Charlotte County Department of Public Works
Solid Waste Division
Zemel Road Municipal Solid Waste Management Facility

Facility ID No. 0150075
Charlotte County

Title V Air Operation Permit Renewal

Permit No. 0150075-008-AV
(Renewal of Title V Air Operation Permit No. 0150075-003-AV)

Permitting Authority:

State of Florida
Department of Environmental Protection
Air Resource Management, South District

2295 Victoria Avenue, Suite 364
P.O. Box 2549
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Compliance Authority:

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February 28, 2011

PERMITTEE:
Charlotte County Department of Public Works
Solid Waste Division
25550 Harbor View Road, Unit #2
Port Charlotte, Florida 33980

Permit No. 0150075-008-AV
Zemel Road MSW Management Facility
Facility ID No. 0150075
Title V Air Operation Permit Renewal

The purpose of this permit is to renew the Title V air operation permit for the above referenced facility. This permit also incorporates emissions unit 012 of air construction permit 0150075-009-AC (Title V permit revision application 0150075-010-AC). The existing Zemel Road Municipal Solid Waste Management Facility is located in Charlotte County at 29751 Zemel Road, Punta Gorda, Florida. UTM Coordinates are: Zone 17, 405.47 East and 2963.98 North. Latitude is: 26° 47' 44" North; and, Longitude is: 81° 57' 38" West.

The Title V air operation permit is issued under the provisions of Chapter 403, Florida Statutes (F.S.), and Florida Administrative Code (F.A.C.) Chapters 62-4, 62-210, 62-213. The above named permittee is hereby authorized to operate the facility in accordance with the terms and conditions of this permit.

Effective Date: **February 28, 2011**
Renewal Application Due Date: **July 18, 2015**
Expiration Date: **February 27, 2016**

_____
Jon M. Iglehart
Director of
District Management

JMI/SRM/jw

SECTION I. FACILITY INFORMATION.

Subsection A. Facility Description.

This existing facility is a Class I landfill constructed in 1975. The landfill has a design capacity of approximately 7.5 million megagrams (Mg). Since the landfill capacity is equal to or greater than 2.5 million Mg by mass, the facility is subject to Title 40 Code of Federal Regulations (CFR) Part 70 or Part 71 and 40 CFR 60 Subpart WWW. The facility is authorized to accept asbestos waste material. Based on Tier 2 landfill gas (LFG) sampling and analysis conducted in year 2007, non-methane organic compound (NMOC) generated by this landfill were calculated to be less than 50 Mg per year. Based upon updated actual and projected waste disposal, this facility has the potential to emit 19.8 tons per year (TPY) NMOC emissions, 14.15 TPY volatile organic compounds, 7.83 TPY total hazardous air pollutants, 111.7 TPY carbon monoxide, 20.53 TPY nitrogen oxides, 5.06 TPY particulate matter, and 35.10 TPY sulfur dioxide. Estimated NMOC emissions in year 2015 is 37.2 TPY (33.8 Mg/yr). In 2010, the facility completed construction on an active gas collection system and 2000 scfm flare as part of a gas to energy project. The gas collection and control system was constructed before being required per 40 CFR 60 Subpart WWW. The facility is not subject to the gas collection and control requirements of Subpart WWW until the facility exceeds 50 Mg NMOC. This permit incorporates the flare authorized under permit no. 0150075-009-AC.

Also included in this permit are miscellaneous unregulated/insignificant emissions units and/or activities.

Subsection B. Summary of Emissions Units.

EU No.	Brief Description
Regulated Emissions Units	
001	Landfill Non-methane Organic Compounds (NMOC)
012	Flare
006	Generator/CI Engine
016	Dewatering Pump/CI Engine
017	Dewatering Pump/CI Engine
018	Dewatering Pump/CI Engine
019	Dewatering Pump/CI Engine

Subsection C. Applicable Regulations.

