

# Memorandum

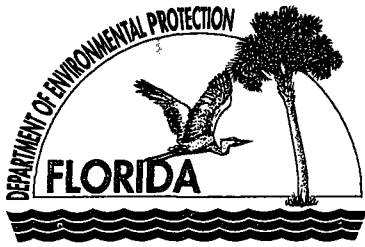
# Florida Department of Environmental Protection

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TO: Trina Vielhauer, Chief, Bureau of Air Regulation  
THROUGH: Jeff Koerner, New Source Review Section *JK*  
FROM: Bruce Mitchell, New Source Review Section *BM*  
DATE: April 2, 2009  
SUBJECT: Project No. 0010087-036-AC/PSD-FL-228D  
Florida Rock Industries, Inc., Thompson S. Baker Cement Plant  
Installation of a New Selective Non-Catalytic Reduction (SNCR) System on Kiln-Line 1  
Extension of the Expiration Date for Permit No. 0010087-033-AC

The applicant submitted a request to extend Permit No. 0010087-033-AC to allow completion of the new SNCR system on Kiln-Line 1, troubleshoot the system, conduct performance tests and submit an application to incorporate the applicable provisions into the Title V permit. The attached letter extends the expiration date from June 1, 2009 to June 30, 2010. The attached Technical Evaluation provides a detailed summary of the project.

Attachments



# Florida Department of Environmental Protection

Bob Martinez Center  
2600 Blair Stone Road  
Tallahassee, Florida 32399-2400

Charlie Crist  
Governor

Jeff Kottkamp  
Lt. Governor

Michael W. Sole  
Secretary

April 2, 2009

*Sent by Electronic Mail – Received Receipt Requested*

Mr. Chris Horner, Plant Manager  
Thompson S. Baker Cement Plant  
Florida Rock Industries, Inc.  
P.O. Box 459  
Newberry, Florida 32669

Re: Project No. 0010087-036-AC (PSD-FL-228D)  
Thompson S. Baker Cement Plant, Kiln-Line 1 Project  
Extension of Air Construction Permit No. 0010087-033-AC

Dear Mr. Horner:

On March 17, 2009, we received a request to extend the expiration date of the above permit from June 1, 2009 to a date with sufficient time to allow completion of the installation of a new Selective Non-Catalytic Reduction (SNCR) system on existing Kiln-Line 1, troubleshoot the system, conduct performance tests and submit an application to incorporate the applicable provisions into the Title V air operation permit. The construction of the SNCR system for the existing Kiln-Line 1 was originally authorized by air construction permit No. 0010087-021-AC, which was issued on October 11, 2006. On March 18, 2008, the Department of Environmental Protection (Department) issued an extension of the expiration date for this project from July 31, 2008 to June 1, 2009, project No. 0010087-033-AC, to accommodate the final engineering design and installation of the new SNCR system. You predict that construction of the new SNCR system on Kiln-Line 1 will be completed by May 2009, but need the additional time to troubleshoot the system, conduct performance tests to demonstrate compliance with the emissions standards and submit an application to incorporate the new applicable provisions into the Title V air operation permit.

**Determination:** Based on the circumstances and information provided, the Department approves this request. The expiration date is hereby extended from **June 1, 2009** to **June 30, 2010**. A copy of this letter shall be filed with the referenced permit and shall become part of the permit. This permitting decision is issued pursuant to Chapter 403, Florida Statutes (F.S.).

**Permitting Authority:** Applications for air construction permits are subject to review in accordance with the provisions of Chapter 403, F.S., and Chapters 62-4, 62-210 and 62-212 of the Florida Administrative Code (F.A.C.). The Permitting Authority responsible for making a permit determination for this project is the Bureau of Air Regulation in the Department's Division of Air Resource Management. The Permitting Authority's physical address is: 111 South Magnolia Drive, Suite #4, Tallahassee, Florida. The Permitting Authority's mailing address is: 2600 Blair Stone Road, MS #5505, Tallahassee, Florida 32399-2400. The Permitting Authority's telephone number is 850/488-0114.

