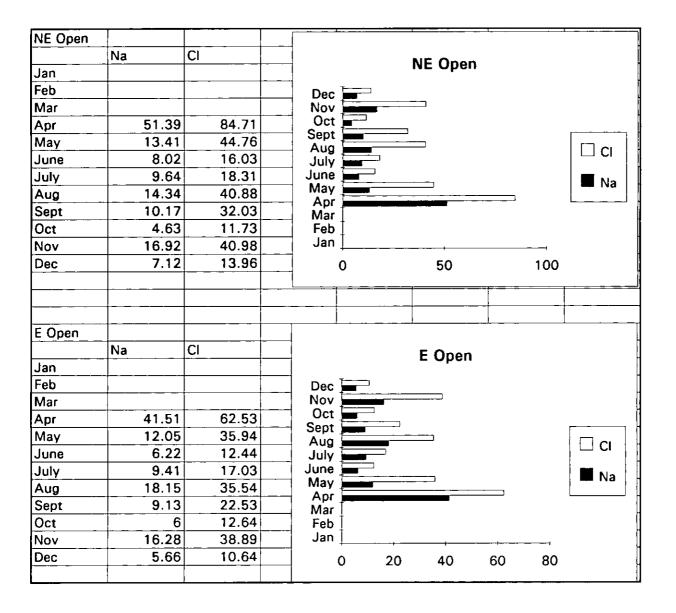


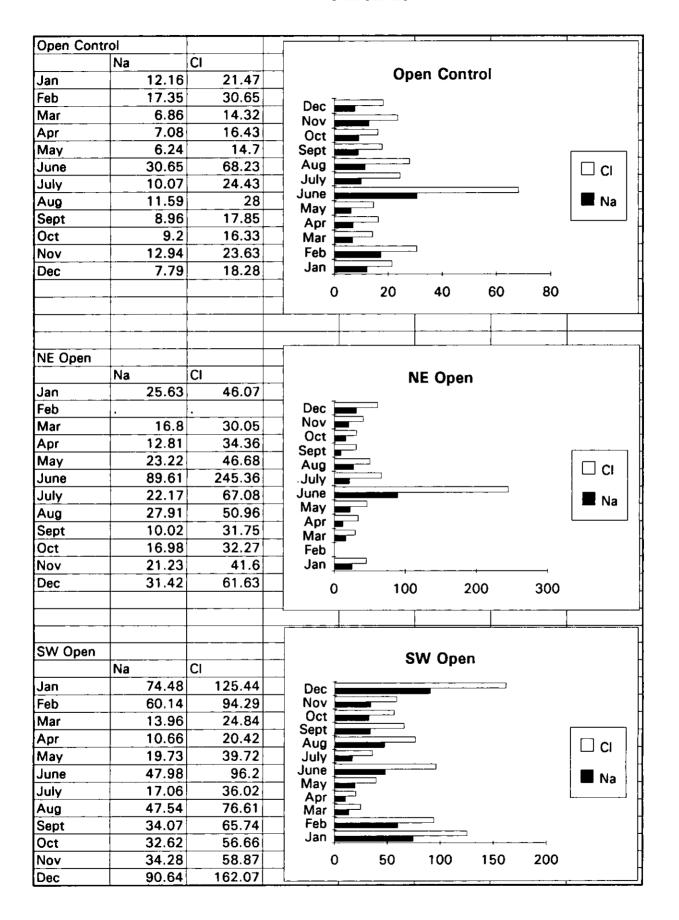
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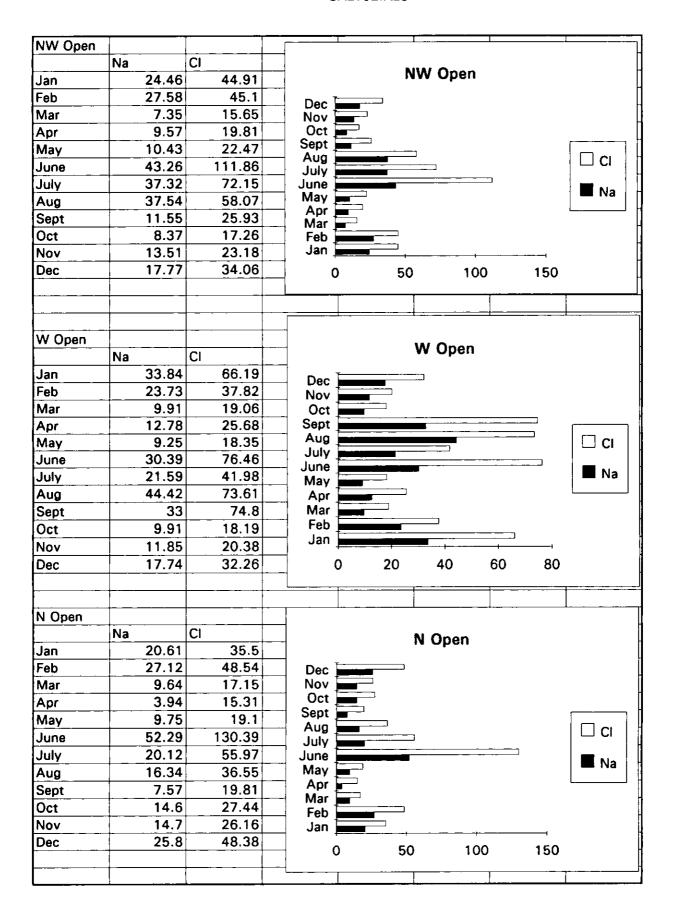
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