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City of Jacksonville, Florida

Neighborhoods Department
Environmental Quality Division
Ed Ball Building
214 N. Hogan St., 5th Floor
Jacksonville, FL 32202
(904) 255-7100
www.coj.net

9171 9690 0935 0117 8508 61

PERMITTEE

Contanda Terminals LLC
2701 Talleyrand Avenue
Jacksonville, Florida 32206

Authorized Representative:
Mr. Alex Sease, Terminal Manager

Air Permit No. 0310619-001-AC
Permit Expires: April 30, 2019
Minor Air Construction Permit

Modification of a Bulk Liquid
Storage and Distribution
Terminal

PROPERTY OWNER

Jacksonville Port Authority
2831 Talleyrand Avenue
Jacksonville, Florida 32203-3417

Property Owner Contact:
Mr. Doug Menefee, Talleyrand Marine Terminal Director

PROJECT

This is the final air construction permit, which authorizes the modification of a bulk liquid storage and distribution terminal. The proposed work will be conducted at Contanda Terminals LLC, Jacksonville Terminal, categorized under Standard Industrial Classification No. 4226. The facility is located in Duval County at 2701 Talleyrand Avenue in Jacksonville, Florida, 32206. The UTM coordinates are Zone 17, 440.01 km East and 3357.98 km North. The property owner is the Jacksonville Port Authority.

This final permit is organized into the following sections: Section 1. (General Information); Section 2. (Administrative Requirements); Section 3. (Emissions Unit Specific Conditions); and Section 4. (General Conditions); Sections 5. (Common Conditions); and Section 6. (Common Testing Requirements). Because of the technical nature of the project, the permit contains numerous acronyms and abbreviations, which are defined in Appendix A of this permit.

STATEMENT OF BASIS

This air pollution construction permit is issued under the provisions of: Chapter 403 of the Florida Statutes (F.S.) and Rules 62-4, 62-204, 62-210, 62-212, 62-296 and 62-297 of the Florida Administrative Code (F.A.C.). The permittee is authorized to conduct the proposed work in accordance with the conditions of this permit. This project is subject to the general preconstruction review requirements in Rule 62-212.300, F.A.C. and is not subject to the preconstruction review requirements for major stationary sources in Rule 62-212.400, F.A.C. for the Prevention of Significant Deterioration (PSD) of Air Quality.

FINAL PERMIT

ISSUANCE OF PERMIT

Upon issuance of this final permit, any party to this order has the right to seek judicial review of it under Section 120.68 of the F.S. by filing a notice of appeal under Rule 9.110 of the Florida Rules of Appellate Procedure with the Office of General Counsel, City of Jacksonville, 117 West Duval Street, Suite 480, Jacksonville, FL 32202 [Telephone: (904) 630-1700; Fax: (904) 630-1731] and by filing a copy of the notice of appeal accompanied by the applicable filing fees with the appropriate District Court of Appeal. The notice must be filed within 30 days after this order is filed with the clerk of the Neighborhoods Department, Environmental Quality Division.

Executed in Jacksonville, Florida



Richard L. Robinson, P.E., Manager
Air Pollution Source Permitting Section

RLR/HDS

CERTIFICATE OF SERVICE

The undersigned clerk hereby certifies that this Air Permit package was sent by certified mail, or a link to these documents made available electronically on a publicly accessible server, before the close of business on the date indicated below, to the following persons.

- Mr. Alex Sease, Terminal Manager, Contanda Terminals LLC (asease@contanda.com)
- Mr. Robert Fox, P.E., Principal Consultant, Environmental Resources Management (bob.fox@erm.com)
- Ms. Julie Hudson, Environmental Manager, FDEP, Northeast District (Julie.Hudson@dep.state.fl.us)
- Mr. Wayne Walker, EQD (WLW@cojnet)
- Ms. Shannon Stone, EQD (Stone@coj.net)
- Ms. Patricia Gee-Jones, EQD (patricia@coj.net)

FILING AND ACKNOWLEDGMENT FILED, on this date, pursuant to Section 120.52(7), F.S., with the clerk, receipt of which is hereby acknowledged.



(Clerk)

5/9/2017

(Date)

SECTION 1.
GENERAL INFORMATION (FINAL)

FACILITY DESCRIPTION

Contanda Terminals LLC is an existing bulk liquid storage and distribution terminal, which is categorized under Standard Industrial Classification 4226. This facility is a storage and distribution facility for commercial chemical products including caustic soda, various acids, crude tall oil, black liquor, molasses, vegetable oils, and soil fumigant.

Products are brought into the terminal via marine vessel, railcar, tanker trucks, and intermodal tank (ISO) containers. These units are off-loaded through the marine dock manifold located adjacent to Docks 6 or 8, through the thirteen railcar transfer stations located along the east-west spur on the site; or through the four truck loading bays located throughout the terminal. Unloaded product is pumped directly into the facility's twenty-three active storage tanks or directly off-loaded from railcar into a tanker truck or ISO container (i.e. transloaded). Product is shipped from the terminal by railcar through the railcar transfer stations, by tanker truck through the loading racks, or by ISO container. All tanks onsite are listed below.