Based on the Title V air operation permit renewal application received August 2, 2010, this facility is not a major source of hazardous air pollutants (HAP). However, because this facility operates stationary reciprocating internal combustion engines, it is subject to regulation under 40 CFR 63, Subpart ZZZZ, - National Emissions Standards For Hazardous Air Pollutants For Stationary Reciprocating Internal Combustion Engines. However, these engines qualify for one of the categorical exemptions listed in Rule 62-210.300(3)(a), F.A.C. A summary of applicable regulations is shown in the following table.

Regulation	EU No(s).
40 CFR 60 Subpart A, General Provisions	001, 012
40 CFR 60 Subpart CC, Emission Guidelines and Compliance Times for Municipal Solid Waste Landfills	001, 012
40 CFR 60 Subpart WWW, Standards of Performance for Municipal Solid Waste Landfills	001, 002001, 012
40 CFR 61 Subpart M, National Emissions Standard for Asbestos	001
40 CFR 63, Subpart A, General Provisions	001, 012

40 CFR 63, Subpart ZZZZ, National Emissions Standards for Hazardous Air Pollutants for Stationary Reciprocating Internal Combustion Engines	001, 012
62-296.320, F.A.C.	001, 012
62-296.370, F.A.C.	001, 012
62-213.440, F.A.C.	001, 012
62-213.205, F.A.C.	001, 012
62-210.370, F.A.C.	001, 012
62-210.300, F.A.C.	001, 012
62-2163.420, F.A.C.	001, 012
62-297.310, F.A.C.	001, 012
62-4.160, F.A.C.	001, 012
62-296.100, F.A.C.	001, 012

SECTION II. FACILITY-WIDE CONDITIONS.

The following conditions apply facility-wide to all emission units and activities:

FW1. Appendices. The permittee shall comply with all documents identified in Section IV, Appendices, listed in the Table of Contents. Each document is an enforceable part of this permit unless otherwise indicated. [Rule 62-213.440, F.A.C.]

Emissions and Controls

FW2. Not federally Enforceable. Objectionable Odor Prohibited. No person shall cause, suffer, allow or permit the discharge of air pollutants, which cause or contribute to an objectionable odor. An "objectionable odor" means any odor present in the outdoor atmosphere which by itself or in combination with other odors, is or may be harmful or injurious to human health or welfare, which unreasonably interferes with the comfortable use and enjoyment of life or property, or which creates a nuisance. [Rule 62-296.320(2) and 62-210.200(Definitions), F.A.C.]

FW3. General Volatile Organic Compounds (VOC) Emissions or Organic Solvents (OS) Emissions. The permittee shall allow no person to store, pump, handle, process, load, unload or use in any process or installation, volatile organic compounds or organic solvents without applying known and existing vapor emission control devices or systems deemed-necessary and ordered by the Department. [Rule 62-296.320(1), F.A.C.]

{Permitting Note: Nothing is deemed necessary and ordered at this time.}

FW4. General Visible Emissions. No person shall cause, let, permit, suffer or allow to be discharged into the atmosphere the emissions of air pollutants from any activity equal to or greater than 20% opacity. EPA Method 9 is the method of compliance pursuant to Chapter 62-297, F.A.C. This regulation does not impose a specific testing requirement. [Rule 62-296.320(4)(b)1, F.A.C.]

FW5. Unconfined Particulate Matter. No person shall cause, let, permit, suffer or allow the emissions of unconfined particulate matter from any activity, including vehicular movement; transportation of materials; construction; alteration; demolition or wrecking; or industrially related activities such as loading, unloading, storing or handling; without taking reasonable precautions to prevent such emissions. Reasonable precautions to prevent emissions of unconfined particulate matter at this facility include:

a. Spraying water on roadways as needed for fugitive dust suppression.
b. Planting of vegetation on landfill slopes.

[Rule 62-296.320(4)(c), F.A.C.; and, proposed by applicant in Title V air operation permit application received August 20, 2010.]