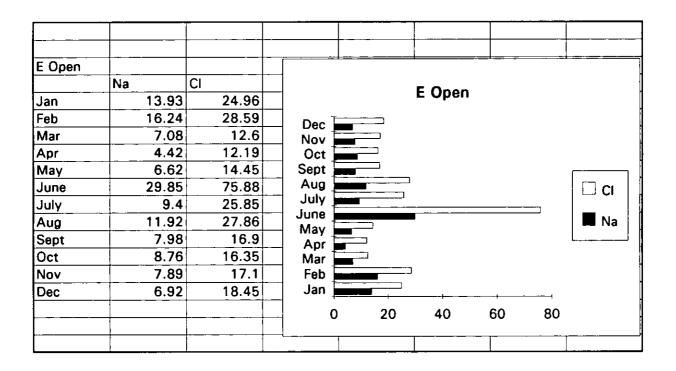


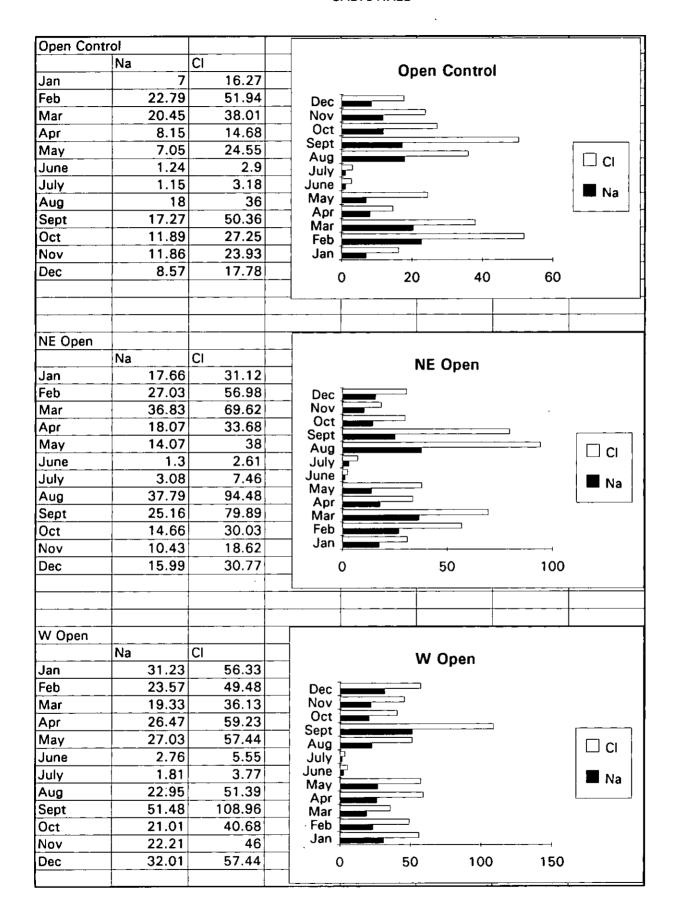
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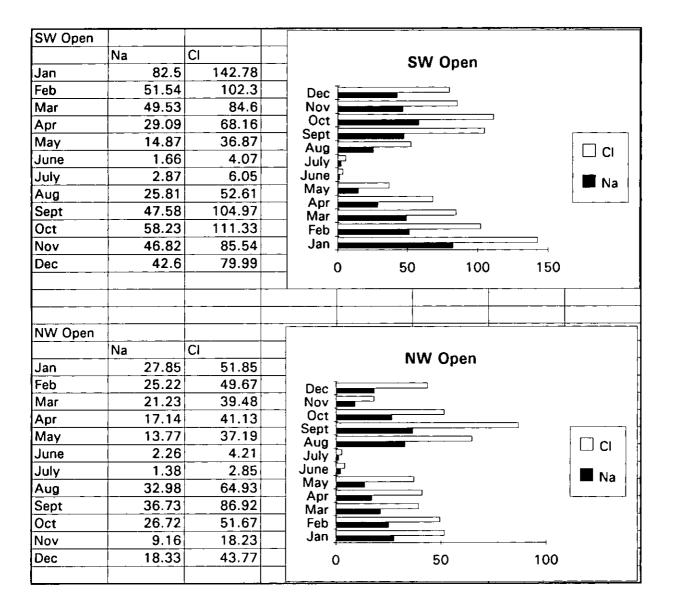
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