**Petitions:** A person whose substantial interests are affected by the proposed permitting decision may petition for an administrative hearing in accordance with Sections 120.569 and 120.57, F.S. The petition must contain the information set forth below and must be filed with (received by) the Department's Agency Clerk in the Office of General Counsel of the Department of Environmental Protection, 3900 Commonwealth Boulevard, Mail Station #35, Tallahassee, Florida 32399-3000 (Telephone: 850/245-2241). Petitions must be filed within 14 days of

**EXTENSION OF AIR CONSTRUCTION PERMIT EXPIRATION DATE**

receipt of this permit extension. A petitioner shall mail a copy of the petition to the applicant at the address indicated above, at the time of filing. The failure of any person to file a petition within the appropriate time period shall constitute a waiver of that person's right to request an administrative determination (hearing) under Sections 120.569 and 120.57, F.S., or to intervene in this proceeding and participate as a party to it. Any subsequent intervention (in a proceeding initiated by another party) will be only at the approval of the presiding officer upon the filing of a motion in compliance with Rule 28-106.205, F.A.C.

A petition that disputes the material facts on which the Permitting Authority's action is based must contain the following information: (a) The name and address of each agency affected and each agency's file or identification number, if known; (b) The name, address, and telephone number of the petitioner; the name, address and telephone number of the petitioner's representative, if any, which shall be the address for service purposes during the course of the proceeding; and an explanation of how the petitioner's substantial interests will be affected by the agency determination; (c) A statement of when and how each petitioner received notice of the agency action or proposed decision; (d) A statement of all disputed issues of material fact; (e) A concise statement of the ultimate facts alleged, including the specific facts the petitioner contends warrant reversal or modification of the agency's proposed action; (f) A statement of the specific rules or statutes the petitioner contends require reversal or modification of the agency's proposed action including an explanation of how the alleged facts relate to the specific rules or statutes; and, (g) A statement of the relief sought by the petitioner, stating precisely the action the petitioner wishes the agency to take with respect to the agency's proposed action. A petition that does not dispute the material facts upon which the Permitting Authority's action is based shall state that no such facts are in dispute and otherwise shall contain the same information as set forth above, as required by Rule 28-106.301, F.A.C.

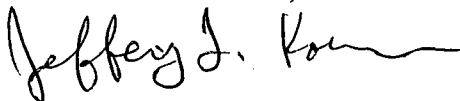
Because the administrative hearing process is designed to formulate final agency action, the filing of a petition means that the Permitting Authority's final action may be different from the position taken by it in this written notice. Persons whose substantial interests will be affected by any such final decision of the Permitting Authority on the application have the right to petition to become a party to the proceeding, in accordance with the requirements set forth above.

**Mediation:** Mediation is not available in this proceeding.

**Effective Date:** This permitting decision is final and effective on the date filed with the clerk of the Department unless a petition is filed in accordance with the above paragraphs or unless a request for extension of time in which to file a petition is filed within the time specified for filing a petition pursuant to Rule 62-110.106, F.A.C., and the petition conforms to the content requirements of Rules 28-106.201 and 28-106.301, F.A.C. Upon timely filing of a petition or a request for extension of time, this action will not be effective until further order of the Department.

**Judicial Review:** Any party to this permitting decision (order) has the right to seek judicial review of it under Section 120.68, F.S., by filing a notice of appeal under Rule 9.110 of the Florida Rules of Appellate Procedure with the clerk of the Department in the Office of General Counsel, Mail Station #35, 3900 Commonwealth Boulevard, Tallahassee, Florida, 32399-3000, and by filing a copy of the notice of appeal accompanied by the applicable filing fees with the appropriate District Court of Appeal. The notice must be filed within 30 days after this order is filed with the clerk of the Department.

Executed in Tallahassee, Florida.



Trina Vielhauer, Chief  
Bureau of Air Regulation



TLV/jfk/bm

**EXTENSION OF AIR CONSTRUCTION PERMIT EXPIRATION DATE**

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**CERTIFICATE OF SERVICE**

The undersigned duly designated deputy agency clerk hereby certifies that this Notice of Extension of Air Construction Permit Expiration Date was sent by electronic mail (or a link to these documents made available electronically on a publicly accessible server) with received receipt requested before the close of business on 4/2/09 to the persons listed below.

