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FP&L Turkey Point Fossil Plant DEP File No. 0250003-006-AC Permit No. PSD-FL-338 SIC No. 4911 Expires: December 31, 2008
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PROJECT AND LOCATION

This permit authorizes the construction of Unit 5 at the existing FP&L Turkey Point Fossil Plant, a "4-on-1" combined cycle unit with an electrical generating capacity of approximately 1150 MW. The project will include four 170 MW gas turbine-electrical generator sets, four heat recovery steam generators, a single 470 MW steam turbine-electrical generator, and a mechanical draft cooling tower. The existing FP&L Turkey Point Fossil Plant is located east of Homestead and Florida City and next to Biscayne Bay in Miami-Dade County, Florida. *{Permitting Note: Throughout this permit, the electrical generating capacities represent nominal values for the given operating conditions.}*

STATEMENT OF BASIS

This PSD construction permit is issued under the provisions of Chapter 403 of the Florida Statutes (F.S.), Chapters 62-4, 62-204, 62-210, 62-212, 62-296, and 62-297 of the Florida Administrative Code (F.A.C.) The project was processed in accordance with the requirements of Rule 62-212.400, F.A.C., the preconstruction review program for the Prevention of Significant Deterioration (PSD) of Air Quality. Pursuant to Chapter 62-17, F.A.C. and Chapter 403 Part II, F.S., the project is also subject to Electrical Power Plant Siting. The permittee is authorized to install the proposed equipment in accordance with the conditions of this permit and as described in the application, approved drawings, plans, and other documents on file with the Department.

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Michael G. Cooke for 2/8/05

Michael G. Cooke, Director (Date)
Division of Air Resources Management

SECTION I. GENERAL INFORMATION

FACILITY DESCRIPTION

The existing Turkey Point Fossil Plant currently consists of two fossil fuel-fired steam electrical generating units and five “Black Start” diesel fired peaking generators. Fossil fuel-fired steam electric generating Units 1 and 2 (440 MW each) began operation in 1967 and 1968, respectively. The proposed “4 on 1” combined cycle Unit 5, which will consist of four gas turbines (170 MW each), four heat recovery steam generators, a single steam turbine-electrical generator (470 MW), and a mechanical draft cooling tower. New combined cycle Unit 5 will have a total generating capacity of approximately 1150 MW.

NEW AND MODIFIED EMISSIONS UNITS

This permit authorizes construction and installation of the following new emissions units.

ID	Emission Unit Description
005	Unit 5A gas turbine (170 MW) with supplementary-fired heat recovery steam generator
006	Unit 5B gas turbine (170 MW) with supplementary-fired heat recovery steam generator
007	Unit 5C gas turbine (170 MW) with supplementary-fired heat recovery steam generator
008	Unit 5D gas turbine (170 MW) with supplementary-fired heat recovery steam generator
009	One distillate fuel oil storage tank for Unit 5 gas turbines
010	Mechanical draft cooling tower for Unit 5

Note: FPL Turkey Point Fossil Plant Unit 5 consists of four gas combustion turbine-electrical generator sets (Units 5A-5D), four supplementary gas-fired heat recovery steam generators (HRSGs), and a single steam turbine-electrical generator.

REGULATORY CLASSIFICATION

Title III: The existing facility is major for hazardous air pollutants (HAPs). This project is subject to 40 CFR 63, Subpart YYYYY, National Emissions Standard for Hazardous Air Pollutants for Stationary Combustion Gas Turbines. The project must comply with the Initial Notification requirements set forth in Sec. 63.6145 but need not comply with any other requirement of Subpart YYYYY until EPA takes final action to require compliance and publishes a document in the Federal Register. (Reference: Appendix YYYYY of this permit).

Title IV: The facility operates emissions units subject to the acid rain provisions of the Clean Air Act.

Title V: Because potential emissions of at least one regulated pollutant exceed 100 tons per year, the existing facility is a Title V major source of air pollution in accordance with Chapter 62-213, F.A.C. Regulated pollutants include pollutants such as carbon monoxide (CO), nitrogen oxides (NO_x), particulate matter (PM/PM₁₀), sulfur dioxide (SO₂), and volatile organic compounds (VOC).

PSD: The project is located in an area designated as “attainment,” “maintenance,” or “unclassifiable” for each pollutant subject to a National Ambient Air Quality Standard. The facility is considered a “fossil fuel fired steam electric plant of more than 250 million BTU per hour of heat input”, which is one of the 28 PSD source categories with the lower PSD applicability threshold of 100 tons per year. Potential emissions of at least one regulated pollutant exceed 100 tons per year. Therefore, the facility is classified as a PSD-major source of air pollution with respect to Rule 62-212.400, F.A.C., Prevention of Significant Deterioration (PSD) of Air Quality.

Siting: The project is subject to Electrical Power Plant Siting in accordance with Chapter 62-17, F.A.C. and Chapter 403, Part II, F.S.

SECTION I. GENERAL INFORMATION

PERMITTING AUTHORITY

All documents related to applications for permits to construct, operate or modify an emissions unit shall be submitted to the Bureau of Air Regulation of the Florida Department of Environmental Protection (DEP) at 2600 Blair Stone Road (MS #5505), Tallahassee, Florida 32399-2400. Copies of all such documents shall also be submitted to the Compliance Authority.

COMPLIANCE AUTHORITY

All documents related to compliance activities such as reports, tests, and notifications shall be submitted to the Miami-Dade County Department of Environmental Resources Management (DERM), Air Quality Management, 33 Southwest 2nd Avenue, Suite 900, Miami, Florida 33130-1540.

APPENDICES

The following Appendices are attached as part of this permit.

Appendix A. NSPS Subpart A, Identification of General Provisions

Appendix BD. Final BACT Determinations and Emissions Standards

Appendix CF. Citation Format and Definitions

Appendix Da. NSPS Subpart Da Requirements for Duct Burners

Appendix GC. General Conditions

Appendix GG. NSPS Subpart GG Requirements for Gas Turbines

Appendix SC. Standard Conditions

Appendix YYYY. NESHAP Requirements for Gas Turbines from 40 CFR 63, Subpart YYYY

Appendix XS. Semiannual NSPS Excess Emissions Report

RELEVANT DOCUMENTS

The documents listed below are not a part of this permit; however, they are specifically related to this permitting action and are on file with the Department.

