# TECHNICAL EVALUATION
# &
# PRELIMINARY DETERMINATION

## APPLICANT

RockTenn CP, LLC
One Everitt Avenue
Panama City, Florida 32402

Panama City Mill
Facility ID No. 0050009

## PROJECT

Project No. 0050009-034-AC
Application for Title V Air Construction Permit
Woodyard Combined Limit

## COUNTY

Bay, Florida

## PERMITTING AUTHORITY

Florida Department of Environmental Protection
Air Resource Section
Northwest District Office
160 W. Government Street, Suite 308
Pensacola, Florida 32502-5740

January 9, 2012

## 1. GENERAL PROJECT INFORMATION

### Air Pollution Regulations

Projects at stationary sources with the potential to emit air pollution are subject to the applicable environmental laws specified in Section 403 of the Florida Statutes (F.S.). The statutes authorize the Department of Environmental Protection (Department) to establish regulations regarding air quality as part of the Florida Administrative Code (F.A.C.), which includes the following applicable chapters: 62-4 (Permits); 62-204 (Air Pollution Control – General Provisions); 62-210 (Stationary Sources – General Requirements); 62-212 (Stationary Sources – Preconstruction Review); 62-213 (Operation Permits for Major Sources of Air Pollution); 62-296 (Stationary Sources - Emission Standards); and 62-297 (Stationary Sources – Emissions Monitoring). Specifically, air construction permits are required pursuant to Rules 62-4, 62-210 and 62-212, F.A.C.

In addition, the U. S. Environmental Protection Agency (EPA) establishes air quality regulations in Title 40 of the Code of Federal Regulations (CFR). Part 60 specifies New Source Performance Standards (NSPS) for numerous industrial categories. Part 61 specifies National Emission Standards for Hazardous Air Pollutants (NESHAP) based on specific pollutants. Part 63 specifies NESHAP based on the Maximum Achievable Control Technology (MACT) for numerous industrial categories. The Department adopts these federal regulations on a quarterly basis in Rule 62-204.800, F.A.C.

### Glossary of Common Terms

Because of the technical nature of the project, the permit contains numerous acronyms and abbreviations, which are defined in Appendix A of this permit.

### Facility Description and Location

RockTenn CP, LLC is an existing Pulp and Paper Facility, which is categorized under Standard Industrial Classification Codes No. 2611, Pulp Mills, and 2621, Paper Mills. The facility is located in Bay County at One Everitt Avenue in Panama City, Florida. The UTM coordinates of the existing facility are Zone 16, 632.8 km East, and 3335.1 km North. This site is in an area that is in attainment (or designated as unclassifiable) for all air pollutants subject to state and federal Ambient Air Quality Standards (AAQS).

### Facility Regulatory Categories

- The facility is a major source of hazardous air pollutants (HAP).
- The facility has no units subject to the acid rain provisions of the Clean Air Act.
- The facility is a Title V major source of air pollution in accordance with Chapter 213, F.A.C.
- The facility is a major stationary source in accordance with Rule 62-212.400, F.A.C. for the Prevention of Significant Deterioration (PSD) of Air Quality.

### Project Description

RockTenn Cp, LLC has requested to combine the woodyard limit for roundwood and purchased wood chips. The current permitted woodyard limit is 1,946,934 tons per year of roundwood and 1,524,600 tons per year of purchased chips. The proposed woodyard limit is a total wood throughput limit of 3,471,534 tons per year.

### Processing Schedule

November 2, 2011 Received the application for a minor source air pollution construction permit.

## 2. PSD APPLICABILITY

### General PSD Applicability

For areas currently in attainment with the state and federal AAQS or areas otherwise designated as unclassifiable, the Department regulates major stationary sources of air pollution in accordance with Florida's PSD preconstruction review program as defined in Rule 62-212.400, F.A.C. Under preconstruction review, the

Department first must determine if a project is subject to the PSD requirements ("PSD applicability review") and, if so, must conduct a PSD preconstruction review. A PSD applicability review is required for projects at new and existing major stationary sources. In addition, proposed projects at existing minor sources are subject to a PSD applicability review to determine whether potential emissions *from the proposed project itself* will exceed the PSD major stationary source thresholds. A facility is considered a major stationary source with respect to PSD if it emits or has the potential to emit:

- 250 tons per year or more of any regulated air pollutant; or
- 100 tons per year or more of any regulated air pollutant and the facility belongs to one of the following 28 PSD-major facility categories: fossil fuel-fired steam electric plants of more than 250 million British thermal units per hour heat input, coal cleaning plants (with thermal dryers), Kraft pulp mills, portland cement plants, primary zinc smelters, iron and steel mill plants, primary aluminum ore reduction plants, primary copper smelters, municipal incinerators capable of charging more than 250 tons of refuse per day, hydrofluoric, sulfuric, and nitric acid plants, petroleum refineries, lime plants, phosphate rock processing plants, coke oven batteries, sulfur recovery plants, carbon black plants (furnace process), primary lead smelters, fuel conversion plants, sintering plants, secondary metal production plants, chemical process plants, fossil fuel boilers (or combinations thereof) totaling more than 250 million British thermal units per hour heat input, petroleum storage and transfer units with a total storage capacity exceeding 300,000 barrels, taconite ore processing plants, glass fiber processing plants and charcoal production plants.

