One Energy Place Pensacola, Florida 32520

850.444.6111

RECEIVED

BUREAU OF AIR REGULATION

Certified Mail

A SOUTHERN COMPANY

September 21, 1999

Mr. Scott M. Sheplak, P.E. Department of Environmental Protection 2600 Blair Stone Road Tallahassee, Florida 32399-2400

Dear Mr. Sheplak:

RE: Title V Public Notice

Plant Lansing Smith: 0050014-001-AV

Attached, please find a copy of the proof of publication (newspaper affidavit) for the "public notice of intent to issue Title V air operation permit" for the Lansing Smith Electric Generating Plant. The public notice was made on September 20, 1999 in the Panama City News Herald. This proof of publication is being forwarded to you to meet the requirement outlined in your letter to Mr. Robert Moore dated September 16, 1999.

If you have any questions or need further information regarding the matter, please call me at (850) 444-6527.

Sincerely,

G. Dwain Waters, Q.E.P.

Air Quality Programs Coordinator

Robert G. Moore, Gulf Power Company James O Vick, Gulf Power Company Kim Flowers Gulf Power Company Tracy Reeder, Gulf Power Company

9/23/99 cc: Smaltan Hollan

Florida Freedom Newspapers, Inc.

PUBLISHERS OF THE NEWS HERALD Panama City, Bay County, Florida Published Daily

State of Florida **County of Bay**

CARLA J. LYNN

MY COMMISSION # CC 702006

EXPIRES: December 14, 2001

Bonded Thru Notary Public Underwriters

Before the under	signed authority appeared	
Ken Car	penter	, who on oath says that (s)he
isAdverti	sing Director	of the News Herald, a daily
newspaper publish	ed at Panama City, in Bay (County, Florida; that the attached copy
of advertisement, b	eing a Legal Ad	vertisement
in the matter of	Public N 0050014-	otice 001-AV
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in the		
Court, was publish		e issues of
	Septembe	r 20, 1999
mail matter at the period of one year advertisement, all Statutes; and affia person, firm or co	post office in Panama Ci next preceding the first p in accordance with the ant further says that (s)he proporation any discount, r	r, has been entered as a second classify in said Bay County, Fiorida, for a ublication of the attached copy of the provisions of section 49.03, Florida has neither paid nor promised any ebate, commission or refund for the ublication in the said newspaper.
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State of Florida County of Bay Sworn to and subs		
A. D., 1999 by	cribed before me this	20th day of September
News Horald who		
News Herald, WIIO		er, Advertising Director of The

Public, State of Florida at Large

5266 PUBLIC NOTICE OF INTENT TO ISSUE TITLE V AIR OPER-ATION PERMIT STATE OF FLORIDA DEPARTMENT OF ENVIRON-MENTAL PROTECTION Title Revised DRAFT Permit No.: 0050014-001-AV Lansing Smith Electric Cenerating Plant Bay County The Department of Environmental Protection (permitting authority) gives notice of its intent to issue a Title V air operation permit to Gulf Power Company for the Lansing Smith Electric Generating Plant located at 4300 County Road, Bay County. This permit incorporates the Phase I/II NOx standards into the Title IV. Acid Rain Part pursuant to Rule 62-214.360(6), Florida Administrative Code (F.A.C.) The applicant's name and address are: Gulf Power Company, One Energy Place, Pensacola, Florida 32520. The permitting authority will issue the Title V PROPOSED Permit, and subsequent Title V modification of the agency's FINAL Permit, in accordance with the condition of the Title V proposed action; and, DRAFT Permit unless a re-(g) A statement of the relief sponse received in accordance sought by the petitioner, stating precisely the action petitioner wishes the agency to take with respect to the with the following procedures results in a different decision or significant change terms or conditions. agency's proposed action. The permitting authority will A petition that does not dispute accept written comments conthe material facts upon which the permitting authority's action is based shall state cerning the proposed Title V DRAFT Permit issuance action for a period of 30 (thirty) days that no such facts are in dispute from the date of publication of and otherwise shall contain the this Notice. Written comments same information should be provided to the Deset forth above, as required by partment's Bureau of Air Regu-Rule 28,106.301, F.A.C. (1981) lation, 2600 Blair Stone Road, Because the administrative Mail Station #5505, Tallahas-see, Florida 32399-2400. Any written comments filed shall hearing process is designed to formulate final agency action, the filing of a petition means that the permitting au-thority's final action may be difbe made available for public inspection. If written comments ferent from the position taken received result in a significant change in this DRAFT Permit, the permitting authority by it in this notice of intent. Persons whose substantial inshall issue a Revised DRAF terests will be affected by any Permit and require, if applicasuch final decision of the per ble, another Public Notice. mitting authority on the appli-A person whose substantial incation have the right to petition terests are affected by the pro-posed permitting decision may petition for an administrato become a party to the proceeding in accordance with the requirements set forth tive hearing in accordance above. with Sections 120.569 and 120.57 of the Florida Statutes Mediation is not available for this proceeding. In addition to the above, pur-(F.S.). The petition must consuant to 42 United States Code (U.S.C.) Section 7661d(b)(2), any person may petition the Administrator of the EPA within 60 (sixty) days tain the information set forth below and must be filed (received) in the Office of General Counsel of the Department of Environmental Protection, of the expiration of the Admin-Commonwealth Boulevard, Mail Station #35, istrator's 45 (forty-five) day re-Tallahassee, Florida view period as established at 32399-3000 (Telephone: 42 U.S.C Section 7661d(b)(1), 850/488-9730; Fax: to object to issuance of any permit. Any petition shall be based only on objections to the permit that were raised 850/487-4938). Petitions filed by any persons other than those entitled to written notice under Section 120.60(3), F.S. with reasonable specificity during the 30 (thirty) day public must be filed within fourteen days of publication of the public comment period provided in this notice, unless the petinotice or within fourteen days of receipt of the notice of tioner demonstrates to the Adintent, whichever occurs first. ministrator of the EPA that it was impracticable to raise Under Section 120.60(3), F.S., however, any person who such objections within the asked the permitting authority comment period or unless the for notice of agency action grounds for such objection may file a petition within fourarose after the comment periteen days of receipt of that nood. Filing of a petition with the Administrator of the EPA does