Annual Reports and Fees

See Appendix RR, Facility-wide Reporting Requirements for additional details.

FW6. Annual Operating Report. The permittee shall submit an annual report that summarizes the actual operating rates and emissions from this facility. Annual operating reports shall be submitted to the Compliance Authority by April 1st of each year. [Rule 62-210.370(3), F.A.C.]

FW7. Annual Emissions Fee Form and Fee. The annual Title V emissions fees are due (postmarked) by March 1st of each year. The completed form and calculated fee shall be submitted to: Major Air Pollution Source Annual Emissions Fee, P.O. Box 3070, Tallahassee, Florida 32315-3070. The forms are available for download by accessing the Title V Annual Emissions Fee On-line Information Center at the following Internet web site: http://www.dep.state.fl.us/air/emission/tvfee.htm. [Rule 62-213.205, F.A.C.]

FW8. Annual Statement of Compliance. The permittee shall submit an annual statement of compliance to the compliance authority at the address shown on the cover of this permit within 60 days after the end of each calendar year during which the Title V permit was effective. [Rules 62-213.440(3)(a)2. & 3. and (3)(b), F.A.C.]

FW9. Prevention of Accidental Releases (Section 112(r) of CAA). If and when the facility becomes subject to 112(r), the permittee shall:

a. Submit its Risk Management Plan (RMP) to the Chemical Emergency Preparedness and Prevention Office (CEPPO) RMP Reporting Center. Any Risk Management Plans, original submittals, revisions or updates to submittals, should be sent to: RMP Reporting Center, Post Office Box 10162, Fairfax, VA 22038, Telephone: (703) 227-7650.

b. Submit to the permitting authority Title V certification forms or a compliance schedule in accordance with Rule 62-213.440(2), F.A.C.

[40 CFR 68]

Testing Requirements

FW10. Sulfur Content Testing. The owner or operator shall comply with the following requirements:

a. *Frequency*. The landfill gas shall be analyzed for site specific sulfur content [total reduce sulfur (TRS)] during each federal fiscal year (October 1 – September 30).

b. *Analysis Reporting*. Sample analysis results shall be reported as SO_2 emission factors in terms of lb/MMscf of landfill gas, as total reduced sulfur and H_2S in terms of ppmv.

c. *Compliance and Annual Reporting*. Compliance and annual reporting shall use the SO_2 emission factors determined from the sample analysis results.

d. *Test Method*. The test method for sulfur analysis shall be EPA Method 16, Semicontinuous Determination of Sulfur Emissions from Stationary Sources. The gas sample shall be collected from the gas collection system header pipe at a location before all flares and engines. The gas sample collected for the analyses shall be a composite sample and collected under normal operating conditions (i.e., with valves open for all operating cells). [Permit No. 0150075-009-AC]

Records and Reports

FW11. SO_2 Emissions. The permittee shall submit results and corresponding data for the site specific SO_2 emission factor with 45 days of gas sampling to the permitting authority. Copies of the results shall also be submitted to the Compliance Authority. [Permit No. 0150075-009-AC]

Subsection A. Emissions Unit 001

The specific conditions in this section apply to the following emissions unit:

EU No.	Brief Description
001	Landfill Non-methane Organic Compounds (NMOC)

EU001 is NMOC generated from waste disposal at the Class I landfill. The landfill has a design capacity of approximately 7.5 million Mg. Since the landfill capacity is equal to or greater than 2.5 million Mg by mass, the facility is subject to the regulations of 40 CFR 60 Subpart WWW and therefore, must periodically estimate the NMOC emissions to determine when the facility will be subject to the control equipment, monitoring, and reporting requirements of 40 CFR 60 Subpart WWW. The facility has installed an active gas collection and control system as part of a renewable energy project before being required to do so by Subpart WWW. Based on Tier 2 landfill gas (LFG) sampling and analysis in 2007, NMOC emissions were estimated to be less than 50 Mg per year for the next five years. Based upon the Title V air operation permit renewal application received the NMOC concentration was calculated to be less than 50 Mg per year through year 2015.