Tank No.	Tank Capacity (Gallons)
801	1,965,823
802	500,000
803	256,848
805	582,201
806	652,697
807	457,680
808	210,571
809	210,571
815	126,827
816	126,948
817	210,314
818	211,027
819	837,242
820	838,192
821	2,021,900
822	1,689,781
823	433,643
824	136,619
826	506,870
827	631,847
828	213,472

**SECTION 1.
GENERAL INFORMATION (FINAL)**

Tank No.	Tank Capacity (Gallons)
829	631,025
830	422,040
831	422,170
832	639,578
833	1,495,565
1	6200
2	6200
3	12,000
8100	3000
8102	500
8103	175

In addition to the above tanks (except Tank No. 826), an isopropyl alcohol transloading operation, two steam generators, and two emergency generators are on site but these operations are exempt from permitting.

PROPOSED PROJECT

This project is for the modification of a bulk liquid storage and distribution terminal.

This project will modify the following emission unit.

Facility ID No. 0310619	
ID No.	Emission Unit Description
001	Soil Fumigant Storage Tank No. 826

FACILITY REGULATORY CLASSIFICATION

- The facility is not a major source of hazardous air pollutants (HAP).
- The facility does not operate units subject to the acid rain provisions of the Clean Air Act (CAA).
- The facility is not a Title V major source of air pollution in accordance with Rule 62-213, F.A.C.
- The facility is not a major stationary source in accordance with Rule 62-212.400(PSD), F.A.C.

SECTION 2.
ADMINISTRATIVE REQUIREMENTS (FINAL)

1. **Permitting Authority:** The Permitting Authority for this project is Neighborhoods Department, Environmental Quality Division (Permitting Authority). The Permitting Authority's mailing address is 214 North Hogan Street, Suite 500, Jacksonville, Florida 32202 and the Permitting Authority's telephone number is (904) 255-7100.
2. **Compliance Authority:** All documents related to compliance activities such as reports, tests, and notifications shall be submitted to the Permitting Authority at the mailing address stated in Administrative Requirement No. 1.
3. **Appendix:** The following Appendix is attached as a part of this permit: Appendix A (Citation Formats and Glossary of Common Terms).
4. **Applicable Regulations, Forms and Application Procedures:** Unless otherwise specified in this permit, the construction and operation of the subject emissions units shall be in accordance with the capacities and specifications stated in the application. The facility is subject to all applicable provisions of: Chapter 403, F.S.; and Rules 62-4, 62-204, 62-210, 62-212, 62-213, 62-296, and 62-297, F.A.C. Issuance of this permit does not relieve the permittee from compliance with any applicable federal, state, or local permitting regulations.
5. **New or Additional Conditions:** For good cause shown and after notice and an administrative hearing, if requested, the Permitting Authority may require the permittee to conform to new or additional conditions. The Permitting Authority shall allow the permittee a reasonable time to conform to the new or additional conditions, and on application of the permittee, the Permitting Authority may grant additional time. [Rule 62-4.080, F.A.C. and Rule 2.1401, JEPB]
6. **Modifications:** The permittee shall notify the Permitting Authority upon commencement of construction. No new emissions unit shall be constructed and no existing emissions unit shall be modified without obtaining an air construction permit from the Permitting Authority. Such permit shall be obtained prior to beginning construction or modification. [Rules 62-210.300(1), F.A.C., Rule 62-212.300(1)(a), F.A.C., Rule 2.301, JEPB, and Rule 2.401, JEPB]
7. **Construction and Expiration:** The expiration date shown on the first page of this permit provides time to complete the physical construction activities authorized by this permit, complete any necessary compliance testing, and obtain an operation permit. Notwithstanding the existing operation permit expiration date, all specific emissions limitations and operating requirements established by this permit shall remain in effect until the facility or emissions unit is permanently shut down. For good cause, the permittee may request that that a permit be extended. Pursuant to Rule 62-4.080(3), F.A.C., such a request shall be submitted to the Permitting Authority in writing before the permit expires. [Rules 62-4.070(4), F.A.C., Rule 62-4.080 F.A.C., Rule 62-210.300(1), F.A.C., Rule 2.1401, JEPB, and Rule 2.301, JEPB]
8. **Source Obligation:**
 - a. Authorization to construct shall expire if construction is not commenced within 18 months after receipt of the permit, if construction is discontinued for a period of 18 months or more, or if construction is not completed within a reasonable time. This provision does not apply to the time period between construction of the approved phases of a phased construction project except that each phase must commence construction within 18 months of the commencement date established by the Florida Administrative Code in the permit.

SECTION 2.
ADMINISTRATIVE REQUIREMENTS (FINAL)

- b. At such time that a particular source or modification becomes a major stationary source or major modification (as these terms were defined at the time the source obtained the enforceable limitation) solely by virtue of a relaxation in any enforceable limitation which was established after August 7, 1980, on the capacity of the source or modification otherwise to emit a pollutant, such as a restriction on hours of operation, then the requirements of Rule 62-212.400(4) through (12), F.A.C., shall apply to the source or modification as though construction had not yet commenced on the source or modification.
- c. At such time that a particular source or modification becomes a major stationary source or major modification (as these terms were defined at the time the source obtained the enforceable limitation) solely by exceeding its projected actual emissions, then the requirements of Rule 62-212.400(4) through (12), F.A.C., shall apply to the source or modification as though construction had not yet commenced on the source or modification.