- Permit application received on November 14, 2003;
- Department PSD Application Sufficiency comments dated January 2, 2004;
- Environmental Protection Agency Region 4 letter dated January 15, 2004;
- Department of Interior/NPS letter dated February 27, 2004;
- Sufficiency Responses received March 1, 2004;
- Letter dated April 19, 2004 from Golder in response to NPS letter dated February 27, 2004;
- Draft permit package issued on May 28, 2004;
- Letter dated July 1, 2004 from FP&L regarding draft permit;
- Letter dated July 2, 2004 from National Park Service regarding draft permit;
- Letter dated July 8, 2004 from EPA regarding draft permit;
- Final Certification by the Power Plant Siting Board on February 1, 2005; and
- Final Determination on PSD Permit distributed concurrently with Final PSD Permit.

SECTION II. ADMINISTRATIVE REQUIREMENTS

1. General Conditions: The permittee shall operate under the attached General Conditions listed in Appendix GC of this permit. General Conditions are binding and enforceable pursuant to Chapter 403 of the Florida Statutes. [Rule 62-4.160, F.A.C.]
2. Applicable Regulations, Forms and Application Procedures: Unless otherwise indicated in this permit, the construction and operation of the subject emissions unit shall be in accordance with the capacities and specifications stated in the application. The facility is subject to all applicable provisions of: Chapter 403 of the Florida Statutes (F.S.); Chapters 62-4, 62-204, 62-210, 62-212, 62-213, 62-296, and 62-297 of the Florida Administrative Code (F.A.C.); and the Title 40, Parts 51, 52, 60, 72, 73, and 75 of the Code of Federal Regulations (CFR), adopted by reference in Rule 62-204.800, F.A.C. The terms used in this permit have specific meanings as defined in the applicable chapters of the Florida Administrative Code. The permittee shall use the applicable forms listed in Rule 62-210.900, F.A.C. and follow the application procedures in Chapter 62-4, F.A.C. Issuance of this permit does not relieve the permittee from compliance with any applicable federal, state, or local permitting or regulations. [Rules 62-204.800, 62-210.300 and 62-210.900, F.A.C.]
3. Construction and Expiration: The permit expiration date includes sufficient time to complete construction, perform required testing, submit test reports, and submit an application for a Title V operation permit to the Department. Approval to construct shall become invalid for any of the following reasons: construction is not commenced within 18 months after issuance of this permit; construction is discontinued for a period of 18 months or more; or construction is not completed within a reasonable time. The Department may extend the 18-month period upon a satisfactory showing that an extension is justified. In conjunction with an extension of the 18-month period to commence or continue construction (or to construct the project in phases), the Department may require the permittee to demonstrate the adequacy of any previous determination of Best Available Control Technology (BACT) for emissions units regulated by the project. For good cause, the permittee may request that this PSD air construction permit be extended. Such a request shall be submitted to the Department's Bureau of Air Regulation at least sixty (60) days prior to the expiration of this permit. [Rules 62-4.070(4), 62-4.080, 62-210.300(1), and 62-212.400(6)(b), F.A.C.]
4. New or Additional Conditions: For good cause shown and after notice and an administrative hearing, if requested, the Department may require the permittee to conform to new or additional conditions. The Department shall allow the permittee a reasonable time to conform to the new or additional conditions, and on application of the permittee, the Department may grant additional time. [Rule 62-4.080, F.A.C.]
5. Modifications: No emissions unit or facility subject to this permit shall be constructed or modified without obtaining an air construction permit from the Department. Such permit shall be obtained prior to beginning construction or modification. [Chapters 62-210 and 62-212, F.A.C.]
6. Application for Title IV Permit: At least 24 months before the date on which the new unit begins serving an electrical generator greater than 25 MW, the permittee shall submit an application for a Title IV Acid Rain Permit to the Department's Bureau of Air Regulation in Tallahassee and a copy to the Region 4 Office of the U.S. Environmental Protection Agency in Atlanta, Georgia. [40 CFR 72]
7. Title V Permit Revision: The permittee shall submit an application for a revised Title V air operation permit at least 90 days before the expiration of this permit, but no later than 180 days after commencing operation of the new units. To apply for a revised Title V operation permit, the applicant shall submit the appropriate application form, compliance test results, a Compliance Assurance Monitoring Plan (as necessary), and such additional information as the Department may by law require.

SECTION III. EMISSIONS UNIT SPECIFIC CONDITIONS

A. UNIT 5 COMBINED CYCLE GAS TURBINE (EUs 005, 006, 007, AND 008)

This section of the permit addresses the following emissions units.

Emissions Units 005, 006, 007, 008

Description: Emissions units 005, 006, 007, and 008 each consist of a General Electric Model PG7241(FA) gas turbine-electrical generator set, an automated gas turbine control system, an inlet air filtration system, an evaporative inlet air-cooling system, a gas-fired heat recovery steam generator (HRSG), a HRSG stack, and associated support equipment. In addition, the project also includes a single steam turbine-electrical generator that serves all four gas turbine/HRSG systems.

Fuels: Each gas turbine fires natural gas as the primary fuel and distillate fuel oil as a restricted alternate fuel.

Generating Capacity: Each of the four gas turbine-electrical generator sets has a nominal generating capacity of 170 MW for gas firing (180 MW for oil firing). Exhaust from each gas turbine passes through a separate supplementary-fired heat recovery steam generator (HRSG). Steam from each HRSG is delivered to the single steam turbine-electrical generator, which has a generating capacity of 470 MW. The total generating capacity of the "4 on 1" combined cycle unit is approximately 1150 MW.

Controls: The efficient combustion of natural gas and restricted firing of ultra low sulfur distillate fuel oil minimizes the emissions of CO, PM/PM₁₀, SAM, SO₂ and VOC. Dry Low-NO_x (DLN) combustion technology for gas firing and water injection for oil firing reduce NO_x emissions. A selective catalytic reduction (SCR) system further reduces NO_x emissions.

Stack Parameters: Each HRSG has a stack at least 130 feet tall with a nominal diameter of 19 feet. The Department may require the permittee to perform additional air dispersion modeling should the actual specified stack dimensions change. The following summarizes the exhaust characteristics:

<u>Fuel</u>	<u>Heat Input Rate (LHV)</u>	<u>Compressor Inlet Temp.</u>	<u>Exhaust Temp., °F</u>	<u>Flow Rate ACFM</u>
Gas	1,608 MMBtu/hour	59° F	202° F	1,023,872
Oil	1,830 MMBtu/hour	59° F	295° F	1,224,407

Continuous Monitors: Each stack is equipped with continuous emissions monitoring systems (CEMS) to measure and record CO and NO_x emissions as well as flue gas oxygen or carbon dioxide content.