Once it is determined that a project is subject to PSD preconstruction review, the project emissions are compared to the "significant emission rates" defined in Rule 62-210.200, F.A.C. for the following pollutants: carbon monoxide (CO); nitrogen oxides ($NO_X$); sulfur dioxide ($SO_2$); particulate matter (PM); particulate matter with a mean particle diameter of 10 microns or less ($PM_{10}$); volatile organic compounds (VOC); lead (Pb); fluorides (Fl); sulfuric acid mist (SAM); hydrogen sulfide ($H_2S$); total reduced sulfur (TRS), including $H_2S$; reduced sulfur compounds, including $H_2S$; municipal waste combustor organics measured as total tetra- through octa-chlorinated dibenzo-p-dioxins and dibenzofurans; municipal waste combustor metals measured as particulate matter; municipal waste combustor acid gases measured as $SO_2$ and hydrogen chloride (HCl); municipal solid waste landfills emissions measured as non-methane organic compounds (NMOC); and mercury (Hg). In addition, significant emissions rate also means any emissions rate or any net emissions increase associated with a major stationary source or major modification which would construct within 10 kilometers of a Class I area and have an impact on such area equal to or greater than 1 $\mu g/m^3$, 24-hour average.

If the potential emission exceeds the defined significant emissions rate of a PSD pollutant, the project is considered "significant" for the pollutant and the applicant must employ the Best Available Control Technology (BACT) to minimize the emissions and evaluate the air quality impacts. Although a facility or project may be *major* with respect to PSD for only one regulated pollutant, it may be required to install BACT controls for several "significant" regulated pollutants.

**PSD Applicability for Project**

As provided in the application, the following table summarizes potential emissions and PSD applicability for the project.

Table A. Woodyard Potential Emissions (Tons/Year) and PSD Applicability

| Pollutant (TPY) | Pre-Project Potential Emissions[1] | Contempo-raneous Emissions | Project Potential Emissions Change[2] | Total Post Project Potential Emissions[3] | Total Contemporaneous Emissions Change[4] | Significant Emissions Rate | Subject to PSD |
|---|---|---|---|---|---|---|---|
| PM | 37.93 | 0.0 | 7.67 | 45.60 | 7.67 | 25 | NO |
| $PM_{10}$ | 13.69 | 0.0 | 3.52 | 17.21 | 3.52 | 15 | NO |
| $PM_{2.5}$ | 2.61 | 0.0 | 1.90 | 4.51 | 1.90 | | |

1 Pre-Project Potential Emissions includes Contemporaneous Emissions

2 Project Potential Emissions Change is the emissions increase due to project
3 Total Post Project Potential Emissions = Pre-Project Potential Emissions + Project Potential Emissions Change
4 Total Contemporaneous Emissions Change = Total Post Project Potential Emissions - Pre-Project Potential Emissions, and is also equal to Contemporaneous Emissions + Project Potential Emissions

The facility is a major source for PSD because it emits more than 250 tons per year of PM, SO2 and NOx emissions. Emissions of PM and $PM_{10}$ of 16.0 and 10.2 tons per year, respectively, from petcoke project 0050009-028-AC, issued September 26, 2007, are not considered contemporaneous with this project as the projects are unrelated. Significant Emissions Rates are not met or exceeded thus this project is not subject to PSD review.

## 3. APPLICATION REVIEW

### Application Fee

Title V Facility - No fee required.

### Discussion of Emissions

Baseline emissions from 2009 and 2010 were chosen. Contemporaneous PM and $PM_{10}$ emissions from a 2007 petcoke project were added. The total emissions changes did not exceed the significant emissions rates.

### State Requirements

Rule 62-296.320(4)(b)1 & 4, F.A.C. - General Pollutant Emission Limiting Standards.

### Federal NSPS Provisions

Not Applicable

### Federal NESHAP Provisions

Not Applicable

## 4. PRELIMINARY DETERMINATION

The Department makes a preliminary determination that the proposed project will comply with all applicable state and federal air pollution regulations as conditioned by the draft permit. This determination is based on a technical review of the complete application, reasonable assurances provided by the applicant, and the conditions specified in the draft permit. Rick Prusa is the project engineer responsible for reviewing the application and drafting the permit. Additional details of this analysis may be obtained by contacting the project engineer at 850/595-0634 or rick.prusa@dep.state.fl.us.