[Rule 62-212.400(12), F.A.C. and Rule 2.401, JEPB]

- 9. Application for Non-Title V Operation Permit: This permit authorizes modification of the permitted emissions units and initial operation to determine compliance with rules. A Non-Title V air operation permit is required for regular operation of the permitted emissions units. **The permittee shall apply for a Non-Title V air operation permit at least 90 days prior to expiration of this permit.** To apply for a Non-Title V operation permit, the applicant shall submit the appropriate application form, compliance test results, and such additional information as the Permitting Authority may by law require. The application shall be submitted to the Permitting Authority. [Rule 62-4.030 F.A.C., Rule 62-4.050 F.A.C., Rule 62-4.070, F.A.C., and Rule 2.1401, JEPB]
- 10. The facility shall be subject to City of Jacksonville Ordinance Code, Title X, Chapter 360 [Environmental Regulation], Chapter 362 [Air and Water Pollution], Chapter 376 [Odor Control], and JEPB Rule 1 [Final Rules with Respect to Organization, Procedure, and Practice].
- 11. The facility shall be subject to JEPB Rule 2, Part Nos. I through IV, VI through VII and Part Nos. IX through XIV.

**SECTION 3.
EMISSION UNIT SPECIFIC CONDITIONS (FINAL)**

A. Soil Fumigant Storage Tank No. 826

This section of the permit addresses the following emissions unit.

EU No.	Emission Unit Description
001	Soil Fumigant Storage Tank No. 826 - This is a 506,870 gallon tank dedicated to the storage and distribution of a commercial soil fumigant used for the control of all major species of nematodes. The fumigant is comprised of 1, 3 dichloropropene (up to 97.5%), which is both a volatile organic compound (VOC) and a hazardous air pollutant (HAP). The tank was field erected (52 feet in diameter; 32 feet in height) in 1996 with a fixed dome roof, a conservation vent, and an emergency relief manway. It is nitrogen blanketed, with a minimum regulated pressure. Incoming soil fumigant is received from marine vessels through a welded steel pipeline from the marine dock manifold; from railcars through vapor-balanced loading lines via two dedicated transfer stations; or through vapor-balanced loading lines via one dedicated tanker truck loading rack. Outgoing soil fumigant is loaded into railcars using the vapor-balanced loading lines to the dedicated railcar transfer stations and into the tanker trucks using vapor-balanced loading lines to the dedicated truck loading rack. Emissions are controlled by a vapor recovery system.

EQUIPMENT

1. Equipment Name: The permittee is authorized to modify the soil fumigant handling system. [Application No. 0310619-001-AC]

PERFORMANCE RESTRICTIONS

2. NSPS: 40 CFR Part 60, Subpart Kb, Standards of Performance for Volatile Organic Liquids Storage Vessel (Including Petroleum Liquid Storage Vessels) for which Construction, Reconstruction, or Modification Commenced After July 23, 1984 and 40 CFR 60, Subpart A, General Provisions shall apply to this emission unit. [40 CFR 60, Subpart Kb, 40 CFR 60.7, Rule 62.204.800, F.A.C., and Rule 2.201, JEPB]
3. Restricted Operation: The hours of operation are not limited (8760 hours per year). [Rule 62-4.070(3), F.A.C., Rule 62-210.200(PTE), F.A.C., Rule 2.1401, JEPB, and Rule 2.301, JEPB]
4. Maximum Process Rate: The maximum process rate of the soil fumigant handling system shall be limited to 2,590,000 gallons per year of soil fumigant. [Application No. 0310619-001-AC, 62-210.200(PTE), F.A.C. and Rule 2.301, JEPB]

MONITORING REQUIREMENTS

5. The owner or operator of this storage vessel shall notify the Permitting Authority within 30 days when the maximum true vapor pressure of the liquid exceeds the maximum true vapor pressure value of 5.2 kilo pascals (kPa). [40 CFR 60.116b(d), Rule 62-204.800, F.A.C., and Rule 2.201, JEPB]

RECORDS AND REPORTS

6. Monthly Records: The permittee shall maintain monthly records of the following:
 - a. A record of the volatile organic liquid stored;
 - b. The period of storage;
 - c. The maximum true vapor of the volatile organic liquid during the respective storage period.[Rule 62-4.070(3), F.A.C., and Rule 2.1401, JEPB]
7. Monthly Record Retention: The above monthly records for the soil fumigant shall be retained for a **minimum period of 2 years** and shall be made available to the Permitting Authority upon request. [40 CFR 60.116b(a), Rule 62-210.800, F.A.C., and Rule 2.301, JEPB]

SECTION 4.
GENERAL CONDITIONS (FINAL)

The permittee shall comply with the following general conditions from Rule 62-4.160, F.A.C.