APPLICABLE STANDARDS AND REGULATIONS

1. **BACT Determinations:** Determinations of the Best Available Control Technology (BACT) were made for carbon monoxide (CO), nitrogen oxides (NO_x), particulate matter (PM/PM₁₀), sulfuric acid mist (SAM), sulfur dioxide (SO₂) and volatile organic compounds (VOC). See Appendix BD of this permit for a summary of the final BACT determinations. [Rule 62-212.400(BACT), F.A.C.]
2. **NSPS Requirements:** The Department determines that compliance with the BACT emissions performance and monitoring requirements also assures compliance with the New Source Performance Standards for Subpart Da (duct burners) and Subpart GG (gas turbines) in 40 CFR 60. For completeness, the applicable requirements of Subparts Da and GG are included in Appendices Da and GG of this permit. [Rule 62-204.800(7), F.A.C.]
- 2.a. **NESHAP Requirements:** The combustion turbines are subject to 40 CFR 63, Subpart YYYYY, National Emissions Standard for Hazardous Air Pollutants for Stationary Combustion Gas Turbines. The project must comply with the Initial Notification requirements set forth in Sec. 63.6145 but need not comply with any other requirement of Subpart YYYYY until EPA takes final action to require compliance and publishes a document in the Federal Register.

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A. UNIT 5 COMBINED CYCLE GAS TURBINE (EUs 005, 006, 007, AND 008)

EQUIPMENT

3. Gas Turbines: The permittee is authorized to install, tune, operate, and maintain four General Electric Model PG7241FA gas turbine-electrical generator sets each with a generating capacity of 170 MW. Each gas turbine shall include the SpeedtronicTM automated gas turbine control system and have dual-fuel capability. Ancillary equipment includes an inlet air filtration system and an evaporative inlet air-cooling system. The gas turbines will utilize the "hot nozzle" DLN combustors, which require natural gas to be preheated to 290 °F before combustion to increase overall unit efficiency. This will be accomplished by feedwater heat exchangers. [Application; Design]
4. Gas Turbine NO_x Controls
 - a. *DLN Combustion*: The permittee shall operate and maintain the General Electric DLN 2.6 combustion system (or better) to control NO_x emissions from each gas turbine when firing natural gas. Prior to the initial emissions performance tests required for each gas turbine, the DLN combustors and automated gas turbine control system shall be tuned to achieve the permitted levels for CO and sufficiently low NO_x values to meet the NO_x limits with the additional SCR control technology described below. Thereafter, each system shall be maintained and tuned in accordance with the manufacturer's recommendations.
 - b. *Water Injection*: The permittee shall install, operate, and maintain a water injection system to reduce NO_x emissions from each gas turbine when firing distillate fuel oil. Prior to the initial emissions performance tests required for each gas turbine, the water injection system shall be tuned to achieve the permitted levels for CO and sufficiently low NO_x values to meet the NO_x limits with the additional SCR control technology described below. Thereafter, each system shall be maintained and tuned in accordance with the manufacturer's recommendations.
 - c. *Selective Catalytic Reduction (SCR) System*: The permittee shall install, tune, operate, and maintain an SCR system to control NO_x emissions from each gas turbine when firing either natural gas or distillate fuel oil. The SCR system consists of an ammonia (NH₃) injection grid, catalyst, ammonia storage, monitoring and control system, electrical, piping and other ancillary equipment. The SCR system shall be designed, constructed and operated to achieve the permitted levels for NO_x and NH₃ emissions.
 - d. *Ammonia Storage*: In accordance with 40 CFR 60.130, the storage of ammonia shall comply with all applicable requirements of the Chemical Accident Prevention Provisions in 40 CFR 68.
[Design; Rule 62-212.400(BACT), F.A.C.]
5. HRSGs: The permittee is authorized to install, operate, and maintain four new heat recovery steam generators (HRSGs) with separate HRSG exhaust stacks. Each HRSG shall be designed to recover heat energy from one of the four gas turbines (5A-5D) and deliver steam to the steam turbine electrical generator through a common manifold. Each HRSG may be equipped with supplemental gas-fired duct burners having a maximum heat input rate of 495 MMBtu per hour (LHV). The duct burners shall be designed in accordance with the following specifications: 0.04 lb CO/MMBtu and 0.08 lb NO_x/MMBtu. {*Permitting Note: The four HRSGs deliver steam to a single steam turbine-electrical generator with a generating capacity of 470 MW.*} [Application; Design]

PERFORMANCE RESTRICTIONS

6. Permitted Capacity - Gas Turbines: The maximum heat input rate to each gas turbine is 1,608 MMBtu per hour when firing natural gas and 1,830 MMBtu per hour when firing distillate fuel oil (based on a compressor inlet air temperature of 59° F, the lower heating value (LHV) of each fuel, and 100% load). Heat input rates will vary depending upon gas turbine characteristics, ambient conditions, alternate methods of operation, and evaporative cooling. The permittee shall provide manufacturer's performance curves (or

SECTION III. EMISSIONS UNIT SPECIFIC CONDITIONS

A. UNIT 5 COMBINED CYCLE GAS TURBINE (EUs 005, 006, 007, AND 008)

equations) that correct for site conditions to the Permitting and Compliance Authorities within 45 days of completing the initial compliance testing. Operating data may be adjusted for the appropriate site conditions in accordance with the performance curves and/or equations on file with the Department. [Rule 62-210.200(PTE), F.A.C.]