Essential Potential to Emit (PTE) Parameters

A.1. Hours of Operation. This emissions unit may operate continuously (8,760 hours/year). [Rule 62-210.200(PTE), F.A.C.]

A.2. Emissions Unit Operating Rate Limitation After Testing. See the related testing provisions in Appendix TR, Facility-wide Testing Requirements. [Rule 62-297.310(2), F.A.C.]

Emission Limitations and Standards

A.3. When the NMOC emission rate is equal to or greater than 50 Mg per year, the owner or operator shall submit a collection and control system design plan prepared by a professional engineer to the South District office within 1 year. The South District office shall review the information submitted in the design plan and either approve it, disapprove it or request that additional information be submitted. The design plan shall include the following:

a. The collection and control system design plan shall document that the existing system meets the requirements of 40 CFR 60 Subpart WWW [60.752(b)(2)] or specify plans to upgrade the system to achieve compliance with 40 CFR 60 Subpart WWW.
b. The collection and control system shall meet the design requirements of 40 CFR 60.752(b)(2)(ii).
c. The collection and control system shall include any alternatives to the operational standards, test methods, procedures, compliance measures, monitoring, recordkeeping or reporting provisions of 40 CFR 60.753 through 60.758 proposed by the owner or operator.
d. The collection and control system shall either conform with specifications for active collection systems in 40 CFR 60.759 or include a demonstration to the South District's office satisfaction for the sufficiency of the alternative provisions to 40 CFR 60.759.

[40 CFR 60.752(b)]

Test Methods and Procedures

A.4. Non-methane Organic Compounds (NMOC).

a. As required per 40 CFR 60.757(b), the owner or operator shall calculate the NMOC emission rate annually using the procedures 40 CFR 60.754(a)(3) and equation in 40 CFR 60.754(a)(1)(i). Samples shall be collected from the common header pipe before the gas moving or condensate removal equipment. A minimum of three samples must be collected from the header pipe. The landfill owner or operator shall recalculate the NMOC mass emission rate using the equation in 40 CFR 60.754(a)(1)(i) and use the average NMOC concentration from the collected samples instead of the default value of 4000 ppmv as hexane.
   i. If the NMOC emission rate is equal to or greater than 50 Mg per year, the owner or operator shall:
      1. Submit a collection and control system design plan prepared by a professional engineer to the South District office within 1 year per Specific Condition **A.3**., or

2. Determine the site specific methane generation rate constant and recalculate the NMOC emission rate using the site specific methane generation rate using the procedures specified in 40 CFR 60.754(a)(4). The calculation of the methane generation rate constant is performed only once, and the value obtained from this test shall be used in all subsequent annual NMOC emission rate calculations.
   a. The resulting site specific methane generation rate constant (k) and the site-specific NMOC concentration shall be used in the emission rate calculation in 40 CFR 60.754(a)(1)(i) instead of the default values.
   b. The revised NMOC emission rate report based on the provisions of 40 CFR 60.754(a)(4) and the resulting site-specific methane generation rate constant (k) shall be submitted to the Department within 1 year of the first calculated emission rate exceeding 50 Mg per year. [40 CFR 60.754(a)(4)]
   c. If the NMOC emission rate is equal to or greater than 50 Mg/yr, the owner or operator shall comply with 60.752(b)(2). If the NMOC emission rate is less than 50 Mg per year, the owner or operator shall comply with specific condition **A.4.a.ii**.

ii. If the resulting NMOC emission rate is less than 50 Mg per year, the owner or operator shall submit a periodic estimate for the emission rate report as provided in 40 CFR 60.757(b)(1) and retest the site-specific NMOC concentration every 5 years using the methods specified in 40 CFR 60.754 and **A.4.a**. above.