1. The terms, conditions, requirements, limitations and restrictions set forth in this permit, are "permit conditions" and are binding and enforceable pursuant to Sections 403.141, 403.727, or 403.859 through 403.861, F.S. The permittee is placed on notice that the Department will review this permit periodically and may initiate enforcement action for any violation of these conditions.
2. This permit is valid only for the specific processes and operations applied for and indicated in the approved drawings or exhibits. Any unauthorized deviation from the approved drawings, exhibits, specifications, or conditions of this permit may constitute grounds for revocation and enforcement action by the Department.
3. As provided in subsections 403.987(6) and 403.722(5), F.S., the issuance of this permit does not convey any vested rights or any exclusive privileges. Neither does it authorize any injury to public or private property or any invasion of personal rights, nor any infringement of federal, state, or local laws or regulations. This permit is not a waiver of or approval of any other department permit that may be required for other aspects of the total project which are not addressed in this permit.
4. This permit conveys no title to land or water, does not constitute State recognition or acknowledgment of title, and not constitute authority for the use of submerged lands unless herein provided and the necessary title or leasehold interests have been obtained from the State. Only the Trustees of the Internal Improvement Trust Fund may express State opinion as to title.
5. This permit does not relieve the permittee from liability for harm or injury to human health or welfare, animal, or plant life, or property caused by the construction or operation of this permitted source, or from penalties therefore; nor does it allow the permittee to cause pollution in contravention of Florida Statutes and Department rules, unless specifically authorized by an order from the Department.
6. The permittee shall properly operate and maintain the facility and systems of treatment and control (and related appurtenances) that are installed and used by the permittee to achieve compliance with the conditions of this permit, as required by Department rules. This provision includes the operation of backup or auxiliary facilities or similar systems when necessary to achieve compliance with the conditions of the permit and when required by Department rules.
7. The permittee, by accepting this permit, specifically agrees to allow authorized Department personnel, upon presentation of credentials or other documents as may be required by law and at reasonable times, access to the premises where the permitted activity is located or conducted to:
 - a. Have access to and copy any records that must be kept under conditions of the permit;
 - b. Inspect the facility, equipment, practices, or operations regulated or required under this permit; and
 - c. Sample or monitor any substances or parameters at any location reasonably necessary to assure compliance with this permit or Department rules. Reasonable time may depend on the nature of the concern being investigated.
8. If, for any reason, the permittee does not comply with or will be unable to comply with any condition or limitation specified in this permit, the permittee shall immediately provide the Department with the following information:
 - a. A description of and cause of noncompliance; and
 - b. The period of noncompliance, including dates and times; or, if not corrected, the anticipated time the noncompliance is expected to continue, and steps being taken to reduce, eliminate, and prevent recurrence of the noncompliance. The permittee shall be responsible for any and all damages which may result and may be subject to enforcement action by the Department for penalties or for revocation of this permit.
9. In accepting this permit, the permittee understands and agrees that all records, notes, monitoring data and other information relating to the construction or operation of this permitted source which are submitted to the Department may be used by the Department as evidence in any enforcement case involving the permitted source arising under the Florida Statutes or Department rules, except where such use is prescribed by Sections 403.111 and 403.73, F.S. Such evidence shall only be used to the extent it is consistent with the Florida Rules of Civil Procedure and appropriate evidentiary rules.

SECTION 4.
GENERAL CONDITIONS (FINAL)

10. The permittee agrees to comply with changes in Department rules and Florida Statutes after a reasonable time for compliance; provided, however, the permittee does not waive any other rights granted by Florida Statutes or Department rules. A reasonable time for compliance with a new or amended surface water quality standard, other than those standards addressed in Rule 62-302.500, F.A.C., shall include a reasonable time to obtain or be denied a mixing zone for the new or amended standard.
11. This permit is transferable only upon Department approval in accordance with Rules 62-4.120 and 62-730.300, F.A.C., as applicable. The permittee shall be liable for any non-compliance of the permitted activity until the transfer is approved by the Department.
12. This permit or a copy thereof shall be kept at the work site of the permitted activity.
13. This permit also constitutes:
 - a. Determination of Best Available Control Technology (not applicable);
 - b. Determination of Prevention of Significant Deterioration (not applicable); and
 - c. Compliance with New Source Performance Standards (applicable).
14. The permittee shall comply with the following:
 - a. Upon request, the permittee shall furnish all records and plans required under Department rules. During enforcement actions, the retention period for all records will be extended automatically unless otherwise stipulated by the Department.
 - b. The permittee shall hold at the facility or other location designated by this permit records of all monitoring information (including all calibration and maintenance records and all original strip chart recordings for continuous monitoring instrumentation) required by the permit, copies of all reports required by this permit, and records of all data used to complete the application for this permit. These materials shall be retained at least three years from the date of the sample, measurement, report, or application unless otherwise specified by Department rule.
 - c. Records of monitoring information shall include:
 - (1) The date, exact place, and time of sampling or measurements;
 - (2) The person responsible for performing the sampling or measurements;
 - (3) The dates analyses were performed;
 - (4) The person responsible for performing the analyses;
 - (5) The analytical techniques or methods used;
 - (6) The results of such analyses.
15. When requested by the Department, the permittee shall within a reasonable time furnish any information required by law which is needed to determine compliance with the permit. If the permittee becomes aware the relevant facts were not submitted or were incorrect in the permit application or in any report to the Department, such facts or information shall be corrected promptly.