7. Permitted Capacity - HRSG Duct Burners: The total maximum heat input rate to the duct burners for each HRSG is 495 MMBtu per hour based on the lower heating value (LHV) of natural gas. Only natural gas shall be fired in the duct burners. [Rule 62-210.200(PTE), F.A.C.]
8. Methods of Operation: Subject to the restrictions and requirements of this permit, the gas turbines may operate under the following methods of operation.
 - a. *Hours of Operation*: Subject to the operational restrictions of this permit, the gas turbines may operate throughout the year (8760 hours per year). Restrictions on individual methods of operation are specified below.
 - b. *Authorized Fuels*: Each gas turbine shall fire natural gas as the primary fuel, which shall contain no more than 2.0 grains of sulfur per 100 standard cubic feet of natural gas. As a restricted alternate fuel, each gas turbine may fire ultra low sulfur distillate fuel oil containing no more than 0.0015% sulfur by weight. Each gas turbine shall fire no more than 500 hours of fuel oil during any calendar year.
 - c. *Combined Cycle Operation*: Each gas turbine/HRSG system may operate to produce direct, shaft-driven electrical power and steam-generated electrical power from the steam turbine-electrical generator as a four-on-one combined cycle unit subject to the restrictions of this permit. In accordance with the specifications of the SCR and HRSG manufacturers, the SCR system shall be on line and functioning properly during combined cycle operation or when the HRSG is producing steam.
 - d. *Inlet Fogging*: In accordance with the manufacturer's recommendations and appropriate ambient conditions, the evaporative cooling system may be operated to reduce the compressor inlet air temperature and provide additional direct, shaft-driven electrical power. This method of operation is commonly referred to as "fogging."
 - e. *Duct Firing*: When firing natural gas, each HRSG system may fire natural gas in the duct burners to provide additional steam-generated electrical power. The total combined heat input rate to the duct burners (all four HRSGs) shall not exceed 5,702,400 MMBtu (LHV) during any consecutive 12 months.
 - f. *High Power Modes (Peaking and Power Augmentation)*: When firing natural gas and only while practicing duct firing, each gas turbine may operate in a high-temperature peaking mode to generate additional direct, shaft-driven electrical power to respond to peak demands. When firing natural gas and only while practicing duct firing, steam may be injected into each gas turbine expansion section to generate additional direct, shaft-driven electrical power to respond to peak demands. To qualify as "power augmentation," the combustion turbine must operate at a load of 95% or greater than that of the manufacturer's maximum base load rate adjusted for the compressor inlet air conditions. Prior to activating and after deactivating the power augmentation mode, the operator shall log the date, time, and new mode of operation. The gas turbines shall not operate simultaneously in peaking and power augmentation modes. Total hours of power augmentation plus the total hours of peaking shall not exceed 400 hours per gas turbine during any consecutive 12 months.

[Application; Rules 62-210.200(PTE) and 62-212.400(BACT), F.A.C.]

SECTION III. EMISSIONS UNIT SPECIFIC CONDITIONS

A. UNIT 5 COMBINED CYCLE GAS TURBINE (EUs 005, 006, 007, AND 008)

EMISSIONS STANDARDS

9. Emissions Standards: Emissions from each gas turbine shall not exceed the following standards.

Pollutant	Fuel	Method of Operation	Stack Test, 3-Run Average		CEMS Block Average
			ppmvd @ 15% O ₂	lb/hr ^g	ppmvd @ 15% O ₂
CO ^a	Oil	Combustion Turbine (CT)	8.0	37.8	8.0, 24-hr
	Gas	CT, Normal	4.1	16.3	
		CT & Duct Burner (DB)	7.6	38.3	
		CT & DB & PK	NA	NA	
		CT & DB & PA	NA	NA	14.0, 24-hr
	Oil/Gas	All Modes	NA	NA	6, 12-month
NO _x ^b	Oil	CT	8.0	62.1	8.0, 24-hr
	Gas	CT, Normal	2.0	13.0	2.0, 24-hr
		CT & DB	2.0	18.8	
		CT & DB & (PA or PK)	NA	NA	
PM/PM ₁₀ ^c	Oil/Gas	All Modes	Fuel Specifications		
			Visible emissions shall not exceed 10% opacity for each 6-minute block average.		
SAM/SO ₂ ^d	Oil/Gas	All Modes	2 gr S/100 SCF of gas, 0.0015% sulfur fuel oil		
VOC ^e	Oil	CT	2.8	7.5	NA
	Gas	CT, normal	1.3	2.9	
		CT & DB	1.9	5.0	
Ammonia ^f	Oil/Gas	CT, All Modes	5	NA	NA

- a. Continuous compliance with the continuous 24-hour and 12 month CO standards shall be demonstrated based on data collected by the required CEMS. The initial and annual EPA Method 10 tests associated with the certification of the CEMS instruments shall also be used to demonstrate compliance with the individual standards for natural gas, fuel oil, and basic duct burner mode. Compliance with the 24-hour CO CEMS standards shall be determined separately for the Duct Burner/Power Augmentation mode and all other modes based on the hours of operation for each mode. *{Permitting Note: A 24-hour compliance average may be based on as little as 1-hour of CEMS data or as much as 24-hours of CEMS data.}*
- b. Continuous compliance with the NO_x standards shall be demonstrated based on data collected by the required CEMS. The initial and annual EPA Method 7E or Method 20 tests associated with demonstration of compliance with 40 CFR 60, Subpart GG or certification of the CEMS instruments shall also be used to demonstrate compliance with the individual standards for natural gas, fuel oil, and duct burner modes during the time of those tests. NO_x mass emission rates are defined as oxides of nitrogen expressed as NO₂. *{Permitting Note: A 24-hour compliance average may be based on as little as 1-hour of CEMS data or as much as 24-hours of CEMS data.}*

SECTION III. EMISSIONS UNIT SPECIFIC CONDITIONS

A. UNIT 5 COMBINED CYCLE GAS TURBINE (EUs 005, 006, 007, AND 008)

- c. The sulfur fuel specifications established in Condition No. 8 of this section combined with the efficient combustion design and operation of each gas turbine represents (BACT) for PM/PM₁₀ emissions. Compliance with the fuel specifications, CO standards, and visible emissions standards shall serve as indicators of good combustion. Compliance with the fuel specifications shall be demonstrated by keeping records of the fuel sulfur content. Compliance with the visible emissions standard and Section 24.41.1 of the Miami-Dade County Code shall be demonstrated by conducting tests in accordance with EPA Method 9.
- d. The fuel sulfur specifications effectively limit the potential emissions of SAM and SO₂ from the gas turbines and represent BACT for these pollutants. Compliance with the fuel sulfur specifications shall be determined by the requirements in Condition No. 25 of this section. Compliance with the SO₂ BACT also insures compliance with Section 24.41.3 of the Miami-Dade County Code.
- e. Compliance with the VOC standards shall be demonstrated by conducting tests in accordance with EPA Method 25A. Optionally, EPA Method 18 may also be performed to deduct emissions of methane and ethane. The emission standards are based on VOC measured as methane.
- f. Each SCR system shall be designed and operated for ammonia slip limit of no more than 5 ppmvd corrected to 15% oxygen based on the average of three test runs. Compliance with the ammonia slip standard shall be demonstrated by conducting tests in accordance with EPA Method CTM-027.
- g. The mass emission rate standards are based on a turbine inlet condition of 59° F and may be adjusted to actual test conditions in accordance with the performance curves and/or equations on file with the Department.