[40 CFR 60.752; 40 CFR 60.756; 40 CFR 60.757]

A.5. NMOC Calculations. The owner or operator shall calculate the NMOC emission rate using the formula and procedures provided in 60.754(a). [40 CFR 60.752; 40 CFR 60.754, 40 CFR 60.757(b)]

A.6. Common Testing Requirements. Unless otherwise specified, tests shall be conducted in accordance with the requirements and procedures specified in Appendix TR, Facility-Wide Testing Requirements, of this permit. [Rule 62-297.310, F.A.C.]

Test Methods and Procedures

A.7. Test Methods. Required tests shall be performed in accordance with the following reference methods:

Method	Description of Method and Comments
2E	Determination of Landfill Gas; Gas Production Flow Rate
18	Measurement of Gaseous Organic Compound Emissions by Gas Chromatography
25	Determination of Total Gaseous Non-Methane Organic Emissions as Carbon
25C	Determination of Non-Methane Organic Compounds in Municipal Solid Waste Landfill Gases

The above methods are described in 40 CFR 60, Appendix A, and adopted by reference in Rule 62-204.800, F.A.C. No other methods may be used unless prior written approval is received from the Department. [62-297.401, F.A.C., 40 CFR 60 Subpart WWW]

Recordkeeping and Reporting Requirements

A.8. Reporting Schedule. The following reports and notifications shall be submitted to the Compliance Authority:

Report	Reporting Deadline	Related Condition(s)
Amended Design Capacity Report	Within 90 days of an increase in the maximum design capacity.	40 CFR 60.757(a)(3)
NMOC Emission Rate Report	Annually (See Specific Condition **A.10**.)	40 CFR 60.757(b)

[Rule 62-213.440, F.A.C.]

A.9. Other Reporting Requirements. See Appendix RR, Facility-Wide Reporting Requirements, for additional reporting requirements.

A.10. Annual NSPS Reporting. The owner or operator shall submit an annual NMOC emission rate report that meets the following requirements of 40 CFR 60.757(b):

a. The NMOC emission rate report shall contain an annual or 5 year estimate of the NMOC emission rate calculated using the formula and procedures provided in 40 CFR 60.754(a).
   i. If the estimated NMOC emission rate is less than 50 Mg per year in each of the next five consecutive years the owner or operator may elect to submit an estimate of the NMOC emission rate for the next 5 year period in lieu of the annual report.
      1. This estimate shall include the current amount of solid waste-in-place and the estimated waste acceptance rate for each year for the 5 years for which an NMOC emission rate is estimated.
      2. All data and calculation upon which this estimate is based shall be provided to the South District.
      3. This estimate shall be revised at least once every 5 years.
      4. If the actual waste acceptance rate exceeds the estimated waste acceptance rate in any year reported in the 5 year estimate, a revised 5 year estimate shall be submitted to the South District. The revised estimate shall cover the 5 year period beginning with the year in which the actual waste acceptance rate exceeded the estimated waste acceptance rate. [40 CFR 60.757(b)].

b. The NMOC emission rate report shall include all the data, calculations, sample reports and measurements used to estimate the annual or 5 year emissions.

[Rule 40 CFR60.757(b)]

A.11. Recordkeeping. Each owner or operator shall keep for at least 5 years up-to-date, readily accessible, on-site records of the design capacity report which triggered 40 CFR 60.752(b), the current amount of solid waste in-place, and the year-by-year acceptance rate. Off-site records may be maintained if they are retrievable within 4 hours. Either paper copy or electronic formats are acceptable. [40 CFR 60.758(a)]

A.12. NSPS Reporting and Recordkeeping. The owner or operator shall submit all reports and notifications required by 40 CFR 60 Subpart WWW. These reports and notifications shall be submitted in accordance within the timeframes established in Subpart WWW. [62-4.070(3), F.A.C.]