tice, regardless of the date of publication. A petitioner shall

mail a copy of the petition to the applicant at the address

not stay the effective date of any permit properly issued pursuant to the provisions of



Notary Public, State of Florida at Large

days of receipt of the notice of intent, whichever occurs first. Under Section 120.60(3), F.S., however, any person who asked the permitting authority for inotice of agency action may file a petition within fourteen days of receipt of that notice, regardless of the date of publication. A petitioner shall mail a copy of the petition to the applicant at the address indicated above, at the time of filing. The failure of any person to file a petition within the applicable time period shall constitute a waiver of that person's right to request an administrative determination (hearing) under Sections 120.569 and 120.57, FS; or to intervene in this proceeding and participate as a party to it. Any subsequent intervention will be only at the approval of the presiding officer upon the filing of a motion in compliance Rule 28-106-205 of Florida Administrative .with the Code (F.A.C.) 'A petition that disputes the

material facts on which the permitting authority's action is

based must contain the following information:

(a) The name and address of each agency affected and each agency affected and indentification number.

(b) The name address and telephone number of the petitioner, name address and telephone number of the petition-er's representative. If any, which shall be the address for service purposes during the course of the proceeding; and an explanation of how petitioncer's substantial rights will be affected by the agency determination: a agA 要答言的的。 (c) aA statement of how and

notice of the agency action or proposed action; to smile (d) A statement of all disputed issues of material fact off there are none, the petition must so state: (A)

when the petitioner received

(e) A concise statement of the "ultimate"facts"alleged,"as"well ras rathe arules rand restatutes which entitle petitioner to relief; and (f) A statement of the specific

rules or statutes the petitioner contends require reversal or (1)

tioner demonstrates to the Administrator of the EPA that it was impracticable to raise such objections within the comment period or unless the grounds for such objection arose after the comment period. Filing of a petition with the Administrator of the EPA does not stay the effective date of any permit properly issued pursuant to the provisions of Chapter 62.213, F.A.C. Peti-tions filed with the Administrator of EPA must meet the requirements of 42 U.S.C. Section 7661d(b)(2) and must be filed with the Administrator of the EPA at: U.S. EPA, 401 M Street, S.W., Washington, D.C. 20460. A complete project file is

available for public inspection. during normal business hours, 8:00 a.m. to 5:00 p.m., Monday through Friday, except legal holidays, at:

PERMITTING AUTHORITY. Department of Environmental Protection Bureau of Air Regulation 111 South Magnolia Drive, Suite 4" Tallahassee, Florida 32301 Telephone: 850/488-0114 Fax: 850/922-6979

agElso

AFFECTED DISTRICT/LOCAL PROGRAM.
Department of Environmental Protection Northwest District Office 160 Governmental Center Pensacola, Florida Center Protection 32501-5794 Telephone: 850/595-8300 Fax: 850/595-4417

The complete project file includes the revised DRAFT Percludes the revised DRAFT Permit, the application, and the information submitted by the responsible official, exclusive of confidential records under Section 403.11% FA. Interested persons may contact Scott M. Sheplak, P.E., at the above address, or call 850/921-9532, for additional information. for additional information. September 20, 1999

INTEROFFICE MEMORANDUM

Sensitivity: COMPANY CONFIDENTIAL Date: 20-Sep-1999 09:54am

From: Scott Sheplak TAL

SHEPLAK_S

Dept: Air Resources Management

Tel No: 850/488-1344

To: See Below

Subject: Re: New Posting #0050014

FYI. Gulf Power plans to publish the public notice today. In order for this

permit to be effective 1/1/2000, we will have to post the PROPOSED permit onto

the DEP world wide web site on or before November 9, 1999. The November \mathbf{q}

deadline allows for the full EPA review period (45 days) and 7 days for clerking/mailing.