{Permitting Notes: "DB" means duct burning. "PA" means power augmentation. "PK" means peaking, "SCR" means selective catalytic reduction. "NA" means not applicable. The mass emission rate standards are based on a turbine inlet condition of 59° F and may be adjusted to actual test conditions in accordance with the performance curves and/or equations on file with the Department.}

[Rule 62-212.400(BACT), F.A.C.]

- 10. Combined Cycle Operation With Steam Dumped to Condenser: If the steam-electrical turbine generator is off line, the permittee is authorized to operate the gas turbine/HRSG systems by dumping steam to the condenser. This is not considered a separate mode of operation with respect to emission limits. When operating in this manner, each unit shall comply with the respective standards given in Condition 9 for each mode of operation indicated therein. [Application]
- 11. Duct Burners: The duct burners are also subject to the provisions of Subpart Da of the New Source Performance Standards in 40 CFR 60, which are summarized in Appendix Da. *{Permitting Note: The BACT limits applicable during duct firing are much more stringent than the standards of NSPS Subpart Da for duct burners. Therefore compliance with the BACT limits insures compliance with the emission limitations in Subpart Da}* [Subpart Da, 40 CFR 60]

EXCESS EMISSIONS

- 12. Operating Procedures: The Best Available Control Technology (BACT) determinations established by this permit rely on "good operating practices" to reduce emissions. Therefore, all operators and supervisors shall be properly trained to operate and maintain the gas turbines, HRSGs, and pollution control systems in accordance with the guidelines and procedures established by each manufacturer. The training shall include good operating practices as well as methods of minimizing excess emissions.
[Rules 62-4.070(3) and 62-212.400(BACT), F.A.C.]

SECTION III. EMISSIONS UNIT SPECIFIC CONDITIONS

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13. Excess Emissions Prohibited: Excess emissions caused entirely or in part by poor maintenance, poor operation or any other equipment or process failure that may reasonably be prevented during startup, shutdown or malfunction shall be prohibited. All such preventable emissions shall be included in any compliance determinations based on CEMS data. [Rule 62-210.700(4), F.A.C.]
14. Alternate Visible Emissions Standard: Visible emissions due to startups, shutdowns, and malfunctions shall not exceed 10% opacity except for up to ten, 6-minute averaging periods during a calendar day, which shall not exceed 20% opacity. [Rule 62-212.400(BACT), F.A.C.]
15. Excess Emissions Allowed: As specified in this condition, excess emissions resulting from startup, shutdown, oil-to-gas fuel switches and documented malfunctions are allowed provided that operators employ the best operational practices to minimize the amount and duration of emissions during such incidents. A “documented malfunction” means a malfunction that is documented within one working day of detection by contacting the Compliance Authority by telephone, facsimile transmittal, or electronic mail. For each gas turbine/HRSG system, excess emissions resulting from startup, shutdown, or documented malfunctions shall not exceed two hours in any 24-hour period except for the following specific cases.
 - a. For cold startup of the steam turbine system, excess emissions from any gas turbine/HRSG system shall not exceed six hours in any 24-hour period. Cold startup of the steam turbine system shall be completed within twelve hours. A cold “startup of the steam turbine system” is defined as startup of the 4-on-1 combined cycle system following a shutdown of the steam turbine lasting at least 48 hours. *{Permitting Note: During a cold startup of the steam turbine system, each gas turbine/HRSG system is sequentially brought on line at low load to gradually increase the temperature of the steam-electrical turbine and prevent thermal metal fatigue. Note that shutdowns and documented malfunctions are separately regulated in accordance with the requirements of this condition.}*
 - b. For shutdown of the combined cycle operation, excess emissions from any gas turbine/HRSG system shall not exceed three hours in any 24-hour period.
 - c. For cold startup of a gas turbine/HRSG system, excess emissions shall not exceed four hours in any 24-hour period. “Cold startup of a gas turbine/HRSG system” is defined as a startup after the pressure in the high-pressure (HP) steam drum falls below 450 psig for at least a one-hour period.
 - d. For oil-to-gas fuel switching excess emissions shall not exceed 1 hour in any 24-hour period.

Ammonia injection shall begin as soon as operation of the gas turbine/HRSG system achieves the operating parameters specified by the manufacturer. As authorized by Rule 62-210.700(5), F.A.C., the above conditions allow excess emissions only for specifically defined periods of startup, shutdown, fuel switching, and documented malfunction of the gas turbines. [Design; Rules 62-212.400(BACT) and 62-210.700, F.A.C.]

16. DLN Tuning: CEMS data collected during initial or other major DLN tuning sessions shall be excluded from the CEMS compliance demonstration provided the tuning session is performed in accordance with the manufacturer’s specifications. A “major tuning session” would occur after completion of initial construction, a combustor change-out, a major repair or maintenance to a combustor, or other similar circumstances. Prior to performing any major tuning session, the permittee shall provide the Compliance Authority with an advance notice that details the activity and proposed tuning schedule. The notice may be by telephone, facsimile transmittal, or electronic mail. [Design; Rule 62-4.070(3), F.A.C.]