Other Requirements

A.13. Federal Rule Requirements. In addition to the specific conditions listed above, this emissions unit is also subject to the requirements contained in 40 CFR 60 Subpart A, General Provisions, 40 CFR 60 Subpart WWW, Standards of Performance for Municipal Solid Waste Landfills, 40 CFR 61 Subpart M, National Emissions Standard for Asbestos, 40 CFR 63 Subpart A, General Provisions, 40 CFR 63 Subpart ZZZZ, National Emissions Standards for Hazardous Air Pollutants for Stationary Reciprocating Internal Combustion Engines. [Rule 62-213.440, F.A.C.]

Subsection B. Emissions Unit 012

The specific conditions in this section apply to the following emissions unit:

EU No.	Brief Description
012	Flare

EU012 is a 2000 scfm flare but is limited to the maximum landfill gas generation rate of 1924 scfm. The flare has a stack height of 30 feet, an exit diameter of 1 foot, a 1,400 °F exit temperature, and a maximum dry standard flow rate 2,000 dscfm.

PERFORMANCE RESTRICTIONS

1. Permitted Capacity. The flow to the flare (EU012) shall not exceed 1,924 scfm. The combined total flow to the flare and the proposed three IC engines (EU013, EU014 and EU015; permitted under 0150075-011-AC) shall not exceed 1,924 scfm. [Rule 62-210.200(PTE), F.A.C.; Permit No. 0150075-009-AC]

2. Restricted Operation. The hours of operation are not limited (8760 hours per year). [Rule 62-210.200(PTE), F.A.C.; Permit No. 0150075-009-AC]

MONITORING OF OPERATIONS

3. Gas Flow. The total LFG flow to the flare shall be continuously monitored. The permittee shall install, operate and maintain LFG flow meters to continuously measure the total LFG flow to the flare. The flow meters shall be installed to not include LFG flow to the engines (EU013, EU014 and EU015; permitted under 0150075-011-AC). [Permit No. 0150075-009-AC]

EMISSIONS STANDARDS

4. Visible Emissions. The flare shall be operated with no visible emissions, except for periods not to exceed a total of five minutes during any two consecutive hours. [Permit No. 0150075-009-AC; and 40 CFR 60.18(c)]

TESTING REQUIREMENTS

5. Annual Compliance Tests. During each federal fiscal year (October 1st to September 30th), the emissions unit shall be tested to demonstrate compliance with the emissions standards for VE. [Rule 62-297.310(7)(a)4, F.A.C.; Permit No. 0150075-009-AC]

6. Test Requirements. The permittee shall notify the Compliance Authority in writing at least 15 days prior to any required tests. The minimum visible emission test duration shall be 2 hours. Tests shall be conducted in accordance with the applicable requirements specified in Appendix D (Common Testing Requirements) of this permit. [Rule 62-297.310(7)(a)9, F.A.C.; Permit No. 0150075-009-AC]

7. Test Methods. Required tests shall be performed in accordance with the following reference methods.

Method	Description of Method and Comments
22	Visual Determination of Fugitive Emissions from Material Sources and Smoke Emissions from Flares

The above methods are described in Appendix A of 40 CFR 60 and are adopted by reference in Rule 62-204.800, F.A.C. No other methods may be used unless prior written approval is received from the Department. [Rules 62-204.800 and 62-297.100, F.A.C.; and Appendix A of 40 CFR 60; Permit No. 0150075-009-AC]

RECORDS AND REPORTS

8. Test Reports: The permittee shall prepare and submit reports for all required tests in accordance with the requirements specified in Appendix D (Common Testing Requirements) of this permit. [Rule 62-297.310(8), F.A.C.; Permit No. 0150075-009-AC]

OTHER REQUIREMENTS

9. Federal Rule Requirements. In addition to the specific conditions listed above, this emissions unit is also subject to the applicable requirements contained in 40 CFR 60, Subpart A – General Provisions, attached to this permit as Appendix NSPS A. [Rule 62-213.440, F.A.C.; Permit No. 0150075-009-AC]

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