SECTION 5.
COMMON CONDITIONS (FINAL)

Unless otherwise specified in the permit, the following conditions apply to all emissions units and activities at the facility.

EMISSIONS AND CONTROLS

1. **Plant Operation - Problems:** If temporarily unable to comply with any of the conditions of the permit due to breakdown of equipment or destruction by fire, wind or other cause, the permittee shall notify each Compliance Authority as soon as possible, but at least within one working day, excluding weekends and holidays. The notification shall include: pertinent information as to the cause of the problem; steps being taken to correct the problem and prevent future recurrence; and, where applicable, the owner's intent toward reconstruction of destroyed facilities. Such notification does not release the permittee from any liability for failure to comply with the conditions of this permit or the regulations. [Rule 62-4.130, F.A.C., and Rule 2.1401, JEPB]
2. **Circumvention:** The permittee shall not circumvent the air pollution control equipment or allow the emission of air pollutants without this equipment operating properly. [Rule 62-210.650, F.A.C., and Rule 2.301, JEPB]
3. **Excess Emissions Allowed:** Excess emissions resulting from startup, shutdown or malfunction of any emissions unit shall be permitted providing (1) best operational practices to minimize emissions are adhered to and (2) the duration of excess emissions shall be minimized but in no case exceed 2 hours in any 24-hour period unless specifically authorized by the Department for longer duration. Pursuant to Rule 62-210.700(5), F.A.C., the permit subsection may specify more or less stringent requirements for periods of excess emissions. Rule 62-210.700(Excess Emissions), F.A.C., cannot vary or supersede any federal NSPS or NESHAP provision. [Rule 62-210.700(1), F.A.C., and Rule 2.301, JEPB]
4. **Excess Emissions Prohibited:** Excess emissions caused entirely or in part by poor maintenance, poor operation, or any other equipment or process failure that may reasonably be prevented during startup, shutdown or malfunction shall be prohibited. [Rule 62-210.700(4), F.A.C., and Rule 2.301, JEPB]
5. **Excess Emissions - Notification:** In case of excess emissions resulting from malfunctions, the permittee shall notify the Compliance Authority in accordance with Rule 62-4.130, F.A.C. A full written report on the malfunctions shall be submitted in a quarterly report, if requested by the Department. [Rule 62-210.700(6), F.A.C., and Rule 2.301, JEPB]
6. **VOC or OS Emissions:** No person shall store, pump, handle, process, load, unload or use in any process or installation, volatile organic compounds (VOC) or organic solvents (OS) without applying known and existing vapor emission control devices or systems deemed necessary and ordered by the Department. [Rule 62-296.320(1), F.A.C., and Rule 2.1101, JEPB]
7. **Objectionable Odor Prohibited:** No person shall cause, suffer, allow or permit the discharge of air pollutants, which cause or contribute to an objectionable odor. An "objectionable odor" means any odor present in the outdoor atmosphere which by itself or in combination with other odors, is or may be harmful or injurious to human health or welfare, which unreasonably interferes with the comfortable use and enjoyment of life or property, or which creates a nuisance. [Rule 62-296.320(2), F.A.C., Rule 62-210.200 (Definitions), F.A.C., Rule 2.1101, JEPB, and Rule 2.301, JEPB]
8. **General Visible Emissions:** No person shall cause, let, permit, suffer or allow to be discharged into the atmosphere the emissions of air pollutants from any activity equal to or greater than 20% opacity. This regulation does not impose a specific testing requirement. [Rule 62-296.320(4)(b)1, F.A.C., and Rule 2.1101, JEPB]
9. **Unconfined Particulate Emissions:** During the construction period, unconfined particulate matter emissions shall be minimized by dust suppressing techniques such as covering and/or application of water or chemicals to the affected areas, as necessary. [Rule 62-296.320(4)(c), F.A.C., and Rule 2.1101, JEPB]

RECORDS AND REPORTS

10. **Records Retention:** All measurements, records, and other data required by this permit shall be documented in a permanent, legible format and retained for at least 5 years following the date on which such measurements, records, or data are recorded. Records shall be made available to the Department upon request. [Rule 62-4.070(3), F.A.C., and Rule 2.1401, JEPB]

SECTION 5.
COMMON CONDITIONS (FINAL)