SECTION III. EMISSIONS UNIT SPECIFIC CONDITIONS

A. UNIT 5 COMBINED CYCLE GAS TURBINE (EUs 005, 006, 007, AND 008)

EMISSIONS PERFORMANCE TESTING

17. Test Methods: Any required tests shall be performed in accordance with the following reference methods.

Method	Description of Method and Comments
CTM-027	Procedure for Collection and Analysis of Ammonia in Stationary Source {Notes: This is an EPA conditional test method. The minimum detection limit shall be 1 ppm.}
7E	Determination of Nitrogen Oxide Emissions from Stationary Sources
9	Visual Determination of the Opacity of Emissions from Stationary Sources
10	Determination of Carbon Monoxide Emissions from Stationary Sources {Notes: The method shall be based on a continuous sampling train.}
18	Measurement of Gaseous Organic Compound Emissions by Gas Chromatography {Note: EPA Method 18 may be used (optional) concurrently with EPA Method 25A to deduct emissions of methane and ethane from the measured VOC emissions.}
20	Determination of Nitrogen Oxides, Sulfur Dioxide and Diluent Emissions from Stationary Gas Turbines
25A	Determination of Volatile Organic Concentrations

Method CTM-027 is published on EPA's Technology Transfer Network Web Site at "http://www.epa.gov/ttn/emc/ctm.html". The other methods are described in Appendix A of 40 CFR 60, adopted by reference in Rule 62-204.800, F.A.C. No other methods may be used unless prior written approval is received from the Department. [Rules 62-204.800, F.A.C.; 40 CFR 60, Appendix A]

18. Initial Compliance Determinations: Each gas turbine shall be stack tested to demonstrate initial compliance with the emission standards for CO, NO_x, VOC, visible emissions, and ammonia slip. The tests shall be conducted within 60 days after achieving the maximum production rate at which the unit will be operated, but not later than 180 days after the initial startup of each unit configuration. Each unit shall be tested when firing natural gas, when using the duct burners and when firing distillate fuel oil. Stack test data collected during the required Relative Accuracy Test Assessments (RATA) may be used to demonstrate compliance with the initial CO and NO_x standards. With appropriate flow measurements (or fuel measurements and approved F-factors), CEMS data may be used to demonstrate compliance with the CO and NO_x mass rate emissions standards. CO and NO_x emissions recorded by the CEMS shall also be reported for each run during tests for visible emissions, VOC and ammonia slip. The Department may require the permittee to conduct additional tests after major replacement or major repair of any air pollution control equipment, such as the SCR catalyst, DLN combustors, etc. [Rule 62-297.310(7)(a)1, F.A.C. and 40 CFR 60.8]
19. Continuous Compliance: The permittee shall demonstrate continuous compliance with the 24-hour CO and NO_x emissions standards based on data collected by the certified CEMS. Within 45 days of conducting any Relative Accuracy Test Assessments (RATA) on a CEMS, the permittee shall submit a report to the Compliance Authority summarizing results of the RATA. Compliance with the CO emission standards also serves as an indicator of efficient fuel combustion, which reduces emissions of particulate matter and volatile organic compounds. The Department also reserves the right to use data from the continuous monitoring record and from annual RATA tests to determine compliance with the short term CO and NO_x limits for each method of operation given in Condition 9 above. [Rule 62-212.400 (BACT), F.A.C.]
20. Annual Compliance Tests: During each federal fiscal year (October 1st to September 30th), each gas turbine shall be tested to demonstrate compliance with the emission standards for visible emissions. Annual testing to determine the ammonia slip shall be conducted while firing the primary fuel. NO_x emissions recorded by the CEMS shall be reported for each ammonia slip test run. CO emissions recorded by the CEMS shall be reported for the visible emissions observation period.

SECTION III. EMISSIONS UNIT SPECIFIC CONDITIONS

A. UNIT 5 COMBINED CYCLE GAS TURBINE (EUs 005, 006, 007, AND 008)

{Permitting Note: After initial compliance with the VOC standards is demonstrated, annual compliance tests for VOC emissions are not required. Compliance with the continuously monitored CO standards shall indicate efficient combustion and low VOC emissions. The Department retains the right to require VOC testing if CO limits are exceeded or for the reasons given in Appendix SC, Condition 17, Special Compliance Tests.}

[Rules 62-212.400 (BACT) and 62-297.310(7)(a)4, F.A.C.]

CONTINUOUS MONITORING REQUIREMENTS

21. **CEM Systems:** The permittee shall install, calibrate, maintain, and operate continuous emission monitoring systems (CEMS) to measure and record the emissions of CO and NO_x from the combined cycle gas turbine in a manner sufficient to demonstrate continuous compliance with the CEMS emission standards of this section. Each monitoring system shall be installed, calibrated, and properly functioning prior to the initial performance tests. Within one working day of discovering emissions in excess of a CO or NO_x standard (and subject to the specified averaging period), the permittee shall notify the Compliance Authority.
- CO Monitors.** The CO monitor shall be certified pursuant to 40 CFR 60, Appendix B, Performance Specification 4 or 4A. Quality assurance procedures shall conform to the requirements of 40 CFR 60, Appendix F, and the Data Assessment Report of Section 7 shall be made each calendar quarter, and reported semiannually to the Compliance Authority. The RATA tests required for the CO monitor shall be performed using EPA Method 10 in Appendix A of 40 CFR 60 and shall be based on a continuous sampling train. The CO monitor span values shall be set appropriately considering the allowable methods of operation and corresponding emission standards.
 - NO_x Monitors.** Each NO_x monitor shall be certified, operated, and maintained in accordance with the requirements of 40 CFR 75. Record keeping and reporting shall be conducted pursuant to Subparts F and G in 40 CFR 75. The RATA tests required for the NO_x monitor shall be performed using EPA Method 20 or 7E in Appendix A of 40 CFR 60. In addition to the requirements of Appendix A of 40 CFR 75, the NO_x monitor span values shall be set appropriately considering the allowable methods of operation and corresponding emission standards.
 - Diluent Monitors.** The oxygen (O₂) or carbon dioxide (CO₂) content of the flue gas shall be monitored at the location where CO and NO_x are monitored to correct the measured emissions rates to 15% oxygen. If a CO₂ monitor is installed, the oxygen content of the flue gas shall be calculated using F-factors that are appropriate for the fuel fired. Each monitor shall comply with the performance and quality assurance requirements of 40 CFR 75.
 - 1-Hour Block Averages.** Hourly average values shall begin at the top of each hour. Each hourly average value shall be computed using at least one data point in each fifteen-minute quadrant of an hour, where the unit combusted fuel during that quadrant of an hour. Notwithstanding this requirement, an hourly value shall be computed from at least two data points separated by a minimum of 15 minutes (where the unit operates for more than one quadrant of an hour). If less than two such data points are available, the hourly average value is not valid. An hour in which any oil is fired is attributed towards compliance with the permit standards for oil firing. The permittee shall use all valid measurements or data points collected during an hour to calculate the hourly average values. The CEMS shall be designed and operated to sample, analyze, and record data evenly spaced over an hour. If the CEMS measures concentration on a wet basis, the CEM system shall include provisions to determine the moisture content of the exhaust gas and an algorithm to enable correction of the monitoring results to a dry basis (0% moisture). Alternatively, the owner or operator may develop through manual stack test measurements a curve of moisture contents in the exhaust gas versus load for each allowable fuel, and use these typical values in an algorithm to enable correction of the monitoring results to a dry basis (0% moisture). Final results of the CEMS shall be expressed as ppmvd corrected to 15% oxygen. The