Mr. Chris Horner, Plant Manager, Florida Rock Industries, Inc. ([chrish@flarock.com](mailto:chrish@flarock.com))  
Mr. Henry Gotsch, Florida Rock Industries, Inc. ([hgotsch@flarock.com](mailto:hgotsch@flarock.com))  
Mr. John Koogler, P.E., Koogler & Associates, Inc. ([jkoogler@kooglerassociates.com](mailto:jkoogler@kooglerassociates.com))  
Ms. Heather Abrams, EPA Region 4 ([abrams.heather@epamail.epa.gov](mailto:abrams.heather@epamail.epa.gov))  
Ms. Kathleen Forney, EPA Region 4 ([forney.kathleen@epamail.epa.gov](mailto:forney.kathleen@epamail.epa.gov))  
Ms. Catherine Collins, Fish and Wildlife Service ([catherine.collins@fws.gov](mailto:catherine.collins@fws.gov))  
Mr. Christopher Kirts, Northeast District ([christopher.kirts@dep.state.fl.us](mailto:christopher.kirts@dep.state.fl.us))  
Ms. Vickie Gibson, BAR Reading File ([Victoria.Gibson@dep.state.fl.us](mailto:Victoria.Gibson@dep.state.fl.us))

Clerk Stamp

FILING AND ACKNOWLEDGMENT FILED, on this date, pursuant to Section 120.52(7), F.S., with the designated agency clerk, receipt of which is hereby acknowledged.

  
\_\_\_\_\_  
(Clerk)

4/2/09  
\_\_\_\_\_  
(Date)

**TECHNICAL EVALUATION  
AND  
PRELIMINARY DETERMINATION**

**Applicant**

Florida Rock Industries, Inc.  
Thompson S. Baker Cement Plant  
Facility ID No. 0010087

**County**

Alachua County, Florida

**Project**

Project No. 0010087-036-AC/PSD-FL-228D  
Extension of Permit No. 0010087-033-AC

**Permitting Authority**

Florida Department of Environmental Protection  
Division of Air Resource Management  
Bureau of Air Regulation – New Source Review Section  
2600 Blair Stone Road, Mail Station #5505  
Tallahassee, Florida 32399-2400  
Telephone: 850/488-0114  
Fax: 850/921-9533

## 1. APPLICATION INFORMATION

### Facility Location

Florida Rock Industries, Inc. operates the existing Thompson S. Baker Cement Plant, which is located in Alachua County at 4000 N.W. County Road 235 in Newberry, Florida. The Universal Transverse Mercator (UTM) coordinates are Zone 17, 364.4 kilometers (km) East, and 3285.7 km North. This site is in an area that is attainment for all air pollutants subject to a National Ambient Air Quality Standard (NAAQS).

### Facility Classification

The facility belongs to the Standard Industrial Codes (SIC) Major Group No. 32 (Stone, Clay, Glass and Concrete Products), Group No. 321 (Cement, Hydraulic) and Industry No. 3241 (Cement, Hydraulic). The North American Industry Classification System (NAICS) Code is No. 327310 (Cement Manufacturing). The facility is regulated according to the following categories.

- The plant is a major source of hazardous air pollutants.
- The plant operates no units subject to the acid rain provisions of the Clean Air Act.
- The plant is a Title V major source of air pollution in accordance with Chapter 213, Florida Administrative Code (F.A.C.).
- The plant is a major stationary source in accordance with Rule 62-212.400, F.A.C. for the Prevention of Significant Deterioration (PSD) of Air Quality.
- The plant operates units subject to the following federal New Source Performance Standards (NSPS) in Part 60 of Title 40 of the Code of Federal Regulations: Subpart A (General Provisions), Subpart F (Portland Cement Plants), Subpart Y (Coal Preparation Plants) and Subpart OOO (Nonmetallic Mineral Processing Plants).
- The plant operates units subject to the following National Emissions Standards for Hazardous Air Pollutants (NESHAP) in Part 63 of Title 40 of the Code of Federal Regulations: Subpart A (General Provisions) and Subpart LLL (Portland Cement Manufacturing Industry).

### Project Description

On March 17, 2009, the Department of Environmental Protection (Department) received a request to extend the expiration date of air construction permit No. 0010087-033-AC, and is designated as project No. 0010087-036-AC/PSD-FL-228D. The extension will allow sufficient time to complete construction of a Selective Non-Catalytic Reduction (SNCR) system for existing Kiln-Line 1 as a control technology for nitrogen oxide (NO<sub>x</sub>) emissions, conduct performance tests and submit an application to incorporate the applicable provisions into the Title V air operation permit.