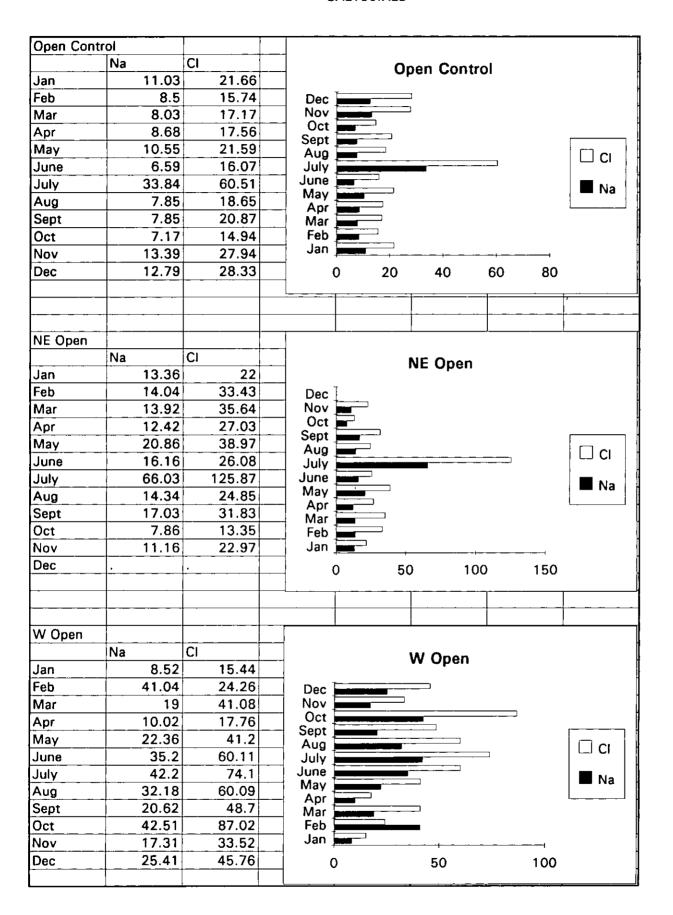
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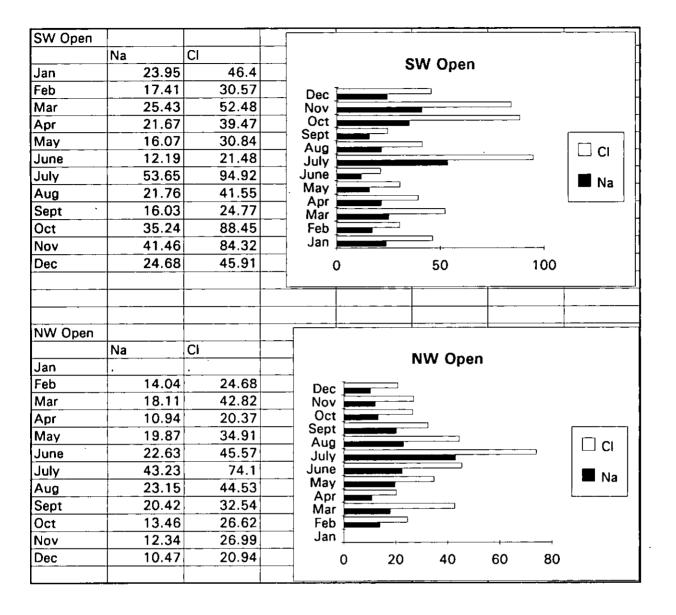
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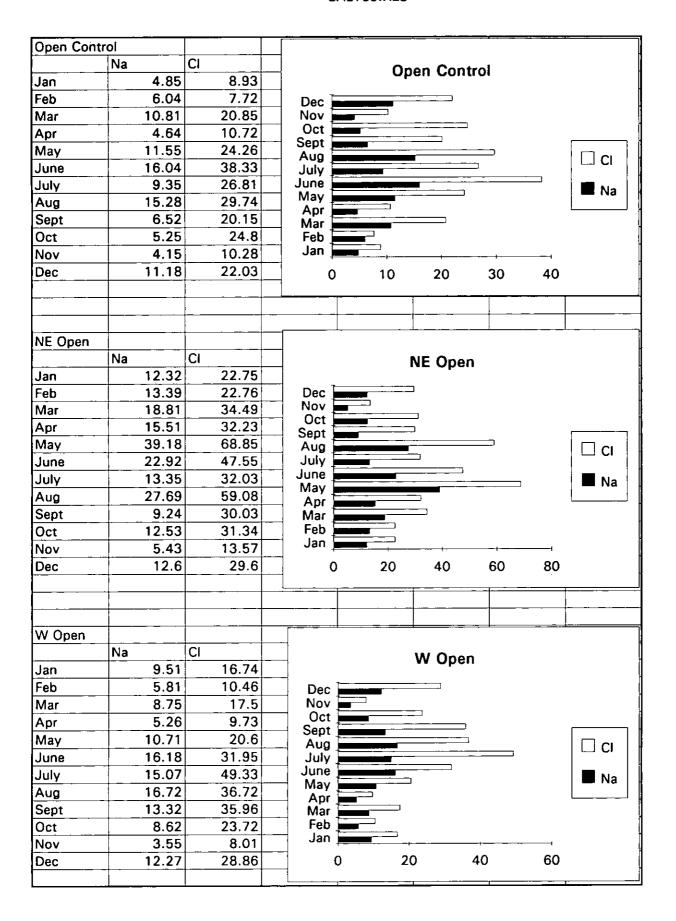