SECTION III. EMISSIONS UNIT SPECIFIC CONDITIONS

A. UNIT 5 COMBINED CYCLE GAS TURBINE (EUs 005, 006, 007, AND 008)

CEMS shall be used to demonstrate compliance with the CEMS emission standards for CO and NO_x as specified in this permit. For purposes of determining compliance with the CEMS emissions standards of this permit, missing (or excluded) data shall not be substituted. Upon request by the Department, the CEMS emission rates shall be corrected to ISO conditions to demonstrate compliance with the applicable standards of 40 CFR 60.332.

- e. *24-hour Block Averages:* A 24-hour block shall begin at midnight of each operating day and shall be calculated from 24 consecutive hourly average emission rate values. If a unit operates less than 24 hours during the block, the 24-hour block average shall be the average of available valid hourly average emission rate values for the 24-hour block. For purposes of determining compliance with the 24-hour CEMS standards, missing (or excluded) data shall not be substituted. Instead, the 24-hour block average shall be determined using the remaining hourly data in the 24-hour block. *{Permitting Note: There may be more than one 24-hour compliance demonstration required for CO and NO_x emissions depending on the use of alternate methods of operation}.* [Rule 62-212.400(BACT), F.A.C.]
- f. *Data Exclusion.* Each CEMS shall monitor and record emissions during all operations including episodes of startup, shutdown, malfunction, fuel switches and DLN tuning. CEMS emissions data recorded during some of these episodes may be excluded from the corresponding CEMS compliance demonstration subject to the provisions of Condition Nos. 15 and 16 of this section. All periods of data excluded shall be consecutive for each such episode. The permittee shall minimize the duration of data excluded for such episodes to the extent practicable. Data recorded during such episodes shall not be excluded if the episode was caused entirely or in part by poor maintenance, poor operation, or any other equipment or process failure, which may reasonably be prevented. Best operational practices shall be used to minimize hourly emissions that occur during such episodes. Emissions of any quantity or duration that occur entirely or in part from poor maintenance, poor operation, or any other equipment or process failure, which may reasonably be prevented, shall be prohibited.
- g. *Availability.* Monitor availability for the CEMS shall be 95% or greater in any calendar quarter. The quarterly permit excess emissions report shall be used to demonstrate monitor availability. In the event 95% availability is not achieved, the permittee shall provide the Department with a report identifying the problems in achieving 95% availability and a plan of corrective actions that will be taken to achieve 95% availability. The permittee shall implement the reported corrective actions within the next calendar quarter. Failure to take corrective actions or continued failure to achieve the minimum monitor availability shall be violations of this permit, except as otherwise authorized by the Department's Compliance Authority.

[NSPS Subparts Da and GG; Rule 62-297.520, F.A.C.; 40 CFR 60.7(a)(5) and 40 CFR 60.13; 40 CFR Part 51, Appendix P; 40 CFR 60, Appendix B - Performance Specifications; 40 CFR 60, Appendix F - Quality Assurance Procedures; and Rules 62-4.070(3) and 62-212.400(BACT), F.A.C.]

- 22. **Ammonia Monitoring Requirements:** In accordance with the manufacturer's specifications, the permittee shall install, calibrate, operate and maintain an ammonia flow meter to measure and record the ammonia injection rate to the SCR system by the time of the initial compliance tests. The permittee shall document and periodically update the general range of ammonia flow rates required to meet permitted emissions levels over the range of load conditions allowed by this permit by comparing NO_x emissions recorded by the CEM system with ammonia flow rates recorded using the ammonia flow meter. During NO_x monitor downtimes or malfunctions, the permittee shall operate at the ammonia flow rate and, as applicable for fuel oil firing, the water-to-fuel ratio, that are consistent with the documented flow rate for the combustion turbine load condition. [Rules 62-4.070(3) and 62-212.400(BACT), F.A.C.]

SECTION III. EMISSIONS UNIT SPECIFIC CONDITIONS

A. UNIT 5 COMBINED CYCLE GAS TURBINE (EUs 005, 006, 007, AND 008)

RECORDS AND REPORTS

23. Monitoring of Capacity: The permittee shall monitor and record the operating rate of each gas turbine and HRSG duct burner system on a daily average basis, considering the number of hours of operation during each day (including the times of startup, shutdown and malfunction). Such monitoring shall be made using a monitoring component of the CEM system required above, or by monitoring daily rates of consumption and heat content of each allowable fuel in accordance with the provisions of 40 CFR 75 Appendix D. [Rules 62-4.070(3) and 62-212.400(BACT), F.A.C.]
24. Monthly Operations Summary: By the fifth calendar day of each month, the permittee shall record the following for each fuel in a written or electronic log for each gas turbine for the previous month of operation: fuel consumption, hours of operation, hours of power augmentation, hours of peaking, hours of duct firing, and the updated 12-month rolling totals for each. Information recorded and stored as an electronic file shall be available for inspection and printing within at least three days of a request by the Department. The fuel consumption shall be monitored in accordance with the provisions of 40 CFR 75 Appendix D. [Rules 62-4.070(3) and 62-212.400(BACT), F.A.C.]
25. Fuel Sulfur Records: The permittee shall demonstrate compliance with the fuel sulfur limits specified in this permit by maintaining the following records of the sulfur contents.
- Compliance with the fuel sulfur limit for natural gas shall be demonstrated by keeping reports obtained from the vendor indicating the average sulfur content of the natural gas being supplied from the pipeline for each month of operation. Methods for determining the sulfur content of the natural gas shall be ASTM methods D4084-82, D4468-85, D5504-01, D6228-98 and D6667-01, D3246-81 or more recent versions.
 - Compliance with the distillate fuel oil sulfur limit shall be demonstrated by taking a sample, analyzing the sample for fuel sulfur, and reporting the results to each Compliance Authority before initial startup. Sampling the fuel oil sulfur content shall be conducted in accordance with ASTM D4057-88, Standard Practice for Manual Sampling of Petroleum and Petroleum Products, and one of the following test methods for sulfur in petroleum products: ASTM methods D5453-00, D129-91, D1552-90, D2622-94, or D4294-90. More recent versions of these methods may be used. For each subsequent fuel delivery, the permittee shall maintain a permanent file of the certified fuel sulfur analysis from the fuel vendor. At the request of a Compliance Authority, the permittee shall perform additional sampling and analysis for the fuel sulfur content.
- The above methods shall be used to determine the fuel sulfur content in conjunction with the provisions of 40 CFR 75 Appendix D. [Rules 62-4.070(3) and 62-4.160(15), F.A.C.]
26. Malfunction Notification: Within one working day of a malfunction that causes emissions in excess of a standard (subject to the specified averaging periods), the permittee shall notify the Compliance Authority. The notification shall include a preliminary report of: the nature, extent, and duration of the emissions; the probable cause of the emissions; and the actions taken to correct the problem. If requested by the Compliance Authority, the permittee shall submit written quarterly reports summarizing the malfunctions. [Rule 62-210.700, F.A.C.]