## 2. REVIEW FOR PROGRESS OF AUTHORIZED WORK

The construction of the SNCR system for the existing Kiln-Line 1 was originally authorized by air construction permit No. 0010087-021-AC, which was issued on October 11, 2006. On March 18, 2008, the Department issued an extension of the expiration date for this project from July 31, 2008 to June 1, 2009, to accommodate final engineering design and installation of a SNCR system. For the current project, the applicant requests that the permit expiration date be extended with sufficient time to allow completion of the installation of the SNCR system, troubleshoot the system, conduct performance tests and submit an application to incorporate the applicable provisions into the Title V air operation permit. Attachment A provides the construction activities for the SNCR system that have been completed and those that are still under construction.

## 3. CONCLUSION

Based on the request, the Department recommends the extension of the expiration date from June 1, 2009 to June 30, 2010. The Department's determination is based on a technical review of the request and consideration to

provide sufficient time to complete the construction of the SNCR system, conduct performance testing and apply for incorporation of the appropriate terms and conditions in the Title V air operation permit. Bruce Mitchell is the project engineer responsible for reviewing the request and drafting the permit changes. Additional details of this analysis may be obtained by contacting the project engineer at the Department's Bureau of Air Regulation at Mail Station #5505, 2600 Blair Stone Road, Tallahassee, Florida 32399-2400.

**Attachment A: Construction Activities**

**Kiln-Line 1: SNCR System Installation**

**Construction Completed:**

- Ammonia Tank Containment
- Ammonia Tank-to-Pump Piping
- Ammonia Tank Pump
- Ammonia Tank Pump-to-Nozzle Piping
- Ammonia Discharge Nozzle

**Under Construction:**

- Ammonia Tank
- Ammonia Tank's Piping
- Ammonia Tank's Electrical/Monitoring Services
- Ammonia Tank Pump's Electrical/Control/Monitoring Services
- SNCR System Integration with POLCID® NT (the trade name of Polysius Corporation for a Windows-based automated master process control system for the cement industry)

**FLORIDA ROCK INDUSTRIES INC**

CEMENT GROUP / 4000 N.W. CR 235 / P.O. Box 459 / Newberry, FL 32669 / (352) 472-4722

March 25, 2009



Mr. Jeff Koerner, Administrator

Division of Air Resource Management—New Source Review Section  
 Florida Dept. of Environmental Protection  
 2600 Blair Stone Road  
 Tallahassee, FL 32399-2400

RE: Request to extend expiration date of permit no. 0010087-031-AC (PSD-FL-350);  
 Florida Rock Industries, Inc.—Thompson S. Baker Cement Plant; Facility ID 0010087  
 -033-AC 228  
 0010087-036-AC / PSD-FL-2280

Dear Mr. Koerner:

In response to the request by Mr. Bruce Mitchell for more specific information on the status of construction of the SNCR system for the Line 1 kiln, I am submitting to you the attached list. It was prepared by our project manager for the SNCR system.

<u>Component/Service</u>	<u>Completion Status (%)</u>
Tank	95
Tank's piping	95
Tank containment	100
Tank-to-pump piping	100
Tank's electrical/monitoring services	0
Pump	100
Pump's electrical/control/monitoring services	10
Pump-to-nozzle piping	100
Discharge nozzle	100
System integration with POLCID	0

The project manager tells me that he expects to start and verify this system in May, 2009, when our tire-feeding system is scheduled to be off-line for maintenance. No emission tests are required by the construction permit, but continuous monitoring and recording of the ammonia-injection rate is needed to show compliance with the 150 lb/hr injection limit.

Extension of the permit expiration date is requested to both allow time to verify the proper function of the system and to provide an application for Title V permit revision. Please call me at ext. 130 if you would like more information on the project. Thank you.

Sincerely,  
 FLORIDA ROCK INDUSTRIES, INC.

Chris Horner  
 Plant Manager



**FLORIDA ROCK INDUSTRIES INC**

CEMENT GROUP / 4000 N.W. CR 235 / P.O. Box 459 / Newberry, FL 32869 / (352) 472-4722



March 13, 2009

Mr. Christopher Kirts, P.E.,  
 District Air Program Administrator  
 Florida Department of Environmental Protection  
 7825 Baymeadows Way, Suite B200  
 Jacksonville, FL 32256-7590

RE: Modification of construction permits no. 0010087-021-AC (extended under project no. 0010087-033-AC).