11. Emissions Computation and Reporting:

- a. *Applicability.* This rule sets forth required methodologies to be used by the owner or operator of a facility for computing actual emissions, baseline actual emissions, and net emissions increase, as defined at Rule 62-210.200, F.A.C., and for computing emissions for purposes of the reporting requirements of subsection 62-210.370(3) and paragraph 62-212.300(1)(e), F.A.C., or of any permit condition that requires emissions be computed in accordance with this rule. This rule is not intended to establish methodologies for determining compliance with the emission limitations of any air permit. [Rule 62-210.370(1), F.A.C., and Rule 2.301, JEPB]
- b. *Computation of Emissions.* For any of the purposes set forth in subsection 62-210.370(1), F.A.C., the owner or operator of a facility shall compute emissions in accordance with the requirements set forth in this subsection.
 - (1) *Basic Approach.* The owner or operator shall employ, on a pollutant-specific basis, the most accurate of the approaches set forth below to compute the emissions of a pollutant from an emissions unit; provided, however, that nothing in this rule shall be construed to require installation and operation of any continuous emissions monitoring system (CEMS), continuous parameter monitoring system (CPMS), or predictive emissions monitoring system (PEMS) not otherwise required by rule or permit, nor shall anything in this rule be construed to require performance of any stack testing not otherwise required by rule or permit.
 - (a) If the emissions unit is equipped with a CEMS meeting the requirements of paragraph 62-210.370(2)(b), F.A.C., the owner or operator shall use such CEMS to compute the emissions of the pollutant, unless the owner or operator demonstrates to the department that an alternative approach is more accurate because the CEMS represents still-emerging technology.
 - (b) If a CEMS is not available or does not meet the requirements of paragraph 62-210.370(2)(b), F.A.C, but emissions of the pollutant can be computed pursuant to the mass balance methodology of paragraph 62-210.370(2)(c), F.A.C., the owner or operator shall use such methodology, unless the owner or operator demonstrates to the department that an alternative approach is more accurate.
 - (c) If a CEMS is not available or does not meet the requirements of paragraph 62-210.370(2)(b), F.A.C., and emissions cannot be computed pursuant to the mass balance methodology, the owner or operator shall use an emission factor meeting the requirements of paragraph 62-210.370(2)(d), F.A.C., unless the owner or operator demonstrates to the department that an alternative approach is more accurate.
 - (2) *Continuous Emissions Monitoring System (CEMS).*
 - (a) An owner or operator may use a CEMS to compute emissions of a pollutant for purposes of this rule provided:
 - 1) The CEMS complies with the applicable certification and quality assurance requirements of 40 CFR Part 60, Appendices B and F, or, for an acid rain unit, the certification and quality assurance requirements of 40 CFR Part 75, all adopted by reference at Rule 62-204.800, F.A.C.; or
 - 2) The owner or operator demonstrates that the CEMS otherwise represents the most accurate means of computing emissions for purposes of this rule.
 - (b) Stack gas volumetric flow rates used with the CEMS to compute emissions shall be obtained by the most accurate of the following methods as demonstrated by the owner or operator:
 - 1) A calibrated flow meter that records data on a continuous basis, if available; or
 - 2) The average flow rate of all valid stack tests conducted during a five-year period encompassing the period over which the emissions are being computed, provided all stack tests used shall represent the same operational and physical configuration of the unit.
 - (c) The owner or operator may use CEMS data in combination with an appropriate f-factor, heat input data, and any other necessary parameters to compute emissions if such method is demonstrated by the owner or operator to be more accurate than using a stack gas volumetric flow rate as set forth at subparagraph 62-210.370(2)(b)2., F.A.C., above.

SECTION 5.
COMMON CONDITIONS (FINAL)

(3) Mass Balance Calculations.

- (a) An owner or operator may use mass balance calculations to compute emissions of a pollutant for purposes of this rule provided the owner or operator:
 - 1) Demonstrates a means of validating the content of the pollutant that is contained in or created by all materials or fuels used in or at the emissions unit; and
 - 2) Assumes that the emissions unit emits all of the pollutant that is contained in or created by any material or fuel used in or at the emissions unit if it cannot otherwise be accounted for in the process or in the capture and destruction of the pollutant by the unit's air pollution control equipment.
- (b) Where the vendor of a raw material or fuel which is used in or at the emissions unit publishes a range of pollutant content from such material or fuel, the owner or operator shall use the highest value of the range to compute the emissions, unless the owner or operator demonstrates using site-specific data that another content within the range is more accurate.
- (c) In the case of an emissions unit using coatings or solvents, the owner or operator shall document, through purchase receipts, records and sales receipts, the beginning and ending VOC inventories, the amount of VOC purchased during the computational period, and the amount of VOC disposed of in the liquid phase during such period.

(4) Emission Factors.

- (a) An owner or operator may use an emission factor to compute emissions of a pollutant for purposes of this rule provided the emission factor is based on site-specific data such as stack test data, where available, unless the owner or operator demonstrates to the department that an alternative emission factor is more accurate. An owner or operator using site-specific data to derive an emission factor, or set of factors, shall meet the following requirements.
 - 1) If stack test data are used, the emission factor shall be based on the average emissions per unit of input, output, or gas volume, whichever is appropriate, of all valid stack tests conducted during at least a five-year period encompassing the period over which the emissions are being computed, provided all stack tests used shall represent the same operational and physical configuration of the unit.
 - 2) Multiple emission factors shall be used as necessary to account for variations in emission rate associated with variations in the emissions unit's operating rate or operating conditions during the period over which emissions are computed.
 - 3) The owner or operator shall compute emissions by multiplying the appropriate emission factor by the appropriate input, output or gas volume value for the period over which the emissions are computed. The owner or operator shall not compute emissions by converting an emission factor to pounds per hour and then multiplying by hours of operation, unless the owner or operator demonstrates that such computation is the most accurate method available.
 - (b) If site-specific data are not available to derive an emission factor, the owner or operator may use a published emission factor directly applicable to the process for which emissions are computed. If no directly-applicable emission factor is available, the owner or operator may use a factor based on a similar, but different, process.
- (5) Accounting for Emissions During Periods of Missing Data from CEMS, PEMS, or CPMS. In computing the emissions of a pollutant, the owner or operator shall account for the emissions during periods of missing data from CEMS, PEMS, or CPMS using other site-specific data to generate a reasonable estimate of such emissions.