SECTION III. EMISSIONS UNIT SPECIFIC CONDITIONS

A. UNIT 5 COMBINED CYCLE GAS TURBINE (EUs 005, 006, 007, AND 008)

27. Quarterly Excess Emission Report: Within 30 days following the end of each calendar-quarter, the permittee shall submit a report to the Compliance Authority summarizing periods of CO and NO_x emissions in excess of the permit standards (BACT, SIP, NSPS) following the NSPS format provided in Appendix XS of this permit.

For purposes of reporting emissions in excess of NSPS Subpart GG, excess emissions from the gas turbine are defined as: any operating hour in which the CEMS 4-hr rolling average NO_x concentration exceeds the NSPS NO_x emission standard identified in Appendix GG; and any monitoring period during which the sulfur content of the fuel being fired in the gas turbine exceeds the NSPS standard identified in Appendix GG. For purposes of reporting emissions in excess of NSPS Subpart Da, excess emissions from duct firing are defined as: NO_x or PM emissions in excess of the NSPS standards except during periods of startup, shutdown, or malfunction; and SO₂ emissions in excess of the NSPS standards except during startup or shutdown.

Such information shall be summarized for all exceedances including startups, shutdowns, malfunctions, and major tuning sessions. In addition, the report shall summarize the CEMS systems monitor availability for the previous quarter.

[Rules 62-4.130, 62-204.800, 62-210.700(6), F.A.C.; and 40 CFR 60.7, and 60.334(j)(1)]

28. Semiannual NSPS Excess Emissions Report: The submittal of the Quarterly Excess Emission Reports shall constitute compliance with the requirements of 40 CFR 60.7(d) for the submittal of Semiannual Excess Emissions Report.

SECTION III. EMISSIONS UNIT SPECIFIC CONDITIONS

B. DISTILLATE FUEL OIL STORAGE TANK (EU 009)

This section of the permit addresses the following emissions unit.

ID	Emission Unit Description
009	One distillate fuel oil storage tank for Unit 5 gas turbines (approximately 4.2 million gallons)

NSPS APPLICABILITY

1. NSPS Subpart Kb Applicability: The distillate fuel oil tanks are subject to Subpart Kb, which applies to any storage tank with a capacity greater than or equal to 10,300 gallons (40 cubic meters) that is used to store volatile organic liquids for which construction, reconstruction, or modification is commenced after July 23, 1984. Tanks with a capacity greater than or equal to 40,000 gallons (151 cubic meters) storing a liquid with a maximum true vapor pressure less than 3.5 kPa are exempt from the General Provisions (40 CFR 60, Subpart A) and from the provisions of NSPS Subpart Kb, except for the record keeping requirements specified below. [40 CFR 60.110b(a) and (c); Rule 62-204.800(7)(b), F.A.C.; and Section 24.41.6, Miami-Dade County Code.]

EQUIPMENT SPECIFICATIONS

2. Equipment: The permittee is authorized to install, operate, and maintain one, 4.3 million gallon distillate fuel oil storage tank designed to provide ultra low sulfur fuel oil to the Unit 5 gas turbines. [Applicant Request; Rule 62-210.200(PTE), F.A.C.]

EMISSIONS AND PERFORMANCE REQUIREMENTS

3. Hours of Operation: The hours of operation are not restricted (8760 hours per year). [Applicant Request; Rule 62-210.200(PTE), F.A.C.]

NOTIFICATION, REPORTING AND RECORDS

4. Oil Tank Records: The permittee shall keep readily accessible records showing the dimension of each storage vessel and an analysis showing the capacity of each storage tank. Records shall be retained for the life of the facility. The permittee shall also keep records sufficient to determine the annual throughput of distillate fuel oil for each storage tank for use in the Annual Operating Report. [Rule 62-204.800(7)(b)16, F.A.C.; 40 CFR 60.116b(a) and (b)]

SECTION III. EMISSIONS UNIT SPECIFIC CONDITIONS

C. COOLING TOWER (EU 010)

This section of the permit addresses the following new emissions unit.

ID	Emission Unit Description
010	22-cell mechanical draft cooling tower

EQUIPMENT

1. Cooling Tower: The permittee is authorized to install one new 22-cell mechanical draft cooling tower with the following nominal design characteristics: a circulating water flow rate of 306,000 gpm; design hot/cold water temperatures of 105° F/87° F; a design air flow rate of 1,500,000 per cell; a liquid-to-gas air flow ratio of 1.045; and drift eliminators. The permittee shall submit the final design details within 60 days of selecting the vendor. [Application; Design]

EMISSIONS AND PERFORMANCE REQUIREMENTS

2. Drift Rate: Within 60 days of commencing operation, the permittee shall submit certify that the cooling tower was constructed to achieve the specified drift rate of no more than 0.0005 percent of the circulating water flow rate. *{Permitting Note: This work practice standard is established as BACT for PM/PM₁₀ emissions from the cooling tower. Based on this design criteria, potential emissions are expected to be less than 100 tons of PM per year and less than 5 tons of PM₁₀ per year. Actual emissions are expected be lower than these rates.}*. [Rule 62-212.400(BACT), F.A.C.]