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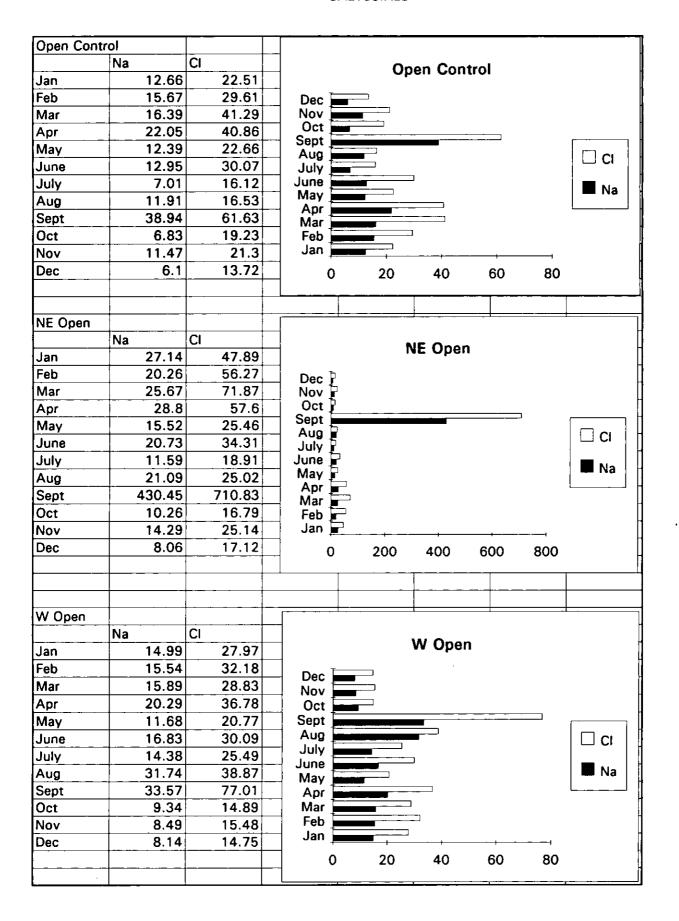
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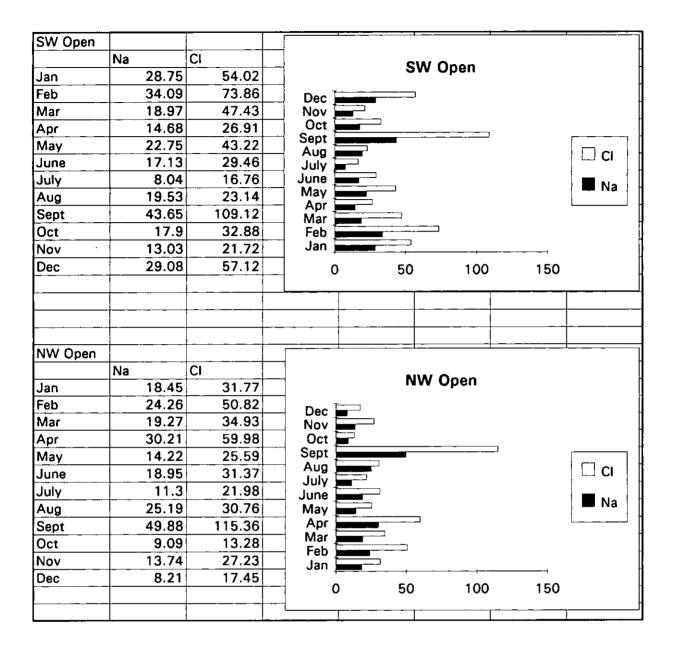