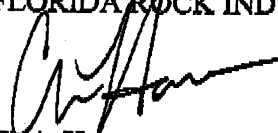
Facility ID 0010087; Florida Rock Industries, Inc.—Thompson S. Baker Cement Plant  
 0010087-036-AC / PSD-FL-350C

Dear Mr. Kirts:

We request that the above-referenced construction permit be modified to extend its expiration date. Construction is nearly complete—with just electrical and some piping work remaining—on the selective non-catalytic reduction (SNCR) system. Testing of the system should be complete by end of June. To allow time for demonstration and troubleshooting of the system and for application to incorporate the SNCR system into the Title V permit, we request that the expiration date of this permit be extended until August 31, 2009.

Please contact me at (352) 472-4722, ext. 130, or Henry Gotsch, ext. 121, if you have any questions.

Sincerely,  
 FLORIDA ROCK INDUSTRIES, INC.

  
 Chris Horner  
 Plant Manager

**RECEIVED**

MAR 17 2009

3-25-09 John D. Mr. Gotsch - asked him to document what has been done and what is left to be done.

- some piping
- some electrical

- because kiln-line 1 & kiln-line 2 will share some equipment (storage tanks, fan instances), there has been some delays in the installation of the equipment for both SNCR systems

I reminded him of the 6-months timeframe for incorporation into the T-5 permit, so they may need more than what they asked for - he agreed and said the issue will be discussed and they will submit a reply. rba

**NORTHEAST DISTRICT  
 DEP-JACKSONVILLE**

## Livingston, Sylvia

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**To:** chrish@flarock.com  
**Cc:** hgotsch@flarock.com; jkoogler@kooglerassociates.com; abrams.heather@epamail.epa.gov; forney.kathleen@epamail.epa.gov; catherine\_collins@fws.gov; Kirts, Christopher; Gibson, Victoria  
**Subject:** FL Rock Industries - THOMPSON S. BAKER CEMENT PLANT; 0010087-036-AC/ PSD-FL-228D

Dear Sir/ Madam:

Attached is the official **Notice of Final Permit** for the project referenced below. Click on the link displayed below to access the permit project documents and send a "reply" message verifying receipt of the document(s) provided in the link; this may be done by selecting "Reply" on the menu bar of your e-mail software, noting that you can view the documents, and then selecting "Send".

*Note: We must receive verification that you are able to access the documents. Your immediate reply will preclude subsequent e-mail transmissions to verify accessibility of the document(s).*

**Click on the following link to access the permit project documents:**

[http://ARM-PERMIT2K.dep.state.fl.us/adh/prod/pdf\\_permit\\_zip\\_files/0010087.036.AC.F\\_pdf.zip](http://ARM-PERMIT2K.dep.state.fl.us/adh/prod/pdf_permit_zip_files/0010087.036.AC.F_pdf.zip)

**Owner/Company Name:** FLORIDA ROCK INDUSTRIES, INC.  
**Facility Name:** THOMPSON S. BAKER CEMENT PLANT  
**Project Number:** 0010087-036-AC/ PSD-FL-228D  
**Permit Status:** FINAL  
**Permit Activity:** CONSTRUCTION/ Extension  
**Facility County:** ALACHUA  
**Processor:** Bruce Thomas

The Bureau of Air Regulation is issuing electronic documents for permits, notices and other correspondence in lieu of hard copies through the United States Postal System, to provide greater service to the applicant and the engineering community. Access these documents by clicking on the link provided above, or search for other project documents using the "*Air Permit Documents Search*" website at

<http://www.dep.state.fl.us/air/eproducts/apds/default.asp> .

Permit project documents addressed in this email may require immediate action within a specified time frame. Please open and review the document(s) as soon as possible, and verify that they are accessible. Please advise this office of any changes to your e-mail address or that of the Engineer-of-Record. If you have any problems opening the documents or would like further information, please contact the Florida Department of Environmental Protection, Bureau of Air Regulation at (850)488-0114.