Your review of the DRAFT is appreciated.

Distribution:

To: Barbara Boutwell TAL (BOUTWELL_B)
To: Scott Sheplak TAL (SHEPLAK S)

To: worley.gregg@epa.gov@in

To: Elizabeth Walker TAL (WALKER E)

To: huey.joel@epa.gov@in

To: BARTLETT.ELIZABETH@EPA.GOV@IN

To: Mary Fillingim TAL (FILLINGIM_M)
CC: Jonathan Holtom TAL (HOLTOM J)

MEMO TO FILE

THRU: Clair Fancy, P.E., Chief, Bureau of Air Regulation

THRU: Scott Sheplak, P.E., Administrator, Title V Section

FROM: Jonathan Holtom, P.E., Project Engineer

DATE: September 14, 1999

RE: Title V Permit for the Gulf Power Smith Generating Plant

During the review and preparation of the initial Title V permit for the Gulf Power Smith Generating Plant, I discovered old construction permits for units 1 & 2. The permits were issued on February 10, 1975, to allow the construction of two new electrostatic precipitators. Attached to this memo is a brief summary of the permit history for this plant. The construction permits in question are part of the permanent file for this facility.

At the time of discovery, I felt that these permits constituted federally enforceable limits and were applicable requirements for the Title V permit. Rule 62-210.200(188)2., F.A.C., states that "For any pollutant that is specifically regulated by the EPA under the Clean Air Act, a change in the method of operation shall not include an increase in the hours of operation or in the production rate, unless such change would be prohibited under any federally enforceable permit condition which was established after January 6, 1975."

The construction permits were issued in accordance with Florida's State Implementation Plan and were public noticed, thereby making the terms and conditions contained within the permits federally enforceable. Although increases in the production rates have been established through the operation permits, no construction permit has since been issued to alter the previously established levels of operation. My original direction from Pat Comer, OGC, was that I had no choice but to issue the Title V permit at the levels established by the construction permits issued in 1975, since those terms and conditions were established in a SIP permit and because the Title V permit is precluded by law from relaxing a SIP established limit.

Management then decided that, since these permits were issued prior to the inception of Florida's PSD program (August, 1980), and that the permits were issued for the construction of control devices and not to specifically limit the production rate, we should not consider them as an applicable requirement for the Title V permit. Therefore, the Title V permit has been processed based on the information contained in the title V permit application that was received June 14, 1996.

While I accepted management's decision and processed the Title V permit according to their direction, I still feel that under the current rules, the limits established in the construction permits constitute federally enforceable limitations, and that all subsequent increases above those levels constituted modifications. I further feel that any modifications made subsequent to August, 1980, should have been evaluated under the PSD/NSR requirements.

This memo has been submitted to the file solely for the purpose of establishing my personal opinion regarding the processing of the initial Title V permit for this facility and implies no intention of discrediting management's decision.

Gulf Power, Lansing Smith Plant

Facility ID #: 0050014

Permit History

This facility consists of two coal fired boilers (Units 1 & 2) and one combustion turbine. Units 1 & 2 were originally permitted through an operation permit in 1973. The capacities that were listed in the application and incorporated into the permit were 130 MW & 1300 MMBtu/hr for Unit 1 and 140.75 MW & 1,406 MMBtu/hr for Unit 2. The electrostatic precipitators that were included with the original design were unable to meet the PM limit. Because of this, AC permits were issued in 1975 to install two additional ESPs in order to meet the PM limit. The permits did not directly limit the capacities, but did incorporate the application data as enforceable conditions of the permit. The applications listed the capacities as 1,229 & 1,404 MMBtu/hr for Units 1 & 2, respectively. The electrical output was not mentioned in either the application or the permits.

Operation permits were issued following construction for Unit 1 in 1977 and for Unit 2 in 1978. The AO for Unit 1 limited heat input to 1,556 MMBtu/hr, the electrical output was not mentioned. The AO for Unit 2 limited heat input to 1,924 MMBtu/hr, the electrical output was not mentioned.

Renewal operating permits were issued in 1982 for Units 1 & 2, with the application for renewal listing the capacities as 1,556 and 1,974 MMBtu/hr, respectively. The electrical outputs were mentioned in the facility descriptions as 175 & 205 MW, respectively.

Renewal operating permits were issued in 1987 and 1992 for Units 1 & 2, with the application for renewal listing the capacities as 1,768 and 2,024 MMBtu/hr, respectively. The electrical outputs were mentioned in the permits as 175 & 205 MW, respectively. The permit states that the "Maximum allowable heat input is that heat input necessary to maintain electrical load output at 110% of the level at which the most recent successful particulate matter compliance test was conducted."