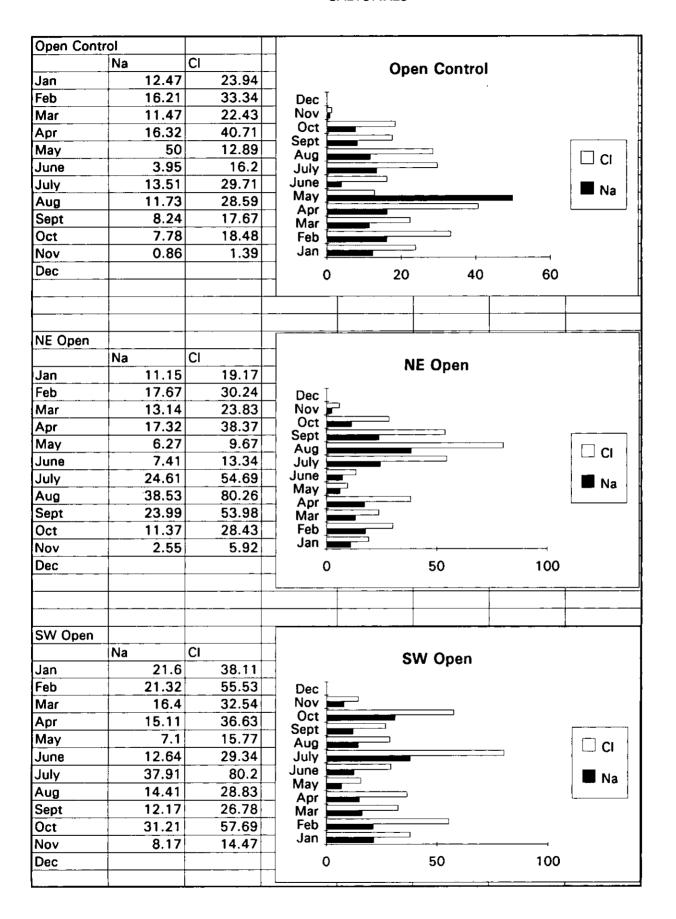
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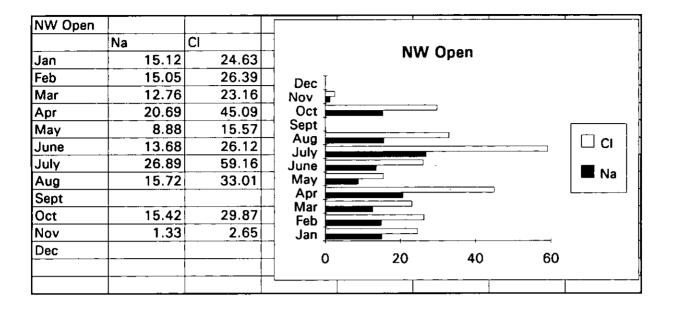
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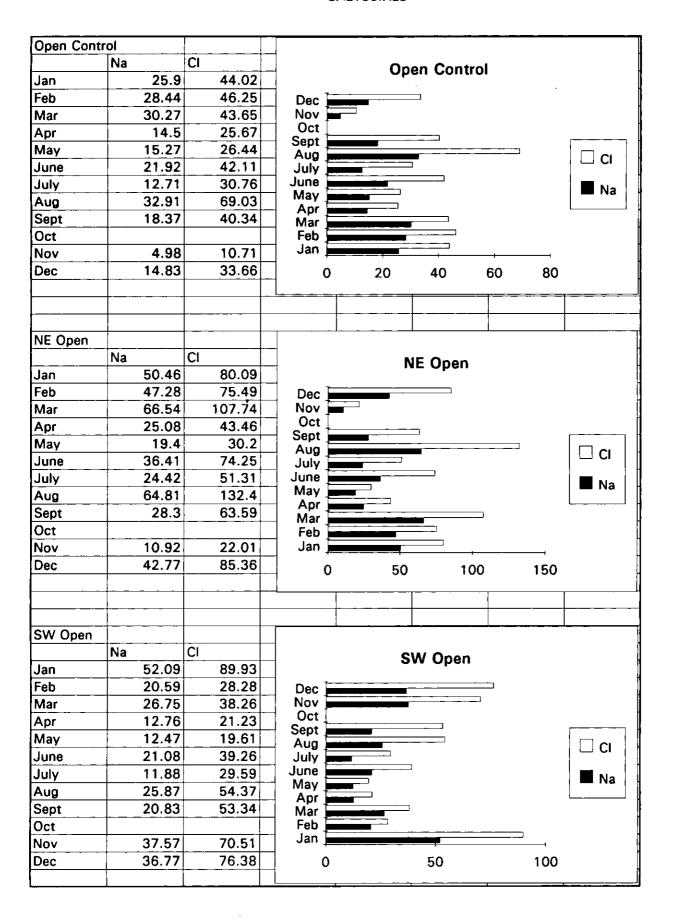