SECTION 5.
COMMON CONDITIONS (FINAL)

- (6) Accounting for Emissions During Periods of Startup and Shutdown. In computing the emissions of a pollutant, the owner or operator shall account for the emissions during periods of startup and shutdown of the emissions unit.
- (7) Fugitive Emissions. In computing the emissions of a pollutant from a facility or emissions unit, the owner or operator shall account for the fugitive emissions of the pollutant, to the extent quantifiable, associated with such facility or emissions unit.
- (8) Recordkeeping. The owner or operator shall retain a copy of all records used to compute emissions pursuant to this rule for a period of five years from the date on which such emissions information is submitted to the department for any regulatory purpose.

[Rule 62-210.370(2), F.A.C. and Rule 2.301, JEPB]

c. Annual Operating Report for Air Pollutant Emitting Facility

- (1) The Annual Operating Report for Air Pollutant Emitting Facility (DEP Form No. 62-210.900(5)) shall be completed each year for the following facilities:
 - (a) All Title V sources.
 - (b) All synthetic non-Title V sources.
 - (c) All facilities with the potential to emit ten (10) tons per year or more of volatile organic compounds or twenty-five (25) tons per year or more of nitrogen oxides and located in an ozone nonattainment area or ozone air quality maintenance area.
 - (d) All facilities for which an annual operating report is required by rule or permit.
- (2) Notwithstanding paragraph 62-210.370(3)(a), F.A.C., no annual operating report shall be required for any facility operating under an air general permit.
- (3) By April 1 of the year following each calendar year, an annual operating report shall be submitted to the appropriate Department of Environmental Protection (DEP) division, district or DEP-approved local air pollution control program office. However, if the annual operating report is submitted using the DEP's electronic annual operating report software, there is no requirement to submit DEP Form No. 62-210.900(5) to any DEP or local air program office. Each Title V Source shall submit the annual operating report using the DEP's electronic annual operating report software, unless the Title V source claims a technical or financial hardship. A technical or financial hardship is claimed by submitting DEP Form No. 62-210.900(5) to the DEP Division of Air Resource Management at:

AOR and Major Air Pollution Source Annual Emissions Fee
P.O. Box 3070
Tallahassee, Florida 32315-3070

(See <http://www.dep.state.fl.us/air/emission/eaor/> for information regarding annual operating reports.)

- (4) Emissions shall be computed in accordance with the provisions of subsection 62-210.370(2), F.A.C., for purposes of the annual operating report.

[Rule 62-210.370(3), F.A.C., and Rule 2.301, JEPB]

- d. Facility Relocation.* Unless otherwise provided by rule or more stringent permit condition, the owner or operator of a relocatable facility must submit a Facility Relocation Notification Form (DEP Form No. 62-210.900(6)) to the Department at least 30 days prior to the relocation. A separate form shall be submitted for each facility in the case of the relocation of multiple facilities which are jointly owned or operated. [Rule 62-210.370(4), F.A.C., and Rule 2.301, JEPB]

SECTION 6.
COMMON TESTING REQUIREMENTS (FINAL)

EMISSIONS TESTING REQUIREMENTS

1. **Applicability:** Unless otherwise stated in a specific rule, permit, or other order, the general requirements set forth in subsections 62-297.310(2) through (10), F.A.C., shall be used for regulated stationary sources' emissions tests for comparison with air pollution emission-limiting standards that are enforceable under state law. An emissions test is an emissions rate test, a concentration test, or an opacity test. [Rule 62-297.310(1), F.A.C. and Rule 2.1201, JEPB]
2. **Test Reports:**
 - a. The owner or owner's authorized agent of an emissions unit for which an emissions test is required shall submit a written test report to the compliance authority specified by permit, on the results of each such test as soon as practicable but no later than 45 days after the last run of each test is completed. Test reports may be submitted electronically.
 - b. If the owner or owner's authorized agent of an emissions unit for which an emissions test is required submits the results of each such test electronically using the EPA Electronic Reporting Tool (ERT), the written report specified in paragraph 62-297.310(10)(a), F.A.C., need not be submitted, provided the conditions of subparagraphs 62-297.310(10)(b)1. through 3., F.A.C., are met:
 - (1) The owner or owner's authorized agent shall submit the test information using the ERT as soon as practicable but no later than 45 days after the last run of each test is completed;
 - (2) The test information shall provide, as a minimum, the information specified in subparagraphs 62-297.310(10)(c)1. through 24., F.A.C.; and
 - (3) The compliance authority specified by permit must receive written notification, no later than 45 days after the last run of each test is completed, of the date that the test data was submitted using the ERT.

[Rule 62-297.310(10), F.A.C. and Rule 2.1201, JEPB]

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APPENDIX A
CITATION FORMATS AND GLOSSARY OF COMMON TERMS

CITATION FORMATS

The following illustrate the formats used in the permit to identify applicable requirements from permits and regulations.