Sylvia Livingston  
Bureau of Air Regulation  
Division of Air Resource Management (DARM)  
850/921-9506  
[sylvia.livingston@dep.state.fl.us](mailto:sylvia.livingston@dep.state.fl.us)

Note: The attached document is in Adobe Portable Document Format (pdf). Adobe Acrobat Reader can be downloaded for free at the following internet site: <http://www.adobe.com/products/acrobat/readstep.html> .

## Livingston, Sylvania

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**From:** Horner, Chris [HornerC@VMCMAIL.com]  
**Sent:** Thursday, April 02, 2009 1:22 PM  
**To:** Livingston, Sylvania  
**Subject:** RE: FL Rock Industries - THOMPSON S. BAKER CEMENT PLANT; 0010087-036-AC/ PSD-FL-228D

I have received and viewed the documents.

### **CHRIS HORNER**

Plant Manager  
Vulcan Materials Company  
Florida Rock Division  
Thompson S. Baker Cement Plant  
4000 NW CR 235  
Newberry, FL 32669  
(352) 472-4722 ext 130 (ofc)  
(352) 354-5090 (Cell)

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**From:** Livingston, Sylvania [mailto:Sylvia.Livingston@dep.state.fl.us]  
**Sent:** Thursday, April 02, 2009 1:17 PM  
**To:** Horner, Chris  
**Cc:** Gotsch, Henry; jkoogler@kooglerassociates.com; abrams.heather@epamail.epa.gov; forney.kathleen@epamail.epa.gov; catherine\_collins@fws.gov; Kirts, Christopher; Gibson, Victoria; Mitchell, Bruce; Walker, Elizabeth (AIR)  
**Subject:** FL Rock Industries - THOMPSON S. BAKER CEMENT PLANT; 0010087-036-AC/ PSD-FL-228D

Dear Sir/ Madam:

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### **Click on the following link to access the permit project documents:**

[http://ARM-PERMIT2K.dep.state.fl.us/adh/prod/pdf\\_permit\\_zip\\_files/0010087.036.AC.F\\_pdf.zip](http://ARM-PERMIT2K.dep.state.fl.us/adh/prod/pdf_permit_zip_files/0010087.036.AC.F_pdf.zip)

**Owner/Company Name:** FLORIDA ROCK INDUSTRIES, INC.

**Facility Name:** THOMPSON S. BAKER CEMENT PLANT

**Project Number:** 0010087-036-AC/ PSD-FL-228D

**Permit Status:** FINAL

**Permit Activity:** CONSTRUCTION/ Extension

**Facility County:** ALACHUA

**Processor:** Bruce Thomas

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## Livingston, Sylvia

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**From:** Mike Roddy [WMRoddy@seminole-electric.com]  
**Sent:** Tuesday, April 07, 2009 12:51 PM  
**To:** Livingston, Sylvia  
**Subject:** Re: Seminole Electric Cooperative, Inc. - SEMINOLE GENERATINGSTATION; 1070025-012-AC

Got it. Mike Roddy

>>> "Livingston, Sylvia" <Sylvia.Livingston@dep.state.fl.us> 4/7/2009 10:47 AM >>>

Dear Sir/ Madam:

Attached is the official **Notice of Final Permit** for the project referenced below. Click on the link displayed below to access the permit project documents and send a "reply" message verifying receipt of the document(s) provided in the link; this may be done by selecting "Reply" on the menu bar of your e-mail software, noting that you can view the documents, and then selecting "Send".

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**Click on the following link to access the permit project documents:**

[http://ARM-PERMIT2K.dep.state.fl.us/adh/prod/pdf\\_permit\\_zip\\_files/1070025.012.AC.F\\_pdf.zip](http://ARM-PERMIT2K.dep.state.fl.us/adh/prod/pdf_permit_zip_files/1070025.012.AC.F_pdf.zip)

**Owner/Company Name:** SEMINOLE ELECTRIC COOPERATIVE, INC.

**Facility Name:** SEMINOLE GENERATING STATION

**Project Number:** 1070025-012-AC

**Permit Status:** FINAL

**Permit Activity:** CONSTRUCTION

**Facility County:** PUTNAM

**Processor:** Bruce Thomas

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Sylvia Livingston

Bureau of Air Regulation

Division of Air Resource Management (DARM)

850/921-9506