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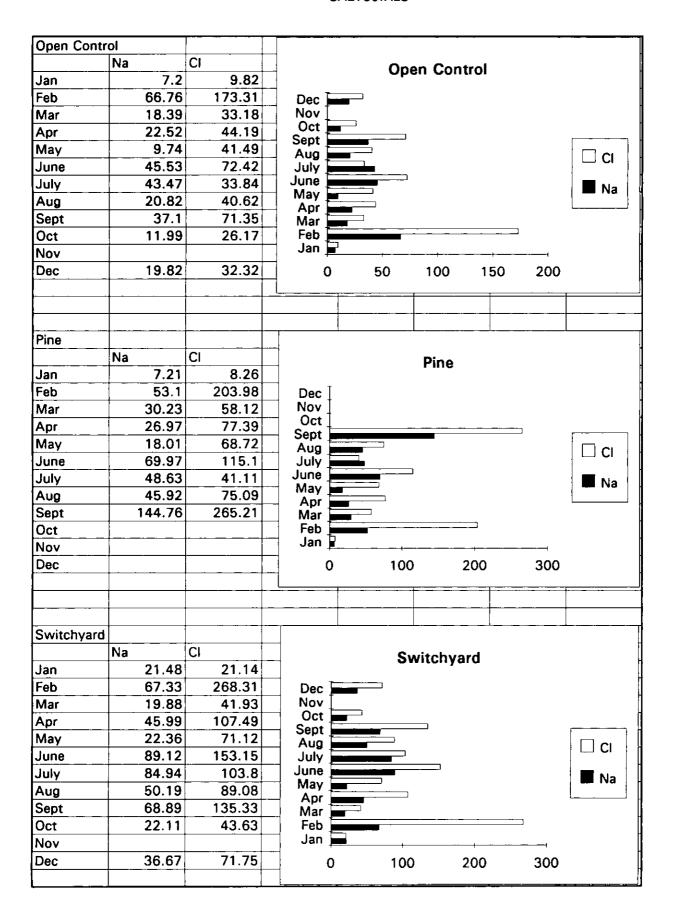


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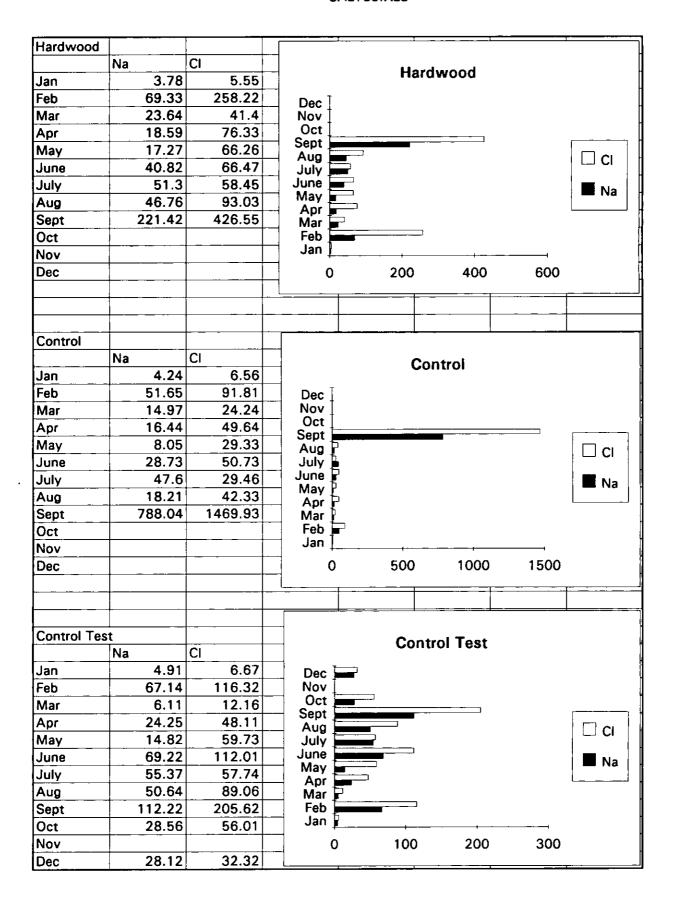