Old Permit Numbers

Example: Permit No. AC50-123456 or Permit No. AO50-123456

Where: "AC" identifies the permit as an Air Construction Permit

"AO" identifies the permit as an Air Operation Permit

"123456" identifies the specific permit project number

New Permit Numbers

Example: Permit Nos. 099-2222-001-AC, 099-2222-001-AF, 099-2222-001-AO, or 099-2222-001-AV

Where: "099" represents the specific county ID number in which the project is located

"2222" represents the specific facility ID number for that county

"001" identifies the specific permit project number

"AC" identifies the permit as an air construction permit

"AF" identifies the permit as a minor source federally enforceable state operation permit

"AO" identifies the permit as a minor source air operation permit

"AV" identifies the permit as a major Title V air operation permit

PSD Permit Numbers

Example: Permit No. PSD-FL-317

Where: "PSD" means issued pursuant to the preconstruction review requirements of the Prevention of Significant Deterioration of Air Quality

"FL" means that the permit was issued by the State of Florida

"317" identifies the specific permit project number

Florida Administrative Code (F.A.C.)

Example: [Rule 62-213.205, F.A.C.]

Means: Title 62, Chapter 213, Rule 205 of the Florida Administrative Code

Code of Federal Regulations (CFR)

Example: [40 CFR 60.7]

Means: Title 40, Part 60, Section 7

GLOSSARY OF COMMON TERMS

° F: degrees Fahrenheit

µg: microgram

AAQS: Ambient Air Quality Standard

acf: actual cubic feet

acfm: actual cubic feet per minute

ARMS: Air Resource Management System
(Department's database)

BACT: best available control technology

Btu: British thermal units

CAM: compliance assurance monitoring

CEMS: continuous emissions monitoring system

cfm: cubic feet per minute

CFR: Code of Federal Regulations

CAA: Clean Air Act

CMS: continuous monitoring system

CO: carbon monoxide

**APPENDIX A
CITATION FORMATS AND GLOSSARY OF COMMON TERMS**

bhp: brake horsepower	CO₂: carbon dioxide
COMS: continuous opacity monitoring system	NSPS: New Source Performance Standards
DARM: Division of Air Resource Management	O&M: operation and maintenance
DEP: Department of Environmental Protection	O₂: oxygen
Department: Department of Environmental Protection	Pb: lead
dscf: dry standard cubic feet	PM: particulate matter
dscfm: dry standard cubic feet per minute	PM₁₀: particulate matter with a mean aerodynamic diameter of 10 microns or less
EPA: Environmental Protection Agency	ppm: parts per million
ESP: electrostatic precipitator (control system for reducing particulate matter)	ppmv: parts per million by volume
EU: emissions unit	ppmvd: parts per million by volume, dry basis
F: fluoride	QA: quality assurance
F.A.C.: Florida Administrative Code	QC: quality control
F.A.W.: Florida Administrative Weekly	PSD: prevention of significant deterioration
F.D.: forced draft	psi: pounds per square inch
F.S.: Florida Statutes	PTE: potential to emit
FGD: flue gas desulfurization	RACT: reasonably available control technology
FGR: flue gas recirculation	RATA: relative accuracy test audit
ft²: square feet	RBLC: EPA's RACT/BACT/LAER Clearinghouse
ft³: cubic feet	SAM: sulfuric acid mist
gpm: gallons per minute	scf: standard cubic feet
gr: grains	scfm: standard cubic feet per minute
HAP: hazardous air pollutant	SIC: standard industrial classification code
Hg: mercury	SIP: State Implementation Plan
I.D.: induced draft	SNCR: selective non-catalytic reduction (control system used for reducing emissions of nitrogen oxides)
ID: identification	SO₂: sulfur dioxide
kPa: kilopascals	TPD: tons/day
lb: pound	TPH: tons per hour
MACT: maximum achievable control technology	TPY: tons per year
MMBtu: million British thermal units	TRS: total reduced sulfur
MSDS: material safety data sheets	UTM: Universal Transverse Mercator coordinate system
MW: megawatt	VE: visible emissions
NESHAP: National Emissions Standards for Hazardous Air Pollutants	VOC: volatile organic compounds
NO_x: nitrogen oxides	

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FINAL DETERMINATION

PERMITTEE

Contanda Terminals LLC
2701 Talleyrand Avenue
Jacksonville, Florida 32206

PERMITTING AUTHORITY

Neighborhoods Department, Environmental Quality Division
214 North Hogan Street, Suite 500
Jacksonville, Florida 32202

PROJECT

Air Permit No. 0310619-001-AC
Minor Air Construction Permit
Contanda Terminals LLC

Modification of a bulk liquid storage and distribution terminal

NOTICE AND PUBLICATION

The Permitting Authority distributed a draft minor air construction permit package on April 13, 2017. The applicant published the Public Notice in the Florida Times-Union on April 24, 2017. The Permitting Authority received the proof of publication on May 3, 2017. No requests for administrative hearings or requests for extensions of time to file a petition for administrative hearing were received.

COMMENTS

No comments on the Draft Permit were received from the public, the EPA Region 4 Office or the applicant.

CONCLUSION

The final action of the Permitting Authority is to issue the permit as drafted.