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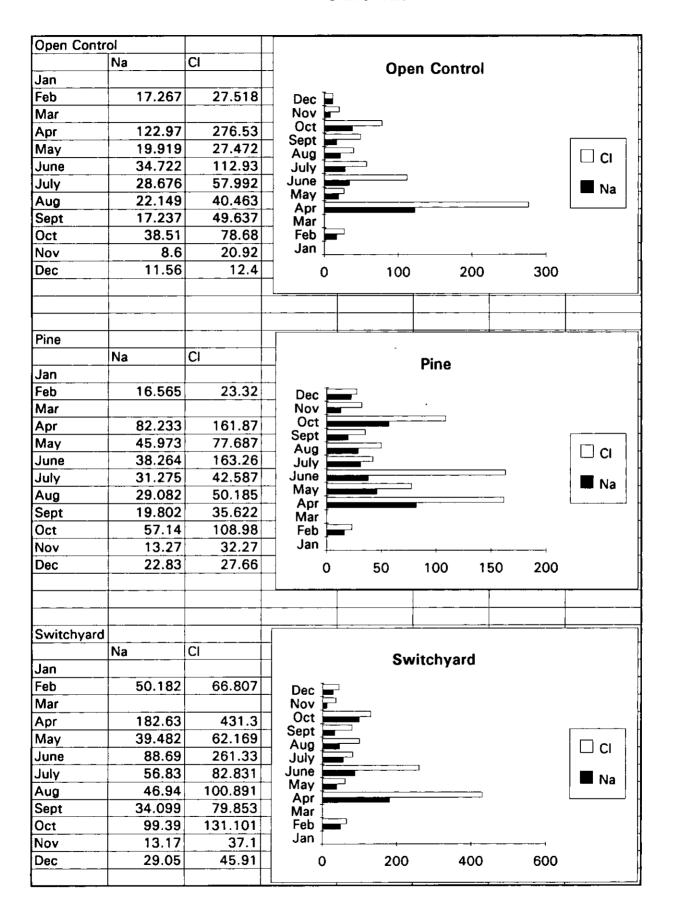
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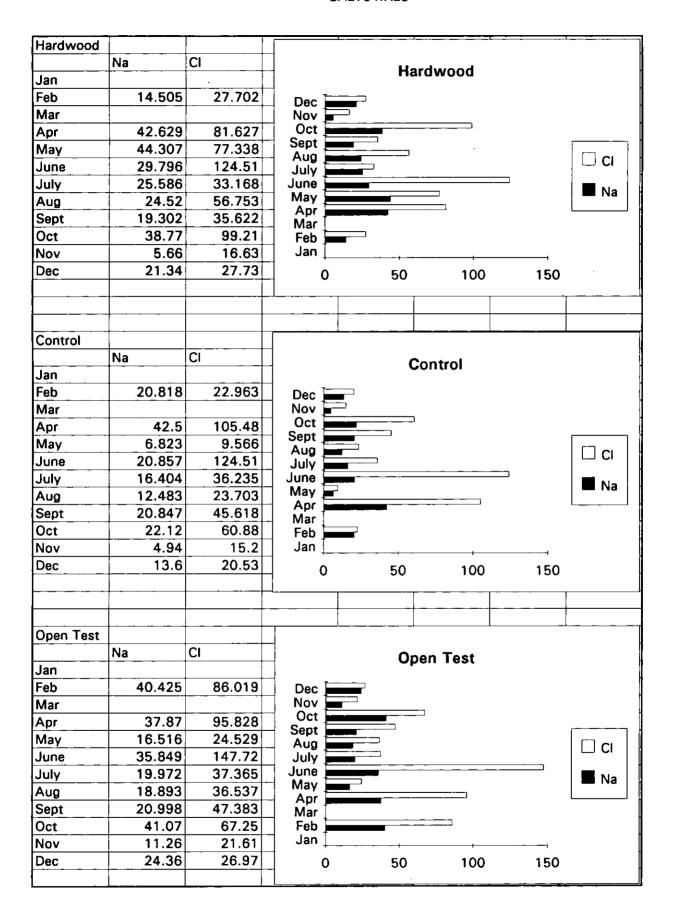


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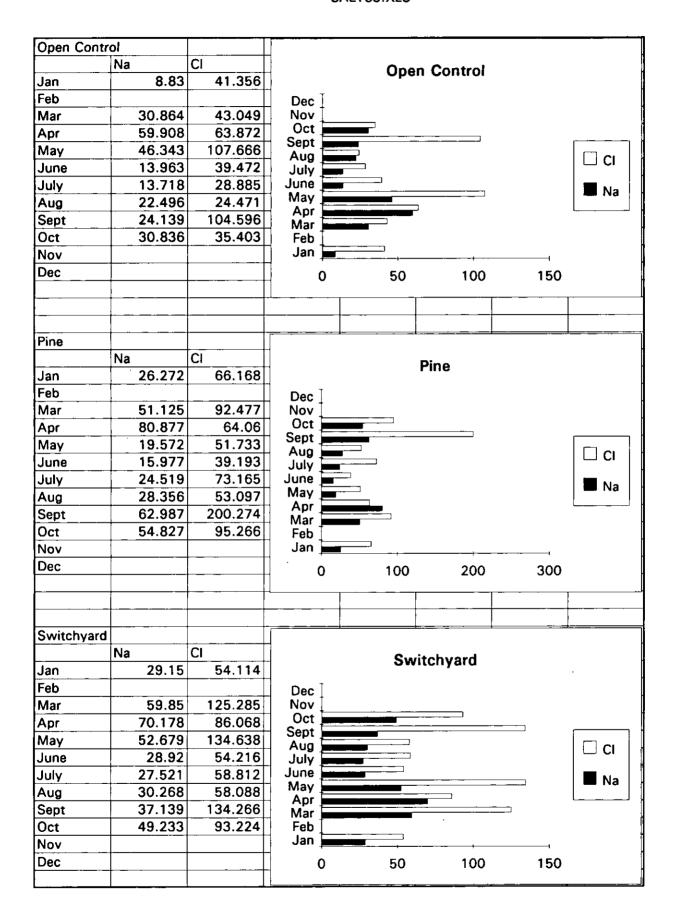




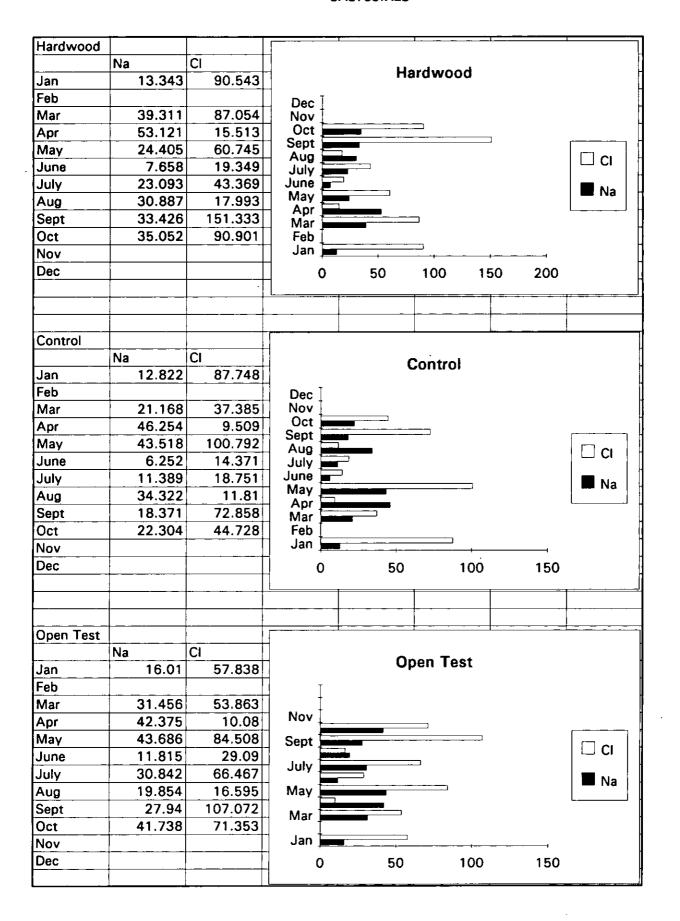
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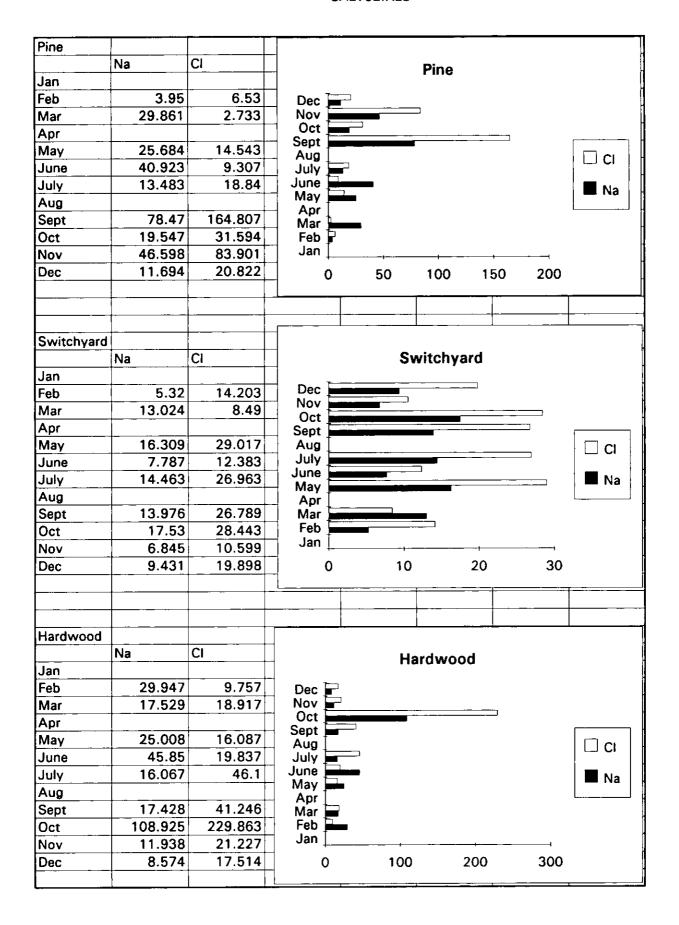
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